1 2 3 4 5 6 7	C. D. Michel - SBN 144258 Clinton B. Monfort - SBN 255609 Sean A. Brady - SBN 262007 MICHEL & ASSOCIATES, P.C. 180 East Ocean Blvd., Suite 200 Long Beach, CA 90802 Telephone: (562) 216-4444 Fax: (562) 216-4445 cmichel@michellawyers.com Attorneys for Plaintiffs/Petitioners C. D. Michel - SBN 144258 Clinton B. Monfort - SBN 255609 MAR - 2 2011 FRESNO COUNTY SUPERIOR COURT By SXG - DEPUTY
8	IN THE SUPERIOR COURT OF THE STATE OF CALIFORNIA
9	FOR THE COUNTY OF FRESNO
10	
11 12	SHERIFF CLAY PARKER, TEHAMA) CASE NO. 10CECG02116 COUNTY SHERIFF; HERB BAUER) SPORTING GOODS; CALIFORNIA RIFLE) NOTICE OF ENTRY OF JUDGMENT
13	AND PISTOL ASSOCIATION) FOUNDATION; ABLE'S SPORTING,)
14	INC.; RTG SPORTING COLLECTIBLES,) LLC; AND STEVEN STONECIPHER,)
15	
16	Plaintiffs and Petitioners,)
17	vs.
18	THE STATE OF CALIFORNIA; KAMALA) D. HARRIS, IN HER OFFICIAL
19	CAPACITY AS ATTORNEY GENERAL) FOR THE STATE OF CALIFORNIA; THE)
20	CALIFORNIA DEPARTMENT OF) JUSTICE; and DOES 1-25,
21	Defendants and Respondents.
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TO ALL PARTIES AND THEIR ATTORNEYS OF RECORD:

Notice is hereby given that on February 23, 2011, the Fresno Superior Court, per Judge Jeffrey Y. Hamilton, entered judgment in the above-entitled proceeding. A true and accurate copy of the Judgment is attached hereto as Exhibit "A" and incorporated by reference hereto.

Date: February 28, 2011

MICHEL & ASSOCIATES, PC

C. D. Michel

Attorney for Plaintiffs

EXHIBIT A

1 2 3 4 5 6 7			FEB 2 2 2011 FRESNO COUNTY SUFERIOR COURT By DEPT. 402
8 IN THE SUI	PERIOR COUR	T OF THE STA	TE OF CALIFORNIA
9		OUNTY OF FR	
10			· · · · · -
SHERIFF CLAY PARKER, COUNTY SHERIFF; HERE SPORTING GOODS; CALI	BAUER FORNIA RIFLE) CASE NO. 10)	0CECG02116
AND PISTOL ASSOCIATION ABLE'S S	ΩN		⇒ JUDGMENT
INC.; RTG SPORTING COL LLC; AND STEVEN STON	LLECTIBLES))) Date:	Innuary 19, 2011
15	Don HER,) Time:) Dept:	January 18, 2011 8:30 am 402
Plaintiffs and Petition	ners,) Judge:	Hon. Jeffery Y. Hamilton
vs.)))	
THE STATE OF CALIFORM D. HARRIS, IN HER OFFIC CAPACITY AS ATTORNE	IAL) Trial Date:) Action Filed:)	January 18, 2011 June 17, 2010
19 FOR THE STATE OF CALL CALIFORNIA DEPARTME	$FORNIA \cdot THF^{-1}$))	
20 JUSTICE; and DOES 1-25,	NIOF))	
Defendants and Respo))))))	
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1 JUDGMENT On January 18, 2011, at 8:30 a.m., Plaintiffs' Motion for Summary Judgment or, in the Alternative, for Summary Adjudication came on regularly for hearing in Department 402 of this Court, the Honorable Jeffery Y. Hamilton, judge presiding. C. D. Michel, Clinton Monfort, and Sean Brady appeared on behalf of Plaintiffs, and Peter Krause and Kimberly Graham appeared on behalf of Defendants. At the hearing, Plaintiffs dismissed their second and third causes of action without prejudice, and the Court verbally denied Plaintiffs' motion for summary judgment, and granted in part and denied in part the motion for summary adjudication.

An Order Denying Plaintiffs' Motion for Summary Judgment and Granting in Part and Denying in Part Plaintiffs' Motion For Summary Adjudication having been entered on January 31, 2011, and an Order of Permanent Injunction having been entered on January 21, 2011:

IT IS HEREBY ORDERED, ADJUDGED, AND DECREED that:

- 1. Plaintiffs' second and third causes of action are dismissed without prejudice;
- 2. Judgment is entered in favor of Plaintiffs and against Defendants on Plaintiffs' First Cause of Action for Declaratory and Injunctive Relief Due Process Vagueness Facial, in accordance with the Order Denying Plaintiffs' Motion for Summary Judgment and Granting in Part and Denying in Part Plaintiffs' Motion For Summary Adjudication, a true and correct copy of which is attached hereto as Exhibit "A" and is incorporated herein by reference;
- 3. Defendants the State of California, Kamala D. Harris, in her official capacity as Attorney General of the State of California, and the California Department of Justice, and each of their agents, employees, representatives, successors in office, and all persons or entities acting in concert or in participation with them are permanently prohibited, enjoined, and restrained from taking any action to implement, enforce, or give effect to the versions of California Penal Code sections 12060, 12061, and 12318 in effect as of January 21, 2011, the date of this Court's Order of Permanent Injunction, a true and correct copy of which is attached hereto as Exhibit "B" and is incorporated herein by reference;
 - 4. Plaintiffs shall recover their costs of suit in the amount of since the shall recover their costs of suit in the amount of \$\frac{1}{2} \frac{1}{2} \frac{1}{2}
 - 5. This Court's jurisdiction to determine whether Plaintiffs are entitled to recover

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1	1 attorneys' fees and, if so, in what amoun	nt, shall be retained. Entitlement to and the appropriate
2		nined on noticed motion to be submitted to the Court by
3		Rule of Court rule 3.1702 and Code of Civil Procedure
4	4 section 1021.5.	or of the freeding
5	5 Dated: 2 2,2011	
6	6	
7	7	JEFFREY Y. HAMILTON JR.
8	8	JEFFREY Y. HAMILTON Judge of the Superior Court
9		
10	APPROVED AS TO FORM:	
11	Dated: February 15, 2011	MICHEL & ASSOCIATES, PC
12	· 	A ASSOCIATES, 1 C
13	3	7 10 (1110
14		C. D. Michel
15	5	Attorney for Plaintiffs Sheriff Clay Parker, Herb Bauer Sporting Goods, California Rifle
16		Sporting, Inc., RTG Sporting Collectibles 11 C
17		and Steven Stonecipher
18	Dated: February, 2011	KAMALA D. HARRIS
19		Attorney General of California ZACKERY P. MORAZZINI
20		Supervising Deputy Attorney General
21		
22		PETER A. KRAUSE
23		Deputy Attorney General
24		Attorneys for Defendants and Respondents State of California, Kamala D. Harris, and the California Department of Justice
25		me camornia Department of Justice
26		
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2 3 4 FEB 2 2 2011 5 SUPERIOR COURT OF CALIFORNIA COUNTY OF FRESNO 7 IN THE SUPERIOR COURT OF THE STATE OF CALIFORNIA 8 9 FOR THE COUNTY OF FRESNO 10 SHERIFF CLAY PARKER, TEHAMA 11) CASE NO. 10CECG02116 COUNTY SHERIFF; HERB BAUER 12 SPORTING GOODS; CALIFORNIA RIFLE) AND PISTOL ASSOCIATION [PROPOSED] JUDGMENT FOUNDATION; ABLE'S SPORTING, 13 INC.; RTG SPORTING COLLECTIBLES, LLC; AND STEVEN STONECIPHER, 14 Date: January 18, 2011 Time: 8:30 am 15 Dept: 402 Plaintiffs and Petitioners. Judge: Hon. Jeffery Y. Hamilton 16 VS. 17 Trial Date: January 18, 2011 THE STATE OF CALIFORNIA; KAMALA) Action Filed: June 17, 2010 18 D. HARRIS, IN HER OFFICIAL CAPACITY AS ATTORNEY GENERAL FOR THE STATE OF CALIFORNIA; THE CALIFORNIA DEPARTMENT OF 20 JUSTICE; and DOES 1-25, 21 Defendants and Respondents. 22 23 24 25 26 27 28

JUDGMENT

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8	DI THE GUDENIAN ASSURE		
	IN THE SUPERIOR COURT		
9	FOR THE CO	OUNTY OF FR	ESNO
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11	SHERIFF CLAY PARKER, TEHAMA) CASE NO. 10	0CECG02116
12	COUNTY SHERIFF; HERB BAUER SPORTING GOODS; CALIFORNIA RIFLE		
13	AND PISTOL ASSOCIATION FOUNDATION; ABLE'S SPORTING,) [PROPOSEI)	DJ JUDGMENT
14	INC.; RTG SPORTING COLLECTIBLES, LLC; AND STEVEN STONECIPHER.)) Date:	January 18, 2011
15	,	Time:	8:30 am
16	Plaintiffs and Petitioners,) Dept:) Judge:	402 Hon. Jeffery Y. Hamilton
	vs.))	
17	THE STATE OF CALIFORNIA; KAMALA)	Trial Date: Action Filed:	January 18, 2011 June 17, 2010
18	D. HARRIS, IN HER OFFICIAL CAPACITY AS ATTORNEY GENERAL)	17, 2010
19	FOR THE STATE OF CALIFORNIA; THE) CALIFORNIA DEPARTMENT OF		
20	JUSTICE; and DOES 1-25,		
21)		
22	Defendants and Respondents.)		
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	JUD	<u>I</u> OGMENT	

JUDGMENT

On January 18, 2011, at 8:30 a.m., Plaintiffs' Motion for Summary Judgment or, in the Alternative, for Summary Adjudication came on regularly for hearing in Department 402 of this Court, the Honorable Jeffery Y. Hamilton, judge presiding. C. D. Michel, Clinton Monfort, and Sean Brady appeared on behalf of Plaintiffs, and Peter Krause and Kimberly Graham appeared on behalf of Defendants. At the hearing, Plaintiffs dismissed their second and third causes of action without prejudice, and the Court verbally denied Plaintiffs' motion for summary judgment, and granted in part and denied in part the motion for summary adjudication.

