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567	Attorney for Plaintiffs BRUCE BOYER, individually and on behalf of SONS OF LIBERTY LA, an unincorporated association	
8	UNITED STATES DISTRICT COURT	
9	CENTRAL DISTRICT OF CALIFORNIA	
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11	BRUCE BOYER, individually and on behalf of SONS OF LIBERTY LA, an) Case No.: CV12-04005 GAF (FFMx)
12	unincorporated association,)) DECLARATION OF BRUCE BOYER
13	Plaintiffs,) IN SUPPORT OF APPLICATION) FOR TEMPORARY RESTRAINING
14 15	vs. CITY OF LOS ANGELES,	ORDER AND ORDER TO SHOW CAUSE RE PRELIMINARY INJUNCTION
16	Defendant.)
17	Defendant.	<u> </u>
18		/
19	BRUCE BOYER declares:	
20	1. I am a resident of the County of Los Angeles, California, over the	
21	age of eighteen and a named plaintiff in this action. I make this declaration in	
22	support of the ex parte application for a temporary restraining order and for	
23	issuance of an order to show cause why a preliminary injunction should not issue	
24	in this case. The facts contained in this Declaration are personally known to me,	
25	except as to those matters which are stated on information and belief; as to those	

Declaration of Bruce Boyer in Support of TRO/Preliminary Injunction - 1

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matters, I am informed and believe that they are correct. If called upon to testify under oath, I could and would competently testify to the following facts.

- 2. I am the organizer and principal representative of Sons of Liberty LA. Sons of Liberty LA is an unincorporated association of like-minded individuals in the Los Angeles region focusing on the advancement of individual liberty and Constitutional rights, with a particular focus on the rights of speech and assembly under the First Amendment, the individual right to bear arms under the Second Amendment, and the right to be free from unreasonable search and seizure under the Fourth Amendment. Philosophically, Sons of Liberty LA believes that the best way in which to advance and preserve those rights is to exercise them publicly and, if need be, in the face of opposition by representatives of government. In view of that philosophy, I often refer to myself as "Chief Instigator" of Sons of Liberty LA.
- 3. Beginning in or before 2009, the City of Los Angeles has sponsored and conducted a series of annual "Gun Buy Back" events in which, on a stated date and at stated locations, the City invites people to bring firearms to those locations and to surrender them to the City. In exchange for the surrendered firearm, the City gives out a "gift card" donated by and usable at an area merchant. Those who bring firearms for surrender to the City do so anonymously and on a "no questions asked" basis. The Los Angeles Police Department operates and oversees the Gun Buy Back locations on behalf of the City. The City's stated practice is to have the Los Angeles Police Department examine the surrendered firearms to determine if any have been reported as lost or stolen, and to return lost or stolen firearms to their owners. No other investigation is conducted concerning the surrendered firearms; in particular, the Los Angeles

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Police Department does not conduct any inquiry in to whether any of the firearms it receives (other than those determined to have been stolen) have any connection to criminal activity or whether the person who surrenders the firearm had lawful possession of the firearm at the time (permitting non-owners to deprive others unilaterally of their property). Those firearms that are not returned to their owners are, under the City's stated practice, to be destroyed.

I believe, and the other members of Sons of Liberty LA believe, that 3. the Los Angeles Gun Buy Back events are unwise as a matter of public policy, and may be illegal in one or more respects. The surrender of a firearm in exchange for a gift card, for example, is a sales transaction (hence the name "Buy Back") in which the City of Los Angeles becomes the owner of that firearm, but the sale is not conducted in compliance with applicable state or federal law. Among other issues: (1) it is uncertain whether the City is required to possess (as it does not) a Federal Firearms License in order to act as a dealer in firearms and (2) the "sellers" are not required to provide identification, as is required in any other firearms sale transaction under both state and federal law. Additionally, the stated policy of the City is not to conduct any investigation, by ballistic testing or otherwise, that might lead to a finding that a particular firearm has been used in a crime; the City thereby interferes with its own law enforcement efforts, and those of the State, the United States, or other municipalities, and deprives the public prosecutors in those jurisdictions of the opportunity to bring charges against violent wrongdoers by destroying potential evidence. To the extent the firearms received by the City are of significant value—news reports of the 2009 Buy Back event referred, for example, to a "World War I-era chrome-plated Luger" worth as much as \$10,000 that had been turned in—they constitute "surplus property" of

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2 || Municipal Code's provisions regulating surplus property. I have personally

witnessed individuals surrendering firearms for a \$100 gift card when those

4 | firearms are worth hundreds or even thousands of dollars. Sons of Liberty LA

5 | also believes that the Gun Buy Back events do not increase public safety, and are

little more than a "photo op" for elected and appointed officials seeking to claim

7 || credit as "crime fighters." We contend that taking these firearms out of the

community, rather than arranging their transfer to persons who might use them

for their own protection and self-defense, decreases public safety rather than

enhancing it.

