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EXHIBIT 3

Case 2:16-cv-06164-JAK-AS Document 59-3 Filed 10/02/17 Page 2 of 298 Page ID #:1716

JOHN J. DONOHUE FLANAGAN vs CALIFORNIA ATTORNEY GENERAL

July 12, 2017

1

1	UNITED STATES DISTRICT COURT
2	CENTRAL DISTRICT OF CALIFORNIA - WESTERN DIVISION
3	
4	MICHELLE FLANAGAN, SAMUEL GOLDEN, DOMINIC NARDONE,
5	JACOB PERKIO, and THE CALIFORNIA RIFLE & PISTOL
6	ASSOCIATION,
7	Plaintiffs,
8	vs. No. 2:16-cv-06164- JAK-AS
9	CALIFORNIA ATTORNEY GENERAL XAVIER BECERRA, in her
10	official capacity as Attorney General of the state
11	of California, SHERIFF JAMES McDONNELL, in his official
12	capacity as Sheriff of Los Angeles County, California,
13	and DOES 1-10,
14	Defendants.
15	~~~~~
16	
17	DEPOSITION OF
18	JOHN J. DONOHUE
19	Wednesday, July 12, 2017
20	9:47 a.m.
21	180 East Ocean Boulevard, Suite 200
22	Long Beach, California
23	
24	Sherryl Dobson, RPR, CCRR, CSR No. 5713
25	



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#:1717 JOHN J. DONOHUE FLANAGAN vs CALIFORNIA ATTORNEY GENERAL

July 12, 2017 2

1	APPEARANCES OF COUNSEL:
2	
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4	MICHEL & ASSOCIATES
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8	
9	For the Defendants:
10	JONATHAN M. EISENBERG, Deputy Attorney General STATE OF CALIFORNIA, DEPARTMENT OF JUSTICE,
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14	
15	Also Present:
16	MATTHEW NGUYEN
17	
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19	
20	
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24	
25	
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13 14 15	Ex 8	Review of Economics & Finance paper titled "The Impact of Right-to-Carry Laws on Crime: An Exercise in Replication"	84
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1	DEPOSITION OF JOHN J. DONOHUE
2	Wednesday, July 12, 2017
3	
4	JOHN J. DONOHUE,
5	having been first sworn, testified as follows:
6	EXAMINATION
7	BY MR. BRADY:
8	Q Good morning. Can you state your name for the
9	record, please?
10	A John Donohue.
11	MR. BRADY: And I'm going to mark this Exhibit 1.
12	(Exhibit 1 was marked.)
13	BY MR. BRADY:
14	Q Have you seen this before?
15	A I don't know if I've seen this.
16	MR. EISENBERG: Yeah, I don't think I forwarded
17	this one to him.
18	MR. BRADY: Yeah.
19	MR. EISENBERG: This one came in very recently,
20	right?
21	MR. BRADY: Yes.
22	MR. EISENBERG: So I'll represent that I did not
23	send this to him, but I just communicated with him about
24	the change of the location, as, obviously, he's here.
25	MR. BRADY: Yeah, yeah, of course. Yeah, that's
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25	Q So the testimony you give is the same as if you
24	A Yes.
23	under oath, you understand that?
22	know, please make audible responses, yes, no, that you're
21	Q So when I give you the admonitions about, you
20	A Yes.
19	the processes of the deposition?
18	Q Okay. So do you feel that you're familiar with
17	A Yeah, I think less than ten.
16	ten?
15	Q Okay. So it's a handful, you'd say? Less than
14	A It's a rough guess.
13	Q Okay.
12	but maybe five times.
11	A That's a good question. I'm not totally sure,
10	deposed as an expert?
9	had have you been how many times have you been
8	On that note, how many depositions have you
7	make everyone's life a little easier.
6	kind of hard to spell. I know it's difficult, but it'll
5	Q Can you please say yes or no. The hmm-hmms are
4	A Hmm-hmm.
3	you're here today to have your deposition taken?
2	Q Just want to make so you understand that
1	fine.

were giving it in a court.
You understand that?
A Yes.
Q So if you do not fully understand a question,
please feel free to ask me to clarify. The only thing
that I do ask is that you allow me to finish my question
and I will allow you to finish your answer.
You also might want to leave a little lag time
in answering my question in case Jonathan would like to
make an objection, although I don't know that I'll be
getting into anything that would require that.
But does that all make sense?
A That's fine.
Q Okay. So you are here as an expert on behalf
of the Attorney General, Xavier Becerra, in the matter o
Flanagan v. Becerra; is that correct?
A That's right.
Q Have you prepared for this deposition in any
way?
A Yeah. I mean, in the sense that I sort of
reviewed my report and the report of Gary Kleck and, you
know, looked over my broad materials.
Q When you say the report of Gary Kleck, you're
referring to the rebuttal report that he provided in
response to the report that your expert report in thi

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JOHN J. DONOHUE FLANAGAN vs CALIFORNIA ATTORNEY GENERAL

1	matter?	
2	A	That's right.
3	Q	And the materials that you say, are those the
4	materials	that are cited in your report as supporting
5	A	Yes.
6	Q	your conclusions?
7		Okay. That's a yes?
8	A	Yes.
9	Q	I know. I'm sorry, I know it's
10	A	I'll be attentive today.
11	Q	That's okay.
12		Did you have any communications with
13	Mr. Eisenb	erg during this preparation?
14	A	Was that ever or just in the last couple of
15	days?	
16	Q	I'm sure you did ever. He just represented
17	that he co	mmunicated the deposition notice to you. But
18	in prepara	tion for the material that would be presented
19	in this de	position.
20	А	Yes.
21	Q	How much time did you spend speaking with
22	Mr. Eisenb	erg, more or less?
23	А	Maybe hour and a half in total, I'm thinking.
24	Q	You provided in your expert report and I
25	guess we s	hould mark that as Exhibit 2, please.
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Exhibit 3 - 10

(Exhibit 2 was marked.)
BY MR. BRADY:
O So Exhibit 2 has been marked.
This is your expert report
MR. EISENBERG: Have you got only one copy? In
other words, you have only two copies here?
MR. BRADY: Yeah. I can have another one
MR. EISENBERG: Okay. So we'll both work off of
the actual exhibit.
MR. BRADY: Okay.
MR. EISENBERG: As marked by the court reporter.
MR. BRADY: That's fine. And if you need to make
any notes, then I will trade you. If that's to your
liking.
Q Is this that I've just marked as Exhibit 2 the
expert declaration or the expert report that you
prepared for this matter?
A Yeah, it seems to be the report, and then I
attached my CV. I think I was asked to attach a CV, so I
attached a CV.
Q And is that CV comprehensive as to all of
your all of your background and qualifications?
A Yes.
Q What was your assignment in this matter for
Mr. Eisenberg?

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FLANAGAN vs CALIFORNIA ATTORNEY GENERAL

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25	Q Okay. But the report has not been revised?
24	BY MR. BRADY:
23	you.
22	there is a more updated version. So I e-mailed it to
21	an updated version. They're not hugely different, but
20	MR. EISENBERG: If you recall, I e-mailed to you
19	So there are always updates coming along.
18	A Yes, I'm I'm still working on that paper.
17	most recent version of your work?
16	this report that you originally provided no longer the
15	Exhibit B? Would the updated study so is Exhibit B to
14	Q So does the updated study would that be
13	BY MR. BRADY:
12	report. So I just wanted to note that.
11	an updated version of the study that's attached to the
10	We submitted an updated report to you. Sorry,
9	MR. EISENBERG: Objection. Lacks foundation.
8	conclusions that you intend to provide in this matter?
7	Q So that expert report contains all of your
6	report. So I did finish that.
5	A Yeah, I mean, the assignment was the expert
4	Q Okay. And have you finished that assignment?
3	right-to-carry laws on crime.
2	rehearsing my knowledge and research on the impact of
1	A I was asked to write an expert report, sort of

Exhibit 3 - 12

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	JOHN J. DONOHUE July 12, 2017 FLANAGAN vs CALIFORNIA ATTORNEY GENERAL 12
1	A No, I have not revised the report.
2	Q Only Exhibit B?
3	A Yes.
4	Q So then the answer is you have not finished
5	your assignment in this matter?
6	MR. EISENBERG: Objection. Ambiguous.
7	But you may answer.
8	THE WITNESS: Okay. I just wasn't sure if I was
9	supposed to answer.
10	I mean, I think of myself as having finished
11	the expert report, and in that sense although my
12	you know, my job is to be a researcher and, you know,
13	until this paper is published, I'll be working on it. So
14	that process goes on.
15	So I think my task here was to write the expert
16	report, but my task, you know, and my job as a Stanford
17	researcher is to, you know, get that paper published, and
18	I'll be working on that until it finally is published.
19	BY MR. BRADY:
20	Q So that the paper that was attached as
21	Exhibit B, both the original Exhibit B and the updated
22	one neither is published; is that correct?
23	A That's right.
24	MR. EISENBERG: Wait. Objection. Ambiguous as to
25	the word "published."
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Case 2:16-cv-06164-JAK-AS Document 59-3 Filed 10/02/17 Page 14 of 298 Page ID July 12, 2017 JOHN J. DONOHUE FLANAGAN vs CALIFORNIA ATTORNEY GENERAL 13 1 THE WITNESS: Yeah, just --2 BY MR. BRADY: 3 You just -- did you just say that it is -- your 0 paper is not published yet? 4 5 Α Yeah. What I --6 What did you mean by it is not published? 0 7 I finished the paper and sent it off to the Α 8 National Bureau of Economic Research, and they released 9 it as an NBER working paper. So in one sense that's 10 publication. 11 But when I was referring to publication, I was 12 meaning -- whenever I finish a major paper, I would 13 submit it to a peer-review journal, and that, 14 unfortunately, takes a long time. 15 I have submitted this paper, and, you know, 16 it'll be a while before I hear back from them. And, you 17 know, it would be -- it wouldn't be unusual for them to 18 say, you know, do this or do that, you know, can you add 19 a table or something like that. So in that sense 20 there'll be a process before the ultimate publication 21 comes. 22 Okay. So what does "working paper" mean Q 23 exactly? 24 Well, the National Bureau of Economic Α Research -- I'm very happy to be a member of it -- really 25

Exhibit 3 - 14

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	JOHN J. DONOHUE July 12, 2017 FLANAGAN vs CALIFORNIA ATTORNEY GENERAL 14
1	is the most elite group of empirical academic economists
2	or empirical economists in the country.
3	And if you're a fellow of the National Bureau
4	of Economic Research as a way to facilitate your
5	research, getting out into the public domain more
б	rapidly, they will, you know, essentially publish it and
7	reprint it and I could even show you what the they
8	do.
9	I think I brought a copy of the actual
10	publication that they were so like this is the NBER
11	working paper publication, and this goes on to, you know,
12	everyone in the world that they have on the mailing list.
13	MR. EISENBERG: Do you have multiple copies of
14	that?
15	THE WITNESS: I do have multiple copies, although
16	I don't have multiple copies with me.
17	MR. EISENBERG: Right.
18	THE WITNESS: But certainly, people can take this
19	one, or I can send them to them.
20	MR. EISENBERG: Can we mark this I mean, it's
21	your deposition but if he wanted to mark it as an
22	exhibit and it would stay here, is that going to
23	present
24	THE WITNESS: Oh, no, no, no, problem. I have a
25	stack of these. They send maybe ten of them.
_0	
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1	MR. BRADY: Okay. Then we mark this as Exhibit 3,
2	please.
3	(Exhibit 3 was marked.)
4	THE WITNESS: I should have thought about bringing
5	more. I probably have thrown them all out.
6	BY MR. BRADY:
7	Q So a working paper, to be clear, has not been
8	peer reviewed?
9	A No, it's only something that a research fellow
10	of the NBER has submitted. Jim Poterba, who's the head
11	of it, then makes a judgment about whether it's
12	appropriate to send out, and he does send it out if it
13	is.
14	Q Do people in your field cite to working
15	papers
16	MR. EISENBERG: Objection. Ambiguous as to
17	"field" oh, I'm sorry, you're not finished? Okay. I
18	thought you'd finished.
19	BY MR. BRADY:
20	Q Do people in research fields rely on working
21	papers in supporting other in supporting their
22	studies?
23	MR. EISENBERG: Objection. Vague and ambiguous.
24	The term "research field" is overbroad and may go beyond
25	the particular expertise of Professor Donohue.
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	JOHN J. DONOHUE July 12, 2017 FLANAGAN vs CALIFORNIA ATTORNEY GENERAL 16
1	But you may answer.
2	THE WITNESS: Okay. Yeah, in my experience, it
3	would be unusual in my well, I don't know if I want to
4	go that far. It would be very common in reading a piece
5	in my field to see an NBER working paper cited.
б	BY MR. BRADY:
7	Q I'm sorry, it would be unusual to see
8	something
9	A No, it would be very common to see NBER working
10	papers cited.
11	Q It would be common to see a published
12	peer-reviewed study cite a working paper?
13	A Yes. And I'm sure I've done it many times.
14	Q How long did it take you to prepare the report
15	in this matter?
16	MR. EISENBERG: Objection. Ambiguous as to
17	"report."
18	Are you speaking about the expert report or the
19	exhibit?
20	MR. BRADY: The report in this matter.
21	MR. EISENBERG: Okay.
22	BY MR. BRADY:
23	Q Under Federal Rule of Civil Procedures Rule 26,
24	you had to prepare a report, correct?
25	A Yes.
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	JOHN J. DONOHUE July 12, 2017 FLANAGAN vs CALIFORNIA ATTORNEY GENERAL 17
1	Q And that report, how long did it take you to
2	prepare?
3	A You know, since I was I was getting a lump
4	sum, I didn't keep track of my hours, which is one reason
5	I like getting a lump-sum payment. But, you know,
б	probably 40 hours.
7	Q And what was that lump sum?
8	A I can't remember the precise number, but it was
9	something like 21 21,000, I think. I would have that
10	figure somewhere, but I don't recall it off the top of my
11	head.
12	Q And that was for the report that you prepared
13	for this matter, not your working paper, correct?
14	A That's right.
15	Ah, yes. I should have noticed that in my own
16	report I did mention that I was paid \$21,250. So not a
17	bad guess.
18	Q Do you have a juris doctorate degree?
19	A I do.
20	Q Are you a practicing lawyer?
21	A No.
22	Q Are you a member of the California State Bar?
23	A No.
24	Q Are you a member of any state bar?
25	A Yes.



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	JOHN J. DONOHUEJuly 12, 2017FLANAGAN vs CALIFORNIA ATTORNEY GENERAL18
1	Q What state bar or bars would that be?
2	A Connecticut and D.C.
3	Q Have you ever practiced law?
4	A I have.
5	Q How many firearms-related studies have you
6	conducted?
7	A You know, I've done a number. And think I
8	might have even mentioned that in here. Let me refer
9	back to my own report.
10	So I said my first published article in this
11	literature appeared 18 years ago, and the latest of my 11
12	articles in this area was just issued as a National
13	Bureau working paper.
14	Q So would you represent that every
15	firearms-related study that you have conducted is
16	contained in this report?
17	A (No audible response)
18	Q I'm sorry, not contained, mentioned.
19	A I mean, my CV would mention all of those, but I
20	didn't refer to them in the actual written report. I
21	don't I don't know if I referred to any of the prior
22	studies other than the National Bureau study.
23	Q Okay. But any firearm-related study or paper
24	that you have written would be mentioned in the CV?
25	A Yes.

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Do you know whether all of the firearm-related 1 0 2 studies you have conducted analyzed the effectiveness of 3 a firearm restriction? You know, I -- a lot of my work -- I was 4 А 5 originally asked to comment on some work that John Lott 6 had done, in which he was exploring the impact of 7 right-to-carry laws on crime. 8 And so I would say the heart of my work has 9 focused on that question, what is the impact on crime of 10 the state adoption of right-to-carry laws. 11 Have you authored or coauthored any studies 0 12 about firearms-related matters that are not about 13 right-to-carry laws? 14 A You know, I don't think that I -- I don't think 15 I've written anything for a peer-reviewed journal about 16 firearms that didn't focus on right-to-carry laws. 17 So all of -- is it fair to say that all Okav. 0 18 of your work on firearm-related matters is about the 19 effectiveness of right-to-carry laws? I think all of my publications and 20 Α 21 peer-reviewed journal fall into that. Probably, you 22 know, some shorter pieces that I've worked on have 23 discussed other aspects of firearm regulation, but I'm 24 distinguishing between writing for, you know, a 25 peer-reviewed journal versus, you know, some other forum.



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JOHN J. DONOHUE FLANAGAN vs CALIFORNIA ATTORNEY GENERAL

1	Q Okay. At the outset I'd like to get some terms
2	squared away, because I barely passed statistics class.
3	So I'm going to need your assistance.
4	What is panel data analysis?
5	A Yeah, this this is
6	Q And before you begin, we just need the
7	elementary dumb it down for me a little bit, just so I
8	can understand this.
9	A Sure. And I this is my life is sort of
10	talking about this, because I do teach this to law
11	students, which, on the whole, know zero about
12	statistics. In fact, most of them have gone to law
13	school because they never wanted to see math again.
14	But John Lott's initial study was a panel data
15	study, and so what is that? It was actually an
16	interesting innovation in studies designed to evaluate
17	laws and policies that has one very nice feature, that
18	you not only look at the states that you're interested in
19	that may have had a change in the law, but you also look
20	over time. And you also look at the states that don't
21	have the change.
22	So essentially, what I refer to when I say
23	panel data is I have data on many jurisdictions it
24	could be state; it could be county; it could be city
25	plus I follow all of them over some period of time.



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FLANAGAN vs CALIFORNIA ATTORNEY GENERAL

21

1	And so the sort of simplest study is often a
2	time series study, where you're just looking at, let's
3	say, California. They made some change, and you compare
4	before and after. So that would be a time series
5	analysis.
б	Another time analysis is you just look you
7	know, crime in 2015 across 50 states. That's a
8	cross-section, looking at one spot in time. And panel
9	data sort of combines both of them.
10	It not only looks across in my study, the 50
11	or 51 jurisdictions and then over a period of years as
12	well. So it has all of the advantages of time series and
13	a cross-section combined. And that was considered to be
14	a major advance in the study of impact of law and policy.
15	Q Okay. You talked about jurisdiction and time.
16	These are two components of a panel data
17	analysis; is that correct?
18	A Yes.
19	Q Are those what you call fixed effects?
20	A Well, the there's an interesting element in
21	panel data. One thing that people have realized over
22	time is that it's often hard to fully capture all of the
23	influences on in this case crime, but it could be
24	whatever you're interested in looking at with
25	explanatory variables that you can collect.



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Exhibit 3 - 22

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So in an ideal state of the world, a researcher like me would like to have perfect data, and I could include all of that into my statistical model, but that's unrealistic. There are going to be many things that we won't be able to capture.

6 And so what panel data with fixed effects 7 allows you to do is it says, We know we can't explain 8 every reason why South Dakota has a lower crime rate than So what we will assert into our model is that 9 Louisiana. 10 there is some enduring fixed effect that explains why 11 crime is lower in South Dakota than it is in Louisiana, 12 in addition to whatever things that we can control for, 13 that we can see.

14 So like one thing you could notice about 15 Louisiana is it has a different demographic makeup than 16 South Dakota, and that would influence crime, and I can 17 control for those things.

But in panel data you get this nice benefit of being able to have this fixed effect captured by the state fixed effect, which gives you a little bit more power in being able to draw inferences about the impact of a change in law or policy. So that is a nice feature of the data.

24 Q Can you have a panel data analysis without 25 fixed effects?



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A Yes, yes, yes.

Q And just to be clear, the fixed effects in your -- that you're referring to are geographic, state, and time?

A Yes. So the other fixed effect that we have used -- and everyone who has looked at this has done it since John Lott initiated this literature -- would look at the fact that there's a very interesting dimension to crime in the United States, and even internationally, that there are waves with crime.

So if you plot the data for, let's say, murder in the United States and murder in Canada, they track each other almost perfectly, even though Canada has less than one-third the murder rate that we have.

So the Canadian fixed effect means that they have a lower level of crime, but the year fixed effect means that they get the same change in crime. So it's a very interesting dynamic of how whatever's in the ether and ethos of society can impact crime.

20 And these panel data models allow you to 21 capture that through what's called the year fixed effect.

Q Okay. What is a synthetic control?

A So this is a -- I mentioned that panel data was considered a sort of big leap forward in the empirical evaluation of law. There have been some areas where the



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Exhibit 3 - 24

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1 panel data results have been a little bit more ambiguous 2 or uncertain or fragile than people have liked, and it 3 turns out this area is one of those.

And because of that, some researchers at Harvard Economics Department, specifically Alberto Abadie and his coauthors, devised a new technique to do a better job of predicting the actual causal impact of legal or policy interventions. And they called it the synthetic controls approach.

Essentially, what it does is it says, well, one problem that we have with the panel data approach is that you're always trying to replicate as closely as you can something like the experience of a randomized control experiment that you would see in the medical realm. So they have a treatment group and a control group.

In the greatest of all worlds, you've randomized people into those groups and that's the gold standard of identifying causal impacts. Very hard to do that in this domain and in many social domains. So that's why panel data was implemented as a way to get better estimates.

But the critique of panel data is you separated the world into the treatment group, the states that adopt the right right-to-carry laws, and the control group, the states that haven't yet adopted it. But that may not be



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Exhibit 3 - 25

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1 the best comparison study.

2 There may be too much imprecision because --3 and this turned out to be the problem with John Lott's 4 original work. He had a small number of states that had 5 adopted right-to-carry laws, but they were states like 6 South Dakota, Maine, and when you take those as your 7 treatment statements and compare those to the 8 non-treatment states, the states that did not adopt right 9 to carry, your estimates are a little less precise than 10 you would like.

11 And so the idea behind Abadie's work is, rather 12 than having every state as a panel data be the control if 13 you're not a treatment, I think we can do better, and we 14 can find a protocol to identify what are a better set of 15 control states. And that's what the synthetic control 16 tries to do.

17 It tries to concoct a better control, so that 18 we can answer the -- the big question in this literature is what is the counterfactual. So when Texas adopts a 19 20 right-to-carry law, we see what happens afterwards. We 21 can't see what would have happened, had they not adopted 22 the right-to-carry law.

23 And the synthetic control is going to give you 24 an estimate of what would have happened, had Texas not 25 adopted a right-to-carry law.



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1 What is a regression? 0 2 So panel data is one form of the broader tool Α 3 of multiple regression, and essentially, all the 4 regression is trying to do is to allow you to put in some 5 explanatory variables into a statistical model that will 6 explain the outcome that you're interested in. 7 And so you could -- I mean, literally, we have 8 regressions for everything you can imagine. So for a 9 while I would keep track of, you know, how many hours of sleep I would get, and I'd put in explanatory variables 10 11 like how much I exercised the day before or, you know, 12 how late I ate or -- and then I would run regressions on 13 how I would feel every day, and I would put an 14 explanatory variables like how much I slept and, again, 15 what I ate. 16 So whatever you're interested in, if you can 17 get data, you can create a regression model that has 18 explanatory variables that are designed to explain the 19 dependent variable, which is whatever the measure you're 20 interested in is. 21 And so in this case the regression models, of 22 which panel data is one form, are trying to explain the 23 crime rates in states, with specific focus on the 24 right-to-carry law being the explanatory variable that 25 you're most interested in for this study.



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1 Q Okay. What is a statistically significant 2 increase?

A Yeah. So in this work we are interested in seeing do we observe any change in crime in the aftermath of right-to-carry adoption. And so you could get a zero effect. You could get an increase positive, or you could get a decrease negative.

And one of the nice things about regression is it gives you two things. It not only -- it gives you a point estimate, which is the actual prediction for the -in this case, the impact of a right-to-carry law on crime, but it also tells you a standard error, which is how -- how precise that estimate is.

And the relationship between the estimate and the standard error is what allows you to make conclusions about statistical significance. And broadly, if the estimate is large relative to the standard error, then we put it out as more statistically significant.

19 Q So is there any set percentage that would be 20 considered a statistically significant increase in the 21 work you do?

A Yes. There are usual cutoffs that researchers can employ, and so I think in my paper I will put asterisks, identifying whether it's statistically significant at the .1 level or the .05 level or the .001



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Exhibit 3 - 28

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Case 2:16-cv-06164-JAK-AS Document 59-3 Filed 10/02/17 Page 29 of 298 Page ID **#**1743 JOHN J. DONOHUE July 12, 2017 FLANAGAN vs CALIFORNIA ATTORNEY GENERAL 28 1 And those will give you an indication of how level. 2 statistically significant the particular result is. 3 Some people don't like using those asterisks, 4 and would like, you know, different sorts of descriptions 5 of how significant the results are, but that's the one I 6 used on this paper. 7 And how do you determine that number? 0 8 А So again, it's -- it's a statistical 9 calculation that will look to the estimate that you have and the standard error. And as a very crude rule of 10 11 thumb, if the estimated effect -- let's say you estimated 12 crime went up by ten percent. 13 If the estimated effect is twice the size of 14 the standard error -- so the standard error, let's say, 15 is four percent -- that would have a ratio of 2.5. So 16 ten divided by four. 17 And once you have that ratio, then you can look 18 to a statistical table to tell you what level of 19 significance you have. So anything over two is usually a 20 sign that you're statistically significant at the .05 21 level or sometimes the five percent level.

Q Okay. I'm going to give you a few terms, just going through to make sure that we're clear on what I'm talking about.

