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CLERK U.S. DISTRICT COURT  
CENTRAL DIST. OF CALIF.  
LOS ANGELES

7  
8 United States District Court  
9 Central District of California  
10

11 Charles Nichols,  
12 Plaintiff,  
13 vs.

Case No.:  
CV-11-9916 SJO (SS)

14 EDMUND G. BROWN, Jr., in his  
15 official capacity as Governor of  
16 California, KAMALA D. HARRIS,  
17 Attorney General, in her official  
18 capacity as Attorney General of  
19 California, CITY OF REDONDO  
20 BEACH, CITY OF REDONDO  
21 BEACH POLICE DEPARTMENT,  
22 CITY OF REDONDO BEACH  
23 POLICE CHIEF JOSEPH LEONARDI  
24 and DOES 1 to 10,  
25 Defendants.

**PLAINTIFF'S MEMORANDUM OF  
POINTS AND AUTHORITIES IN  
OPPOSITION TO MOTION TO  
DISMISS BY DEFENDANT  
EDMUND G. BROWN, Jr., IN HIS  
OFFICIAL CAPACITY AS  
GOVERNOR OF CALIFORNIA**

Date: April 10, 2012

Time: 10:00 a.m.

Ctrm: 23 – 3rd Flr.

Judge: Hon. Suzanne H. Segal

Trial Date: Not Yet Set

Action Filed: Nov. 30, 2011

# **TABLE OF CONTENTS**

1		
2		
3	INTRODUCTION.....	1
4	ARGUMENT.....	3
5	I. OVERVIEW.....	3
6	A. Facts.....	3
7	II. CAUSATION.....	5
8	A. Direct Link.....	5
9	B. General versus Specific – Enforced versus unenforced.....	6
10	C. Imminent Enforcement.....	8
11	III. ARTICLE III STANDING.....	8
12	A. Deprivation of Constitutional Right.....	9
13	IV. STATE CLAIMS.....	10
14	A. Arising Under Jurisdiction.....	11
15	B. Due Process Liberty and Property Interest.....	12
16	V. ELEVENTH AMENDMENT.....	13
17	VI. STANDING AT PLEADING STAGE.....	15
18	VII. THREAT OF ARREST, PROSECUTION AND IMPRISONMENT.....	16
19	VIII. STANDING - PREENFORCEMENT REVIEW.....	17
20	IX. RIPENESS.....	19
21	A. Chilling Effect.....	19
22	B. Second Amendment Like First and Fourth Amendments.....	20
23	C. Ripeness – Three Considerations.....	21
24	D. Prudential Ripeness.....	22
25	X. FACIALLY UNCONSTITUTIONAL.....	22
26	XI. SUSPECT OR QUASI-SUSPECT CLASS.....	23
27	XII. SCRUTINY.....	24
28	CONCLUSION.....	24

## TABLE OF AUTHORITIES

### **CASES**

**PAGE(S)**

Maya v. Centex Corp., 658 F. 3d 1060 .....	5, 6, 16
National Audubon Society, Inc. v. Davis, 307 F. 3d 835.....	passim
Farrakhan v. Gregoire, 590 F. 3d 989.....	8
Hydrick v. Hunter, 449 F. 3d 978.....	9
Smith v. Kansas City Title & Trust Co., 255 US 180.....	11
Grable & Sons Metal Products, Inc. v. Darue Engineering & Mfg., 545 US 308...	12
Paul v. Davis, 424 US 693, 711.....	13
Porter v. Jones, 319 F. 3d 483.....	13
Los Angeles County Bar Ass'n v EU, 979 F.2d 697.....	14
Holder v. Humanitarian Law Project, 130 S. Ct. 2705.....	17
Wolfson v. Brammer, 616 F. 3d 1045.....	20-22
District of Columbia v. Heller, 554 U.S. 570, 592.....	passim
GeorgiaCarry.Org, Inc. et al v. Toomer U.S. App. LEXIS 2616.....	25

### **CONSTITUTION**

Second Amendment to the US Constitution.....	1
Article 1, Section 1 of the California Constitution.....	11
Article 5, Section 7 of the California Constitution.....	7
Article 5, Section 13 of the California Constitution.....	7, 11

### **STATUTES**

California Penal Code section 12031(a)(1) [PC25850(a)].....	2, 17, 18
California Penal Code section 12031(e) [PC25850(b)].....	2, 17, 18
42 U.S.C. § 1983.....	2, 9
California Government Code section 12010.....	7

1	California Government Code section 12011.....	7
2	California Government Code section 8571.5.....	19
3	F.R.Civ.P. 12(b)(1).....	25

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1 **PLAINTIFF'S MEMORANDUM OF POINTS AND AUTHORITIES IN**  
2 **OPPOSITION TO MOTION TO DISMISS BY DEFENDANT EDMUND G.**  
3 **BROWN, Jr., IN HIS OFFICIAL CAPACITY AS GOVERNOR OF**  
4 **CALIFORNIA**

5  
6 COME NOW Plaintiff Charles Nichols, Pro Se, and submit his  
7 Memorandum of Points and Authorities in Opposition to Defendant's Motion to  
8 Dismiss.

9  
10 **INTRODUCTION**

11 Defendant EDMUND G. BROWN, Jr., in his official capacity as Governor  
12 of California is hereinafter referred to as Defendant Brown.

13  
14 The Second Amendment to the United States Constitution provides: "A well  
15 regulated Militia being necessary to the security of a free State, the right of the  
16 people to keep and bear Arms shall not be infringed."

17  
18 The Second Amendment guarantees individuals a fundamental right to carry  
19 fully functional (i.e., loaded) handguns in non-sensitive public places for the  
20 purpose of self-defense.

21  
22 The Second Amendment right to keep and bear arms applies as against the  
23 states by operation of the Fourteenth Amendment.

24  
25 California prohibits handguns from being openly carried in non-sensitive  
26 public places without a license in all incorporated cities and in all areas of  
27 unincorporated counties where the discharge of a firearm is prohibited.

1 In counties with fewer than 200,000 people, California law provides for  
2 licenses to openly carry a loaded handgun (albeit at the discretion of the issuing  
3 authority) but such licenses are available only to residents of said counties and are  
4 valid only in the county in which they are issued.

5  
6 Without a license, openly carrying a handgun (loaded or unloaded) in non-  
7 sensitive public places is at a minimum a misdemeanor and potentially a felony for  
8 a person who is not otherwise prohibited from possessing a handgun (California  
9 Penal Code section 25850).

