1 2 3 4 5 6 7 8 9 10	Roderick M. Thompson (State Bar No. 96192 rthompson@fbm.com Anthony P. Schoenberg (State Bar No. 2037) aschoenberg@fbm.com Rochelle L. Woods (State Bar No. 282415) rwoods@fbm.com Farella Braun + Martel LLP 235 Montgomery Street, 17th Floor San Francisco, CA 94104 Telephone: (415) 954-4400 Facsimile: (415) 954-4480  Attorneys for Defendants THE CITY OF SUNNYVALE, THE MAYO SUNNYVALE, ANTHONY SPITALERI in official capacity, THE CHIEF OF THE SUNNYVALE DEPARTMENT OF PUBLIC SAFETY, FRANK GRGURINA, in his officiapacity	DR OF his									
11	UNITED STAT	ES DISTR	ICT COURT								
12	NORTHERN DISTRICT OF CALIFORNIA										
13	SAN JOSE DIVISION										
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115 116 117 118 119 220 221 222 233 224	LEONARD FYOCK, SCOTT HOCHSTETLER, WILLIAM DOUGLAS, DAVID PEARSON, BRAD SEIFERS, and ROD SWANSON,  Plaintiffs,  v.  THE CITY OF SUNNYVALE, THE MAYOR OF SUNNYVALE, ANTHONY SPITALERI in his official capacity, THE CHIEF OF THE SUNNYVALE DEPARTMENT OF PUBLIC SAFETY, FRANK GRGURINA, in his official capacity, and DOES 1-10  Defendants.	DECLAI SUPPOR TO PLA	RATION OF LUCY P. ALLEN IN RT OF SUNNYVALE'S OPPOSITION INTIFFS' MOTION FOR IINARY INJUNCTION  February 21, 2014 9:00 a.m. San Jose Courthouse Courtroom 6 – 4 <sup>th</sup> Floor 280 South 1 <sup>st</sup> Street San Jose, CA 95113								
25	I Luay D. Allan, daalara aa fallawa.	<u>.</u>									
26	I, Lucy P. Allen, declare as follows:	CAMPA 4 =									
27			conomic Consulting ("NERA"), a								
28	member of NERA's Securities and Finance F	Practice and	Chair of NERA's Mass Torts and								
	DECLARATION OF LUCY P. ALLEN – 13-cv- 5807 RMW										

Product Liability Practice. NERA provides practical economic advice related to highly complex business and legal issues arising from competition, regulation, public policy, strategy, finance, and litigation. NERA was established in 1961 and now employs approximately 500 people in more than 20 offices worldwide.

- 2. In my 19 years at NERA, I have been engaged as an economic consultant or expert witness in numerous projects involving economic and statistical analysis. I have been qualified as an expert and testified in court on various economic and statistical issues relating to the flow of guns into the criminal market. I have testified at trials in Federal District Court, before the New York City Council Public Safety Committee, the American Arbitration Association and the Judicial Arbitration Mediation Service, as well as in depositions.
- 3. I have a B.A. from Stanford University, an M.B.A. from Yale University, and M.A. and M. Phil. degrees in Economics, also from Yale University. Prior to joining NERA, I was an Economist for both President George H. W. Bush's and President Bill Clinton's Council of Economic Advisers.
- 4. This declaration addresses the results of analyses that I and others under my direction at NERA conducted with respect to the following issues: (a) the number of rounds of ammunition fired by individuals using a gun in self-defense; and (b) magazines used in mass shootings.

### A. Number of rounds fired by individuals in self-defense

5. Plaintiffs claim the banned "large-capacity magazines" are commonly used in Sunnyvale in the home for self-defense. The Complaint alleges that the "magazines prohibited by the Ordinance are in widespread, common use throughout the United States" and that these magazines, which are "capable of holding more than ten rounds [...] are currently possessed by law-abiding citizens for the core lawful purpose of self-defense, including in-home self-defense."

<sup>&</sup>lt;sup>1</sup> Complaint, ¶2 and ¶42. The complaint also alleges that "the use of standard-capacity firearms and magazines with capacities of more than ten rounds increase the likelihood that a law-abiding citizen will survive a criminal attack." ¶49.