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When I say license holder, would you understand



Case 2:16-cv-06164-JAK-AS Document 59-3 Filed 10/02/17 Page 30 of 298 Page ID **#**.1744 JOHN J. DONOHUE July 12, 2017 FLANAGAN vs CALIFORNIA ATTORNEY GENERAL 29 that to mean somebody who has been issued a concealed 1 2 weapon permit? 3 Α Yes. And if I say CCW, does that term make sense to 4 0 5 you? 6 Concealed carry weapon. Α 7 0 Sure. 8 And that is the technical -- or the, you know, 9 express definition, but it basically means a license, 10 I know other states say CHL or something -- here right? 11 in California we say CCW. 12 So if I happen to say that, I'll be referring 13 to the license. Does that make sense? 14 А Yes. 15 So we're talking about panel data analysis. 0 16 Would it be fair to characterize your report 17 and Exhibit B -- let me start over by first asking about 18 your study. 19 Would it be fair to characterize your study 20 that was attached as Exhibit B as a panel data analysis? 21 It has two parts to it. So the first part sort Α 22 of follows the prior literature, and just updates it to 23 the most recent crime data available. 24 And then the second part is the synthetic 25 controls analysis. So that is a separate type of

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1	statistical approach.
2	Q So you did both a panel data analysis and a
3	synthetic controls analysis?
4	A Yes.
5	Q And they both reach the same conclusion?
6	A They varied on some items, but they both reach
7	the same conclusion on the impact of right-to-carry laws
8	on violent crime. They came out differently on property
9	crime.
10	Q And could you summarize your conclusion of what
11	is the ultimate conclusion of both of those?
12	A Yes. So I mean, the take-away that I got from
13	the research was that right-to-carry laws increased
14	violent crime in the neighborhood of, you know, 13 to 15
15	percent, and that comes from the synthetic controls
16	assessment.
17	And so when I say 13 to 15 percent, just to be
18	a little more precise, the pattern seems to be an
19	incrementally rising violent crime effect, and since I
20	looked for ten years after adoption, the tenth year
21	effect was 13 to 15 percent, depending on which specific
22	model one looked at.
23	And so that was what I took away as the
24	strongest conclusion from the paper. The right-to-carry
25	results are somewhat different in form, but essentially
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1	were supportive of that rough conclusion if one looked at
2	the models that I thought were the most appropriate,
3	panel data models.
4	Q And for those models, how many regressions did
5	you run?
б	A You know, essentially, what I tried to do was,
7	you know, just do my own panel data model. I refer to
8	that as DAW, for the initials of the three authors,
9	Donohue, Aneja, and Weber.
10	And so I run a basic statistical model in two
11	ways, a sometimes referred to as a dummy variable
12	model, where you're just predicting an average change in
13	crime in the aftermath of right-to-carry, and then a
14	trend model that is trying to predict the change in the
15	trend of crime in the aftermath.
16	Q Do both of those require running regressions?
17	A Yes.
18	Q Okay.
19	A Yeah. And so those would be two regressions
20	that I would run for the right-to-carry estimates, using
21	my model.
22	But then I did versions of those for both
23	murder, violent crime, and property crime. And then I
24	went to other people's published models to see if they
25	would generate the same results. So everything I tried
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1	to do with my model, then I would try to replicate with
2	other published models to see if the results would come
3	out the same.
4	Q Are you able to say how many regressions you
5	ran?
6	A You know, I could I could count them up, but
7	it would take me a while. So in just thinking about it,
8	eight for the DAW model over the full period, and then I
9	would also do eight for the Brennan Center model, eight
10	for the Lott and Mustard model, eight for the Marvell and
11	Moody model.
12	But I also then showed results for a limited
13	time period in the aftermath of the crack cocaine
14	epidemic. So I, you know, again, showed more regressions
15	along those lines.
16	And then it depends on whether you consider
17	synthetic controls to be in this category, but I have a
18	series of estimates for them as well.
19	Q And what would those estimates be?
20	A So for the synthetic controls approach, it's
21	sort of a two-stage analysis, that you would get an
22	estimate for each individual state and then aggregate
23	those into a single estimate for the impact for each year
24	for ten years, which is the way I did the analysis.
25	And so, again, I did that for both the DAW
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	JOHN J. DONOHUE July 12, 2017 FLANAGAN vs CALIFORNIA ATTORNEY GENERAL 33
-	model as well as for the Brennan Center model and the
1	Lott and Mustard and Marvell and Moody models.
	Q Okay. Did you include all of those regressions
	in your in the DAW?
	A Yes. So in the full paper, not in the expert
	report, they would all be included, but not in the more
	limited expert report.
	Q So all regressions that you ran are
	contemplated in your paper, in your in DAW?
	Should we just refer to it as DAW? Would that
	help?
	A Whatever works for you is fine with me.
	Q That seems to be your terminology, correct?
	A Yes.
	Q So all of the regressions you ran are
	contemplated in the DAW?
	A You know, it's hard to know I literally
	haven't run a regression in years. Hard to know how much
	the staff was working away, but all of the ones that I
	looked at and evaluated appear in the paper, in, you
	know, the various versions of the paper that I've done.
	Q So you had staff helping you run regressions
	A Yes.
	Q for the DAW?
1	A Yes.
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	#:1749 JOHN J. DONOHUE July 12, 2017 FLANAGAN vs CALIFORNIA ATTORNEY GENERAL 34
1	Q Did you rely on staff to present the
2	regressions that you reviewed to you?
3	A Yes. I mean, I'm fortunate that I'm able to
4	hire research assistants to actually, you know, run the
5	regressions for me. So I don't have to do that myself.
6	Q Could they have and when I say the staff,
7	your assistants.
8	Could they have withheld certain regressions
9	without your knowledge?
10	A It's conceivable, because one never knows what
11	someone does that you don't know, but they typically just
12	do what I tell them to do. So they would then bring
13	whatever I tell them to do to me.
14	Q What would be the effect of omitting
15	regressions?
16	A You know
17	MR. EISENBERG: Wait a minute. I'll just
18	interpose an objection. Vague and ambiguous.
19	But you may answer.
20	THE WITNESS: Yeah. I mean, it's one could
21	imagine a world where someone runs lots of regression
22	analyses and gets results that they don't like and then
23	buries them and then because there's always a certain
24	amount of statistical noise in any of these models, if
25	you run them enough different ways, you can bounce the



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numbers in a way that, you know, some estimate will 1 2 suddenly bounce in a certain direction, and if then you 3 grab that one and say, oh, this is what I found, then you 4 can get very misleading results. 5 BY MR. BRADY: 6 Did you do that in preparing the DAW? 0 7 No. I mean, I really tried to be extremely Α 8 careful in this way to sort of show -- you know, show 9 estimates that I -- that I even think are not plausible, 10 just in case somebody believes that they think that is a 11 more plausible estimate. So I will always put into my 12 paper things that I may find not plausible estimates, but 13 I just want researchers to know the full scope of the 14 results. 15 And I think one time Stephen Stigler at 16 University of Chicago said, I want to see hands above the 17 table in statistics, and by that I meant that he didn't 18 want somebody so -- working in the background to obscure 19 results and pick out very selected results because --20 because of the nature of statistical analysis, that there 21 are these random variations, if you run enough 22 regressions and then just pick out one that you like, you 23 can really, really engineer results that are very 24 misleading. 25 Q Do you recall seeing any regressions that



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1	contradicted your conclusion in the DAW?
2	A You know, some of the regressions that I
3	include in the paper using the panel data models are
4	inconsistent with, certainly, the synthetic controls
5	conclusions.
6	Q So some regressions are not consistent with
7	your conclusion in DAW? Is that a fair statement?
8	A Yes.
9	Q What criteria did you use in choosing which
10	regressions to include?
11	A You know, essentially, what I did was I
12	wanted to, you know, choose the model I thought was the
13	best, and that's what I referred to as DAW specification
14	or model.
15	And then I wanted to give researchers
16	especially because there is this long history of
17	uncertainty about the panel data estimates a sense of
18	how robust the results would be if you ran other
19	published versions of models that were trying to estimate
20	the impact of right-to-carry laws.
21	And so I used the Brennan Center model and ran
22	those results through, and those were extremely similar
23	to my version. But I also used models that had been used
24	by those who were advocating that right-to-carry laws
25	reduced crime, to see what would happen if we ran their



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Case 2:16-cv-06164-JAK-AS Document 59-3 Filed 10/02/17 Page 38 of 298 Page ID JOHN J. DONOHUE July 12, 2017 FLANAGAN vs CALIFORNIA ATTORNEY GENERAL 37 models on the full data set that was now available to me. 1 2 I'm not sure if I heard what criteria you used 0 3 in determining what regressions. 4 Could you -- are there specific criteria that 5 you looked at, like this regression meets this criterion, 6 et cetera, that you could articulate as to --7 I mean, again, for my model, my Α Yeah. 8 preferred specification, this is something that I've been 9 working on for a number of years, and, you know, I'm always reading what other people write. 10 11 And so I sort of looked across the board at 12 crime models that people were using, not only for 13 right-to-carry, but for other areas, and just thought, 14 well, almost everything I've done in the past was really

14 weil, almost everything i ve done in the past was really 15 just sort of responsive to the literature. Maybe now I 16 should, you know, sort of throw off what other people did 17 and just say what do you think is the best model? And so 18 that's what I did for the DAW model.

Having done that, though, I know that there's always going to be a concern in panel data, you know, have you cherry-picked the model in some way. And so I thought I would take, you know, another prominent crime model, which was the Brennan Center model, and sort of ran that through.

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And then I said, and also, it would -- I'm sure



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1	the public would be interested if they followed this
2	debate over the years, what would the models of Lott and
3	Mustard and Marvell and Moody show. So I included those.
4	Now, I've been critical of those models, but I
5	still thought it would be useful to alert people to what
б	those models those models that Lott and Mustard
7	thought were the best ones and Marvell and Moody thought
8	were the best ones estimated on the data set that I
9	had created. So that was my selection criterion.
10	One, what did I think was best; and, two, what
11	were other models that had been used to advocate the
12	opposing view so those were Lott and Mustard and
13	Marvell and Moody and what is just another general
14	crime model that was sort of widely referred to in the
15	literature.
16	Q What criteria did you think were best?
17	A Well, for me, you know, there were there are
18	a lot of small decisions that you have to make when
19	you're doing these analyses.
20	You know, for example, Lott and Mustard didn't
21	include police and incarceration in their paper. And I

have always included police and incarceration, because I think of those as two explanatory variables that play an important role in influencing crime.

So, you know, if you just go down the



Exhibit 3 - 39

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explanatory variables that I include, you get a sense of the ones that I think were most appropriate. And, you know, you can do the same thing for the Lott and Mustard and Marvell and Moody, to see what they thought were most appropriate.

6 It's interesting how many choices you have to 7 make to implement a statistical model. And that's why 8 you're always concerned about the integrity of the 9 researcher, because you don't want someone going through 10 and tweaking the model and -- you know, literally, a 11 hundred different ways, running a hundred different 12 regressions, and then just showing you the one where the 13 statistical noise bounced it.

Now, remember we talk about statistical significance. And so what that term actually means is, if you really had a zero effect, how likely is it that we would estimate a true effect? And -- well, I'm being ambiguous here.

19 If you really had a zero effect, how likely is 20 it that your statistical estimate would suggest that 21 there was a significant effect? And if you're using the 22 five-percent level as your measure of statistical 23 significance, it means five out of a hundred times you 24 will get results that are ostensibly meaningful, even 25 though there is no effect, just by the operation of



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And so if somebody is dishonest, they could run the model a hundred times and -- you know, about two and a half of those will be on one side, and you're estimating an increase in crime, for example. Two and a half percent would be on the other side, estimating a decrease.

8 And if you were dishonest, you could just show 9 the best one that shows either the increase, if you wanted to show an increase, or a decrease, if you wanted 10 11 to show a decrease. So that's one thing that is very 12 important, I think, in this area, is that there be 13 transparency and not an effort to take advantage of this 14 random or stochastic component of the estimates, which 15 can bounce around a little bit.

16 Q Did you only run regressions for states that 17 didn't change their laws for ten years after an RTC law?

And just to be clear "RTC" is the term used for right-to-carry laws, right, so we understand each other? A Yes.

Q And is that -- you only ran regressions for states that didn't change their laws for ten years after an RTC law was adopted?

A Well, for the panel data models, everything gets included in all of those. For the synthetic



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1 controls models, what I did there was only identify what 2 the estimated impact was for the ten years after 3 right-to-carry adoption. And so any state that had not 4 adopted a right-to-carry law in that ten-year period 5 could be a potential control in doing the synthetic 6 control analysis.

So for example, Wisconsin adopted a right-to-carry law in 2011. And that means if I'm trying to figure out the effect of the right-to-carry law in Texas, which adopted in 1996, I can consider Wisconsin as a potential synthetic control, because, for the period from 1996 to 2006, Wisconsin did not have a right-to-carry law in effect, and therefore, that is part of the potential cohort of controls for the synthetic control analysis of Texas.

Q So then for running regressions on the synthetic control analysis, you only considered -- you only ran regressions for states that didn't change their laws for ten years after a right-to-carry?

A Well, remember, all I'm trying to do is get an estimate for the impact on crime of any state that does change their right-to-carry law over my data period.

And so what I need to do, using the synthetic controls, is find states that are good control states to compare to the treatment state, the treatment state being



Exhibit 3 - 42

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1	the state that adopts the right-to-carry law.
2	And so every state that adopted over my period,
3	you know, before, I think, 2007, I come up with an
4	estimate, and I show the estimated effect for each year
5	up to ten years after they passed their right-to-carry
6	law.
7	That help you?
8	Q Well, I'm really just asking a yes-or-no
9	question.
10	A Oh, I'm sorry.
11	Q It's okay.
12	Did you only run regressions for states that
13	didn't change their laws for ten years after an RTC law?
14	A No.
15	Q So you ran regressions for and we're talking
16	about just for the synthetic controls.
17	The answer's still no, just for synthetic
18	controls?
19	A Yes.
20	Q So you ran regressions on states that had
21	that didn't change their laws for less than ten years?
22	A Well, the thing is, for the synthetic controls,
23	I came up with a synthetic control estimate for all of
24	the 33 states that changed their right-to-carry law over
25	my data period. And I would allow any state to be a
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1	potential control as long as they didn't adopt a
2	right-to-carry law in the ten years after the state that
3	I was interested in.
4	Does that make sense?
5	Q Are you saying that you would not run a
6	regression on a state that had a right-to-carry law in
7	place for less than ten years if you were comparing it to
8	a state that did have that for more than ten years?
9	A Well, for the for the synthetic controls
10	analysis you know, Texas, for example, passed their
11	law in 1996. So they had a right-to-carry law in effect
12	for more than ten years. But I only estimated the effect
13	for Texas and for every state for the ten years
14	afterwards.
15	But every state that adopted a right-to-carry
16	law I did come up with as long an estimate as I could.
17	So if I had ten years post adoption, I'd have ten years
18	of estimates. For a few states if they adopted in,
19	let's say, 2007, I would only maybe have seven years of
20	estimates. That data ended at 2014.
21	Q So then you did try running regressions for a
22	set of years less than ten on at least some states?
23	A Yes. For a state that adopted so late in the
24	data period, I would have less than ten years of
25	post-adoption estimates.



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1 And in running those, did you try using 0 2 different combinations of control variables in generating 3 that synthetic --4 So I tried to do the same thing that I A Yes. 5 did for the panel data; in that, you can -- you can use 6 explanatory variables in the synthetic controls 7 assessment as well as in the panel data evaluation. 8 So as we mentioned with respect to the panel 9 data, I essentially used four different schemes, one 10 being, you know, my preferred specification, DAW, then 11 the Brennan Center, then the Lott and Mustard and then 12 the Marvell and Moody, and so I went through that same 13 assessment for the synthetic controls as well. 14 So I'd like to talk a little bit about fixed 0 15 effects, just --16 If I can interject. So we've been MR. EISENBERG: 17 going an hour and five minutes. I'm wondering if anybody 18 wants a break. 19 BY MR. BRADY: 20 You're free to request a break at any time. 0 21 MR. EISENBERG: Or keep going. Just wanted to 22 raise that. 23 BY MR. BRADY: 24 It's your call. There's -- the restroom is out 0 25 there. The bar is in here. I'm sure Mr. Eisenberg would



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prefer that you not partake in the bar until post
deposition.
A I'm fine for now.
MR. EISENBERG: Okay.
THE WITNESS: I'll jump in if I feel all that
coffee I drank is getting to me.
BY MR. BRADY:
Q Okay. So you indicate that your study account
for both geographic and time fixed effects.
Is that accurate?
A Yeah. The panel data analysis does that, yes.
Q Okay. I think I already asked you this, but
just to clarify, do all panel data analysis account for
both
A They all can, but sometimes they don't.
Q What would be a good reason to omit fixed
effects?
A You know, if you really felt that your
explanatory variables captured the relevant information,
then you wouldn't need to go to a fixed effect.
And so, for example, if I could do like a
cross-section analysis of, let's say, the 50 states and
really predict extremely well, based on things like
police and incarceration, demographics and, you know,
employment status if I could predict the crime rates

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1	really well, then I would say, well, maybe you don't need
2	fixed effects.
3	But it turns out, even controlling for all the
4	things that I just mentioned you know, San Francisco
5	has a lot lower crime rate than, you know, St. Louis.
б	Not a good example. But San Francisco has a lot lower
7	crime rate than many other states, and it's an enduringly
8	lower crime rate that's not well explained by just those
9	factors.
10	So basically, the test would be, if the factors
11	that you can easily measure really capture all of the
12	variation in the cross-section, then you'd say we don't
13	need fixed effects. If they can't capture it, then you
14	would say probably helpful to have the fixed effects in
15	there.
16	Q Is it ever unhelpful to have to consider
17	fixed effects?
18	A Well, it's it turns out that regression
19	follows the normal economic laws as there's no free
20	lunch. So every time you add an explanatory variable,
21	there are there are costs to it.
22	It can there's an interesting paper by Gary
23	King at Harvard, who's a university professor at Harvard,
24	and he said something like, you know, every variable that
25	you add to a model makes it harder to get a precise



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1	estimate of the thing that you're most interested in.
2	And so there's this art of good statistics,
3	where you don't want to leave out something that's
4	important, but you don't want to add in a lot of things
5	that are unimportant, because there are going to be costs
6	in either of those choices.
7	Q Could omitting one fixed effect significantly
, 8	alter results?
9	A I mean, are you saying like omitting either
10	state or year fixed effects?
11	Q Yeah.
12	So if you just used state and you don't use
13	time
14	A Yeah.
15	Q could that be result in a drastically
16	different outcome than if you used both state and time?
17	A It could, and it goes back to this point that
18	we talked about a second ago.
19	The more your included explanatory variables do
20	a good job of capturing the variation in your in this
21	case crime measure, the less you need to rely on state
22	and year fixed effects.
23	And it does turn out in the crime arena that
24	it's harder to fully articulate the factors that explain
25	crime than in some arenas. And therefore, you would
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1 typically use state and year fixed effects to capture 2 what you're not able to explicitly explain. 3 So in at least some instances, omitting one 0 4 fixed effect could significantly change the outcome? 5 Α It could, yes. 6 Could it ever result in the opposite 0 7 conclusion? Or outcome, I'm sorry. 8 А Yeah, I mean, I think -- I take the question to 9 mean if you run a state and year -- and if you run a 10 panel data model with state and year fixed effects and 11 conclude that, let's say, crime is going up by ten 12 percent, if you left out the state or year fixed effects, could it alter that conclusion. And yes, the answer is 13 14 it could alter that conclusion. 15 I was asking could it be the opposite? So to 0 16 use your example that says crime is going up by ten 17 percent, could it ever say that crime went down by ten 18 percent by --19 A It certainly could if the factor that is being 20 captured by the fixed effect, you know, is powerfully 21 correlated with whether the state adopts a right-to-carry 22 law. If it's uncorrelated with that, then it would never 23 reverse the sign. It might move it towards zero, but if 24 it's powerfully correlated, then it could reverse the 25 sign.



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1	Q Okay. In creating the DAW, you consider a
2	report from the National Research Council; is that
3	correct?
4	A Yes.
5	Q You state in your report at Page 3, Paragraph
б	4, that that report, quote, "Emphatically rejected the
7	conclusion" I'm sorry, "Emphatically rejected," close
8	quote, the conclusion, quote, "that RTC laws could
9	actually reduce violent crime, " close quote.
10	Do you see that?
11	A Yeah. So the
12	Q Is that an accurate description of your
13	assessment in this report?
14	A Yeah. I'm just saying that they emphatically
15	rejected the conclusion that RTC laws reduce violent
16	crime.
17	Q Okay. Where exactly in the NRC report does the
18	committee reject that notion?
19	A In the probably the most precise language
20	was the the committee had a disagreement I think it
21	was 16 to 1, where one member of the committee said,
22	yeah, the panel data results are all over the map, but I
23	think the murder results are consistent, and that
24	supports the notion that right-to-carry laws reduce
25	murder.



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1	And the other 16 members said, We emphatically
2	reject this conclusion, because the it is without
3	scientific support, or there's no statistical basis for
4	this conclusion. So that was the language that I was
5	referring to when I wrote that sentence.
б	Q So was it an emphatic rejection of the
7	dissent's views?
8	A Yeah, it was an emphatic rejection of the
9	conclusion that the evidence suggested right-to-carry
10	laws, in that case, reduced murder.
11	Q Reduced murder.
12	You say that they rejected the conclusion that
13	RTC laws could actually reduce violent crime, though.
14	Is that right?
15	A Yes. And just to be clear, the dissenter in
16	that case who you'll be happy to know was a lifetime
17	NRA member joined NRA at age 12. He told me he
18	said, Yeah, the results are much too ambiguous and
19	conflicting to draw any conclusion about overall violent
20	crime or the individual categories of it, but I think the
21	evidence supports the conclusion that murder is reduced
22	by right-to-carry laws.
23	And the state said, Yeah, we agree with you
24	they used this precise language we agree with you that
25	the evidence is too ambiguous on these other factors, but



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1	we emphatically reject your conclusion about murder,
2	because we think the evidence is as ambiguous for murder
3	as it is for these other categories.
4	Q So is it fair to say they were emphatically
5	rejecting the definitive claim that right-to-carry laws
б	reduce murder?
7	A Yes.
8	Q But not you could not say that about the
9	report saying that about violent crime; is that correct?
10	MR. EISENBERG: Objection. Vague and ambiguous
11	with double negatives.
12	BY MR. BRADY:
13	Q Okay. Let me rephrase.
14	The council made no emphatic rejection of RTC
15	laws' effect on violent crime; is that correct?
16	A The committee was unanimous on the conclusion
17	that the evidence available at that time was not strong
18	enough to draw conclusion on any crime category other
19	than murder.
20	The committee was split on the murder, 16 to 1,
21	where they said where the one said, We think there's
22	evidence or I think there's evidence, he said, that
23	murder is reduced by right-to-carry laws, and the
24	committee said the scientific evidence does not support
25	that conclusion.



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1 Did the NRC report make any other conclusions 0 2 about RTC laws that you're aware of? 3 Α You know, for my purposes, the main focus of 4 the report that I was interested in -- the report is 5 called "Firearms and Violence," and so it was a broader 6 examination than simply right-to-carry laws, but I was 7 focused on the chapter that tried to estimate what is the 8 impact of right-to-carry laws on crime. 9 So you're not aware of any other conclusions? 0 10 You know, it's a long report. I'm certainly А 11 broadly familiar, and as the National Research Council 12 reported, it's usually filled with "and we need more 13 evidence, using better statistical models, to draw firmer 14 conclusions." 15 But just off the top of my head, I'm not -- I'm 16 not sure if I -- if I'm aware of other specific findings. 17 Isn't that the conclusion that they reached 0 18 with right-to-carry laws, that they simply needed more --19 А Yes. 20 0 -- research? 21 Yeah, they felt that you need more data and, Α 22 hopefully, better statistical approaches. 23 MR. BRADY: I actually have more this time. 24 Mark this as 4. 25 (Exhibit 4 was marked.)



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1	MR. EISENBERG: Sean, is this supposed to be four
2	pages?
3	MR. BRADY: I believe so. Let me just confirm.
4	Yes. I believe. Let me just confirm.
5	Yes.
б	BY MR. BRADY:
7	Q So do you recognize this?
8	A Yes.
9	Q Is this the NRC report, or a portion of the NRC
10	report?
11	A Yeah, this is the cover page and then the other
12	pages from the NRC report.
13	Q I'll direct you to the third page, under the
14	section "Conclusions."
15	Could you read the last sentence?
16	A On the third page?
17	Q Yes, sir.
18	A "Thus the committee concludes that, with the
19	current evidence, it is not possible to determine that
20	there is a causal link between the passage of
21	right-to-carry laws and crime rates.
22	But the thing is, if I'm reading something,
23	then we can know that you're wrong. If I'm just
24	speaking, no one will ever know if you're wrong.
25	Q So can you turn now to the last page.
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1	
1 2	A Yes.
2 3	Q And read the first sentence of the last
5 4	paragraph. A "It is also the committee's view that
± 5	
	additional analysis along the lines of the current"
5	Q I'm sorry, I was asking for the first sentence
7	in the last paragraph.
3	A Yeah. "If further headway is to be made on
9	this question, new analytical approaches and data sets
C	will need to be used."
1	Q What is your understanding of these conclusions
2	or these statements?
3	A Well, essentially, the panel was saying, where
1	we are now, looking at data through the year 2000, the
5	results are ambiguous. Some evidence suggests decrease
5	in crime; some suggest increase in crime. And we think
7	there's not enough strong evidentiary support to make any
3	conclusion either way on what the impact of
9	right-to-carry laws is on crime.
C	Q So then is it fair to say that the NRC's
1	conclusion was that more research needs to be done?
2	A Yes.
3	Q And that they were not make the committee
1	was not making any judgment on whether right-to-carry
5	laws actually do or do not reduce violent crime?
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Objection. Vague and ambiguous. 1 MR. EISENBERG: 2 But you can answer. 3 THE WITNESS: They were trying to say, We, as a 4 committee, feel that we don't know the answer at this 5 point what is the impact of right-to-carry laws on crime, 6 and, you know, more data and new and better statistical 7 techniques are likely to be necessary before that 8 conclusion will change. 9 BY MR. BRADY: Did you rely on this conclusion by the NRC 10 0 11 report in making your conclusions in your study? 12 Yeah, and in fact, the -- that conclusion is Α 13 what led me to the reliance on the synthetic controls 14 Because again, one of my colleagues, a very approach. 15 brilliant empiricist at Stanford named Dan Ho, H-o, had 16 been looking into synthetic controls and encouraged me to 17 use this as a new and better tool to identify the causal 18 impact of right-to-carry laws. 19 And so that became sort of the motivation 20 behind the paper that is now released as the NBER working 21 paper. 22 I'd like to direct you to same page, same 0 23 paragraph of your report, Page 3, Paragraph 4. Right 24 after Footnote 7, starting with, "Nothing that the estimated effects of RTC laws" -- or I'm sorry, let me 25



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1	strike that.
2	"Noting that the estimated effects of RTC laws
3	were highly sensitive to the particular choice of
4	explanatory variables."
5	Is that would you consider that a conclusion
6	of the NRC report, that the estimated effects of
7	right-to-carry laws are highly sensitive to the
8	particular choice of explanatory variables?
9	MR. EISENBERG: Objection. Are you isolating that
10	part of the sentence, or do you want him to take into
11	account the rest of the sentence?
12	BY MR. BRADY:
13	Q Well, so my understanding is correct me if
14	I'm wrong this is a description of what they said.
15	And I guess it might be easier to go to refer to the
16	exhibit.
17	Let me ask you this. Did the NRC report
18	conclude that the estimated effects of RTC laws were
19	highly sensitive to the particular choice of explanatory
20	variables?
21	A Yes.
22	Q Okay. Did you take that into account in
23	preparing your report?
24	A Yes.
25	Q Now, you mentioned that the NRC report
	2

Case 2:16-cv-06164-JAK-AS Document 59-3 Filed 10/02/17 Page 58 of 298 Page ID #:1772 JUly 12, 2017 FLANAGAN vs CALIFORNIA ATTORNEY GENERAL 57 1 considered other firearm restrictions beyond RTC laws. 2 Is that correct?

Is that correct?

A That's right.

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Q Do you recall how many?

A You know, I think they spoke about, you know, quite an array of regulations and, you know, things like safe storage laws, et cetera.

But it turned out that this is -- this area had richer research foundation than many others. So they spent a lot more time focused on this one question than they were able to do on any other single issue.

Q Do you recall, of those laws that -- the other firearm restriction laws that the NRC committee considered, do you recall how many, if any, the NRC concluded would reduce violent crime?

A You know, I don't think the NRC report took a position on any -- on the impact of any particular law or policy. I think it was much more sort of a review of the literature and then a call for more data and, you know, new statistical techniques.

21 Q Including -- is that your view for the RTC laws 22 portion of the report as well?

A Yes. I think that -- I think that's what they were trying to say, that we don't have enough evidence at this point to draw a firm conclusion on the impact of



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1 right-to-carry laws.

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Q Does that conclusion sound consistent with your description that they emphatically rejected the effect of RTC laws?

A Oh, you know, I'm hoping I didn't mislead in any way. I was trying to say they emphatically rejected the conclusion that right-to-carry laws reduce murder.

8 So that's all I was trying to say, that, you 9 know, John Lott sort of authored the position that the 10 impact of right-to-carry laws was very suppressive of 11 crime overall, and that what the committee ended up 12 saying, you know, the statistical evidence at this point 13 does not support that conclusion.

Q So then it would be more accurate to strike "violent crime" from your report, where it says, "The NRC report emphatically rejected the conclusion that RTC laws could actually reduce violent crime," and replace "violent crime" with "murder"?

MR. EISENBERG: Objection. Argumentative.

THE WITNESS: Yeah, I mean, I think -- I think that the statement is correct for the following reason. Because one of the main reasons that they undertook the study was that there was discontent in the academic community that state legislators were relying on Lott's study when many people thought that Lott's study was not



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25	committee agreed that more research is required for all
24	Q You do not agree that, by your logic, if the
23	BY MR. BRADY:
22	would go that far.
21	THE WITNESS: Yeah, I'm not sure that I would I
20	But you may answer if you can.
19	retained to testify.
18	going outside the subject matter on which the expert was
17	MR. EISENBERG: Objection. Argumentative and
16	gun controls it was considering worked?
15	the panel emphatically rejected the claim that any of the
14	Q So then by your logic, couldn't one say that
13	BY MR. BRADY:
12	the wake of adoption of right-to-carry laws.
11	that there was a basis for concluding that murder fell in
10	other than murder, fell, and only one of the 17 thought
9	agreed that there was no basis for concluding that crime,
8	But I think the overall theme is everybody
7	did, and the 16 emphatically rejected his conclusion.
б	1, on whether murder has an impact. And the one said it
5	inaccurate, except there's a difference of opinion, 16 to
4	said about, you know, every category of crime is
3	uniformly said, Well, we all agree that what Lott has
2	And so the panel addressed this and sort of
1	a credible study.

Exhibit 3 - 60

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FLANAGAN vs CALIFORNIA ATTORNEY GENERAL 60 1 of these --2 A Yeah. 3 That's correct, right? 0 They agreed that more research is required for 4 5 the RTC laws, correct? 6 Α Yes. 7 But they do not emphatically reject the notion 0 8 that these other gun-control laws worked, but they do 9 reject that RTC laws reduce crime? 10 MR. EISENBERG: Objection. Compound. And I'll 11 reiterate the prior objections about outside the scope. 12 But you may answer if you understand the 13 question. 14 THE WITNESS: Yeah. I'm just -- I'm just trying 15 to get my head around the question fully. 16 But all I was trying to say there is that there 17 was a very strong claim that -- by John Lott that 18 right-to-carry laws reduced crime, and there was 19 unanimity that his study did not establish that, except for the murder question, where it was 16 to 1 to say that 20 21 we believe that John Lott did not establish that. 22 So they were in a sense emphatically rejecting 23 Lott's conclusion and saying we really need more and 24 better data before we can draw any credible conclusion. 25 BY MR. BRADY:



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1	Q Okay. To be clear, the NRC report did not
2	expressly support any of the laws it was considering?
3	Is that accurate?
4	MR. EISENBERG: Again, I'll just make a standing
5	objection about outside the scope to the extent you're
6	asking about all those other than right-to-carry laws.
7	MR. BRADY: Okay. I'll strike it.
8	Q Do you know this, though? How many of the
9	other laws being considered in the NRC report generated a
10	dissent?
11	A As far as I know, there was only one dissent.
12	In fact, it's pretty unusual that there's ever a dissent
13	in the NRC reports.
14	Q Are you aware of any other dissents?
15	A Not off the top of my head.
16	Q So you couldn't say how often a dissent is
17	generated?
18	A I mean, I think it's unusual, and I know
19	Wilson, you know, commented about it being an unusual
20	thing for him to have done.
21	Q All right. Do you know how many published
22	studies there are on the impacts of RTC laws?
23	A You know, there are a lot now. I don't know
24	the general number, but I've done 11, I think.
25	Q So you account for about a dozen? So all the
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1	others are we talking about dozens? Scores?
2	Hundreds? Would you feel comfortable
3	A You know, it's hard to know, but maybe 70
4	others or something.
5	Q Okay.
6	A It's a number.
7	Q Okay. How many do you think you consider
8	how many of those do you think you considered in
9	preparing the is it DAW?
10	A (No audible response)
11	Q The DAW, yes. I'm going to write that right
12	here. Sorry.
13	A You know, I I try to I try to consider
14	all of them, you know. Every time I see a paper, I like
15	to read it and think about what they did and, you know,
16	is there anything that we learn from this or, you know,
17	sometimes you say, oh, this is not the right way to go.
18	But, you know, sometimes you say, oh, you know,
19	I got to think about that, or isn't that result
20	interesting, or isn't that technique that they're using
21	interesting.
22	Q Of that universe of 70 or so, you only selected
23	some to be in your report, correct?
24	MR. EISENBERG: Objection. Lacks foundation,
25	assumes that all those studies that were referred to use
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1	the same type of statistical techniques.
2	THE WITNESS: I did select a subset.
3	BY MR. BRADY:
4	Q One of those studies is the Zimmerman 2015
5	study; is that correct?
6	A Yes.
7	Q Why did you rely on that study in particular?
8	A You know, there were a couple of reasons. One
9	is that Zimmerman was a coauthor of John Lott. They
10	published papers on right-to-carry together. And
11	sometimes there's a feeling that, you know, some
12	researchers in this area are sort of biased in a certain
13	direction, and so the fact that Zimmerman had coauthored
14	with John Lott on right-to-carry stuff, I thought, at
15	least eliminated any taint that existed there.
16	It also had one other feature I don't know
17	if I don't know if he mentioned this, but it had one
18	attractive feature in it, which is that one of the one
19	of the real problems in right-to-carry literature has
20	been the crack cocaine issue. And that's one of those
21	issues that it's hard to get a particular explanatory
22	measure that captures the influence of crack on crime in
23	a certain state in a certain year.
24	And so the thing that I liked about the
25	Zimmerman paper was I believe he did the study from
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25	think there were only maybe eight states that adopted
24	of time, and you also have fewer states adopting. I
23	The bad part is that you had a shorter period
22	that's the good part.
21	later, but he didn't have as much data as I had. So
20	post largely post crack. I would have started a year
19	So the good part of Zimmerman's paper is it's
18	in this area, there's going to be a tradeoff.
17	A You know, as we said, almost everything you do
16	attributes?
15	Zimmerman study is more reliable because of those
14	Q Okay. So would it be fair to say that the
13	similarity.
12	I had four years of extra data, but there was that
11	I think I did it a little bit more cleanly, and
10	it it takes crack off the table to a large extent.
9	that's the thing I liked about the Zimmerman paper, that
8	pattern, it really flattened out after 2000. And so
7	2000 to 2014, because if you look at the national crime
б	I did my own analysis. I think I did it from
5	is at least worth thinking about.
4	is. And so and in part because I think that that
3	post-crack look at what the impact of right-to-carry laws
2	of crack had subsided. So you're getting sort of a
1	1999 to 2010. And that was pretty much after the impact

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over the period that he looked at. And so while I'm
 getting estimates based on 33 states, he's getting
 estimates based on eight states.