10  
11 California Penal Code section 25850 violates the Second Amendment to the  
12 United States Constitution, damaging Plaintiff in violation of 42 U.S.C. § 1983.  
13 Plaintiff is therefore entitled to declaratory and/or permanent injunctive relief  
14 against the enforcement of this provision.

15  
16 These provisions create two classifications of individuals which are  
17 inherently arbitrary, irrational, and deprive individuals of their fundamental right to  
18 bear arms based on criteria that cannot be justified under any means-ends level of  
19 scrutiny for the security of a fundamental constitutional right. The provision thus  
20 violates Plaintiffs' Fourteenth Amendment right to equal protection of the law,  
21 damaging them in violation of 42 U.S.C. § 1983.

22  
23 Plaintiff has been threatened. He filed a police report and requested of the  
24 Attorney General that she exercise her constitutional authority to prosecute the  
25 case. The Attorney General declined. The person who made the threat is still at  
26 large.

## ARGUMENT

### I. OVERVIEW

This suit is not based on an asserted general duty of Defendant Brown to enforce state law. Defendant Brown has committed a specific act or omission resulting in an ongoing deprivation of Plaintiff's rights under the United States Constitution causing an injury-in-fact to Plaintiff.

The instant Motion to Dismiss by Defendant Brown repeats many of same false statements made in a separate Motion to Dismiss by the same attorney, on behalf of the Attorney General.

#### A. Facts

Plaintiff's intent is to openly carry a loaded handgun throughout non-sensitive public places in California. The reasons the Redondo Beach defendants have been named in the Complaint have already been filed. Plaintiff does not, nor does the Complaint state, that Defendant Brown is sued "based solely on his role as the supreme executive authority in California." Plaintiff has been threatened with arrest for openly carrying a firearm in a non-sensitive public place. The so-called "self-defense exception" is only an affirmative defense. An affirmative defense does not prevent arrest, prosecution or conviction. Nor must Plaintiff be arrested, prosecuted or convicted of the statute at issue to challenge its constitutionality. On page 4 of the instant motion to dismiss, Defendant Brown lists several bullet points which he claims to be "unclear" as to relevance. The US Supreme Court made the points abundantly clear in their Heller and McDonald decisions. As to the final bullet point on page 4, Defendant Brown should reread Assembly Bill 144 he signed into law last year; it bans handguns but not long guns.

1 Defendant Brown in the instant motion to dismiss (and in the motion to  
2 dismiss by the attorney general) claims that Plaintiff's injury is "hypothetical" or  
3 "speculative" despite the thousands of arrests and convictions for violations of the  
4 statute at issue since it was enacted in 1967. Nowhere in the instant motion to  
5 dismiss (or in any of the motions to dismiss) does Defendant Brown (or any of the  
6 Defendants) explain why Plaintiff would not be arrested, prosecuted and convicted  
7 if he were to openly carry a handgun (loaded or unloaded) in any city or  
8 unincorporated county area where the discharge of a firearm is prohibited.  
9 Defendant Brown (and the Attorney General) has been made aware (through their  
10 attorney) that an acquaintance of the Plaintiff is currently being prosecuted for  
11 openly carrying a handgun in violation of the statute at issue. Neither Defendant  
12 Brown nor any of the Defendants deny that Plaintiff would be arrested, prosecuted  
13 and convicted were he to openly carry a handgun for the purpose of self-defense in  
14 non-sensitive public places.

15  
16 Defendant Brown signed into law a bill which prohibits Plaintiff from  
17 openly carrying a handgun for the purpose of self-defense in non-sensitive public  
18 places causing an injury-in-fact to Plaintiff. Defendant Brown has the duty to  
19 appoint officers to the California State Highway Patrol and California State Militia  
20 (among others) and Defendant Brown, as the Chief Executive Officer of the State,  
21 is responsible for faithful execution of the laws of the state (see ¶ 5 of Complaint).  
22 The ongoing deprivation of Plaintiff's rights under the United States Constitution  
23 is currently being given effect by state officials including Defendant Brown, the  
24 Attorney General, the Redondo Beach Defendants and those under their direct  
25 supervision.



## II. CAUSATION

“Causation. Defendants would have us require plaintiffs to demonstrate that defendants' actions are the "proximate cause" of plaintiffs' injuries. Plaintiffs do not bear so heavy a burden. To survive a motion to dismiss for lack of constitutional standing,[6] plaintiffs must establish a "line of causation" between defendants' action and their alleged harm that is more than "attenuated." *Allen v. Wright*, 468 U.S. 737, 757, 104 S.Ct. 3315, 82 L.Ed.2d 556 (1984). A causal chain does not fail simply because it has several "links," provided those links are "not hypothetical or tenuous" and remain "plausibi[le]." *Nat'l Audubon Soc., Inc. v. Davis*, 307 F.3d 835, 849 (9th Cir.2002) (citing with approval *Autolog Corp. v. Regan*, 731 F.2d 25, 31 (D.C.Cir.1984) ("What matters is not the 'length of the chain of causation,' but rather the 'plausibility of the links that comprise the chain.'")). In cases where a chain of causation "involves numerous third parties" whose "independent decisions" collectively have a "significant effect" on plaintiffs' injuries, the Supreme Court and this court have found the causal chain too weak to support standing at the pleading stage. See *Allen*, 468 U.S. at 759, 104 S.Ct. 3315; *San Diego Gun Rights*, 98 F.3d at 1126.” *Maya v. Centex Corp.*, 658 F. 3d 1060 - Court of Appeals, 9th Circuit 2011 at 1070, 2011 U.S. App. LEXIS 19344 hereinafter referred to as *Maya*.

### A. Direct Link

The Complaint at ¶ 54 alleges not a chain but a single direct link between Defendant Brown's personal act or omission which is neither hypothetical nor tenuous and which resulted in the denial of Plaintiff's right to openly carry a handgun in non-sensitive public places for the purpose of self-defense; thereby denying Plaintiff his rights under the United States Constitution. By doing so, Defendant Brown played an affirmative, personal part in Plaintiff's deprivation of

1 Constitutional rights. Defendant Brown could have vetoed the bill which  
 2 criminalizes Plaintiff's right to openly carry a handgun under the United States  
 3 Constitution or Defendant Brown could have allowed the bill to go into law  
 4 without his signature. Defendant Brown chose neither course of action. Instead,  
 5 Defendant Brown personally, and in his official capacity, caused an injury in fact  
 6 to Plaintiff by signing Assembly Bill 144 which denies Plaintiff his right to openly  
 7 carry a handgun in non-sensitive public places for the purpose of self-defense  
 8 which is Plaintiff's right guaranteed by the United States Constitution.

