FILED San Francisco County Superior Court

FEB 0 3 2006

GORDON PARK-LI, Clerk

Deputy Clerk

MARY ANN MORAN

Attorneys for Amicus American Entertainment Armorers Association

Bruce Colodny S. B. N. 107125 LAW OFFICES OF BRUCE COLODNY 1881 Business Center Dr., Suite 8B

San Bernardino, CA 92408

Telephone: (909) 862-3113

Facsimile: (909) 864-5243



SUPERIOR COURT OF THE STATE OF CALIFORNIA

COUNTY OF SAN FRANCISCO

	UNLIMITE	DJURISDICTION	
PAULA FISCAL et al.,)	CASE NO. CPF-05-	-505960
Plaintiffs and Petitioners,)		OCIATION AMICUS RT OF PLAINTIFFS
vs.)		
CITY AND COUNTY OF SAN FRANCISCO et al.,)))	Hearing Date: Hearing Judge: Time: Location:	February 15, 2006 Warren 9:30 a.m. Dept. 301
Defendants and Respondents	s. } }	Date Action Filed: Trial Date:	December 29, 2005 None scheduled

INTERESTS OF THE AMICUS

The American Entertainment Armorers Association ("AEAA"), represents entertainment prop houses, armorers, prop masters, and related professionals and businesses that service the entertainment industry. AEAA members (as federally and state licensed firearms dealers, importers, or manufacturers) provide film, television, and stage production companies with "prop" (i.e., typically real and regulated, but rigged to fire only blanks) handguns, rifles, shotguns, as well as more heavily regulated "assault weapons," 50 BMG rifles, machine guns, "destructive devices," "short barreled" weapons, and custom built firearms and related devices used in productions. AEAA members often provide production companies and actors with dozens, or *hundreds* of firearms for any given production.

While the entertainment industry struggles to keep productions in the United States, and cities like Los Angeles and New York are actively courting film production business, Proposition H appears to reflect the carelessness of certain San Francisco politicians who, in their desire to make a political statement, did not carefully study the existing regulatory scheme, consult with impacted parties, or consider the effect of the ordinance on the entertainment industry.

MEMORANDUM OF POINTS & AUTHORITIES

I. THE ORDINANCE CONTRAVENES GOVERNMENT CODE SECTION 53071

Petitioners correctly assert that the ordinance intrudes on areas of firearm regulation which state law occupies. Government Code section 53071 renders state licensing laws exclusive, i.e., it bans local regulation which creates a local licensing scheme or interferes with a state licensing scheme.

This would include the creation of local licenses, or the refusal to recognize state licenses locally.

The concept of licensing in Government Code section 53071 encompasses two distinct forms. The narrower and secondary type of licensing law provides for the issuing of a piece of paper called a license (or permit or certificate.) For example, Penal Code section 12081, which creates the Entertainment Armorers Permit system. The broader type of license law is any law which expressly authorizes or permits acquisition, possession, or use of a firearm by certain people or under certain

circumstances.¹ This broader use of the term "license" is the usage preferred in both general and legal dictionaries.² More important, this broader usage of "license" is the one discussed and approved in relation to firearm licensing in *Galvan v. Superior Court* (1969) 70 Cal.2d 851, 856 [76 Cal.Rptr. 642] defining "license" as "permission or authority to do a particular thing or exercise a particular privilege." Government Code section 53071 was passed in response to the *Galvan* decision, and section 53071 was meant to adopt the broader meaning of the word "license" as expressed by the *Galvan* court.

As set out below, numerous state laws "license" prop managers, actors, and others involved in theatrical productions or performance art to do things that the ordinance prohibits. Proposition H illegally invalidates those licenses. The state laws permitting, allowing, and "licensing" film, theatrical, and performance art involving firearms laws preempt and voids the ordinance.

II. BACKGROUND ON THE USE OF FIREARMS IN THEATRICAL PRODUCTIONS

A. Typically Real Firearms Are Used

Although in some productions or scenes non-firing replica "firearms" can be used, the feasibility of using imitation firearms in productions is limited. For the most part, the firearms used in film, television, and theatrical productions are real, but temporarily modified to fire only blank ammunition. This is the only way to provide the semblance of realism that is essential to a successful production. Using real firearms firing blanks makes the simulation look and sound real. The real blank firing gun helps give the Director a normal acting reaction, as opposed to "shooting" a fake gun with no noise and recoil. Toy or fake guns with sound cues don't work, due to timing issues which

Example of a licensing statute of the broader type include the statutory allowances (i.e licenses) to carry concealed handguns *without* a formal license to carry a concealed weapon (CCW) (i.e., a CCW issued pursuant to Penal Code section 12050) contained in Penal Code sections 12026, 12026.1, 12026.2, 12027, and 12027.1.

² Compare Black's Law Dict. (5th ed. 1979) at p. 829 defining "license" as either "[t]he permission by competent authority to do an act which, without such permission, would be illegal, a trespass or a tort. [Or a c]ertificate or the document itself which gives permission." to Webster's Encyclopedic Unabridged Dictionary Of The English Language (1989): defining "License" as: "1. permission to do or not to do something. 2. Formal permission from a constituted authority to do something. [Or] 3. a certificate of such permission; an official permit"

 need to be under the direct control of the performer. Using a real gun also saves editing time and money. It is very expensive to add the sound and "flash" after the fact.

Generally, to modify a real firearm for use as a stage "prop," the front of the interior of the barrel of the firearm is threaded to accept a screw that blocks the barrel when inserted, but with a small hole drilled through it to allow gas to escape out the end of the barrel when a firearm goes off.