So the sort of big lesson in statistics is, you know, finding the most helpful empirical strategies, because when you move in one direction, you may gain something, but there's always the potential you're losing something else, and what he lost was only a narrower set of states were being evaluated.

10 Q Beyond that flaw, if you will, do you find 11 anything else objectionable about the Zimmerman study?

12 A You know what? I'd have to look back a little 13 more carefully to see exactly, you know, what choices he 14 was making.

Off the top of my head, I don't recall, but I -- I think one thing that was useful or, you know -three things, I think, were useful about the Zimmerman study. One, it was at least an opportunity to look at the right-to-carry issue without the problem of crack.

Two, it was done by someone who had coauthored with Lott and was sort of supportive of Lott in general. And therefore, that sort of undermined the fear that exists in this literature that someone may be biased in a certain direction.

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And then three, it sort of undermined the claim



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Case 2:16-cv-06164-JAK-AS Document 59-3 Filed 10/02/17 Page 67 of 298 Page ID #·1781 JOHN J. DONOHUE July 12, 2017 FLANAGAN vs CALIFORNIA ATTORNEY GENERAL 66 1 that sometimes Lott and others will say there's a -- you 2 know, not to use a recent result is unusual, because he 3 finds that crime goes up, and I sort of pointed out a 4 number of other papers have also found that effect. 5 Does Zimmerman account for both types of fixed 0 6 effects? 7 That's a good question. I would have to look Α 8 back at what he did. Certainly, when I show my results 9 for the same data period -- or slightly differentiated data period from 2000 to 2014, I do include that. 10 So in general, you feel Zimmerman's work is 11 0 12 trustworthy, reliable? 13 You know, I'm a sort of a hard critic. So it's Α 14 hard for me to buy onto anybody's study without doing my 15 own work. And -- so I, you know -- in general, I like to 16 try to replicate somebody's results before I would be 17 fully comfortable with saying I adopt their methodology 18 or something like that. 19 Okay. I refer you to Page 7 of Exhibit 2. 0 20 And I guess going onto Page 8. 21 MR. EISENBERG: You got these highlighted 22 sentences? 23 BY MR. BRADY:

Can you read the highlighted portion, please?



0

Yeah.

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25	supports my finding that right-to-carry laws increase
24	A "See the discussion of Zimmerman below, which
23	Can you read that for me, please.
22	Exhibit 2.
21	I'd like to now refer you to Footnote 9 of
20	Q So that's my fault, then.
19	that.
18	A The yellow didn't go over that. So I ignored
17	correct?
16	referring to your that's referring to your study,
15	blame you, is the "e.g., Aneja, Donohue & Zhang 2012,"
14	Q And the only part you left out, which I don't
13	A Yes, it is.
12	correct?
11	Q And that's a quote from Zimmerman's study,
10	for crime, as some recent research has suggested."
9	the passage of shall-issue laws increases the propensity
8	and larceny models. These latter findings may imply that
7	significant in the murder, robbery, assault, burglary,
6	regressions save for the rape model and is statistically
5	The shall-issue coefficient takes a positive sign in all
4	"Zimmerman describes his finding as follows.
3	A Oh, okay.
2	Q Yes.
1	A So this is is this my expert report?

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1 crime." 2 So is it your view that Zimmerman unequivocally 0 3 supports your finding that RTC laws increase crime? 4 MR. EISENBERG: Objection. Argumentative, 5 ambiguous as to "unequivocally." 6 THE WITNESS: Yeah, I was just saying, you know, 7 see the discussion of Zimmerman, which does support the 8 finding. So I quoted the passage where he said this 9 model shows -- or suggests that right-to-carry laws increase crime. That's all I'm saying. 10 11 BY MR. BRADY: 12 So it's your view that Zimmerman does 0 13 support -- this Zimmerman study does support your 14 findings that RTC laws increase crime? 15 He shows the statistical models that generate Α 16 that result. That's all I was saying. 17 MR. BRADY: Exhibit 5. 18 (Exhibit 5 was marked.) MR. BRADY: This is Exhibit 5. 19 20 MR. EISENBERG: Should we mark the version with 21 the highlighting as a separate exhibit? 22 MR. BRADY: If you would like to. MR. EISENBERG: May as well. We could make that 23 24 one --25 MR. BRADY: Mark that as Exhibit 5 and mark this

as Exhibit 6.
MR. EISENBERG: Yeah, it could be 5 or 6, whatever
works.
(Exhibit 6 was marked.)
(Discussion off the record)
BY MR. BRADY:
Q So lost my place. If you give me one minute,
please.
MR. BRADY: We're going to have to take a break
really quick. I'm sorry. I didn't mark what I wanted
to.
So can we take a quick break? You mind?
MR. EISENBERG: No, not at all.
(Brief recess taken.)
MR. EISENBERG: As I just mentioned a second ago,
Professor Donohue apparently misspoke when he was giving
you the numbers for the various conventions as to what is
statistically significant.
So if you would just if you would want to
restate the ten percent, the five percent in
fractional sorry, in decimal form.
THE WITNESS: Yeah.
MR. EISENBERG: So if you could go ahead and state
it.
THE WITNESS: Okay. Yeah, I mean, if you look at

Case 2:16-cv-06164-JAK-AS Document 59-3 Filed 10/02/17 Page 71 of 298 Page ID #:1785 JOHN J. DONOHUE July 12, 2017 FLANAGAN vs CALIFORNIA ATTORNEY GENERAL 70 any of the tables, like Table 1 in the report, which is 1 2 on Page 6, at the bottom it shows the conventional levels 3 of statistical significance that I was using to demarcate 4 statistical significance of various estimates. 5 And as the table shows it's .1, .05 and .01. 6 MR. EISENBERG: And that was all. You can resume 7 questioning. 8 MR. BRADY: You know what? I believe I left my 9 outline in my office. Be right back. 10 MR. EISENBERG: So should we just go off the 11 record for a minute? 12 (Brief recess taken.) 13 BY MR. BRADY: 14 All right. Before we went off the record, I 0 15 marked as Exhibit 5 this report. 16 This is the Zimmerman report that we have been 17 speaking about, correct? 18 А (No audible response) 19 Can you turn to page -- well, 71 in the upper 0 20 right-hand corner. I know it's small print. 21 А Yeah. 22 Okay. Can you read to yourself this 0 23 highlighted portion? 24 A Okay. 25 MR. EISENBERG: Just to make the record clear,

Exhibit 3 - 71

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1	it's the part on Page 71, left-hand column, "The-shall
2	issue coefficient takes a positive sign," dot, dot, dot.
3	MR. BRADY: Correct.
4	MR. EISENBERG: And it goes on for the whole
5	paragraph?
б	MR. BRADY: Just right up until that blue mark.
7	MR. EISENBERG: Okay.
8	THE WITNESS: Yes.
9	MR. EISENBERG: You've got a blue mark after the
10	sentences that ends in "suggested"?
11	MR. BRADY: Correct.
12	Q I just want you
13	MR. EISENBERG: Wait. Is that actually a
14	MR. BRADY: Yeah, where it suggests.
15	Q I just want you to confirm that that is the
16	quote that you included in your report.
17	A Yes.
18	Q That we just the quote that we just got done
19	discussing, correct?
20	A Yes, yes, yes.
21	Q Can you read the sentence immediately following
22	that quote aloud?
23	A Yes. "However, as the shall-issue law impact
24	is being identified from only eight state changes in the
25	data, it is difficult to give any strong causal
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1	interpretation to these estimates."
2	Q Have you seen that sentence before?
3	A Yes.
4	Q You omitted it from your report, correct?
5	A Yes.
б	Q Why did you do that?
7	A Well, as I did say in our discussion that
8	you get benefits from looking at certain time periods and
9	we also have costs, and one of the costs is that you're
10	only getting estimates for eight states.
11	And so I made that point, and I didn't think
12	his language was so memorable that I needed to quote it.
13	But I did make that point.
14	Q What's your understanding of why Zimmerman
15	cautioned against reaching any, quote, "strong causal
16	interpretations," close quote, based on his work?
17	MR. EISENBERG: Objection. Calls for speculation.
18	THE WITNESS: Yeah, I mean, it's hard for me to
19	know why he put that
20	BY MR. BRADY:
21	Q No, let me ask you how do you read that
22	caution?
23	A Yeah. I mean, the way I considered it is he's
24	saying, I'm not giving you an estimate for every state.
25	I'm just giving you an estimate for eight states.
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1 I mean, I would put in another caution, which 2 is that you're -- you know, again, you've got this 3 benefit that you're not looking at crack-period changes 4 in right-to-carry law. So that makes your estimates 5 better, but again, it's a limited period of time, and he 6 has only eight states that he's able to estimate an 7 effect on. 8 You know, again, it's this tradeoff. You have 9 to decide -- I mean, if I really had the perfect answer 10 on any one state, I'd be delighted. So it's not that 11 it's only eight states that I think is the problem. 12 But everything always becomes a tradeoff in how 13 much you're going to rely on the particular study and 14 particular finding. And so he's saying there are only 15 eight states here. So that's a reason for some caution. 16 Is it fair to say he was describing his study 0 17 as not being the basis to make any conclusions about the 18 effects of right-to-carry laws? 19 MR. EISENBERG: Again, calls for speculation. 20 THE WITNESS: Yeah, I'm -- I'm not exactly sure, 21 because Zimmerman actually contacted me just yesterday, 22 and I think he is -- he has been criticized for this 23 study by John Lott, and I think he's -- he's now trying 24 to validate or strengthen his findings. 25 So I'm not quite sure exactly -- I'm sure he's



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1	going to write something soon about his latest view on
2	right-to-carry. But I know there's something going on
3	right now, but I'm not fully privy to what his thinking
4	is, other than I think he's annoyed at John Lott for
5	criticizing him.
6	MR. BRADY: Okay. 7?
7	THE REPORTER: 7 is next.
8	MR. BRADY: Like to mark this as Exhibit 7.
9	(Exhibit 7 was marked.)
10	BY MR. BRADY:
11	Q I will represent to you that this all this
12	is is Table 4 taken out of the Zimmerman isolated from
13	the Zimmerman report. So
14	A Yes, yes.
15	Q it's just easily findable. It's the same
16	one that you would see in the Zimmerman report. If I
17	knew what page I would tell you, but
18	A Yeah.
19	Q So have you seen this table?
20	A Yes.
21	Q Do you refer to this table in your report?
22	A I do not. I think I was referring to Table 3.
23	This is Table 4.
24	Q I think I gave you my copy of the report.
25	Can I see it?
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FLANAGAN vs CALIFORNIA ATTORNEY GENERAL
A Oh, sure. Is this it? Yeah.
Q Oh, no, the your report.
A Oh, my report.
Q Sorry, we got a lot of papers floating around
here.
A No worries.
Q Okay. You do indeed refer to Table 3.
You refer to in your report to Zimmerman
using the instrument approach; is that correct?
A I don't recall that.
Q Do you know whether Zimmerman used the
instrument approach in
A I mean, it looks like in Table 4 he may have
done that.
Q Can you explain what the instrument approach
is?
A Yes. Essentially, it's sort of an interesting
statistical tool. I mean, the example I like to give in
explaining instruments is from my coauthor, Steve
Levitt's really fun paper, where he was trying to
estimate the impact of police on crime.
And what he noted and it's a tough it's a
tough thing to estimate. Because when crime goes up,
people tend to hire more police. And there were actually
a number of studies that concluded that police increase

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crime, because they were doing some sort of
 unsophisticated study that correlated the higher crime
 rates with the higher number of police.

And so Steve Levitt, my coauthor, said if we can come up with a good instrument, we may be able to get a better estimate. And so the idea for an instrument is can you find something that causes police to jump up sort of exogenously, rather than part an endogenous process. So rather than police going up simply because crime is going up, is there anything that, like, somehow injects police into a system that's already in place.

And what he found is in mayoral election years, mayors tend to put more police on staff as a way to dampen down crime. And so the instrument was the mayoral election years. And it allows you to get a better estimate of the impact of police on crime than you would get just with an uninstrumented panel data analysis.

So that's the idea behind instruments. You're trying to come up with something that is correlated with the thing that you're interested in but doesn't impact crime except through this instrumental mechanism.

And so in Levitt's paper the instrument was mayoral election year. And the -- for the instrumental variable approach to work, the mayoral election year has to influence the number of police but not otherwise



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Exhibit 3 - 77

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	JOHN J. DONOHUE July 12, 2017 FLANAGAN vs CALIFORNIA ATTORNEY GENERAL 77
1	influence crime except for its influence on the number of
2	police. So that's what instruments is trying to do.
3	Q Okay. Did you use the instrument approach in
4	your report?
5	A I did not. It's a demanding approach, in the
6	sense that you really need an unusual thing to be true,
7	which is you've got some factor that influences police,
8	or whatever responsive variable you're interested in, but
9	doesn't influence crime directly except for its influence
10	on police.
11	And so in a crime realm, it's very hard to find
12	good instruments that meet that definition, and if you
13	don't have a good instrument, very bad things can happen.
14	Your estimates can blow up very wildly.
15	And but, you know so there are some
16	clever papers. Like one paper tries to use the terror
17	alert level as a way to see what happens to crime,
18	because, you know, suddenly there are more police on the
19	street when the terror alert rises, and can we see what
20	happens to crime.
21	But that's a very specific and unusual event,
22	and I wasn't able to find anything that I thought worked
23	very well for, let's say, right-to-carry laws that might
24	be a useful instrument.
25	Q So looking at Table 4, which is

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OHN J. DONOHUE July 12, 20 LANAGAN vs CALIFORNIA ATTORNEY GENERAL		
A	Yeah.	
Q	Exhibit 6.	
А	Yeah.	
Q	You can can you tell from that whether	
Zimmermar	n was using the instrument approach?	
А	I mean, I see the discussion below is	
evaluatin	ng the instrument. So it does look like he is	
doing that	at.	
Q	Do you know if that was his preferred approach?	
A	You know, I I would have to, you know, look	
a little	bit more carefully. I notice that he is	
discussin	ng this problem of instruments need to be	
evaluated	d and there's a weak instrument problem, but I	
can't red	call off the top of my head, you know, what his	
bottom-1:	ine conclusion on the instrumental variable	
estimate	was.	
Q	In looking at Table 4, can you identify any of	
the estir	nates Zimmerman has in there that show RTC laws	
increase	any type of crime significantly? Statistically	
significa	antly?	
А	Yeah, it's a little strange. Let's see.	
	Yeah, I mean, it looks as though the estimates	
are not s	significant in this table for the shall	
variables	5.	
MI	R. EISENBERG: If I may interject. I want to	



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Exhibit 3 - 79

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	se 2:16-cv-06164-JAK-AS Document 59-3 Filed 10/02/17 Page 80 of 298 Page ID #:1794 July 12, 2017 FLANAGAN vs CALIFORNIA ATTORNEY GENERAL 79
1	note for the record that it's very hard to read those
2	little single dots, double dots, and triple dots in the
3	chart. Like a vision chart almost.
4	BY MR. BRADY:
5	Q If it's easier to look at the I just wanted
б	to isolate this, but it is in the other report. If it's
7	easier to read in the actual report, you might want to
8	try that.
9	MR. EISENBERG: Unfortunately, no.
10	I think my guess is that the original report
11	might have a separate color there that comes out as a
12	very faint gray in black and white.
13	BY MR. BRADY:
14	Q Are you able to read it, Professor?
15	A Yeah. I spent my life reading this sort of
16	stuff.
17	Q Okay. That's good to hear.
18	Can you hand me back the study
19	A Oh, sure, sure, sure.
20	Q please? I apologize.
21	A No worries.
22	Q Was this all the pages? I think there were
23	there more pages? I'm sorry.
24	A I think I forgot this I should pull this
25	together. Looks like something is yeah, I I may

	#:1795 JOHN J. DONOHUE July 12, 2017 FLANAGAN vs CALIFORNIA ATTORNEY GENERAL 80
1	have messed this up. Let me see. 72, 73, 74, 71. Okay
2	I think that's all of it, but
;	Q All right. Thank you.
	I'm just going to give you Page 74 of the
	Zimmerman study.
	Can you read that highlighted portion aloud,
	please?
	A Yeah. So it says, "Finally, the N-W estimates
	of the impact of shall-issue laws generally suggested a
	positive effect of such laws on crime rates. However,
	after instrumenting while" looks like there's a typo
	in here. It should say, "while most of the individual
	coefficient estimates on the shall-issue dummy remain
	positive, none are statistically insignificant" I
	think it should have said none are statistically
	significant there are a couple of typos in this
	sentence, but I think what he's saying, is in the
	instrumental version, the shall-issue dummy was positive
	but not statistically significant.
	Q So you think that the word "insignificant"
	there is a typo, and it should be "significant"?
	A I think so.
	Q So what is your understanding of that
	conclusion? Is that what you just said, that there were
	some positive effects of RTC laws on crime rates;
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1 however, none were statistically significant? 2 Α In the instrumented model. So this actually 3 happens very commonly. So remember I gave the example of 4 the mayoral election year. And when you instrument --5 because mayoral election years are like every four years. 6 You have essentially cut your sample size by 25 7 percent, because you're now only focusing on what happens 8 in mayoral election years. And so while Steve got a 9 better estimate for the impact of police, it did make all 10 of his other estimates more statistically insignificant, 11 because now you have reduced the amount of crime. Now 12 you've reduced the number of observations. 13 And what's critical for statistical 14 significance is having a lot of observations, and when 15 you instrument you -- you're necessarily trading off this 16 issue of, you know, hopefully getting a better estimate 17 on the variable that you're most interested in, and he 18 was interested in these security measures and, 19 presumably, got a better measure for the private security 20 efforts. 21 But it does mean that your other estimates will 22

tend to lose significance, because, in effect, you're shrinking down the number of effective observations that you have.

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Q So you did not include this provision of the



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Case 2:16-cv-06164-JAK-AS Document 59-3 Filed 10/02/17 Page 83 of 298 Page ID JOHN J. DONOHUE July 12, 2017 FLANAGAN vs CALIFORNIA ATTORNEY GENERAL 82 1 Zimmerman report in your study; is that correct? 2 А Yes. I did not. 3 Why did you omit it? 0 4 Yeah, just for this reason, that I think -- I Α 5 think Zimmerman would say I'm -- in Table 4, I'm really 6 hoping to get a better estimate on the impact of private 7 security measures, which is what he's instrumenting for. 8 And I think he would recognize that, hopefully, 9 the instrumenting is getting him a better estimate for 10 the private security efforts, but it's probably weakening 11 the power of his ability to identify the true effects of 12 the other explanatory variables in his model. 13 And so, as I mentioned, if you look at Steve 14 Levitt's famous paper on police and crime, when he instrumented all -- for police, all of his other measures 15 16 became less statistically significant. And that tends to 17 be the case in these instrumented models. 18 So I think it probably is the case that you'd 19 have more confidence in the Table 3 shall results than 20 the Table 4 shall results. 21 In other words, is it fair to say you didn't 0 22 include it because you discount the value of the 23 instrumental model? Or at least Zimmerman's 24 instrument --

A Yeah, I mean, again, instrumenting is a very



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Exhibit 3 - 83

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1 targeted approach, and you're really saying, The only 2 thing I really care about most is the thing that I'm 3 instrumenting for.

So when Levitt instrumented for police, that was the only variable that he was really concerned about. He didn't really care whether he was getting good estimates in incarceration or other explanatory variables. And again, it's a sort of tradeoff idea.

9 And so what Zimmerman was doing here is he was 10 saying, I'm going to instrument for these private 11 security efforts, and I think that'll give me a more 12 precise estimate for private security. But whenever you 13 instrument, you're essentially cutting your data --14 you're effectively reducing your sample size, and that 15 makes it harder to get statistically significant 16 estimates on your other measures.

And even on your instrumented measures, sometimes you have trouble there, but I think he did retain significance on the first two measures that he shows in this table.

21 Q Okay. Are you familiar with Zimmerman's 22 2000 -- subsequent study from 2014 that he coauthored 23 with Carlisle Moody, Thomas Marvell, and Fasil Alemante?

(No audible response)

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Q It is tiled "The Impact of Right-to-Carry Laws



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Cas	e 2:16-cv-06164-JAK-AS Document 59-3 Filed 10/02/17 Page 85 of 298 Page ID #:1799
	JOHN J. DONOHUEJuly 12, 2017FLANAGAN vs CALIFORNIA ATTORNEY GENERAL84
1	on Crime: An Exercise in Replication"?
2	A You know, I I'm sure I saw that at some
3	point along the way.
4	Q I would like to mark it as Exhibit 8.
5	(Exhibit 8 was marked.)
6	BY MR. BRADY:
7	Q If you could turn to Page 80, as it is
8	indicated on at the bottom of the page. Where it says
9	"Summary and Conclusions."
10	A Yes.
11	Q I'll read aloud this time, and you just tell me
12	that I'm being accurate, so you don't have to is that
13	okay?
14	A Oh, fine.
15	Q So it says, "The most robust result, confirmed
16	on both the ADZ county and state data sets, is that the
17	net effect of RTC laws is to decrease murder. This is
18	consistent with the theory that the deterrent effect of
19	concealed firearms is greater than the instrumentality
20	and lethality effects."
21	Did I quote that accurately?
22	A Yes.
23	Q Turn to the next page.
24	The very last sentence states, "In any case,
25	given that the victim costs of murder and rape are orders

EXAMPLE ESQUERE Exhibit 3 - 85

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1	of magnitude greater than those of robbery and assault,
2	we conclude that RTC laws are socially beneficial."
3	A Yes.
4	Q Did you consider this report in making in
5	preparing your study?
6	A Yes. I did.
7	Q Can you point to me where in your study this is
8	reflected?
9	A Oh, no, I I probably was was even more
10	inclined to cite Zimmerman's paper, in part, because he
11	was writing, attacking me, that made it, I think, more
12	credible than you know, his study would clearly be an
13	example of someone who's not on you know, somebody
14	who's a friend or someone who's, you know, clearly on my
15	side on this issue.
16	Q So you included his this study in your
17	report?
18	A Yes.
19	Q Can you point me to where in your report you
20	consider this study?
21	A Oh, no. That's what I was I was referring
22	to the Zimmerman paper that we had been discussing
23	that because this paper that you've just handed me
24	what is this? Exhibit 7?
25	Q 8.

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1	A 8. Because Exhibit 8 sort of shows that
2	Zimmerman is certainly not someone who's, you know,
3	deferring to me or someone who would be identified as on
4	my side. I thought that the earlier Zimmerman paper was
5	sort of more valuable to show that, when he did his own
6	analysis, this is what he came up with.
7	Q So then you did not include this report or
8	this study in your in preparing your study, Exhibit 8?
9	A Yeah, I mean, I didn't cite this study, but
10	I you know, in general, I think about these things as
11	I'm doing my work.
12	Q Would it is it your view that the portion
13	that I read of Exhibit 8 contradicts your conclusion in
14	your report?
15	A Yeah. And if you actually look at my NBER
16	working paper, I do cite this paper, sort of, on Page 2.
17	So I didn't put it into my expert report, but I do cite
18	his paper in the first footnote of the NBER working
19	paper.
20	Q Okay. So then you did consider this study in
21	preparing your report?
22	A Yeah, no, I said I considered it. I just
23	didn't cite it in my expert report, but I did cite it in
24	the in the working paper.
25	Q Would it be fair to say that the quotes that I



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1	just read from this study contradict your conclusions in
2	your expert report?
3	A Okay. Let me just sort of look back for one
4	second.
5	Q Actually, I can
6	A Yeah. So he says the most result the most
7	robust result is that the net effect of RTC laws is to
8	decrease murder. So I would disagree with that
9	conclusion, but that's what he did say.
10	And then he goes on to say, "However, there is
11	evidence that state data right-to-carry laws may increase
L2	robbery and assault." So in some ways he's supporting
13	me; in some way he's contradicting what I found.
L4	Q His ultimate conclusion, is it fair to say, is
L5	that RTC laws are socially beneficial? Is that correct?
16	A Yes, that's what that's how he or how
17	this paper ends.
L8	Q You also rely on the Durlauf, d-u-r-l-a-u-f,
19	Navarro, and Rivers' paper as supporting your
20	conclusions; is that correct?
21	A I did cite that paper.
22	Q Does that paper support your conclusions in
23	your report?
24	A Their preferred model supports my conclusion.
25	Q What made you cite to that paper out of the
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Case 2:16-cv-06164-JAK-AS Document 59-3 Filed 10/02/17 Page 89 of 298 Page ID #:1803 JOHN J. DONOHUE July 12, 2017 FLANAGAN vs CALIFORNIA ATTORNEY GENERAL 88 1 universe of other carry papers? 2 Well, Steve Durlauf is a very, very talented Α 3 professor and -- now's a friend, but he and I were 4 classmates in graduate school. So he's somebody I would 5 take very seriously. 6 You do definitely have hierarchies among 7 empirical scholars, and some are more credible than 8 others. And he's a very tough customer. He's somebody 9 who, you know, is very reluctant to draw conclusions from 10 data unless he's pretty confident. So definitely 11 somebody I read and am interested in. 12 Reliable, trustworthy? 0 13 Oh, yeah, he's very reliable and trustworthy. Α I disagree with him sometimes, but I would always read 14 15 what he says carefully. 16 Does this study -- when I say, "this," the one 0 17 you cited, which I might as well mark as Exhibit 9 right 18 now anyway, just so we can be clear. 19 (Exhibit 9 was marked.) 20 BY MR. BRADY: 21 Does it account for both types of fixed 0 22 effects, to your knowledge? 23 You know, I -- he used a different approach А 24 than the one I use. So I -- off the top of my head, I 25 can't recall. He used the sort of Bayesian model



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1	generating device, which is an interesting and different
2	technique, but he's very smart guy and does very
3	interesting work.
4	Q You know what? I should have got your updated
5	Exhibit B, to make sure it still has what I'm about to
6	ask you about.
7	MR. BRADY: Should we break for lunch? Or would
8	you all prefer because, I mean, I might as well make
9	sure that I have the right Exhibit B.
10	MR. EISENBERG: I am happy to defer to everybody
11	else.
12	MR. BRADY: Well, the court reporter. Would
13	you
14	THE WITNESS: I'm easy. Whatever helps you guys.
15	MR. EISENBERG: Would you like a break?
16	MR. BRADY: We're unlikely going to be able to
17	power through without going to lunch. I got quite a bit
18	more material to go through.
19	MR. EISENBERG: Yeah, I mean, I'm not saying no.
20	I'm just saying if you guys want you guys want to
21	continue, I'll continue. If you want to stop, I'm happy
22	to stop.
23	THE WITNESS: Yeah, I'm the same. Like whatever
24	is good for you.
25	MR. BRADY: Okay. Let's take a quick break.
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Case 2:16-cv-06164-JAK-AS Document 59-3 Filed 10/02/17 Page 91 of 298 Page ID #:1805 JOHN J. DONOHUE July 12, 2017 FLANAGAN vs CALIFORNIA ATTORNEY GENERAL 90 (Lunch recess taken from 12:33 p.m. to 1 2 1:40 p.m.) 3 MR. BRADY: I'm going to mark as Exhibit 10 the 4 latest version that I possess of the DAW. 5 THE WITNESS: Yeah. б (Exhibit 10 was marked.) 7 BY MR. BRADY: 8 Could you open that to Page 18. 0 9 Α Yes. 10 MR. EISENBERG: If you want to just state for the 11 record that off the record, Professor Donohue said that 12 there is a more --13 MR. BRADY: Sure. 14 MR. EISENBERG: -- up-to-date version of this 15 paper. 16 MR. BRADY: Off the record Professor Donohue stated that he has a more updated version of this paper. 17 18 Counsel does not have that at this time. 19 MR. EISENBERG: I believe. I believe that this 20 one --21 MR. BRADY: Plaintiff's counsel does not have it 22 at this time. 23 Oh, pardon me. MR. EISENBERG: 24 I believe that this version, the one that's 25 dated June 12, is the latest version that defense counsel

