JONATHAN W. BIRDT – SBN 183908 1 18252 Bermuda Street 2 Porter Ranch, CA 91326 Telephone: (818) 400-4485 3 Facsimile: (818) 428-1384 4 ion@ionbirdt.com 5 **Plaintiff** 6 UNITED STATES DISTRICT COURT 7 CENTRAL DISTRICT OF CALIFORNIA 8 9 JONATHAN BIRDT, CASE NO. CV 10-08377 RGK (JEMx) **10** Plaintiff, PLAINTIFF'S RESPONSE TO 11 **DEFENDANTS LOS ANGELES COUNTY SHERIFF'S** v. 12 DEPARTMENT & LEE BACA'S AMENDED SEPARATE CHARLIE BECK, LEE BACA, THE 13 STATEMENT OF UNDISPUTED LOS ANGELES POLICE DEPARTMENT and THE LOS **FACTS** ANGELES COUNTY SHERIFF'S 14 DEPARTMENT, and DOES 1 through 15 50. MSJ Date: May 16, 2011 9:00 a.m. Time: 16 Defendants. Dept. 850 17 November 4, 2010 Action Filed: Trial Date: October 4, 2011 **18** 19 PLAINTIFF'S RESPONSE TO LASD UNDISPUTED FACTS AND 20 EVIDENCE 21

Und	lisputed Facts	Plaintiff's Response
1.	The Gun Unit is responsible for administering all the concealed weapons permit applications that come into the Los Angeles Police Department.	Undisputed for purposes of this motion.
2.	In the <i>Assenza</i> case, pursuant to a stipulation for Entry of Judgment, the "good cause" policy was changed to reflect the following "good cause"	Assenza was a voluntary agreement entered into between the parties to that action. It is not law, and is not binding. Moreover, there is no

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1	Und	isputed Facts	Plaintiff's Response
2		definition in relevant part: "Good cause exists if there is convincing	evidence that that decision was reached by a trier of fact, or what
3		evidence of a clear and present	went into the determination of good
4		danger to life or of great bodily injury to the applicant, his (or her) spouse,	cause. Assuming Assenza were releavant, it sets out multiple
5		or dependent child, which cannot be adequately dealt with by existing law	categories for the issuance of a permit, but the LAPD has not
6		enforcement resources, and which danger cannot be reasonably avoided	issued pursuant to any of the categories absent evidence of an
		by alternative measures, and which danger would be significantly	immediate threat. LAPD admits Plaintiff has the necessary training
7		mitigated by the applicant's carrying	and moral character for the
8		of a concealed firearm." Good cause is deemed to exist,	issuance of a permit. Defendants record of issuing only 4 permits in
9		and a license will issue in the absence of strong	ten years in itself demonstrates how violative of the Second
10		countervailing factors, upon a showing of any of the	Amendment their conduct is. The fact is, LAPD will not issue a
11		following circumstances:	permit absent evidence of an immediate threat.
12		(a) The applicant is able to establish that there is an	mmediate uneat.
13		immediate or continuing threat, express or implied, to the	
14		applicant's, or the applicant's family, safety and that no other	
15		reasonable means exist which would suffice to neutralize that	
		threat.	
16	3.	Simply fearing for one's own	Undisputed for purposes of this motion.
17	1	personal safety is not good cause.	
18	4.	In 1995, after the <i>Assenza</i> case, LAPD immediately adopted and	Plaintiff objects to the reference of Assenza as a case in that Defendant
19		began implementing the aforementioned policy. In 1999, the	seems to suggest some sort of adjudication on the merits. The
20		State of California standardized the application process and required	settlement of Assenza, reflected in the stipulated judgment attached
21		additional mandates. As a result, the Department updated its policies and	hereto is just that, a settlement wherein the LAPD admitted to
22		procedures which created additional	numerous violations, gave those
23		scrutiny and more responsibility in processing CCW applications.	Plaintiff's permits, and then returned to their old practice of
24			refusing to issue as evidenced by the fact that they have only issued 4
			permits in the past ten years.
25	5.	In order to obtain a CCW permit from the Los Angeles Police	Detective Tompkins stated that this was not sufficient, and the
26		Department, the inquiring person can contact the LAPD Gun unit and	applicant must explain in detail the
27		speak with one of the sworn officers	reasons and all possible exceptions of the application will be
28		assigned to the Gun Unit. designated	disregarded. For instance, Plaintiff

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1	Und	isputed Facts	Plaintiff's Response
2		as the CCW coordinator. On the phone the CCW coordinator will	identified the fact the he carried large amounts of cash, but
3		explain to the applicant the training requirements and what documents to	Tompkins stated that Plaintiff failed to explain further and so this
4 5		bring to the initial interview with the CCW coordinator. Specifically, the coordinator will ask for the following	basis was simply ignored. Deposition of LAPD representative Tompkins attached hereto as
6		materials: The standard DOJ CCW application completed; a letter from	Exhibit A.
7		his or her attorney if applicable; a declaration or statement of good	
8		cause; crime reports and any additional supportive documentation;	
9		reference letters if submitted; firearm training certificate; copy of driver's	
10		license, a utility bill, guard cards, exposed gun cards, or any other	
11		applicable certificates.	
12	6.	The coordinator also explains to the applicant the CCW protocol, which	Disputed, as Plaintiff testified at deposition, the only material
13		includes the application process, what will happen if their application is	discussion was the Officers' statement that a permit would never
14		approved or denied, and the review process if the applicant wishes to	be issued by the department. Declaration of Jonathan W. Birdt
15		have their denial reviewed. The interested individual then schedules	attached hereto at Paragraph 2.
16		an appointment to come in and interview with the coordinator which	
17		is wholly dependent upon the applicant's availability.	
18	7.	From the day the applicant signs the	Undisputed for purposes of this
		application in the presence of the coordinator at the interview, the Gun	motion.
19		Unit has 90 days in which to review the application.	
20	8.	A detailed description of the nine-	Plaintiff objects as this fact is
21		step application/review process is provided in the declaration of Rick	irrelevant to any matter at issue herein.
22		Tompkins, the supervisor of the CCW permit process.	
23	9.	There are currently 24 active CCW	Undisputed for purposes of this
24		permits issued through and maintained by the Los Angeles Police	motion.
25		Department. The Gun Unit receives and processes approximately 76	
26		applications per year.	
27	10.	The Gun Unit evaluates each application on the merits and treats	Disputed. This statement lacks foundation or evidentiary support.
28		every applicant equally regardless of	7 11

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1	Und	isputed Facts	Plaintiff's Response
2		ethnicity, gender, religion, or social status. There is no special treatment	
3		for high-profile people. The Gun Unit has had so-called "celebrities"	
4		apply for CCW permits and have denied their applications for failure to	
5		demonstrate good cause. No celebrities have active CCW permits with the LAPD.	
6 7	11.	Plaintiff alleges that he was denied a	Disputed. Plaintiff alleges 3
8		license to carry a concealed weapon by the Los Angeles Police	independent grounds for a permit: implied threats, valuables and
9		Department because he failed to identify an imminent or specific	unusual circumstances. Each of these three are independent grounds
10		threat satisfying the Department's good cause requirement.	under <i>Assenza</i> pursuant to which LAPD was required to deem "good
11			cause" and issue a permit. Imminent or specific threat is
12			Defendants requirement which Plaintiff challenges by way of this
13			action.
14	12.	In his declaration submitted in	Undisputed
15		support of Plaintiff's Motion for Summary Judgment, he states he	
16		volunteers as a judicial officer for the Los Angeles Superior Court and as an advocate for the Juvenile Court.	
17	13.	Jonathan Birdt's CCW permit	Undisputed for purposes of this
18		application was reviewed, analyzed, and processed in the exact same	motion, assuming this fact means Plaintiffs application was
19		manner in which every application is processed.	summarily denied along with all the other applicants.
20	14.	After reviewing Mr. Birdt's declaration, and supporting	Disputed. Plaintiff alleges 3 independent grounds for a permit:
21		documentation (which consisted of copies of his California and Nevada	implied threats, valuables and unusual circumstances. Each of
22		state bar cards, California driver's license, his Nevada and Utah CCW	these three are independent grounds under <i>Assenza</i> pursuant to which
23		permits, National Rifle Association ("NRA") membership card, and	LAPD was required to deem "good cause" and issue a permit. Plaintiff
24		copies of certificates of completion of a firearms safety course,)Jonathan	also furnished a separate letter of explanation that was requested and
25		Birdt's CCW permit application was denied solely because he	invited anyone to contact him if any additional information was
26 27		demonstrated no "good cause" for the issuance of a permit beyond mere	required to assist in their evaluation. The LAPD never
28		self-defense.	followed up or sought any additional information or