However, each firearm model must be independently evaluated for the proper method of creating a blank firing gun. In some cases, modifications to the gun are substantial to the point where restoration of the gun to a live firing weapon would be extremely difficult, and would take a well trained armorer to accomplish the restoration. For some guns so modified, simply removing the screw from the barrel is all that is essentially required to make the firearm again capable of firing a real bullet. (Note: even if there is only a blank cartridge in the gun caution must be used because if it is pointed at a person and fired at close range the discharge from the blank can still cause a fatal injury.)

B. Propmasters and Armorers Are Heavily Regulated and "Licensed" By Federal and State Law

The "prop master" is responsible for the acquisition, transportation, safe keeping, transfer, and safe use of the firearm(s) being used on a production. Different types of prop firearms are regulated to different degrees, and different parts of the process of transferring and using firearms in a production are covered by different statutes - - from which exceptions for prop masters and other AEAA members are carefully crafted by the legislature. These statutory allowances are discussed below.

In addition to being "licensed" (i.e., having permission to conduct business) through various statutory exceptions, to conduct business supplying ordinary firearms a prop master must have a federal firearm license (FFL) to transfer or rent basic type firearms such as handguns, rifles, shotguns, period pieces, etc. to production companies. Prop masters need to be issued a California Department of Justice "Entertainment Firearms Permit" (EFP) pursuant to Penal Code section 12081. (See application form and Department of Justice bulletin about the EFP are posted on the Department of Justice Firearms Division website at: http://ag.ca.gov./firearms/epp.htm).

In addition to the above, to rent or transfer "assault weapons," "short-barreled" firearms, "destructive devices," machineguns, .50 BMG rifles, and similar more heavily regulated firearms, the

prop master must have additional federal and state licenses. These include, at the federal level (in addition to the requisite FFL) the payment of a special occupational tax (SOT) to deal, manufacture or import machine guns, destructive devices, silencers and other special weapons with ATF approval.

At the state level, a prop master or armorer must have a "dangerous weapons" license, meeting the requirements for separate state issued permits and licenses for "assault weapons," "destructive devices," "machine guns," "short barreled rifles" and "short barreled shotguns." See DOJ regulations and bulletins posted at http://ag.cagov/firearms/regs/dwregsfinal.pdf.

C. The Process of Providing Firearms to Theatrical Productions is Heavily Regulated

Once a production company contacts a prop master to supply firearms for a production, typically the prop master goes to a firearm prop house or entertainment industry "armory" and fills out paperwork (the necessary federal and state transfer forms) to get the firearms released to the prop master to transport to the location or "set" of the production where the actors can use the firearms. Each step of this process (acquisition of firearms from armorer, transportation of firearms to set, distribution of firearms to actors on set, use of firearms by actors, collection of prop firearms from the set, transportation back to the armory, and transfer back into the armory's inventory) is regulated by federal and state law, and or exempted from those regulations.

Prior to the prop master assigning firearms to actors and/or stunt persons, he has a mandatory safety meeting with all involved, including the Director of the production. The prop master then assigns the firearms to actors or stuntmen for use in multiple rehearsals. After the rehearsals, the prop master loads the firearms with blanks. Whenever the firearms are out of the prop master's hands, the prop master must be aware of exactly where they are. Depending on the number of firearms used on the set, the locations being used, and the type of firearms being provided, the main prop master may assign licensed assistant prop masters to assist in tracking the firearms on the set.

When providing productions with "machine guns," "destructive devices," "short barreled rifles," "short barreled shotguns" and other more heavily regulated firearms, there are two different methods the prop house or propmaster may employ to provide the firearms to an entertainment production. The first method involves the transfer of the weapon to another licensed person on the set. With ATF preapproval, the armorer/propmaster providing the firearm may transfer it via an ATF Form 3 to an on-set

armorer/propmaster who is also a federal firearms licensee and special occupational taxpayer. The transferee armorer must also be properly licensed under both state and federal laws for this method to be utilized. Using the second method, the prop house/armory may send an employee or officer of the armory to directly supervise the use of the firearms on the set. This method requires the employee or officer of the prop house/armory to be on the set, directly supervising the use of the firearm(s) during the production, and maintaining control and possession of the firearm(s) at all times.

III. THE INDUSTRY IS HEAVILY "LICENSED" WITHIN THE MEANING OF GOVERNMENT CODE SECTION 53071

In addition to the conventional type "licenses" or permits issued to prop masters and armorers, the industry also enjoys statutory permission to engage in certain activities (i.e., "licenses") through overlapping statutory exceptions creating exemptions to state firearm statutes and regulations. These include:

Penal Code section 12026.2(a)(1), which exempts "the possession of a firearm by an authorized participant in a motion picture, television, or video production or entertainment event when the participant lawfully uses the firearm as part of that production or event or while going directly to or coming directly from the event" from the prohibition on carrying a concealed handgun.

Penal Code section 12026.2(a)(8), which exempts "the transportation of a firearm by an authorized employee or agent of a supplier of firearms when going directly to, or coming directly from, a motion picture, television, or video production or entertainment event for the purpose of providing that firearm to an authorized participant to lawfully use as part of that production or event" from the prohibition on carrying a concealed handgun.

Penal Code section 12070(b)(17), which exempts "the loan of an unloaded firearm or the loan of a firearm loaded with blank cartridges for use solely as a prop for a motion picture, television, or video production or entertainment of theatrical event" from being subject to section 12071(a)'s licensing restrictions.

Penal Code section 12078(p)(2)(B) and (C), and (p)(3)(A) and (B), which exempts the movie industry from Penal Code section 12072(a)(3)'s prohibition on transferring handguns to minors.