- 4. For these reasons, among others, Sons of Liberty LA is opposed to Gun Buy Back events as they are and have been conducted in the City of Los Angeles. Sons of Liberty LA is not, of course, in a position to compel enactment of its preferred policies and positions, but it should be permitted under the Constitution to convey those policies and positions to the City and to the public at large. Since 2010 I, with other members of Sons of Liberty LA, have attempted to attend Gun Buy Back events for the purpose of engaging in speech activity directed to exposing other attendees at those events to the differences between the City's policies and the positions favored by Sons of Liberty LA, and for the purpose of offering those who wish to dispose of firearms an opportunity to do so in an alternative, lawful manner, by sale through licensed firearms dealers, commonly for a larger sum than the seller will receive via "gift card" from the City.
- 5. Beginning with the Gun Buy Back events of 2010, members of Sons of Liberty LA and I have attempted to be present at announced Gun Buy Back

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assembly activity directed to communicating with Buy Back attendees. The proposed communications may be by conversation, by printed fliers, by messages printed on clothing, or by larger signs (including signs borne on licensed vehicles). The City of Los Angeles has opposed and interfered with all of those efforts on a consistent basis, as described further below. Sons of Liberty LA and I have attempted, in anticipation of the 2012 event to be held on Saturday May 12, 2012, to obtain a permit or other specific permission to be present at Gun Buy Back sites in a meaningful way, but we have been rebuffed. For that reason, we have filed this action and seek this Court's assistance in the preservation and exercise of our Constitutional rights.

6. On May 8, 2010, I went to the announced Gun Buy Back location in Hollywood with others from Sons of Liberty LA to attempt to communicate with participants. I parked a trailer, carrying a sign, in an authorized parking spot visible from the event site. I wore a t-shirt with a message concerning alternatives to the Buy Back. I carried printed fliers, which I intended to give to any willing recipient, providing information and directions to a licensed firearms dealer to whom the firearms that might otherwise be exchanged for a \$100 gift card might be sold for significantly more, in a transaction to be conducted in compliance with all applicable state and federal laws. I attempted to enter the Buy Back event site on foot and to speak with participants. I had gone no more than ten feet on to the site when I was grabbed and arrested by officers of the Los Angeles Police Department. Other Sons of Liberty LA members at that site left it quickly, on threat of arrest. My vehicle, parked two blocks away, was searched and I was transported to jail. I have been informed that similar threats of arrest were made

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to Sons of Liberty LA volunteers at other Gun Buy Back locations on that day. Similar threats have also been made at Gun Buy Back sites when the event was conducted in May, 2011.

- 7. On May 8, 2010, I was arrested purportedly for violation of an antitrespassing statute, Penal Code §602(o)(1). The arresting officers cannot have had cause to believe I was violating that statute, because it requires by its terms that the alleged trespasser refuse to leave the premises when requested to do so by a peace officer acting on instructions of the property owner. I was not requested to leave prior to being arrested, and the arresting officers had no instructions from the property owner to ask that I do so. I was never charged with a violation of the Penal Code section under which I was arrested. I was instead charged with misdemeanor interference with an officer under Penal Code §148(a)(1) [I neither interfered with the officers nor resisted their efforts to arrest me] and with a misdemeanor violation of a general Los Angeles ordinance governing the "erection" of signs, Los Angeles Municipal Code §67.02(a). I was subsequently convicted only on the charge of violating the sign ordinance, on the theory that using a licensed vehicle such as a trailer to hold a sign or banner upright constitutes "erecting" that sign. I am seeking appellate review of that conviction at this time.
- 8. Based upon my personal experience, and on reports from other members of Sons of Liberty LA, I have every reason to believe that any attempt to engage in speech activity at or even in close proximity to Gun Buy Back locations for the purpose of commenting upon or offering alternatives to the City's disposal of firearms will be met with arrest or other forcible dissuasion. It further appears that the policy of the City of Los Angeles is to engage in

viewpoint-based action wherever possible to prevent Sons of Liberty LA from engaging in these speech activities. For example, an entry on the Los Angeles Police Department blog, dated May 12, 2010, reporting on proceedings on May 10, 2010, at the meeting of the Los Angeles Police Commission stated:

Police Commission Vice President Alan Skobin attended the Gun Buy Back event held in the San Fernando Valley. He said it was a good event and he was intrigued by the different people who turned in guns. He added he was concerned over solicitors positioned near the event offering cash for guns. Commissioner Skobin instructed the Department to look into the legality of the solicitors and insure they are not present for the next Buy Back event.

(Emphasis added.)

The blog post is located at: http://lapdblog.typepad.com/lapd_blog/2010/05/notes-from-the-may-11-2010-weekly-police-commission-meeting.html.

