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Attorneys for Real Parties in Interest  
FRANK QUINTERO and CITY OF GLENDALE

**SUPERIOR COURT OF THE STATE OF CALIFORNIA  
FOR THE COUNTY OF LOS ANGELES**

JOHN RANDO and MARIANO A.  
RODAS,

Plaintiffs and Petitioners,

vs.

KAMALA HARRIS, individually and in  
her official capacity as Attorney General;

Defendant and Respondent,

FRANK QUINTERO, individually and in  
his official capacity as Glendale City  
Councilmember; CITY OF GLENDALE,

Real Parties in Interest

Case No.:

**MEMORANDUM OF POINTS AND  
AUTHORITIES IN PRELIMINARY  
OPPOSITION TO PETITIONER'S  
EX PARTE APPLICATION FOR  
ALTERNATIVE WRIT AND ORDER  
TO SHOW CAUSE WHY  
PEREMPTORY WRIT SHOULD  
NOT ISSUE**

DATE: November 13, 2013

TIME: 8:30 a.m.

Dept.: 82, 85, or 86

[No Fee - Gov't. Code, § 6103]

**INTRODUCTION**

Petitioners John Rando and Mariano Rodas have filed a petition for writ of administrative mandamus to set aside Respondent Attorney General's denial of their application to sue Real Parties in Interest Frank Quintero and City of Glendale in *quo warranto* for Quinteros' appointment to elected office. Petitioners claim that the Attorney General abused her discretion in denying their *quo warranto* application and that she had a ministerial duty to grant their *quo warranto* application against Real Parties in Interest

1 Quintero and the City. The Court should summarily deny the Petition as it is patently  
2 frivolous. In the alternative, the Court should set a regular briefing schedule as there is no  
3 urgency or obvious right to relief.

#### 4 STATEMENT OF THE CASE

5 Petitioners filed their application for leave to sue Quintero and the City in *quo*  
6 *warranto* with the Attorney General on May 23, 2013. Real Parties in Interest filed their  
7 opposition to Petitioners' *quo warranto* application on June 7, 2013. On June 17, 2013, the  
8 Petitioners filed their Reply in support of their *quo warranto* application on June 17, 2013.

9 On October 25, 2013, the Attorney General denied Petitioners' application concluding  
10 in an eight page opinion that Petitioners' proposed *quo warranto* action against Quintero and  
11 the City was not in the public interest. (Exh. 1).

12 On Friday evening, November 8, 2013, the City was served with the instant Petition.  
13 The Petition contains the City's Charter and seven of the eight pages of the Attorney  
14 General's Opinion but does not contain any of the briefing and/or exhibits submitted to the  
15 Attorney General.

#### 16 STATEMENT OF FACTS

17 On April 2, 2013, the City held a municipal election that resulted in a vacancy on the  
18 City Council. There were fourteen (14) months left on the term of the vacant Council seat.  
19 Pursuant to Article VI, Section 13(b) of the City's Charter, the Council was required to either  
20 appoint a council member within thirty days or hold a special election within 120 days to fill  
21 the vacancy of the remainder of the unexpired term.

22 Because of the costs associated with holding a special election to fill the vacancy, the  
23 Council decided to make an appointment to the vacant Council seat.

24 On April 15, 2013, Quintero completed his term as City Mayor. On April 23, 2013,  
25 the remaining members of the Council unanimously voted to appoint Quintero to the vacant  
26 Council seat. The unexpired term to which he was appointed ends June 2014.

Petitioners claim Quintero's appointment violates Article VI, Section 12 of the City's Charter (hereinafter Section 12), which they claim can only be interpreted as a two year term-limit or hiatus period that prohibits council members from holding elective office upon expiration the term in office.

Section 12 is entitled "Councilmembers holding other city offices," and provides as follows:

A councilmember shall not hold any other city office or city employment except as authorized by State law or ordinarily necessary in the performance of the duties as a councilmember. No former councilmember shall hold any compensated city office or city employment until two (2) years after leaving the office of councilmember.

The City has always interpreted Section 12 as prohibiting a council member's employment with the City while holding elected office and for two years after leaving elected office. It has never been interpreted as a prohibition on holding elected office.