- 6. Data from the NRA Institute for Legislative Action ("NRA-ILA"), however, indicates that it is rare for a person, when using a firearm in self-defense, to fire more than ten rounds.
- 7. The NRA-ILA maintains a database of "armed citizen" stories describing private citizens who have successfully defended themselves, or others, using a firearm. A study of all incidents in this database over a 5-year period from 1997 through 2001 found that it is rare for individuals to defend themselves using more than ten rounds. Specifically, this study found that, on average, 2.2 shots were fired by defenders and that in 28% of incidents of armed citizens defending themselves the individuals fired no shots at all.<sup>2</sup>
- 8. We performed a similar analysis of NRA-ILA stories for the 3-year period January 2011 through December 2013. For each incident, the number of offenders, defenders, and shots fired were tabulated, along with the location, nature and outcome of the crime. The information was gathered for each incident from both the NRA-ILA synopsis and, where available, one additional news story.<sup>3</sup>
- 9. According to this analysis, defenders fired on average 2.1 bullets. Out of 279 incidents, there were no incidents in which the defender was reported to have fired more than 10 bullets. In 16% of incidents, the defender did not fire any shots, and simply threatened the offender with a gun. For incidents occurring in the home (53% of total), defenders fired an average of 2.1 bullets, and fired no bullets in 12% of incidents in the home. The table below summarizes some of these findings.

<sup>&</sup>lt;sup>2</sup> Claude Werner, "The Armed Citizen – A Five Year Analysis."

<sup>&</sup>lt;sup>3</sup> The following incidents were excluded from the analysis: (1) repeat stories (one incident listed multiple times on NRA website), (2) wild animal attacks, and (3) one incident where the supposed victim later pleaded guilty to covering up a murder. When the exact number of shots fired was not specified, we used the average for the most relevant incidents with known number of shots. For example, if the stories indicated that "shots were fired" this would indicate that at least two shots were fired and thus we used the average number of shots fired in all incidents in which two or more shots were fired and the number of shots was specified.

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### **Rounds Fired in Self-Defense Based on NRA-ILA Armed Citizen Stories** January 2011 - December 2013

Rounds Fired	by I	ndi vi dı	ıal in	Self-I	<b>Jefense</b>
			T		-4-

	Overall	Incidents In Home				
Average Shots Fired	2.1	2.1				
Number of Incidents with No Shots Fired	44	17				
Percent of Incidents with No Shots Fired	15.8%	11.5%				
Number of Incidents with >10 Shots Fired	0	0				
Percent of Incidents with >10 Shots Fired	0.0%	0.0%				

#### **Notes and Sources:**

Events from NRA-ILA Armed Citizen database covering 279 incidents from January 1, 2011 through December 31, 2013. Excludes repeat stories, wild animal attacks, and one incident where the supposed victim later pleaded guilty to covering up a murder.

#### В. **Mass shootings**

- 1. Use of large-capacity magazines in mass shootings
- 10. We found two comprehensive sources detailing historical mass shootings: 1) "US Mass Shootings, 1982-2012: Data From Mother Jones' Investigation" published by Mother Jones and 2) "Mass Shooting Incidents in America (1984-2012)" published by the Citizens Crime Commission of New York City. See attached Table 1 for a summary of the combined data.
- 11. The definition of mass shooting and the period covered differed somewhat for each of the sources. Mother Jones covers 67 mass shootings from 1982 to 2013. Mother Jones includes mass shootings in which a shooter killed four or more people in one incident in a public place and excludes crimes involving armed robbery or gang violence.<sup>4</sup> Citizens Crime Commission covers 30 mass shootings from 1984 to 2012. Citizens Crime Commission includes mass shootings in which a shooter killed four or more people and the gun used by the shooter had

<sup>&</sup>lt;sup>4</sup> "What Exactly is a Mass Shooting," Mother Jones, August 24, 2012. http://www.motherjones.com/mojo/2012/08/what-is-a-mass-shooting. Two incidents included in the Mother Jones data (Columbine High School and Westside Middle School) involved two shooters. "A Guide to Mass Shootings in America," Mother Jones, February 27, 2013.

a magazine with capacity greater than ten.<sup>5</sup> We updated the data on shots fired for mass shootings in 2013 where available.