Penal Code section 12078(s)(1), which exempts "the infrequent loan of an unloaded firearm by

28 | ///

a person who is neither a dealer as defined in Section 12071 nor a federal firearms licensee pursuant to Chapter 44 of Title 18 of the United States Code, to a person 18 years of age or older for use solely as a prop in a motion picture, television, video, theatrical, or other entertainment production or event" from the 12072(d) requirement that all gun transfers be conducted through a licensed firearm dealer, and from the 12081(b) requirement that a transferee of a handgun must have been issued a "handgun safety certificate" (i.e., a "license" to be able to acquire a handgun).

Penal Code section 12078(s)(2), which provides that "Subdivision (d), and paragraph (1) of subdivision (f), of Section 12072, and subdivision (b) of Section 12801 shall not apply to the loan of an unloaded firearm by a person who is not a dealer as defined in Section 12071 but who is a federal firearms licensee pursuant to Chapter 44 of Title 18 of the United States Code, to a person who possesses a valid entertainment firearms permit issued pursuant to Section 12081, for use solely as a prop in a motion picture, television, video, theatrical, or other entertainment production or event. The person loaning the firearm pursuant to this paragraph shall retain a photocopy of the entertainment firearms permit as proof of compliance with this requirement."

Penal Code section 12078(s)(3) which provides that: "Subdivision (b) of Section 12071, subdivision (c) of, and paragraph (1) of subdivision (f) of, Section 12072, and subdivision (b) of Section 12801 shall not apply to the loan of an unloaded firearm by a dealer as defined in Section 12071, to a person who possesses a valid entertainment firearms permit issued pursuant to Section 12081, for use solely as a prop in a motion picture, television, video, theatrical, or other entertainment production or event. The dealer shall retain a photocopy of the entertainment firearms permit as proof of compliance with this requirement."

Penal Code section 12081, which creates the Entertainment Armorers Permit system. This section allows any person who is at least 21 years old to apply for an entertainment firearms permit from the California Department of Justice. The permit authorizes the holder to "possess firearms loaned to him or her for use solely as a prop in a motion picture, television, video, theatrical, or other entertainment production or event."

IV. PROPOSITION H REVOKES THE LICENSES UNDER WHICH PROP HOUSES, ARMORERS, AND PROP MASTERS OPERATE

Section two of Proposition H outlaws "the sale, distribution, transfer and manufacture of all firearms and ammunition . . . " There are no exceptions to this section.

Firearms are routinely transferred and distributed between and amongst armories, prop masters, production assistants, stage hands, and actors during film, television, and theatrical productions. So any such production involving a real firearm, even if it has been temporarily modified to fire only blanks, is prohibited in San Francisco under Proposition H, despite the licenses created by the state statutory scheme. And unlike state laws which exempt antique firearms from most regulation (See Penal Code Section 12001(e)), Proposition H's bans on handgun possession, and on the transfer of all firearms, even applies to antique guns.

Besides the section two firearms transfer ban, section three of Proposition H provides that "... no resident of the City and County of San Francisco shall possess any handgun unless required for professional purposes, as enumerated herein." This limited exception for "professional purposes" is only for a city, state, or federal employee "carrying out the functions of his or her government employment, including but not limited to police and animal control officers ..." and for active duty military.

So section three bans the possession of handguns by all San Francisco residents, including it seems off duty (and even on-duty) police, even in their own homes. And there is no exception whatsoever for entertainment productions or the movie industry, and no acknowledgment of the state statutory scheme under which the entertainment industry is granted permission to operate. Under section three, actors, prop masters, and other industry professionals who reside in San Francisco are prohibited from possessing handguns while shooting a film or television production there. They are ineligible to work in a production involving handguns in their own city.³

³ The existence of the section three exemption bars the courts from either broadening that exemption or from implying any exemption at all into section two. A statute's mention of some exceptions excludes the existence of unmentioned ones. (Lake v. Reed (1997) 16 Cal.4th 448, 466 [65 Cal.Rptr.2d 860].) ("The expression of some things in a statute necessarily means the exclusion of other things not expressed."") and cases there cited.

To illustrate this point, consider that given the sweeping strictures of section two of Proposition H, unless reworked to use unrealistic plastic non-firing replicas instead of regulated firearms, certain operas are now illegal to be staged in San Francisco. These include: Tosca, Carmen, The Girl of the Golden West, Candide, The HMS Pinafore, The Death of Klinghoffer, Lady Macbeth of Mtensk, Eugene Onegin, and Der Freischutz.

Theater that can't be staged under Proposition H includes Chekhov's *Uncle Vanya*, Harold Pinter's *The Dumb Waiter* and others by notable playwrights such as Eugene O'Neill, Sean O'Casey, Lillian Hellman, Arthur Miller, Sam Shepard, Albert Camus, Aaron Sorkin and Tennessee Williams, even *The Nutcracker* has need of a firearm.

Many, perhaps most, films and television productions made today also involve firearms. As a result films and television shows like Dirty Harry, Magnum Force, James Bond: A View To A Kill, The Presidio, Bullit, 48 Hours, The Rock, Basic Instinct, and The Streets of San Francisco can no longer be made.

V. THE ORDINANCE'S LIMITED GRANT OF POWER TO AMEND DOES NOT SOLVE THIS PROBLEM.

Proposition H provides that "By a two-thirds vote and upon making findings, the Board of Supervisors may amend this ordinance in the furtherance of reducing handgun violence."