The Attorney General found that there were at least two interpretations of Section 12 and ultimately disagreed with Petitioners' interpretation that Section 12 constituted a 2 year ban or hiatus period on holding elective office. (See, Exh. 1 p. 8 ("as is the case with most legal propositions, there is room for some debate here as to the proper interpretation of Section 12. Upon examining the language at issue in its full context, however, we do not consider this question to be a close one.").)

As is demonstrated by her Opinion, the Attorney General carefully analyzed the language of Section 12, the ballot pamphlet distributed to the electorate, other provisions of the Charter, rules of statutory construction, the public's interest in Petitioners' proposed *quo warranto* action, and Quintero's fundamental right to hold elected office in reaching her conclusion. (Exh. 1)

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*Quo warranto* is a specific action by which one challenges “any person who usurps or intrudes into, or unlawfully holds or exercises public office.” Nicolopulus v. City of Lawandale (2001) 91 Cal.App.4th 1221, 1225, citing, Code Civ. Proc., § 803. “It is the exclusive remedy in cases where it is available” and requires leave from the Attorney General prior to initiation of the action. Id. (citation omitted); Intl Assn. of Firefighters v. City of Oakland (1985) 174 Cal.App.3d 687, 693-698.

“There reposes in the Attorney General the right to exercise discretion in permitting the institution of suit in *quo warranto*.” City of Campbell v. Mosk (1961) 197 Cal.App.2d 640, 642. “The exercise of discretion of the Attorney General in the grant of such approval to sue calls for care and delicacy.” Id. at p. 650 “The Attorney General need not automatically grant leave to file any kind of suit presented to him if he does not in the exercise of his discretion deem it a proper subject of litigation.” Id. at p. 647. Nor do debatable issues inevitably lead to leave to sue in *quo warranto*. Id. at p. 650.

1 Based on these considerations, those courts that have addressed the subject have  
2 unanimously held that for a court to issue a writ of mandamus compelling the Attorney  
3 General to violate her "own judgment by ordering [her] to grant leave to commence a suit  
4 against [her] own conviction and conscientious belief that such leave should not be given  
5 should be exercised only when the abuse of the Attorney General in refusing leave is extreme  
6 and clearly indefensible. When such an extreme case does not appear, a decree of a court  
7 compelling [her] to act against [her] judgment is erroneous, and is itself an abuse of  
8 discretion." City of Campbell v. Mosk (1961) 197 Cal.App.2d 640, 646-647, citing, Lamb v.  
9 Webb (1907) 151 Cal.451, 454; Intl Assn. of Firefighters v. City of Oakland, supra, 174  
10 Cal.App.3d; Oakland Municipal Improvement League v. City of Oakland (1972) 23  
11 Cal.App.3d 165; Nicolopulus v. City of Lawandale, supra, 91 Cal.App.4th 1221.

12 It is important to note that in applying this standard of review there are no reported  
13 instances of mandamus issuing in response to an Attorney General's denial of *quo warranto*  
14 action. See, Intl. Assn. of Firefighters v. City of Oakland, supra, 174 Cal.App. 687, 689.

15 Here, the Petition is devoid of any evidence showing that the Attorney General abused  
16 her discretion in denying the *quo warranto* application. At best, Petitioners raise only a  
17 "debatable" question as to the proper interpretation of Section 12. The mere presentation of a  
18 debatable legal issue, however, does not entitle Petitioners to leave to sue in *quo warranto*.  
19 See, City of Campbell v. Mosk, supra, 197 Cal.App.2d at p. 650. As such, Petitioners'  
20 Alternative Writ of Mandamus should be summarily denied.