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1	has as well and that defense counsel attempted to
2	transmit to plaintiff's counsel.
3	MR. BRADY: Okay.
4	Q So do you see Section 7, summary of panel data
5	analysis?
6	A Yes, yes, yes.
7	Q Can you read for me, starting from the second
8	paragraph, starting with, "Durlauf, et al."
9	A Yes, yes. Okay. "Durlauf attempts to sort out
10	the different specification choices in evaluating
11	right-to-carry laws by using a Bayesian model averaging
12	approach, using county data from 1979 through 2000.
13	Applying this technique, the authors find that in their
14	preferred spline or trend model, RTC laws elevate violent
15	crime in the three years after RTC adoption." Quote, 'As
16	a result of the law being introduced, violent crime
17	increases in the first year and continues to increase
18	afterwards.'"
19	Q Okay. That what you just said, quote, is a
20	quote from the Durlauf study, correct?
21	A Yes.
22	Q Okay. I believe we already marked as Exhibit 9
23	the Durlauf study.
24	What is your understanding of that quote's
25	purpose in the Durlauf study?
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1 You know, I think what he was doing in this А 2 paper was sort of trying to show the sensitivity of the 3 results in the estimation of the impact of 4 right-to-carry, and he was following up on a suggestion 5 of the Strnad paper that I cite below this, that you 6 could use Bayesian approaches to perhaps pick the best 7 model. And Durlauf said, if we were using that 8 9 approach, this is the preferred model that would emanate 10 from his Bayesian analysis. 11 Is it your view that this study's ultimate 0 conclusion is that RTC laws elevate violent crime? 12 13 MR. EISENBERG: Just a point of clarification, 14 you're still referring to the Durlauf study? 15 MR. BRADY: Yes. 16 THE WITNESS: You know, I think this was more a 17 methodological paper than trying to reach that ultimate 18 The reason why I say that is that Steve just conclusion. 19 used the county-level data set from the National Research 20 Council report to do his analysis. And so it was more to 21 say, Let me look at this data set that the National 22 Research Council used and see if this Bayesian technique 23 can generate a result. 24 But if he had really wanted to draw a firm 25 conclusion on the impact of right-to-carry laws, he would ESOU

Exhibit 3 - 93

Case 2:16-cv-06164-JAK-AS Document 59-3 Filed 10/02/17 Page 94 of 298 Page ID #:1808 JOHN J. DONOHUE July 12, 2017 FLANAGAN vs CALIFORNIA ATTORNEY GENERAL 93 1 have used the more complete data that was available when 2 he wrote this paper. 3 BY MR. BRADY: 4 So then this study does not have an ultimate 0 5 conclusion that says RTC laws increase violent crime? 6 I mean, it just says in the best -- in what his Α 7 Bayesian approach said was the best model, violent crime 8 increases at the rate suggested here. But he was 9 somewhat retrained in saying that, you know, therefore, I'm convinced that violent crime increases. 10 11 0 Okay. So we've marked the Durlauf study as Exhibit 9. 12 13 For your assistance -- you don't have to wade 14 through it -- can you read the highlight right there? 15 Α Sure. 16 Aloud, please. 0 17 "Overall, we conclude that the evidence that А 18 shall-issue right-to-carry laws generate either an 19 increase or decrease in crime on average seems weak." 20 Have you seen that sentence before? 0 21 Yes, yes. Α And you omitted it from your report, correct? 22 0 Yeah, because, essentially, as I said, that was 23 Α 24 the conclusion of the National Research Council, which 25 had looked at the data through 2000, and Steve was

Exhibit 3 - 94

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1	saying, Yes, I sort of support that conclusion.
2	But it wasn't really relevant to my report, now
3	that we have the more complete data. So I was able to
4	draw stronger conclusions than he was able to.
5	Q Were there any other conclusions in the Durlauf
6	study that you considered in preparing your report?
7	A You know, I I looked at them, and I can't
8	remember if he hinted about property crime being
9	influenced, but I didn't you know, at this point I
10	basically don't look back to analyses that exclude data
11	after 2000, because we have a much richer data set at
12	this point.
13	Q Can you read for me the first highlighted line
14	there from the Durlauf study?
15	A Yeah. "Relative to the strong claims made by
16	particular papers in the literature, we find evidence
17	that the estimated effects of shall-issue right-to-carry
18	laws on crime are very sensitive to modeling
19	assumptions."
20	Q What is your understanding of that quote?
21	A You know, this is essentially the identical
22	conclusion of the National Research Council study that
23	was also using the same county-level data set through
24	2000 that Steve was looking at and reached, really, very
25	much the same conclusion, that the results are sensitive



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1	to modeling assumptions.
2	Q Would you say that there is a consensus in the
3	community that that is the case?
4	A You know, I certainly believe that, and
5	Q So you believe that effects of RTC laws are
6	very sensitive to modeling assumptions?
7	A You know, I believe it if you're looking at the
8	county-level data set through 2000. And that was that
9	was what the National Research Council was doing.
10	And indeed, it was really my work that
11	convinced them that this was true, you know.
12	Essentially, the National Research Council was adopting,
13	you know, what my work had shown about right-to-carry
14	laws, that the results were very sensitive to model
15	assumptions with the data available at that time and the
16	techniques available at that time.
17	Q You rely on a paper in the American Journal of
18	Public Health by David Swedler, Molly Simmons, Francesca
19	Dominici, and David Hemenway; is that correct?
20	MR. EISENBERG: Objection. Vague and ambiguous as
21	to the word "rely."
22	MR. BRADY: I'll strike that, other than the title
23	of it.
24	Q You cite that paper in your report; do you not?
25	A You know, I I should look back at the
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1	report, just to be clear. But I mean, it sounds like a
2	paper I might have cited.
3	MR. EISENBERG: Are you looking for your
4	THE WITNESS: Yeah, my expert report.
5	So this do you have the page or anything?
б	I'm not sure I can find it.
7	BY MR. BRADY:
8	Q It's the one talking about linking gun
9	ownership rates with police homicides.
10	A Oh, yes, yes.
11	Okay. Yes, yes.
12	Q Did I refresh your memory on your reliance on
13	that study?
14	A Yes, yes, yes.
15	Q Does it refresh your memory on the details of
16	the study itself?
17	A Yes.
18	Q Do you recall if that particular paper included
19	both fixed effects, state and time?
20	A Yeah. So this was, I believe, a simpler
21	statistical approach.
22	Q So it did not include both
23	A Yeah, this was not a panel data paper. So they
24	could not use state and the fixed effects.
25	Q Would it concern you if they did not use both
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1	fixed effects, as far as trusting their conclusions?
2	A You know, it's certainly something worth
3	considering.
4	When you look at any of these studies, you
5	know, how much weight can you put on it. This was sort
б	of a first study trying to make this link, and if I were
7	going to go to the mat that this had been established, I
8	would say, you know, is there any way we can get panel
9	data.
10	Turns out panel data's harder to get. But it
11	would be nicer to have confirmation from multiple
12	studies, which is, in general, true. If you can, you
13	know, see more than one study pointing in a certain
14	direction, that that's better, and I always like panel
15	data if you can get it.
16	Q If including so is it your just to be
17	clear, is it
18	A Yeah.
19	Q your conclusion that they did not use both
20	fixed effects?
21	MR. EISENBERG: Objection. Misstates prior
22	testimony.
23	THE WITNESS: Yes, that is my recollection. I'd
24	have to look back to be perfectly clear, but that was my
25	recollection.



Case 2:16-cv-06164-JAK-AS Document 59-3 Filed 10/02/17 Page 99 of 298 Page ID ± 1813 July 12, 2017 JOHN J. DONOHUE FLANAGAN vs CALIFORNIA ATTORNEY GENERAL 98 1 BY MR. BRADY: 2 Assuming they did not, if including one or the 0 3 other would change the result, would that change your 4 opinions about the conclusions of this report? 5 A You know, it certainly -- it certainly could. 6 In general, these things are like crystals. You want to 7 look at them in many different ways. 8 This was a provocative finding that these two 9 groups of states with equal numbers of police officers 10 had very different rates of police homicide. So that's 11 an interesting and, you know, illuminating finding. But 12 until, you know, other work has been done, I don't know 13 if it would be the final word. 14 Do you normally rely on -- or strike that. 0 15 Do you normally cite as supportive studies that 16 do not include both fixed effects? 17 You know, I was trying to make a theoretical А 18 point in line with some, you know, recent cases, like the 19 Philando Castile case, where a police officer shot a right-to-carry permit holder, showing that, you know, 20 21 police are apprehensive about dealing with armed 22 individuals, and this paper, you know, gave support to 23 the idea about why they would be concerned. 24 But, you know, it's -- it's probably not going 25 to be the final word on this question. But it's at least



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1	worth considering and would be supportive of this view
2	that police officers are at risk from guns.
3	Q Is it fair to say that the report is suspect
4	because it didn't use both fixed effects?
5	A You know, that's probably too strong a word,
6	"suspect." But
7	Q Would you prefer that they had used both fixed
8	effects? Would you feel more comfortable relying on it,
9	had they used both fixed effects?
10	MR. EISENBERG: Objection. Compound.
11	THE WITNESS: You know, it's I mean, it's a
12	great question, because we're always sort of evaluating
13	how much confidence we can put into any of these studies.
14	And here you could try to do this with panel
15	data. It's a harder study to do than the study they did
16	do. And, you know, the data demands are greater. So I
17	would like to see that.
18	Probably can't do a synthetic controls in this
19	case, and so if you could do that, I'd really like to see
20	that. But this particular problem doesn't sort of lend
21	itself. But I think you could do a panel data analysis,
22	and I would certainly be interested in seeing if anything
23	came out of that analysis, just along the lines that we
24	discussed.
25	Q Okay. I'd like to move on to the process that



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1	you went through in preparing your study.
2	So you've alluded a few times to the factor of
3	the crack so-called crack epidemic.
4	A Yes.
5	Q What studies did you rely on in asserting that
б	the violent crime increase between 1985 and the early
7	'90s resulted from the introduction of crack cocaine?
8	MR. EISENBERG: Objection. Lack of foundation.
9	MR. BRADY: Strike that.
10	Q Did you does your paper assert that the
11	violent crime increase between 1985 and the early 1990s
12	resulted from the introduction of crack cocaine?
13	A Yes, I I believe that, and I probably said
14	that in the report.
15	Q On what do you base that belief?
16	A Yeah. Just the literature in this area.
17	There's a very strong report by Steve Levitt that was
18	published in the Journal of Economic Perspectives that
19	went through the data on the impact of crack on crime.
20	Q Is that cited in your study?
21	A You know, I probably did not cite that in this
22	paper, but if if I were, you know, asked to sort of
23	buttress a point, that would probably be the first paper
24	that I would look to, Steve being, you know, one of the
25	elite academics, winner of the John Bates Clark medal,



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1	which is like the junior Nobel Prize in economics.
2	So that's where I would go if I felt I needed
3	support. It is a very widely accepted view. So I
4	probably didn't think it was controversial, but if I
5	needed support, that's what I would cite.
6	Q Would those is there, likewise, support for
7	the notion that California, New York, and Washington,
8	D.C., were areas with the, quote, "the worst crack,
9	problems," as indicated in your report?
10	A Well, there's certainly a lot of evidence of
11	crack problems in those areas.
12	Q Being the worst?
13	A Well, that's a good question. When I wrote
14	that I was sort of thinking in relation to the initial
15	adopters of right-to-carry states, you know, the Dakotas
16	and Maine, where they really didn't see this crack
17	problem in the late 1980s.
18	But it's a fair point to say, you know, did you
19	really do a study showing which is the worst. I actually
20	did try to sort of look at that, I think, in another
21	paper, which were the worst crack states, but I wasn't
22	I wasn't drawing on that work in making that conclusion.
23	I just to be more careful, it might have
24	been better to say these were states that had a
25	significant problem and worse than other adopters of
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1	right-to-carry laws.
2	Q You assert in your report that previous studies
3	find support for RTC laws didn't account for the crack
4	cocaine factor; is that right?
5	A Yes, yes, yes.
б	Q Are there none that accounted for it?
7	A You know, I don't mean to be overly critical
8	here, because I think I think it's really hard to
9	fully account for the crack problem, and I think there
10	are some studies that try to do something, but I don't
11	think anybody has ever done anything that really
12	effectively addressed the crack issue.
13	There were some papers that tried to do and
14	there's always, again, an issue in statistical models,
15	can you get an explanatory variable that quantifies the
16	relationship between, in this case, crack and crime, and
17	that is plausible.
18	And it turns out to be a trickier objective
19	than one might like. Even my friend, Steve Levitt, who I
20	mentioned, tried to develop a crack index, and I don't
21	think it was very fully successful, but he did try to do
22	that.
23	Q Would you consider John Lott's 2010 third
24	edition of "More Guns, Less Crime," to have addressed the
25	crack issue?



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25	Do you see what the "I" says?
24	And it lists them alphabetically.
23	at many combinations of factors that can explain crime"?
22	it says, "In nine alternative graphs that follow, I look
21	Q Do you see how, in the text beneath the graph,
20	MR. BRADY: Correct.
19	only four pages?
18	MR. EISENBERG: Just to clarify, the exhibit has
17	page
16	"More Guns, Less Crime." If you open it up to the third
15	Q As you can see, this is the cover of said book,
14	BY MR. BRADY:
13	(Exhibit 11 was marked.)
12	MR. BRADY: I'd like to mark this as Exhibit 11.
11	to do, I'm not surprised that John was unable to do.
10	something, because anything that I haven't been unable
9	and I don't really fault him for not being able to do
8	for crack. But he has he has tried to do something,
7	But I don't think he had a reasonable control
6	crack and didn't change my results.
т 5	something in his paper that said, see, I controlled for
3 4	more concerned with the cosmetics of the study than the validity of the study, and so I think he wants to put
2 3	on this for a while. You know, sometimes I think John is
1	A You know, John and I have gone back and forth
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Case 2:16-cv-06164-JAK-AS Document 59-3 Filed 10/02/17 Page 105 of 298 Page ID #:1819 JOHN J. DONOHUE July 12, 2017 FLANAGAN vs CALIFORNIA ATTORNEY GENERAL 104 1 Wait a minute. The bottom of Page 2 --Α 2 277? 0 3 Α -- 77 says, "The nine figures statistically 4 show" --5 It says, "In the nine" --0 б А Oh, I see. 7 -- "follow, I look at many combinations of 0 factors that can explain crime." It "A," "B," "C," "D," 8 "E," "F," "G," "H," "I." 9 10 А Yeah. 11 "I" says, "Including crack cocaine use for the 0 1980 to 2000 period. See Figures 10.3-A to 10.3-I." 12 13 Yes, yes, yes. Α So what is your -- is it your view that 14 \bigcirc 15 Professor Lott's treatment of crack cocaine in that 16 instance is cosmetic? 17 This actually is the crack variable that А Yes. 18 Steve Levitt tried create. And so John includes it into 19 his analysis. Just as Marvell and Moody do in theirs. So when we went through our examination of the 20 21 different panel data models, one of them was Marvell and 22 Moody, and Marvell and Moody include this exact same 23 variable. 24 So if -- I mean, again, it's not -- it's not 25 John's fault. I just don't think that variable works



Case 2:16-cv-06164-JAK-AS Document 59-3 Filed 10/02/17 Page 106 of 298 Page ID #:1820 JOHN J. DONOHUE July 12, 2017 FLANAGAN vs CALIFORNIA ATTORNEY GENERAL 105 1 And it also has the major problem that it verv well. 2 limits the analysis to the pre-2000 period. 3 So one of the great advantages of my work is 4 that I have 14 more years of data, 11 more states 5 adopting right-to-carry laws. And if you include this 6 crack variable, then you can't look beyond 2000. As we 7 saw Durlauf said, you know, the results are too ambiguous 8 if you're only looking at data through 2000, and that was 9 the National Research Council's conclusion. So it creates problems if you try to use this 10 11 particular measure, because it means you can't look 12 beyond 2000, because that's the only period that Steve 13 Levitt created that crack variable. 14 But wasn't the crack epidemic -- so-called 0 15 crack epidemic that you allude to between 1985 and 1995? 16 Yes, yes. Α 17 Then how would post-2000 data be relevant? 0 18 Well, only in the following sense. Α That if you 19 run these -- if you run these models and you include a 20 variable that you don't have data for after 2000 -- such 21 as the crack variable -- then it will drop out all of 22 your data for after 2000, because the regression won't 23 work if it doesn't have information in every column. 24 And so, basically, what Lott is able to do is 25 essentially do a variance of what Steve Durlauf and the

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1	National Research Council were trying to do, which is can
2	we tease out the impact of right-to-carry laws by looking
3	at the period before 2000. And, you know, the strong
4	conclusion seems to be it's very hard to tease that out
5	if you're only looking at data through 2000.
6	So John still believes that right-to-carry laws
7	reduce crime, but we've seen that the Durlauf paper and
8	the National Research Council rejected that finding.
9	Q They found that there wasn't enough evidence to
10	decide either way; is that correct?
11	A Yeah, and they they specifically stated,
12	quote I'm paraphrasing, you know, the scientific
13	evidence does not support the view that right-to-carry
14	laws reduced crime.
15	Q But because they needed more research, would it
16	be fair to say obviously, they haven't seen your paper
17	yet.
18	A Yeah.
19	Q But setting aside your current paper, just
20	looking at their position, wouldn't it be fair to say
21	that they rejected the idea that right-to-carry laws
22	increase crime?
23	A They they weren't really clear on any sort
24	of affirmative conclusion, but because the dissenter
25	tried to make the affirmative case, look, we he said,



Case 2:16-cv-06164-JAK-AS Document 59-3 Filed 10/02/17 Page 108 of 298 Page ID JOHN J. DONOHUE July 12, 2017 FLANAGAN vs CALIFORNIA ATTORNEY GENERAL 107 1 I think right-to-carry laws decrease murder. They went 2 out of their way to say, We emphatically reject that 3 conclusion, and then they just were somewhat ambiguous, 4 saying, you know, given the current evidence, we can't 5 tell what the causal impact of right-to-carry laws is on 6 crime. 7 So then they're ambivalent as to whether 0 8 right-to-carry laws increase or reduce crime? Is that a 9 fair statement? Yeah, based on the data and the statistical 10 Α 11 models through 2000, that was their conclusion. 12 Okay. Getting back to the crack factor, if you 0 13 will, did your previous 2014 study account for that, 14 account for the crack factor? 15 A Yeah, yeah. I mean, I did address it 16 specifically, but I never used this particular crack 17 variable unless I was mimicking Marvell and Moody, who 18 used it, because I -- I don't believe that this captures 19 the true relationship between crack and crime, which 20 is -- it's actually a subtle and interesting 21 relationship. I'm sorry, just to be clear --22 Q 23 I'm sorry. Α 24 -- your 2014 report doesn't capture --0

Well, I did address the crack issue, but I just



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1	didn't use this specific variable that we're discussing
2	that Lott references using.
3	Q You used it
4	MR. EISENBERG: Let the record reflect that
5	Professor Donohue is pointing to Page 277, that Note I,
б	including crack cocaine for the 1980-2000 period.
7	BY MR. BRADY:
8	Q So you used a different methodology from Lott
9	in dealing with the crack factor in your 2014 study?
10	A Yes.
11	Q Okay. Do you still agree with that approach in
12	dealing with the crack factor that you did in the 2014
13	study?
14	A You know, certainly one part of what I did in
15	that earlier work was replicated in this current work,
16	where I said, well, since we have such a hard time
17	figuring out how crack was sort of influencing crime,
18	let's look at 2000 to 2014, because by then the primary
19	impacts of crack had dissipated and we'll get a cleaner
20	look at the data, absent the crack problem.
21	Now, as we said earlier, discussing some of
22	Zimmerman's stuff, that creates other issues. But that's
23	one thing that I have been sort of consistently thinking
24	about as a way around the crack problem, because I still
25	haven't come up with a variable I think adequately



Case 2:16-cv-06164-JAK-AS Document 59-3 Filed 10/02/17 Page 110 of 298 Page ID #:1824 JOHN J. DONOHUE July 12, 2017 FLANAGAN vs CALIFORNIA ATTORNEY GENERAL 109 captures that crack-crime link. It's a tricky issue. 1 2 In your 2014 study you analyzed the effect of 0 right-to-carry laws on the rates of specific violent 3 4 crimes individually, correct? 5 Yes, I did do that, yes. Α б What were those crimes? 0 7 I think I just followed Lott's approach of А 8 looking at all of what we call the Index 1 FBI crimes. 9 And so that would be rape, robbery, aggravated assault, murder, burglary, theft, and motor vehicle theft. 10 Those 11 would be the seven categories. 12 Did your 2014 study find a significant effect 0 13 from right-to-carry laws on murder rates? 14 A You know, I'd have to look back. Off the top 15 of my head, I suspect that there were some instances 16 where it did and some where it didn't. The main --17 Sorry, when you say some where it did, some 0 18 where -- are you saying some regressions did suggest an 19 increase in crime and others did not? 20 A Yes. I'm trying to recall the earlier study. 21 In some ways it's sort of been superseded, in 22 my mind, by the latest works. I'm not as precise in my 23 recollection. But I suspect that there were some models 24 in which it showed murder going up and other models in 25 which that was not the case.



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1	Q Would that be the same for rape?
2	A Yes. I'm sure that would be true.
3	Q And robbery?
4	A Probably for robbery as well.
5	Q What about aggravated assaults?
6	A Aggravated assault I think was pretty
7	consistent that aggravated assault was associated with
8	a rise in aggravated assaults resulted from the
9	right-to-carry laws.
10	Q What does significant mean in that context?
11	A All I meant was that there was sort of credible
12	statistical support for the idea that right-to-carry laws
13	increased aggravated assault.
14	Q Did your report in this case or the DAW analyze
15	the effect of right-to-carry laws on robbery rates?
16	A In this paper I only look at murder and the
17	aggregated property and violent crime categories.
18	Q Violent crime. So what is the definition of
19	violent crime for the purposes of your report?
20	A So I just I just followed the FBI definition
21	of violent crime, which is taking the four categories of
22	murder, rape, robbery and aggravated assault as, quote,
23	violent crime. And then taking the three categories of
24	property crime, which would be burglary, motor vehicle
25	theft, and larceny, as the three property crime



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25	Q So what is the benefit to the quality of the
24	apart from murder being segregated out.
23	further in either the property or the violent category,
22	violent crime, and property. I didn't disaggregate
21	A Yeah, in this paper I just looked at murder,
20	study; is that correct?
19	and aggravated assault, as you did in your previous
18	distinguish between the specific crimes of rape, robbery,
17	Q And violent crime does not the DAW does not
16	A Yes.
15	murder?
14	then a separate analysis for violent crime including
13	Q So you did a separate analysis for murder and
12	A Yeah.
11	Q Includes murder?
10	A No, it includes murder.
9	dealing with murder separately?
8	the way you use it, does it include murder, or are you
7	Q Does violent crime, the term that you use
6	the way they're counting that.
5	report that says violent crime or property crime, that's
4	are the breakdowns that the FBI uses. If you read a
3	property and violent crimes, but those are the those
2	That it is true that they do measure other
1	categories.

Case 2:16-cv-06164-JAK-AS Document 59-3 Filed 10/02/17 Page 113 of 298 Page ID JOHN J. DONOHUE July 12, 2017 FLANAGAN vs CALIFORNIA ATTORNEY GENERAL 112 1 data set by lumping all of these crimes -- treating them 2 as violent -- treating all these individual crimes as 3 violent crimes instead of dealing with them individually, 4 as you did in your previous study? 5 A Yeah. 6 MR. EISENBERG: Objection. Argumentative. 7 THE WITNESS: You know, probably the standard way 8 I've done it in many crime papers is just to show murder, 9 property, and violent crime. When I was trying to sort 10 of follow in John Lott's footsteps to sort of see how my 11 results compared to his, I was disaggregating. 12 But in this paper, as I think I said earlier, I 13 really just said, you know, now sort of come up with your 14 own model and --15 BY MR. BRADY: 16 So why did your own model decide to aggregate 0 17 those terms? What's the benefit of doing that --18 MR. EISENBERG: Were you finished answering? 19 THE WITNESS: Yeah, so I can -- I can say more in 20 response to the question. 21 So essentially, there were couple of reasons. 22 Some of them are theoretical, and some of them were sort 23 of pragmatic. 24 The pragmatic reason is, you know, the paper's 25 already a hundred pages long, and I do like to go through



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1	a fair number of robustness checks, and the more
2	individual categories you're using, the more you're sort
3	of multiplying your tables, and just the verbiage. And I
4	already have to cut this down a lot to try to get this
5	published. So that's sort of a pragmatic factor.
б	But as we said earlier, there's always these
7	issues about, you know, if you move in a certain
8	direction, you get some benefits, and you give up
9	something. Move in the other direction, you'll maybe
10	gain some benefits and lose something.
11	So aggregation makes it easier to generate
12	statistically significant results. So we can see, if you
13	compare murder versus violent crime, you do tend to see
14	more you know, more precise estimates, which is what
15	you need to get statistically significant results in the
16	violent crime category than the murder category.
17	And that is, in general, true, that the more
18	you try to narrow your focus, the harder it is going to
19	be to get precise estimates. So if you look at the
20	all of my all the estimates that I have in the paper
21	will have, in parentheses underneath, a standard error.
22	And the bigger that standard error is, the
23	harder it's going to be to generate statistically
24	significant results. And you do get lower standard
25	errors with aggregated violent crime than individual



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Case 2:16-cv-06164-JAK-AS Document 59-3 Filed 10/02/17 Page 115 of 298 Page ID #:1829 JOHN J. DONOHUE FLANAGAN vs CALIFORNIA ATTORNEY GENERAL 1 categories. So it is going to be easier to get 2 statistically significant result. 3 On the other hand, as your question sort of 4 suggests, you're getting, you know, in some sense, a

4 suggests, you're getting, you know, in some sense, a
5 better estimate of a more aggregated phenomenon, and
6 sometimes we want to know, you know, more precisely about
7 the disaggregate effects. And so that's what we can do
8 with this, and I -- I actually have run those exact same
9 regressions in this context as well.

10 BY MR. BRADY:

11

Q Is that reflected in your report?

A You know, I didn't put them into this report, but I do -- I have done those, and I've looked at them. And, you know, in essence, it sort of conforms to the pattern of what we see in this report, that you get, you know, more precise estimates for the aggregated numbers than you do for the disaggregated numbers, like murder.

18 Q So you ran regressions for the disaggregated 19 crimes in preparing this report, but you did not include 20 them?

A No, I actually ran them after there was criticism of not doing it. And, you know, it pretty much conformed to the findings of what we saw here.

24 Q Well, then why wouldn't you include it in your 25 report? That would seem to suggest to bolster your



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1	argument, no?
2	A Well, I said I ran them after there was a
3	criticism of not including them. Which so my report
4	had already been done.
5	Q So they are not included in your current
6	report?
7	A That's right. So I think Gary Kleck criticized
8	me for not doing that. So I just said to my research
9	assistant, you know, run those and
10	Q But you're still making revisions to your
11	report or to your study, as we've learned here today,
12	correct?
13	A Yes.
14	Q You don't think it's important to respond to a
15	critic and simultaneously bolster your argument with
16	additional regressions?
17	A You know, I didn't ask if I was allowed to do
18	another report in response to Kleck, but I I really
19	can't add any more to this paper, because I already am
20	way over what the American Economic Review and other top
21	journals wants from a publishable paper.
22	But, you know, if they ask me to write a
23	supplement, it would be very easy for me to run those
24	regressions and show them in this context as well.
25	Q When did you run those regressions?

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Case 2:16-cv-06164-JAK-AS Document 59-3 Filed 10/02/17 Page 117 of 298 Page ID #:1831 JOHN J. DONOHUE FLANAGAN vs CALIFORNIA ATTORNEY GENERAL 1 A As I said, I ran them -- or had my staff run

2 them right after I read the Kleck report. 3 Does any other study analyzing the impact of 0 4 right-to-carry laws aggregate the different crimes into 5 the term violent -- into one single category of violent 6 crime like your report does? 7 Yeah, we were just looking at the Durlauf А 8 study, and he does the exact same thing, breaks it down 9 into murder, property, and violent. It's a fairly standard way. And he's --10 11 0 Fairly standard. 12 Are there any other besides Durlauf? 13 Well, many of my papers have done it that way. А 14 As I mentioned, the papers in which I'm sort of 15 responding to Lott I would do it in which ever way he did 16 it. But it is fairly traditional to break it -- the 17 Brennan Center report, which is -- as I said here, also 18 followed that protocol. 19 So then your aggregating these terms is not 0 20 uncommon in your field of research? 21 No, it's not uncommon. Α 22 Other than Durlauf, are there any other 0 23 reports -- any other studies that you cite to in your 24 report that use the same violent crime aggregate term as 25 you?