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with by existing law enforcement resources, and which danger could not be reasonably avoided by alternative measures. He did not provide proof that his work is of such a nature that it requires carrying a concealed weapon. 10 11 12 13 14 15 16 17 18 18 16 18 17 18 19 20 20 20 21 21 21 22 21 22 23 23 24 25 25 26 27 28 28 29 20 20 20 21 22 23 23 24 25 26 27 28 28 29 20 20 20 21 22 23 23 24 25 26 27 28 29 20 20 20 21 22 23 23 24 25 25 26 27 28 28 29 20 20 20 20 21 21 22 23 23 24 25 26 27 28 29 29 20 20 20 21 22 23 24 25 26 27 28 29 20 20 20 21 21 22 23 23 24 25 25 26 27 28 29 29 20 20 20 21 21 22 23 23 24 25 26 27 28 28 29 29 20 20 20 20 21 21 22 23 23 24 24 25 26 27 28 28 29 29 20 20 20 20 21 21 22 23 23 24 24 25 26 27 28 28 29 29 20 20 20 20 20 20 20 21 21 22 23 23 24 24 25 26 27 28 29 29 20 20 20 20 20 20 21 21 22 23 23 24 24 25 26 27 28 28 29 29 20 20 20 20 21 21 22 23 23 24 24 25 26 27 28 28 29 29 20 20 20 20 20 20 20 20 20 20 20 20 21 21 22 23 23 24 24 25 26 27 28 28 29 29 20 20 20 20 20 20 20 20 20 20 20 20 20		Н		
Declaration attached hereto at Paragraph 3.	1	Und	isputed Facts	Plaintiff's Response
Paragraph 3. Paragraph 3.	2			
was not established of a clear and present danger to his life or of great bodily injury to himself or his family, which could not be adequately dealt with by existing law enforcement resources, and which danger could not be reasonably avoided by alternative measures. He did not provide proof that his work is of such a nature that it requires carrying a concealed weapon. 10 11 12 13 14 15 16 17 18 18 16 18 17 18 18 11 19 18 11 19 19 10 11 11 12 11 12 13 14 15 16 17 18 18 18 19 18 19 19 10 11 18 18 19 10 11 18 19 10 11 11 12 12 13 13 14 15 16 17 18 18 19 19 10 11 18 19 10 11 11 12 12 13 14 15 16 17 18 18 19 19 10 11 18 19 10 11 18 19 10 11 18 19 10 11 11 12 12 13 14 15 16 17 18 18 19 19 10 11 18 19 10 11 11 12 12 13 14 15 16 17 18 18 19 19 10 10 11 12 12 13 13 14 15 16 17 18 18 19 19 10 10 11 11 12 12 13 14 15 16 17 18 18 19 19 10 10 11 11 12 12 13 14 15 16 17 18 18 19 19 10 10 10 11 11 12 12 13 14 15 16 17 18 18 19 19 10 10 10 11 11 12 12 13 14 15 16 17 18 18 19 19 10 10 10 11 11 12 12 11 12 12 13 14 15 16 17 17 18 18 19 19 10 10 10 10 11 11 12 12 11 12 12 13 14 15 16 17 17 18 18 19 19 10 10 10 10 11 11 12 12 12 12 13 14 15 16 16 17 17 18 18 19 19 10 10 10 10 11 11 12 12 12 12 13 14 15 16 16 17 17 18 18 19 19 10 10 10 10 10 11 11 12 12 12 13 14 15 16 16 17 17 18 18 19 19 10 10 10 10 10 11 11 12 12 12 12 13 14 15 16 16 17 17 18 18 19 19 10 10 10 11 11 12 12 11 12 12 12 12 13 14 15 15 16 16 17 18 18 19 19 10 10 10 11 11 12 12 11 12 12 12 12 13 13 14 15 15 16 16 17 17 18 18 19 19 10 10 10 11 11 12 12 11 12 12 12 12 13 14 15 15 16 16 17 17 18 18 19 19 10 10 10 11 11 12 12 11 12 12 12 12 13 13 14 15 15 16 16 17 17 18 18 19 19 10 10 10 11 11 12 12 11 12 12 12 12 13 14 15 15 16 16 17 17 18 18 19 19 10 10 11 11 12 12 11 12 12 12 12 13 14 15 15 16 16 17 17 18 18 19 19 10 10 10 11 11 11 12 11 12 11 12 12 12 12 13 14 15 15 16 16 17 17 18 18 19 19 10 10 10 10 10 10 10 10 10 10 10 10 10	3			
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11 12	9		a nature that it requires carrying a	invited anyone to contact him if any additional information was
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19. On March 24, 2011, LAPD received notice from the CCW Citizens Advisory Board indicating that they citizen Advisory Board is, what they reviewed, or who decided	23		if he was not issued a CCW permit,	
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	25	12.	notice from the CCW Citizens	Citizen Advisory Board is, what
	26		had reviewed Plaintiff Jonathan	what. Plaintiff also objects that this
Birdt's application, and they recommended AGAINST the is irrelevant to any matter at issue in this litigation.	27		recommended AGAINST the	in this litigation.
issuance of a CCW permit to Mr. Birdt because he failed to establish	28		Issuance of a CCW permit to Mr. Birdt because he failed to establish	

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1	Und	isputed Facts	Plaintiff's Response
2		good cause for licensure.	
3 4 5	20.	When driving from Nevada to California, Plaintiff must remove his weapon and lock it in a container in the trunk of his car. By doing this, Plaintiff claims he is in violation of	Undisputed.
3		Nevada law or restrictions on his	
6		CCW permit. Plaintiff believes that the act of removing his gun and	
7		putting it in a locked container amounts to brandishing a weapon,	
8		despite how discreetly this act is done.	
9	21		Disputed this is a misstatement of
10	21.	Unlike possession of a gun for protection within a residence,	Disputed, this is a misstatement of law, not a statement of fact. The
11		carrying a concealed firearm presents a recognized "threat to public order,"	case cited does not even stand for the proposition for which defendant
12		and is "'prohibited as a means of preventing physical harm to persons	seeks to assert.
		other than the offender.' [Citation.]" <i>Hale</i> , <i>supra</i> , 43 Cal. App. 3d at 356.	
13		A person who carries a concealed firearm on his person or in a vehicle,	
14		"which permits him immediate access to the firearm but impedes others	
15		from detecting its presence, poses an	
16		'imminent threat to public safety' [Citation.]" <i>Hodges</i> , <i>supra</i> , 70 Cal.	
17	22	App. 4th at 1357.	Diameted this is a misstatement of
18	22.	The Court's recognition in <i>Heller</i> that prohibitions on carrying concealed	Disputed, this is a misstatement of law, not a statement of fact and
19		weapons were lawful was in full accord with long-standing Supreme	lacks foundation. The case cited does not even stand for the
20		Court precedent. Over a century ago, in <i>Robertson v. Baldwin</i> , the Supreme	proposition for which defendant seeks to assert. Moreover, this
21		Court recognized that "the right of the people to keep and bear arms	request improperly contains the legal opinion of a purported expert
22		(article 2) is not infringed by laws prohibiting the carrying of concealed	that is not an opinion, nor is it based upon any scientific method.
23		weapons. " <i>Robertson v. Baldwin</i> , 165 U.S. 275, 281-82 (1897).	based apon any scientific method.
24	23.	Maintaining public safety and	Disputed. The declaration of
25	23.	preventing crime are clearly	Zimring is not evidence of this fact or any fact, and defendants 30(b)(6)
26		important (if not paramount) government interests and the	has admitted that the City has no
		regulation of concealed firearms is a critical factor in accomplishing that	evidence of any kind to support for this theory. There is no nexus in
27		interest.	fact or law between this fact and the issuance of CCW permits to
28	<u> </u>		law abiding citizens with proper

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Und	isputed Facts	Plaintiff's Response
		training. Moreover, this fact is irrelevant as it is not related to CCW issuance which increases safety by requiring training and reduces crime by regulating issuance.
24.	Guns are used in more than 75% of all killings and in even larger portions of robberies.	Disputed. The declaration of Zimring is not evidence of this fact or any fact, and defendants 30(b)(6) has admitted that the City has no evidence of any kind to support for this theory. There is no nexus in fact or law between this fact and the issuance of CCW permits to law abiding citizens with proper training. Moreover, this fact is irrelevant as it is not related to CCW issuance which increases safety by requiring training and reduces crime by regulating issuance.
25.	A concealed handgun is the dominant weapon of choice for gun criminals and a special danger to government efforts to keep public spaces safe and secure.	Disputed. The declaration of Zimring is not evidence of this fact or any fact, and defendants 30(b)(6) has admitted that the City has no evidence of any kind to support for this theory. There is no nexus in fact or law between this fact and the issuance of CCW permits to law abiding citizens with proper training. Moreover, this fact is irrelevant as it is not related to CCW issuance which increases safety by requiring training and reduces crime by regulating issuance.
26.	By requiring evidence, the government is able to limit the number of concealed weapons in public to only actual anticipated needs. It also acts as a backup to those who seek a CCW license for criminal purposes but do not yet have a criminal record.	Disputed. The declaration of Zimring is not evidence of this fact or any fact, and defendants 30(b)(6) has admitted that the City has no evidence of any kind to support for this theory. There is no nexus in fact or law between this fact and the issuance of CCW permits to law abiding citizens with proper training. Moreover, this fact is irrelevant as it is not related to CCW issuance which increases safety by requiring training and reduces crime by regulating issuance.
	24.	all killings and in even larger portions of robberies. 25. A concealed handgun is the dominant weapon of choice for gun criminals and a special danger to government efforts to keep public spaces safe and secure. 26. By requiring evidence, the government is able to limit the number of concealed weapons in public to only actual anticipated needs. It also acts as a backup to those who seek a CCW license for criminal purposes but do not yet have

HOA.786448.1 -7-

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1	Und	isputed Facts	Plaintiff's Response
2 3	27.	For example, approximately 39% of 2010 LAPD homicide arrestees that	Disputed. The declaration of Zimring is not evidence of this fact
		were audited had no disqualifying convictions, meaning those	or any fact, and defendants 30(b)(6) has admitted that the City has no
4 5		murderers would all have been eligible for a CCW permit if the discretionary "good cause" language	evidence of any kind to support for this theory. There is no nexus in fact or law between this fact and
6		of Penal Code Section 12050 were removed, as Plaintiff appears to be	the issuance of CCW permits to law abiding citizens with proper
7		advocating for.	training. Moreover, this fact is irrelevant as it is not related to
8			CCW issuance which increases safety by requiring training and
9			reduces crime by regulating issuance.
10	28.	The governmental interest furthered by Penal Code sections 12025, 12031	Disputed. The declaration of Zimring is not evidence of this fact
11		and 12050 as administered by Defendant the safety of the public	or any fact, and defendants 30(b)(6) has admitted that the City has no
12 13		and police officers from unknown persons carrying concealed, loaded	evidence of any kind to support for this theory. There is no nexus in
14		firearms is both important and compelling.	fact or law between this fact and the issuance of CCW permits to law abiding citizens with proper
15			training. Moreover, this fact is irrelevant as it is not related to
16			CCW issuance which increases safety by requiring training and
17			reduces crime by regulating issuance.
18	29.	Concealed handguns are the priority of law enforcement everywhere	Disputed. The declaration of Zimring is not evidence of this fact
19		because of the use of the concealed handgun in vast numbers of criminal offenses.	or any fact, and defendants 30(b)(6) has admitted that the City has no evidence of any kind to support for this theory. There is no nexus in
20			
21			fact or law between this fact and the issuance of CCW permits to
22 23			law abiding citizens with proper training. Moreover, this fact is
24			irrelevant as it is not related to CCW issuance which increases safety by requiring training and
25			reduces crime by regulating issuance.
26	30.	LAPD's CCW permitting scheme	Disputed. The declaration of
27 28		was applied in an even-handed manner to Plaintiff. Plaintiff's application was thoroughly reviewed following the multiple steps that	Zimring is not evidence of this fact or any fact, and defendants 30(b)(6) has admitted that the City has no evidence of any kind to support for