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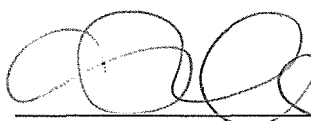
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1 **CONCLUSION**

2 For the foregoing reasons, the Real Parties in Interest respectfully request the Court  
3 summarily deny the Petition for Administrative Writ of Mandamus and Order to Show  
4 Cause. In the Alternative, the Real Parties in Interest respectfully request that the Court set a  
5 regular briefing schedule as there is no urgency or obvious right to relief.  
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7 DATED: November 13, 2013

MICHAEL J. GARCIA, CITY ATTORNEY

8  
9 By:   
10 ANDREW C. RAWCLIFFE  
11 Attorneys for Real Parties in Interest  
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## **EXHIBIT 1**

TO BE PUBLISHED IN THE OFFICIAL REPORTS

OFFICE OF THE ATTORNEY GENERAL

State of California

KAMALA D. HARRIS

Attorney General

OPINION

of

KAMALA D. HARRIS

Attorney General

MARC J. NOLAN

Deputy Attorney General

No. 13-504

October 25, 2013

Proposed Relators JOHN RANDO and MARIANO A. RODAS have requested leave to sue Proposed Defendants FRANK QUINTERO and the CITY OF GLENDALE in quo warranto in order to seek Mr. Quintero's removal from the public office of Glendale City Council member based on their contention that, under the terms of the Glendale City Charter, he is ineligible to hold that office.

CONCLUSION

Because it is not in the public interest to authorize the initiation of a quo warranto lawsuit under the present circumstances, leave to sue is DENIED.



## ANALYSIS

Proposed Defendant the City of Glendale (City) operates under a charter (Charter) enacted in 1921.<sup>1</sup> Proposed Defendant Frank Quintero is currently serving as a member of the Glendale City Council (City Council or Council). He was appointed to that office on April 23, 2013, shortly after completing his term as City Mayor, and his Council term is set to expire in June 2014. Proposed Relators John Rando and Mariano Rodas are residents of the City. They contend that Mr. Quintero's appointment to the Council violated the terms of the City Charter, and that he is therefore ineligible to serve as a Council member. They now seek to remove Mr. Quintero from that public office via the proposed action in quo warranto, and they request that we grant them leave to do so. For the reasons that follow, we must decline this request.

Code of Civil Procedure section 803 provides in pertinent part:

An action may be brought by the attorney-general, in the name of the people of this state, upon his own information, or upon a complaint of a private party, against any person who usurps, intrudes into, or unlawfully holds or exercises any public office, civil or military, . . . , within this state.

An action filed under the terms of this statute is known as a "quo warranto" action. In its modern form, "the remedy of quo warranto belongs to the state, in its sovereign capacity, to protect the interests of the people as a whole and guard the public welfare,"<sup>2</sup> and it is appropriately sought in a number of contexts. As relevant here, quo warranto is the proper remedy to "try title" to public office<sup>3</sup>; that is, to evaluate whether a person has the right to hold a particular office by virtue of eligibility requirements, valid election procedures, the absence of disqualifying factors, etc.<sup>4</sup>

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<sup>1</sup> 1921 Stat. ch. 71 at 2204.

<sup>2</sup> *Citizens Utils. Co. of Cal. v. Super. Ct.*, 56 Cal. App. 3d 399, 406 (1976); *see also City of Campbell v. Mosk*, 197 Cal. App. 2d 640, 648 (1961).

<sup>3</sup> *Nicolopoulos v. City of Lawndale*, 91 Cal. App. 4th 1221, 1225-1226, 1228 (2001) (disputes over title to public office are public questions of governmental legitimacy); *Elliott v. Van Delinder*, 77 Cal. App. 716, 719 (1926); 93 Ops.Cal.Atty.Gen. 144, 145 (2010); 81 Ops.Cal.Atty.Gen. 207, 208 (1998).

<sup>4</sup> 96 Ops.Cal.Atty.Gen. 36, 39 (2013).