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1	A Yeah, the Brennan Center report does that as
2	well. So the four major studies that I or models that
3	I would look at are, you know, mine, the Brennan Center,
4	Lott and Mustard and Marvell and Moody, and the Brennan
5	Center also looks at aggregated violent crime.
6	Q Are there any studies or reports cited in yours
7	that did not use the aggregate term for violent crime?
8	A Yeah, so Lott and Mustard and Marvell and
9	Moody, I believe, disaggregated.
10	Q Do you see any problems in comparing studies
11	that use two different approaches?
12	A You know, for me it's never a problem, because
13	I will just you know, if I want to compare how my
14	results work to someone who has done the aggregated or
15	the disaggregated form, I would usually, you know, create
16	the data set and then just do the analysis myself
17	whichever way I thought was better to do it.
18	And if somebody used only violent and I was
19	interested in the subcategory, then I would I could
20	use their overall model. Because the choice of
21	explanatory variables and the way you specify them would
22	be the same whether you're looking at violent crime or
23	murder or rape.
24	And so I don't need to be bound by whatever
25	choice the other researchers made. I can aggregate it or
20	choice the other researchers made. I can aggregate it of



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1 disaggregate as I think necessary. 2 You can aggregate or disaggregate, right? 0 3 Aren't you limited to their conclusion -- the 4 other authors' conclusions in their study? 5 Α You know, so -- for example, Lott has a model 6 that he used, and I can run that -- I can run his exact 7 model on my data, either disaggregating or aggregating, 8 and come to my own conclusion based on that and so -- in 9 general, if you look at my report, you will see -- like using Lott's model, the results definitely do not support 10 11 what Lott contends. 12 So I think that that's pretty powerful 13 evidence. Because just using the exact identical model 14 but using it on a longer time period and more complete 15 data and, you know, the results support the opposite of 16 what John Lott says. 17 So that's the nice thing about empirical 18 evaluation of the law, that you don't have to rely on 19 anyone's word. You just need to get the data and run the -- run the model, and then you find out. As long as 20 21 you're very honest and open in what you're doing, there isn't -- there isn't any way to criticize the 22 23 implementation of the model. 24 You can always criticize whether the model is 25 appropriate, but once you have a model, you run it on the



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[
1	data, and that's going to give you the answer for that
2	model.
3	Q Did the increased violent crimes that result
4	from right-to-carry laws that you conclude occur in your
5	report
6	A Yeah.
7	Q Do all of those crimes involve firearms?
8	A No. No.
9	Q How do you know that?
10	A The increase that were or in essence, what
11	our models are trying to do is show net effects. And so
12	there could be some benefits in right-to-carry laws,
13	there could be some costs, and all we're able to conclude
14	is here is the overall net effect.
15	And when it's a positive estimate, as it is for
16	violent crime, that's telling us that violent crime has
17	gone up more than it's gone down. So you can't say too
18	much more from that narrow finding than what I just said.
19	But we can make inferences about how the
20	effects are playing out that would lead me to believe
21	that we're getting declines in both gun crime and non-gun
22	crime.
23	Q If right-to-carry laws are responsible for
24	increased violent crime
25	A Yes.

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1 -- wouldn't the crime necessarily have to 0 2 involve a qun? 3 Not necessarily. It's a great question. А 4 Because there are so many pathways that are initiated by 5 the decision to put guns into the sort of public arena. 6 And so of course, you know, probably the single 7 biggest effect, apart from the increases in crime, caused 8 by permit holders is the theft and acquisition of guns by 9 the criminal elements once they've entered into the 10 public mainstream. 11 So once a criminal has a gun, anything could 12 They could commit a gun crime. They could, happen. 13 knowing they've got a gun in their pocket, steal 14 something and -- or beat up somebody, knowing if he is a 15 problem, I'll pull out my qun and kill him. So whichever 16 way it plays out depends a little bit on the facts. 17 But if you're arming criminals, you'll get more 18 qun crime, but you'll get all sorts of other crimes. One 19 of the crimes being theft of guns, and so that's a 20 property crime that's going up. And so --21 Your report concludes that property crime did 0 22 not increase as a result of right-to-carry laws; isn't 23 that --24 The net effect, yes. Or I should be a little Α 25 more clear. The -- there were two parts of the -- in

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Case 2:16-cv-06164-JAK-AS Document 59-3 Filed 10/02/17 Page 122 of 298 Page ID #1836 JOHN J. DONOHUE July 12, 2017 FLANAGAN vs CALIFORNIA ATTORNEY GENERAL 121 1 broad terms, two parts of the study. The panel data 2 study did show fairly strong increases in property crime. 3 The synthetic controls did not. 4 And since I tend to trust the synthetic 5 controls more than the panel, I'm sort of leaning to the 6 view that, whatever the effect is on property crime, is 7 it's smaller and, therefore, you know, not showing up as 8 statistically significant in the synthetic controls. But 9 if you believe the panel data results, then there does seem to be an elevation in property crime as well. 10 11 A statistically significant increase in 0 12 property crime? 13 Yeah, if you just look at the tables --А 14 That's the conclusion in your report? 0 15 I mean, it's -- if you look at the Α Yes. 16 tables, you'll see two asterisks next to the property 17 crime levels. And that's true with the Brennan Center 18 study or mine. 19 What evidence did you rely on in making the 0 20 representation that criminals feel emboldened to steal 21 quns and carry quns and enforce their will as a result of 22 a right-to-carry law? What evidence did you look at? MR. EISENBERG: 23 Objection. Misstates the prior 24 testimony or the report, however you want to characterize 25 that.



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THE WITNESS: Well, there's a lot of evidence that carrying guns outside the home promotes gun theft and leads to more gun theft, and this has become a big issue in the public debate now, where many police chiefs are encouraging people not to take guns out of the home because the theft problem has become so bad.

And so that's just the nature of, you know, the world we live in now. Guns are probably one of the most attractive things for criminals to steal. You know, TV sets are no longer as appealing as they once might have been to burglars. Much of the time, when criminals are trying to steal things, they're looking for guns. BY MR. BRADY:

14 Q Have you looked -- have you done any research 15 on the theft of firearms in public?

16 A I have spent a fair amount of time reviewing 17 the research. I have not done the research.

18 Q And what does that research say? How do 19 firearms get stolen in public?

A You know, one of the biggest ways is out of cars. So, you know, here in California, Sean Penn created quite a stir when he left his two guns in his car when he went to Chez Panisse for dinner one night, came back, the car was stolen. Got the car back two days later. Of course, the guns were now in the hands of



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1	criminals.
2	And of course, it's it's such a bad problem,
3	because now the criminals have a gun that can't be
4	traced, and they can use that gun for whatever purposes
5	they want.
6	Now, of course I don't think Sean Penn would
7	ever shoot anybody, but I'm not so sure about the people
8	that stole Sean Penn's gun, whoever they gave that gun
9	to. I suspect that those guys probably were shooting
10	people. And that's one of the main avenues that
11	right-to-carry laws increase violent crime.
12	Q So just I just want to be clear.
13	Right-to-carry laws adoption of right-to-carry laws
14	result in increased property crime, such as gun thefts,
15	is that correct, in your report?
16	A Yeah, I mean, I I just want to be clear. We
17	discussed sort of the ambiguities about what the net
18	effect is on property crime, but we said for just
19	looking at gun thefts, right-to-carry laws theoretically
20	increase gun theft.
21	Q So I guess what I'm asking your is it
22	fair to say the premise of your paper is that the net

effect of right-to-carry laws is the increase of violent crime on a whole, regardless of a firearm being involved in the crime?



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Case 2:16-cv-06164-JAK-AS Document 59-3 Filed 10/02/17 Page 125 of 298 Page ID #:1839 JOHN J. DONOHUE July 12, 2017 FLANAGAN vs CALIFORNIA ATTORNEY GENERAL 124 Objection. Argumentative as to 1 MR. EISENBERG: 2 the word "premise." 3 THE WITNESS: Yeah. I would say that, you know, one of the main conclusions of the paper is that 4 5 right-to-carry laws, on balance, seem to be ticking up 6 your violent crime rate, you know, maybe a little over 7 one percent every year for the first ten years. 8 So on balance, they're getting you up into the 9 neighborhood of 13 to 15 percent after ten years. So 10 that would be a major conclusion of the study. 11 BY MR. BRADY: 12 Okay. And that one percent is a combination of 0 13 all sorts of violent crimes? The one percent increase --14 Α Yeah. 15 -- is all sorts of violent crimes that you --0 16 or is it just the four that you included in your study? 17 Yeah, that's just the four. So when I'm making Α 18 that statement, I'm using the FBI definition of violent 19 crime. So that's not including simple assault; it's not 20 including aggravated assault; and it also includes 21 murder, rape, and robbery. 22 Did you define right-to-carry laws, the term 0

24

23

25

A Yeah, I mean, I -- I simply said when states

"RTC," right-to-carry -- do you have a definition for



what is a right-to-carry law?

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1	pass laws that allow anyone who isn't in one of the more
2	prohibited categories to be able to get a permit if they
3	jump through a couple of reasonably easy hurdles jump
4	over a couple of reasonably easy hurdles, then I consider
5	that a right-to-carry.
6	Q Are all right-to-carry all right-to-carry
7	states have the same hurdles?
8	A No. No.
9	Q Did you take into account the difference in
10	those hurdles in comparing the right-to-carry states?
11	A Yeah, that's a good question. I actually just
12	had a binary categorization. So at one point I'm saying
13	you don't have a right-to-carry law at a point, you know,
14	and I gave a specific month and year in the paper; I say
15	you do have a right-to-carry law. But there there are
16	differences.
17	And of course, now we're in a world where a
18	number of states have moved to completely permissive
19	carrying without the need to get a permit of any kind.
20	And so if you're one of those states during this period,
21	it's just counted as being a right-to-carry state, but
22	you could refine the analysis and I did do a slight
23	effort in this regard.
24	Because I show that when Alaska went to
25	permitless carry, you saw that violent crime jumped up



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more sharply after that. So they already had a
 right-to-carry law. Then they said permitless, and you
 can see a jump in violent crime at that point.

The latest examples -- Vermont has always had this, but the latest example of moving in this direction are very recent. So I wasn't able to do anything with those. You know, I gave a 2021 version of this paper. I'll do a whole section on that.

Q Speaking of Vermont, do you know where it ranks on -- in the 50 states, as far as its crime rate?

A Yeah, Vermont -- Vermont looks good. We're talking about fixed effects though, and they have some attributes that make them particularly good. New England state would be better than non-New England state and, you know, affluence, more rural. Those are all very positive features.

Q Other than the Alaska situation, where it just went to nothing, is it fair to say you did not account for the difference in difficulty to obtain a concealed weapon permit in the various right-to-carry states?

MR. EISENBERG: Objection. Lacks foundation.

THE WITNESS: Yeah, I -- I only -- except for Alaska, as you say, I only had this binary categorization of right-to-carry or not right-to-carry, but I -- I don't distinguish in this paper. But it's a good -- a good --



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Exhibit 3 - 127

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1	it's a good question, you know, what will happen if you
2	tried to tease out how much the hurdles influence the
3	outcome.
4	You should be a researcher.
5	BY MR. BRADY:
6	Q I don't I can't do math, so it's not I'll
7	stick with this racket.
8	So it's possible that those hurdles could
9	change the amount of people who actually obtain permits;
10	is that correct?
11	A Yes.
12	Q Have you researched what percentage of the
13	population actually does obtain a license in
14	right-to-carry states?
15	A You know what? I've certainly been attentive
16	to that research.
17	Q But you haven't done any yourself?
18	A No. I mean, I would love to get, you know,
19	panel data on the number of permits in every state in
20	every year going back that would be nice data to get.
21	Unfortunately, many states have not have not
22	captured that data, which is a loss to the research
23	community.
24	Q Did you take into account the amount of
25	licenses that were actually issued? In other words, do
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Exhibit 3 - 128

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you know the numbers of licenses that resulted after a 1 2 right-to-carry law was implemented?

А You know, I would love to get that data. And remember, one of the challenges of doing a panel data analysis is that you can only run it if you have observations for every variable for every state and year. Otherwise, for whatever state or year you're missing, it drops out of the analysis.

9 And there are very few states that you can get that data for, you know, for the time period that we'd be 10 11 There are a few, but, you know, it's like interested in. 12 four or five as opposed to, you know, the 51 jurisdictions that I would like to have data on. 13

14 Of course, obviously, for the ones that don't 15 have right-to-carry, you wouldn't have those. But vou 16 could still -- I mean, in the best of all worlds, you 17 would like to get information on just how many people 18 have permits to carry quns in every state. Though 19 California is not a right-to-carry state, but there are 20 permits here, and that would be nice information to get.

21 Well, speaking of California, are you familiar 0 22 with California's concealed weapon permit regime? 23

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Α Yes.

You would characterize it as not 0

25 right-to-carry?



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1 Yes. Α 2 Even in the -- in the entirety of California? 0 3 Well, in terms of the state law, I categorize Α 4 it as not right-to-carry. In terms of the way it plays 5 out, you know, sheriff in Sacramento was, you know, 6 basically handing them out to anyone who wanted them, you 7 know, obviously within the contours of the law. 8 Did you account for that in your report in 0 analyzing California? 9 10 You know, that has been a more recent А 11 phenomenon. My data only went up to 2014. But I don't 12 have -- I don't have either county data in this paper or, 13 you know, specific data on the number of permits that have been issued. That would be great -- great data to 14 15 I just don't have that. have. 16 You don't have the data for California 0 17 counties, the issuance rate of California counties? 18 Yeah, I --Α 19 But you were able to isolate California -- you 0 20 were able to isolate the lack of a right-to-carry law 21 statewide in California as being responsible for its not having an up-tick in crime like the right-to-carry 22 23 states? 24 Yeah, and if you look across the country, you А 25 know, the number of permits in California is vastly

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smaller than the real right-to-carry states or certainly
 permitless carry states now, where people are able to
 carry without having to go through the permit.

Again, you can see one of the complexities that researchers have, because when states move from right-to-carry to permitless, then it's no longer as helpful to know the number of permits, because a lot of people say, well, why should I go through the hassle of getting a permit when I'm allowed to carry it anyway.

10 So the information in the number of permits 11 gets watered down for the -- I think 12 states now that 12 have switched over to permitless carry.

Q So you conclude in your report that California during the 1990s -- the fact that it did not have a right-to-carry law led to its better performance in reducing violent crime.

17

Is that accurate?

A Well, it's a little bit less precise than that.
Again, differentiating between the panel data analysis
and the synthetic controls.

For panel data we are thinking in aggregated terms, again. So when we're saying that, compared to states that we are categorizing as non-right-to-carry states, including California, in the aftermath of adoption, right-to-carry states seem to do worse



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subsequent to adoption, again, compared to those that 1 2 don't adopt right-to-carry laws. 3 And so it's a -- it's an aggregated comparison 4 of, quote, right-to-carry states versus 5 non-right-to-carry states. California is, obviously, a 6 big part of that, because it's a fairly large state, and 7 it doesn't have right-to-carry laws. 8 But I didn't specifically disaggregate the 9 results to see, you know, what was California's 10 contribution to that overall conclusion. So that's the 11 panel data stuff. 12 Now, synthetic controls I actually do something 13 a little bit different. There all I say is, for every 14 state that does adopt a right-to-carry law, can I come up 15 with a reasonable comparison cohort, this synthetic 16 control. And there the -- you know, I don't have any 17 choice at that point. 18 I just run the synthetic control protocol, and 19 it will pick out the states that are the comparative 20 Sometimes it's California as part of that state. 21 synthetic control, but of course, many times it was not.

And so for the handful of states that California was part of the control, then you might draw the conclusion that you were just suggesting. But again, it's --



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1	Q Well, I wasn't just to be clear, I was
2	quoting from your report that says, quote, "The fact that
3	California, Wisconsin, and Nebraska did not have RTC laws
4	led to their better performance in reducing violent
5	crime." That's a quote from your report.
6	Do you
7	A Yes.
8	Q Do you not agree with that statement in your
9	report?
10	A So now you're referring to one of the synthetic
11	controls comparisons, I believe. And so I can't remember
12	which state I thought was that Texas versus
13	Q Yes.
14	A So yes. So there we're saying we're
15	comparing those three states, and the percentages that
16	the synthetic control comes up with as the relative
17	percentage.
18	And that's the conclusion that comes out of
19	that particular comparison, that those states are a good
20	comparative set of states for the violent crime
21	performance of Texas in the period before they adopted a
22	right-to-carry law. And that the reason that they
23	continued to do better than California better than
24	Texas after Texas adopted was that they didn't have a
25	right-to-carry.



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Q Why are they good comparisons? Why is
 California a good comparison state?

A Yeah. So this is simply the nature of the synthetic control approach. It's not a choice that I make in my own decision-making. It allows the maximization routine that Abadie created to pick out the states that will best mimic the pattern of crime that we see in Texas.

9 And so if you look at the picture, it's a 10 fairly wavy pattern of violent crime, and the best 11 mimicking of that pattern comes from taking those three 12 states and the percentages that I indicate in the figures 13 to come up with the, quote, synthetic control, which is 14 essentially trying to identify, had Texas not adopted a 15 right-to-carry state, this is our best guess as to what 16 crime would have looked like in the ten years after 1996.

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Q So it's a guess?

Sure.

A Well, we like to say a prudent estimate.

Q

20 But that goes -- you do say suggest. Your 21 conclusion in your report says the evidence suggests, 22 right? So you could be wrong; is that correct?

A Oh, yes. You know, there's no -- there's no certainty in doing empirical work. It's all a matter of craftsmanship and following appropriate protocols to get



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1	the best estimate that we have, but as we mentioned with
2	statistical significance, one out of 20 times, a pure
3	random effect will show up as, quote, statistically
4	significant, and so you always have to be aware of the
5	possibility that you got stung by a, you know, spurious
6	result.
7	Q So but you try not for that, you try to
8	get at the best result, right?
9	A Yes, yes, yes.
10	Q And you've indicated that an important factor
11	in getting there is law enforcement, correct?
12	A Yes, yes.
13	Q In comparing California and Texas, did you
14	A Yes.
15	Q consider the fact, during the '90s, that
16	California had a three-strikes law and Texas did not?
17	A You know, I only considered the levels of
18	incarceration of the two states, and so I was controlling
19	for, you know, how many people were in prison relative to
20	the population in the various states.
21	But I didn't do a more refined assessment of
22	how much incarceration was playing a role in the, you
23	know, crime rate of the states beyond that factor.
24	Q Did you consider the impact of inventions of
25	antidepressants like Prozac during that time period?
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,	e 2:16-cv-06164-JAK-AS Document 59-3 Filed 10/02/17 Page 136 of 298 Page ID #:1850 JOHN J. DONOHUE July 12, 2017 FLANAGAN vs CALIFORNIA ATTORNEY GENERAL 135
1	MR. EISENBERG: Objection. Lacks foundation.
2	THE WITNESS: So that's an interesting question.
3	The
4	BY MR. BRADY:
5	Q I'm just curious if you did consider it or not.
6	A Yeah, I actually did consider it. Because it's
7	an important and interesting thought. The and this is
8	one of the areas that people think of as panel data
9	capturing a year fixed effect.
10	So as something like antidepressants came into
11	America, they're sort of diffusing throughout the
12	society. And as long as they're diffusing uniformly,
13	then the year fixed effect is picking that up. If they
14	were if they were diffusing less than uniformly, then
15	your year fixed effect is not picking it up.
16	So I did think about this, and I thought, given
17	the data limitations, that the best assumption I can make
18	on this ground is that it's something captured in the
19	year fixed effect, but if if you had good data, you
20	could refine that assumption and try to see where
21	antidepressants of one kind are coming into different
22	jurisdictions.
23	Q Did you consider the impact of abortion rates?
24	A I certainly did, yes.
25	Q Do Texas and California have similar rates of

Case 2:16-cv-06164-JAK-AS Document 59-3 Filed 10/02/17 Page 137 of 298 Page ID JOHN J. DONOHUE July 12, 2017 FLANAGAN vs CALIFORNIA ATTORNEY GENERAL 136 1 abortion? 2 A No, they probably don't. Off the top of my 3 head, I don't really know what Texas rates are, but I 4 assume that they're lower. Did you consider the impact of gun control laws 5 0 6 other than the right-to-carry? 7 The only one that's explicitly considered in Α 8 the panel data analysis is the right-to-carry law. The 9 synthetic controls, which is -- again, one of the great features of the synthetic controls is anything that 10 11 differentiates crime performance in the preadoption 12 period will be taken into account, as the synthetic 13 controls protocol tries to identify the appropriate 14 synthetic controls. 15 So let's say that -- you know, getting back to 16 Texas, where I think we said Wisconsin, California, and

17 one other state --

18

19

Q Nebraska?

A -- Nebraska were the controls.

Whatever they're doing in those states is -- in the preadoption period of 1996 is mimicking the Texas experience, and as long as those factors stay the same going -- subsequent to 1996, then we're getting an unbiased estimate of the impact of right-to-carry. But if, for example, the world changes



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1	dramatically for other reasons in Texas vis-a-vis those
2	three states, then you may be getting a less accurate
3	estimate of what the impact in right-to-carry laws is.
4	Q So if California adopted lots of gun control
5	laws post 1996
6	A Yeah.
7	0 that would affect the results of the
, 8	comparison between Texas and California?
9	A Yeah. Anything
10	Q I'm sorry, was that a yes?
11	A Well, I have to be a little precise here.
12	Anything that, "A," influences violent crime; and, "B,"
13	changes differentially after the adoption in the
14	synthetic controls analysis will impair the accuracy of
15	your estimate.
16	
	And so you know, to just get a precision,
17	let's say that, prior to 1996, this combination of
18	California, Wisconsin, and Nebraska is a perfect
19	mimicking of Vermont and Texas, but then after 1996
20	California changes, really, any major law that impacts
21	violent crime, and nobody else changes anything. Then
22	that is going to give you a less accurate picture of what
23	the true impact of right-to-carry law was in Texas.
24	Q So if California did adopt several gun control
25	laws post '96 and adopted a three-strikes law post '96,



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1 that would call into question the accuracy of the 2 comparison between -- the accuracy of the conclusions of 3 comparing Texas and California?

A If the factors that you mention only impacted the controls and not the treatments -- so in other words, California, Wisconsin, and Nebraska, or some part of them, and not the treatment group, Texas, then that would render your estimate less accurate.

9 But of course, something could be happening in 10 Texas to upset it and -- and I think the -- maybe the 11 most important thing about the synthetic controls --12 which is also true for the panel data -- is that we get 13 much better aggregate estimates than we get single-state 14 estimates. Because they're -- for just the reason you 15 mention.

There is noise in any single-state estimate, but then when we average over 33 states, that noise will tend to bounce out. So I would not put a lot of emphasis on a single-state estimate.

20 So I was just on NPR yesterday, and David 21 Kopel, who is an NRA spokesperson, said, Oh, you know, 22 I'm in Colorado, and it looks like our law didn't have an 23 increase in crime.

And I didn't -- I didn't have time to say this, but I would say, Well, I wouldn't believe a single-state



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Exhibit 3 - 139

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1 estimate, really, as much as the aggregated estimate, 2 because the noise will tend to be averaged out in the 3 aggregate estimate, while you do have to deal with the 4 noise in the individual-state estimates.

The increase in violent crime rates that you 0 conclude occur as a result of RTC laws, is it the holders of carry licenses that are committing this crime?

А You know, some of it is done by the carry 9 holders. I mean, just in the last couple of days you have the horrible case of road rage, shooting a woman in the head in Pennsylvania. And the other on the quy coming home from the wedding drunk in his Uber and kills his wife by shooting her in the head.

14 So those were permit holders. And those were 15 crimes that almost certainly would not have happened, had 16 there not been a right-to-carry law in place. These were 17 generally law-abiding people, and it was only the guick 18 access to guns that allowed them to commit these crimes.

19 But a lot of the crime is also committed by the 20 people who steal the guns that the permit holders 21 essentially turn over to them. So -- you know, I mean, 22 there's no question that more guns are stolen from 23 law-abiding citizens than are used defensively.

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- On what do you base that? 0
- Α Tons of studies and evidence.



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	JOHN J. DONOHUE July 12, 2017 FLANAGAN vs CALIFORNIA ATTORNEY GENERAL 140
1	Q Can you cite one?
2	A Yeah. I mean, there are lots of them but, you
3	know
4	Q Is that reflected in your report?
5	A Yeah, I mean, I wasn't I wasn't focused on
6	that precise question.
7	Q Well, you were focused on the theft of you
8	were focused on property crime and your correct me if
9	I'm wrong. Your position's that the theft of firearms is
10	a significant element of the increase in crime, both
11	property crimes being a property crime and in violent
12	crime, because they use those guns; is that not correct?
13	A Yes. And I think that that's true and
14	Q So you have no support of the vast evidence out
15	there that more guns are stolen than used in self defense
16	in your paper?
17	A No, I and I'd have to look back to see if
18	I've cited this literature, but I certainly could cite
19	that literature.
20	Q Can you give me an estimate, based on having
21	reviewed that literature do you feel comfortable
22	making an estimate about how many self defense gun uses
23	there are in a given year?
24	MR. EISENBERG: Objection. Outside the topic.
25	Actually, could we go off the record for a

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1 second? 2 I do have a question pending. MR. BRADY: 3 MR. EISENBERG: Let him answer the question, but 4 then could we go off? 5 MR. BRADY: Sure. б THE WITNESS: Can you define self defense gun 7 uses? 8 BY MR. BRADY: 9 I mean, I guess you're the one who raised the 0 10 point that it is clear that there's more gun thefts than 11 more defensive qun uses. So I quess I'll use your 12 definition. And I would ask that you define that. 13 So I would say there's no question that Α Yeah. 14 hundreds of thousands of guns are stolen in the United 15 States every year. Every study that has looked at this 16 has documented that. And there is more question about 17 how many defensive gun uses there is. 18 But if your metric is legitimate lawful uses of 19 guns to thwart violent crime, there's no question in my 20 mind that that number is a small fraction of the number 21 of guns stolen in the United States. No guestion in my 22 mind. 23 But on what do you base that --0 24 Wait. Actually, could we --MR. EISENBERG: 25 MR. BRADY: Now you can. Remember, On what do you

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1 base that? 2 (Brief recess taken.) 3 BY MR. BRADY: 4 So we're back on the record. The question 0 5 pending was, On what do you base that? in response to 6 your assertion that the number of firearms stolen far 7 exceeds the number of self defense gun uses. 8 А Yeah, and again, I did -- I did qualify, saying 9 legitimate lawful use of guns to thwart violent crime. 10 Sure. 0 11 And I would put that number -- it was Α 12 imprecision around this, but maybe in the 50-60,000. 13 And on what do you base that number? 0 14 Α You know, a lot of evidence. It's not just one 15 study. National Crime Victimization Survey, a lot of 16 work done by David Hemenway. And if you read that entire 17 literature -- you know, obviously, you're not going to 18 come up with a precise number, but you get a ballpark. 19 And the number for the defensive uses I'm 20 talking about is, you know, in the neighborhood of 21 50-60,000. But the number of thefts is in the hundreds 22 of thousands. And no one questions the number of thefts. 23 But people do question the number of self 0 24 defense qun uses, correct? 25 А Yes.



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1	Q You said, unquestionably, the number of firearm
2	thefts outnumbers the number of self defense gun users,
3	right?
4	A Yeah. No, I was just saying unquestionably for
5	me.
6	Q For you, but that's not a definite fact,
7	correct?
8	A You know, it's hard to come up with a precise
9	number for that sort of question
10	Q So it's not a definitive fact?
11	MR. EISENBERG: Let him finish.
12	THE WITNESS: It's hard to come up with a precise
13	number, but you can, I think, come up with reasonable
14	ballparks, and so I and the relative magnitudes are
15	such that I feel very confident saying the number of guns
16	stolen is far above the number of those defensive gun
17	uses.
18	BY MR. BRADY:
19	Q Are you including in those self defense gun
20	uses instances where people do not actually discharge the
21	firearm?
22	A Yes. Yes.
23	Q So the mere you're including just the mere
24	presence of a firearm to deter somebody?
25	A Well, I mean, I
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	JOHN J. DONOHUE July 12, 2017 FLANAGAN vs CALIFORNIA ATTORNEY GENERAL 144
1	Q I have a gun. Back off.
2	A Yeah. Yeah. So I would include that. But I
3	wouldn't include it for a guy who's open carrying,
4	walking down the street and comes home and says, Nobody
5	shot me today, so that shows I avoided a murder, because
6	I have a gun on, which I think some people might be
7	inclined to say.
8	Q So in your report you say police simply, quote,
9	"underestimate criminality by permit holders."
10	What evidence do you rely on in concluding that
11	is the case?
12	A Oh, maybe you can just
13	MR. EISENBERG: Are you referring to a specific
14	page in his report?
15	MR. BRADY: You know, I just wrote that down. I
16	figured with a claim like that, he might remember.
17	THE WITNESS: Yeah.
18	MR. EISENBERG: Paragraph 21 maybe?
19	THE WITNESS: Okay. So this was the misstatement
20	by Sheriff Jones, when he said, No one has ever been shot
21	by a holder of a concealed weapons permit issued by this
22	office, yet he had just signed a letter a couple of
23	months earlier, revoking the permit of somebody that shot
24	somebody in the head. So
25	BY MR. BRADY:



Case 2:16-cv-06164-JAK-AS Document 59-3 Filed 10/02/17 Page 146 of 298 Page ID #:1860 JOHN J. DONOHUE July 12, 2017 FLANAGAN vs CALIFORNIA ATTORNEY GENERAL 145 1 Is that your only example of police, quote, 0 2 "underestimating criminality by permit holders"? 3 MR. EISENBERG: Let the record reflect that I 4 suggested Paragraph 21. We're not sure where that 5 reference that you're saying is in the report right now. 6 MR. BRADY: Okay. I can find it. I just figured 7 it's Professor Donohue's report, and that's a pretty 8 strong claim. I figured he'd be able to find that. 9 MR. EISENBERG: Do we have another copy of the 10 report, so I can look through it? 11 THE WITNESS: Here it is. 12 MR. EISENBERG: Did you find it? 13 (Discussion off the record) 14 MR. EISENBERG: That's not -- his quote has the 15 word "police" in it. 16 THE WITNESS: It's possible Kleck said that. BY MR. BRADY: 17 18 All right. Let's -- we will -- all right. 0 19 Rather than focusing on the specific words, do 20 you agree with that general premise, that police 21 underestimate criminality by permit holders? 22 Yeah, I mean, I'm -- I don't really have a А strong feeling on -- or a strong sense of what police are 23

24 estimating.