An Order Denying Plaintiffs' Motion for Summary Judgment and Granting in Part and Denying in Part Plaintiffs' Motion For Summary Adjudication having been entered on January 31, 2011, and an Order of Permanent Injunction having been entered on January 21, 2011:

IT IS HEREBY ORDERED, ADJUDGED, AND DECREED that:

- 1. Plaintiffs' second and third causes of action are dismissed without prejudice;
- 2. Judgment is entered in favor of Plaintiffs and against Defendants on Plaintiffs' First Cause of Action for Declaratory and Injunctive Relief Due Process Vagueness Facial, in accordance with the Order Denying Plaintiffs' Motion for Summary Judgment and Granting in Part and Denying in Part Plaintiffs' Motion For Summary Adjudication, a true and correct copy of which is attached hereto as Exhibit "A" and is incorporated herein by reference;
- 3. Defendants the State of California, Kamala D. Harris, in her official capacity as Attorney General of the State of California, and the California Department of Justice, and each of their agents, employees, representatives, successors in office, and all persons or entities acting in concert or in participation with them are permanently prohibited, enjoined, and restrained from taking any action to implement, enforce, or give effect to the versions of California Penal Code sections 12060, 12061, and 12318 in effect as of January 21, 2011, the date of this Court's Order of Permanent Injunction, a true and correct copy of which is attached hereto as Exhibit "B" and is incorporated herein by reference;
 - 4. Plaintiffs shall recover their costs of suit in the amount of \$_____;
 - 5. This Court's jurisdiction to determine whether Plaintiffs are entitled to recover

1	attorneys' fees and, if so, in what	amount, shall be retained. Entitlement to and the appropriate
2	H	determined on noticed motion to be submitted to the Court by
3	11	ifornia Rule of Court rule 3.1702 and Code of Civil Procedure
4	II	
5	Dated:,	2011
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7		
8		JEFFREY Y. HAMILTON Judge of the Superior Court
9		
10	APPROVED AS TO FORM:	
11	Dated: February 15, 2011	MICHEL & ASSOCIATES, PC
12		
13		7 DU 1111
14		C. D. Michel
15		Attorney for Plaintiffs Sheriff Clay Parker, Herb Bauer Sporting Goods, California Rifle
16		and Pistol Association Foundation, Able's Sporting, Inc., RTG Sporting Collectibles, LLC
17		and Steven Stonecipher
18	Dated: February, 2011	KAMALA D. HARRIS Attorney General of California
19		ZACKERY P. MORAZZINI Supervising Deputy Attorney General
20		Supervising Deputy Attorney General
21		
22		PETER A. KRAUSE
23		Deputy Attorney General Attorneys for Defendants and Respondents
24		State of California, Kamala D. Harris, and the California Department of Justice
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1	attorneys' fees and, if so, in what am	ount, shall be retained. Entitlement to and the appropriate
2	amount of attorneys' fees will be det	ermined on noticed motion to be submitted to the Court by
3	plaintiffs in accordance with Califor	nia Rule of Court rule 3.1702 and Code of Civil Procedure
4	section 1021.5.	
5	Dated:, 201	1
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7		TELEPRENT VI HANDLEON
8		JEFFREY Y. HAMILTON Judge of the Superior Court
9		
10	APPROVED AS TO FORM:	
11	Dated: February, 2011	MICHEL & ASSOCIATES, PC
12		
13		
14		C. D. Michel
15		Attorney for Plaintiffs Sheriff Clay Parker, Herb Bauer Sporting Goods, California Rifle and Pistol Association Foundation, Able's
16		Sporting, Inc., RTG Sporting Collectibles, LLC, and Steven Stonecipher
17 18	· ·	and steven stoneerpher
19	Dated: February 💥 2011	KAMALA D. HARRIS Attomey General of California
20		ZACKÉRY P. MORAZZINI Supervising Deputy Attorney General
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22		W. 11
23		PETER A. KRAUSE
24		Deputy Attorney General Attorneys for Defendants and Respondents
25		State of California, Kamala D. Harris, and the California Department of Justice
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		JUDGMENT

EXHIBIT A

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FRESNO SUPERIOR COURT By_______DEPT. 402 - DEPUTY

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SUPERIOR COURT OF CALIFORNIA, COUNTY OF FRESNO CENTRAL DIVISION

Sheriff Clay Parker, et al., No. 10 CECG 02116 Plaintiffs,

State of California, et al.,

Defendants.

ORDER DENYING PLAINTIFFS' MOTION FOR SUMMARY JUDGMENT AND GRANTING IN PART AND DENYING IN PART PLAINTIFFS' MOTION FOR SUMMARY ADJUDICATION

A hearing on Plaintiffs Sheriff Clay Parker's, Herb Bauer Sporting Goods, Inc.'s, California Rifle and Pistol Association Foundation's, Able's Sporting, Inc.'s, RTG Sporting Collectibles, LLC's, and Steven Stonecypher's motion for summary judgment, or, in the alternative, for summary adjudication was held in this court on January 18, 2011. Appearances by counsel were noted on the record. After argument by counsel, the Court orally denied PLAINTIFFS' motion for summary judgment, denied Plaintiff Herb Bauer Sporting Goods, Inc.'s motion for summary adjudication of its second cause of action for declaratory and injunctive relief as applied vagueness challenge, and granted PLAINTIFFS' motion for summary adjudication of their first cause of action for

declaratory and injunctive relief - facial vagueness challenge.

The Court now issues the following written decision and rules as follows:

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1. PLAINTIFFS Sheriff Clay Parker's, Herb Bauer Sporting Goods, Inc.'s, California Rifle and Pistol Association Foundation's, Able's Sporting, Inc.'s, RTG Sporting Collectibles, LLC's, and Steven Stonecypher's First Cause of Action for Declaratory and Injunctive Relief - Facial Vaqueness Challenge

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PLAINTIFFS Sheriff Clay Parker, Herb Bauer Sporting Goods, Inc., California Rifle and Pistol Association Foundation, Able's Sporting, Inc., RTG Sporting Collectibles, LLC, and Steven Stonecypher have filed a motion for summary judgment of their complaint and summary adjudication of their first cause of action for declaratory and injunctive relief - due process vagueness -In PLAINTIFFS' first cause of action, the PLAINTIFFS facial. allege that an actual controversy has arisen and now exists between PLAINTIFFS and all DEFENDANTS because the PLAINTIFFS contend that Penal Code §§ 12060, 12061, and 12318 that regulate "handgun ammunition" as defined in Penal Code §§ 12060(b) and 12323(a) are void for vagueness on their face and the DEFENDANTS contend that the statutes are not unconstitutionally vague and that they can be constitutionally enforced. In order to establish a cause of action for declaratory relief, a plaintiff must prove: (1) a proper subject of declaratory relief within the scope of Code of Civil Procedure § 1060, and (2) an actual controversy involving justiciable questions relating to the rights or obligations of a party. (See 5 Witkin, California Procedure (5th ed.) § 853.) Injunctive relief is a type of damage or relief and Order - Parker, et al. v. State of California, et al. (10CECG02116)

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COUNTY OF FRESHO Presno, CA is a derivative cause of action, not a stand-alone cause of action.

The Court determines the issue of whether or not a statute is facially vague as a matter of law. (People v. Cole (2006) 38 Cal. 4th 964, 988 ["Ultimately, the interpretation of a statute is a question of law for the courts to decide."].)

Penal Code 12060(b) states:

"Handgun ammunition" means handgun ammunition as defined in subdivision (a) of Section 12323, but excluding ammunition designed and intended to be used in an "antique firearm" as defined in Section 921(a)(16) of Title 18 of the United States Code. Handgun ammunition does not include blanks.

Penal Code § 12323(a) provides:

"Handgun ammunition" means ammunition principally for use in pistols, revolvers, and other firearms capable of being concealed upon the person, as defined in subdivision (a) of Section 12001, notwithstanding that the ammunition may also be used in some rifles.

Penal Code § 12001(a) states:

- (a) (1) As used in this title, the terms "pistol,"
 "revolver", and "firearm capable of being concealed
 upon the person" shall apply to and include any device
 designed to be used as a weapon, from which is expelled
 a projectile by the force of any explosion, or other
 form of combustion, and that has a barrel less than 16
 inches in length. These terms also include any device
 that has a barrel 16 inches or more in length which is
 designed to be interchanged with a barrel less than 16
 inches in length.
- (2) As used in this title, the term "handgun" means any "pistol," "revolver," or "firearm capable of being concealed upon the person."

In their first cause of action, the PLAINTIFFS contend that Penal Code §§ 12060, 12061, and 12318 that regulate "handgun ammunition" as defined in Penal Code §§ 12060(b) and 12323(a) are facially void for vagueness because the statutes fail to provide Order - Parker, et al. v. State of California, et al. (10CECG02116)

COUNTY OF FRESHO

notice to persons of ordinary intelligence regarding which calibers of ammunition are "handgun ammunition" and thus subject to enforcement under Sections 12060, 12061, and 12318 and because the statutes encourage or invite arbitrary and discriminatory enforcement of the law. Specifically, the PLAINTIFFS contend that the entire statutory scheme envisioned by Sections 12060, 12061, and 12318 fail for vagueness because the definition of "handgun ammunition" -- the subject matter regulated by the statutes - is itself facially impermissibly vague. After careful consideration, the Court finds that the definition of "handgun ammunition" as established in Penal Code §§ 12060(b) and 12318(b)(2) is unconstitutionally vague and, because the definition of "handgun ammunition" is vague, Penal Code §§ 12060, 12061, and 12318, which define and regulate sales and transfers of "handgun ammunition" are also impermissibly vague.

Consequently, the Court grants the PLAINTIFFS' motion for summary adjudication of their first cause of action.

"The constitutional interest implicated in questions of statutory vagueness is that no person be deprived of 'life, liberty, or property without due process of law,' as assured by both the federal Constitution (U.S. Const., Amends. V, XIV) and the California Constitution (Cal. Const., art. I, § 7)."

(Williams v. Garcetti (1993) 5 Cal. 4th 561, 567.) While Penal Code § 12060 is simply a definitional statute, Penal Code §§ 12061 and 12318 are criminal statutes. More specifically, Section 12061(c)(1) provides that a violation of Section 12061(a)(3), (a)(4), (a)(6), and (a)(7) is a misdemeanor and Section 12318(a) provides that a violation of Section 12318 is a misdemeanor.

Order - Parker, et al. v. State of California, et al. (10CECG02116)

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"Under both Constitutions, due process of law in this context requires two elements: a criminal statute must "be definite enough to provide (1) a standard of conduct for those whose activities are proscribed and (2) a standard for police enforcement and for ascertainment of guilt." (Williams v. Garcetti (1993) 5 Cal. 4th 561, 567 [quoting Walker v. Superior Court (1988) 47 Cal. 3d 112, 141].)

Although the doctrine focuses both on actual notice to citizens and arbitrary enforcement, [the U.S. Supreme Court] ha[s] recognized recently that the more important aspect of the vagueness doctrine "is not actual notice, but the other principal element of the doctrine - the requirement that a legislature establish minimal guidelines to govern law enforcement." [Citation.] Where the legislature fails to provide such minimal guidelines, a criminal statute may permit "a standardless sweep [that] allows policemen, prosecutors, and juries to pursue their personal predilections." (Kolender v. Lawson (1983) 461 U.S. 352, 357-58 [quoting Smith v. Goguen (1974) 415 U.S. 566, 574-75].)

"A facial challenge to the constitutional validity of a statute or ordinance considers only the text of the measure itself, not its application to the particular circumstances of an individual." (Tobe v. City of Santa Ana (1995) 9 Cal. 4th 1069, 1084.)