Where, as here, a private party seeks to file an action in quo warranto in superior court, that party must obtain the Attorney General's consent to do so.<sup>5</sup> In determining whether to grant that consent, often called "leave to sue," we must decide whether the application presents a substantial issue of fact or law that warrants judicial resolution, and whether granting the application would serve the public interest.<sup>6</sup> That said, we are accorded broad discretion in determining whether to grant or deny a quo warranto application, and the existence of a "debatable" issue or a legal dispute does not necessarily establish that the issue or dispute requires judicial resolution through the quo warranto procedure.<sup>7</sup> Instead, the overall public interest is the guiding principle and paramount consideration in our exercise of discretion.<sup>8</sup>

With these precepts in mind, we now turn to the facts and circumstances that gave rise to the present application. On April 2, 2013, the City held a municipal election. In this election, Council member Rafi Manoukian, who had 14 months left to serve on his term, was elected to the office of City Treasurer, resulting in a vacancy on the Council. Under Charter article VI, section 13, "any vacancy occurring in the council shall be filled by a majority vote of the remaining members of the council." On April 15, 2013, Proposed Defendant Quintero completed his term as City Mayor. On April 23, 2013, the remaining members of the Council unanimously voted to appoint Mr. Quintero to the vacant Council position. The unexpired term to which he was appointed ends in June 2014.

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<sup>5</sup> See *Intl. Assn. of Fire Fighters v. City of Oakland*, 174 Cal. App. 3d 687, 693-698 (1985).

<sup>6</sup> 95 Ops.Cal.Atty.Gen. 50, 51 (2012); 93 Ops.Cal.Atty.Gen. 144, 145 (2010); 86 Ops.Cal.Atty.Gen. 205, 208-209 (2003).

<sup>7</sup> See *Intl. Assn. of Fire Fighters*, 174 Cal. App. 3d at 697 (Attorney General "has discretion to refuse to sue when the issue is debatable"); see also 72 Ops.Cal.Atty.Gen. 15, 24 (1989).

<sup>8</sup> *City of Campbell*, 197 Cal. App. 2d at 650 ("The exercise of the discretion of the Attorney General in the grant of such approval to sue calls for care and delicacy. Certainly the private party's right to it cannot be absolute; the public interest prevails."); 86 Ops.Cal.Atty.Gen. 76, 79 (2003); 72 Ops.Cal.Atty.Gen. at 20; 67 Ops.Cal.Atty.Gen. 151, 153-154 (1984).

<sup>9</sup> This same provision states that if a vacant Council seat is not filled within 30 working days of the vacancy, then the Council "shall immediately call for a special election . . . for the purpose of filling such vacancy, . . ."

Proposed Relators contend that Mr. Quintero's appointment violated a provision contained in Charter article VI, section 12 that "[n]o former councilmember shall hold any compensated city office or city employment until two (2) years after leaving the office of councilmember." They argue that, since former Mayor Quintero's term, as both mayor and Council member,<sup>10</sup> ended on April 15, 2013, this provision made him ineligible to hold the elective office of City Council member for a period of two years from that date, thereby rendering his recent appointment invalid. The City counters that the cited language does not cover—and was never intended to cover—the circumstances of Council member Quintero's appointment.

The language relied upon by Proposed Relators is contained in Charter article VI, section 12 (hereafter section 12). That section is entitled "Councilmembers holding other city offices," and provides as follows:

A councilmember shall not hold any other city office or city employment except as authorized by State law or ordinarily necessary in the performance of the duties as a councilmember. No former councilmember shall hold any compensated city office or city employment until two (2) years after leaving the office of councilmember.<sup>11</sup>

The section was amended to its current wording by City voters' passage of an initiative measure known as "Proposition JJ" in an election held on November 2, 1982.

There is more than one way to read Section 12. One could read it, as Proposed Relators do, as imposing a two-year bar on holding *any* compensated position with the City whatsoever, *including an elective office*. Read this way, the provision's effects would appear to include a kind of term-limiting function.<sup>12</sup> On the other hand, because it does not refer at all to elections or terms of elective office, one could read it as applying

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<sup>10</sup> Under the Charter, the Council chooses "one (1) of its members as presiding officer, to be called mayor." Charter, art. VI, § 5, ¶ 4.

<sup>11</sup> Previously (and from the time the Charter was first enacted), the section had been entitled "Councilmen ineligible to other city positions" and had read: "No members of the council shall be eligible to any office or employment, except an elected office, during a term for which he [sic] was elected." See 1921 Stat. ch. 71 at 2215.