### 9 10 **B. General versus Specific – Enforced versus unenforced**

11 In Nat'l Audubon Soc., Inc. v. Davis cited in Maya, the action was a  
 12 challenge to Proposition 4, adopted by California voters in November 1998 to  
 13 protect wildlife and domestic pets by restricting use of certain kinds of traps. There  
 14 was but one arrest and prosecution for violation of the Proposition and the District  
 15 Court found that there was not a present threat of enforcement.

16  
 17 Unlike Proposition 4 which was enacted by the voters of this state, it was  
 18 Defendant Brown who signed Assembly Bill 144, which bans the Open Carry of  
 19 handguns, into law. Unlike in the cases cited in Maya, there have been thousands  
 20 of arrest and prosecutions for violating the statute at issue. Plaintiff's Complaint  
 21 also alleges that Defendant Brown is currently, actively enforcing the statute at  
 22 issue under color of authority. The Complaint asks for Declaratory and/or  
 23 Prospective injunctive relief from Defendant Brown and his "officers, agents,  
 24 servants and employees" which includes, but is not limited to, the California  
 25 Highway Patrol and the California State Militia (California Constitution – Article  
 26 V, Section 7) whose officers are appointed by Defendant Brown and for whom he  
 27 directly supervises. In this respect, Defendant Brown is no further removed from  
 28 enforcement of the statute at issue than is a police chief from ranking officers

1 under his command. Indeed, Defendant Brown's relationship to his officers is  
2 more tightly coupled inasmuch as his officers serve at the pleasure of Defendant  
3 Brown and can be dismissed by him at will, whereas a ranking police officer, or  
4 even the lowest level patrolman; have many protections against dismissal and  
5 discipline.

6  
7 California Government Code section 12010. "The Governor shall supervise  
8 the official conduct of all executive and ministerial officers." and 12011. "The  
9 Governor shall see that all offices are filled and their duties performed. If default  
10 occurs, he shall apply such remedy as the law allows. If the remedy is imperfect,  
11 he shall so advise the Legislature at its next session."

12  
13 Under Article 5, Section 13 of the California Constitution even the Attorney  
14 General is "Subject to the powers and duties of the Governor."

15  
16 Although the Attorney General has all of the powers of a district attorney,  
17 has direct supervision of every district attorney in the state and can take over the  
18 prosecution of ANY case; the Attorney General has no supervisory role over any  
19 of Defendant Brown's officers who enforce the statute at issue in this case. There  
20 may be a point in this litigation (e.g., Summary Judgment) where this Court may  
21 conclude that a Declaratory Judgment and/or prospective injunctive relief against  
22 the Attorney General would redress Plaintiff's alleged injuries caused by  
23 Defendant Brown but none of the defendants in this case has made that argument.  
24 Defendant Brown certainly has not in his instant motion.

25  
26 Plaintiff's Complaint alleges that Defendant Brown's role in the ongoing  
27 deprivation of Plaintiff's Federal Rights is more than merely that of supervisory  
28 authority over departments. Defendant Brown has direct responsibility for

1 implementing the law being challenged and there is an injury-in-fact to Plaintiff as  
2 a result of his acts or omissions.

### 3 4 **C. Imminent Enforcement**

5 The answer to "the question of whether enforcement is imminent" in  
6 National Audubon Society, Inc. v. Davis, 307 F. 3d 835 - Court of Appeals, 9th  
7 Circuit 2002 at 847; 2002 U.S. App. LEXIS 24712; 55 ERC (BNA) 1065; 2002  
8 Cal. Daily Op. Service 9815 was "No." The answer to that same question for the  
9 statute at issue is "Yes!" and is so alleged against ALL Defendants in Plaintiff's  
10 Complaint including against Defendant Brown.

### 11 12 **III. ARTICLE III STANDING**

13 "To establish Article III standing, Plaintiffs must demonstrate: (1) that they  
14 have suffered an injury in fact that is both "concrete and particularized" and "actual  
15 and imminent," (2) that the injury is fairly traceable to the challenged action, and  
16 (3) that a decision in Plaintiffs' favor would likely redress the injury. Lujan v.  
17 Defenders of Wildlife, 504 U.S. 1001\*1001 555, 560-61, 112 S.Ct. 2130, 119  
18 L.Ed.2d 351 (1992). That test is easily satisfied here. Plaintiffs have suffered an  
19 injury in fact that is concrete, particularized, and actual: they have been denied the  
20 right to vote." Farrakhan v. Gregoire, 590 F. 3d 989 - Court of Appeals, 9th  
21 Circuit 2010 at 1001; 2010 U.S. App. LEXIS 141

22  
23 The Complaint alleges that Plaintiff has suffered an injury in fact by  
24 Defendant Brown (and all Defendants) that is concrete, particularized, and actual;  
25 Plaintiff has been, is being, and will continue to be denied his right to openly carry  
26 a handgun in non-sensitive public places for the purpose of self-defense. A  
27 decision in Plaintiff's favor would redress that ongoing injury caused by Defendant  
28 Brown's acts or omissions.

1 Washington Governor Gregoire was not able to so easily escape in the above  
2 cited case, nor should Defendant Brown.

3  
4 The Complaint alleges that the statute at issue has been enforced, is currently  
5 being enforced and will continue to be enforced thereby subjecting Plaintiff to an  
6 actual and genuine threat of imminent prosecution should he exercise his right,  
7 under the United States Constitution, to openly carry a handgun in non-sensitive  
8 public places for the purpose of self-defense.