The California Supreme Court has not articulated a single test for determining the propriety of a facial challenge. [Citation.] Under the strictest test, the statute must be upheld unless the party establishes the statute "inevitably pose[s] a present total and fatal conflict with applicable constitutional prohibitions." [Citation.] Under the more lenient standard, a party must establish the statute conflicts with constitutional principles "in the generality or great majority of [Citation.] Under either test, the plaintiff has a heavy burden to show the statute is unconstitutional in all or most cases, and "cannot prevail by suggesting that in some future hypothetical

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Order - Parker, et al. v. State of California, et al. (10CECG02116)

situation constitutional problems may possibly arise as to the particular application of the statute." (Coffman Specialties, Inc. v. Department of Transportation (2009) 176 Cal. App. 4th 1135, 1145.)

The Court evaluates the statute according to the following standards:

Vague laws offend several important values. First, because we assume that man is free to steer between lawful and unlawful conduct, we insist that laws give the person of ordinary intelligence a reasonable opportunity to know what is prohibited, so that he may act accordingly. Vague laws may trap the innocent by not providing fair warning. Second, if arbitrary and discriminatory enforcement is to be prevented, laws must provide explicit standards for those who apply them. A vague law impermissibly delegates basic policy matters to policemen, judges, and juries for resolution on an ad hoc and subjective basis, with the attendant dangers of arbitrary and discriminatory application.

(Williams v. Garcetti (1993) 5 Cal. 4th 561, 567-68 [quoting Grayned v. City of Rockford (1972) 408 U.S. 104, 108-09].)

The starting point of our analysis is "the strong presumption that legislative enactments 'must be upheld unless their unconstitutionality clearly, positively, and unmistakably appears. [Citations.] A statute should be sufficiently certain so that a person may know what is prohibited thereby and what may be done without violating its provisions, but it cannot be held void for uncertainty if any reasonable and practical construction can be given to its language.'"

(Williams v. Garcetti (1993) 5 Cal. 4th 561, 568 [quoting Walker v. Superior Court (1988) 47 Cal. 3d 112, 143.)

Statutes Fail to Provide Adequate Notice or Fair Warning.

First, the Court must decide whether or not Penal Code §§ 12060, 12061, and 12318 are sufficiently definite to provide ordinary people and ammunition vendors adequate notice or fair warning of the conduct proscribed. In other words, would a person or ammunition vendor of ordinary intelligence understand what ammunition falls into the definition of "handgun ammunition" -

COUNTY OF FRESHO Presmo, CA Order - Parker, et al. v. State of California, et al. (10CECG02116)

ammunition "principally for use in" pistols, revolvers, and other 1 firearms with barrels less than 16 inches in length that cannot be 2 interchanged with a barrel 16 inches in length or more, notwithstanding that the ammunition may also be used in some rifles, and excluding ammunition designed and intended to be used in an "antique firearm" and blanks - or does not fall within the provided definition of "handgun ammunition?"

In considering whether a legislative proscription is sufficiently clear to satisfy the requirements of fair notice, "we look first to the language of the statute, then to its legislative history, and finally to California decisions construing the statutory language." [Citation.] We thus require citizens to apprise themselves not only of statutory language but also of legislative history, subsequent judicial construction, and underlying legislative purposes [Citation]. (Walker v. Superior Court (1988) 47 Cal. 3d 112, 143.)

The Court finds that the definition of "handgun ammunition" established in Penal Code §§ 12060(b) and 12318(b)(2) fails to provide adequate notice of the conduct proscribed to the people or handgun ammunition vendors of ordinary intelligence to whom the statutory scheme applies. Initially, the Court determines that there are no state or federal cases that construe or interpret the definition of "handgun ammunition" established in Penal Code §§ 12060(b) and 12318(b)(2).

Next, the Court looks to the legislative context, the legislative purpose, and the legislative history of Assembly Bill 962, the bill that enacted Sections 12060, 12061, and 12318. Legislature enacted Sections 12060, 12061, and 12318 as part of the "Anti-Gang Neighborhood Protection Act of 2009." 2009, ch. 628, § 1.) There is no legislative purpose clause or preamble in the "Anti-Gang Neighborhood Protection Act of 2009." Order - Parker, et al. v. State of California, et al. (10CECG02116)

COUNTY OF PRESNO

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Additionally, there is no discussion in the legislative history of Assembly Bill 962 of exactly what types of ammunition, by caliber or by cartridge, were supposed to be included in the definition of "handgun ammunition." The Court notes that this lack of discussion is probably because most of the definition of "handgun ammunition" was taken from another statute already in effect (Penal Code § 12323(a)). However, due to the lack of a legislative purpose clause and lack of substantive discussions in the legislative history, Assembly Bill 926's legislative history does not help to clarify what ammunition the Legislature intended to fall into the definition of "handgun ammunition."

Finally, the Court considers the text of the definition of 12 "handgun ammunition" itself and determines that the text of the definition of "handgun ammunition" established in Penal Code §§ 12060(b) and 12318(b)(2) fails to provide reasonable people or ammunition vendors with an objective standard that individuals or entities can use in order to determine what particular calibers or cartridges of ammunition are "principally for use in pistols, revolvers, and other firearms [with barrels of less than 16 inches, which are not interchangeable with barrels of 16 inches or more]," notwithstanding that the ammunition may also be used in rifles, and are thus regulated by Sections 12060, 12061, and 12318. In this case, it is not the definitions of the individual words themselves that cause the confusion. In fact, "pistol," "revolver," and "firearm" all have clear, ordinary, and common meanings. An average person can easily measure a barrel and determine if the barrel is less than 16 inches or not or, even if the barrel is less than 16 inches in length, if the barrel is Order - Parker, et al. v. State of California, et al. (10CECG02116)

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interchangeable with a barrel that is 16 inches in length or more.
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     In addition, the definition of "principally" has a clear,
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     ordinary, and common meaning -- "chiefly," "mainly," or
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     "primarily." (Dictionary.com Unabridged [based on Collins English
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     Dictionary (10<sup>th</sup> Ed., 2009)]
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     <http://dictionary.reference.com/browse/principally> [as of
     January 28, 2011.].) "Primarily" is defined as "essentially" or
     "mostly", "chiefly" is defined as "essentially" or "mostly," and
  8
     "mainly" is defined as "for the most part" or "to the greatest
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     extent." (Dictionary.com Unabridged [based on Collins English
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     Dictionary (10<sup>th</sup> Ed., 2009)]
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     <http://dictionary.reference.com/browse/primarily>,
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    <http://dictionary.reference.com/browse/chiefly>, and
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    <http://dictionary.referencecom/browse/mainly> [as of January 28,
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    2011.] Based on these definitions, it appears relatively clear
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    that "handgun ammunition" is ammunition that is for the most part
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    or to the greatest extent used in pistols, revolvers, and firearms
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    with a barrel length of less than 16 inches, even though the
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    ammunition may also be used in rifles. In different terms,
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    "handgun ammunition" is ammunition used in pistols, revolver, and
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    firearms with a barrel length of less than 16 inches more than
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    fifty percent of the time.
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         However, while the meanings of the individual words of the
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   definition are clear, the text of the "handgun ammunition"
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   definition provides no objective way or method for a person or a
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   handgun ammunition vendor to determine if a particular ammunition
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   caliber or cartridge is used more often, or used more than fifty
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   percent of the time, or used for the most part in pistols,
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COUNTY OF FRESHO

revolvers, or firearms with barrels of less than 16 inches, even though the same ammunition caliber or cartridge may also be used in rifles. Sections 12060(b) and 12318(b)(2) do not state that particular calibers and/or cartridges of ammunition are "handgun ammunition" or provide that, in order to determine what "handqun ammunition" is, people and handgun ammunition vendors should look at regulations or a guide propounded by a government agency for a list of particular calibers and/or cartridges of ammunition that qualify. (See Harrott v. County of Kings (2001) 25 Cal. 4th 1138, 1152-53 [the California Supreme Court found that vagueness issues in the Roberti-Roos Assault Weapons Control Act of 1989 did not reach impermissible levels because ordinary citizens did not have to look at the language of the statute, but only had to consider the California Code of Regulations and an Identification Guide propounded by the Attorney General's office - objective uniform standards - to determine if an weapon was classified as an assault weapon].) Here, Penal Code §§ 12060, 12061, and 12318 do not permit any law enforcement agency to establish regulations or an identification guide to more narrowly define what ammunition is encompassed in the "handgun ammunition" definition.

The Court finds that the statutory language of the "handgun ammunition" definition encourages individual people and handgun ammunition vendors to consider their own experience, conduct, and/or actions in using or selling ammunition calibers and cartridges in handguns or rifles to determine if a particular ammunition caliber or cartridge is "handgun ammunition." One person might use one caliber of ammunition solely in rifles, while another person might only use that same caliber of ammunition in

Order - Parker, et al. v. State of California, et al. (10CECG02116)

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handguns. If a person (Law Enforcement or citizen) or ammunition vendor is forced to consider and rely upon their own subjective experiences in order to determine what ammunition is "handgun ammunition," each person or ammunition vendor is likely to conceive of a definition of "handgun ammunition" that is in part, or to a great extent, different from any other person's or ammunition vendor's definition of "handgun ammunition."

Although DEFENDANTS assert that the ammunition vendor "profession" might have more specialized knowledge about ammunition use in handguns or rifles and that the Challenged Statutes only apply to handgun ammunition vendors, Penal Code § 12318's application is not limited to handgun ammunition vendors, but instead applies to all people or entities engaged in the "delivery or transfer of ownership of handgun ammunition" and all people or entities cannot be charged with any specialized knowledge of ammunition use in handguns or rifles. Therefore, the Court finds that the "handgun ammunition" definition established in Sections 12060(b) and 12318(b)(2) does not provide people, handgun ammunition vendors, or other entities with adequate notice or fair warning of what ammunition is "handgun ammunition" so that the people, handgun ammunition vendors, and other entities can have a reasonable opportunity to determine what conduct is prohibited by Sections 12060, 12061 and 12318.

Consequently, Penal Code §§ 12060, 12061 and 12318 fail to meet the first requirement for a constitutionally valid criminal statute -- that the statute be definite enough so that ordinary people can understand what conduct is prohibited. (Kolender v. Lawson (1983) 461 U.S. 352, 357.)

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Standard for Enforcement is Non-Existent.

Second, the Court must decide whether or not Penal Code §§
12060, 12061, and 12318 are sufficiently definite to provide "a
standard for police enforcement and for ascertainment of guilt."
(Williams v. Garcetti (1993) 5 Cal. 4th 561, 567 [quoting Walker
v. Superior Court (1988) 47 Cal. 3d 112, 141].) In other words,
is the definition of "handgun ammunition" in Penal Code §§
12060(b) and 12318(b)(2) sufficiently definite enough to provide a
standard or guidelines for the police and court to determine if a
person, handgun ammunition vendor, or other entity has violated
Sections 12060, 12061, and 12318 in order to prevent arbitrary and
discriminatory enforcement?