- 12. Based on the combined data we found that large-capacity magazines (those with a capacity to hold more than 10 rounds of ammunition) are often used in mass shootings. Such large-capacity magazines were used in the majority of the mass shootings with known magazine capacity since 1982 (34 out of 40 mass shootings).<sup>6</sup> In the past two years, large-capacity magazines were used in five of the seven mass shootings with known magazine capacity.<sup>7</sup>
- 13. The data indicates that it is common for offenders to fire more than ten rounds when using a gun with a large-capacity magazine in mass shootings. In particular, in mass shootings that involved use of large-capacity magazine guns, the average number of shots fired was 75.8
  - 2. Casualties in mass shootings with large-capacity magazine guns compared with other mass shootings
- 14. Based on our analysis of the combined mass shootings data in the past 30 years, casualties were higher in the mass shootings that involved large-capacity magazine guns than in other mass shootings. In particular, we found an average number of fatalities or injuries of 22 per mass shooting with a large-capacity magazine versus 9 for those without.<sup>9</sup>

<sup>&</sup>lt;sup>5</sup> "Mass Shooting Incidents in America (1984-2012)," Citizens Crime Commission of New York City. http://www.nycrimecommission.org/mass-shooting-incidents-america.php

<sup>&</sup>lt;sup>6</sup> For many of the mass shootings, the data does not indicate whether a large-capacity magazine is used. Based only on Mother Jones data, large capacity magazines were used in 32 out of 38 mass shootings with known magazine capacity.

<sup>&</sup>lt;sup>7</sup> There were five additional mass shootings in which the magazine capacity was unknown.

<sup>&</sup>lt;sup>8</sup> There were 27 mass shootings, in which the magazine capacity and the number of shots fired were known.

<sup>&</sup>lt;sup>9</sup> A 2013 study by Mayors Against Illegal Guns similarly found that when mass shootings involved assault weapons or high capacity magazine, the number of deaths was higher. The study was based on data from the FBI and media reports covering the period January 2009 through January 2013. The study found that mass shootings where assault weapons or high-capacity magazines were used resulted in an average of 14.4 people shot and 7.8 deaths versus other mass shootings that resulted in 5.7 people shot and 4.8 deaths. *Analysis of Recent Mass Shootings*, Mayors Against Illegal Guns, September, 2013.

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#### 3. Mass shootings with only one gun and large capacity magazines

- 15. In his declaration filed in this matter, plaintiffs' expert Dr. Gary Kleck implies that killers in mass shootings are unlikely to have only one gun with a large-capacity magazine, and that thus, the ban would not prevent mass shootings because shooters could use multiple guns.<sup>10</sup>
- 16. Dr. Kleck states that there has not been "a single mass shooting in which the offender used a LCM [large capacity magazine], and was known to have possessed just one gun and just one magazine in his immediate possession." Dr. Kleck's statement is misleading because his list of mass shootings includes a number of incidents with missing data. There are 11 mass shootings in Dr. Kleck's data, or 20% of the incidents, for which there is not enough data to make such a conclusion. In other words, according to Dr. Kleck's data in 20% of these incidents it is possible that a large capacity magazine, one gun, and one magazine was used.
- 17. Moreover, based on our analysis of the combined mass shootings data in the past 30 years, there have been 34 incidents (85% of the 40 mass shootings with known magazine capacity) in which the shooter used a large capacity magazine. There have been 28 incidents (41% of the 69 mass shootings) in which the shooter had only one gun. There were 14 incidents (35% of the 40 mass shootings with known magazine capacity) where the shooter had only one gun and used a large capacity magazine. An average of 14 people were killed or injured in each of these 14 mass shootings.<sup>12</sup>

### 4. Percent of mass shooters' guns legally obtained

18. The combined data on mass shootings indicates that the majority of guns used in mass shootings were obtained legally. Shooters in almost 78% of mass shootings in the past 30

<sup>&</sup>lt;sup>10</sup> Declaration of Gary Kleck, December 23, 2013, ¶14.

<sup>&</sup>lt;sup>11</sup> Declaration of Gary Kleck, December 23, 2013, ¶14.

<sup>&</sup>lt;sup>12</sup> An analysis of only the mass shootings identified by Mother Jones yielded similar results: 1) Large capacity magazines were used in 32 out of the 38 mass shootings with known magazine capacity; 2) The shooter had only one gun in 26 out of the 67 mass shootings; 3) The shooter had only one gun and used a large capacity magazine in 12 of the 38 shootings with known magazine capacity. An average of 15 people were killed or injured during these 12 mass shootings.