- 9. In 2011, Sons of Liberty LA members again attempted to appear and express their positions in a lawful manner at Gun Buy Back events. They were again rebuffed with threats of arrest. I was not arrested, but was threatened with arrest if I "opened my mouth" or attempted to enter the event or to attend the press conference. Efforts to obtain permission to participate in 2011 were unavailing.
- 10. On or about April 24, 2012, the City of Los Angeles announced its 2012 Gun Buy Back event, which is to be conducted on Saturday, May 12, 2012, at six locations around the City of Los Angeles. A true and correct copy of the City's Gun Buy Back flier as posted on the website of the Los Angeles Police

Department is attached to this Declaration as Exhibit "A" and is incorporated by this reference as though set forth in full at this point.

11. In the time available since the date and locations for the 2012 Gun Buy Back became known, I have been attempting to obtain a permit or other authorization from the City of Los Angeles to allow the presence of Sons of Liberty LA volunteers at those events under conditions that will allow for reasonable and effective exercise of our Constitutional speech rights. I have had no success in obtaining either explicit permission or any assurance at all that the presence of Sons of Liberty LA will not result in arrest or other interference. I contacted the Office of the Mayor, and was told that the Los Angeles Police Department is responsible for all "operational" issues surrounding the event. I contacted the Los Angeles Police Department and was referred to LAPD Detective Tompkins, as the Officer in charge of organizing and overseeing these events.

12. I have spoken with Detective Tompkins and he has declined to permit or authorize access to the Gun Buy Back events at any of the announced locations. Detective Tompkins stated to me that the only members of the public who are permitted entry are those who are arriving in their motor vehicles with one or more firearms to transfer or surrender. I know from past observation that this statement is not precisely true, as the Department has regularly permitted entry to elected and appointed officials, to the invitees and guests of such officials, and to media representatives who will provide presumably favorable exposure concerning the event. Detective Tompkins has further stated to me that members of the public, including those such as Sons of Liberty LA who may wish to use that space for speech purposes, are prohibited from adjacent sidewalk

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areas. Detective Tompkins has declined any grant of permission for the presence of signs in the vicinity of the Gun Buy Back events. Although Det. Tompkins claimed to me that signs would be permissible, my past personal experience is to the contrary: as described above, I have personally been charged and convicted of a misdemeanor based solely on the presence of a sign on a lawfully parked, DMV-registered trailer in the vicinity of the 2010 Buy Back event in Hollywood. Absent express permission, which the City has declined to provide, I have no confidence that the presence of signs will not lead to the arrest of anyone associated with them. Detective Tompkins has informed me there are no written policies in place for the conduct of the Gun Buy Back event, and the operation of the event lies entirely within the discretion of the Los Angeles Police Department.

13. The City of Los Angeles, through Detective Tompkins, has made it plain to me that it will not grant permission for any form of participation or comment by non-City representatives or the general public at Gun Buy Back events, and that no countervailing points of view will be permitted or tolerated. The members of Sons of Liberty LA do not seek or propose to prevent any person from fully participating in the Gun Buy Back by surrendering one or more firearms, nor do plaintiffs seek or propose to interfere in any way with the safe, orderly and lawful processing of any firearms that are surrendered by a willing participant. The members of Sons of Liberty LA seek only a meaningful opportunity to convey, to any willing listener, their alternative point of view concerning the wisdom and legality of the City's Gun Buy Back events, and concerning alternative means by which attendees at those events can safely and lawfully dispose of unwanted firearms if they wish to do so. In light of the City's refusal to grant permission for any activity along these lines, I seek the assistance

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of the Court to direct the City to provide a reasonable opportunity for such activity, free from the threat of arrest.

For myself and on behalf of Sons of Liberty LA and all similarly 14. situated persons and organizations, I request that this Court issue an appropriate order requiring the City of Los Angeles, at each of the Gun Buy Back locations, (1) to allow members of Sons of Liberty LA to be present at the Gun Buy Back event site, to enter the site on foot, by wheelchair, or by other means apart from a motor vehicle, and to be present without themselves possessing or surrendering a firearm, (2) to allow the presence of Sons of Liberty LA at each Gun Buy Back site, or in its immediate vicinity, in a manner that provides an opportunity for Sons of Liberty LA to speak with and communicate their views to other attendees prior to those attendees surrendering their firearms to the City. Sons of Liberty LA will apply in the future for additional declaratory and injunctive relief concerning the manner in which firearms that are surrendered to the City of Los Angeles are processed and disposed of, but at this time seek only the relief necessary to permit meaningful participation at the Gun Buy Back events scheduled for this coming weekend.

I declare under penalty of perjury under the laws of the State of California and of the United States that the foregoing is true and correct, and that this Declaration is executed this 9th day of May, 2012.

BRUCE BOYER (declarant)