Supporters may argue that all these problems can be fixed by amendments if two-thirds of the Board of Supervisors so votes. But the concerns of AEAA cannot be addressed by amendment because the amendment must be one that is "in the furtherance of reducing handgun violence." It would not be possible to amend the Proposition H ordinance to allow film, television or theatrical productions, nor for that matter museum exhibits, military burials, or civil war and similar reenactments because allowing these things to take place has nothing to do with "reducing handgun

⁽Los Angeles Department v. Superior Court (2001) 84 Cal.App.4th 1161, 1166 [101 Cal.Rptr.2d 364]): "[T]he statement of limited exceptions excludes others, and therefore the judiciary has no power to add additional exceptions; the enumeration of specific exemptions precludes implying others." This principle is routinely applied in gun law cases. (People v. Walker (2000) 85 Cal.App.4th 969, 973 [102 Cal.Rptr.2d 637] and cases there cited.)

 violence."

Moreover, any attempt to amend the ordinance to create exemptions for the industry would only serve to create a local licensing scheme prohibited by Government Code section 53071.

VI. THE ORDINANCE'S PRECLUSION OF FILMS, PLAYS, OPERAS AND COGNATE PRESENTATIONS INVOLVING FIREARMS IS A CONTENT-BASED VIOLATION OF FREE EXPRESSION.

The ordinance's effect is that certain types of movies, historical enactments, and TV programs can no longer be produced or presented in San Francisco, nor may operas, ballets, color guard ceremonies involving firearms. Yet it is well settled that such activities lie within the protection of the federal and California free expression guarantees. (See, e.g., *Freedman v. Maryland* (1965) 380 U.S. 51.)

Moreover the ordinance's effect on movies, etc. is not content neutral. It applies only to performances in which firearms are involved, especially to "action" films and TV shows. Yet it is clear that free expression may not be precluded or suppressed because of its content. (City of Fresno v. Press Communications, Inc. (1994) 31 Cal.App.4th 32, 41 [36 Cal.Rptr.2d 456].) The test is that "content-based discrimination is permissible [only] when 'the nature of the content discrimination is such that there is no realistic possibility that official suppression of ideas is afoot." (R.A.V. v. City of St. Paul (1992) 505 U.S. 377, 390 (emphasis added).)⁴

The ordinance cannot meet this test. It is notoriously the case that there are many people who loathe "action" films because of their content and feel that the public would be a better if such productions no longer occurred. Thus it is a more than "realistic possibility" that a reason for the ordinance's lack of an exception for actions films, TV shows, etc. was to hinder or suppress such productions because of their glamorized depictions of violence, or a positive depiction of guns and self-defense.

⁴ R.A.V. applied this test to a content-based ban on expression that enjoys far less protection than does commercial speech, much less pure speech. (City of Fresno, supra, 31 Cal.App. 4th at 41.) R.A.V. overturned a ban on cross-burning that occurred without permission on the land of the person whom the cross-burning was intended to threaten. In overturning this ban R.A.V. recognized that threats and fighting words may be regulated. But it also held that content-based regulation of threats and fighting words must be based on a showing of "no realistic possibility" that its motive is "official suppression of ideas."

CONCLUSION

For the foregoing reasons it is respectfully submitted that petitioners are correct in urging the ordinance is invalid and should be struck down by this court. The ordinance should be invalidated and a writ should issue.

Date: January 3/, 2006

Respectfully Submitted,

LAW OFFICE OF BRUCE COLODNY

Bruce Colodny Attorney for Amici

AMICUS BRIEF OF AEAA IN SUPPORT OF PLAINTIFFS

	· ·			
1	PROOF OF SERVICE			
2	STATE OF CALIFORNIA			
3	COUNTY OF LOS ANGELES			
4	I, David Speakman, am employed in the City of San Jose, Santa Clara County, California. I am			
5	over the age eighteen (18) years and am not a party to the within action. My business address is 1261 Lincoln Ave., Suite 108, San Jose, California.			
6	On February 1, 2006, foregoing document(s) described as			
7	[PROPOSED] ORDER GRANTING SENATOR H. L. RICHARDSON (RET.),			
8	GUN OWNERS OF CALIFORNIA, CALIFORNIA RIFLE & PISTOL ASSOCIATION, AND THE MADISON SOCIETY PERMISSION TO FILE			
9	AMICUS BRIEF IN SUPPORT OF PETITIONERS			
10	on the interested parties in this action by placing [] the original			
11	[X] a true and correct copy thereof enclosed in sealed envelope(s) addressed as follows:			
12	C. D. Michel Vince Chhabria			
13	TRUTANICH - MICHEL, LLP OFFICE OF THE CITY ATTORNEY 180 East Ocean Blvd., Suite 200 1 Dr. Carlton B. Goodlett Place			
14	Long Beach, CA 90802 City Hall, Room 234 (Attorney for Petitioners) San Francisco, CA 94102			
15	(Attorney for Respondents)			
16	X (BY MAIL) As follows: I am "readily familiar" with the firm's practice of collection and processing correspondence for mailing. Under the practice it would be deposited with the U.S.			
17	Postal Service on that same day with postage thereon fully prepaid at San Jose, California, in the ordinary course of business. I am aware that on motion of the party served, service is			
18	presumed invalid if postal cancellation date is more than one day after date of deposit for mailing an affidavit.			
19	Executed on February 1, 2006, at San Jose, California.			
20	— (VIA FACSIMILE TRANSMISSION) As follows: The facsimile machine I used complies with California Rules of Court, Rule 2003, and no error was reported by the machine. Pursuant			
21	to Rules of Court, Rule 2006(d), I caused the machine to print a transmission record of the transmission, copies of which is attached to this declaration.			
22	(PERSONAL SERVICE) I caused such envelope to delivered by hand to the offices of the			
23	addressee. Executed on February 1, 2006, at San Jose, California.			
24	X (STATE) I declare under penalty of perjury under the laws of the State of California that the foregoing is true and correct.			
25				
26	(FEDERAL) I declare that I am employed in the office of the member of the bar of this court at whose direction the service was made.			
27	()()			
28	DAVID SPEAKMAN			
- 1				