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years obtained their guns legally (at least 54 of the 69 mass shootings) and 75% of the guns used in these 69 mass shootings were obtained legally (at least 115 of the 153 guns).<sup>13</sup>

I declare under penalty of perjury under the laws of the State of California that the foregoing is true and correct to the best of my knowledge. Executed this 29<sup>th</sup> day of January, 2014, in New York, NY.

Lucy P. Allen

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<sup>&</sup>lt;sup>13</sup> Based on data from "US Mass Shootings, 1982-2012: Data from Mother Jones' Investigation" published by Mother Jones. http://www.motherjones.com/politics/2012/12/mass-shootings-mother-jones-full-data

Table 1: Combined Mass Shootings Data 1982 - 2013

				Large-Capacity  Magazine <sup>1</sup>		Fatalities <sup>2</sup>		Injuries <sup>2</sup>		Shots Fired	Obtained Legally?	Offenders' Number of Guns
Case	Location	Date	Source	MJ/NE	CC	MJ	CC	MJ	CC	CC	MJ	MJ
1 Washington Navy Yard	Washington D.C.	9/16/2013	MJ	-	_	13	_	8	_	_	Yes	2
2 Hialeah	Hialeah, Florida	7/26/2013	MJ	-	-	7	-	0	-	$10^{3}$	Yes	1
3 Santa Monica	Santa Monica, California	6/7/2013	MJ	Yes	-	6	-	3	-	$70^{4}$	Yes	2
4 Federal Way	Federal Way, Washington	4/21/2013	MJ	-	-	5	-	0	-	-	Yes	2
5 Upstate New York	Herkimer, New York	3/13/2013	MJ	No	-	5	-	2	-	-	Yes	1
6 Newtown school	Newtown, Connecticut	12/14/2012	MJ/CC	Yes	Yes	28	28	2	-	154	Stolen	4
7 Accent Signage Systems	Minneapolis, Minnesota	9/27/2012	MJ	Yes	-	7	-	1	-	-	Yes	1
8 Sikh temple	Oak Creek, Wisconsin	8/5/2012	MJ/CC	Yes	Yes	7	7	3	3	-	Yes	1
9 Aurora theater	Aurora, Colorado	7/20/2012	MJ/CC	Yes	Yes	12	12	58	58	70	Yes	4
10 Seattle cafe	Seattle, Washington	5/30/2012	MJ	-	-	6	-	1	-	-	Yes	2
11 Oikos University	Oakland, California	4/2/2012	MJ	No	-	7	-	3	-	-	Yes	1
12 Su Jung Health Sauna	Norcross, Georgia	2/22/2012	MJ	-	-	5	-	0	-	-	Yes	1
13 Seal Beach	Seal Beach, California	10/14/2011	MJ	-	-	8	-	1	-	-	Yes	3
14 <b>IHOP</b>	Carson City, Nevada	9/6/2011	MJ/CC	Yes	Yes	5	5	7	7	-	Yes	3
15 Grand Rapids Shooting	Grand Rapids, Michigan	7/7/2011	CC	-	Yes	-	8	-	2	10	No	1
16 Tucson	Tucson, Arizona	1/8/2011	MJ/CC	Yes	Yes	6	6	13	13	33	Yes	1
17 Hartford Beer Distributor	Manchester, Connecticut	8/3/2010	MJ/CC	Yes	Yes	9	9	2	2	11	Yes	2
18 Coffee shop police killings	Parkland, Washington	11/29/2009	MJ	-	-	4	-	1	-	-	Stolen	2
19 Fort Hood	Fort Hood, Texas	11/5/2009	MJ/CC	Yes	Yes	13	13	30	30	214	Yes	1
20 Binghamton	Binghamton, New York	4/3/2009	MJ/CC	Yes	Yes	14	14	4	4	99	Yes	2
21 Carthage nursing home	Carthage, North Carolina	3/29/2009	MJ	No	-	8	-	3	-	-	Yes	2
22 Atlantis Plastics	Henderson, Kentucky	6/25/2008	MJ	-	-	6	-	1	-	-	Yes	1
23 Northern Illinois University	DeKalb, Illinois	2/14/2008	MJ/CC	Yes	Yes	6	6	21	21	54	Yes	4
24 Kirkwood City Council	Kirkwood, Missouri	2/7/2008	MJ	-	-	6	-	2	-	-	Stolen	2
25 Westroads Mall	Omaha, Nebraska	12/5/2007	MJ/CC	Yes	Yes	9	9	4	5	14	Stolen	1
26 Crandon	Crandon, Wisconsin	10/7/2007	MJ	-	-	6	-	1	-	-	Yes	1
27 Virginia Tech	Blacksburg, Virginia	4/16/2007	MJ/CC	Yes	Yes	33	33	23	17	176	Yes	2
28 Trolley Square	Salt Lake City, Utah	2/12/2007	MJ	No	-	6	-	4	-	-	No	2
29 Amish school	Lancaster County, Pennsylvania	10/2/2006	MJ	-	-	6	-	5	-	-	Yes	3
30 Capitol Hill	Seattle, Washington	3/25/2006	MJ	-	-	7	-	2	-	-	Yes	4
31 Goleta postal	Goleta, California	1/30/2006	MJ	Yes	-	8	-	0	-	-	Yes	1
32 Red Lake	Red Lake, Minnesota	3/21/2005	MJ	-	-	10	-	5	-	-	Stolen	3
33 Living Church of God	Brookfield, Wisconsin	3/12/2005	MJ	-	-	7	-	4	-	-	Yes	1
34 Damageplan show	Columbus, Ohio	12/8/2004	MJ	-	-	5	-	7	-	-	Yes	1
35 Hunting Camp	Meteor, Wisconsin	11/21/2004	CC	-	Yes	-	6	-	3	20	-	1
36 Lockheed Martin	Meridian, Mississippi	7/8/2003	MJ	-	-	7	-	8	-	-	Yes	5

