CIVIL MINUTES - GENERAL

## CASE NO.: CV 11-09916 SJO (SS)

DATE: July 3, 2013

The Ninth Circuit has not yet established what standard of review should be applied to Second Amendment challenges. ${ }^{8}$ Plaintiff makes the conclusory argument that "[a]t a minimum, strict scrutiny is required." (Mot. 14.) Plaintiff cites to no cases, and the Court can find none, where a court employed strict scrutiny to evaluate regulations that do not implicate the use or possession of firearms in the home. Cf. United States v. Engstrum, 609 F. Supp. 2d 1227, 1231 (D. Utah 2009) (applying strict scrutiny to statute that made it unlawful to possess a firearm after being convicted of domestic violence). Plaintiff also argues that strict scrutiny is warranted because "the stated intent of [Section 25850] [was] to disarm the African-American members of the Black Panther Party for Self-Defense." (Mot. 14.) However, the text of Section 25850 is race-neutral, and Plaintiff has produced no evidence that it has been disproportionately enforced against minority groups such as African Americans. As such, the Court declines to apply strict scrutiny here.

Harris asks the Court to adopt the "substantial-burden" test (Opp'n 9), under which "heightened scrutiny is appropriate only as to those regulations that substantially burden the Second Amendment." United States v. DeCastro, 682 F.3d 160, 164 (2d Cir. 2012). ${ }^{9}$ Alternatively, Harris argues that intermediate scrutiny is the appropriate standard of review. (Opp'n 12.) Because the Court concludes that the Challenged Statutes are likely to survive even intermediate scrutiny, the Court assumes without deciding that intermediate scrutiny applies for the purposes of this Motion. ${ }^{10}$
"[I]ntermediate scrutiny requires the asserted governmental end to be more than just legitimate; it must be either 'significant,' 'substantial,' or 'important,' and it requires the 'fit between the challenged regulation and the asserted objective be reasonable, not perfect." Peruta, 758 F. Supp. 2d at 1117 (citing United States v. Marzzarella, 614 F.3d 85, 98 (3d Cir. 2010)). Harris has persuasively argued that California has a substantial interest in increasing public safety by restricting the open carry of firearms, both loaded and unloaded. As found by California courts, Section 25850 is designed "to reduce the incidence of unlawful public shootings." People v. Flores, 169 Cal. App. 4th 568, 576 (2008); see also People v. Foley, 149 Cal. App. 3d Supp. 33, 39 (1983) ("The primary purpose of [Section 25850] is to control the threat to public safety in the
${ }^{8}$ In Nordyke, the Ninth Circuit found that a county ordinance that banned gun shows at county fairgrounds was "reasonable," and therefore passed constitutional muster, without deciding the precise standard of review. Nordyke, 681 F.3d at 1044-45.
${ }^{9}$ Other courts that have employed the substantial-burden test include the D.C. Circuit, see Heller v. Dist. of Columbia, 670 F.3d 1244, 1256-57 (D.C. Cir. 2011), and the Fourth Circuit, see Masciandaro, 638 F.3d at 470-71.
${ }^{10}$ Several courts, including those in the Third, Ninth, and Tenth Circuits, have applied intermediate scrutiny in the context of regulations touching on the Second Amendment. See Peruta, 758 F. Supp. 2d at 1116 (collecting cases).

CIVIL MINUTES - GENERAL

## CASE NO.: CV 11-09916 SJO (SS)

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Plaintiff also argues that the Challenged Statutes should be enjoined because they violate the equal protection clause of the Fourteenth Amendment insofar as they are applied differently in different counties of California, and certain classes of persons are exempt. (Mot. 10-11.) In particular, California Penal Code sections 26150 and 26155 provide for the issuance of open carry licenses in counties where the population is less than 200,000. See Cal. Penal Code §§ 26150(b)(2); 26155(b)(2). Plaintiff contends that "[g]iven that [ninety-four percent] of the people in this state reside in counties with a population of 200,000 or more persons, this is tantamount to a de jure ban on openly carried firearms." (Mot. 10.) Likewise, Plaintiff avers that the statutory exemptions for certain classes of persons such as retired peace officers constitute disparate treatment in violation of the equal protection clause of the Fourteenth Amendment.

As recently held by the Ninth Circuit in Nordyke, "because [the ordinance at issue] does not classify . . . on the basis of a suspect class, . . . rational basis scrutiny applies." Nordyke, 681 F.3d at 1043 n.2. Likewise, here there is no contention here that the Challenged Statutes classify on the basis of race, ${ }^{11}$ gender, national origin, or any other suspect classification. As such, the classifications and exemptions set forth in the Challenged Statutes "need only rationally further a legitimate state purpose." Perry Educ. Ass'n v. Perry Local Educators' Ass'n, 460 U.S. 37, 54 (1983). Here, the California Legislature could have rationally concluded that the open carrying of firearms presents a great danger to public safety in more densely populated areas. Likewise, the California Legislature could have reasonably believed that certain groups, such as retired police officers, were in greater need of self-protection and thus should be allowed to openly carry a firearm. The statutory exemptions for groups such as hunters, target shooters, and the military are also easily justified as rationally related to legitimate state purposes. As such, the Court finds that Plaintiff is unlikely to succeed on his Fourteenth Amendment claim.