HOA.786448.1 -8-

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1	Undi	isputed Facts	Plaintiff's Response
2 3		applications must go through.	this theory. There is no nexus in fact or law between this fact and the issuance of CCW permits to law abiding citizens with proper
4 5			training. Moreover, this fact is irrelevant as it is not related to CCW issuance which increases
6			safety by requiring training and reduces crime by regulating issuance.
7 8	31.	Plaintiff has no evidence that his application was not reviewed. He merely speculates it was not reviewed	Undisputed for purposes of this motion.
9		because of a comment made by an officer who conducted his interview.	
10 11	33.	Plaintiff has no evidence to support his Equal Protection Clause violation.	Disputed. Plaintiff is currently waiting for Defendants to produce
12		Plaintiff's response to an interrogatory question asking the facts in support of his equal	the good cause underlying each active permit, and will present such at or before the hearing on this
13		protection claim fails to satisfy his burden at summary judgment. Plaintiff responded in part, "Plaintiff	motion.
14 15		is informed and believes that the LAPD issues very few permits, and	
16		those it does issue are issued on inconsistent standards. For instance, Chief Bratton was issued a permit,	
17		though he presented no specific threat of harm, and was always	
18 19		accompanied by a protective detail. Permits have been issued to celebrities and attorneys without the	
		requisite showing."	
20 21	34.	Plaintiff has no evidence to support his conclusion that former Chief of Police Bratton did not have good	Disputed. Plaintiff is currently waiting for Defendants to produce
22		cause to obtain a CCW permit.	the good cause underlying each active permit, and will present such at or before the hearing on this motion.
23	35.	Nor does Plaintiff have evidence to	Disputed. Plaintiff is currently
24		prove celebrities and attorneys were issued permits without a specific	waiting for Defendants to produce the good cause underlying each
25		threat of harm.	active permit, and will present such at or before the hearing on this
26			motion.
27 28	32.	When asked which celebrities held CCW permits issued by the LAPD, Plaintiff answered Tom Selleck.	While asserting that the defendant does not pander to celebrities, defendant has not denied having

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1	Undisputed Facts	Plaintiff's Response
2		issued Mr. Selleck a permit and defendant has yet to produce the
3		evidence requested to test the veracity of this assertion.
4		

DATED: April 25, 2011 Respectfully submitted,

By /s/
JONATHAN W. BIRDT

HOA.786448.1 -10-

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DECLARATION OF JOANTHAN W. BIRDT

I, JONATHAN W. BIRDT, declare as follows:

- 1. I am an attorney at law, duly licensed to practice law in all of the Courts of the State of California. I have personal knowledge of the facts set forth below and if called as a witness, I could and would testify thereto.
- 2. During my meeting with the LAPD to submit my application I was told the permit would not be granted and that the department did not issue permits.
- 3. Plaintiff also furnished a separate letter of explanation that was requested and invited anyone to contact him if any additional information was required to assist in their evaluation. The LAPD never followed up or sought any additional information or clarification from Plaintiff.
- 4. Attached hereto as Exhibit A is the Deposition of Richard Tompkins, the LAPD 30(b)(6) witness on Good Cause.
 - 5. Attached hereto as Exhibit B is the *Assenza* settlement agreement.

I declare under penalty of perjury that the foregoing is true and correct under the laws of the United States of America.

JONATHAN W. BIRDT

Executed this 25th day of April, 2011 in Los Angeles, California.

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Exhibit A

НОА.786448.1 -12-

	1 ROUGH DRAFT
1	UNITED STATES DISTRICT COURT
2	CENTRAL DISTRICT OF CALIFORNIA
3	
4	JONATHAN BIRDT,
5	Plaintiff, No. 2: 10-CV-08377-RGK -JEM
6	VS.
7	
8	CHARLIE BECK, LEE BACA, THE LOS ANGELES POLICE DEPARTMENT and THE LOS ANGELES COUNTY SHERIFFS
9	DEPARTMENT, DOES 1-50, Inclusive,
10	Defendants.
11	
12	
13	ROUGH DRAFT DEPOSITION OF
14	RICHARD TOMPKINS
15	
16	FRIDAY, APRIL 22, 2011
17	{BEGTI ME}
18	
19	
20	200 Main Street
21	Los Angeles, California
22	
23	
24	Toni Cohen, CA CSR No. 9871
25	

ROUGHT DRAFT

ROUGH DRAFT APPEARANCES OF COUNSEL For Plaintiff: {PLF_ATTY_FIRM} JONATHAN W. BIRDT 18252 Bermuda Street Porter Ranch, California 91326 (818) 400-4485 j on@j onbi rdt. com For Defendant: {DATTFIRM} {DATTFIRM}
{DEF_ATTY_NAME}
{DEF_ATTY_ADDRESS}
{DEF_ATTY_SUITE}
{DEF_ATTY_CITY}, {DEF_ATTY_STATE} {DEF_ATTY_ZIP}
{DEF_ATTY_PHONE}
{[DEF_ATTY_EMAIL} Also Present:

ROUGHT DRAFT

Birdt ROUGH DRAFT

1	Los Angeles, CALIFORNIA
2	FRIDAY, APRIL 22, 2011; {BEGTIME}
3	DI CHARD, TOMBKI NG
4	RI CHARD TOMPKI NS
5	a witness herein, having been sworn, testifies
6	as follows:
7	-EXAMI NATI ON-
8	BY MR. BIRDT:
9	Q Would you state your full name for the record,
10	pl ease.
11	A Richard Tompkins.
12	MR. BIRDT: And before we jump into you, I just
13	need to do a couple of little housekeeping matters
14	amongst counsel.
15	Counsel, we've all agreed to separately I
16	think we need to separately contact the court and ask the
17	magistrate to move the settlement conference. I have
18	no I understand Jennifer has already done it.
19	MS. LEHMAN: I called and left a message this
20	morning. I wasn't sure what everyone's position was. So
21	I just expressed my position that I thought the
22	settlement would be a waste of time.
23	MR. BIRDT: And I'll do the same, and have no
24	problem doing the same. And both of you have represented
25	neither department maintains statistics regarding the

ROUGHT DRAFT

4 ROUGH DRAFT

Page 3

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- 1 numbers of applications received, declined approved, or
- 2 re[SR0EBGT]ed.
- 3 MS. MITCHELL: That's correct.
- 4 MS. LEHMAN: Correct.
- 5 MR. BIRDT: And you probably have a declaration
- 6 on -- with respect to Detective Torres, we're not going
- 7 to take his deposition based upon City Counsel's
- 8 representation that he was not asked to and did not do
- 9 any research relative to CCW holders with respect to the
- 10 crime research he did and the declaration he submitted.
- 11 MS. MITCHELL: I don't think City Counsel's
- 12 representing that, but I'm certainly representing that.
- 13 You said City Counsel. I'm representing to you that he
- 14 did not do any kind of research on CCW holders, anything
- 15 like that. And I actual have a declaration. I just left
- 16 it in my office. I can get it to you.
- 17 MR. BIRDT: Tomatoes-tomatoes. Counsel for the
- 18 ci ty.

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- 19 MS. MITCHELL: That's correct.
- 20 MR. BIRDT: Semantic.
- 21 Also with respect to Detective Tompkin's
- 22 deposition today, this initially started as Chief Beck's
- 23 depo, then Deputy chief Doan's depo. And I think we've
- 24 agreed to proceed with Mr. Tompkins as the 30(b)6 witness
- 25 on behalf of the City with respect to my application and

ROUGHT DRAFT

5 ROUGH DRAFT

1 the City's good cause policy reserving to you the right
Page 4

- 2 to designate anybody else should an issue arise in the
- 3 questioning, that he isn't qualified to answer.
- 4 MS. MITCHELL: Correct.
- 5 BY MR. BIRDT:
- 6 Q With that, it's your turn.
- 7 I think you stated your name. Do you
- 8 understand your testimony is under oath and carries the
- 9 penalty of perjury today.
- 10 A Yes, I do.
- 11 Q Any reason you can't give your best and most
- 12 complete testimony today?
- 13 A No, sir.
- 14 Q This is a fact finding proceeding, nothing I
- 15 ask is meant to trick, deceive, mislead any way. If
- 16 there's something about a question you don't understand,
- 17 didn't follow, got lost in an objection, let me know, we
- 18 can either have the court reporter repeat it or I'll
- 19 rephrase any question. Fair?
- 20 A Yes.
- 21 Q If you do understand a question, I've asked
- 22 we -- being the judge, the jury, the parties all have the
- 23 right to assume you understood exactly what I asked you.
- 24 Fair?

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25 A Yes.

ROUGHT DRAFT

6 ROUGH DRAFT

- 1 Q Have you had your deposition taken before?
- 2 A Yes, I have.

- 3 Q Sometimes we get going people say uh-huh and
- 4 uh-uh or nods of the head. I my say, Is that yes; is
- 5 that a no, I'm not trying to be rude. I'm just trying to
- 6 create a clear record for the reporter; fair enough?
- 7 A Yes.
- 8 Q My understanding is the City of Los Angeles
- 9 only has 24 activity CCW permits right now; is that
- 10 correct?
- 11 A Yes.
- 12 Q And of those permits can you tell me
- 13 approximately how many are ascends of plaintiffs?
- 14 MS. MITCHELL: Objection. Calls for
- 15 speculation. You can answer.
- 16 {THE WITNESS}: 15.
- 17 BY MR. BIRDT:
- 18 Q And of the remaining approximately nine, can
- 19 you tell me how many of those are new applicants, let's
- 20 say, within the last 10 years?
- 21 MS. MITCHELL: Objection. Calls for
- 22 speculation. You can answer if you know.
- 23 {THE WITNESS}: I have a vague recollection
- 24 that we have four new applicants or Ccw applicants or
- 25 permits.

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ROUGHT DRAFT

7 ROUGH DRAFT

- 1 BY MR. BIRDT:
- 2 Q And those four, can you tell me in
- 3 approximately what year they were initially granted?

- 4 MS. MITCHELL: I'm going to object to this line
- 5 of questioning. Specifically, we had agreed not to take
- 6 a 30(b)6 witness on the individuals that has CCW, they're
- 7 good cause, the date they were issued, et cetera. In
- 8 response, I was going to give you a lift. I'm still
- 9 planning to go you the list. However, I don't believe
- 10 deck Detective Tompkins has review that information.
- 11 This was not a designated area of questioning.
- 12 MR. BIRDT: Understood. It's actually
- 13 foundational, and my last question on this line. I'm on
- 14 me my way out.
- 15 BY MR. BIRDT:
- 16 Q Let me start over. Of the four now applicants
- 17 who have been give permits in the last 10 years, can you
- 18 tell me approximately when each was originally issued?
- 19 MS. MITCHELL: Objection. Calls for
- 20 speculation. But you can answer if you can.
- 21 {THE WITNESS}: I don't know specifically.
- 22 BY MR. BIRDT:
- 23 Q Generally?
- 24 A I believe at Chief Bratton issued two and Chief
- 25 Beck has issued two.