The Court finds that the definition of "handgun ammunition" established in Penal Code §§ 12060(b) and 12318(b)(2) contains no objective standard or method for determining what ammunition is encompassed by the definition of "handgun ammunition" leaving the law enforcement officers with "virtually complete discretion" to determine whether or not a particular caliber and/or cartridge of ammunition is "handgun ammunition." (Kolender v. Lawson (1983) 461 U.S. 352, 357.) Specifically, the full discretion accorded to the enforcing law enforcement officer to determine if the ammunition at issue is "handgun ammunition" or not "necessarily '[entrusts] lawmaking to the moment-to-moment judgment of the policeman on his beat." (Kolender, 461 U.S. at 360.) Legislature has simply left it open to the personal judgment call and subjective understanding of each individual law enforcement officer to determine if a particular caliber and/or cartridge of ammunition is "handgun ammunition" under the definition in

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Sections 12060(b) and 12318(b)(2) and to subjectively apply that subjective definition of "handgun ammunition" to each issue of an ammunition sale or transfer that comes to the attention of that law enforcement officer.

Take, for example, two different law enforcement officers, 5 one a county sheriff and the other a city police officer, 6 separately conducting investigations into .32 caliber and .44 7 caliber ammunition sales to people who gave the ammunition to a 8 felon, which is a misdemeanor under Penal Code § 12317(a). officer goes to an ammunition vendor where one of the ammunition 10 11 sales occurred and requests to see the records of all "handgun ammunition" sales, which the vendor is required to keep pursuant 12 to Section 12061(a)(3). The officer looks in the vendor's records 13 and sees that there is a record of a "handgun ammunition" sale to 14 the suspected individual for .32 caliber ammunition, but not for .44 caliber ammunition. Now, the officer knows that the individual under investigation purchased .44 caliber ammunition in the same transaction as the .32 caliber ammunition sale, but since the law enforcement officer does not believe that .44 caliber ammunition is ammunition "principally for use" in pistols, revolvers, and other firearms with barrels shorter than 16 inches or "handgun ammunition", the law enforcement officer does not arrest the vendor for committing misdemeanor violations of Penal Code § 12061(a)(3), which requires an ammunition vendor to keep records of all sales and transfers of "handgun ammunition" and Section 12061(a)(4), which provides that a vendor "shall not knowingly ... fail to make a required entry in" the "handgun ammunition" records required by Section 12061(a)(3). Next, during Order - Parker, et al. v. State of California, et al. (10CECG02116)

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the course of his separate but parallel investigation, the other law enforcement officer goes to the same ammunition vendor, also requests to see the records, and notices in the records that there is a record of a "handgun ammunition" sale to his suspect for .32 caliber ammunition, but not for .44 caliber ammunition. Again, this second officer knows that his suspect purchased .44 caliber ammunition in the same transaction as the .32 caliber ammunition sale, but this time, since the second law enforcement officer believes that .44 caliber ammunition is ammunition "principally for use" in pistols, revolvers, and other firearms with barrels shorter than 16 inches or "handgun ammunition," the law enforcement officer arrests the ammunition vendor for misdemeanor violations of Penal Code § 12061(a)(3) and (a)(4).

In another twist, the two officers could be investigating improper sales and transfers of specific .44 caliber cartridge ammunition that an ammunition vendor does not keep records of because the vendor does not believe that the particular ammunition cartridge qualifies as "handgun ammunition." However, while one officer agrees with the vendor that the specific .44 caliber cartridge ammunition is not "handgun ammunition," the vendor is arrested by the other officer for misdemeanor violations of Section 12061(a)(3) and (a)(4) because the other officer disagrees with the vendor and believes that the specific .44 caliber cartridge ammunition is ammunition "principally for use" in a handgun. Because the language of the definition of "handgun ammunition" fundamentally requires each law enforcement officer to make a subjective determination as to whether or not the ammunition at issue is ammunition "principally for use" in a Order - Parker, et al. v. State of California, et al. (10CECG02116)

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handgun and then subjectively apply their own definition to the situation before them, the definition of "handgun ammunition" established by Section 12060(b) and 12318(b)(2) gives unlimited discretion to each individual law enforcement officer to determine arbitrarily if the ammunition at issue is "handgun ammunition" and to apply their particular classification of "handgun ammunition" or not to the specific issue before them.

The DEFENDANTS contend that there is no evidence that the DEFENDANTS will enforce the challenged definition arbitrarily and that, before enforcing the statutes, law enforcement will need probable cause to show that the ammunition at issue is used principally in handguns within the terms of the definition of "handgun ammunition." However, the DEFENDANTS appear to be misunderstanding the actual issue. This Court is not finding that the definition of "handgun ammunition" creates unconstitutional discretion in the law enforcement personnel to arrest people for violations of Sections 12061 and 12318 without probable cause that the ammunition at issue is "handgun ammunition" as defined by Sections 12060(b) and 12318(b)(2). Rather, the issue is that the actual definition of "handgun ammunition" is so vague that it does not establish an objective standard or method by which individual law enforcement officers can determine what ammunition is properly "handgun ammunition" as defined by Sections 12060(b) and 12318(b)(2).

The List.

DEFENDANTS' argue that the "list" of calibers and cartridges that their firearms and ammunition expert, Blake Graham, compiled is a list of calibers and cartridges that DEFENDANTS' consider to

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be "handgun ammunition" within the definition established in 1 Sections 12060(b) and 12318(b)(2); the Court determines that this 2 "list" is not any limitation on the "vast amount of discretion" granted to law enforcement in the enforcement of Sections 12061 and 12318. (See City of Chicago v. Morales (1999) 527 U.S. 41, 63 [holding that a general order of the Chicago police department of internal rules limiting their enforcement of the statute at issue in that case to certain designated areas of the city was not a sufficient limitation on the vast amount of discretion granted to the police in their enforcement of the challenged statute].) Here, this "list" of the California Department of Justice is not a proper administrative regulation that limits the vast amount of discretion that law enforcement officers have to determine and enforce their subjective definition of "handgun ammunition," because nothing in Assembly Bill 962, which includes Sections 12060, 12061, and 12318, grants the California Department of Justice the authority to promulgate regulations limiting the discretion of law enforcement officers when it comes to what ammunition can be properly defined as "handgun ammunition."

Also, even if this "list" is evidence that the Department of Justice is internally limiting the discretion of the law enforcement officers that work for them, the Department of Justice is not the only law enforcement agency in California that will be enforcing Sections 12061 and 12318. In particular, Section 12061(a)(5) states that "handgun ammunition" records of ammunition vendors are subject to inspection by any peace officer employed by not only the Department of Justice, but also peace officers employed by a sheriff, a city police department, or district

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attorney and Section 12061(a)(7) and (c)(1) makes it a misdemeanor for an ammunition vendor to refuse to permit a person authorized under Section 12061(a)(5) to examine "handgun ammunition" records. Therefore, more law enforcement agencies other than the Department of Justice are entitled to enforce Sections 12061 and 12318 and any internal policy limiting the discretion of Department of Justice's peace officers does not apply to any other type of law enforcement officer.

Due to the fact that the definition of "handgun ammunition" 9 established in Sections 12060(b) and 12318(b)(2) improperly fails 10 to contain any objective standard for determining what ammunition is included in the definition of "handgun ammunition" and encourages law enforcement officers to engage in the subjective understanding and application of the "handgun ammunition" definition when the law enforcement officers enforce Sections 12060, 12061 and 12318, the Court finds that the definition of "handgun ammunition" in Sections 12060(b) and 12318(b)(2) "furnishes a convenient tool for 'harsh and discriminatory enforcement by local prosecuting officers, against particular groups deems to merit their displeasure,' [Citation], and 'confers on police a virtually unrestrained power to arrest and charge persons with a violation.'" (Kolender v. Lawson (1983) 461 U.S. 352, 360.) Consequently, Penal Code §§ 12060, 12061, and 12318 fail to meet the second requirement for a constitutionally valid criminal statute - that the statute's definition of the criminal offense be definite enough to not encourage arbitrary and discriminatory enforcement. (Kolender v. Lawson (1983) 461 U.S. 352, 357.)

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Since Penal Code §§ 12060, 12061, and 12318 fail to "be definite enough to provide (1) a standard of conduct for those whose activities are proscribed and (2) a standard for police enforcement and for ascertainment of guilt[,]" the Court finds that Penal Code §§ 12060, 12061, and 12318 are unconstitutionally vague on their face. (Williams v. Garcetti (1993) 5 Cal. 4th 561, 567 [quoting Walker v. Superior Court (1988) 47 Cal. 3d 112, 141].) Therefore, the Court grants PLAINTIFFS' motion for summary adjudication of their first cause of action for declaratory and injunctive relief - due process vagueness - facial.

2. PLAINTIFF Herb Bauer Sporting Goods, Inc.'s Second Cause of Action for Declaratory and Injunctive Relief - As Applied Vagueness Challenge

PLAINTIFF Herb Bauer Sporting Goods, Inc. has filed a motion for summary judgment of the complaint and summary adjudication of its second cause of action for declaratory and injunctive relief - due process vagueness - as applied. In PLAINTIFF's second cause of action, the PLAINTIFF alleges that an actual controversy has arisen and now exists between PLAINTIFF and all DEFENDANTS because the PLAINTIFF contends that Penal Code § 12061(a)(1) and (a)(2) are unconstitutional in that they are impermissibly vague and the

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Order - Parker, et al. v. State of California, et al. (10CECG02116)

DEFENDANTS contend that the statutes are not impermissibly vague

and can be constitutionally enforced. In order to establish a

cause of action for declaratory relief, a PLAINTIFF must prove:

(1) a proper subject of declaratory relief within the scope of

Code of Civil Procedure § 1060, and (2) an actual controversy

involving justiciable questions relating to the rights or

obligations of a party. (See 5 Witkin, California Procedure (4th ed.) § 809.) Injunctive relief is a type of damage or relief and is a derivative cause of action, not a stand-alone cause of action.

Penal Code § 12061(a)(1) and (a)(2) provide that:

- (a) A vendor shall comply with all of the following conditions, requirements and prohibitions:
 - 1. A vendor shall not permit any employee who the vendor knows or reasonably should know is a person described in Section 12021 or 12021.1 of this code or Section 8100 or 8103 of the Welfare and Institutions Code to handle, sell, or deliver handgun ammunition in the course and scope of his or her employment.
 - 2. A vendor shall not sell or otherwise transfer ownership of, offer for sale or otherwise offer to transfer ownership of, or display for sale or display for transfer of ownership of any handgun ammunition in a manner that allows that ammunition to be accessible to a purchaser or transferee without the assistance of the vendor or employee thereof.

Penal Code 12060(b) provides the definition of "handgun ammunition" as used in Section 12061(a)(1) and (a)(2). "Handgun ammunition" is defined as ammunition "principally for use in" pistols, revolvers, and other firearms with barrels less than 16 inches in length that cannot be interchanged with a barrel 16 inches in length or more, notwithstanding that the ammunition may also be used in some rifles, and excluding ammunition designed and intended to be used in an "antique firearm" and blanks.