### 9 10 **A. Deprivation of Constitutional Right**

11 "A person 'subjects' another to the deprivation of a constitutional right,  
12 within the meaning of [§] 1983, if [that person] does an affirmative act, participates  
13 in another's affirmative acts, or omits to perform an act which [that person] is  
14 legally required to do that causes the deprivation of which complaint is made."  
15 Johnson v. Duffy, 588 F.2d 740, 743 (9th Cir.1978). Indeed, the "requisite causal  
16 connection can be established not only by some kind of direct personal  
17 participation in the deprivation, but also by setting in motion a series of acts by  
18 others which the actor knows or reasonably should know would cause others to  
19 inflict the constitutional injury." Hydrick v. Hunter, 449 F. 3d 978 - Court of  
20 Appeals, 9th Circuit 2006 at 991, 2006 U.S. App. LEXIS 13497; 64 Fed. R. Serv.  
21 3d (Callaghan) 928

22  
23 Defendant Brown took an oath of office in which he swore to defend both  
24 the United States Constitution and the Constitution of the State of California.  
25 Instead, he signed into law a bill into law which violates both constitutions.  
26 Defendant Brown by signing Assembly Bill 144 into law, and enforcement of the  
27 statute at issue, set into motion a series of acts by others which he knew, or  
28 reasonably should have known, would cause others to inflict the constitutional

1 injuries on Plaintiff. By continuing to enforce the statute at issue in this case as  
2 well, Defendant Brown compounds his culpability. The causal connection is clear  
3 as are his acts or omissions.

#### 4 5 IV. STATE CLAIMS

6 In his Complaint, Plaintiff refers to provisions in the California Constitution  
7 that parallel the applicable provisions in the United States Constitutions where it is  
8 legitimate to do so, e.g., where there is a state-created liberty or property interest at  
9 stake. Indeed, the Complaint alleges at ¶ 79 that the statute at issue violates the  
10 Equal Protection and Due Process Clauses of the Fourteenth Amendment. This  
11 Seventh Claim for Relief in the Complaint fully incorporated all of the previously  
12 stated Equal Protection and Due Process allegations under the United States  
13 Constitution. See ¶ 83 of the Complaint.

14  
15 None of Plaintiff's claims are retrospective in nature. Every state law claim  
16 (and Federal, for that matter) in the complaint seeks purely declaratory, and/or  
17 prospective injunctive relief. The Complaint makes no demands on the State  
18 Treasury, nor is money sought from any of the Defendants; directly or indirectly.  
19 Nor does the Complaint seek compulsory relief from any of the Defendants. The  
20 relief sought in the Complaint does not ask of any defendant to do anything. There  
21 is no Eleventh Amendment bar.

22  
23 Nor is the Complaint even close to being a purely (or even predominantly)  
24 state law complaint. The lone claim for relief for violation of the California  
25 Constitution arises out of the fully incorporated Federal claims which included the  
26 Second, Fourth and Fourteenth Amendments to the United States Constitution.  
27 See ¶ 83 of the Complaint. Nor would a denial of the Seventh Claim for Relief  
28 under the California Constitution affect the Request for Relief which Plaintiff



1 seeks as the relief is sought under the Constitution and Laws of the United States  
 2 **“and/or”** Article 1, Sections 1 and 13 of the California Constitution. See page 24,  
 3 lines 19-26 of the Complaint. (Emphasis added). These state law claims arise out  
 4 of the same causes of action as the Federal claims and are inextricably intertwined  
 5 with the Federal claims. The state law claims are neither novel nor complex. The  
 6 state law claims are not more important, more complex or more time-consuming to  
 7 resolve as their Federal counterparts. Given the nature of the state law claims, they  
 8 would clearly succeed on the merits in state court; albeit many years from now  
 9 given the backlog of cases in Los Angeles County. Even if this Court were to  
 10 reject all of the Federal claims, the state law claims would still stand on their own  
 11 and this court could still exercise jurisdiction, or not, at its discretion. California’s  
 12 previous ban on handguns was struck down by the state courts as unconstitutional.  
 13 Article 1, Sections 1 and 13 of the California Constitution still remain. Subsequent  
 14 state court decisions have not given the slightest hint that a ban on openly carried  
 15 handguns would now be constitutional. Regardless, the statute at issue is clearly  
 16 preempted under Federal law.

17  
 18 “The general rule is that where it appears from the bill or statement of the  
 19 plaintiff that the right to relief depends upon the construction or application of the  
 20 Constitution or laws of the United States, and that such federal claim is not merely  
 21 colorable, and rests upon a reasonable foundation, the District Court has  
 22 jurisdiction under this provision.” Smith v. Kansas City Title & Trust Co., 255 US  
 23 180 - Supreme Court 1921 at 199; 1921 U.S. LEXIS 1811; 41 S. Ct. 243; 65 L. Ed.  
 24 577

### 25 26 **A. Arising Under Jurisdiction**

27 “There is, however, another longstanding, if less frequently encountered,  
 28 variety of federal "arising under" jurisdiction, this Court having recognized for

1 nearly 100 years that in certain cases federal-question jurisdiction will lie over  
 2 state-law claims that implicate significant federal issues. E. g., *Hopkins v. Walker*,  
 3 244 U. S. 486, 490-491 (1917). The doctrine captures the commonsense notion that  
 4 a federal court ought to be able to hear claims recognized under state law that  
 5 nonetheless turn on substantial questions of federal law, and thus justify resort to  
 6 the experience, solicitude, and hope of uniformity that a federal forum offers on  
 7 federal issues, see ALI, *Study of the Division of Jurisdiction Between State and*  
 8 *Federal Courts* 164-166 (1968).” *Grable & Sons Metal Products, Inc. v. Darue*  
 9 *Engineering & Mfg.*, 545 US 308 - Supreme Court 2005 at 312; 2005 U.S. LEXIS  
 10 4659; 125 S. Ct. 2363; 162 L. Ed. 2d 257

### 11 12 **B. Due Process Liberty and Property Interest**

13 “It is apparent from our decisions that there exists a variety of interests  
 14 which are difficult of definition but are nevertheless comprehended within the  
 15 meaning of either "liberty" or "property" as meant in the Due Process Clause.  
 16 These interests attain this constitutional status by virtue of the fact that they have  
 17 been initially recognized and protected by state law,[5] and we have repeatedly  
 18 ruled that the procedural guarantees of the Fourteenth Amendment apply whenever  
 19 the State seeks to remove or significantly alter that protected status. In *Bell v.*  
 20 *Burson*, 402 U. S. 535 (1971), for example, the State by issuing drivers' licenses  
 21 recognized in its citizens a right to operate a vehicle on the highways of the State.  
 22 The Court held that the State could not withdraw this right without giving  
 23 petitioner due process. In *Morrissey v. Brewer*, 408 U. S. 471 (1972), the State  
 24 afforded parolees the right to remain at liberty as long as the conditions of their  
 25 parole were not violated. Before the State could alter the status of a parolee  
 26 because of alleged violations of these conditions, we held that the Fourteenth  
 27 Amendment's guarantee of due process of law required certain procedural  
 28



1 safeguards.” Paul v. Davis, 424 US 693, 711 - Supreme Court 1976; 96 S. Ct.  
 2 1155; 47 L. Ed. 2d 405; 1976 U.S. LEXIS 112; 1 I.E.R. Cas. (BNA) 1827

3  
 4 All of the state law claims in the Complaint turn on substantial questions of  
 5 Federal Law. None of Plaintiff’s claims arise solely under state law. Plaintiff is  
 6 denied his right to openly carry a handgun in non-sensitive public places for the  
 7 purpose of self-defense and his Complaint alleges both a violation of enumerated  
 8 Constitutional Rights and a violation of due process.