25

Q So your report doesn't rely in any way on -- in



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[
1	reaching the conclusion that crime rates violent crime
2	rates rise as a result of RTC laws, that doesn't depend
3	at all on the reporting of the underreporting of
4	criminal behavior by license holders?
5	MR. EISENBERG: Objection. Vague, ambiguous,
6	compound.
7	If you understand the question, please answer.
8	THE WITNESS: Yeah, I don't think my report relies
9	on that.
10	BY MR. BRADY:
11	Q Okay. Your report does rely on the website
12	Concealed Carry Killers, correct?
13	A I
14	MR. EISENBERG: Objection. Vague as to the word
15	"relies."
16	THE WITNESS: I mean, I referenced it for a
17	specific purpose.
18	BY MR. BRADY:
19	Q What was that purpose?
20	A For many years John Lott actually would say
21	things like no concealed carry permit holder has ever
22	committed murder. And this is a website that tries to
23	capture some of those instances.
24	So I put that in to say, Don't believe some of
25	the claims about right-to-carry permit holders never
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1	committing murder, because here's a listing of many of
2	those cases.
3	Q And you believe that that listing on the
4	Concealed Carry Killers website is a credible source?
5	MR. EISENBERG: Objection. Vague and ambiguous as
6	to "credible."
7	THE WITNESS: You know, <mark>I think there were</mark>
8	actually some problems with that website when they first
9	released that information and it was criticized, but they
10	have cleaned up the website quite a bit since then,
11	and for what they're trying to do, I think it's a
12	useful resource of highlighting certain behaviors on the
13	part of permit holders, that show that they engage in
14	behavior that would either be criminal, reckless, or
15	suggestive of not being the sort of person you want
16	carrying guns around.
17	BY MR. BRADY:
18	Q Do you know who operates the website?
19	A I don't really know. I assume it's some
20	advocacy group that puts together this information, but
21	I'm not I'm not particularly sure which group it is.
22	Q So you don't know what group it is.
23	Do you know its process in putting together the
24	accounts that it lists on its website?
25	A You know, they cull through news reports,
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1	certain killings, accidents, and suicides to sort of
2	identify cases where permit holders engaged in one of
3	those acts.
4	Q Are news reports generally a source that people
5	in your field rely on as credible sources?
6	MR. EISENBERG: Objection. Vague and ambiguous,
7	particularly as to context.
8	THE WITNESS: It's a good question.
9	BY MR. BRADY:
10	Q I thought it was vague and ambiguous, but go
11	ahead.
12	MR. EISENBERG: It is. Doesn't make it a bad
13	question. Just makes it an objectionable question.
14	THE WITNESS: But in this arena you know, among
15	my research of the crime, there's some of the best
16	studies are actually relying on these sorts of ways to
17	capture data.
18	So for example, I was involved with the FBI in
19	a conference where we were trying to figure out how many
20	people are killed by the police every year. And the FBI
21	actually puts out a number, saying number of citizens
22	shot by you know, killed by police. And the number is
23	wildly off. And it was really only, you know, studies of
24	this kind that were able to give a more accurate picture.
25	So it's certainly not perfect, but for what



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1	it's trying to do, which is to at least identify
2	instances of these acts, it's not bad.
3	In the same way that, you know, the NRA and
4	other pro-gun groups will put together a list of
5	defensive gun uses, which, you know, they as your
6	question suggests, you do have to be careful about the
7	advocates, because they will spin things in their own
8	direction or have a tendency to do that.
9	But I find it useful to see the cases of
10	defensive gun uses. A lot of times I follow up on them
11	and find out no, it's completely wrong and
12	BY MR. BRADY:
13	Q So the you said that they look at news
13 14	
	reports.
15 16	How do you know that they consider news reports
16	in developing this list?
17	A In the Concealed Carry Killers?
18	Q Yes.
19	A Oh, I've spoken to those people.
20	Q Did they tell you that they consider anything
21	else?
22	A Yeah, I mean, they they are they're doing
23	exactly what the NRA does.
24	Q What is I'm asking what they're doing.
25	News reports. Do they consider anything else?
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Case 2:16-cv-06164-JAK-AS Document 59-3 Filed 10/02/17 Page 151 of 298 Page ID #:1865 JOHN J. DONOHUE July 12, 2017 FLANAGAN vs CALIFORNIA ATTORNEY GENERAL 150 1 They -- they are trying to identify cases A Yes. 2 through either news reports or police reports and other 3 publicly available information -- they'll contact police 4 departments to get follow-up information. 5 And it really is not very different a 6 methodology than the NRA lists of, you know, defensive 7 gun uses. They're all trying to do the same sort of 8 thing. 9 So you spoke with them? 0 10 А I have. 11 But you didn't know who put on the Concealed 0 12 Carry Killers website when I asked you who puts it on. 13 MR. EISENBERG: Objection. Vaque and ambiguous as 14 to "who." 15 THE WITNESS: Yeah. I mean, I assume --BY MR. BRADY: 16 17 Just do you not -- when I asked, Do you know 0 18 who puts -- who hosts the Concealed Carry Killers 19 website? you indicated you did not know which group; is 20 that correct? 21 I -- I assume it's a certain group. I didn't Α 22 want to state with a hundred percent certainty, because 23 I'm not a hundred percent certain, but I assume it's the 24 Violence Policy Center, if that's the name of it. 25 Q Did you speak with the Violence Policy Center?

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1	A I have spoken to them over years, yes.
2	Q And so it's the Violence Policy Center that
3	puts this on. Looking at news reports, police reports.
1	Is it your understanding have you personally
5	evaluated the incidents that they list on their website
5	of homicides purported to be committed by license
7	holders?
3	A I certainly haven't gone through all of them.
)	I know many of these through my own work, and I observed
)	how they have changed their documents in response to
L	either new information or criticisms of the information.
2	I do think they're really fairly good at correcting
3	errors. You know, they're
ł	Q On what do you base that assessment, that
5	they're fairly good at correcting errors?
5	A Just if you look at the way that website has
7	been maintained over the last couple of years, they
3	definitely have made changes in response to criticisms.
)	Q So you've been following their website for
)	years?
L	A I have seen the website and followed the
2	criticism of it for years, yes.
3	Q Okay. Is it are you aware that 40 percent
ł	of the homicides that they list purported to be committed
5	by license holders are all from the State of Michigan?
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Case 2:16-cv-06164-JAK-AS Document 59-3 Filed 10/02/17 Page 153 of 298 Page ID #:1867 JOHN J. DONOHUE July 12, 2017 FLANAGAN vs CALIFORNIA ATTORNEY GENERAL 152 MR. EISENBERG: Objection. Lacks foundation. 1 2 MR. BRADY: Let me strike that. 3 0 If 40 percent of the homicides purported to be 4 committed by license holders on their list were from a 5 single state, would that cause concerns for your 6 assessment -- would that cause you concern about the 7 credibility of that list? 8 A You know, it would certainly be something you'd 9 want to investigate and you'd be interested in. If the 40 percent are accurate, that would -- that wouldn't be a 10 11 concern, but if the 40 percent were inaccurate, then that 12 would be a major concern. 13 What would be a legitimate reason that 40 0 14 percent of all of the incidents are from a single state? 15 MR. EISENBERG: Objection. Calls for speculation, 16 outside the scope of the expert testimony. 17 You may answer if you understand. 18 THE WITNESS: You know, we -- you could imagine 19 that the NRA didn't get a gag law passed in Michigan, and 20 they'd have better information in Michigan about what the 21 permit holders were doing. I don't know I -- this is the 22 first time I heard that claim. 23 But, you know, it -- under one set of facts, it 24 could be suggestive that this is a wild understatement of 25 the number of misconducts by permit holders. On another



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1	set of facts, it could be a sign that there's something
2	wrong with their calculation. And unless I investigated
3	that further, I wouldn't know the answer.
4	BY MR. BRADY:
5	Q You did at least some investigation into their
6	quality control on this website, though, correct?
7	A Yes. Yes.
8	And I think they even advertise, you know, if
9	anyone has any information that something is inaccurate
10	here, you know, send it to us, and they actually do
11	change in response to those bits of information.
12	And for example, they will if somebody if
13	a permit holder kills somebody, they might list them, and
14	then let's say it turns out it's ruled justifiable
15	homicide. Then they would take that off. That's, I
16	think, responsible.
17	Q Would it be problematic if the 40 percent of
18	purported incidents by license holders from Michigan was
19	a result of double- or triple-counting newspaper
20	articles, court records, arrest records, conviction
21	records? Would that be problematic?
22	A Yeah, and I think in the early incarnation of
23	this website, they did have problems of that kind, and I
24	think they responded to the criticisms and have sort of
25	culled the website to eliminate any double countings or



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Case 2:16-cv-06164-JAK-AS Document 59-3 Filed 10/02/17 Page 155 of 298 Page ID #:1869 JOHN J. DONOHUE July 12, 2017 FLANAGAN vs CALIFORNIA ATTORNEY GENERAL 154 1 problems --2 So you think they've addressed that problem in 0 3 their current list? 4 A Yeah, I mean, I don't know about the Michigan 5 component, but I know that they were criticized for some б double countings and then responded to that by culling 7 the data. 8 Have you done any studies on suicides in this 0 9 country? 10 I've worked a little bit on suicide, yes. А 11 In your work have you made any determinations 0 on where suicides occur most often? 12 13 Objection. Outside the scope of MR. EISENBERG: 14 expert testimony in this case. 15 THE WITNESS: Yes, I have looked at suicide rates 16 across the United States. 17 BY MR. BRADY: 18 And where do suicides occur most often? I'm 0 19 sorry, let me qualify that. 20 I'm talking about -- not what state. I'm 21 talking about whether in someone's home? In their place 22 of business? At a family member's house? Where does --23 Yeah. Α 24 -- suicide normally take place? 0 25 Α I mean, I would assume most of the time the

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1	suicides are at home. You obviously see you know, in
2	the mass shooting cases, it's usually out on the road
3	somewhere, but those are relatively rare as a portion of
4	the total body of suicides. I'd say most of the time at
5	home.
5	Q The Concealed Carry Killers website includes on
7	its list of incidents by license holders suicides; is
8	that correct?
9	A Yes.
0	Q Is there any state that you're aware of in your
1	study that requires a concealed weapon permit to be able
2	to have a firearm in the home?
3	A No.
4	Q So then do you think it's problematic that this
5	website lists suicides by license holders as if strike
б	that.
7	Why are suicides relevant to the question of
8	violent crime by right-to-carry laws?
9	A Yeah. That's a good question.
)	Q Full of 'em.
1	A I mean, essentially, there are there are two
2	elements here. One is who are the people that are
3	getting right-to-carry permits? Are these people that we
4	are comfortable having guns?
5	If we find out they're killing themselves at a
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high rate, my first thought is, well, I'm probably not 1 2 comfortable that these guys are having guns. If the 3 question is does the adoption of a right-to-carry law 4 increase the likelihood of suicide, then the answer is 5 it's less clear, because, as you say, if you already got 6 a gun in the home, you don't need a right-to-carry permit 7 to kill yourself with a gun. You can just go home and 8 kill yourself.

9 On the other hand -- as always, there's nuance 10 here. A certain number of people who didn't have a gun 11 before said, Oh, now I can carry a gun. Let me go out 12 and get a gun. And clearly, we know if you have a gun, 13 you are increasing the risk that you're going to be one 14 of the ones who's going to end up committing suicide with 15 a gun.

Q Do you know whether the reported incidents on Concealed Carry Killers includes suicides only by guns, or does it include suicides by any means of a license holder?

I don't know the answer to that.

Q If it included all, would that be problematic? A No. If -- again, if you're -- you have to understand the context of the debate in this area. The

24 claim made by the pro-right-to-carry and pro-gun

25 activists is that the permit holders are the good guys



Α

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with a gun. They are to be trusted completely. They
 will never do anything wrong, because they're the good
 guys.

And so the Violence Policy Center was criticized for the study of suicides. They were even criticized for things like putting in intentional homicides, saying, look, if somebody's going to commit an intentional homicide, we don't think that should be in there, because they'd do that without a right-to-carry law.

But that missed the point of this website, which is to say you want to give guns to people that are going around intentionally killing people. You want to give guns to people who are so depressed that they're killing themselves. They're jumping off buildings; they're hanging themselves. These are not the sort of people I would feel comfortable having a gun.

Q Okay. So then are background checks for -- is there a difference between right-to-carry states that have background checks and those that do not in the pool of license holders?

In other words -- let me -- is there a difference in their propensity for violence crime? MR. EISENBERG: Objection. Vague and ambiguous as to multiple terms. Also outside the scope of the



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1	expert's testimony.
2	THE WITNESS: So I just want to be cautious here.
3	Is the question do background checks sort of improve the
4	caliber of the people who are carrying guns? Is that
5	BY MR. BRADY:
6	Q Yeah, is it reasonable to say that a background
7	check could account for potential issues with the pool
8	versus a non-background check?
9	MR. EISENBERG: Vague and ambiguous as to
10	"background check."
11	THE WITNESS: Yeah. I mean, I do think background
12	checks can help, but I think every state that issues
13	permits makes you go through a background. I could be
14	wrong, but I think that's true. And
15	BY MR. BRADY:
16	Q So you don't know whether all the states
17	require background checks in right-to-carry laws?
18	A Yeah. I would have said they did, but I
19	thought your question was that some states had background
20	checks and some didn't, and would that differentiate.
21	Q That was a hypothetical. I don't know but I
22	now I'm asking you but do you know whether
23	A Yeah. I mean, the only reason why I hesitated
24	was I thought you were positing that it wasn't true. So
25	if you had asked me, I would have said yes. If you want



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1	a permit, you have to go through a background check.
2	Q Do you dispute that license holders have a
3	significant impact on stopping shootings?
4	A By mass shootings?
5	Q Sure.
6	MR. EISENBERG: Vague and ambiguous as to
7	"significant."
8	THE WITNESS: Yeah, I think the evidence shows
9	that it's very, very unusual for a permit holder to play
0	any positive role in a mass-shooting incident.
.1	BY MR. BRADY:
.2	Q So mark as exhibit wherever we are
.3	THE REPORTER: It's 12.
4	MR. BRADY: 12.
.5	(Exhibit 12 was marked.)
.6	BY MR. BRADY:
7	Q Have you seen this document before?
.8	A No, I've never seen this before.
9	Q Have you what evidence did you rely on in
20	concluding that license holders do not stop shootings?
21	A The FBI actually did a study on this and looked
22	at a hundred and 60 cases between 2000 and 2013 that met
23	their definition of active shooting incidents. And they
24	found that, you know, police stopped them a lot; suicide
25	by the killer stops them a lot; unarmed citizens stopped
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them 21 times. But -- security guard stopped them 1 2 occasionally. 3 But there was only one case -- so 1-21 of the 4 number of times stopped by an unarmed citizen was a permit holder able to stop one of the hundred and 60 5 6 cases they looked at, and that guy was an active-duty 7 Marine who quite well could have stopped the thing 8 without a gun regardless. But that is always an 9 uncertainty as well. So the bottom line is, you know, I would not 10 11 put much confidence in non-active-duty military person 12 being much help in a mass shooting incident. 13 On what do you base that? 0 14 Α Well, I just mentioned the FBI study. If this 15 had been a frequent occurrence, you would have seen it 16 happen more than one out of a hundred and 60 times. 17 Is it possible, as is indicated in this article 0 18 that we're looking at, Exhibit 12, that citizens who stop 19 mass public shootings don't get news coverage because 20 they stop anyone from being killed? 21 Α I mean, that is an interesting point. How much 22 of a role is played by people who shoot someone very 23 quickly, and what would have happened in the aftermath. 24 And so that's worth thinking about, which is why I said I 25 do spend time looking at the NRA defensive gun use



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1	listings, because I think those are useful information to
2	be thinking about.
3	Q But you've never considered Exhibit 12 before?
4	A I haven't seen this before. This is looks
5	like it's put out by John Lott.
6	Q Yeah, he is the head of Crime Research,
7	correct?
8	A Yeah.
9	Q I believe that's who put this out.
10	A Yeah. Yeah, so it's worth looking at.
11	I should note that Lott and I were asked to
12	write something for the New York Times after Gabby
13	Giffords was shot, and Lott wrote, you know, too bad
14	there weren't more Joe Zamudios there, because he was the
15	one who sort of saved the day at the Gabby Giffords
16	shooting.
17	And then it turned out Joe Zamudio, who did
18	have a permit, says, Thank God I never took my gun out,
19	because I thought that the guy who had just tackled the
20	shooter was the bad guy, and I would have shot the savior
21	rather than the killer.
22	So the while Lott was pretending that the
23	good guy with the gun had stopped things, it was the good
24	guy without the gun who had stopped it, and Zamudio
25	truthfully, amazingly, said if I had taken my gun out, I
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1 would have shot the wrong person. 2 And that's, of course, one of the things you 3 worry about in these episodes. It's hard enough for the 4 police to shoot the right person, but it's probably 5 harder for non-active-duty military to step in and get the bad guy. 6 7 So without -- how can you determine whether 0 8 there's a benefit to concealed carry if you don't know 9 the universe of self defense gun uses? 10 Well, I mean, that's what my whole study is А 11 trying to find out. Do we see any evidence that murders 12 go down or violent crime goes down, and all of the 13 evidence seems to point in the opposite direction. 14 So the more -- the more examples of these you 15 can come up with, the more I think, oh, right-to-carry's 16 even worse than I thought, because whatever this number 17 is, it's outweighed by the harmful incidents, and I'm 18 only looking at net effects, and the net effects are very 19 harmful. 20 So the more self defense gun uses there are, 0 21 the worse the problem is? 22 That means the more --А 23 Let me interject. Earlier MR. EISENBERG: 24 Professor Donohue was pointing to this Exhibit 12 when he

25 was speaking. But of course, the pointing doesn't get



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1 recorded by the court reporter.

THE WITNESS: Yes.

3 Yeah. I mean, let's just say a right-to-carry 4 law goes into effect, and, you know, the net effect is a 5 hundred more people die because right-to-carry law went 6 into effect. If you then come and say, Oh, but look at 7 the 200 lives we saved, that would mean that 300 other 8 lives were lost. So the higher the number of defensive 9 gun uses are that saves lives, if the net effect is to 10 lose lives, that means there's an even bigger stimulative 11 effect, right? 12 BY MR. BRADY:

13 Q Are the lost lives the attackers against whom14 the people were defending themselves?

A No, because that would -- it's never a crime to shoot someone who's doing serious bodily injury --

17

2

Q I guess I didn't follow.

18 Who were the lost lives you were referring to? 19 A Well, I mean, that's what all of these panel 20 data/synthetic control studies are trying to identify, 21 what is the net impact on crime.

And so every study that I can describe is showing violent crime is up rather than down, and therefore, if somebody is saying, oh, but X-number of times permit holders are reducing violent crime, that is,



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1	ipso facto, establishing that X-plus some number of times
2	right-to-carry laws are increasing crime.
3	So it really, the only thing that's
4	important to know if you want to know whether
5	right-to-carry laws are decidedly beneficial is what's
б	the net effect on crime. If it goes up, then they're
7	harmful. If it goes down, then they're beneficial.
8	If there's no effect, then it's probably
9	harmful in making all these people wasting their money
10	buying guns and carry them around, which is a pain in the
11	neck.
12	Q So getting down to the nub of the issue, do you
13	agree that license holders have stopped some acts of
14	crime?
15	A Yes.
16	Q Knowing that fact, is it also possible that
17	some license holders have deterred crime?
18	A Yeah, it's an interesting question how much
19	criminals are dissuaded by the fact that there are more
20	people carrying guns around that they might be seeking to
21	attack in some way.
22	Again, I'm interested in the net effect. And
23	also, it'd be interesting to know how many criminals
24	start carrying guns because now permit holders are
25	carrying guns.
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QDoes your -- do you have any data to suggest2that, to support that notion?

A Yeah, well, we have lots of data that more criminals acquire guns through theft when right-to-carry laws are passed. So that means they have the gun, and I assume that when a criminal has a gun, they're more likely to carry it around.

8 But I'm also talking about another nuance here, 9 which is, you know, yesterday the criminal was thinking, 10 you know, I'm going to sneak into that house and 11 burglarize it, and if you're in an area where you're 12 concerned about facing guns, does that change the 13 calculus.

So you would say, I should have a gun too, and if that's the case, then we would assume that when a state goes right-to-carry, that means the criminal who's thinking about robbing someone goes, Well, if I do this, I better carry a gun too.

19 Q Could it also possibly change the calculus to 20 say -- for the criminal to say, It's now too costly to do 21 this crime?

A Yeah, I think -Q Therefore, I'm not going to do it?
A I think it probably does both to some degree.
It's just that the harmful effects seem to outweigh the



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Exhibit 3 - 166

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	JOHN J. DONOHUE July 12, 20 FLANAGAN vs CALIFORNIA ATTORNEY GENERAL 1
_	beneficial effects.
2	Q Your study controls for that the difference
3	there between those two?
ł	A I mean, I can't tell the individual components.
5	All I can say is, you know, what's the net effect. And
5	if the if the only effect were benign, then we'd see
7	crime go down, and I mean
}	Q So how can you determine that right-to-carry
)	laws increase violent crime when you can't at least
)	control for the individual actions of the criminals?
_	Isn't that vital?
2	A Again, we whether we're looking at the
3	impact of police on crime, incarceration on crime, all we
ł	really know is the net effect. I mean, there's no
5	question that some people go into prison and it makes
5	them more violent and degrades their ability to work, and
7	so that is a stimulus to crime.
3	Q But you're guessing as that the net effect
)	is what it is because of a right-to-carry law, right?
)	Because you can't link the criminal who commits a crime
_	without a firearm to the fact that there's a
2	right-to-carry law; can you?
3	MR. EISENBERG: Objection.
Ł	THE WITNESS: I mean, I'm
	MR. EISENBERG: Let me finish my objection,

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Lacks foundation, overly long, so it's a bitconfusing.

You may answer.

THE WITNESS: Okay. I mean, I don't see this as any different from trying to identify the effect of incarceration on crime. There are multiple pathways.

8 We can't fully assess how much of the increase 9 in incarceration is operating through incapacitation, how 10 much is through deterrence, how much is that being offset 11 by the stimulus of crime that incarceration imposes.

But at the end of the day, we have pretty good estimates of, if you increase your prison population by "X," what impact is it going to have on crime? And we have pretty strong evidence the net effect is crime is going to go down if you look at those people.

And the same is true with right-to-carry laws. We don't know all of the individual influences, but the evidence now seems to be pretty strong that if you pass a right-to-carry law, you're going to see more violent crime rather than less violent crime.

That doesn't say there isn't some deterrence. That doesn't suggest there aren't some cases where defensive gun use worked, but it just means that those are outweighed by the pernicious consequences of



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1	right-to-carry.
2	BY MR. BRADY:
3	Q Okay. In your report you assert that
4	right-to-carry laws are a tax on law enforcement; is that
5	correct?
6	A Yes.
7	Q What data do you rely on to conclude that?
8	A (No audible response)
9	Q Actually, let me what does it mean to be a
10	tax on law enforcement?
11	A Yeah, that there's a metaphor in there, and
12	what I was trying to suggest is that right-to-carry laws
13	impose burdens on police in a number of different ways.
14	And, you know, first of all, they take up more
15	police time just to process, and there's been a lot
16	written about this. You know, we're spending huge
17	amounts of time dealing with all these permits. So
18	that's one way in which they're a tax.
19	As we mentioned in the discussion of the
20	Philando Castile case, people are appropriately wary when
21	they encounter someone with a gun who's potentially in a
22	confrontational situation with a police officer, which is
23	always the case when the police officer is stopping a car
24	for a violation.
25	That's a constant thought, that the police
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consider that a potentially confrontational situation.
 And the more people carrying guns in that situation, the
 more apprehensive police will be.

There's actually a very interesting article by David Kopel, who's the NRA spokesperson, in which he quotes the guy who he, Kopel, says wrote the right-to-carry law for the state of Minnesota, which is where Castile was killed.

9 And he was commenting on the Castile case and 10 talks about being stopped by the police, and this author 11 of the Minnesota gun law said he was very frightened, 12 because he could tell the police officer was so 13 frightened by this encounter.

And the speculation is that the police officer had run his record, saw that he was a concealed carry owner and, indeed, one of the most zealous gun advocates in Minnesota, and that scared the heck out of the cop.

So he was acting in a much more cautious and, according to the right-to-carry permit holder, scared manner that made the permit holder scared.

And I don't think that's unusual. I think that police legitimately fear confrontations with people holding guns.

24 Q Now, would it change your opinion that RTC laws 25 are a tax on law enforcement if a significant majority of



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Exhibit 3 - 170

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FLANAGAN vs CALIFORNIA ATTORNEY GENERAL 1 police officers supported right-to-carry laws? 2 Not really. Α 3 Why not? 0 4 Well, for a number of reasons. One, there's a Α 5 lot of political identification with conservative causes 6 that certain members of police departments are very 7 sensitive to. And it may be sort consistent with your 8 tough-guy image that, you know, you support 9 right-to-carry laws. Maybe even you're an NRA member. 10 But that doesn't tell me anything about how 11 they act in the field, when they're walking to that car 12 in the middle of the night and maybe know that this guy 13 is a right-to-carry permit holder. And that's the more relevant thing. 14 15 If you look at the tape when Philando Castile 16 was killed, that police officer was polite as can be 17 until the second he said, I am a right-to-carry holder. 18 And then suddenly the fear was extremely evident and, you 19 know, had he not been a right-to-carry holder and didn't 20 have a gun, he wouldn't have been shot seven times. 21 So just to be clear, you're discounting -- you 0 22 would discount the views of police officers who support 23 right-to-carry laws because you think they would put

24 | ideology over public safety?

25

A You have to remember I'm an economist, which



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1	means, almost by trade, I don't believe what people say
2	in public opinion surveys.
3	My one of my top research assistants just
4	wrote a book called "Everybody Lies." And I think that's
5	a good caution when somebody cites information or survey
6	information that is potentially ideologically loaded. As
7	I think the issue of right-to-carry is for police.
8	Q So you don't believe the police officers who
9	say that they support the right-to-carry?
10	A I don't believe public opinion surveys about
11	what police officers believe.
12	Q Are you aware of any?
13	A Am I aware of any public opinion surveys?
14	Q Of police officers on this subject.
15	A I know John Lott will cite some of them.
16	Typically, in response to claims that police chiefs
17	overwhelming oppose right-to-carry laws.
18	MR. BRADY: Exhibit 13.
19	(Exhibit 13 was marked.)
20	BY MR. BRADY:
21	Q I will show you one.
22	Have you seen this?
23	A No.
24	Q This is a survey of, as you can see, police
25	officers from the policeone.com between March 4th and
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1	March 13, 2013, receiving 15,595 responses from verified
2	police professionals across all ranks and department
3	sizes.
4	Is that a good sample size for a survey?
5	MR. EISENBERG: Objection. Vague and ambiguous as
б	to whether you're speaking in general or about this
7	BY MR. BRADY:
8	Q Generally.
9	In your field, would you like to see a sample
10	size of about 16,000 people who are verified in the class
11	that you are wanting to learn information from?
12	MR. EISENBERG: Objection. Vague and ambiguous as
13	to how many people were asked versus how many people
14	responded.
15	THE WITNESS: Yeah, I mean, as we've talked about,
16	number of responses can be good, but the most famous
17	horrible survey was the prediction that Truman was going
18	to lose based on a 2 million-person response survey. So
19	a lot depends on, you know, how the survey is conducted
20	and is it a representative sample.
21	MR. EISENBERG: We interpose that there's a lot of
22	information in this report. Professor Donohue indicated
23	that he'd never seen it before, and it's 17 pages. There
24	are reported data in here that go to your questions, give
25	more specificity to your questions, but you didn't use
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1	those. So I just want to point that out.
2	MR. BRADY: You haven't heard my questions about
3	this yet.
4	MR. EISENBERG: Well, I've heard some of them.
5	MR. BRADY: They were just asking generally about
б	a sample size of 16,000 people. That was a general
7	question, not relying on this report. But I will get
8	specific right now.
9	Q If you turn to Page 10. Question 19. It says,
10	"Do you support the concealed carry of firearms by
11	civilians who have not been convicted of a felony and/or
12	not been deemed psychologically medically incapable?"
13	The response percent of yes, without question
14	and without further restrictions, 91.3 percent. It was
15	12,968 officers providing that response. Only 4.1
16	percent said no, only law enforcement officers should
17	carry firearms. And 4.5 percent were unsure.
18	Is it your assertion that 91 percent of these
19	responding officers were putting ideology above their
20	views on public safety?
21	MR. EISENBERG: Objection. Argumentative.
22	THE WITNESS: I don't believe this, but if
23	BY MR. BRADY:
24	Q I'm sorry, when you say you don't believe it,
25	what do you not



	e 2:16-cv-06164-JAK-AS Document 59-3 Filed 10/02/17 Page 175 of 298 Page ID #:1889 JOHN J. DONOHUE July 12, 2017 FLANAGAN vs CALIFORNIA ATTORNEY GENERAL 174
1	MR. EISENBERG: Let him finish his answer.
2	THE WITNESS: I don't believe that 91 percent of
3	police would say they support the concealed carry of
4	firearms by civilians without questioning, without
5	further restrictions.
6	BY MR. BRADY:
7	Q So it's not that the police are lying? It's
8	whoever put on the survey is lying?
9	MR. EISENBERG: Objection. Argumentative.
10	THE WITNESS: Yeah, I mean, nobody has to be
11	lying, necessarily, but I don't believe that 91 percent
12	of police in the United States would answer that question
13	yes.
14	BY MR. BRADY:
15	Q So who's misrepresenting? The police officers
16	responding or the survey-takers?
17	MR. EISENBERG: Objection. It lacks foundation
18	and argumentative.
19	THE WITNESS: I mean, you know, let's say we went
20	to the Vials Policy Center annual meeting, if they had
21	such a thing, and we said, Are there any law enforcement
22	there? and a hundred people raised their hands, and they
23	said, Well, will you fill out this questionnaire?
24	I would suspect 91 percent of the people would
25	say, I'm opposed to right-to-carry laws. Does that mean



Case 2:16-cv-06164-JAK-AS Document 59-3 Filed 10/02/17 Page 176 of 298 Page ID #:1890 JOHN J. DONOHUE July 12, 2017 FLANAGAN vs CALIFORNIA ATTORNEY GENERAL 175 I think 91 percent of police are opposed to 1 2 right-to-carry laws? No. But I certainly could get 91 3 percent of a selected sample of police to say they oppose 4 right-to-carry laws. And so I'm sure -- if this number is correct, 5 6 I'm sure you have a wildly selected sample. I mean -- so 7 if you take your survey at San Ouentin and say, you know, 8 Have you ever been convicted of a crime? A hundred 9 percent of people say they have been. Does that mean a 10 hundred percent of people have been convicted of crimes? 11 No. But --12 BY MR. BRADY: 13 Okay. Do you know how many concealed carry 0 14 license holders there currently are in the country? 15 Obviously, an estimate. 16 Roughly. I don't know precisely but А Yeah. 17 roughly. 18 And what is that figure? 0 19 А I'd put it around 12 million maybe, but, you 20 know, it's growing over time. So I mean, sometimes you're a little behind on your estimates. 21 22 So it's growing. 0 23 Is the crime rate -- is the national crime rate 24 growing as well? 25 А Yes.