	<u>i</u>]		
1	PROOF OF SERVICE		
2	STATE OF CALIFORNIA		
3	COUNTY OF LOS ANGELES		
4	I, David Speakman, am employed in the City of San Jose, Santa Clara County, California. I am		
5	over the age eighteen (18) years and am not a party to the within action. My business address is 1261 Lincoln Ave., Suite 108, San Jose, California.		
6	On February 1, 2006, foregoing document(s) described as		
7	[PROPOSED] ORDER GRANTING SENATOR H. L. RICHARDSON (RET.), GUN OWNERS OF CALIFORNIA, CALIFORNIA RIFLE & PISTOL ASSOCIATION, AND THE MADISON SOCIETY REPMISSION TO FIXE		
8	AND THE MADISON SOCIETY PERMISSION TO FILE AMICUS BRIEF IN SUPPORT OF PETITIONERS		
9	on the interested parties in this action by placing		
10	[] the original [X] a true and correct copy		
11	thereof enclosed in sealed envelope(s) addressed as follows:		
12	C. D. Michel Vince Chhabria TRUTANICH - MICHEL, LLP OFFICE OF THE CITY ATTORNEY		
13	180 East Ocean Blvd., Suite 200 Long Beach, CA 90802 1 Dr. Carlton B. Goodlett Place City Hall, Room 234		
14	(Attorney for Petitioners) San Francisco, CA 94102 (Attorney for Respondents)		
15	X (BY MAIL) As follows: I am "readily familiar" with the firm's practice of collection and		
16	processing correspondence for mailing. Under the practice it would be deposited with the U.S. Postal Service on that same day with postage thereon fully prepaid at San Jose, California, in		
17	the ordinary course of business. I am aware that on motion of the party served, service is presumed invalid if postal cancellation date is more than one day after date of deposit for		
18	mailing an affidavit. Executed on February 1, 2006, at San Jose, California.		
19	— (VIA FACSIMILE TRANSMISSION) As follows: The facsimile machine I used complies		
20	with California Rules of Court, Rule 2003, and no error was reported by the machine. Pursuant to Rules of Court, Rule 2006(d), I caused the machine to print a transmission record of the		
21	transmission, copies of which is attached to this declaration.		
22	(PERSONAL SERVICE) I caused such envelope to delivered by hand to the offices of the addressee.		
23	Executed on February 1, 2006, at San Jose, California.		
24	X (STATE) I declare under penalty of perjury under the laws of the State of California that the foregoing is true and correct.		
25	(FEDERAL) I declare that I am employed in the office of the member of the bar of this of this		
26	court at whose direction the service was made.		
27			
28	DA VIO SPEAKMAN		

1	PROOF OF SERVICE			
2	STATE OF CALIFORNIA			
3	COUNTY OF LOS ANGELES			
4	I, David Speakman, am employed in the City of San Jose, Santa Clara County, California. I am			
5	over the age eighteen (18) years and am not a party to the within action. My business address is 1261 Lincoln Ave., Suite 108, San Jose, California.			
6	On February 1, 2006, foregoing document(s) described as			
7	[PROPOSED] ORDER GRANTING SENATOR H. L. RICHARDSON (RET.),			
8	GUN OWNERS OF CALIFORNIA, CALIFORNIA RIFLE & PISTOL ASSOCIATION, AND THE MADISON SOCIETY PERMISSION TO FILE AMICUS BRIEF IN SUPPORT OF PETITIONERS			
9	on the interested parties in this action by placing			
10	the original			
11	[X] a true and correct copy thereof enclosed in sealed envelope(s) addressed as follows:			
12	C. D. Michel Vince Chhabria TRUTANICH - MICHEL, LLP OFFICE OF THE CITY ATTORNEY			
13	180 East Ocean Blvd., Suite 200 1 Dr. Carlton B. Goodlett Place			
14	Long Beach, CA 90802 City Hall, Room 234 (Attorney for Petitioners) San Francisco, CA 94102			
15	(Attorney for Respondents)			
16	X (BY MAIL) As follows: I am "readily familiar" with the firm's practice of collection and processing correspondence for mailing. Under the practice it would be deposited with the U.S.			
17	Postal Service on that same day with postage thereon fully prepaid at San Jose, California, in the ordinary course of business. I am aware that on motion of the party served, service is presumed invalid if postal cancellation date is more than one day after date of deposit for mailing an affidavit. Executed on February 1, 2006, at San Jose, California.			
18				
20	— (VIA FACSIMILE TRANSMISSION) As follows: The facsimile machine I used complies			
21	to Rules of Court, Rule 2003, and no error was reported by the machine. Pursuant to Rules of Court, Rule 2006(d), I caused the machine to print a transmission record of the			
22	transmission, copies of which is attached to this declaration.			
23	(PERSONAL SERVICE) I caused such envelope to delivered by hand to the offices of the addressee.			
	Executed on February 1, 2006, at San Jose, California.			
24 25	X (STATE) I declare under penalty of perjury under the laws of the State of California that the foregoing is true and correct.			
26	(FEDERAL) I declare that I am employed in the office of the member of the bar of this court at whose direction the service was made.			
27	The service was made.			
28	DAVID SPEAKMAN			