In the second cause of action, PLAINTIFF makes an as-applied vagueness challenge to Penal Code § 12061(a)(1) and (a)(2) contending that, as applied to PLAINTIFF, Sections 12061(a)(1) and (a)(2) fail to provide notice to PLAINTIFF which calibers of ammunition are "handgun ammunition" as defined in Penal Code order - Parker, et al. v. State of California, et al. (10CECG02116)

section 12060(b) and the vague definition encourages arbitrary and discriminatory enforcement of the laws against PLAINTIFF in violation of the Due Process Clause of the Fourteenth Amendment. However, the Court denies the PLAINTIFFs' motion for summary judgment and the PLAINTIFF's motion for summary adjudication of its second cause of action because the PLAINTIFF has failed to establish the second element of a cause of action for declaratory relief - an actual controversy involving justiciable questions relating to the rights and obligations of a party.

An as applied challenge may seek (1) relief from a specific application of a facially valid statute or ordinance to an individual or class of individuals who are under allegedly impermissible present restraint or disability as a result of the manner or circumstances in which the statute or ordinance has been applied, or (2) an injunction against future application of the statute or ordinance in the allegedly impermissible manner it is shown to have been applied in the past. It contemplates analysis of the facts of a particular case or cases to determine the circumstances in which the statute or ordinance has been applied and to consider whether in those particular circumstances the application derived the individual to whom it was applied of a protected right.

However, the PLAINTIFF's only facts regarding any possible application of Section 12061(a)(1) and (a)(2) do not demonstrate that PLAINTIFF is seeking relief from the specific application of the statute against PLAINTIFF, which caused PLAINTIFF to be under an impermissible present restraint or disability due to the statute's application or that PLAINTIFF is seeking an injunction against future application of the statute in the allegedly impermissible manner in which the statute was applied in the past.

PLAINTIFF's Undisputed Material Fact No. 238 establishes that, on December 30, 2009, the California Department of Justice Order - Parker, et al. v. State of California, et al. (10CECG02116)

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published an "Information Bulletin" providing a brief overview of 1 Assembly Bill 962, which included Penal Code § 12061(a)(1) and 2 (a)(2). PLAINTIFF's Undisputed Material Fact No. 239 proves that 3 Defendant California Department of Justice provided notice to all 4 California firearm dealers, including PLAINTIFF, that Penal Code § 5 12061(a)(1) and (a)(2) took effect on, and has been in force 6 since, January 1, 2010, effectively threatening all California 7 firearm dealers with enforcement of Section 12061(a)(1) and (The Court assumes arguendo that providing notice of a (a)(2). law is effectively threatening enforcement of that law.) However, the PLAINTIFF has not provided any undisputed material facts demonstrating that the California Department of Justice, or any other Defendant, has actually ever enforced or applied Section 12061(a)(1) and/or (a)(2) against PLAINTIFF or anyone else in the past or at the present time. Since an as applied vagueness challenge in this case requires the Court to consider the facts of how the statute has been applied against the PLAINTIFF or someone else and the PLAINTIFF has failed to provide any facts demonstrating that Section 12061(a)(1) and/or (a)(2) has ever been applied to anyone, the PLAINTIFF has not established that there is an active controversy between PLAINTIFF and DEFENDANTS as to whether or not Section 12061(a)(1) and (a)(2) are impermissibly vague as applied to PLAINTIFF.

Therefore, the PLAINTIFF has failed to establish each element of a cause of action for declaratory relief. Consequently, the burden never shifts to the DEFENDANTS to establish that a triable issue of material fact exists. Accordingly, the Court denies the PLAINTIFFS' motion for summary judgment and PLAINTIFF Herb Bauer Order - Parker, et al. v. State of California, et al. (10CECG02116)

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Sporting Goods, Inc.'s motion for summary adjudication of its second cause of action for declaratory and injunctive relief - due process vagueness - as applied.

day of January, 2011.

Jeffrey Y. Hamilton, Jr. udge of the Superior Court

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Court Clerk: M.Santana	Judge/Temporary Judge: Jeff Hamilton	
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JAN 3 1 2011

FRESHO SUPERIOR COURT

DEPT. 402 - DEPUTY

SUPERIOR COURT OF CALIFORNIA, COUNTY OF FRESNO CENTRAL DIVISION

Sheriff Clay Parker, et al., Plaintiffs,

No. 10 CECG 02116

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ORDER DENYING PLAINTIFFS' MOTION FOR SUMMARY JUDGMENT

AND GRANTING IN PART AND

State of California, et al.,

Defendants.

DENYING IN PART PLAINTIFFS' MOTION FOR SUMMARY ADJUDICATION

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A hearing on Plaintiffs Sheriff Clay Parker's, Herb Bauer Sporting Goods, Inc.'s, California Rifle and Pistol Association Foundation's, Able's Sporting, Inc.'s, RTG Sporting Collectibles, LLC's, and Steven Stonecypher's motion for summary judgment, or, in the alternative, for summary adjudication was held in this court on January 18, 2011. Appearances by counsel were noted on the record. After argument by counsel, the Court orally denied PLAINTIFFS' motion for summary judgment, denied Plaintiff Herb Bauer Sporting Goods, Inc.'s motion for summary adjudication of its second cause of action for declaratory and injunctive relief as applied vagueness challenge, and granted PLAINTIFFS' motion for summary adjudication of their first cause of action for

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declaratory and injunctive relief - facial vagueness challenge.

The Court now issues the following written decision and rules as follows:

PLAINTIFFS Sheriff Clay Parker's, Herb Bauer Sporting Goods, Inc.'s, California Rifle and Pistol Association Foundation's, Able's Sporting, Inc.'s, RTG Sporting Collectibles, LLC's, and Steven Stonecypher's First Cause of Action for Declaratory and Injunctive Relief - Facial Vagueness Challenge

PLAINTIFFS Sheriff Clay Parker, Herb Bauer Sporting Goods, Inc., California Rifle and Pistol Association Foundation, Able's Sporting, Inc., RTG Sporting Collectibles, LLC, and Steven Stonecypher have filed a motion for summary judgment of their complaint and summary adjudication of their first cause of action for declaratory and injunctive relief - due process vagueness -In PLAINTIFFS' first cause of action, the PLAINTIFFS facial. allege that an actual controversy has arisen and now exists between PLAINTIFFS and all DEFENDANTS because the PLAINTIFFS contend that Penal Code §§ 12060, 12061, and 12318 that regulate "handgun ammunition" as defined in Penal Code §§ 12060(b) and 12323(a) are void for vagueness on their face and the DEFENDANTS contend that the statutes are not unconstitutionally vague and that they can be constitutionally enforced. In order to establish a cause of action for declaratory relief, a plaintiff must prove: (1) a proper subject of declaratory relief within the scope of Code of Civil Procedure § 1060, and (2) an actual controversy involving justiciable questions relating to the rights or obligations of a party. (See 5 Witkin, California Procedure (5th ed.) § 853.) Injunctive relief is a type of damage or relief and Order - Parker, et al. v. State of California, et al. (10CECG02116)

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is a derivative cause of action, not a stand-alone cause of action.

The Court determines the issue of whether or not a statute is facially vague as a matter of law. (People v. Cole (2006) 38 Cal. 4th 964, 988 ["Ultimately, the interpretation of a statute is a question of law for the courts to decide."].)

Penal Code 12060(b) states:

"Handgun ammunition" means handgun ammunition as defined in subdivision (a) of Section 12323, but excluding ammunition designed and intended to be used in an "antique firearm" as defined in Section 921(a)(16) of Title 18 of the United States Code. Handgun ammunition does not include blanks.

Penal Code § 12323(a) provides:

"Handgun ammunition" means ammunition principally for use in pistols, revolvers, and other firearms capable of being concealed upon the person, as defined in subdivision (a) of Section 12001, notwithstanding that the ammunition may also be used in some rifles.

Penal Code § 12001(a) states:

- (a) (1) As used in this title, the terms "pistol," "revolver", and "firearm capable of being concealed upon the person" shall apply to and include any device designed to be used as a weapon, from which is expelled a projectile by the force of any explosion, or other form of combustion, and that has a barrel less than 16 inches in length. These terms also include any device that has a barrel 16 inches or more in length which is designed to be interchanged with a barrel less than 16 inches in length.
- (2) As used in this title, the term "handgun" means any "pistol," "revolver," or "firearm capable of being concealed upon the person."

In their first cause of action, the PLAINTIFFS contend that Penal Code §§ 12060, 12061, and 12318 that regulate "handgun ammunition" as defined in Penal Code §§ 12060(b) and 12323(a) are facially void for vagueness because the statutes fail to provide Order - Parker, et al. v. State of California, et al. (10030602116)

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notice to persons of ordinary intelligence regarding which calibers of ammunition are "handgun ammunition" and thus subject to enforcement under Sections 12060, 12061, and 12318 and because the statutes encourage or invite arbitrary and discriminatory enforcement of the law. Specifically, the PLAINTIFFS contend that the entire statutory scheme envisioned by Sections 12060, 12061, and 12318 fail for vagueness because the definition of "handgun ammunition" -- the subject matter regulated by the statutes - is itself facially impermissibly vague. After careful consideration, the Court finds that the definition of "handgun ammunition" as established in Penal Code §§ 12060(b) and 12318(b)(2) is unconstitutionally vague and, because the definition of "handgun ammunition" is vague, Penal Code §§ 12060, 12061, and 12318, which define and regulate sales and transfers of "handgun ammunition" are also impermissibly vague.

Consequently, the Court grants the PLAINTIFFS' motion for summary adjudication of their first cause of action.

"The constitutional interest implicated in questions of statutory vagueness is that no person be deprived of 'life, liberty, or property without due process of law,' as assured by both the federal Constitution (U.S. Const., Amends. V, XIV) and the California Constitution (Cal. Const., art. I, § 7)."

(Williams v. Garcetti (1993) 5 Cal. 4th 561, 567.) While Penal Code § 12060 is simply a definitional statute, Penal Code §§ 12061 and 12318 are criminal statutes. More specifically, Section 12061(c)(1) provides that a violation of Section 12061(a)(3), (a)(4), (a)(6), and (a)(7) is a misdemeanor and Section 12318(a) provides that a violation of Section 12318 is a misdemeanor.

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"Under both Constitutions, due process of law in this context requires two elements: a criminal statute must "be definite enough to provide (1) a standard of conduct for those whose activities are proscribed and (2) a standard for police enforcement and for ascertainment of guilt." (Williams v. Garcetti (1993) 5 Cal. 4th 561, 567 [quoting Walker v. Superior Court (1988) 47 Cal. 3d 112, 1411.)

Although the doctrine focuses both on actual notice to citizens and arbitrary enforcement, [the U.S. Supreme Court] ha[s] recognized recently that the more important aspect of the vagueness doctrine "is not actual notice, but the other principal element of the doctrine - the requirement that a legislature establish minimal guidelines to govern law enforcement." [Citation.] Where the legislature fails to provide such minimal guidelines, a criminal statute may permit "a standardless sweep [that] allows policemen, prosecutors, and juries to pursue their personal predilections." (Kolender v. Lawson (1983) 461 U.S. 352, 357-58 [quoting Smith v. Goguen (1974) 415 U.S. 566, 574-75].)

