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August 4, 2014

The Honorable Catherine C. Blake United States District Court for the District of Maryland 101 West Lombard St. Chambers 7D Baltimore, MD 21201

Re:

Steven Kolbe, et al. v. Martin O'Malley, et al.

Case No. 1:13-cy-02841-CCB

Dear Judge Blake:

Counsel for Plaintiffs has just discovered that the Maryland State Police Handgun Roster Board has approved for sale the SIGSAUER M400 11B. Handgun Roster, Maryland State Police,

https://www.mdsp.org/Organization/SupportServicesBureau/LicensingDivision/MainLicensingP age/HandgunRoster/HandgunModels.aspx?manu=18128 (last visited August 4, 2014). This firearm is an AR-15-style handgun that is substantially identical to the SIGSAUER M400 banned by Maryland State Police ("MSP") through its interpretation of SB 281, see Attachment A, except that it has no stock and only an 11" barrel (as opposed to the 16" barrel which comes standard on the M400 rifle). Compare PM400 11" SWAT Pistol (PM400-11B-S), SIGSAUER, http://www.sigsauer.com/CatalogProductDetails/pm400-11-swat-pistol.aspx (last visited August 4, 2014) with SIGM400 SWAT (RM400-16B-S), SIGSAUER, http://www.sigsauer.com/CatalogProductDetails/sigm400-swat.aspx (last visited August 4, 2014).

Defendants in this case have argued that the ban on certain enumerated firearms and their copies is appropriate because those firearms are "dangerous and unusual," as they "have features that are useful only for military and law enforcement applications." Defendants Memorandum in Support of their Motion for Summary Judgment, ECF No. 44-1 at p. 43. They have also argued that these firearms are "absolutely devastating weapons' that can still expend enormous firepower in a brief period of time," *id.*, and that the rounds fired by these firearms will "easily penetrate soft body armor worn by most law enforcement personnel." *Id.* at p. 45.

By these metrics, the M400 handgun would be even more "dangerous and unusual" than the banned long gun variant, because it possesses all of the attributes of its larger format but is more concealable. Yet, MSP has determined (by adding it to the handgun roster) that the firearm

and its caliber are "useful for legitimate sporting, self-protection, or law enforcement purposes . . ," as required by Maryland law. MD Code Public Safety § 5-405(a)(1). In approving the M400 pistol for sale in Maryland, MSP has determined that the M400 pistol is useful for legitimate sporting and self-protection purposes. The handgun roster marks those handguns that are used only for law enforcement purposes as "Not for sale to general public (purchase by US Gov. Armed Forces, Law Enforce Agencies ONLY)." See, e.g., https://www.mdsp.org/Organization/SupportServicesBureau/LicensingDivision/MainLicensingPage/HandgunRoster/HandgunModels.aspx?manu=18194.

MSP's approval for sale in Maryland of the handgun variant of a banned "assault long gun" reinforces Plaintiffs' position that a would-be criminal could substitute a legally-purchased firearm, which is identical in every meaningful way to a banned firearm, to accomplish whatever misdeed is intended. This frustrates the alleged interest of the state, which cannot be to prevent the sale of certain firearms, but rather is stated to be reducing the frequency or severity of certain firearms-related crimes.

MSP's approval for sale in Maryland of a manufacturer's pistol that differs from that manufacturer's banned rifle only in that it is more concealable is more than a tacit admission against interest by Defendants. Heightened scrutiny requires a determination as to the quality and nature of the state's interest in advancing a regulation (i.e., "important" or "compelling" governmental interest). MSP's inclusion of AR-15-style handguns on the handgun roster, as with the availability of the unregulated AR-10, Plaintiffs' Memorandum in Support of Motion for Summary Judgment, ECF No. 55-1 at 71, and HBAR variants of the AR-15, Plaintiffs' Memorandum in Support of Motion for Summary Judgment, ECF No. 55-1 at 41, suggests that the alleged State interest is either pretextual or will not be furthered by banning the enumerated firearms and their copies. Under strict scrutiny, a state's regulation must "further its compelling interest." *Bostic v. Schaefer*, No. 14-1167, Slip Op. at 56 (4th Cir. July 28, 2014). And, even under intermediate scrutiny, the state's interests must be "substantially served by enforcement of the" challenged law. *Woollard v. Gallagher*, 712 F.3d 865, 878 (4th Cir. 2013)(quoting U.S. v. Masciandaro, 638 F.3d 458, 474 (4th Cir. 2011)).