ROUGHT DRAFT

7

8 ROUGH DRAFT

- 1 Q Was one of those Chief Bratton's own permit?
- 2 A No, sir.
- 3 Q With respect to the four applicants -- strike
- 4 that.

Bi rdt 5 With respect to the four new permits in the last 10 years, were all four of those applicants victims 6 7 of a crime? 8 MS. MITCHELL: Objection. Calls for 9 specul ati on. 10 {THE WITNESS}: I don't know if I can answer 11 I don't know if I know specifically if they had a 12 crime report or not. BY MR. BIRDT: 13 14 Q 0kay. Were those four applicants issued 15 permits for meeting the good cause definition of the 16 clear and present danger or were they for other 17 categori es? 18 MS. MITCHELL: Objection. Calls for 19 speculation. You can answer, if you can. 20 {THE WITNESS}: All four were issued because 21 they met our policy and procedure. 22 BY MR. BIRDT: 23 Q Of good cause? 24 Α Of good cause. 25 And generally speaking, does the good cause Q

ROUGHT DRAFT

9 ROUGH DRAFT

- 1 policy and procedure require that the applicant be the
- 2 victim of a criminal threat of some sort?
- 3 A No, sir.

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- 4 Q Does good case require -- strike that.
- 5 The four permits that were issued in the last

- 6 four ten years, were those four people victims of
- 7 crimes?
- 8 MS. MITCHELL: Objection. Asked and answered.
- 9 And calls for speculation.
- 10 BY MR. BIRDT:
- 11 Q As far as you know?
- 12 A Again, as you said, I answered that. I don't
- 13 know if they had -- if they were victims of crimes.
- 14 Q Generally speaking, can you tell me what the
- 15 basis were for those permits?
- 16 MS. MITCHELL: Same objection.
- 17 {THE WITNESS}: They met the good cause
- 18 policy.
- 19 BY MR. BIRDT:
- 20 Q How?
- 21 MS. MITCHELL: I'm going to renew my earlier
- 22 objection on this specific topic as far as who these
- 23 people are and how they met the good cause policy. This
- 24 was not a designated area.
- 25 MR. BIRDT: I'm just doing this to talk about

ROUGHT DRAFT

10 ROUGH DRAFT

- 1 what the good cause policy is, and what better way to
- 2 understand it, than the four permits issued in the last
- 3 10 years.

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- 4 BY MR. BIRDT:
- 5 Q All I'm asking is your general understanding as
- 6 you sit here today.

Bi rdt 7 MR. BRENTE: Again, calls for speculation. 8 BY MR. BIRDT: 9 Q You can answer. 10 Α Are you asking me for the definition of good cause? 11 No. I'm asking -- first, let's talk about the 12 Q 13 two permits Chief Bratton's issued. What was the good 14 cause basis for those two permits? 15 MS. MITCHELL: Objection. Specul ati on. BY MR. BIRDT: 16 17 Q As far as you know? 18 I don't specifically know right now, sir. Α 19 Generally. Q 20 Α They met good cause. 21 0 How? 22 They met are procedure with good cause. That's 23 all I know at this time. 24 Q you don't know anything about the facts related 25 to the two permits issued by Chief Bratton. ROUGHT DRAFT 11 ROUGH DRAFT 1 Objection assumes facts and calls MR. BRENTE: 2 for speculation. 3 THE WITNESS: Again I'd rather rereview the 4 package to see. 5 BY MR. BIRDT: 6 Q That's not what I'm asking? 7 MR. BRENTE: Don't guess. If you don't know,

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- 8 don't guess.
- 9 MR. BIRDT: First of all, you only get one
- 10 lawyer, and this is federal court and under Rule 30,
- 11 state your objection and that's it.
- 12 BY MR. BIRDT:
- 13 Q Sir, as you sit here today, regarding the two
- 14 permits issues by Chief Bratton, what knowledge do you
- 15 have regarding the factual basis establishing good cause
- 16 for those two permits?
- 17 MS. MITCHELL: Objection. Calls for
- 18 specul ati on.
- 19 {THE WITNESS}: I don't know.
- 20 BY MR. BIRDT:
- 21 Q You don't have any information?
- 22 A I don't recall.
- 23 Q As to the two permits issued by Chief Beck,
- 24 what were the facts underlying the good cause for those
- 25 two permits.

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ROUGHT DRAFT

12 ROUGH DRAFT

- 1 MR. BRENTE: Objection. Calls for speculation.
- THE WITNESS: Again I don't recall.
- 3 BY MR. BIRDT:
- 4 Q Anythi ng?
- 5 A No, not specifically.
- 6 Q I'm not asking specifically. I'm asking
- 7 anythi ng.
- 8 A I don't recall.

Bi rdt 9 Q Anythi ng? 10 Α No. 11 Q Were you involved in the permitting process for 12 any of those four permits? 13 MS. MITCHELL: Objection. Speculation. 14 {THE WITNESS}: Yes. BY MR. BIRDT: 15 16 Q Do you know who those four permit holders are? 17 MS. MITCHELL: Same objection. 18 19 {THE WITNESS}: Not by name, not by memory. BY MR. BIRDT: 20 21 Q And, as you sit hire today, you have absolutely 22 no memory of the basis underlying their good cause for 23 the issuance of the permits, true? 24

MS. MITCHELL: Same objection.

{THE WITNESS}: No, sir.

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ROUGHT DRAFT

13 ROUGH DRAFT

1	BY MR. BIRDT:
2	Q Is what I said true?
3	A Repeat it again.
4	Q As you sit here today, do you have any
5	knowledge of any sort regarding the facts underlying the
6	good cause that's supported any of the four permits
7	issued in the last 10 years by L.A.P.D.
8	MR. BRENTE: Objection. Asked and answered.
9	And calls for speculation.

Bi rdt THE WITNESS: I don't recall. 10 BY MR. BIRDT: 11 Q 12 I'm sorry. You're not answering my question, 13 though, and so I'm --14 Α I don't have an answer for you. As you -- you can't not recall what you don't 15 Q 16 know in your head. So we're just stuck on a double 17 negative. All I need to do is just clear it up. I'm not 18 trying to harass you. 19 All I'm asking is this: As you sit here today, 20 do you have any knowledge in your mind of the factual 21 basis underlying any of the four permits issued by the 22 L. A. P. D. in the last 10 years? 23 MS. MITCHELL: Objection. Asked and answered. 24 And calls for speculation. 25 {THE WITNESS}: No.

ROUGHT DRAFT

14 ROUGH DRAFT

BY MR. BIRDT:

2 Q Thank you.

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3 What is the good cause -- strike that.

4 Approximately how many permit a year does the

5 LAPD receive, permit applications.

6 MR. BRENTE: Objection. Calls for speculation.

7 You can answer if you know.

8 THE WITNESS: I don't know that. I know that

9 in our declaration -- or my declaration I stated that we

10 did 76 in 2010, only because we counted them. And that

- 11 was only for the denial process. They made it through
- 12 the actual first round of the denial process.
- 13 Q What is required to establish good cause.
- 14 MR. BRENTE: Objection. Vague. Under
- 15 California law or LAPD, what are we talking about.
- 16 BY MR. BIRDT:
- 17 Q The LAPD?
- 18 A LAPD defines good cause to be a clear and
- 19 present danger of immediate threat to life or great
- 20 bodily injury to the applicant, to his suppose, or to his
- 21 kids. And that threat cannot be dealt with by existing
- 22 law enforcement resources. And the applicant cannot
- 23 reasonably avoid that danger or threat. And LAPD will
- 24 also look at whether or not the issuance of the CCW will
- 25 significantly lesson the threat or danger to the

ROUGHT DRAFT

15 ROUGH DRAFT

1 applicant.

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- 2 MS. MITCHELL: Is this first verbatim or this a
- 3 summary.
- 4 {THE WITNESS}: This is out of memory -- from
- 5 memory.
- 6 Q What's a clear and present danger?
- 7 A Again, we'd have to look at -- it would come
- 8 down to five rules that assist in the -- quidelines of
- 9 rules that assist in the interpretation and the
- 10 implementation of our policy and include: One, that the
- 11 person can prove a threat of immediate -- threat to

- 12 immediate life -- of life or great bodily injury, and
- 13 that we can't -- at that time police department, can't do
- 14 anything to prevent it.
- 15 If the person is a security officer, has all
- 16 these proper licensing and permits and documentation, and
- 17 can show that his work is of such a nature that he
- 18 requires a CCW.

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- 19 Three, that he's name on a restraining order or
- 20 court order indicating that he's been a victim of a crime
- 21 or in fear of crime. That also goes to Penal Code
- 22 12025.5D of the California Penal Code which states that a
- 23 person that's in reasonably in fear of life, can arm
- 24 himself with a CCW or with a fire arm.
- 25 Four is that the person is -- transports large

ROUGHT DRAFT

16 ROUGH DRAFT

- 1 sums of money or other valuables, and he can show that
- 2 there's no other reasonable way to transport those items.
- And five being is that the applicant is subject
- 4 to unusual and particular dangers or a threat of physical
- 5 attack and again the police department cannot prevent
- 6 that or stop that.
- 7 Q So categories -- strike that.
- 8 Category No. 2 would not require evidence of a
- 9 clear and present danger, correct.
- 10 MR. BRENTE: We're talking about the security
- 11 guard category?
- MR. BIRDT: Yes?

- 13 THE WITNESS: It's may or may not. Again, it
- 14 depends on what the security officer has to presents.
- 15 BY MR. BIRDT:
- 16 Q The restraining order would obviously be
- 17 somebody who's been the victim of crime?
- 18 MS. MITCHELL: Objection. Calls for a legal
- 19 conclusion.
- 20 {THE WITNESS}: I don't know if there's a lot
- 21 of different way to do it, but I do believe a lot of
- 22 people get restraining orders and -- people can get court
- 23 orders and restraining orders. I don't think it always
- 24 required a crime report.
- 25 BY MR. BIRDT:

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ROUGHT DRAFT

17 ROUGH DRAFT

- 1 Q In the last 10 years has a permit been issued
- 2 under Category No. 2 for security officers.
- 3 MR. BRENTE: Objection. Calls for speculation.
- 4 THE WITNESS: I don't know. I don't know.
- 5 BY MR. BIRDT:
- 6 Q You said all four of the permits issued in the
- 7 last ten years were for somebody who had demonstrated
- 8 good cause, correct?
- 9 A That's correct.
- 10 Q Do you know if any of those four were security
- 11 officers?
- MS. MITCHELL: Same objection, speculation.
- 13 {THE WITNESS}: I don't know.