## 9 10 **V. ELEVENTH AMENDMENT**

11 “The Eleventh Amendment erects a general bar against federal lawsuits  
 12 brought against a state. Papasan v. Allain, 478 U.S. 265, 276, 106 S.Ct. 2932, 92  
 13 L.Ed.2d 209 (1986). However, suits against a state official are an exception to this  
 14 bar. Ex parte Young, 209 U.S. 123, 28 S.Ct. 441, 52 L.Ed. 714 (1908). Under the  
 15 doctrine of Ex parte Young, suits against an official for prospective relief are  
 16 generally cognizable, whereas claims for retrospective relief (such as damages) are  
 17 not. Papasan, 478 U.S. at 277-78, 106 S.Ct. 2932; Edelman v. Jordan, 415 U.S.  
 18 651, 664-68, 94 S.Ct. 1347, 39 L.Ed.2d 662 (1974). Jones claims that Plaintiffs  
 19 may not, consistent with the Eleventh Amendment, adjudicate the legality of past  
 20 conduct. This argument confuses liability with remedy. Although Plaintiffs’  
 21 allegations are rooted in events that occurred in the past, the injunctive and  
 22 declaratory relief that they seek would prevent future and ongoing illegality.[7]  
 23 The Eleventh Amendment poses no bar to Plaintiffs’ claims for prospective relief.”  
 24 Porter v. Jones, 319 F. 3d 483 - Court of Appeals, 9th Circuit 2003 at 491; 2003  
 25 U.S. App. LEXIS 2058; 2003 Cal. Daily Op. Service 1154; 2003 Daily Journal  
 26 DAR 1456

1 Defendant Brown's signing of Assembly Bill 144 alleged in ¶ 54 of the  
2 Complaint and some, but not all, other acts or omissions may have occurred in the  
3 past but the injunctive and declaratory relief Plaintiff seeks would prevent the  
4 "future and ongoing illegality" the Complaint alleges.

5  
6 In addition to his overt acts and omissions, Defendant Brown's role is also  
7 analogous to the roles of the defendant, California Governor Wilson, in Los  
8 Angeles County Bar Ass'n v EU, 979 F.2d 697 (9th Cir. 1992). There, the Ninth  
9 Circuit found a sufficient nexus where the Governor, in his official capacity, has a  
10 duty to appoint judges. Civil trials were being delayed due to a state statute which  
11 limited the number of judges in Los Angeles County. Because the Governor was  
12 obliged to "appoint judges to any newly-created judicial positions," the Ninth  
13 Circuit specifically found that this was sufficient to include the Governor as a party  
14 to the suit. Unlike judges, who having been appointed are no longer under the  
15 control or supervision of the governor, the governor's appointed officers who  
16 enforce the statute at issue in the Executive branch, are under the direct control and  
17 supervision of Defendant Brown both by statute and in fact.

18  
19 Moreover, there is no other remedy available to Plaintiff against Defendant  
20 Brown other than the relief sought in the Complaint. Monetary damages against  
21 Defendant Brown personally are not an adequate (or acceptable to Plaintiff)  
22 remedy for the ongoing deprivation of Plaintiffs rights guaranteed by the United  
23 States Constitution.

24  
25 In any event, it is not necessary for the Court to decide whether or not there  
26 is a causal connection between Defendant Brown's actions or omissions and  
27 Plaintiff's harms at this early stage of litigation. That is to be determined by the  
28 evidence, which is not required to be submitted with a Complaint.

## VI. STANDING AT PLEADING STAGE

"Each element of standing "must be supported . . . with the manner and degree of evidence required at the successive stages of the litigation." *Defenders of Wildlife*, 504 U.S. at 561, 112 S.Ct. 2130. "For purposes of ruling on a motion to dismiss for want of standing, both the trial and reviewing courts must accept as true all material allegations of the complaint and must construe the complaint in favor of the complaining party." *Seldin*, 422 U.S. at 501, 95 S.Ct. 2197. "At the pleading stage, general factual allegations of injury resulting from the defendant's conduct may suffice, for on a motion to dismiss we `presum[e] that general allegations embrace those specific facts that are necessary to support the claim.'" *Defenders of Wildlife*, 504 U.S. at 561, 112 S.Ct. 2130 (alteration in original) (quoting *Lujan v. Nat'l Wildlife Fed'n*, 497 U.S. 871, 889, 110 S.Ct. 3177, 111 L.Ed.2d 695 (1990)); see also *Lucas v. S.C. Coastal Council*, 505 U.S. 1003, 1014 n. 3, 112 S.Ct. 2886, 120 L.Ed.2d 798 (1992) (cautioning that while at the summary judgment stage, the court "require[s] specific facts to be adduced by sworn testimony," a "challenge to a generalized allegation of injury in fact made at the pleading state . . . would have been unsuccessful"). "[A] plaintiff must demonstrate standing for each claim he seeks to press' and `for each form of relief that is sought.'" *Davis v. Fed. Elec. Comm'n*, 554 U.S. 724, 734, 128 S.Ct. 2759, 171 L.Ed.2d 737 (2008) (quoting *Daimler-Chrysler Corp. v. Cuno*, 547 U.S. 332, 352, 126 S.Ct. 1854, 164 L.Ed.2d 589 (2006)).