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1	Q The national violent crime rate is growing?
2	A Yes. Right now it is growing, yes.
3	Q Do you know of any state that has repealed a
4	right-to-carry law in the last 20 years?
5	A No.
6	Q To what do you owe the lack of repealing
7	right-to-carry laws, in light of the conclusions in your
8	report?
9	A Well, remember, I was saying that violent crime
10	goes up maybe 13 to 15 percent. That's below the
11	threshold of perception of most Americans.
12	So for example, number of Americans who said
13	they feared crime rose substantially, you know, in the
14	Obama years, even though crime was going down. So what
15	people think about crime is very unrelated to what's
16	happening about crime unless the changes are massive. It
17	has to be much more than 10 or 15 percent before people
18	understand.
19	And furthermore, there you know,
20	right-to-carry laws seem to be a bad thing if you're
21	concerned about crime, but we have had many good things
22	happen.
23	And so if the good things you know, you lock
24	up a lot of people, you're adding more police to your
25	jurisdiction, and that suppresses crime. People might

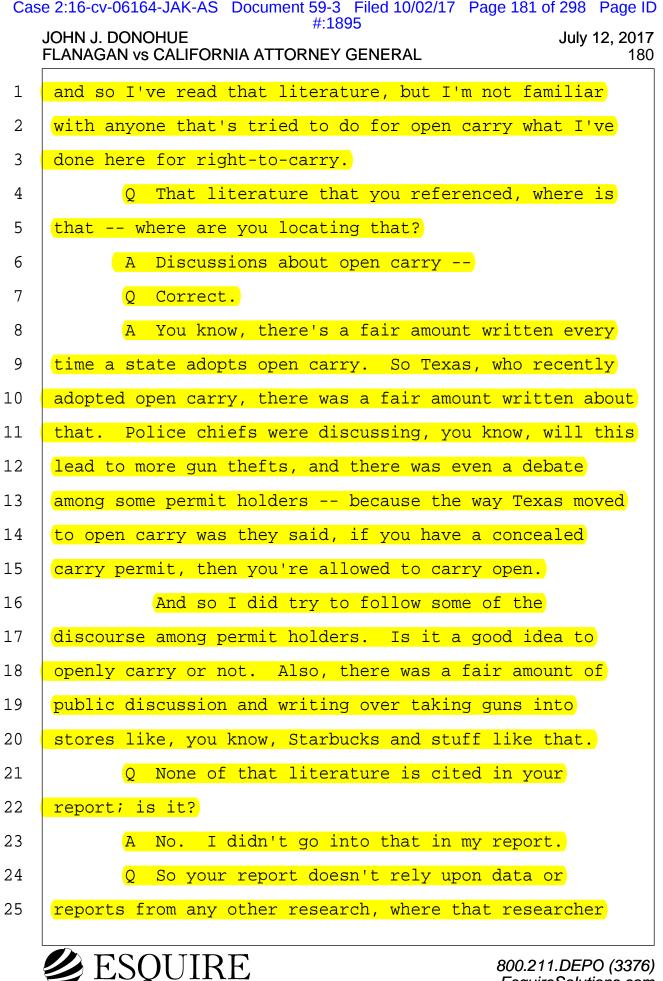


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1	not even notice the impact of right-to-carry laws. So
2	that's one reason why they don't repeal them.
3	The other thing is it's hard to repeal anything
4	that the NRA wants. For example, 90 percent of Americans
5	want universal background checks, and that doesn't get
6	adopted. So the fact that you see or don't see a law is
7	often more about political power of special interest
8	rather than an assessment of what's good for society.
9	Q I'd like to move on to talk about your
10	conclusions regarding open carry.
11	A Yeah.
12	Q Let's refer to your report, Paragraph 33.
13	Okay. At the end of that paragraph it says,
14	quote, "These facts suggest that open carry of guns would
15	be less socially desirable than concealed carry, since
16	the latter at least has the prospect of a deterrence,
17	since the criminals cannot know who is carrying weapons."
18	A Yes.
19	Q Is that an accurate quote?
20	A Yes.
21	Q So you're an economist, right?
22	A Yes.
23	Q Isn't it a basic tenet of economics that if the
24	cost of something increases, there'll be less of it?
25	A Yeah. Holding other things equal and yeah,
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that's generally not always true but generally
true, yeah.
Q Your report relied upon your own research
regarding data about criminality from states that allowe
concealed carry, correct?
A Yes.
Q And you did no research about open carry that'
reflected in your report, right?
A That's correct.
Q And you did not collect or examine data
regarding open carry in any state; did you?
A That's correct.
Q And your research you didn't conduct any
research, examining the criminality about the open-carry
permittees in California counties, correct?
A (No audible response)
Q Let me strike that. I'm sorry, I skipped a
question.
You're aware that certain California counties
can issue open permits, correct?
A I'm not aware of the thing that you mentioned.
Q Okay. So you didn't examine the criminality c
those license holders, open-carry license holders, in
preparing your report, correct?
A No, I did, you know, refer to Ronald Reagan's

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1	support for, you know, preventing open carry in the
2	United States in California when he was Governor, and
3	his statements that there's no reason for anybody to be
4	walking on the streets with a loaded weapon. But beyond
5	that, I didn't focus on open carry in this paper.
6	Q Your report also relied upon research by
7	others, where they examined concealed carry and
8	criminality rates in other states, correct?
9	A Could you repeat that question? I'm sorry.
10	Q Sure.
11	Your report relied upon others' research, who
12	examined concealed carry and criminality rates in other
13	states, correct?
14	A I'm not sure if I'm understanding. Let me
15	just
16	Q They examined the criminal the crime rates
17	in conjunction with right-to-carry laws.
18	A Yeah, I was focusing on crime rates for
19	right-to-carry laws.
20	Q Are you aware of research by anybody else who
21	has examined open carry and its potential effects on
22	criminality?
23	A I don't know of any comparable studies to the
24	sort that I was doing for right-to-carry. There is
25	discussion about what the consequences of open carry are,
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Case 2:16-cv-06164-JAK-AS Document 59-3 Filed 10/02/17 Page 182 of 298 Page ID #:1896 JOHN J. DONOHUE July 12, 2017 FLANAGAN vs CALIFORNIA ATTORNEY GENERAL 181 examined open carry and its potential effects on 1 2 criminality? A Well, I -- I made a number of points in my 3 4 report that are reflective of the literature that I was 5 just alluding to, but I don't know of any study that, you б know, tried to statistically estimate the impact on crime 7 of adopting open carry. 8 Please turn to Paragraph 34 of your report. 0 9 Α Yeah. 10 There you state, "Open carry might conceivably 0 11 confer a benefit if it could dissuade potential criminals 12 from targeting certain individuals if they or someone 13 nearby has a weapon, but in general, the greatest effect 14 of open carry would likely only be to move crime away 15 from the armed target to an unarmed target. In general, 16 spending resources that shift burdens of crime to one 17 group to another without reducing the overall burden is a 18 net waste of resources." 19 Is that a correct -- close quote. 20 Is that a correct reading of your quote, your 21 Paragraph 34 in your report? 22 А Yes. 23 When you talk about burdens of crime there, to 0 24 what specific burdens were you referring? 25 А Well, part of this is that it is a sort of

Exhibit 3 - 182

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1 standard view in public economics that we don't want to 2 expend resources in a way that just moves around cost 3 among the population where we're trying to engage in 4 expenditures that reduce total social costs.

And so, for example, there's a discussion about using a Club in a vehicle to stop your car being stolen. 7 And many economists have written it's not a socially beneficial thing, because you put The Club on, and that just means your car doesn't get stolen, but the car next to you gets stolen.

11 And, you know, there are more complicated 12 assessments that you could engage in, but the bottom 13 point is the same, that concealed carry has a better 14 possibility of being socially beneficial than open carry, 15 because if there is deterrence from people carrying 16 around guns, you get more of it if they don't know who 17 has the gun than if they do know who has the gun, because 18 then they just go to the other target.

19 But you have no data to support that 0 20 conclusion, correct?

21 I mean, that has been written about in many Α 22 crime prevention contexts, but I'm not aware of any that 23 have, you know, tested for this phenomenon, as opposed to 24 just referring to it in the literature.

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0 It's not written about in your report; is it?



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1	A You know, I just made the point myself, and I
2	didn't cite anybody in support of that point.
3	Q So I think I understood you to say that the
4	burden is a monetary one? Is that or the burden
5	on
б	A Well, yeah, just to just to complete the
7	point of Paragraph 34, you know, as someone who is most
8	interested in reducing the burdens of crime, the one
9	thing we know is that if we took the 5 billion or so that
10	people spend on guns and ammunition in the United States
11	and put that into an actual effective crime-reducing
12	measure, we'd really get some pop.
13	For \$5 billion you can reduce crime if you put
14	it into, you know, well-directed crime-reducing
15	technologies. So we know, almost as a matter of economic
16	certainty, that spending that 5 billion on guns in
17	private hands is giving less benefit than you would get,
18	in terms of other methods of allocation.
19	Now, why do I say I know that with certainty?
20	Because so much of what we've talked about today is
21	even the supporters of right-to-carry just say, Well,
22	doesn't really have any effect overall net on crime, and
23	we know that 5 billion on, let's say, well-trained police
24	will get you a big pop in reducing crime.
25	So that means that if we knew nothing else,



Case 2:16-cv-06164-JAK-AS Document 59-3 Filed 10/02/17 Page 185 of 298 Page ID #:1899 JOHN J. DONOHUE July 12, 2017 FLANAGAN vs CALIFORNIA ATTORNEY GENERAL 184 1 we'd know we're in a suboptimal world by having that 2 money spent on private weapons, when putting it into the 3 best crime-reducing expenditure will really get us some social benefit. 4 5 The monetary burden of the private weapon is 0 6 borne by the individual carrying the weapon, correct? 7 Yeah. So they are wasting their own money. Α 8 So they're wasting their own money. 0 9 But that -- how is that a burden on the greater 10 That money wouldn't be going to fund a police qood? 11 force anyway, would it, because it's their private money, 12 not government money? 13 Right, but if I could -- if I could find a Α 14 group that could somehow, you know, convince every 15 private gun owner who's thinking about buying a gun in 16 the next year to say what I really care about is how can 17 I reduce crime in the United States, and then I would 18 take that money and use it to hire well-trained police, I 19 know I'd get a lot more crime reduction from the 5 20 billion in the well-trained police than 5 billion spent 21 on private weapons. 22 So remember, the economist is always thinking 23 how can we reallocate resources for greater social good? 24 And so this would be one area where we could allocate

resources. It's hard to achieve that allocation, but

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Exhibit 3 - 185

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1	that is the job of the economist, who tries to help move
2	in that direction.
3	Q Just to be clear, you didn't rely upon any data
4	to measure the resource burdens that open carry imposes?
5	These are just your inferences; is that correct?
6	A Yeah, I am trying to make some theoretical
7	observations on what some of the likely consequences of
8	open carry are vis-a-vis concealed carry.
9	Q But you're making those assessments without
10	relying on any data, correct?
11	A Well
12	Q Let me be clear. Data specific to open carry.
13	A Yes. I mean, I am trying to draw inferences
14	from what we know about concealed carry and see how we
15	would expect the world to operate differently with open
16	carry than it does with concealed carry.
17	Q So you're inferring everything that you state
18	about open carry from your work on concealed carry study;
19	is that correct?
20	A Yeah, although, again, in light of the
21	conversations we've talked about you know, for
22	example, there's a literature right now about police
23	officers saying that open carry facilitates gun theft
24	even beyond concealed carry, because the criminals just
25	watch people, and if they see them get out of their car

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with an empty holster, they know they've left their gun
 in the car, and then they just steal the gun as soon as
 the guy leaves the premises.

So some police chiefs are saying the open carry has exacerbated the problem of gun thefts. With concealed carry you don't have that mechanism operating. So every day I'm thinking about, in the light of the current debate among police officials and criminologists, as to what the impacts are.

Q So just to be clear, your conclusion that open carry would cause a net waste of resources is not based on a report, is not based on a study, is not based on data; is that correct?

A Well --

14

15

18

25

Q Specific to open carry.

16 A Yeah, I mean, it's based on my review of the17 relevant literature and my expertise in this area.

Q None of which is cited in your report?

A Well, of course, I think I've cited a number of
things, and then I've added further references in our
discussion here.

Q Nothing specific to open carry, correct?
A Well, again, I think the literature about the
impact of open carry on theft is relevant.

Q Is it included in your report?



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1	A I didn't cite that. I could have cited it, but
2	I mentioned it here today.
3	Q Let's talk about deterrence.
4	Do you have any opinions as to whether police
5	officers carrying firearms openly has a deterrent effect?
6	MR. EISENBERG: Objection. Outside the scope of
7	the expert's testimony.
8	But you can answer.
9	THE WITNESS: Yeah. Yeah, I think I think
10	police are probably the single most important public
11	investment influence on crime.
12	BY MR. BRADY:
13	Q Is there any data you rely upon in forming
14	those opinions?
15	A Yes.
16	Q Any reports that you rely on?
17	A Yeah, just empirical studies trying to evaluate
18	the impact of police on crime.
19	I mentioned the Steve Levitt paper using
20	instrumental variable of the mayoral election year to
21	show very large decreases in crime in the mayoral
22	election years, but there are many other papers as well.
23	Q So you conclude in Paragraph 33 that open carry
24	does not have the same deterrent effect as concealed
25	carry, because under an open carry scheme, criminals know



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1 who's armed and who isn't. 2 Is this a correct characterization? 3 Δ Yes. Based on this conclusion, do you also believe 4 0 that officers openly carrying does not have a deterrent 5 effect on crime by -- shouldn't they be concealed 6 7 carrying instead? 8 You know, there is debate about, you know, А 9 unmarked cars versus visible cars in police literature. 10 In general, the big difference is that an armed police 11 officer is sort of a visible representation of someone 12 who's going to try to stop crime. 13 If you just see a quy walking down the street 14 with a qun and you're about to rob somebody, you just 15 say, Oh, I'll wait for the next guy if you're in an 16 open-carry regime. While in a concealed-carry regime, at 17 least you have the potential benefit of the person 18 saying, you know, I have to be careful here, because 19 somebody might do me harm. 20 0 Okav. So turning to Paragraph 34, if I 21 understand your conclusion, it's that a possible effect 22 of open carry is that a criminal will see the person 23 openly carrying a firearm and then choose another target, 24 right? In other words, move the burden to somebody else, 25 correct?



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1 Yeah. Yeah. А 2 What data are you aware of that shows that 0 3 criminals, when confronted with a potential victim openly 4 carrying a firearm, generally choose another target? 5 I mean, this is -- this is a little bit of the А 6 premise of, you know, gun carrying, that you're going to 7 dissuade criminals if they see the gun. And so I was 8 just saying, if that's the consequence, it's probably 9 just going to dissuade them from going after you but not 10 dissuade them from --11 So you're saying even assume --0 12 MR. EISENBERG: Let him finish. 13 MR. BRADY: He was finished. 14 So you're saying, even assuming the deterrence 0 15 effect, that gun owners purport that, even if that were 16 the case, it wouldn't matter, because it's just shifting 17 Is that essentially what you're saying? the burden? 18 Yeah, I was trying to make a relative Α 19 comparison. And it's sort of a two-step argument. One, 20 if you believe the conclusions of my study, then you would say we know right-to-carry laws increase crime. 21 22 Then you say, well, maybe we could have open carry 23 instead of right-to-carry. Then I would say, but there's probably more 24 25 benefits for concealed carry, even though they're



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Case 2:16-cv-06164-JAK-AS Document 59-3 Filed 10/02/17 Page 191 of 298 Page ID #·1905 JOHN J. DONOHUE July 12, 2017 FLANAGAN vs CALIFORNIA ATTORNEY GENERAL 190 outweighed by the costs. So that would mean that open 1 2 carry would be less beneficial socially than concealed 3 carry. And we've already concluded from the initial

4 premise that concealed carry is bad.

So if concealed carry is bad, in terms of an increase in crime, and yet concealed carry is better than 7 open carry, then we know open carry is the worst of the three possible worlds, no carry, concealed carry, or open carry. So that's just sort of a logical syllogism.

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So you're basing that on logic, not on studies? 0

11 Yeah, and, you know, the premise of the entire Α 12 argument is based on a study. Because --

13 But there's no study specific to open carry 0 14 saying what you're saying; is that correct?

15 Well, there's a lot of studies that discusses Α 16 this issue of the deterrence of open carry versus 17 concealed carry, and they all make the same point that I 18 make here --

19 But none of them are mentioned in your report? 0 20 MR. EISENBERG: Please, you're cutting him off in 21 mid sentence. You've been doing it several times. 22 Please let him finish talking before you ask the next 23 question.

24 MR. BRADY: But we're running short on time, and 25 with all due respect to the professor, as much as I'm



	N J. DONOHUE July 12, 20 IAGAN vs CALIFORNIA ATTORNEY GENERAL 1
enj	joying this, he's giving some long-winded so I'm
try	ying to find appropriate points to interject where I
bel	lieve he's finished with the answer.
	Q You are more than welcome, sir, to say, Pardon
me,	Counsel, may I complete my thought? And I'm happy to
all	low you to. I thought I made that clear at the
beg	ginning.
	So I apologize if I've stepped on you, but you
are	e I'm no one to be afraid of, I can assure you.
Ann	na might differ on that, but
	THE REPORTER: Is it a good point to take a break?
	MR. BRADY: Sure, if we can do it briefly,
sur	ce.
	(Brief recess taken.)
BY	MR. BRADY:
	Q So I guess we will start with your premise that
if	a criminal, when confronted with a potential victim
who	o's openly carrying a firearm, chooses another
tar	rget
	A Yes.
	Q doesn't that mean that the crime against the
per	rson openly carrying was deterred?
	A Yeah, deterred as to that individual, yes.
	Q Would it be fair to say that you believe it is
pos	ssible that open carry deters crime against those who
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1 | are openly carrying them?

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A You know, it probably is true on balance. Again, just something I read this week was a police chief talking about people carrying guns so casually that he felt that, because they had a gun hanging out of their pocket rather than in a holster, that it was more likely that the criminal would steal their gun right out of their pocket than that they would actually do something good with it. So there are always complex mechanisms at stake.

And then, of course, we have other cases where people actually seek you out because they want to get your gun. I mentioned in the report the Boston bombers wanted to get another gun, so they killed a police officer to get his gun. So it's a case where it was an inducement.

And this is true in general, that there are always multiple effects. So that all you really can opine upon is, well, what's -- what, on balance, is greater, the good effects or the bad effects. And, you know, for my major study on right-to-carry, I was just concluding that the bad effects seem to outweigh the good effects.

24 Q And you're making the argument -- you're posing 25 an argument that could counter that, you know, open carry



	JOHN J. DONOHUE July 12, 2017 FLANAGAN vs CALIFORNIA ATTORNEY GENERAL 193
1	deters crime against those who are openly carrying, but
2	your argument is based on supposition, correct?
3	A Well, I think I've identified the correct array
1	of issues, and then I'm drawing my inferences about, you
5	know, how I think those would play out in practice.
5	Q But I guess what I'm getting at is I'm
7	talking specifically about open carry.
3	A Yeah.
9	Q There's no data or report or study that says
D	that you've pointed to that suggests that those who open
1	carry becomes targets; is that correct?
2	A Yeah, I mean, I mentioned this police officer
3	just within the last week comment or police chief
1	commenting that he was concerned about people carrying
5	guns in a very unguarded way. The specific quote was, I
5	don't think these guys realize how quickly this can turn
7	around on you when you carry a gun in your back pocket.
3	And so it could be seized by someone.
9	Q So you have anecdotes?
)	A Well, I have statement from police officers
L	discussing their experience.
2	Q None of which are included in your report,
3	correct?
1	A I don't know if I didn't include any of them,
5	but this one that I was just alluding to was not
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1	included.
2	Q Particularly about open carry I guess now is
3	a good time to ask you is there anything in your
4	report specific to open carry outside of Paragraphs 32
5	through 36?
6	A I don't think so.
7	Q So just to be clear, there is the possibility
8	that open carry deters crime against those who are openly
9	carrying?
10	MR. EISENBERG: Objection. Asked and answered.
11	But you may answer, yeah.
12	THE WITNESS: Okay. The it's just if the
13	question is do you think that open carry is likely to
14	dissuade some criminals from picking on the open carrier,
15	I think the answer to that is yes.
16	BY MR. BRADY:
17	Q Did you conduct any study of the benefits or
18	burdens of that deterrence in preparing your report?
19	A I mean, in a sense the report on concealed
20	carry is answering that to a degree, because the
21	mechanisms that operate for open carry are similar in
22	many respects to what's happening with concealed carry.
23	And you may have a bigger problem with gun thefts with
24	open carry than with concealed carry.
25	You certainly have a bigger problem of, you

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1	know, citizen complaints to 911. The clinic at Stanford
2	actually has a case going up to the Supreme Court now
3	where someone said, Oh, there's a man with a gun outside.
4	And this was in an open carry jurisdiction, and the
5	police came and searched him, and the question is, you
6	know, is that a lawful search.

So you are clearly taking up police time, and if these are good guys, that means you're wasting police time, and that, again, becomes a tax on police. Anything that keeps police from doing their effective work in reducing crime inhibits the -- that role. And this is another area where that would operate.

Q Again, you said that -- correct me if I'm wrong, but you said there's no study about police responding to lawful open carriers; is that correct?

Or let me ask you this. Are you aware of any study about police response to open carriers?

18 I am aware of articles about police chief Α 19 concerns about open carry with respect to more theft and 20 with respect to this issue of the gun being carried in a 21 reckless way that could create opportunities for someone 22 to seize it from them quickly, as well as this issue 23 about alarm distraction from the police and this one case 24 where quy was walking down the street with an assault 25 weapon.



Exhibit 3 - 196

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It was legal to do that. And people called
 911. The police said, Well, there's nothing we can do.
 It's open carry. And then he started killing people.
 And so that was problem one.

Problem two is the guy really is a good guy with a gun, and people are calling 911, and they are then taking up time sending police over to check out a situation. So either way you going to be creating problems once you have open carry.

Of course, in the Dallas shooting case, the police chief there said it made it much more complicated for us, because there were open carriers around, when suddenly people are firing at us, and we didn't know who the good guys and the bad guys were, and according to the Dallas police chief, we were fortunate that, you know, none of these guys who were carrying guns got shot.

But again, these are all things that burden police departments in the operation of their dealings, and therefore, you know, will have a tendency to elevate crime overall, because the more you get in the way of police doing their job, the less deterrence and crime prevention you get from the police themselves.

23 Q What study or data set are you relying on in 24 saying the burden is outweighed by the benefit of open 25 carrying?



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Exhibit 3 - 197

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Cas	e 2:16-cv-06164-JAK-AS Document 59-3 Filed 10/02/17 Page 198 of 298 Page ID #:1912 JULY 12, 2017 FLANAGAN vs CALIFORNIA ATTORNEY GENERAL 197
1	A Again, because I am drawing a logical
2	inference that if the evidence persuades you which it
3	does for me that right-to-carry laws increase violent
4	crime, I think there are strong reasons supported by
5	police chief discussions that open carry would have yet
6	more burdens and less benefits.
7	So that's the sort of logical chance I relied
8	on my study for the premise, and then I rely on the
9	literature that discussing the likely consequence of open
10	carry to say, I interpret that evidence to say that open
11	carry would be less socially beneficial than concealed
12	carry, and I've already drawn the conclusion that the
13	concealed carry is socially harmful.
14	Q So you admit there's a distinction between open
15	and concealed carry?
16	A Yes.
17	Q Okay. And the right-to-carry laws that you are
18	evaluating in your reports and studies are solely
19	concealed-carry laws; is that correct?
20	A That's correct.
21	Q Okay. So is it not problematic to utilize
22	reports and data on concealed carry, that you admit is
23	different from open carry, to make conclusions about the
24	effects of open carry?
25	MR. EISENBERG: Objection. Vague and ambiguous as
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Case 2:16-cv-06164-JAK-AS Document 59-3 Filed 10/02/17 Page 199 of 298 Page ID #·1913 JOHN J. DONOHUE July 12, 2017 FLANAGAN vs CALIFORNIA ATTORNEY GENERAL 198 1 to -- the word is "problematic." Vague and ambiguous as 2 to "problematic." 3 But you may answer. THE WITNESS: You know, I think, given the factual 4 5 and empirical predicate of my argument, I feel on solid 6 grounds drawing logical inferences about the impact of 7 open carry relative to the impact of concealed carry. 8 And since I think open carry would likely be 9 more socially harmful, given the factors that we've discussed, it's -- it sort of follows that open carry 10 11 would, on balance, be socially harmful if we've already 12 accepted the premise that concealed carry is socially 13 harmful. 14 BY MR. BRADY: 15 So what if -- you conclude that a criminal 0 16 would shift focus to an unarmed target if somebody's 17 openly carrying, right? 18 (No audible response) Α 19 0 So -- but what if the prevalence of open carry 20 was so great that there's a significant chance that the 21 next victim would be openly carrying as well? 22 А Yeah. 23 Did you form any opinions about the benefits 0 24 and burdens of open carry under circumstances where open 25 carry's ubiquitous?



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You know, the plausible level of 1 A Yeah. 2 carrying is not going to be so high that a criminal 3 hanging out isn't going to be able to find anyone to go 4 after. 5 And again, you would think that if criminals 6 are being dissuaded by the prospect of running into an 7 armed person, they'd be more dissuaded by concealed 8 carry, because then they don't even have the benefit of 9 surprise. 10 And so when I spoke to one of my colleagues who 11 went into a gun store the day that Texas opened up their 12 permit holders to be able to carry openly, many of the 13 people were saying that, I'm not going to carry openly, 14 because I'd be the first person the criminal would take 15 out, and this way I'll keep my gun concealed, and when 16 they take out somebody else, I'll be the one to take them 17 out. 18 So at least the Texas concealed carriers were 19 expressing the view that they thought open carry was less effective in dealing with crime than concealed carry. 20 21 So hypothetically, using your view of the next 0 22 unarmed victim being a target, what if the net effect --23 what would, in your opinion, be the net effect of half of

24 the next potential victims openly carrying be? In other 25 words, half the population --



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1	A Yeah.
2	Q is openly carrying. Now, granted this is a
3	hypothetical.
4	Would that change the view of the
5	benefits-versus-burden analysis?
6	MR. EISENBERG: Objection. Compound.
7	THE WITNESS: You know, I think it's unlikely
8	you'd ever see 50 percent people carrying. I mean, we
9	live in California. 63 percent of people just voted to
10	tighten gun access considerably in the latest referendum.
11	So I don't see this playing a role.
12	And in the areas where you do see lots of guns
13	openly carried, it's certainly not as though you see
14	major drops in crime. The major drops in crime over the
15	last 30 years have come in places like New York, which
16	has been the most aggressive of any jurisdiction in
17	trying to eliminate the role of guns, and, of course, in
18	Australia, which largely got rid of private guns and
19	prohibited self defense as a basis for applying for a gun
20	permit.
21	BY MR. BRADY:
22	Q So just to be clear, I was asking
23	hypothetically. I concede that nowhere would 50 percent
24	of the people I'm just I want to pose a
25	hypothetical to suggest is there a point at which the
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level of open carrying would provide a deterrent effect,
 such that there would be a benefit?

A I mean, it's hard for me to envision that world, but I suspect that if you ever got to that place, the number of accidental gun deaths would be so high that there'd be a tremendous backlash with this. People'd be leaving their guns all over the place.

8 You know, a gun is a nuisance. It's heavy. 9 People don't like to carry heavy things on their person 10 the whole day, which is why they tend to put them down 11 and leave them places.