Inclusion of the SIGSAUER M400 11B on the Handgun Roster further demonstrates that the Defendants have not met their burden under any applicable level of scrutiny that banning these popular firearms will further in any meaningful way a legitimate governmental interest.

Respectfully submitted,

BRADLEY ARANT BOULT CUMMINGS, LLP

/s/ John Parker Sweeney
John Parker Sweeney

All counsel of record via CM/ECF

cc:

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This is not the Handgun Roster Board. To access the Handgun Roster, click here

Purchasing a firearm, like any serious purchase, requires serious research and investigation.

If you are considering the purchase of a firearm and are unsure if the firearm is banned, contact the Maryland Regulated Firearms Dealer you are utilizing for your purchase. Maryland regulated firearms dealers are best suited to answer questions about the various types of firearms available. If your regulated firearms dealer is unable to provide assistance, contact the firearms manufacturer to obtain additional information about the weapon.

Some examples of the questions to ask are listed below.

- 1) Is this weapon semi-automatic? If not, it is not banned and you do not need to continue,
- 2) If this is a rifle, is it centerfire? If not, then it is not banned and you do not need to continue,
- 3) Is this weapon considered to be a copy of a banned weapon? If so, then it is banned and may not be purchased, sold, or transferred.
- 4) If this is a semi-automatic centerfire rifle that can accept a detachable magazine, does it have any two of the following:
 - a folding stock;
 - a grenade launcher or flare launcher; or
 - a flash suppressor;

If so, then it is banned and may not be purchased, sold, or transferred.

- 5) If this is a rifle, does it have a fixed magazine that holds more than 10 rounds? If so, then it is banned and may not be purchased, sold, or transferred.
- 6) If this is a rifle, what is the overall length of the weapon? If the stock is fully extended and there are no removable additions to the barrel, is the weapon less than 29 inches? If so, then it is banned and may not be purchased, sold, or transferred.
- 7) If this is a semi-automatic shotgun, does the weapon have a revolving cylinder? If so, then it is banned and may not be purchased, sold, or transferred.
- 8) If this is a shotgun, does the weapon have a folding stock? If so, then it is banned and may not be purchased, sold, or transferred.

Maryland State Police Licensing Division Reviewed Firearms List

The Maryland State Police is responsible for reaching its own conclusions with respect to whether particular firearms are copies of enumerated banned firearms. In reaching those conclusions, the Maryland State Police adheres to the process articulated in the Firearms Bulletin #10-2 dated November 4, 2010 a copy of which may be found on our website. To that end, the Maryland State Police has determined that, for enforcement purposes, a firearm is considered a copy if it is both

cosmetically similar to and has completely interchangeable internal components necessary for the full operation and function of one of the enumerated banned weapons. This list represents those determinations.

It includes weapons that are:

1. Firearms defined under State law as "assault long guns," including firearms specifically enumerated under § 5-101(r)(2) of the Public Safety Article and their copies.
2.Firearms defined under State law as "assault pistols," including firearms specifically enumerated under § 4-303(c) of the Criminal Law Article and their copies.
3. Long guns as to which the Department has reached a conclusion with respect to whether they are banned assault long guns or copycat weapons.

Reviewed Firearms List

Instructions:

1. Weapons are sorted alphabetically by manufacturer and model.

2. Select the firearm to see additional information about it.

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Sig Sauer M400;	7	100

Weapon Selected: Sig Sauer M400; Status: Banned Justification: Copy of the Colt AR15 Date of Status: 10/1/2013 Comments:

If you are unable to locate your firearm and you have already contacted a firearms dealer and/or the firearm's manufacturer and/or your attorney and have been unable to receive a satisfactory response, you may submit the below form. By submitting this form, you are acknowledging that you have contacted a firearms dealer and/or the firearm's manufacturer and/or your attorney and have not obtained the guidance necessary to make an informed decision.

Request for Firearm Review Form

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