<sup>12</sup> Typically, a hiatus period on holding (or returning to) public office is imposed as part of a term-limits measure. For example, another quo warranto matter brought before us involved a voter-enacted charter provision in the City of Cerritos that imposed a two-year hiatus before a *termed-out* council member would be once again eligible to serve on that city council. See 87 Ops.Cal.Atty.Gen. 176, 177 (2004).

to *non-elective* compensated offices and employments with the City. Read this way, the provision's effects would appear to focus more on limiting a Council member's opportunity to use his or her influence on the Council as a stepping-stone to future City employment.

Where, as here, we must interpret the language of a city charter ballot amendment, we employ the same rules that apply to any other voter-approved measure, such as a proposed constitutional amendment.<sup>13</sup> Our central goal in construing ballot measures is to effectuate the intent of the electorate.<sup>14</sup> To determine that intent, we look first to the words of the provision adopted; if the language used is clear and unambiguous, there is ordinarily no need for further construction.<sup>15</sup> But where the text itself is not enough to resolve a legal question, we must look deeper to ascertain the voters' intent.<sup>16</sup> When it comes to ballot measures, a recognized indicator of voter intent is the official ballot pamphlet, which contains both the language of the measure as well as information and arguments advanced for and against its passage.<sup>17</sup>

To begin with, we note that the City's Charter does not impose any limits on the number of terms that a Council member may serve.<sup>18</sup> In the absence of any such limits, section 12's two-year proviso cannot serve any meaningful term-limiting purpose. At most, a Council member who fails to win re-election would have to wait two years before

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<sup>13</sup> See *Woo v. Super. Ct.*, 83 Cal. App. 4th 967, 974 (2000); *Currier v. City of Roseville*, 4 Cal. App. 3d 997, 1001 (1970). These rules in turn echo the rules for interpreting legislatively-enacted statutes. *People v. Bustamante*, 57 Cal. App. 4th 693, 699 n. 5 (1997).

<sup>14</sup> *Woo*, 83 Cal. App. 4th at 975; see also *Lungren v. Deukmejian*, 45 Cal. 3d 727, 735 (1988).

<sup>15</sup> *Woo*, 83 Cal. App. 4th at 975.

<sup>16</sup> Even in those instances where a literal meaning is discernible, or even apparent, the so-called "plain meaning" rule does not prohibit us from determining whether the literal meaning of a given provision comports with its purpose. See *Cal. Sch. Employees Assn. v. Governing Bd.*, 8 Cal. 4th 333, 340 (1994); *Lungren*, 45 Cal. 3d at 735. Stated differently, where extrinsic evidence suggests a contrary intent, we may not simply adopt a literal construction and end our inquiry. See *Mosk v. Super. Ct.*, 25 Cal. 3d 474, 495 n.18 (1979); *Coburn v. Sievert*, 133 Cal. App. 4th 1483, 1495 (2005).

<sup>17</sup> 87 Ops. Cal. Atty. Gen. at 178; see *Raven v. Deukmejian*, 52 Cal. 3d 336, 349 (1990).

<sup>18</sup> Indeed, a measure imposing term limits on Council members was considered, but rejected, by the Council in 1996.

running and serving again, but there is nothing in the Charter to stop that person from serving for forty years in a row the first time, and forty years more the second time. This is not how term-limiting provisions generally work.

What, then, did the voters intend when they placed this proviso in section 12? Because the text itself does not provide a clear answer to the question, we must delve more deeply into the circumstances surrounding Section 12's enactment. We find that, before 1982 (and since the Charter was adopted in 1921), section 12 was entitled "Councilmen ineligible to other city positions" and read as follows:

No members of the council shall be eligible to any office or employment, except an elected office, during a term for which he [sic] was elected.<sup>19</sup>

Section 12 was amended to its current wording when Proposition JJ was adopted by the voters in the November 1982 municipal election. The official ballot pamphlet from that election shows that the purpose of the amendment was to clarify (1) that sitting Council members could obtain or maintain *outside* employment while serving on the part-time Council, and (2) that the then-existing Charter provision only prohibited Council members from obtaining *City* employment.<sup>20</sup> In addition, the proposed measure would extend the ban on obtaining other City employment for a period of two years after a Council member left office.