14 BY MR. BIRDT:

- 15 Q In terms of the transporting valuables, what's
- 16 a valuable?
- 17 A Again, it could be a bunch of things. It would
- 18 depend on the person presenting it to us and explained it
- 19 to us. It's could be currency, as far as US currency, or
- 20 foreign currency. It could be jewelry. It could be
- 21 technology equipment or technical equipment. It could be
- 22 a variety of things.
- 23 Q Does anybody actually have one of those?
- 24 MS. MITCHELL: Objection. Speculation.
- 25 {THE WITNESS}: Again, I don't know

ROUGHT DRAFT

18 ROUGH DRAFT

- 1 specifically, no. I don't know.
- 2 BY MR. BIRDT:

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- 3 Q What about the 5th category, Unusual issues,
- 4 has anybody been given a CCW permit under that
- 5 category?
- 6 MS. MITCHELL: Objection. Calls for.
- 7 Specul ati on?
- 8 {THE WITNESS}: I'm going to say no on that
- 9 one. I believe the answer -- I believe the answer is no.
- 10 BY MR. BIRDT:
- 11 Q Just a point of clarification: If he's the
- 12 30(b)6 witness, he can't speculate. So if you want to
- 13 designate somebody new, that's fine. But I just want to
- 14 be clear on that. Feel free to designate somebody else,

- 15 but he's a 30(b)6 witness.
- 16 MS. MITCHELL: Okay. I'm going to respond to
- 17 that. We specifically elimited the 30 B 6 topic on CCW
- 18 holers. He has not review the information on CCW
- 19 holders. He's the 30 b 6 witness on our policy and our
- 20 procedure. Anything that calls for CCW holders, he's
- 21 going to be speculating on.
- 22 MR. BIRDT: I understand. What I'm asking
- 23 about is procedure, for issuing, like the amount of
- 24 valuables. Let me go back to that.
- 25 BY MR. BIRDT:

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ROUGHT DRAFT

19 ROUGH DRAFT

- 1 Q In terms of transporting valuables, is there a
- 2 cash threshold amount?
- 3 A No, sir.
- 4 Q Would \$1,000 be enough?
- 5 A Again, it's based on the totality of the
- 6 application.
- 7 Q But nobody's actually met that criteria as far
- 8 as you know?
- 9 MS. MITCHELL: Objection. Misstated testimony
- THE WITNESS: that's not how I answered.
- 11 BY MR. BIRDT:
- 12 Q Does anybody have a CCW permit for transporting
- 13 val uabl es?
- 14 MS. MITCHELL: Asked and answered.
- 15 BY MR. BIRDT:

- 16 Q You can answer?
- 17 A I don't.
- 18 Q So let's talk about a threat of immediate harm.
- 19 What does that mean?
- 20 A Again, it's pretty clear on the way it's
- 21 defined. The person is going to be great bodily injury,
- 22 going to be hurt with read bodily injury or threat to
- 23 life.

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- 24 Q So somebody has to demonstrate to you by clear
- 25 and convincing evidence that they're at immediate risk of

ROUGHT DRAFT

20 ROUGH DRAFT

- 1 great bodily harm in order to satisfy the good cause
- 2 requirement.
- 3 MR. BRENTE: By "you," you mean Los Angel es
- 4 Police Department?
- 5 MR. BIRDT: Correct.
- 6 THE WITNESS: that's a portion of it, yes, sir.
- 7 BY MR. BIRDT:
- 8 Q What's the other portion.
- 9 A Again it's the five rules and guidelines for
- 10 interpretation and implementation of the policy.
- 11 Q But to satisfy the good cause requirement of
- 12 clear and present danger the applicant must demonstrate
- 13 that they are in immediate risk of great bodily harm,
- 14 true?
- 15 A Yes. Great bodily injury?
- 16 Q Correct?

17 A Yes.

- 18 Q Do they have to show that they have already
- 19 been subject to either a threat of immediate harm or the
- 20 victim of some sort of harm?
- 21 MS. MITCHELL: Objection. Vague.
- 22 BY MR. BIRDT:

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- 23 Q To satisfy the requirement of the clear and
- 24 present danger?
- 25 A Say the question again please.

ROUGHT DRAFT

21 ROUGH DRAFT

1 Q Sure. How -- strike that.

2 How does one go about demonstrating to the LAPD

3 that they are in immediate risk of great bodily injury?

4 A Again, on the application we request that they

5 provide dates, times, location, and police agency they

6 reported the crime to as far as showing that there is a

7 threat there, that there is a violent threat. And that's

8 all we're asking, for the most part. That's the easiest

9 way to do it.

10 Again if they have a person -- a witness or a

11 person that was present, again, it's something that can

12 he can look at and make contact and make inquiry on and

13 verify that it is a credibility threat or verifiable

14 threat.

15 Q So to satisfy the theft of immediate harm, the

16 applicant has to demonstrate that they've already been

17 the victim of a credible threat of great bodily harm,

18 true.

- 19 MR. BRENTE: Objection. Vague.
- 20 Mischaracterizes his statement.
- 21 THE WITNESS: Again, not the way you're saying
- 22 it. Again, it could be something this they're afraid
- 23 that is going to happen. Again, they have to document
- 24 how they have that information.
- 25 BY MR. BIRDT:

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ROUGHT DRAFT

22 ROUGH DRAFT

- 1 Q With credibly evidence that a third party has
- 2 threatened with harm?
- A Any way they can show it. We're willing to
- 4 take any information that they have and follow it up.
- 5 Q But they have to demonstrate that something has
- 6 already happened to cause them this fear, correct.
- 7 MR. BRENTE: Objection. Vague.
- 8 THE WITNESS: Again they don't have to show
- 9 that it's already occurred. That they think it's going
- 10 to occur, they have the feeling that it's going to occur,
- 11 and they have to show us why. We have to be able to show
- 12 proof that that threat is verifiable.
- 13 BY MR. BIRDT:
- 14 Q That's there's an actual actor or suspect out
- 15 there seeking to do that person harm?
- 16 A Yes.
- 17 Q Can an applicant satisfy the clear and present
- 18 danger standard in any other way than showing that there

- 19 is a person out there seeking to do them harm and has the
- 20 ability to carry out that threat?
- 21 A Again, a security officer that's doing his job,
- 22 his business, can provide us the information that shows
- 23 that by his nature the business of the such nature to
- 24 have a CCW can do that.
- 25 Q Anybody el se?

ROUGHT DRAFT

23 ROUGH DRAFT

- 1 A Again, the person that's stating -- an
- 2 applicant that's stating that he's transporting large
- 3 sums of money, and again has no other way to do it, and
- 4 shows us why, possibly. Again each one of these would be
- 5 looked at on an individual basis. There would be a lot
- 6 of questions, a lot of investigation going into each
- 7 application.

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- 8 Q Interesting. My application stated that I
- 9 carried large amounts of cash, didn't it?
- 10 A Yes, it does.
- 11 Q What investigation did you conduct to follow-up
- 12 on that assertion?
- 13 A You added nothing to it as far as saying why
- 14 you felt you need a CCW. The department reviewed your
- 15 application. You had no good cause in any sense of the
- 16 application -- in that good cause definition. So the
- 17 department denied your application.
- 18 Q You just said one way to get a permit is for
- 19 somebody who carries large amounts of cash, correct?

20 A Has to show that's there's no other way to do

21 it.

22 Q Just a moment. You said that a person can get

23 a permit if they demonstrate they carry large amounts of

24 cash, true?

25 MS. MITCHELL: Objection. Misscharacterizes

ROUGHT DRAFT

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24 ROUGH DRAFT

- 1 his testimony.
- 2 MR. BIRDT: Strike that.
- 3 BY MR. BIRDT:
- 4 Q Did you just testify that one way a person can
- 5 get a CCW application is by stating that they carry large
- 6 amounts of cash, yes or no?
- 7 MS. MITCHELL: Objection. Improper question.
- 8 The testimony was what was the testimony was.
- 9 BY MR. BIRDT:
- 10 Q Did you testify that avenues of No. 4 to get a
- 11 conceal weapons permit is if an applicant states they
- 12 carry large amounts of cash?
- MS. MITCHELL: Same objection.
- 14 BY MR. BIRDT:
- 15 Q You can answer?
- 16 A That's not what I stated.
- 17 Q What is the Category No. 4?
- 18 A Category 4 is that a person that's transporting
- 19 large sums of money or valuables and can show that
- 20 there's no other way for them do so, reasonably do so, is

- 21 one way to get a -- require the CCW.
- 22 Q Did my application state that I carried large
- 23 amounts of case.
- 24 MR. BRENTE: Objection. Speculation. You can
- 25 answer if you can.

ROUGHT DRAFT

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25 ROUGH DRAFT

- 1 THE WITNESS: Yes, it did.
- 2 BY MR. BIRDT:
- 3 Q What follow-up or investigation did you do to
- 4 determine whether that was an appropriate category for
- 5 the issuance of a permit.
- 6 MR. BRENTE: Again, by "you" you mean the Los
- 7 Angeles Police Department.
- 8 MR. BIRDT: Yes?
- 9 THE WITNESS: You've listed nothing else in
- 10 your application to show that there was issue or a threat
- of any kind of injury or could that you transport those
- 12 monies in any other way -- reasonably transport those
- 13 monies in any other ways. Simple as that. The
- 14 application was very vague in what you wrote.
- 15 Q Okay. What follow-up did you do?
- 16 MS. MITCHELL: Objection. Assumes facts?
- 17 BY MR. BIRDT:
- 18 Q Did you do any follow-up?
- 19 A No, sir. We -- again, it's on you to provide
- 20 that information on your application and in letters in
- 21 letters of reference to us.

- 22 Q Now, sir, are you familiar with the asense of
- 23 consent decree?
- 24 A Yes, I am.
- 25 Q Do you understand that it requires you to

ROUGHT DRAFT

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- 1 accept the applicants' statement at face value?
- 2 MS. MITCHELL: Objection. Calls for
- 3 speculation. Vague?
- 4 {THE WITNESS}: I don't recall that statement.
- 5 BY MR. BIRDT:
- 6 Q What was vague or unclear about my statement
- 7 that I transported large amounts of cash?
- 8 A It didn't say how much. It didn't say where
- 9 you were transporting to, where you were transporting it
- 10 from, why you were transporting it, the need to transport
- 11 it. There were a lot of other things.
- 12 Q What else would you need to know?
- 13 A Mostly that, sir.
- 14 Q I carry it in my possible everywhere I go?
- 15 A I'm not doing an application right now. What
- 16 was on your application when you submitted it, there was
- 17 not any information in there, not enough, the department
- 18 denied your application because you did not provide good
- 19 cause.
- 21 and present danger?
- 22 A It may.