The parties concede, and we agree, that a favorable court decision would redress plaintiffs' injuries. Accordingly we address only the first two elements of constitutional standing. We conclude that plaintiffs have established injury-in-fact and causation with respect to their overpayment and rescission claims. We hold that decreased value and desirability are concrete injuries-in-fact, but agree with the district court that the current record does not establish a sufficient causal

1 connection between defendants' actions and plaintiffs' harms. Nevertheless, we  
2 hold that plaintiffs should be permitted to amend their complaint because plaintiffs  
3 may be able to establish by amendment that they have standing to pursue their  
4 claims.” Maya at 1069.

5  
6 None of the allegations in Plaintiff’s Complaint are “generalized.” Nor is  
7 any evidence required at this early stage. Another important factor is the nature of  
8 the Complaint. The Complaint alleges the ongoing denial of fundamental,  
9 enumerated rights under the US Constitution made even more acute by ¶ 15 of the  
10 Complaint. Governors do not personally execute condemned men. There are  
11 many bureaucratic layers between a governor and the executioner. This does not  
12 allow a governor to escape being a defendant in a Federal lawsuit. The  
13 birdwatchers in Nat’l Audubon Soc., Inc. v. Davis and their injury is far removed  
14 from the injuries alleged in Plaintiff’s Complaint.

## 15 16 **VII. THREAT OF ARREST, PROSECUTION AND IMPRISONMENT**

17 Furthermore, Plaintiff has already been threatened with arrest should he  
18 openly carry a handgun (or long gun) for the purpose of self-defense and  
19 Defendant Brown (or any Defendant for that matter) has not explained why  
20 Plaintiff would not be arrested and prosecuted for violating the statute at issue, a  
21 statute which has been enforced against thousands of other persons since its  
22 enactment and is being actively enforced to this present day. Nor has Defendant  
23 Brown (or any Defendant) explained why Plaintiff would not be arrested,  
24 prosecuted and imprisoned in the future for violating the statute at issue.  
25 Moreover, Plaintiff has averred that he will violate the statute at issue, specifically  
26 the subsection of the statute requiring that Plaintiff wait until he is in immediate,  
27 grave danger before loading a firearm. There is an old adage, “It is better to be  
28 tried by twelve than be carried by six.”

1 Had Defendant Brown signed a bill allowing slavery in the State of  
 2 California, would this Court (or any Federal Court) seriously entertain the notion  
 3 that one must first be enslaved before he could challenge the constitutionality of  
 4 the statute? Must a person who is wrongly imprisoned have already averred that  
 5 he plans an escape attempt before he can challenge the constitutionality of his  
 6 ongoing imprisonment?

### 8 **VIII. STANDING - PREENFORCEMENT REVIEW**

9 The United States Supreme Court precludes prior or current prosecution for  
 10 a case to have Article III standing. "Plaintiffs seek preenforcement review of a  
 11 criminal statute. Before addressing the merits, we must be sure that this is a  
 12 justiciable case or controversy under Article III. We conclude that it is: Plaintiffs  
 13 face "a credible threat of prosecution" and "should not be required to await and  
 14 undergo a criminal prosecution as the sole means of seeking relief." *Babbitt v.*  
 15 *Farm Workers*, 442 U.S. 289, 298, 99 S.Ct. 2301, 60 L.Ed.2d 895 (1979) (internal  
 16 quotation marks omitted). See also *MedImmune, Inc. v. Genentech, Inc.*, 549 U.S.  
 17 118, 128-129, 127 S.Ct. 764, 166 L.Ed.2d 604 (2007) *Holder v. Humanitarian Law*  
 18 *Project*, 130 S. Ct. 2705 - Supreme Court 2010 at 2717

19  
 20 If one were to substitute speech or worship for "loaded firearm" in the  
 21 statute at issue, is there really any question that a law which prohibits one from  
 22 exercising those constitutionally protected rights in public (except when one is in  
 23 grave, immediate danger) is not facially unconstitutional? The plain text of the  
 24 two subsections of the statute specifically challenged [25850(a) & (b)] do not  
 25 penalize ANY criminal activity, they penalize ONLY constitutionally protected  
 26 conduct.

1           25850(a) [formally PC12031(a)(1)] "A person is guilty of carrying a loaded  
 2 firearm when the person carries a loaded firearm on the person or in a vehicle  
 3 while in any public place or on any public street in an incorporated city or in any  
 4 public place or on any public street in a *prohibited area* of unincorporated  
 5 territory." (Italics added) Prohibited area is defined in Penal Code section 17030 as  
 6 follows: "As used in this part, "prohibited area" means any place where it is  
 7 unlawful to discharge a weapon." Some counties, like Orange County, have self-  
 8 defense exceptions for the discharge of a firearm. Los Angeles County does not  
 9 but even if it did, Plaintiff is prohibited from openly carrying even an unloaded  
 10 handgun under Penal Code section 26350 which has no self-defense exception.  
 11 Even in those counties with a self-defense exception, like Orange County which  
 12 also have general prohibitions on the discharge of firearms; it is illegal to openly  
 13 carry a handgun, be it loaded or unloaded.

14  
 15           25850(b) [formally PC12031(e)] "In order to determine whether or not a  
 16 firearm is loaded for the purpose of enforcing this section, peace officers are  
 17 authorized to examine any firearm carried by anyone on the person or in a vehicle  
 18 while in any public place or on any public street in an incorporated city or  
 19 prohibited area of an unincorporated territory. Refusal to allow a peace officer to  
 20 inspect a firearm pursuant to this section constitutes probable cause for arrest for  
 21 violation of this section."

22  
 23           Moreover, Defendant Brown (and all Defendants) fails to recognize that  
 24 arrest and imprisonment would constitute additional, separate injuries. The  
 25 ongoing injury is the deprivation of Plaintiff's Federal Constitutional rights under  
 26 the Second, Fourth and Fourteenth Amendments as alleged in the Complaint.



1 Curiously, the Governor pursuant to California Government Code 8571.5  
2 has greater restrictions on him during a war emergency or state of emergency than  
3 he has at other times. "Nothing in this article shall authorize the seizure or  
4 confiscation of any firearm or ammunition from any individual who is lawfully  
5 carrying or possessing the firearm or ammunition, or authorize any order to that  
6 effect, provided however, that a peace officer who is acting in his or her official  
7 capacity may disarm an individual if the officer reasonably believes it is  
8 immediately necessary for the protection of the officer or another individual. The  
9 officer shall return the firearm to the individual before discharging the individual,  
10 unless the officer arrests that individual or seizes the firearm as evidence pursuant  
11 to an investigation for the commission of a crime."