Thus, the ballot argument in favor of Proposition JJ stated:

This amendment clarifies the language in the present Charter which leaves in question the right of a councilperson to be employed while on the Council. It clearly states that a council member may not hold another City office *nor may a council member use his influence to obtain employment with the City until two years after leaving his council office.*<sup>21</sup>

By contrast, nothing in the ballot pamphlet suggested that Proposition JJ would prohibit a former Council member from seeking *elective* office for two years after leaving

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<sup>19</sup> See 1921 Stat. ch. 71 at 2215.

<sup>20</sup> As explained in the City Attorney's Impartial Analysis of the measure, "The legal interpretation has been that [the former] section refers to City employment only, although strict construction would be otherwise."

<sup>21</sup> Emphasis added.

the Council.<sup>22</sup> Indeed, a two-year washout or hiatus period on holding elective office would appear misplaced in the absence of term limits. Rather, as the ballot argument urging Proposition JJ's passage explains, the measure was intended to curb a former Council member's "use of his [or her] influence to obtain employment with the City," and the elective office of Council member is not the type of position that one can generally exert prestige or improper influence to obtain.<sup>23</sup> Certainly, section 12, as amended by Proposition JJ, could have been worded more precisely. But reading the provision in the context of the Charter as a whole, and in light of the reasons given in the ballot pamphlet, all indications are that the provision was aimed at prohibiting (or rather, continuing to prohibit) a Council member from improperly using his or her influence to gain *non-elective* City employment.

We must also be cognizant that an individual's eligibility to hold public office is a fundamental right of citizenship in California,<sup>24</sup> which may not be "declared prohibited or curtailed except by plain provisions of law."<sup>25</sup> To that end, we must resolve any ambiguities "in favor of eligibility to office."<sup>26</sup> Under the circumstances, we believe that the hypothesized two-year ban on holding *elective* office would have to be stated much more explicitly for it to have effect.<sup>27</sup>

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<sup>22</sup> For example, the argument against Proposition JJ focused exclusively on the negative (from the writer's point of view) impact that the measure would have by barring talented ex-Council members from obtaining non-elective employment with the City—e.g., "Couldn't an attorney who has had four or more years on the council become a most valuable part of the legal department?"; "Couldn't a doctor work for the public health as an employee?"

<sup>23</sup> Of course, sitting Council members already have the position, and former Council members seeking to regain it would in almost all circumstances be required to submit their candidacy to the electorate for approval. And, while we acknowledge that the particular circumstances of this case—involving the filling of a suddenly vacant Council seat by Council appointment, rather than by the holding of a special election—did not call for Proposed Defendant Quintero to actually seek reelection, this does not alter our analysis of what the voters were presented with when they were asked to consider Proposition JJ.

<sup>24</sup> *Zeilenga v. Nelson*, 4 Cal. 3d 716, 720 (1971).

<sup>25</sup> *Carter v. Commn. on Qualifications on Judicial Appointments*, 14 Cal. 2d 179, 182 (1939); see also *Helena Rubinstein Intl. v. Younger*, 71 Cal. App. 3d 406, 418 (1977).

<sup>26</sup> *Carter*, 14 Cal. 2d at 182; see *Younger*, 71 Cal. App. 2d at 418.

<sup>27</sup> E.g. 87 Ops.Cal.Atty.Gen. 176 (City of Cerritos term-limits charter provision). In denying the quo warranto application filed in this earlier case, we found that the charter

As is the case with most legal propositions, there is room for some debate here as to the proper interpretation of section 12. Upon examining the language at issue in its full context, however, we do not consider this question to be a close one, and we conclude that the overall public interest would not be furthered by burdening the courts, the parties, and the public with the proposed quo warranto action. As we have said, the mere existence of a “debatable” issue is not enough to establish that the issue requires judicial resolution through the quo warranto procedure.<sup>28</sup> Our exercise of discretion “calls for care and delicacy,” and a private party who has merely raised a debatable issue is not entitled to pursue the debate in quo warranto proceedings where we determine that it would not serve the public interest.<sup>29</sup> Finally, the fact that Mr. Quintero’s term will end in June 2014—for all practical purposes before judicial proceedings could conclude—only reinforces our conclusion that the public interest is best served here by denying leave to sue.<sup>30</sup>

Therefore, because it is not in the public interest to authorize the initiation of a quo warranto lawsuit under the present circumstances, leave to sue is DENIED.