"A facial challenge to the constitutional validity of a statute or ordinance considers only the text of the measure itself, not its application to the particular circumstances of an individual." (Tobe v. City of Santa Ana (1995) 9 Cal. 4th 1069, 1084.)

The California Supreme Court has not articulated a single test for determining the propriety of a facial challenge. [Citation.] Under the strictest test, the statute must be upheld unless the party establishes the statute "inevitably pose(s) a present total and fatal conflict with applicable constitutional prohibitions." [Citation.] Under the more lenient standard, a party must establish the statute conflicts with constitutional principles "in the generality or great majority of [Citation.] Under either test, the plaintiff has a heavy burden to show the statute is unconstitutional in all or most cases, and "cannot prevail by suggesting that in some future hypothetical

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situation constitutional problems may possibly arise as to the particular application of the statute." (Coffman Specialties, Inc. v. Department of Transportation (2009) 176 Cal. App. 4th 1135, 1145.)

The Court evaluates the statute according to the following standards:

Vague laws offend several important values. First, because we assume that man is free to steer between lawful and unlawful conduct, we insist that laws give the person of ordinary intelligence a reasonable opportunity to know what is prohibited, so that he may act accordingly. Vague laws may trap the innocent by not providing fair warning. Second, if arbitrary and discriminatory enforcement is to be prevented, laws must provide explicit standards for those who apply them. A vague law impermissibly delegates basic policy matters to policemen, judges, and juries for resolution on an ad hoc and subjective basis, with the attendant dangers of arbitrary and discriminatory application.

(Williams v. Garcetti (1993) 5 Cal. 4th 561, 567-68 [quoting Grayned v. City of Rockford (1972) 408 U.S. 104, 108-09].)

The starting point of our analysis is "the strong presumption that legislative enactments 'must be upheld unless their unconstitutionality clearly, positively, and unmistakably appears. [Citations.] A statute should be sufficiently certain so that a person may know what is prohibited thereby and what may be done without violating its provisions, but it cannot be held void for uncertainty if any reasonable and practical construction can be given to its language.'"

(Williams v. Garcetti (1993) 5 Cal. 4th 561, 568 [quoting Walker]

v. Superior Court (1988) 47 Cal. 3d 112, 143.)

Statutes Fail to Provide Adequate Notice or Fair Warning.

First, the Court must decide whether or not Penal Code §§ 12060, 12061, and 12318 are sufficiently definite to provide ordinary people and ammunition vendors adequate notice or fair warning of the conduct proscribed. In other words, would a person or ammunition vendor of ordinary intelligence understand what ammunition falls into the definition of "handgun ammunition" - Order - Parker, et al. v. State of California, et al. (10CBCG02116)

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ammunition "principally for use in" pistols, revolvers, and other firearms with barrels less than 16 inches in length that cannot be interchanged with a barrel 16 inches in length or more, notwithstanding that the ammunition may also be used in some rifles, and excluding ammunition designed and intended to be used in an "antique firearm" and blanks - or does not fall within the provided definition of "handgun ammunition?"

In considering whether a legislative proscription is sufficiently clear to satisfy the requirements of fair notice, "we look first to the language of the statute, then to its legislative history, and finally to California decisions construing the statutory language." [Citation.] We thus require citizens to apprise themselves not only of statutory language but also of legislative history, subsequent judicial construction, and underlying legislative purposes [Citation].

(Walker v. Superior Court (1988) 47 Cal. 3d 112, 143.)

The Court finds that the definition of "handgun ammunition" established in Penal Code §§ 12060(b) and 12318(b)(2) fails to provide adequate notice of the conduct proscribed to the people or handgun ammunition vendors of ordinary intelligence to whom the statutory scheme applies. Initially, the Court determines that there are no state or federal cases that construe or interpret the definition of "handgun ammunition" established in Penal Code §§ 12060(b) and 12318(b)(2).

Next, the Court looks to the legislative context, the legislative purpose, and the legislative history of Assembly Bill 962, the bill that enacted Sections 12060, 12061, and 12318. The Legislature enacted Sections 12060, 12061, and 12318 as part of the "Anti-Gang Neighborhood Protection Act of 2009." (Stats. 2009, ch. 628, § 1.) There is no legislative purpose clause or preamble in the "Anti-Gang Neighborhood Protection Act of 2009." (Crder - Parker, et al. v. State of California, et al. (LOCECG02116)

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Additionally, there is no discussion in the legislative history of Assembly Bill 962 of exactly what types of ammunition, by caliber or by cartridge, were supposed to be included in the definition of "handgun ammunition." The Court notes that this lack of discussion is probably because most of the definition of "handgun ammunition" was taken from another statute already in effect (Penal Code § 12323(a)). However, due to the lack of a legislative purpose clause and lack of substantive discussions in the legislative history, Assembly Bill 926's legislative history does not help to clarify what ammunition the Legislature intended to fall into the definition of "handgun ammunition."

Finally, the Court considers the text of the definition of "handgun ammunition" itself and determines that the text of the definition of "handgun ammunition" established in Penal Code §§ 12060(b) and 12318(b)(2) fails to provide reasonable people or ammunition vendors with an objective standard that individuals or entities can use in order to determine what particular calibers or cartridges of ammunition are "principally for use in pistols, revolvers, and other firearms (with barrels of less than 16 inches, which are not interchangeable with barrels of 16 inches or more], " notwithstanding that the ammunition may also be used in rifles, and are thus regulated by Sections 12060, 12061, and 12318. In this case, it is not the definitions of the individual words themselves that cause the confusion. In fact, "pistol," "revolver," and "firearm" all have clear, ordinary, and common meanings. An average person can easily measure a barrel and determine if the barrel is less than 16 inches or not or, even if the barrel is less than 16 inches in length, if the barrel is Order - Parker, et al. v. State of California, et al. (10CECG02116)

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interchangeable with a barrel that is 16 inches in length or more.
      In addition, the definition of "principally" has a clear,
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     ordinary, and common meaning -- "chiefly," "mainly," or
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      "primarily." (Dictionary.com Unabridged (based on Collins English
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     Dictionary (10th Ed., 2009)]
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     <http://dictionary.reference.com/browse/principally> (as of
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     January 28, 2011.].) "Primarily" is defined as "essentially" or
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     "mostly", "chiefly" is defined as "essentially" or "mostly," and
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     "mainly" is defined as "for the most part" or "to the greatest
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     extent." (Dictionary.com Unabridged [based on Collins English
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     <http://dictionary.reference.com/browse/primarily>,
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     <http://dictionary.referencecom/browse/mainly> [as of January 28,
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    2011.] Based on these definitions, it appears relatively clear
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    that "handgun ammunition" is ammunition that is for the most part
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    or to the greatest extent used in pistols, revolvers, and firearms
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    with a barrel length of less than 16 inches, even though the
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    ammunition may also be used in rifles. In different terms,
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    "handgun ammunition" is ammunition used in pistols, revolver, and
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    firearms with a barrel length of less than 16 inches more than
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    fifty percent of the time.
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         However, while the meanings of the individual words of the
    definition are clear, the text of the "handgun ammunition"
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   definition provides no objective way or method for a person or a
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   handgun ammunition vendor to determine if a particular ammunition
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   caliber or cartridge is used more often, or used more than fifty
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percent of the time, or used for the most part in pistols,

revolvers, or firearms with barrels of less than 16 inches, even though the same ammunition caliber or cartridge may also be used Sections 12060(b) and 12318(b)(2) do not state that in rifles. particular calibers and/or cartridges of ammunition are *handgun ammunition" or provide that, in order to determine what "handgun ammunition" is, people and handgun ammunition vendors should look at regulations or a guide propounded by a government agency for a list of particular calibers and/or cartridges of ammunition that qualify. (See Harrott v. County of Kings (2001) 25 Cal. 4th 1138, 1152-53 [the California Supreme Court found that vagueness issues in the Roberti-Roos Assault Weapons Control Act of 1989 did not reach impermissible levels because ordinary citizens did not have to look at the language of the statute, but only had to consider the California Code of Regulations and an Identification Guide propounded by the Attorney General's office - objective uniform standards - to determine if an weapon was classified as an assault weapon].) Here, Penal Code §§ 12060, 12061, and 12318 do not permit any law enforcement agency to establish regulations or an identification guide to more narrowly define what ammunition is encompassed in the "handgun ammunition" definition.

The Court finds that the statutory language of the "handgun ammunition" definition encourages individual people and handgun ammunition vendors to consider their own experience, conduct, and/or actions in using or selling ammunition calibers and cartridges in handguns or rifles to determine if a particular ammunition caliber or cartridge is "handgun ammunition." One person might use one caliber of ammunition solely in rifles, while another person might only use that same caliber of ammunition in Order - Parker, et al. v. State of California, et al. (LOCECCO2116)

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handguns. If a person (Law Enforcement or citizen) or ammunition vendor is forced to consider and rely upon their own subjective experiences in order to determine what ammunition is "handgun ammunition," each person or ammunition vendor is likely to conceive of a definition of "handgun ammunition" that is in part, or to a great extent, different from any other person's or ammunition vendor's definition of "handgun ammunition."

Although DEFENDANTS assert that the ammunition vendor "profession" might have more specialized knowledge about ammunition use in handguns or rifles and that the Challenged Statutes only apply to handgun ammunition vendors, Penal Code § 12318's application is not limited to handgun ammunition vendors, but instead applies to all people or entities engaged in the "delivery or transfer of ownership of handgun ammunition" and all people or entities cannot be charged with any specialized knowledge of ammunition use in handguns or rifles. Therefore, the Court finds that the "handgun ammunition" definition established in Sections 12060(b) and 12318(b)(2) does not provide people, handgun ammunition vendors, or other entities with adequate notice or fair warning of what ammunition is "handgun ammunition" so that the people, handgun ammunition vendors, and other entities can have a reasonable opportunity to determine what conduct is prohibited by Sections 12060, 12061 and 12318.

Consequently, Penal Code §§ 12060, 12061 and 12318 fail to meet the first requirement for a constitutionally valid criminal statute -- that the statute be definite enough so that ordinary people can understand what conduct is prohibited. (Kolender v. Lawson (1983) 461 U.S. 352, 357.)

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Standard for Enforcement is Non-Existent.

Second, the Court must decide whether or not Penal Code §§ 12060, 12061, and 12318 are sufficiently definite to provide "a standard for police enforcement and for ascertainment of guilt." (Williams v. Garcetti (1993) 5 Cal. 4th 561, 567 [quoting Walker v. Superior Court (1988) 47 Cal. 3d 112, 141].) In other words, is the definition of "handgun ammunition" in Penal Code §§ 12060(b) and 12318(b)(2) sufficiently definite enough to provide a standard or guidelines for the police and court to determine if a person, handgun ammunition vendor, or other entity has violated Sections 12060, 12061, and 12318 in order to prevent arbitrary and discriminatory enforcement?