San Francisco County Superior Court 1 Bruce Colodny S. B. N. 107125 LAW OFFICES OF BRUCE COLODNY 2 1881 Business Center Dr., Suite 8B FEB 0 3 2006 San Bernardino, CA 92408 Telephone: (909) 862-3113 3 GORDON PARK-LI, Clerk Facsimile: (909) 864-5243 BY: MARY ANN MORAN 4 Deputy Clerk Attorneys for Amicus 5 American Entertainment Armorers Association 6 7 8 SUPERIOR COURT OF THE STATE OF CALIFORNIA 9 COUNTY OF SAN FRANCISCO 10 UNLIMITED JURISDICTION 11 PAULA FISCAL et al., CASE NO. CPF-05-505960 12 UNOPPOSED EXPARTE APPLICATION Plaintiffs and Petitioners, OF THE AMERICAN ENTERTAINMENT 13 ARMORERS ASSOCIATION TO FILE AMICUS BRIEF IN SUPPORT OF 14 PLAINTIFFS AND PETITIONERS; VS. MEMORANDUM OF POINTS AND 15 **AUTHORITIES IN SUPPORT THEREOF:** CITY AND COUNTY OF SAN DECLARATION OF BRUCE COLODNY 16 FRANCISCO et al., 17 Hearing Date: February 15, 2006 Defendants and Respondents. Hearing Judge: Warren 18 Time: 9:30 a.m. Location: Dept. 301 19 Date Action Filed: December 29, 2005 20 Trial Date: None scheduled 21 22 The American Entertainment Armorers Association ("AEAA") respectfully moves this Court, for leave to file the concurrently-submitted brief as amicus curiae in support of Plaintiffs and 23 24 Petitioners. This application should be granted for the following reasons: 25 26 • It is unopposed by all parties in this case; 27 This Court has already permitted the Legal Community Against Violence to file an 28 overlength amicus brief in support of Defendants and Respondents.

APPLICATION OF AEAA TO FILE AMICUS BRIEF IN SUPPORT OF PLAINTIFFS AND PETITIONERS

• The AEAA's amicus brief addresses the potential impact of the ordinance on the productions of the entertainment industry within the City of San Francisco. This issue directly affects AEAA's members, and has not been specifically briefed by Petitioners. The Court will benefit from further analysis of this area.

This application is based upon this Ex Parte Application, the attached Memorandum of Points and Authorities in support thereof, the attached Declaration of Bruce Colodny, and any oral argument heard by the Court, and the entire record in this action.

Date: January 31, 2006

LAW OFFICES OF BRUCE COLODNY

Bruce Colodny Attorney for Amici

MEMORANDUM OF POINTS AND AUTHORITIES

I. INTRODUCTION

The American Entertainment Armorers Association ("AEAA"), represents entertainment prop houses, armorers, prop masters, and related professionals and businesses that service the entertainment industry. AEAA members (as federally and state licensed firearms dealers, importers, or manufacturers) provide film, television, and stage production companies with "prop" (i.e., typically real and regulated, but rigged to fire only blanks) handguns, rifles, shotguns, as well as more heavily regulated "assault weapons," 50 BMG rifles, machine guns, "destructive devices," "short barreled" weapons, and custom built firearms and related devices used in productions. AEAA members often provide production companies and actors with dozens, or hundreds of firearms for any given production.

While the entertainment industry struggles to keep productions in the United States, and cities like Los Angeles and New York are actively courting film production business, Proposition H appears to reflect the carelessness of certain San Francisco politicians who, in their desire to make a political statement, did not carefully study the existing regulatory scheme, consult with impacted parties, or consider the effect of the ordinance on the entertainment industry.

The accompanying brief addresses the impact of the ordinance on the entertainment industry, and the manner in which the ordinance would interfere with or negate the existing statutory scheme that regulates that industry. That regulatory scheme was put in place by the State legislature to regulate the use of firearms in the entertainment industry, while simultaneously protecting and sanctioning that unique California industry by creating a express licensing and permitting system, as well as a *de facto* licensing system created through exceptions to statutes that restrict firearms that benefit the industry.

More broadly, the application of the exceptions in the State regulatory scheme for the entertainment industry provides a vivid illustration of how the state legislature has recognized the value in allowing certain other businesses or classes to be exempt from various firearm laws. Aside from AEAA, the State legislature has carefully chosen to craft various statutory exemptions from an otherwise comprehensive regulatory scheme to allow police, retired police, military, certain government officials, private security companies, ceremonial activities, and other businesses, persons

and activities to continue to possess, use, transfer, or distribute firearms in certain ways – ways which the ordinance does not recognize.

This issue directly affects AEAA's members, and has not been specifically briefed by Petitioners. The Court will benefit from further analysis of this area.

II. ARGUMENT

"With the permission of the court, an amicus curiae may file briefs setting out his or her views and arguments." 48Cal.Jur.3d Parties §19 (2005) (footnote omitted). The practice of allowing the participation of amici curiae is well established in California trial courts. See, e.g., Marshall v.

Marshall, 212 Cal. 736, 738 (1931) (noting that a brief by amici curiae was filed at the trial court's request); County of Alameda v. Carleson, 5 Cal. 3d 730, 735 (1971) (noting that the trial court denied motion to intervene but allowed appearance as amicus curiae: In re Veterans' Industries, Inc., 8 Cal. App.3d 902, 924-25 (1970) (discussing that an amicus curiae lacks standing to appeal a superior court judgment against the amicus curiae's position): Padres Hacia Una Vida Mejor v. Davis, 96 Cal.App. 4th 1123, 1127-28 (2002) (noting that the superior court granted a request to file amicus curiae brief in mandamus action): cf. Cal.R. Ct. 105(b) (providing that in the appellate division of the Superior Court, an amicus curiae brief "may be filed on permission first obtained from the presiding judge, subject to conditions he or she may prescribe.")