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provision at issue was sufficiently clear to effectively impose a hiatus period on holding office. Invoking the rules of interpretation that favor the right to hold elective office, however, we interpreted the ban more narrowly (i.e., as having a duration of two years, rather than four) than the proposed relators had urged. *Id.*

<sup>28</sup> See *Intl. Assn. of Fire Fighters*, 174 Cal. App. 3d at 697 (Attorney General “has discretion to refuse to sue when the issue is debatable”); see also 72 Ops.Cal.Atty.Gen. at 24.

<sup>29</sup> *City of Campbell*, 197 Cal. App. 2d at 650 (“The exercise of the discretion of the Attorney General in the grant of such approval to sue calls for care and delicacy. Certainly the private party’s right to it cannot be absolute; the public interest prevails. The presence of an issue here does not abort the application of such discretion; the issue generates the discretion.”); see 86 Ops.Cal.Atty.Gen. at 79; 72 Ops.Cal.Atty.Gen. at 20; 67 Ops.Cal.Atty.Gen. at 153-154; see also *City of Campbell*, 197 Cal. App. 2d at 649 (challenge to Attorney General’s discretion in denying leave to sue must show that such discretion was abused in an “extreme and clearly indefensible manner”).

<sup>30</sup> See 87 Ops.Cal.Atty.Gen. at 179.

KAMALA D. HARRIS  
Attorney General

State of California  
DEPARTMENT OF JUSTICE



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SAN FRANCISCO, CALIFORNIA 94102-7004

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October 25, 2013

Via Facsimile and U.S. Mail  
(562) 216-4445

C.D. Michel  
Sean A. Brady  
Michel & Associates LLP  
180 E. Ocean Boulevard, Suite 200  
Long Beach, CA 90802

RE: *The People of the State of California on the relation of John Rando and Mariano A. Rodas v. Frank Quintero* - Opinion No. 13-504

Counsel:

Enclosed is a copy of our opinion denying your clients, John Rando and Mariano A. Rodas, leave to sue in quo warranto in the above matter.

Sincerely,

*Susan Duncan Lee /sg*

SUSAN DUNCAN LEE  
Supervising Deputy Attorney General

For: KAMALA D. HARRIS  
Attorney General

SDL:sg  
Enclosures

cc: Michael J. Garcia, Ann M. Maurer, Andrew C. Rawcliffe (via facsimile & U.S. Mail)  
Marc J. Nolan



1 **PROOF OF SERVICE**

2 STATE OF CALIFORNIA, COUNTY OF LOS ANGELES

3  
4 I am employed in the County of Los Angeles, State of California. I am over the age of 18  
5 and not a party to this action. My business address is 613 East Broadway, Suite 220,  
6 Glendale, California 91206.

7 On November 13, 2013, I served the foregoing document described as MEMORANDUM OF  
8 POINTS AND AUTHORITIES IN PRELIMINARY OPPOSITION TO PETITIONER'S EX PARTE  
9 APPLICATION FOR ALTERNATIVE WRIT AND ORDER TO SHOW CAUSE WHY PEREMPTORY WRIT  
10 SHOULD NOT ISSUE on THE INTERESTED PARTIES named below by enclosing a copy in a  
11 sealed envelope addressed as follows:

12 C.D. Michel Attorneys for Petitioners  
13 Sean A. Brady  
14 MICHEL & ASSOCIATES PC  
15 180 East Ocean Blvd. Suite 200  
16 Long Beach CA 90802

17 Susan Smith, Deputy Attorney General Attorneys for Respondent  
18 Office of the Attorney General  
19 300 S. Spring St.  
20 Los Angeles CA90013

21 X BY PERSONAL SERVICE - I caused such envelope to be delivered by hand to the  
22 addressee.

23 X (State) I declare under penalty of perjury under the laws of the State of California that  
24 the foregoing is true and correct.

25 Executed September 13, 2010, at Los Angeles, California.

26   
27 ANDREW C. RAWCLIFFE