12  
13 The right to armed self-defense does not exist solely during war emergencies  
14 or other declared states of emergency.

15  
16 At this early state of the proceedings, Plaintiff does not have to prove  
17 anything. The allegations are not frivolous. The allegations are plausible and must  
18 be accepted as true by this court when ruling on the motion(s) to dismiss the  
19 Complaint.

## 20 21 IX. RIPENESS

### 22 A. Chilling Effect

23 The "Ripeness" defense by Defendant Brown is easily countered.  
24 "Although the parties have vigorously disputed the viability, meaning, and import  
25 of Schaefer, we need not weigh in on the matter. The plaintiff in Schaefer refused  
26 to declare his future electoral intentions. Wolfson, in contrast, has affirmatively  
27 stated that he intends to become a candidate again. We have already concluded that  
28 Wolfson has met the ripeness requirement by indicating his intent to run for

1 judicial office in the future. See, e.g., Davis, 128 S.Ct. at 2769-70; Chandler, 520  
 2 U.S. at 313 n. 2, 117 S.Ct. 1295. We need not go further at this time." Wolfson v.  
 3 Brammer, 616 F. 3d 1045 - Court of Appeals, 9th Circuit 2010 at 1056; 2010 U.S.  
 4 App. LEXIS 16766 Hereinafter referred to as Wolfson.

5  
 6 Plaintiff has repeatedly stated, in unequivocal terms, that he has openly  
 7 carried a handgun in non-sensitive public places and intends to do so again.

8  
 9 "Although the mere existence of a statute is insufficient to create a ripe  
 10 controversy, we have applied the requirements of ripeness and standing less  
 11 stringently in the context of First Amendment claims. Cal. Pro-Life Council, Inc. v.  
 12 Getman, 328 F.3d 1088, 1094 (9th Cir. 2003) ("in the First Amendment-protected  
 13 speech context, the Supreme Court has dispensed with rigid standing  
 14 requirements"). In particular, we apply the principle that one need not await  
 15 "consummation of threatened injury" before challenging a statute restricting  
 16 speech, to guard the risk that protected conduct will be deterred. Ariz. Right to Life  
 17 PAC v. Bayless, 320 F.3d 1002, 1006 (9th Cir. 2003) (internal quotation marks  
 18 omitted); see also LSO, Ltd. v. Stroh, 205 F.3d 1146, 1154-55 (9th Cir.2000). To  
 19 avoid the chilling effect of restrictions on speech, the Court has endorsed "a 'hold  
 20 your tongue and challenge now' approach rather than requiring litigants to speak  
 21 first and take their chances with the consequences." Bayless, 320 F.3d at 1006  
 22 (citations omitted); see also Bland v. Fessler, 88 F.3d 729, 736-37 (9th Cir.1996);  
 23 accord Navegar, Inc. v. United States, 103 F.3d 994, 999 (D.C.Cir.1997)."  
 24 Wolfson at 1059

## 25 26 **B. Second Amendment Like First and Fourth Amendments**

27 "Putting all of these textual elements together, we find that they guarantee  
 28 the individual right to possess and carry weapons in case of confrontation. This



1 meaning is strongly confirmed by the historical background of the Second  
 2 Amendment. We look to this because it has always been widely understood that  
 3 the Second Amendment, like the First and Fourth Amendments, codified a pre-  
 4 existing right." *District of Columbia v. Heller*, 554 U.S. 570, 592 (2008) at page  
 5 19; 128 S. Ct. 2783; 171 L. Ed. 2d 637; 2008 U.S. LEXIS 5268 (Emphasis added).  
 6 Hereinafter referred to as *Heller*.

### 8 **C. Ripeness – Three Considerations**

9 "Looking to the first consideration, whether Wolfson has a concrete plan to  
 10 violate the law, we conclude that Wolfson has established an intent to violate the  
 11 law that is more than hypothetical. Cf. *Thomas*, 220 F.3d at 1139. Wolfson has  
 12 expressed an intention to run for office in the future, and a desire to engage in two  
 13 kinds of campaign-related conduct that is likely to be prohibited by the Code.

14  
 15 Turning to the second consideration guiding the ripeness inquiry, the  
 16 existence of an enforcement action or threat of the same, we start with the  
 17 undisputed fact that Wolfson has never been threatened with enforcement  
 18 proceedings. Wolfson asserts that his claims are nevertheless ripe because he has  
 19 self-censored to comply with the Code. Self-censorship is a constitutionally  
 20 recognized injury. See *Virginia v. Am. Booksellers Ass'n*, 484 U.S. 383, 393, 108  
 21 S.Ct. 636, 98 L.Ed.2d 782 (1988) (self-censorship is "a harm that can be realized  
 22 even without an actual prosecution"). In the context of First Amendment speech, a  
 23 threat of enforcement may be inherent in the challenged statute, sufficient to meet  
 24 the constitutional component of the ripeness inquiry. *Bayless*, 320 F.3d at 1006-07;  
 25 see also *Getman*, 328 F.3d at 1095; *Majors v. Abell*, 317 F.3d 719, 721 (7th  
 26 Cir.2003) ("[T]he threat [of prosecution] is latent in the existence of the statute").  
 27 Especially where protected speech may be at stake, a plaintiff need not risk  
 28 prosecution in order to challenge a statute. See, e.g., *Bayless*, 320 F.3d at 1006;

1 Bland, 88 F.3d at 736-37. The Supreme Court has repeatedly pointed out the  
 2 necessity of allowing pre-enforcement challenges to avoid the chilling of speech.  
 3 See, e.g., *Am. Booksellers Ass'n*, 484 U.S. at 393, 108 S.Ct. 636; *Dombrowski v.*  
 4 *Pfister*, 380 U.S. 479, 486, 85 S.Ct. 1116, 14 L.Ed.2d 22 (1965) (recognizing the  
 5 "sensitive nature of constitutionally protected expression," in permitting a pre-  
 6 enforcement action involving the First Amendment)." Wolfson at 1060.

7  
 8 "The third inquiry, past prosecution or enforcement, has little weight in our  
 9 analysis. The Code is relatively new and the record contains little information as to  
 10 enforcement or interpretation..." Wolfson at 1060.