The AEAA's amicus brief will assist provide this Court with a perspective on the ordinance from those within the entertainment industry. This perspective has not been directly and fully addressed in either the Petitioners' Writ Motion, nor in the City's Opposition. The Court should therefore grant AEAA's request for permission to file its amicus brief.

Date: January 31, 2006

LAW OFFICES OF BRUCE COLODNY

Bruce Colodny Attorney for Amici

DECLARATION OF BRUCE COLODNY IN SUPPORT OF EX PARTE APPLICATION OF AEAA TO FILE AMICUS BRIEF IN SUPPORT OF PETITIONERS

I, BRUCE COLODNY, declare as follows:

- 1. I am an attorney at law licensed to practice in the State of California. I have first hand knowledge of the matters set forth below; if called as a witness I could and would testify to the same.
- 2. On Thursday, January 26, 2006, I spoke with C.D. Michel, counsel for Petitioners, and I informed him that I would seek a court order granting permission to file an *amicus* brief in support of Petitioners. Mr. Michel stated Petitioners would not oppose the AEAA's request.
- 3. On Thursday, January 26, 2006, I spoke with Wayne Snodgrass, counsel for Respondents. I informed Mr. Snodgrass that the AEAA intended to seek a court order granting permission to file an *amicus* brief in support of Petitioners. Mr. Snodgrass replied that Respondents would probably not oppose the AEAA's resquest but that he would have to call me back.
- 4. On Friday, January 27, 2006, at 1:30 p.m. Mr. Snodgrass called back and stated that Respondents would not oppose the AEAA's request for a court order allowing the filing of an Amicus brief. I then told Mr. Snodgrass that since I was in Southern California that I anticipated having a Northern California attorney make a special appearance for me, ex parte, the following week to seek a court order allowing the filing of the AEAA's amicus brief. Mr. Snodgrass reminded me that ex parte matters are heard at 11:00 a.m. and require notice by 10:00 a.m. the prior day.
- 5. On Tuesday, January 31, 2006, at 9:30 a.m., I spoke with Mr. Snodgrass and told him that tomorrow, Wednesday, February 1, 2006, I would have a Northern California attorney make a special ex parte appearance for me in Department 301 of the San Francisco Superior Court to seek a court order allowing the AEAA to file an Amicus brief in support of Petitioners. Mr. Snodgrass replied that yesterday the Respondents had filed a brief statement of non-opposition and at the request of Mr. Snodgrass, I provided my fax number and email for his use in sending me a copy.
- 6. On Tuesday, January 31, 2006, at 9:45 a.m, I spoke with Tom Maciejewski, an associate attorney at Trutanich-Michell, LLP, counsel for Petitioners, and I told him that tomorrow, Wednesday, February 1, 2006, I would have a Northern California attorney make a special ex parte appearance for me in Department 301 of the San Francisco Superior Court to seek a court order

California.

allowing the AEAA to file an Amicus brief in support of Petitioners.

I declare under penalty of perjury under the laws of the State of California that the foregoing is true and correct and that this declaration is executed on January 31, 2006 at San Bernardino,

Bruce Colodny

APPLICATION OF AEAA TO FILE AMICUS BRIEF IN SUPPORT OF PLAINTIFFS AND PETITIONERS

Bruce Colodny S. B. N. 107125 LAW OFFICES OF BRUCE COLODNY 2 1881 Business Center Dr., Suite 8B San Bernardino, CA 92408 3 Telephone: (909) 862-3113 Facsimile: (909) 864-5243 4 Attorneys for Amicus American Entertainment Armorers Association 5 6 7 8 SUPERIOR COURT OF THE STATE OF CALIFORNIA 9 COUNTY OF SAN FRANCISCO 10 UNLIMITED JURISDICTION 11 PAULA FISCAL et al., CASE NO. CPF-05-505960 12 [PROPOSED] ORDER GRANTING Plaintiffs and Petitioners. AMERICAN ENTERTAINMENT 13 ARMORERS ASSOCIATION PERMISSION TO FILE AMICUS BRIEF IN 14 SUPPORT OF PETITIONERS VS. 15 CITY AND COUNTY OF SAN Hearing Date: February 15, 2006 16 Hearing Judge: FRANCISCO et al., Warren Time: 9:30 a.m. 17 Location: Dept. 301 Defendants and Respondents. 18 Date Action Filed: December 29, 2005 Trial Date: None scheduled 19 20 Having considered the American Entertainment Armorers Assocation's Ex Parte Application, 21 IT IS ORDERED that the American Entertainment Armorers Association is granted permission to file an amicus brief in support of Petitioners. 22 23 24 DATE: February _____, 2006 25 The Honorable James Warren Judge of the Superior Court 26 27 28 [PROPOSED] ORDER GRANTING AEAA PERMISSION TO FILE AMICUS BRIEF