The Court finds that the definition of "handgun ammunition" established in Penal Code §§ 12060(b) and 12318(b)(2) contains no objective standard or method for determining what ammunition is encompassed by the definition of "handgun ammunition" leaving the law enforcement officers with "virtually complete discretion" to determine whether or not a particular caliber and/or cartridge of ammunition is "handgun ammunition." (Kolender v. Lawson (1983) 461 U.S. 352, 357.) Specifically, the full discretion accorded to the enforcing law enforcement officer to determine if the ammunition at issue is "handgun ammunition" or not "necessarily '(entrusts) lawmaking to the moment-to-moment judgment of the policeman on his beat." (Kolender, 461 U.S. at 360.) The Legislature has simply left it open to the personal judgment call and subjective understanding of each individual law enforcement officer to determine if a particular caliber and/or cartridge of ammunition is "handgun ammunition" under the definition in Order - Parker, et al. v. State of California, et al. (10CECG02116)

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Sections 12060(b) and 12318(b)(2) and to subjectively apply that subjective definition of "handgun ammunition" to each issue of an ammunition sale or transfer that comes to the attention of that law enforcement officer.

Take, for example, two different law enforcement officers, one a county sheriff and the other a city police officer, separately conducting investigations into .32 caliber and .44 caliber ammunition sales to people who gave the ammunition to a felon, which is a misdemeanor under Penal Code § 12317(a). officer goes to an ammunition vendor where one of the ammunition sales occurred and requests to see the records of all "handgun ammunition" sales, which the vendor is required to keep pursuant to Section 12061(a)(3). The officer looks in the vendor's records and sees that there is a record of a "handgun ammunition" sale to the suspected individual for .32 caliber ammunition, but not for .44 caliber ammunition. Now, the officer knows that the individual under investigation purchased .44 caliber ammunition in the same transaction as the .32 caliber ammunition sale, but since the law enforcement officer does not believe that .44 caliber ammunition is ammunition "principally for use" in pistols, revolvers, and other firearms with barrels shorter than 16 inches or "handgun ammunition", the law enforcement officer does not arrest the vendor for committing misdemeanor violations of Penal Code § 12061(a)(3), which requires an ammunition vendor to keep records of all sales and transfers of "handgun ammunition" and Section 12061(a)(4), which provides that a vendor "shall not knowingly ... fail to make a required entry in" the "handgun ammunition" records required by Section 12061(a)(3). Next, during Order - Parker, et al. v. State of California, et al. (10CECG02116)

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the course of his separate but parallel investigation, the other law enforcement officer goes to the same ammunition vendor, also requests to see the records, and notices in the records that there is a record of a "handgun ammunition" sale to his suspect for .32 caliber ammunition, but not for .44 caliber ammunition. Again, this second officer knows that his suspect purchased .44 caliber ammunition in the same transaction as the .32 caliber ammunition sale, but this time, since the second law enforcement officer believes that .44 caliber ammunition is ammunition "principally for use" in pistols, revolvers, and other firearms with barrels shorter than 16 inches or "handgun ammunition," the law enforcement officer arrests the ammunition vendor for misdemeanor violations of Penal Code § 12061(a)(3) and (a)(4).

In another twist, the two officers could be investigating improper sales and transfers of specific .44 caliber cartridge ammunition that an ammunition vendor does not keep records of because the vendor does not believe that the particular ammunition cartridge qualifies as "handgun ammunition." However, while one officer agrees with the vendor that the specific .44 caliber cartridge ammunition is not "handgun ammunition," the vendor is arrested by the other officer for misdemeanor violations of Section 12061(a)(3) and (a)(4) because the other officer disagrees with the vendor and believes that the specific .44 caliber cartridge ammunition is ammunition "principally for use" in a handgun. Because the language of the definition of "handgun ammunition" fundamentally requires each law enforcement officer to make a subjective determination as to whether or not the ammunition at issue is ammunition "principally for use" in a Order - Parker, et al. v. State of California, et al. (10CECG02116)

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handgun and then subjectively apply their own definition to the situation before them, the definition of "handgun ammunition" established by Section 12060(b) and 12318(b)(2) gives unlimited discretion to each individual law enforcement officer to determine arbitrarily if the ammunition at issue is "handgun ammunition" and to apply their particular classification of "handgun ammunition" or not to the specific issue before them.

The DEFENDANTS contend that there is no evidence that the DEFENDANTS will enforce the challenged definition arbitrarily and that, before enforcing the statutes, law enforcement will need probable cause to show that the ammunition at issue is used principally in handguns within the terms of the definition of "handgun ammunition." However, the DEFENDANTS appear to be misunderstanding the actual issue. This Court is not finding that the definition of "handgun ammunition" creates unconstitutional discretion in the law enforcement personnel to arrest people for violations of Sections 12061 and 12318 without probable cause that the ammunition at issue is "handgun ammunition" as defined by Sections 12060(b) and 12318(b)(2). Rather, the issue is that the actual definition of "handgun ammunition" is so vague that it does not establish an objective standard or method by which individual law enforcement officers can determine what ammunition is properly "handgun ammunition" as defined by Sections 12060(b) and 12318 (b) (2).

The List.

DEFENDANTS' argue that the "list" of calibers and cartridges that their firearms and ammunition expert, Blake Graham, compiled is a list of calibers and cartridges that DEFENDANTS' consider to Order - Parker, et al. v. State of California, et al. (100ECG02116)

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be "handgun ammunition" within the definition established in Sections 12060(b) and 12318(b)(2); the Court determines that this "list" is not any limitation on the "vast amount of discretion" granted to law enforcement in the enforcement of Sections 12061 and 12318. (See City of Chicago v. Morales (1999) 527 U.S. 41, 63 [holding that a general order of the Chicago police department of internal rules limiting their enforcement of the statute at issue in that case to certain designated areas of the city was not a sufficient limitation on the vast amount of discretion granted to the police in their enforcement of the challenged statute].) Here, this "list" of the California Department of Justice is not a proper administrative regulation that limits the vast amount of discretion that law enforcement officers have to determine and enforce their subjective definition of "handgun ammunition," because nothing in Assembly Bill 962, which includes Sections 12060, 12061, and 12318, grants the California Department of Justice the authority to promulgate regulations limiting the discretion of law enforcement officers when it comes to what ammunition can be properly defined as "handgun ammunition."

Also, even if this "list" is evidence that the Department of Justice is internally limiting the discretion of the law enforcement officers that work for them, the Department of Justice is not the only law enforcement agency in California that will be enforcing Sections 12061 and 12318. In particular, Section 12061(a)(5) states that "handgun ammunition" records of ammunition vendors are subject to inspection by any peace officer employed by not only the Department of Justice, but also peace officers employed by a sheriff, a city police department, or district Order - Parker, et al. v. State of California, et al. (100ECC022116)

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attorney and Section 12061(a)(7) and (c)(1) makes it a misdemeanor for an ammunition vendor to refuse to permit a person authorized under Section 12061(a)(5) to examine "handgun ammunition" records. Therefore, more law enforcement agencies other than the Department of Justice are entitled to enforce Sections 12061 and 12318 and any internal policy limiting the discretion of Department of Justice's peace officers does not apply to any other type of law enforcement officer.

Due to the fact that the definition of "handgun ammunition" established in Sections 12060(b) and 12318(b)(2) improperly fails to contain any objective standard for determining what ammunition is included in the definition of "handgun ammunition" and encourages law enforcement officers to engage in the subjective understanding and application of the "handgun ammunition" definition when the law enforcement officers enforce Sections 12060, 12061 and 12318, the Court finds that the definition of "handgun ammunition" in Sections 12060(b) and 12318(b)(2) "furnishes a convenient tool for 'harsh and discriminatory enforcement by local prosecuting officers, against particular groups deems to merit their displeasure, (Citation), and 'confers on police a virtually unrestrained power to arrest and charge persons with a violation.'" (Kolender v. Lawson (1983) 461 U.S. 352, 360.) Consequently, Penal Code §§ 12060, 12061, and 12318 fail to meet the second requirement for a constitutionally valid criminal statute - that the statute's definition of the criminal offense be definite enough to not encourage arbitrary and discriminatory enforcement. (Kolender v. Lawson (1983) 461 U.S. 352, 357.)

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Since Penal Code §§ 12060, 12061, and 12318 fail to "be definite enough to provide (1) a standard of conduct for those whose activities are proscribed and (2) a standard for police enforcement and for ascertainment of guilt[,]" the Court finds that Penal Code §§ 12060, 12061, and 12318 are unconstitutionally vague on their face. (Williams v. Garcetti (1993) 5 Cal. 4th 561, 567 [quoting Walker v. Superior Court (1988) 47 Cal. 3d 112, 141].) Therefore, the Court grants PLAINTIFFS' motion for summary adjudication of their first cause of action for declaratory and injunctive relief - due process vagueness - facial.

PLAINTIFF Herb Bauer Sporting Goods, Inc.'s Second Cause of Action for Declaratory and Injunctive Relief - As Applied Vagueness Challenge

PLAINTIFF Herb Bauer Sporting Goods, Inc. has filed a motion for summary judgment of the complaint and summary adjudication of its second cause of action for declaratory and injunctive relief due process vagueness - as applied. In PLAINTIFF's second cause of action, the PLAINTIFF alleges that an actual controversy has arisen and now exists between PLAINTIFF and all DEFENDANTS because the PLAINTIFF contends that Penal Code § 12061(a)(1) and (a)(2) are unconstitutional in that they are impermissibly vague and the DEFENDANTS contend that the statutes are not impermissibly vague and can be constitutionally enforced. In order to establish a cause of action for declaratory relief, a PLAINTIFF must prove: (1) a proper subject of declaratory relief within the scope of Code of Civil Procedure § 1060, and (2) an actual controversy involving justiciable questions relating to the rights or

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Penal Code § 12061(a)(1) and (a)(2) provide that:

- (a) A vendor shall comply with all of the following conditions, requirements and prohibitions:
 - 1. A vendor shall not permit any employee who the vendor knows or reasonably should know is a person described in Section 12021 or 12021.1 of this code or Section 8100 or 8103 of the Welfare and Institutions Code to handle, sell, or deliver handgun ammunition in the course and scope of his or her employment.
 - 2. A vendor shall not sell or otherwise transfer ownership of, offer for sale or otherwise offer to transfer ownership of, or display for sale or display for transfer of ownership of any handgun ammunition in a manner that allows that ammunition to be accessible to a purchaser or transferee without the assistance of the vendor or employee thereof.

Penal Code 12060(b) provides the definition of "handgun ammunition" as used in Section 12061(a)(1) and (a)(2). "Handgun ammunition" is defined as ammunition "principally for use in" pistols, revolvers, and other firearms with barrels less than 16 inches in length that cannot be interchanged with a barrel 16 inches in length or more, notwithstanding that the ammunition may also be used in some rifles, and excluding ammunition designed and intended to be used in an "antique firearm" and blanks.