#### 11 12 **D. Prudential Ripeness**

13 "We hold that Wolfson's claims regarding the solicitation, campaigning, and  
 14 endorsement clauses satisfy the concerns of prudential ripeness. Wolfson's claim is  
 15 fit for decision, because it is primarily legal and does not require substantial further  
 16 factual development. See *US West Commc'ns*, 193 F.3d at 1118; *San Diego*  
 17 *County*, 98 F.3d at 1132. We also conclude that Wolfson is subject to a sufficient  
 18 hardship. Wolfson has alleged a hardship through the constitutionally-recognized  
 19 injury of self-censorship. Because we relax the requirements of standing and  
 20 ripeness to avoid the chilling of protected speech, *Getman*, 328 F.3d at 1094,  
 21 Wolfson need not await prosecution to seek preventative relief. See *Bayless*, 320  
 22 F.3d at 1006; *LSO*, 205 F.3d at 1155." Wolfson at 1060.

#### 23 24 **X. FACIALLY UNCONSTITUTIONAL**

25 The intent of the legislature may have been that the statute at issue only applies to  
 26 "...uses of firearms inimical to the peace and safety of California." (see ¶ 19 of  
 27 Complaint and Exhibit 2 of Complaint) but the legislature failed to define or codify  
 28 any such restrictions into the statute at issue. Nor is its prosecution today limited

1 to "inimical" uses. The statute was facially unconstitutional the moment it was  
 2 signed into law in July of 1967. Subsequent legislatures, through their  
 3 amendments and through other statutes have not lessened the facial  
 4 unconstitutionality of the statute (see ¶ 11 of the Complaint where the "reasonable  
 5 belief" that one was in danger was changed to grave, immediate danger in 1981, ¶  
 6 13 of the Complaint prohibiting persons who live in counties with populations of  
 7 200,000 or greater from obtaining licenses to openly carry a loaded handgun which  
 8 went into effect on January 1<sup>st</sup>, 2010 and ¶ 54 of the Complaint banning handguns  
 9 from being openly carried in all incorporated cities and in areas of a county where  
 10 the discharge of firearms is prohibited which went into effect on January 1<sup>st</sup> of this  
 11 year).

## 12 XI. SUSPECT OR QUASI-SUSPECT CLASS

13 Nor should this court overlook the fact that California's ban on openly  
 14 carried handguns has created an affected suspect class or quasi-suspect class, the  
 15 physically disabled (see ¶3 of Complaint) of which Plaintiff is a member. A class  
 16 whose members are denied the means by which they may defend themselves. The  
 17 US Supreme Court recognized this class when it struck down the District of  
 18 Columbia's handgun ban.

19  
 20 "It is no answer to say, as petitioners do, that it is permissible to ban the  
 21 possession of handguns so long as the possession of other firearms (i.e., long guns)  
 22 is allowed. It is enough to note, as we have observed, that the American people  
 23 have considered the handgun to be the quintessential self-defense weapon. There  
 24 are many reasons that a citizen may prefer a handgun for home defense: It is easier  
 25 to store in a location that is readily accessible in an emergency; it cannot easily be  
 26 redirected or wrestled away by an attacker; **it is easier to use for those without**  
 27 **the upperbody strength to lift and aim a long gun...**" District of Columbia v.  
 28 Heller at page 57.

1 California does not prohibit long guns from being openly carried in  
 2 incorporated cities or in unincorporated areas of a county where the discharge of  
 3 firearms is prohibited. **It does prohibit handguns** from being openly carried in  
 4 these same places. **The physically disabled have as much a right to self-defense**  
 5 **as do the able bodied.** Which the US Supreme Court recognized in Heller.

## 7 XII. SCRUTINY

8 Although physical disability is typically subjected to Rational Basis scrutiny,  
 9 the US Supreme Court precluded rational basis in Heller. Indeed, the court  
 10 concluded that no level of scrutiny was required in striking down the District of  
 11 Columbia's handgun ban (see footnote 27 of Heller).

12  
 13 Even if the US Supreme Court had not taken rational review off the table,  
 14 what hypothetical interest could defendants possibly contrive to justify denying  
 15 disabled persons their only means of self-defense?

16  
 17 Similarly, the Court should take notice of the racially discriminatory intent and  
 18 effect of the statute at issue. The expressed purpose of the statute was to disarm  
 19 the members of the Black Panther Party. The population most harmed by the  
 20 statute at issue is the population located in urban areas, where minorities  
 21 disproportionately live and work and where one is mostly likely to become a  
 22 victim of crime which could otherwise have been prevented by armed self-defense.

## 24 CONCLUSION

25  
 26 Federal Courts in the 9<sup>th</sup> Circuit and across the nation have taken alleged  
 27 violations of individual's rights under the Second Amendment to be a serious  
 28

1 matter. Plaintiff is aware of only one similar case which was dismissed under  
2 F.R.Civ.P. 12(b)(1):

3  
4 "We also note that at oral argument, Appellee represented that applications for  
5 Georgia firearms licenses are "freely given." Therefore, were the Appellants to file  
6 a new complaint alleging either that Mr. Goyke personally requested an application  
7 and was refused, or that he submitted an application and was denied a license  
8 based on his lack of Fulton County domicile, then the standing and ripeness issues  
9 would need to be revisited. GeorgiaCarry.Org, Inc. et al v. Toomer Case Number:  
10 10-11951 Filed: April 29, 2010 2011 U.S. App. LEXIS 2616,\*;414 Fed. Appx. 227  
11

12 Unlike in Georgia, not only are licenses not "freely given" in California but  
13 in counties where 94% of California's population lives, there is no application in  
14 existence to request, let alone be denied.

15  
16 For any and/or all of the reasons given above, Defendant Brown's Motion to  
17 Dismiss should not be granted.

18  
19  
20 Dated: March 12, 2012

Respectfully Submitted,



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21  
22  
23  
24  
25  
26  
27 Pursuant to L.R. 11-6 this memorandum of points and authorities does not exceed  
28 25 pages in length, excluding indices and exhibits.


## **CERTIFICATE OF SERVICE**

I hereby certify that a true and correct copy of **PLAINTIFF'S MEMORANDUM OF POINTS AND AUTHORITIES IN OPPOSITION TO MOTION TO DISMISS BY DEFENDANT EDMUND G. BROWN, Jr., IN HIS OFFICIAL CAPACITY AS GOVERNOR OF CALIFORNIA** was served via United States Mail, postage prepaid, on this 12, day of March, 2012; on the following:

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