Q But it may not?

24 A It may or may not. Again, it's the totality of

25 the application, whether or not you're going to be a

ROUGHT DRAFT

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- 1 victim of crime, whether or not the -- if you can show
- 2 that there's no other way to transport that money.
- 3 Q Was I asked whether there's any alternative or
- 4 reason.
- 5 MR. BRENTE: Objection. Calls for
- 6 specul ati on.
- 7 THE WITNESS: That I don't know.
- 8 BY MR. BIRDT:
- 9 Q Was any investigation done by anybody to
- 10 follow-up on the statements made in my application on
- 11 behalf of the LAPD.
- MR. BRENTE: Calls for speculation.
- 13 THE WITNESS: Your application was processed.
- 14 BY MR. BIRDT:
- 15 Q That wasn't my question, sir. I'm going to
- 16 have the court reporter repeat, if you will I please
- 17 listen to it?
- 18 (Record read.)
- 19 THE WITNESS: Yes.
- 20 BY MR. BIRDT:
- 21 Q By who?
- 22 A It would be Officer Keith Wong and Officer
- 23 Kosal Bun.

Birdt

24 MR. BRENTE: That's K-O-S-A-L, B-U-N.

25 BY MR. BIRDT:

ROUGHT DRAFT

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28 ROUGH DRAFT

1 Q What did Officer Wong do?

2 MS. MITCHELL: Objection. Calls for

3 specul ati on.

4 {THE WITNESS}: Officer Wong met with you and

5 took your application from you.

6 Q And Kosal Bun did the --

7 A Background check.

8 Q Was there anything in my background check that

9 was contrary to the policy for the issuance of the

10 permit?

11 MS. MITCHELL: Objection. Vague. And

12 specul ati on?

13 {THE WITNESS}: Can you be more specific.

14 BY MR. BIRDT:

15 Q Sure. Was anything revealed in my background

16 check that would be -- that weighed into the decision to

17 deny my permit?

18 A No, sir.

19 Q Was there any follow-up done regarding any of

20 the statements made in my application or in the separate

21 letter statement requested by the officers in reviewing

22 my CCW application.

23 MR. BRENTE: Objection. Vague. Calls for

24 speculation.

Bi rdt 25 THE WITNESS: Don't know.

ROUGHT DRAFT

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29 ROUGH DRAFT

1 BY MR. BIRDT: 2 Q Can you tell me how the clear and present 3 danger standard protects the community? 4 MS. MITCHELL: Objection. Assumes facts. 5 {THE WITNESS}: I don't know what you're 6 aski ng. BY MR. BIRDT: 7 8 Q Why does did LAPD have such a restrictive 9 definition of good cause. 10 MR. BRENTE: Objection. Assumes facts. 11 THE WITNESS: LAPD has a very strict CCW policy 12 to limit the amount of CCW permits that are issued by the 13 Chief of police specifically to the people that need 14 them, that people can -- that we can't protect or help. Q 15 And why does the LAPD have a very strict 16 policy? 17 MS. MITCHELL: Objection. Asked and answered. 18 {THE WITNESS}: Again, I had more to say. 19 BY MR. BIRDT: 20 Q I'm sorry. 21 It was dramatic pause. Again, it also protects 22 the life of the Los Angeles Police Officer and the 23 community members. 24 Q And can you please tell me all evidence, facts, 25 studies or information upon which you rely for the

Page 28

ROUGHT DRAFT

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- 1 assertion that your very strict policy protects
- 2 officers?
- 3 MS. MITCHELL: Objection. Vague. Calls for
- 4 speculation. And assumes facts.
- 5 {THE WITNESS}: I don't. I have any of the
- 6 information for you, sir.
- 7 BY MR. BIRDT:
- 8 Q Would your answer be the same if I asked about
- 9 how it would protect the community?
- 10 A That's correct.
- 11 Q Any other reason you provide for why you have a
- 12 very strict policy to limit the number of permits other
- 13 than the two you gave me?
- 14 A If we make the policy any less strict, the vast
- 15 majority of the people in Los Angeles would have -- or
- 16 would qualify for CCW, and would put more guns on the
- 17 street and lead to more gun violence, and the fear of the
- 18 gun violence.
- 19 Q And can you please tell me all of the facts,
- 20 evidence, information, studies, or other information upon
- 21 which you support your statement that issuing more
- 22 permits would lead to more gun violence.
- 23 MR. BRENTE: Objection. Vague. Calls for
- 24 specul ati on.
- 25 THE WITNESS: I don't have any of information,

ROUGHT DRAFT

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- 1 sir.
- 2 BY MR. BIRDT:
- 3 Q You would agree that as a resident of Los
- 4 Angeles under normal circumstances, just every day
- 5 circumstances, not where somebody's obviously chasing me
- 6 down the street or I have a restraining order -- let me
- 7 start over.
- 8 Under normal circumstances, in order for the
- 9 resident of the resident of the City to Los Angeles to
- 10 possess a Loaded weapon outside of the home, the own
- 11 means by which they can lawfully do that is with a CCW
- 12 permit, true?
- 13 A No.
- 14 Q What are the other options where under normal
- 15 circumstances a citizen of Los Angeles can do that?
- 16 A Again, under Penal Code 12025.5 Dit says if
- 17 person's in fear of his life, he may possess a fire
- 18 arm.
- 19 Q Other than when they're in immediate fear of
- 20 their life, is there any other avenue under which under
- 21 normal circumstances a residence of the City of Los
- 22 Angeles can possess a loaded firearm outside of the home
- 23 with -- absent a CCW permit?
- 24 A Again, you do have shoot ranges, and target
- 25 ranges, and so forth they were allowed to possess a

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32 ROUGH DRAFT

- 1 firearm.
- 2 Q I'm talking about normal circumstances. I want
- 3 to for walk my dog, there's nobody chasing me with a gun,
- 4 the only way I can lawfully possession a load firearm is
- 5 with a CCW permit?
- 6 A Yes. Again, with the exeption of 12025, yes.
- 7 Q Has the good cause policy of the City of Los
- 8 Angeles been reviewed in any way in light of the United
- 9 States Supreme Court decision in McDonald?
- 10 MS. MITCHELL: Objection. Attorney-client
- 11 privilege. I'll instruct my client not to answer as far
- 12 as it interferes with the attorney-client privilege.
- 13 You can answer insofar as it does not interfere
- 14 with the attorney-client privilege.
- THE WI TNESS: No.
- 16 BY MR. BIRDT:
- 17 Q Did I demonstrate a record of responsible
- 18 handing of firearms?
- 19 MS. MITCHELL: Objection. Vague and ambiguous.
- 20 {THE WITNESS}: Yes, sir.
- 21 BY MR. BIRDT:
- 22 Q Did I demonstrate long-term participation in
- 23 shooting sports?
- 24 MS. MITCHELL: Are we talking about February
- 25 23rd, 2010 when you submitted your application? Let's be

33 ROUGH DRAFT

- 1 specific, if that's what you're going to ask instead of
- 2 just a life-time policy?
- 3 {THE WITNESS}: Can you be more specific on
- 4 your question. When you're asking or why you're
- 5 aski ng.
- 6 BY MR. BIRDT:
- 7 Q Did I demonstrate to the Los Angeles Police
- 8 Department a long-term participation in shooting
- 9 sports?
- 10 MS. MITCHELL: Objection. Vague and ambiguous.
- 11 {THE WITNESS}: On the application, yes.
- 12 BY MR. BIRDT:
- 13 Q And, in fact, I provided evidence that in a the
- 14 practical shooting competition, I scored hire than
- 15 several sworn officers of the LAPD, didn't I.
- 16 MR. BRENTE: Objection. Calls for speculation.
- 17 And vague.
- 18 THE WITNESS: That I don't recall.
- 19 MS. MITCHELL: You could have a contest right
- 20 now if you want.
- 21 MR. BIRDT: Absolutely for my permit?
- 22 MS. MITCHELL: Sure. With your pink gun and
- 23 everything.
- 24 MR. BIRDT: You name it. I'm there.
- 25 MS. MITCHELL: Just kidding. I take that back.

Birdt 34 ROUGH DRAFT

- 1 BY MR. BIRDT:
- 2 Q Did I demonstrate that I had received training
- 3 in the policy and procedures for carrying a concealed
- 4 weapon.
- 5 MR. BRENTE: Objection. Vague.
- 6 THE WITNESS: Yes.
- 7 BY MR. BIRDT:
- 8 Q So in terms of the favorable factors under
- 9 ascends for the issuance of a permit and the background
- 10 morale character requirements, I satisfied both of those
- 11 requirements as part of your investigation process,
- 12 true?
- 13 MS. MITCHELL: Objection. Misstates testimony,
- 14 policy and procedures.
- 15 {THE WITNESS}: State your question again,
- 16 sir.
- 17 BY MR. BIRDT:
- 18 Q Sure. There are in general three requirements
- 19 for the issuance of a permit: Training, background, and
- 20 good cause; is that fair a statement?
- 21 A Yes.
- 22 Q And as to training and background, I presented
- 23 sufficient evidence to satisfy those two elements,
- 24 correct?

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25 A Yes.

ROUGHT DRAFT

35 ROUGH DRAFT Page 33

1	Q	The Gun	Free	School	Zone	Act	prohi bi ts
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- 2 residences of Los Angeles from possessing an exposed
- 3 firearm within 1,000 feet of a school, correct?
- 4 MS. MITCHELL: Objection. Calls for
- 5 speculation. You can answer if you can.
- 6 {THE WITNESS}: Any firearm.
- 7 BY MR. BIRDT:
- 8 Q Any firearm. What I said is correct?
- 9 A Say it again, please? Say that statement
- 10 agai n.
- 11 Q The gun-free school zone act prohibits anyone
- 12 from possessing an unlocked firearm within 1,000 feet of
- 13 a school unless they have a CCW permit or are otherwise a
- 14 sworn law enforcement official, true?
- 15 MS. MITCHELL: Objection. Calls for
- 16 specul ati on.
- 17 {THE WITNESS}: I'm trying to remember if it
- 18 was 1,000 feet or 1,000 yards.
- 19 BY MR. BIRDT:
- 20 Q One or the other. At least 1,000 feet?
- 21 A Yes, sir.
- 22 Q And in my application I stated that I lived
- 23 across the street from a school, correct.
- 24 MR. BRENTE: Objection. Calls for speculation.
- 25 THE WITNESS: I don't recall that.