PROOF OF SERVICE 1 STATE OF CALIFORNIA 2 COUNTY OF LOS ANGELES 3 I, Bruce Colodny, am employed in the City of San Bernardino, San Bernardino County, 4 California. I am over the age eighteen (18) years and am not a party to the within action. My business address is 1881 Business Center Drive, Suite 8B, San Bernardino, California, 92408. 5 On January 31, 2006, foregoing document(s) described as 6 [PROPOSED] ORDER GRANTING AMERICAN ENTERTAINMENT ARMORERS 7 ASSOCIATION PERMISSION TO FILE AMICUS BRIEF IN SUPPORT OF PETITIONERS 8 on the interested parties in this action by placing [] the original 9 X a true and correct copy thereof enclosed in sealed envelope(s) addressed as follows: 10 C. D. Michel Vince Chhabria 11 TRUTANICH - MICHEL, LLP OFFICE OF THE CITY ATTORNEY 180 East Ocean Blvd. 1 Dr. Carlton B. Goodlett Place 12 Suite 200 City Hall, Room 234 Long Beach, CA 90802 San Francisco, CA 94102 13 (Attorney for Petitioners) (Attorney for Respondents) 14 (BY MAIL) As follows: I am "readily familiar" with the firm's practice of collection and processing correspondence for mailing. Under the practice it would be deposited with the U.S. 15 Postal Service on that same day with postage thereon fully prepaid at San Bernardino, California, in the ordinary course of business. I am aware that on motion of the party served, 16 service is presumed invalid if postal cancellation date is more than one day after date of deposit for mailing an affidavit. 17 Executed on January 31, 2006, at San Bernardino, California. 18 X (VIA FACSIMILE TRANSMISSION) As follows: The facsimile machine I used complies 19 with California Rules of Court, Rule 2003, and no error was reported by the machine. Pursuant to Rules of Court, Rule 2006(d), I caused the machine to print a transmission record of the 20 transmission, copies of which is attached to this declaration. 21 (PERSONAL SERVICE) I caused such envelope to delivered by hand to the offices of the addressee. 22 Executed on January 31, 2006, at San Bernardino, California. 23 (STATE) I declare under penalty of perjury under the laws of the State of California that the <u>X</u> 24 foregoing is true and correct. 25 (FEDERAL) I declare that I am employed in the office of the member of the bar of this court at whose direction the service was made. 26 27 28

1 2 3 4 5 6 7 8 9		ENDORSED FILED San Francisco County Superior Court FEB 0 3 2006 GORDON PARK-LI, Clerk BY: ERICKA LARNAUTI Deputy Clerk OF THE STATE OF CALIFORNIA OF SAN FRANCISCO		
10	UNLIMIT	TED JURISDICTION		
11	PAULA FISCAL et al.,	CASE NO. CPF-05-505960		
12 13	Plaintiffs and Petitioners,	[PROPOSED] ORDER GRANTING AMERICAN ENTERTAINMENT ARMORERS ASSOCIATION PERMISSION TO FILE AMICUS BRIEF IN		
14	vs.	SUPPORT OF PETITIONERS		
15 16 17	CITY AND COUNTY OF SAN FRANCISCO et al.,	Hearing Date: February 15, 2006 Hearing Judge: Warren Time: 9:30 a.m. Location: Dept. 301		
18 19	Defendants and Respondents.))	Date Action Filed: December 29, 2005 Trial Date: None scheduled		
20	Having considered the American Entertainment Armorers Assocation's Ex Parte Application,			
21	IT IS ORDERED that the American Entertainment Armorers Association is granted permission			
22	to file an amicus brief in support of Petitioners.			
23 24	DATE: February 2, 2006	JAMES L. WARREN		
25 26		The Honorable James Warren Judge of the Superior Court		
27 28				
	[PROPOSED] ORDER GRANTING AEAA PERMISSION TO FILE AMICUS BRIEF			

27

28

BRUCE COLODNY

PROOF OF SERVICE 1 STATE OF CALIFORNIA 2 COUNTY OF LOS ANGELES 3 I, Bruce Colodny, am employed in the City of San Bernardino, San Bernardino County, 4 California. I am over the age eighteen (18) years and am not a party to the within action. My business address is 1881 Business Center Drive, Suite 8B, San Bernardino, California, 92408. 5 On January 31, 2006, foregoing document(s) described as 6 [PROPOSED] ORDER GRANTING AMERICAN ENTERTAINMENT ARMORERS 7 ASSOCIATION PERMISSION TO FILE AMICUS BRIEF IN SUPPORT OF PETITIONERS 8 on the interested parties in this action by placing [] the original 9 X a true and correct copy thereof enclosed in sealed envelope(s) addressed as follows: 10 C. D. Michel Vince Chhabria 11 TRUTANICH - MICHEL, LLP OFFICE OF THE CITY ATTORNEY 180 East Ocean Blvd. 1 Dr. Carlton B. Goodlett Place 12 Suite 200 City Hall, Room 234 Long Beach, CA 90802 San Francisco, CA 94102 13 (Attorney for Petitioners) (Attorney for Respondents) 14 (BY MAIL) As follows: I am "readily familiar" with the firm's practice of collection and processing correspondence for mailing. Under the practice it would be deposited with the U.S. 15 Postal Service on that same day with postage thereon fully prepaid at San Bernardino, California, in the ordinary course of business. I am aware that on motion of the party served, 16 service is presumed invalid if postal cancellation date is more than one day after date of deposit for mailing an affidavit. 17 Executed on January 31, 2006, at San Bernardino, California. 18 (VIA FACSIMILE TRANSMISSION) As follows: The facsimile machine I used complies <u>X</u> 19 with California Rules of Court, Rule 2003, and no error was reported by the machine. Pursuant to Rules of Court, Rule 2006(d), I caused the machine to print a transmission record of the 20 transmission, copies of which is attached to this declaration. 21 (PERSONAL SERVICE) I caused such envelope to delivered by hand to the offices of the addressee. 22 Executed on January 31, 2006, at San Bernardino, California. 23 (STATE) I declare under penalty of perjury under the laws of the State of California that the <u>X</u> 24 foregoing is true and correct. 25 (FEDERAL) I declare that I am employed in the office of the member of the bar of this of this court at whose direction the service was made. 26 27 28

[PROPOSED] ORDER GRANTING AEAA PERMISSION TO FILE AMICUS BRIEF