In the second cause of action, PLAINTIFF makes an as-applied vagueness challenge to Penal Code § 12061(a)(1) and (a)(2) contending that, as applied to PLAINTIFF, Sections 12061(a)(1) and (a)(2) fail to provide notice to PLAINTIFF which calibers of ammunition are "handgun ammunition" as defined in Penal Code order - Parker, et al. v. State of California, et al. (1002C002116)

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section 12060(b) and the vague definition encourages arbitrary and discriminatory enforcement of the laws against PLAINTIPF in violation of the Due Process Clause of the Fourteenth Amendment. However, the Court denies the PLAINTIFFs' motion for summary judgment and the PLAINTIFF's motion for summary adjudication of its second cause of action because the PLAINTIFF has failed to establish the second element of a cause of action for declaratory relief - an actual controversy involving justiciable questions relating to the rights and obligations of a party.

An as applied challenge may seek (1) relief from a specific application of a facially valid statute or ordinance to an individual or class of individuals who are under allegedly impermissible present restraint or disability as a result of the manner or circumstances in which the statute or ordinance has been applied, or (2) an injunction against future application of the statute or ordinance in the allegedly impermissible manner it is shown to have been applied in the past. It contemplates analysis of the facts of a particular case or cases to determine the circumstances in which the statute or ordinance has been applied and to consider whether in those particular circumstances the application derived the individual to whom it was applied of a protected right.

(Tobe v. City of Santa Ana (1995) 9 Cal. 4th 1069, 1084.) However, the PLAINTIFF's only facts regarding any possible application of Section 12061(a)(1) and (a)(2) do not demonstrate that PLAINTIFF is seeking relief from the specific application of the statute against PLAINTIFF, which caused PLAINTIFF to be under an impermissible present restraint or disability due to the statute's application or that PLAINTIFF is seeking an injunction against future application of the statute in the allegedly impermissible manner in which the statute was applied in the past.

PLAINTIFF's Undisputed Material Fact No. 238 establishes that, on December 30, 2009, the California Department of Justice Order - Parker, et al. v. State of California, et al. (10CECG02116)

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published an "Information Bulletin" providing a brief overview of Assembly Bill 962, which included Fenal Code § 12061(a)(1) and (a)(2). PLAINTIFF's Undisputed Material Fact No. 239 proves that Defendant California Department of Justice provided notice to all California firearm dealers, including PLAINTIFF, that Penal Code § 12061(a)(1) and (a)(2) took effect on, and has been in force since, January 1, 2010, effectively threatening all California firearm dealers with enforcement of Section 12061(a)(1) and (The Court assumes arguendo that providing notice of a (a)(2). law is effectively threatening enforcement of that law.) However, the PLAINTIFF has not provided any undisputed material facts demonstrating that the California Department of Justice, or any other Defendant, has actually ever enforced or applied Section 12061(a)(1) and/or (a)(2) against PLAINTIFF or anyone else in the past or at the present time. Since an as applied vagueness challenge in this case requires the Court to consider the facts of how the statute has been applied against the PLAINTIFF or someone else and the PLAINTIFF has failed to provide any facts demonstrating that Section 12061(a)(1) and/or (a)(2) has ever been applied to anyone, the PLAINTIFF has not established that there is an active controversy between PLAINTIFF and DEFENDANTS as to whether or not Section 12061(a)(1) and (a)(2) are impermissibly vague as applied to PLAINTIFF.

Therefore, the PLAINTIFF has failed to establish each element of a cause of action for declaratory relief. Consequently, the burden never shifts to the DEFENDANTS to establish that a triable issue of material fact exists. Accordingly, the Court denies the PLAINTIFFS' motion for summary judgment and PLAINTIFF Herb Bauer order - Parker, et al. v. State of California, et al. (10CECC02116)

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Sporting Goods, Inc.'s motion for summary adjudication of its second cause of action for declaratory and injunctive relief - due process vagueness - as applied.

DATED this 31 day of January, 2011.

Jeffrey Y. Hamilton, Jr. Judge of the Superior Court

Order - Parker, et al. v. State of California, et al. (10C3CG02116)

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SUPERIOR COURT OF CALIFOR
CIVII Department - Non-Limited
1130 "O" Street
Fresno, CA 93724-0002
(559)457-1900

TITLE OF CASE:
Sherrif Clay Parker vs. State of California

CLERK'S CERTIFICATE OF MAILING

CASE NUMBER:
10CECG02116 JH

Name and address of person served:

Peter Andrew Krause Office of the Attorney General 1300 | Street, Ste 125 Sacramento, CA 95814

CLERK'S CERTIFICATE OF MAILING

I certify that I am not a party to this cause and that a true copy of the 01/31/11 minute order and copy of Order Denying Plaintiffs' Motion for Summary Judgment and Granting in Part and Denying in Part Plaintiffs' Motion for Summary Adjudication was mailed first class, postage fully prepaid, in a sealed envelope addressed as shown below, and that the notice was mailed at Fresno, California, on:

Date: February 1, 2011

C. D. Michel, 180 East Ocean Blvd., Suite 200, Long Beach CA 90802 Peter A. Krause, Office of the Attorney General, 1300 / Street, Ste 125, Sacramento CA 95814

SUPERIOR COURT OF CALIFOR COUNTY OF FRESHO DURT USE ONLY Civil Department - Non-Limited 1130 "O" Street Fresno, CA 93724-0002 (559)457-1900 TITLE OF CASE Sherrif Clay Parker vs. State of California CASE NUMBER: CLERK'S CERTIFICATE OF MAILING 10CECG02116 JH Name and address of person served:

C. D. Michel Michel & Associates 180 East Ocean Blvd. Suite 200 Long Beach, CA 90802

CLERK'S CERTIFICATE OF MAILING

I certify that I am not a party to this cause and that a true copy of the 01/31/11 minute order and copy of Order Denying Plaintiffs' Motion for Summary Judgment and Granting in Part and Denying in Part Plaintiffs' Motion for Summary Adjudication was mailed first class, postage fully prepaid, in a sealed envelope addressed as shown below, and that the notice was mailed at Fresno, California, on:

Date: February 1, 2011

Clerk, by_

M. Santana

, Deputy

C. D. Michel, 180 East Ocean Blvd., Suite 200, Long Beach CA 90802 Peter A. Krause, Office of the Attorney General, 1300 | Street, Ste 125, Sacramento CA 95814

California Department of Justice, and to each of their agents, employees, representatives, successors in office, and all persons or entities acting in concert or in participation with them (hereinafter "enjoined parties"). 3 4 EFFECTIVE DATE 5 The provisions of this injunction shall take effect on February 1, 2011, and shall remain permanently in effect, or until such other Orders are made by this Court. 6 7 **CONDUCT ENJOINED** 8 IT IS ORDERED that the enjoined parties are hereby permanently prohibited, enjoined, and restrained from taking any action to implement, enforce, or give effect to the versions of 9 California Penal Code sections 12060, 12061, and 12318 in effect as of the date of this Injunction. 10 11 RETENTION OF JURISDICTION IT IS FURTHER ORDERED that jurisdiction is retained by this Court for the purpose of 12 enabling the parties to apply for such further orders and directions as may be necessary and 13 appropriate for the interpretation or construction of this Order, and for the enforcement or 14 15 compliance herewith. 16 Date: January 20, 2011 MICHEL & ASSOCIATES, PC 17 18 19 C. D. Michel Attorney for Plaintiffs 20 Date: January 20, 2011 OFFICE OF THE ATTORNEY GENERAL 21 22 Peter A. Krause 23 Attorney for Defendants 24 IT IS SO ORDERED 25 SPECIALLY Y. MAGOLITON JR. 26 Honorable Judge Jeffrey Y. Hamilton Judge of the Superior Court 27 28

[PROPOSED] ORDER OF PERMANENT INJUNCTION

California Department of Justice, and to each of their agents, employees, representatives, successors in office, and all persons or entities acting in concert or in participation with them 2 (hereinafter "enjoined parties"). 3 EFFECTIVE DATE 5 The provisions of this injunction shall take effect on February 1, 2011, and shall remain permanently in effect, or until such other Orders are made by this Court. 6 7 CONDUCT ENJOINED 8 IT IS ORDERED that the enjoined parties are hereby permanently prohibited, enjoined, and restrained from taking any action to implement, enforce, or give effect to the versions of California Penal Code sections 12060, 12061, and 12318 in effect as of the date of this Injunction. 10 11 RETENTION OF JURISDICTION IT IS FURTHER ORDERED that jurisdiction is retained by this Court for the purpose of 12 enabling the parties to apply for such further orders and directions as may be necessary and 13 appropriate for the interpretation or construction of this Order, and for the enforcement or 14 compliance herewith. 15 16 Date: January 20, 2011 MICHEL & ASSOCIATES, PC 17 18 19 C. D. Michel Attorney for Plaintiffs 20 Date: January 20, 2011 OFFICE OF THE ATTORNEY GENERAL 21 22 Peter A. Krause 23 Attorney for Defendants 24 IT IS SO ORDERED. Dated: 25 26 Honorable Judge Jeffrey Y. Hamilton Judge of the Superior Court 27 28 [PROPOSED] ORDER OF PERMANENT INJUNCTION

1 PROOF OF SERVICE 2 STATE OF CALIFORNIA 3 COUNTY OF FRESNO l, Claudia Ayala, am employed in the City of Long Beach, Los Angeles County, California. I am over the age eighteen (18) years and am not a party to the within action. My business address is 180 East Ocean Blvd., Suite 200, Long Beach, California 90802. 5 On February 18, 2011, I served the foregoing document(s) described as 6 7 [PROPOSED] JUDGMENT on the interested parties in this action by placing 8 the original [X] a true and correct copy thereof enclosed in sealed envelope(s) addressed as follows: 10 Edmund G. Brown, Jr. Attorney General of California 11 Zackery P. Morazzini Supervising Deputy Attorney General 12 Peter A. Krause Deputy Attorney General 13 1300 I Street, Suite 125 Sacramento, CA 94244-2550 14 (BY MAIL) As follows: I am "readily familiar" with the firm's practice of collection and 15 processing correspondence for mailing. Under the practice it would be deposited with the U.S. Postal Service on that same day with postage thereon fully prepaid at Long Beach, 16 California, in the ordinary course of business. I am aware that on motion of the party served, service is presumed invalid if postal cancellation date is more than one day after 17 date of deposit for mailing an affidavit. Executed on February 18, 2011, at Long Beach, California. 18 (VIA OVERNIGHT MAIL As follows: I am "readily familiar" with the firm's practice of 19 collection and processing correspondence for overnight delivery by UPS/FED-EX. Under the practice it would be deposited with a facility regularly maintained by UPS/FED-EX for 20 receipt on the same day in the ordinary course of business. Such envelope was sealed and placed for collection and delivery by UPS/FED-EX with delivery fees paid or provided for 21 in accordance with ordinary business practices. 22 (VIA FACSIMILE TRANSMISSION) As follows: The facsimile machine I used complies with California Rules of Court, Rule 2003, and no error was reported by the machine. 23 Pursuant to Rules of Court, Rule 2006(d), I caused the machine to print a transmission record of the transmission, copies of which is attached to this declaration. 24 Executed on February 18, 2011, at Long Beach, California. 25 (STATE) I declare under penalty of perjury under the laws of the State of California that <u>X</u> the foregoing is true and correct. 26 27 CLAUDIA AYAL 28

JUDGMENT