And so if you look at the number of phones that get lost, it probably is a fairly good approximation of the number of guns that would get lost, and so 50 percent of Americans would -- carrying guns, you'd have a lot of guns ending up in the hands of kids on playgrounds and subways and buses. That would be a bad thing.

18 Q Are you aware of any studies that show that19 people who open carry have accidents with their firearms?

A You know, there's certainly a lot of evidence that people who carry guns have accidents with their firearms. So whether you're openly carrying or concealed carrying, it's probably, you know, equally likely that an accident will occur.

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Maybe higher with open carry, because you have



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	JOHN J. DONOHUE July 12, 2017 FLANAGAN vs CALIFORNIA ATTORNEY GENERAL 202
1	the potential of other people being involved in the
2	accident, as opposed to concealed carry where except
3	the case of the Idaho mom whose two-year-old shot her in
4	the head because he was in the shopping cart and found
5	the gun.
б	Most of the time when you have concealed carry,
7	you're not going to be exposing a gun in that way. But
8	open carry, at least a little more exposed.
9	Q Let's turn to Paragraph 36 really quick in your
10	report.
11	Quote, "An openly displayed gun in public also
12	gives a muddy signal about the gun toter and could draw
13	undue attention from police officers, directing law
14	enforcement resources inefficiently, which, again, makes
15	law firm less effective, thereby further promoting
16	crime," close quote.
17	Is that an accurate reading of your report?
18	A Yes.
19	Q Do you consider police officers giving undue
20	attention to open carriers a burden of open carry?
21	A That's a concern. We were discussing this
22	earlier. Police chiefs have said, you know, if you have
23	a choice between carrying openly and carrying concealed,
24	carry concealed, because we've got a lot of 911 calls
25	about open carriers. Obviously, that's tying up police
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1	resources.
2	And this case going up to the Supreme Court
3	that the Stanford clinic is handling is exactly that
4	sort. Guy just carrying a gun openly where open carry is
5	allowed suddenly triggers police intervention, and the
6	NRA is coming in on that case on the side of the Stanford
7	clinic, saying that that intervention was inappropriate,
8	but it happens, and it's costly.
9	Q But again, that's an anecdote.
10	You don't have any data about stops by police
11	officers of those openly carrying to support your
12	Paragraph 36; is that correct?
13	A Again, I don't have numbers on stops, but we do
14	have the discussions of police chiefs talking about the
15	amount of attention that gun carriers can encourage from
16	the public and the issues I was speaking earlier about
17	the Dallas police chief talking about the consequences of
18	open carry when the shooting in Dallas was going on, and
19	he considered it problematic that there were people on
20	the street with guns, because when people are shooting at
21	the police and you look around and you see a lot of
22	people with guns, you don't know if they're the good guys
23	or the bad guys.
24	So any of these things can complicate the
25	attention and the effectiveness of police, and since I
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Exhibit 3 - 204

boliono polizo eno en outromolo impontent element of
believe police are an extremely important element of
crime reduction, I don't want to make their job harder.
I want to make it easier.
Q So is it fair to say that the conclusion in
Paragraph 36 that police officers would be burdened by
open carriers is a major point of your report
MR. EISENBERG: Objection. Vague oh, pardon
me.
BY MR. BRADY:
Q opposing open carry?
MR. EISENBERG: Objection. Vague and ambiguous as
to "major point."
THE WITNESS: I mean, the major point is really
that concealed carry seems to be socially harmful, and
here are a number of reasons why I think open carry is
likely to be worse than concealed carry.
BY MR. BRADY:
Q But this is one of your main reasons for why
open carry is a burden, correct, that it burdens police
officers? That's one of your main points?
MR. EISENBERG: Objection. Misstates prior
testimony and same objection about the vagueness and
ambiguity of "major point."
THE WITNESS: And it is one of the factors and,
you know, thefts I think I've discussed how that could

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1 be encouraged.

Police chiefs talk about seeing the open holster by the guy getting out of the car as the sure 4 sign they've left their gun in the car, and there's been a lot of theft in areas where people have shifted over to open carry, engineered through that dynamic of the 7 criminals noticing the open holster. So there are a number of factors.

9 And the main thing is that I do think, if there 10 are benefits from deterrence for concealed carry, that 11 you'd see less of those overall for open carry. 12 BY MR. BRADY:

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I quess let me phrase it this way. Okav. 0

14 If there was a report saying that police stops 15 by officers of open carriers was not a problem at all, 16 would that impact your conclusion in your report about 17 the effects of open carry?

18 I mean, that's a fair point. Α Yeah. You know, 19 if you're talking about North Dakota, could very well be 20 the case you're not getting any calls to the police.

21 But we're contemplating open carry in a state 22 like California, which means we're going to have open 23 carry on the streets of Los Angeles and San Francisco, 24 and I'd be amazed if the results of that were not along the lines that I suggest here. And the nature of a busy 25



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Case 2:16-cv-06164-JAK-AS Document 59-3 Filed 10/02/17 Page 207 of 298 Page ID JOHN J. DONOHUE July 12, 2017 FLANAGAN vs CALIFORNIA ATTORNEY GENERAL 206 urban environment is much less conducive with the 1 2 carrying of guns without causing concern or alarm than in 3 a more rural area. 4 So if a person came to me and said, Look, we 5 don't have any problem out here in this town 90 minutes 6 outside of Fargo, I'd say, well, that's not very helpful. 7 Do you have any problems in, you know, New York City? 8 And I think that you would have problems in New York 9 City. 10 The reason I asked as a hypothetical -- let me 0 11 strike that. 12 What I'm trying to get you to answer -- I think 13 could be a yes-or-no question, but I'll leave that up to 14 you -- is whether the factor of the burden on police 15 officers by open carriers is an important component of 16 your conclusion about the effects of open carry on the 17 public. 18 MR. EISENBERG: Objection. Vague and ambiguous as 19 to "important." THE WITNESS: You know, I think it's one of the 20 21 factors that leads me to think that open carry is 22 probably worse than concealed carry. 23 BY MR. BRADY: 24 How many factors are there? 0 25 Α You know, just everything that we've been

Exhibit 3 - 207

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1	talking about. The potential for greater theft, the lack
2	of deterrent umbrella, the potential impairment of police
3	effectiveness.
4	Q Okay. I refer you to Page 17 of your report.
5	A Yes.
6	Q Open carry versus concealed carry.
7	A Yeah.
8	Q You have Paragraph 32, 33, 34, 35, 36.
9	That's one, two, three, four, five paragraphs,
10	correct?
11	A Yes.
12	Q And all contained on one not even a full
13	page, correct?
14	A Yes.
15	Q Okay. One paragraph almost one of the five
16	paragraphs is dedicated to the idea that burdens on
17	police officers by open carriers is a negative effect on
18	the public.
19	Is that a fair assessment of your report?
20	A Yeah, it is one of the factors I mention.
21	Q So then is it fair to say that that concept is
22	a significant part of the one-page analysis on open carry
23	in your report?
24	MR. EISENBERG: Again, objection on "significant."
25	THE WITNESS: I mean, it's I think there's sort
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Case 2:16-cv-06164-JAK-AS Document 59-3 Filed 10/02/17 Page 209 of 298 Page ID #·1923 JOHN J. DONOHUE July 12, 2017 FLANAGAN vs CALIFORNIA ATTORNEY GENERAL 208 1 of independent grounds in addition to that to be 2 skeptical about open carry, and this is -- becomes a 3 cumulative basis for being skeptical about open carry. 4 BY MR. BRADY: 5 Additional ones that are not in your report? 0 6 We've been discussing, you know, the Α 7 encouragement of theft and the easier ability for 8 criminals to identify theft opportunities, the lack of 9 the deterrent umbrella that open carry creates. So those 10 are two very important factors as well. And those are all in your report? 11 0 12 I believe they're in my report. Α 13 Those notions themselves are not based on any 0 14 report specific about open carry, correct? 15 Well, I mean, I had not -- I had not realized Α 16 that thieves were sort of targeting people with empty 17 holsters when they got out of their car. So that was 18 based on a police chief reporting that information. 19 So reviewing those sorts of studies led me to 20 that particular concern. And in general, there's a lot 21 of evidence that people who carry guns outside the home 22 have those stolen more frequently. 23 So that's no -- that's no different between 24 open and concealed, but the police chief discussion of 25 the greater opportunity of open carry to identify theft



Case 2:16-cv-06164-JAK-AS Document 59-3 Filed 10/02/17 Page 210 of 298 Page ID #·1924 JOHN J. DONOHUE July 12, 2017 FLANAGAN vs CALIFORNIA ATTORNEY GENERAL 209 1 opportunities was an additional factor. 2 And then, you know, the big argument that has 3 always been made for concealed carry is that it provides 4 a deterrent umbrella. By carrying, I not only protect 5 myself, but I protect you, because the criminal doesn't know which of us is carrying, and that gets taken away 6 7 when you have open carry, because now they do know. 8 You mentioned the anecdote about the police 0 9 chief concerns about open carry several times now, 10 correct? 11 А Yeah. 12 So you found that anecdote compelling, correct? 0 13 It wasn't an anecdote. It was his discussion А 14 of the problem of theft in the wake of open carry. 15 You found his articulation of that problem with 0 16 open carry that he viewed to be compelling, correct? 17 Α Yes. 18 Then why didn't you develop any reports Okav. 0 19 about stops by police officers on those who are openly 20 carrying? 21 Objection. Argumentative. MR. EISENBERG: 22 THE WITNESS: You know, I probably should have 23 added that to the report, but -- thankfully, we have this 24 deposition to fill -- flesh out the record. BY MR. BRADY: 25

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Well -- so you should have, meaning that if you 1 0 2 did and it came -- the conclusion or the findings of that 3 study were that there really is not a problem with police 4 officers stopping people because they're openly carrying, 5 would that change your conclusions in your report about openly carrying -- about the effects of open carrying? 6 7 I mean, if somebody had convincing evidence Α 8 that in an urban environment you don't have to worry

9 about the factors that I articulated, then, sure, I would 10 take that into account.

11 Q But just to be clear, you didn't review any 12 polls of law enforcement officers about the burdens they 13 perceive in encountering open carriers in preparing your 14 report?

15

A No, I didn't review polls.

16 Q Did you seek any data from any law enforcement 17 agencies about their experiences with open carriers?

A You know, I've alluded to the published record
on this, which I did seek out, but I didn't directly
inquire with particular police departments.

21 Q Are you aware of any public statements by chief 22 law enforcement officers, police chiefs or sheriffs, 23 indicating they need more funding to deal with people who 24 are openly carrying?

25

A You know, I haven't seen that, although there's



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Case 2:16-cv-06164-JAK-AS Document 59-3 Filed 10/02/17 Page 212 of 298 Page ID JOHN J. DONOHUE July 12, 2017 FLANAGAN vs CALIFORNIA ATTORNEY GENERAL 211 1 certainly discussion about the need for more funding than 2 just concealed carrying. And -- but I am not aware of 3 the literature on asking for more funding in the wake of 4 open carry. 5 So you have -- so do you have any knowledge 0 6 about the net burden of open carry policies on law 7 enforcement from a law enforcement source? 8 You know, apart from the published discussions А 9 that I've been referring to, I don't have anything else. 10 And those public discussions are not referred 0 11 to in your report, correct? 12 Yeah, I don't think I added those. Α 13 So then, essentially, you've drawn your 0 14 conclusions about open carry -- about the net effect of 15 open carry based on your conclusions that you've reached 16 about concealed carry; is that correct? 17 Well, certainly, the conclusions about А 18 concealed carry were a critical premise to this 19 articulation of the relative benefits and burdens, but 20 the rest follows from my reading of the literature on 21 experience with open carry and then, you know, sort of 22 the basic principles of deterrence theory and the 23 information about gun theft, and at least occasion of 24 resources. 25 0 Okay. Did you analyze at all whether people



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1	who open carry are more or less law-abiding than those
2	who carry concealed?
3	A I'm not aware of any information on that.
4	Q So could open carriers be more law-abiding than
5	concealed carry permit holders?
6	A It's possible. I would be surprised by that,
7	but it's possible.
8	Q If they were, would that change your opinion
9	that effects of open carry can be inferred from concealed
10	carry data?
11	A If open carry people were
12	Q More law-abiding.
13	A More law-abiding.
14	I mean, it if they are more law-abiding,
15	then one of the mechanisms that leads to concealed carry
16	being problematic would be eliminated, but the other
17	mechanisms would not.
L8	I'm just dubious about the premise of the
L9	question, because I suspect, if anything, the open
20	carriers would be much less law-abiding than the
21	concealed carries.
22	Q Your suspicion is based on pure speculation,
23	correct?
24	A "Speculation" is a loaded word. It's based on
25	years of working in the criminal justice research arena.
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1	Q Well, let me define it a little more clearly.
2	Are there any reports that you have seen to
3	suggest that open carriers are less law-abiding than
4	concealed carriers?
5	A No. I haven't seen anything opining on that
6	relative difference.
7	Q So you can't know whether open carriers are
8	more or less law-abiding than concealed carriers; is that
9	correct?
10	MR. EISENBERG: Objection. Vague and ambiguous as
11	to "you can't know."
12	THE WITNESS: I don't
13	BY MR. BRADY:
14	Q You don't know, right?
15	A I don't know. No, I'm just inferring.
16	Q If you don't know that, how can you determine
17	that open carry would increase violent crime?
18	A Well, I since I don't have any reason to
19	think that open carriers would be more law-abiding than
20	concealed carriers, and I've concluded that concealed
21	carry promotes violent crime, I would have no reason to
22	think open carry would be better.
23	And as I said, since I actually suspect that
24	it's the opposite, that will only reaffirm that
25	conclusion. Plus we have these other factors that we
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1 talked about that make open carry worse than concealed 2 carry. 3 So for me it becomes sort of a fortiori that open carry would be bad rather than, you know, a tricky 4 5 cost-benefit calculus. 6 If it were shown that there were a deterrence 0 7 effect from open carry, would that alter your opinion on 8 its impacts on public safety? 9 Α I mean, again, it's a little imprecise, in that -- let's say that a study was done and said, you 10 11 know, a random person walking down the street had a, you 12 know, one-in-a-hundred-thousand chance of being robbed, 13 and the quy walking down the street with a concealed 14 carry -- with an openly carried gun had an even lower 15 rate. 16 I mean, maybe if we did it better, we did a 17 randomized study that said we're going to let half you 18 guys carry and the other half can't, and we're going to 19 randomize you into two groups. And it turns out that the 20 people who were randomized into the group that said you 21 can carry openly were attacked less than the other group. 22 That would be, again, consistent with what I 23 said earlier, that I think it could dissuade people from 24 going after the actual carrier, but it still wouldn't 25 answer the question of whether this is a good law or not,



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1 because it'd actually make -- have no overall deterrent 2 effect but just alter the target from "A" to "B," and if 3 that's the case, it wouldn't have any benefit.

And so, for example -- you see this same discussion in labor literature. If you find that there's some people that are having trouble getting a job, you could give them a voucher that helps them get a job. If the voucher says, you know, if the employer hires this person, they'll get a \$10,000 payment from the State of Indiana.

And the question is does that help this guy get a job? Sure it does, but if it doesn't reduce overall employment, then you've just shifted who's unemployed rather than diminished unemployment. And we really want to diminish unemployment. We don't want to just shift who's unemployed.

And that's my concern in this area. You could get some dissuading from the carrier to another person, but then that becomes a wash and, in fact, burdens, then, the people who aren't carrying, which is certainly not an appealing feature of open carry if that's all it does.

Q I want to finish up this section with a question, and then I just have a few closing personal questions and admonitions, and then we will wrap it up. So from what you've provided in your report on



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1	open carry, you cannot state to a reasonable degree of
2	scientific certainty that open carry increases violent
3	crime; can you?
4	MR. EISENBERG: Vague and ambiguous as to
5	"reasonable degree of scientific certainty."
6	THE WITNESS: The premise of the question is you
7	have a reasonable degree of scientific certainty that
8	concealed carry promotes violent crime. Can you then
9	include within that conclusion that open carry will
10	increase violent crime.
11	BY MR. BRADY:
12	Q I guess my question is would it be
13	scientifically sound or I guess I'm including
14	economics in the word "scientifically."
15	Is it scientifically sound to say to make a
16	conclusion and say that you have a reasonable degree of
17	scientific certainty about that conclusion when it is not
18	based on any report, study, or data that specifically
19	addresses that issue?
20	MR. EISENBERG: Objection. Argumentative, lacks
21	foundation, compound, vague and ambiguous.
22	THE WITNESS: I mean, this goes back to the
23	earlier discussion. You said do you agree that if you
24	raise the price of something, you'll get less of it. I
25	said, yeah, ordinarily that's a sound assumption. It's



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1 not always true.

2 I think the same is true here, that we have as much reason to conclude that open carry is less socially 4 beneficial -- or put it differently, open carry is more socially harmful than concealed carry than we do to say if you raise the price of something, you'll get less of 7 it.

8 Both of them could be wrong in a certain case, but both of them have a lot of underlying economic and 9 10 deterrence rationales to make them reasonable 11 conclusions, absent some compelling evidence to the 12 contrary. So that's the way I view this.

13 I have as strong a reason to accept that 14 conclusion that open carry is more likely socially 15 harmful than concealed carry, and unless there's 16 compelling evidence that would undermine that theoretical 17 case, I think it's a reasonable assumption, same way I 18 would say, if somebody asked me if I raise the price of 19 something, will I get less of it. I'd say yeah, I see 20 compelling evidence. I would say yes.

21 BY MR. BRADY:

22 So then your conclusion about open carry is 0 23 based on the exception to the rules of economics, not the 24 standard?

25

3

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6

MR. EISENBERG: Objection. Misstates prior



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1 testimony.

THE WITNESS: No, I was drawing the opposite conclusion of that, I think. I was saying that the soundness of the economics and deterrent arguments behind the conclusion that open carry is more socially harmful than concealed carry are of roughly comparable weight to the arguments that exist behind the claim that if you raise the price of something, you'll get less of it.

9 Those are arguments are on comparable 10 intellectual footing, and just as you were willing to 11 accept the claim that if you raise the price of 12 something, you'll get less of it, I'm willing to accept 13 the claim that open carry is more socially -- likely to 14 be more socially harmful than concealed carry. 15 BY MR. BRADY:

16 Q Despite there being no data on the subject 17 express to open carry?

18

MR. EISENBERG: Objection. Argumentative.

19 THE WITNESS: Yeah. And as I said, the only time 20 we ever rely on the argument that you get less of 21 something when you raise the price is if we don't have 22 the express information about that situation.

But that's the whole point of economic theory, that it allows us to draw inferences based on the power of that theory and the vast ways in which that theory has



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1 been validated in many contexts. 2 BY MR. BRADY: 3 So it's acceptable in the scientific community 0 4 to accept conclusions about Item A even though it --5 based on knowns of Item B just because they're similar? 6 Even though you have no information about Item A. 7 Yeah, I -- if you have no information, then Α 8 it's not going to be adequate, but if somebody, you know, 9 tells me, you know, they think crack cocaine is socially 10 harmful, and here's a synthetic form of crack cocaine. 11 Do you think that this will be harmful? 12 If I can evaluate the differences that are 13 likely to exist between crack and the synthetic crack, 14 then I'm comfortable saying, I don't know. Perhaps the 15 synthetic crack would be less likely to lead to social 16 consequences, but for these reasons I think the 17 consequences are likely to be the same. Then I would 18 draw that inference. 19 But, you know, on the other hand, if somebody says, Well, we've done studies, and the synthetic crack 20 21 is much less likely to promote violence, then I'd say, 22 Well, you can draw the same inferences. 23 So it depends on what the context of your other 24 information is, and I think for the conclusions that I 25 made in this paper, I think some of them are almost



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1	uniformly accepted that open carry doesn't have any
2	deterrent umbrella capacity the way concealed carry does
3	and things of that nature. So I feel very comfortable
4	drawing relative comparisons about the effectiveness of
5	one versus the other.
6	Q Okay. You're using those inferences to
7	establish what you believe is a likelihood, correct?
8	A Yes.
9	Q Okay. But you are cannot use those inferences
10	to establish a certainty; is that correct?
11	A That's correct.
12	Q In other words, just like with concealed carry,
13	your analysis of concealed carry, where you admitted
14	earlier that you could be wrong; likewise, you could be
15	wrong about the open carry analysis as well; is that
16	correct?
17	A Yes. Any time I'm making a prediction or
18	estimate, I could be wrong.
19	Q All right. Moving on. We are in the home
20	stretch.
21	So have any of the studies you've conducted on
22	firearms-related matters ever conclude that a particular
23	gun-control law did not work?
24	MR. EISENBERG: Objection. Outside the scope of
25	testimony.

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1	THE WITNESS: Yeah. I mean, lots of things I
2	think don't work. Gun buy-backs I don't think work. You
3	know, any sort of very porous regulation, I think is
4	unlikely to work.
5	So, you know, even the Brady Bill is probably
б	vastly less effective because it's not uniform, and, you
7	know, a pure assault weapon ban without a restriction on
8	large-capacity magazines probably have minimal effect on
9	overall crime.
10	BY MR. BRADY:
11	Q Speaking of my relatives at the Brady campaign,
12	have you ever received any funding from the Brady
13	campaign?
14	A No.
15	Q What about any Bloomberg group?
16	A No.
17	Q Violence Policy Center?
18	A No.
19	Q Oh, the Law Center to Prevent Gun Violence?
20	A No.
21	Q Everytown?
22	A The only thing I've ever done from anyone, the
23	National Science Foundation and, you know, various
24	employers.
25	Q Have you been in communication with any gun
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1	control advocacy groups?
2	MR. EISENBERG: Objection. Vague and ambiguous as
3	to "communication."
4	THE WITNESS: Yeah. I speak with, you know,
5	anybody who's doing research in the area of guns from,
6	you know, Gary Kleck and John Lott to, you know,
7	Everytown people.
8	BY MR. BRADY:
9	Q Okay. Have you ever been invited to speak
10	at a to speak at a gun-control group?
11	MR. EISENBERG: Objection. Irrelevant.
12	THE WITNESS: Jees. Yeah, I think I have. I'm
13	trying to think what group that might have been.
14	One time some group contacted me and asked me
15	to speak about my research at a law firm in New York, and
16	I think that was hosted by some maybe Everytown, but I
17	don't recall.
18	BY MR. BRADY:
19	Q Have you ever been honored by any of those
20	groups?
21	A No.
22	Q Received any awards?
23	A I did receive an award from some NRA group. It
24	was mean, but
25	Q Okay. Have you ever participated in drafting
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Case 2:16-cv-06164-JAK-AS Document 59-3 Filed 10/02/17 Page 224 of 298 Page ID #:1938 JOHN J. DONOHUE July 12, 2017 FLANAGAN vs CALIFORNIA ATTORNEY GENERAL 223 any legislation regarding firearms? 1 2 А No. 3 Regulations? 0 4 А No. 5 Policies? 0 6 А No. 7 Have you ever made any speeches about the 0 8 Second Amendment? 9 MR. EISENBERG: Vague and ambiguous as to "speeches." 10 11 THE WITNESS: Yeah, no, I don't think I made a speech about the Second Amendment. I obviously mention 12 13 it at times, but nobody's ever asked me to testify in any 14 legislative hearing or anything like that. 15 BY MR. BRADY: 16 What about an informal -- like a debate or 0 17 something at a --18 Yeah, I frequently, you know, am asked to speak А 19 or couple times debate. I debated John Lott, Gary Kleck 20 once. They were a panel, and I was on a panel. 21 Okay. 0 22 Actually, I probably debated John a few times, Α 23 but there was one time it was Gary Kleck and John on the 24 other side. 25 Q Last set of questions, and we're done.

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1	What was your fee in the last case you worked
2	on as an expert?
3	A You know, I usually charge 850 an hour for just
4	my normal work, and usually, you know, about half that
5	for government work if, you know, if not an evil
6	government.
7	Q Is that why there's a \$350-an-hour difference
8	between your deposition rate and your testimony-at-trial
9	rate?
0	A No, I usually, you know, think of depositions
1	as a less pleasant part of life. So I do usually put
2	more put a higher rate for depositions than for normal
3	hours.
4	But this has been
5	Q Let the record reflect a tear down plaintiff's
6	counsel's cheek.
7	That is a joke.
8	A This has been very pleasant, I should say.
9	Q Well, then I didn't do my job.
0	So you've always charged 850 an hour for your
1	expert work?
2	MR. EISENBERG: Objection. Misstates prior
3	testimony.
4	THE WITNESS: You know, that's what I've been
5	charging lately. And so all of my private consulting has
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Case 2:16-cv-06164-JAK-AS Document 59-3 Filed 10/02/17 Page 226 of 298 Page ID #:1940 JOHN J. DONOHUE July 12, 2017 FLANAGAN vs CALIFORNIA ATTORNEY GENERAL 225 1 been at that rate. 2 MR. BRADY: I think with that I am done, unless 3 Mr. Eisenberg would like to examine --4 MR. EISENBERG: I have six or seven hours of questioning. So -- I'm just kidding. 5 6 MR. BRADY: That's all right. 7 MR. EISENBERG: I have no questions. 8 I think we should just discuss the logistics of 9 the reviewing of the deposition transcript, and then we 10 would be done. 11 THE WITNESS: So if I'm done, I probably should 12 run --13 MR. BRADY: Yeah, you should run. 14 MR. EISENBERG: -- to the airport. 15 MR. EISENBERG: Are you in danger of missing a 16 flight? 17 THE REPORTER: Are we off the record? 18 MR. BRADY: Yes, why don't we go off the record. 19 (Discussion off the record) 20 (The witness leaves the deposition room.) 21 MR. EISENBERG: Okay. So we've been off the 22 record talking about the logistics of handling the 23 deposition, the signing of the deposition, and any 24 corrections that Professor Donohue wants to make. 25 And we've recognized that if we give the



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deponent the usual or conventional amount of time of 30 days, that will put us right at or right before the deadline for filing dispositive motions currently on the case calendar, and that same issue will affect several of the depositions that are occurring in the future.

So we're going to make the following stipulation, and then if I'm wrong, I ask Anna to correct me.

9 The original deposition transcript will be 10 ordered by plaintiff's counsel, and a certified copy will 11 also be ordered by defense counsel.

And Professor Donohue will review and, if necessary, correct the transcript of the certified copy, which will be treated as identical for all purposes, sign, and deliver -- or have delivered to plaintiff's counsel by 30 days after the date that we receive -- that defense counsel receives the deposition transcript.

18 We're also making a stipulation right now that 19 relates to summary judgment or other case-dispositive 20 motion briefing, which is that, in the event that this 21 transcript has not been signed and/or corrected by the 22 witness because the time hasn't run yet for those things 23 to occur, the parties will be allowed to use the 24 unsigned, uncorrected deposition transcripts as if they 25 had been signed and/or corrected with no objection from



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1	the other side. Both sides will be allowed to do that.
2	And if the corrections or any changes to the
3	deposition transcript that occur after one side or
4	another has filed all or part of the briefing causes that
5	side's counsel to want to modify the briefing to address
б	the changes, whichever side that is, the other side will
7	agree to submit a stipulation, consenting to the changes
8	to the briefing caused by the changes to the deposition
9	transcript.
10	Does that sound right to everybody?
11	MS. BARVIR: We'll agree to file a stipulation
12	would you repeat that one more time?
13	MR. EISENBERG: Okay. So let's just use the
14	example of our side.
15	We file some brief, and then afterward the
16	deposition transcript comes in, and it you know, in my
17	opinion, it changes what I want to have in the motion.
18	Your side will stipulate that you consent to me filing
19	the additional briefing that would address the change in
20	the deposition transcript, and, you know, any reasonably
21	related issues in the brief, and that's a mutual
22	covenant. So therefore, our side will extend the same
23	courtesy to you.
24	MS. BARVIR: I think that properly covers what we
25	discussed off the record.



-	MR. EISENBERG: Okay. All right. So agreed?
	MR. BRADY: What she said.
	MR. EISENBERG: Yeah. So just if you wouldn't
	mind saying agreed.
	MS. BARVIR: Agreed.
	MR. EISENBERG: Okay. And then anything else?
	MR. BRADY: I don't think so. On the record, I
	don't think so.
	(The deposition concluded at 6:16 p.m.)
	_ * * * _

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1 2 I, the undersigned, a Certified Shorthand 3 Reporter of the State of California, do hereby certify: 4 5 That the foregoing proceedings were taken 6 before me at the time and place herein set forth; that 7 any witnesses in the foregoing proceedings, prior to testifying, were placed under oath by me; that a verbatim 8 9 record of the proceedings was made by me using machine 10 shorthand, which was thereafter transcribed by me; 11 further, that the foregoing is an accurate transcription 12 thereof; that before completion of the deposition, review 13 of the transcript was requested. 14 I further certify that I am neither financially 15 interested in the action nor a relative or employee of 16 any attorney of any of the parties. 17 IN WITNESS WHEREOF, I have this date subscribed 18 my name. 19 20 Dated: July 22, 2017 21 Herry Dobon 22 23 SHERRYL DOBSON CSR No. 5713 24 25

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1	DECLARATION UNDER PENALTY OF PERJURY
2	ASSIGNMENT NO. J0614175
3	FLANAGAN vs CALIFORNIA ATTORNEY GENERAL AVIER BECERRA
4	
5	
6	I declare under penalty of perjury that I have read
7	the entire transcript of my deposition taken in the
8	captioned matter or the same has been read to me, and the
9	same is true and accurate, save and except for changes
10	and/or corrections, if any, as indicated by me on the
11	DEPOSITION ERRATA SHEET hereof, with the understanding
12	that I offer these changes as if still under oath.
13	
14	Signed on the day of, 20,
15	
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