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Table 1: Combined Mass Shootings Data 1982 - 2013

				Large-Ca Magaz		Fata	lities <sup>2</sup>	Inju	ries <sup>2</sup>	Shots Fired	Obtained Legally?	Offenders' Number of Guns
Case	Location	Date	Source	MJ/NE	CC	MJ	CC	MJ	CC	CC	MJ	MJ
37 Navistar	Melrose Park, Illinois	2/5/2001	MJ	_	_	5	_	4	_	_	Yes	4
38 Wakefield	Wakefield, Massachusetts	12/26/2000	MJ/CC	Yes	Yes	7	7	0	0	37	Yes	3
39 Hotel	Tampa, Florida	12/30/1999	MJ	-	_	5	_	3	-	-	Yes	2
40 Xerox	Honolulu, Hawaii	11/2/1999	MJ/CC	Yes	Yes	7	7	0	0	28	Yes	1
41 Wedgwood Baptist Church	Fort Worth, Texas	9/15/1999	MJ/CC	Yes	Yes	8	8	7	7	30	Yes	2
42 Atlanta day trading spree	Atlanta, Georgia	7/29/1999	MJ	_	_	9	_	13	_	_	Yes	4
43 Columbine High School	Littleton, Colorado	4/20/1999	MJ/CC	Yes	Yes	15	15	24	23	188	No	4
44 Thurston High School	Springfield, Oregon	5/21/1998	MJ/CC	Yes	Yes	4	4	25	25	50	No	3
45 Westside Middle School	Jonesboro, Arkansas	3/24/1998	MJ/CC	Yes	Yes	5	5	10	10	26	Stolen	9
46 Connecticut Lottery	Newington, Connecticut	3/6/1998	MJ/CC	Yes	Yes	5	5	1	0	5	Yes	1
47 Caltrans maintenance yard	Orange, California	12/18/1997	MJ/CC	Yes	Yes	5	5	2	2	144	Yes	1
48 R.E. Phelon Company	Aiken, South Carolina	9/15/1997	MJ	-	_	4	_	3	_	_	No	1
49 Fort Lauderdale revenge	Fort Lauderdale, Florida	2/9/1996	MJ	_	_	6	_	1	_	_	Yes	2
50 Walter Rossler Company	Corpus Christi, Texas	4/3/1995	MJ	-	_	6	_	0	_	_	Yes	2
51 Air Force base	Fairchild Air Force Base, Washington	6/20/1994	MJ/CC	Yes	Yes	5	6	23	23	_	Yes	1
52 Chuck E. Cheese	Aurora, Colorado	12/14/1993	MJ	-	-	4	_	1	-	-	-	1
53 Long Island Rail Road	Garden City, New York	12/7/1993	MJ/CC	Yes	Yes	6	6	19	19	30	Yes	1
54 Luigi's	Fayetteville, North Carolina	8/6/1993	MJ	-	-	4	_	8	-	-	Yes	3
55 101 California Street	San Francisco, California	7/1/1993	MJ/CC	Yes	Yes	9	9	6	6	75	No	3
56 Watkins Glen	Watkins Glen, New York	10/15/1992	MJ	-	-	5	_	0	-	-	Yes	1
57 Lindhurst High School	Olivehurst, California	5/1/1992	MJ	-	_	4	_	10	-	_	Yes	2
58 Royal Oak postal	Royal Oak, Michigan	11/14/1991	MJ	-	-	5	_	5	-	-	Yes	1
59 University of Iowa	Iowa City, Iowa	11/1/1991	MJ	No	_	6	_	1	-	_	Yes	1
60 Luby's	Killeen, Texas	10/16/1991	MJ/CC	Yes	Yes	24	24	20	20	100	Yes	2