ROUGHT DRAFT

36 ROUGH DRAFT

1 BY MR. BIRDT:

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Page 34

- 2 Q Well, let me represent to you that I live
- 3 across the street from a school. Assuming that to be
- 4 true, I cannot possession any firearm if I step off my
- 5 property unless it's in a looked container or I have a
- 6 CCW permit, true.
- 7 MR. BRENTE: Objection. Calls for speculation,
- 8 a legal conclusion. Improper hypothetical.
- 9 THE WITNESS: True.
- 10 BY MR. BIRDT:
- 11 Q And with respect to the -- with respect to the
- 12 four permit that's were granted in the last ten years,
- 13 how many of those to go to citizen advisory review panel.
- MR. BRENTE: Objection. Calls for speculation.
- 15 THE WITNESS: I don't know, sir.
- 16 BY MR. BIRDT:
- 17 Q Do you know if any of them did or did not.
- 18 MR. BRENTE: Same objection.
- 19 THE WITNESS: Yeah. Again, I don't know.
- 20 BY MR. BIRDT:

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- 21 Q Referring to again the favorable factors under
- 22 Asensa, we've talked about the first two. Let me just
- 23 ask you category No. 3 or C is the applicant has a record
- 24 of good citizenship in general as evidenced, for
- 25 instance, by servicing in the community through such

ROUGHT DRAFT

- 1 activities as credible services in the armed forces,
- 2 police reserves or active participation in charitable or Page 35

- 3 public service organizations or activities or in
- 4 political affairs. I've sort of summarized, but in
- 5 general you're familiar with that category?
- 6 A Yes.
- 7 Q And in my application I demonstrated several
- 8 pieces of information that would support that favorable
- 9 factor, including volunteering as a judge and a juvenile
- 10 advocate, true?
- 11 A That's correct.
- 12 Q And the same would be true for D, the applicant
- 13 is trustworthy and responsible as evidence from by
- 14 employment history, position held in civic political,
- 15 religious, or secular achievements or record of personal
- 16 accomplishments in other areas of endeavor?
- 17 A say that whole thing again please? Are you
- 18 applying this to your application?
- 19 Q Yeah?
- 20 A One more time.
- 21 Q The applicant is trustworthy and responsible as
- 22 evidenced, for instance, by employment history, position
- 23 held in civic, politic, religious secular achievements or
- 24 record of personal accomplishments and other areas of
- 25 endeavor.

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ROUGHT DRAFT

- 1 MR. BRENTE: Based on the application that you
- 2 submited, correct.
- 3 MR. BIRDT: And the supporting information. Page 36

- 4 THE WITNESS: Yes.
- 5 BY MR. BIRDT:
- 6 Q And the last one: Not -- leave that alone.
- 7 Disability or handicapped.
- 8 Did I present any unfavorable factors as list
- 9 under asendsa.
- 10 MS. MITCHELL: In your application?
- 11 BY MR. BIRDT:
- 12 Q In my application or any of the supporting
- 13 material?
- 14 A No, sir.
- 15 Q Are you aware of any instant of violation or
- 16 crime by a CCW holder?
- 17 MS. MITCHELL: Objection. Vague. Calls for
- 18 speculation?
- 19 {THE WITNESS}: With the City of Los Angeles,
- 20 no.
- 21 BY MR. BIRDT:
- 22 Q There's a statement that in the moving papers
- 23 that says, the gun unit receives and processes
- 24 approximately 300 applications per year. Is that
- 25 generally consistent with your understanding?

ROUGHT DRAFT

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- 1 MS. MITCHELL: Objection. Vague. Are we
- 2 referring to his declaration.
- 3 MR. BIRDT: I'm referring to City's material
- 4 fact No. 9: The gun unit receives and processes Page 37

- 5 approximately 300 applications per year.
- 6 A I'm not sure who provided that information.
- 7 I'm not sure what they're qualifying as a process or an
- 8 application.
- 9 BY MR. BIRDT:
- 10 Q So would you disagree with that factual
- 11 statement?
- 12 A I don't know how they came up with that number.
- 13 Q Is that in any way consistent with your
- 14 understanding of reality.
- MR. BRENTE: Again we're talked about complete
- 16 applications, or are we talking about incomplete
- 17 application
- 18 THE WITNESS: The first time I gave a number
- 19 was 76 for 2010. Other than that, we don't keep any
- 20 stats or numbers on this stuff. So I mean I don't know
- 21 on an average on an annual specifically per year, I don't
- 22 know.

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- 23 BY MR. BIRDT:
- Q What exactly is your position?
- 25 A D-III, Detective III Los Angeles Police

ROUGHT DRAFT

40 ROUGH DRAFT

- 1 Department currently assigned to the gang and the
- 2 narcotic division gun unit.
- O Does the LAPD recognize the right of residents
- 4 to have access to firearms for lawful purpose including
- 5 self-defense.

Page 38

- 6 MR. BRENTE: Objection. Vague. Calls for a
- 7 legal conclusion.
- 8 THE WITNESS: Citizens can do it, yes.
- 9 BY MR. BIRDT:
- 10 Q Possess a firearm for self-defense outside of
- 11 the home?
- 12 A Again, under 12025.5 D, yes. Inside the house
- 13 they can possess a firearm.
- 14 Q But outside of the home, only if somebody's
- 15 threatening them with a credible threat of harm?
- 16 A Again, a loaded firearm, yes.
- MS. MITCHELL: How much more do we have?
- 18 MR. BIRDT: Minutes. But why don't we take a
- 19 five-minute break, I'll need one anyways.
- 20 (Recess taken.)
- 21 BY MR. BIRDT:
- 22 Q In my application I stated that I transported
- 23 significant amounts of valuable property, true?
- 24 MS. MITCHELL: Calls for speculation.
- 25 {THE WITNESS}: I don't recall that phrase.

ROUGHT DRAFT

41 ROUGH DRAFT

1 BY MR. BIRDT:

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- 2 Q Cash.
- 3 A Say it again, please.
- 4 Q In my application I stated that I transported
- 5 large amounts of cash, true?
- 6 MS. MITCHELL: Same objection. Page 39

- 7 {THE WITNESS}: I don't know if it was verbatim 8 or exactly that phrase. 9 BY MR. BIRDT: 0 10 Words to that effect? 11 Α Transport large sums of monies or something to that degree, yes. 12 13 Q Under assenda good cause is deemed to exist if 14 the applicant establishes circumstances exist requiring 15 him or her to transport in public significant amounts of 16 valuables property, true? 17 Α You can show that there's more to it. You have 18 to show that there no other reasonable way to do so. 19 Did I say there was any other way to do it? 20 Α You made a very short statement. You didn't 21 back it up with anything, you didn't confirm it, you 22 didn't put anything to include it. It was taken as fact 23 of statement of whatever. That's all it was, you carry 24 large sums of monies.
 - ROUGHT DRAFT

That's also that's required understand asendsa,

42 ROUGH DRAFT

1 isn't it?

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- 2 Objection. MS. MITCHELL: Calls for
- 3 specul ati on.
- 4 {THE WITNESS}: No.
- 5 BY MR. BIRDT:
- 6 Did you do any follow-up to ascertain whether
- 7 or not that statement met the parameter for the asesndsa Page 40

- 8 consent degree?
- 9 MS. MITCHELL: By "you" you mean Los Angel es
- 10 police department.
- 11 {THE WITNESS}: You provided no other
- 12 information on your application. There was no need to go
- 13 any further. I don't know if cosel or Kevin Wong asked
- 14 you additional questions.
- 15 Q You have no knowledge of that one way or
- 16 another, true?
- 17 A No. It wasn't documented any further in your
- 18 application or your investigation.
- 19 MR. BIRDT: I have nothing further.
- 20 MS. MITCHELL: I have no further questions.
- 21 BY MR. BIRDT:
- 22 Q Under assendsa you're required to take the
- 23 applicants representation at face value absent
- 24 counterveiling information, true?
- 25 MS. MITCHELL: Objection. Calls for

ROUGHT DRAFT

43 ROUGH DRAFT

- 1 speculation. legal conclusion. I'm not sure that's
- 2 there in?

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- 3 {THE WITNESS}: I don't recall that.
- 4 BY MR. BIRDT:
- 5 Q What policies or procedures exist for
- 6 evaluating a CCW application based upon the
- 7 representation that somebody carries large amounts
- 8 valuable property?

Page 41

9 MS. MITCHELL: Vague. 10 {THE WITNESS}: Again, the application says 11 that to provide good cause, fill out the application, and provides specific dates and times and location to help 12 13 with the application. That was not included in yours . BY MR. BIRDT: 14 15 Q Didn't I include a whole separate letter explaining that? 16 17 Α You provided a separate letter, but, again, not very specific on why you needed a CCW, all over the 18 19 pl ace. 20 All we're talking about is valuable property. 21 Did I not state that I gambled, had gambling income, and 22 frequently traveled back and forth between casinos with 23 large amounts of cash in my supporting letter. 24 MR. BRENTE: Objection. Calls for 25 specul ati on.

ROUGHT DRAFT

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	ROUGH DRAFT
1	THE WITNESS: No I don't recall.
2	MR. BIRDT: Nothing further.
3	MR. BRENTE: Same stipulation.
4	MR. BIRDT: Sure.
5	MR. BRENTE: We'll get a copy of the original,
6	have about a month for Detective Tompkin to come in
7	review it, make any changes, then send back to you the
8	changes. In the event we'll keep the original. In
9	the event the original can't b produced that a certified Page 42

10	unsigned copy can be used instead.
11	MR. BIRDT: In the event I'm not notified of
12	the date or signing of any changes a certified copy can
13	be deemed a signing original. So.
14	MR. BRENTE: MS. MITCHELL: So stipulated.
15	MS. MI TCHELL: Copy.
16	MR. BIRDT: Rough. 11:30 AM.
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Exhibit B

HOA.786448.1 -13-

JUN 1 1 2010

SUPERIOR COURT FOR THE STATE OF CALIFORNIA

COUNTY OF LOS ANGELES

) CASE NO. BC 115813

THIRD AMENDED JUDGMENT DECLARATORY RELIEF

ANTHONY MARIO ASSENZA, et al.,

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Plaintiffs/Petitioners

Defendants/Respondents.