61 GMAC	Jacksonville, Florida	6/18/1990	MJ/CC	Yes	Yes	10	10	4	4	14	Yes	2
62 Standard Gravure	Louisville, Kentucky	9/14/1989	MJ/CC	Yes	Yes	9	9	12	12	21	Yes	5
63 Stockton schoolyard	Stockton, California	1/17/1989	MJ/CC	Yes	Yes	6	6	29	30	106	Yes	2
64 ESL	Sunnyvale, California	2/16/1988	MJ	-	-	7	-	4	-	-	Yes	7
65 Shopping centers	Palm Bay, Florida	4/23/1987	MJ	Yes	_	6	_	14	-	_	Yes	3
66 United States Postal Service	Edmond, Oklahoma	8/20/1986	MJ	-	-	15	-	6	-	-	Yes	3
67 San Ysidro McDonald's	San Ysidro, California	7/18/1984	MJ/CC	Yes	Yes	22	22	19	19	257	Yes	3
68 Dallas nightclub	Dallas, Texas	6/29/1984	MJ/CC	Yes	Yes	6	6	1	1	-	No	1
69 Welding shop	Miami, Florida	8/20/1982	MJ	No	-	8	-	3	-	-	Yes	1
				A Magazine A Magazine A		8.2 10.1 6.7	10.3 10.3	7.6 12.1 2.7	12.6 12.6	73.1 75.4		

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#### Table 1: Combined Mass Shootings Data 1982 - 2013

												Offenders'	
				Large-Ca	apacity	Fatalities <sup>2</sup>				Shots	Obtained	Number	
				Magaz	zine <sup>1</sup>			Injuries <sup>2</sup>		Fired	Legally?	of Guns	
Case	Location	Date	Source	MJ/NE	CC	MJ	CC	MJ	CC	CC	MJ	MJ	

#### **Notes and Sources:**

MJ represents Mother Jones data. CC represents Citizens Crime Commission of New York City data. NE represents NERA data. "-" means unspecified.

Mother Jones mass shootings data: "US Mass Shootings, 1982, 2012: Data from Mother Jones' Investigation," Mother Jones, December 28, 2012.

Mother Jones high capacity magazine data: "More Than Half of Mass Shooters Used Assault Weapons and High-Capacity Magazines," Mother Jones, February 27, 2013.

Citizens Crime Commission data from: "Citizens Crime Commission of New York City, Mass Shooting Incidents in America (1984-2012).

<sup>&</sup>lt;sup>1</sup> Large-capacity magazines are those with a capacity to hold more than 10 rounds of ammunition.

<sup>&</sup>lt;sup>2</sup> Offender included in counts of fatalities and injuries.

<sup>&</sup>lt;sup>3</sup> Shots fired: "Shooter Set \$10,000 on Fire in Hialeah Shooting Rampage," NBC News, July 28, 2013.

<sup>&</sup>lt;sup>4</sup> Shots fired: "Santa Monica shooter was 'ready for battle'; At least 70 rounds fired at students," The Malibu Times, June 8, 2013.