CITY OF LOS ANGELES, et al.,

v.

IT IS ORDERED that the rights and obligations of the parties to this action are declared as follows:

Defendants Affected. Α.

The defendants affected by this judgment herein are: CITY OF LOS ANGELES, the CITY OF LOS ANGELES POLICE DEPARTMENT (hereinafter "LAPD"), LOS ANGELES BOARD OF POLICE COMMISSIONERS, and CHARLIE BECK, CHIEF OF POLICE OF THE CITY OF LOS ANGELES POLICE DEPARTMENT.

В. Introduction.

This action challenging LAPD's procedure, rules and



practices for issuing licenses to carry concealed firearms pursuant to Pen. C. Section 12050 ff. was filed September 24, 1992. Some of the plaintiffs sought to be issued licenses and they and the other plaintiffs sued as taxpayers and citizens. The Los Angeles defendants received an open extension to answer, and entered into highly complex settlement negotiations which have continued to this time.

C. Admission.

The Los Angeles defendants admit that certain rules, policies, practices and procedures, and certain features of the Board Policy Statement cited in the complaint, were not in compliance with Section 12050 ff. Those former rules, policies, practices and procedures have been altered. The Policy Statement itself has been repealed and will be replaced by the provisions of items E and F of this judgment, provided that the Los Angeles defendants reserve the right to add further specifications to their rules, regulations and guidelines, so long as such amendments are not inconsistent with the provisions of this judgment.

D. <u>Plaintiffs' Licenses</u>.

The allegations of the complaint showed good cause as to all of the plaintiffs who sought to be issued licenses. For purposes of this judgment the following persons are deemed plaintiffs:

ANTHONY MARIO ASSENZA, ROBERT JAMES BRYANT, WILLIAM ARTHUR CRAWFORD, PAUL STEVEN DWAN, BRUCE HAROLD EDELMAN, OLOGY ERLE GIBSON, TERRY HOMER HARDEN, RICHARD ALAN HOCHBERG, BURTON C.

JACOBSON, THOMAS MICHAEL KUTROSKY, YAROM LIMOR, MARSHALL CLIFFORD

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- ONTIVEROS, TED PASTERNACK, VICTOR DONALD RAPPOPORT, JESSEE DONALD RICH, JEROME MARTIN ROSENBERG, JOEL C. SCHLOSSMAN, NATHAN DAVID SCHLOSSMAN, CARLOS SEDILLO, SANFORD SHIRE, BERNICE SHARON SILVER, RICHARD CLAYTON TEMME, JOHN HARRIS THALER, DONNA LYNNE THOMAS, GARY BRIAN TIGAR, KENT LEE TURNIPSEED, and DAVID ALAN YOCHELSON. These named plaintiffs will receive licenses, and their licenses will be renewed for a one year term, but only so long as they continue to have good cause, good character, not to be barred by law from the ownership of concealable firearms, and to meet each of the other requirements of licensure under Section 12050 ff.
- E. The policy LAPD has adopted is that good cause exists if there is convincing evidence of a clear and present danger to life or of great bodily injury to the applicant, his (or her) spouse, or dependent child, which cannot be adequately dealt with by existing law enforcement resources, and which danger cannot be reasonably avoided by alternative measures, and which danger would be significantly mitigated by the applicant's carrying of a concealed firearm.
- F. The following further rules and quidelines are provided for the interpretation and implementation of Item E:

INTRODUCTORY

The department recognizes that Pen. C. Section 12050 requires the issuance of licenses to persons of good character who have good cause to carry a concealed firearm for the defense of themselves or others or in pursuing their livelihood. These guidelines are designed to implement that requirement.

Good cause is more likely to be found if the applicant has a demonstrated record of responsible handling of firearms as indicated by voluntarily having taken firearms training and/or long-term participation in the shooting sports. While lack of such a demonstrated record is not a disqualification if the applicant is otherwise qualified to use a firearm properly, licenses will not issue if there is substantial, articulable reason to believe that issuance would be contrary to public safety or if the applicant does not have good character. Among other criteria to be considered are: the applicant's record and history in accidents with firearms, automobiles or other dangerous instrumentalities; and association with persons having a criminal record or who are reliably known to lack good character. The expression of dangerous or irresponsible attitudes, or threats, toward or regarding the use of firearms or other dangerous instrumentalities shall be grounds for denial or revocation of a license.

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CRITERIA FOR LICENSURE

1. Training. The license, if approved, shall not become effective until the applicant has furnished proof to the department that he or she has successfully completed the course of training in the carrying and use of firearms established pursuant to Section 7585 et seq., of the California Business and Professions Code or some other appropriate course which included the following subjects of training: knowledge of California laws regarding weapons and deadly force use; safe handling, carriage,

use and storage of concealable firearms; competency with the types of firearms to be listed on the license.

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- 2. Good Cause. Good cause shall be deemed to exist, and a license will issue in the absence of strong countervailing factors, upon a showing of any of the following circumstances: a) The applicant is able to establish that there is an immediate or continuing threat, express or implied, to the applicant's, or the applicant's family's, safety and that no other reasonable means exist which would suffice to neutralize that threat. b) The applicant is employed in the field of security, has all requisite licenses, is employed by a security firm having all requisite licenses, and provides satisfactory proof that his or her work is of such a nature that it requires the carrying of a concealed weapon. c) The applicant has obtained, or is a person included within the protections of, a court order which establishes that the applicant is the on-going victim of a threat or physical violence or otherwise meets the criteria set forth in Pen. C. Section 12025.5. d) The applicant establishes that circumstances exist requiring him or her to transport in public significant amounts of valuable property which it is impractical or impracticable to entrust to the protection of armored car services or equivalent services for safe transportation of valuables. e) The applicant establishes that he or she is subject to a particular and unusual danger of physical attack and that no reasonable means are available to abate that threat.
- 3. <u>Favorable Factors</u>. Among facts upon which the department will, in the exercise of its discretion, look favorably in

considering applications are whether a) the applicant has a demonstrated record of responsible handling of firearms; b) the applicant has a commitment to safe and responsible handling of firearms as shown by having voluntarily taken firearms training; c) the applicant has a record of good citizenship in general as evidenced, for instance, by service to the community through such activities as creditable service in the armed forces, including the National Guard and state militia or in the police reserves, or of active participation in charitable or public service organizations or activities or in political affairs; d) the applicant is trustworthy and responsible as evidenced, for instance, by employment history, positions held that are civic, or political, or religious, or secular achievements, or record of personal accomplishment in other areas of endeavor; e) that the applicant suffers under a disability or physical handicap, including age or obesity, which hinders the applicant's ability to retreat from an attacker.

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4. <u>Unfavorable Factors</u>. Factors which will bear negatively on issuance (unless they appear to be in the remote past) are: a) the applicant has a long-term history of mental or emotional instability, alcoholism, drug use or addiction; b) the applicant has a history of fault in serious accidents with firearms, automobiles or other dangerous instrumentalities; c) the applicant has had a permit to own or carry a concealed weapon denied, suspended or revoked for good cause by any issuing authority; d) the applicant has had a driver's license denied, suspended or revoked for good cause by any issuing authority; e)

5. <u>Presumption</u>. Absent good cause for denial, persons having good cause as defined in paragraph 2 shall be issued licenses for the maximum time period allowed by section 12050, and their licenses shall be renewed so long as they continue to have good cause. No license shall issue if the applicant is prohibited by law from possessing or acquiring firearms, or concealable firearms, or is below the age of 21 years.

PROCEDURAL MATTERS

- 6. <u>Divulgence of Information</u>. All applicants shall receive a copy of these guidelines along with the application form.
- 7. Evidence. Declarations under penalty of perjury suffice as evidence of facts showing good cause, provided that the Department is not required to accept the allegations in a declaration if it has credible counter-evidence or finds the declarant not credible. The applicant will be required to furnish proof of his or her medical and psychological fitness in a manner to be prescribed by the department. This shall include

- 8. Celerity. License applications shall be approved or rejected within fifty days of the application being submitted; provided, that if the applicant has not been cleared (or rejected) of Justice by the fortieth day, LAPD shall have an additional ten days for such action which additional period shall begin as of the date by which LAPD receives word from the California Department of Justice; and further provided that an additional sixty day period is allowed in cases in which the applicant has appealed a rejection or any restriction of the license. Those whose applications are rejected will receive a specific written reason for rejection along with notification of their right to seek review from the advisory panel.
- 9. Conditions. Absent some compelling reason, licensees will be allowed to specify up to three firearms of their choice to be listed on their license and the Department will amend their licenses to substitute or add firearms so long as the number does not exceed three and each firearm meets the other provisions of this paragraph. The department may attach to the license such deponditions as in the reasonable exercise of its discretion it deems appropriate; provided that these conditions shall be noted

on the face of the license. Conditions may include, but are not limited to:

- a. The type of weapon to be carried.
- b. The type of ammunition to be permitted.
- c. Circumstances in which it may or may not be carried. Absent some compelling reason, limitations a. and b. shall not preclude use of kinds of firearm or ammunition which are generally deemed appropriate for issuance to plain clothes law enforcement personnel in the State of California.

G. Advisory Review.

- 1. Plaintiffs' lead counsel, Don B. Kates, shall appoint a panel of advisors to review contested applications. (Kates may add or substitute members of the panel as he deems necessary to carry out its functions, e.g. in case of the resignation, death or disability a new nominee to make such appointments shall be nominated by the plaintiff Second Amendment Foundation.)
- 2. LAPD will accompany its notification to applicants of its action on their application with a statement that a review panel exists. If the applicant is dissatisfied and requests such meview, LAPD will promptly submit to the panel's review its files in all cases in which an application is rejected or granted with substantial limitations and will attempt to respond in a measurable and timely manner to questions the panel may have. The panel will promptly review each submitted application and

recommend in writing if it believes a different decision should have been made by LAPD. LAPD will promptly reconsider the matter and take any further action it deems merited.

- 3. LAPD may be liable for an award of attorney's fees in any legal action: a) which was initiated after the advisory panel recommended action favorable to the applicant; b) which recommendation LAPD rejected, if c) the outcome in that legal action substantially parallels the advisory panel's recommendation.
 - H. Continued Jurisdiction.

The court will retain continued jurisdiction of the action in order to make any further orders which may be necessary.

I. Attorney's Fees and Costs. Each party to this action shall bear its own costs and fees, including attorneys' fees in this matter.

IT IS SO ORDERED.

DATED:

6/11/10

JUDGE OF THE SUPERIOR COURT