## 3. Fourth Amendment

Plaintiff claims that Section 25850(b) violates the Fourth Amendment because it authorizes police officers to examine openly carried firearms to determine if they are loaded, and it further provides that "refusal to allow a peace officer to inspect a firearm pursuant to this section constitutes probable cause for arrest for violation of this section." Cal Penal Code § 25850(b). In support of his argument, Plaintiff cites to United States v. Fuentes, 105 F.3d 487 (9th Cir. 1997), for the proposition that "[m]ere refusal to consent to a stop or search does not give rise to reasonable suspicion or probable cause." Id. at 490. Harris responds that because the Challenged Statutes do not offend the Second Amendment, "[a] peace officer would have reasonable, legitimate

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Attachment 3


## CALIFORNIA STATE ARCHIVES

Leglstative History Worksheet.


Code \& Section
Autuor- Multord LP393:12-16

## Assembly Committers


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3.


## Serate Committees

1. Joc
2. 
3. 

CSA.30b
(2000 git; 2010 If)

> EXHIBIT 26-1

FROM: MARVIN C. BUCHANAN

RE: BMACK PANTHERS<br>PROPOSED LEGTSLATTON

On Maxch 16, 1967, Captain John Arca, Oakland police Department, telephonically contacted the writer at the Legislative oftice and advised that there was a group of "Black Panthers" now Located in Oakland. He stated that these negroes were violently anti-white and carried loaded shotguns around with them and had 45 autonatics strapped on theix hips.

He stated that he was very apprehensive concerning this developing situation and was fearful that there would be a "shoot-out" in the not too distant future. He was fearful that innocent bystanders might also be injured.

He was hopeful that some kind of corrective legislation might be initiated but was well aware that this would be fought by the National Rifle Association. He stated that he would prepare some information on the subject and contact the writex or Assemblyman mulfoxd.
He requested that the writer contact him at the station in order that he might take the writer on a tour to exhibit precisely what is developing.
cc - 1-Buchanan
hroh

## EXHIBIT 26-66

of

Research the attached for bill that would control private ames. itu particularly interested in legislation that would control firearms being carried by organizations such as the BLACK Bathers without dakicks infringing on the Whats of legitimate titers to carry arose


Bon Milford


 (1)tite of thu Shertff<br>Tall of Buther Ina Angles, datitaraia mome

pETER J PITCHESS, shemiff

Apw1 19, 1967

Mr. Patrick D. MeGee
17304 Sherman Way
Van Nuys, Cailfomia 91406

## Dear Pat:

I know that this is a busy time of the year for you and for that reason I shall be as brief as possible.

As a representative of the people I know you are vitally concemed with the crime situation that presently exists in Los Angeles County. It is a dangerous condtion and is increasing dally. Until we are able to root out the causes of crime we are going to have to use direct measures to stop it. This can only be done with a sufficient force of law enforcement officers. My bepartment is greatly understaffed and I an unable to provide for the gatecy 0 tour ciluzens. pheneated pleas have been made to the los Angeles county Board of Supervisors to provide the incentives to recrutt and retain Deputy sherifis. These pleas have been all but ignored.

These circunstances compel me to request your assistance in pointing out to the Board of Supervisors the seriousness of the situation. For your converience I have enclosed a copy of a letter recently sent to them. Any positive action you can take in this matter will be greatly appreciated.
sincerely,


EXHIBIT 26-64

Attachment 8

Aprid 19,1967


RROM:
2. RAWSON, DEIEGTIVE $A$ A

This past week has brought an outwide group into our community known as the "Black panthem Party." Their interest was focused bem cause of the shooting of the burglar, Dowell, by a deputy sheriff and the alleged shugging of a seudent by a counsellor at helus Junior High School.

The following naration covers largely only the activities of this week, April 17 th through April 18 th .

Mr. Mejedly agreed to meet with the family of the deceased after the Dovell inquest should there be any questions silill in their rainds. Apparently there were to a meeting was set for Monday, April $17 t h$ at $10: 00 \mathrm{a}, \mathrm{m}$. in the office of Dave Williams, Commuity Onganizer, Council of Comunfty Services.

Mr. Nejedly kept the appointment and found possibly one member of the family - possibly the mother of the deceased but not introduced - plus a representative group of the somealled Black Panthers led by Curtis Lee Baker", also known as "Black Jesus." 'The Black Panthers were fully armed with shotguns, rifles, cartridge belts of anmuition and side-arms.

After the meting, the Black Panthers were seen around the Waltex Helms Junior High School. Curtis lee Baker and Bobbie Seale were fatit. fled as two of them. Guns were not seen but the anmo belts were in evidence. An unknown number of the Black panther group entered the school property, engaging sone of the youth in conversation and making obvious detogatory remarks about the school.

Marvin Soith had occasion to be at the Gounct of Comunity Services' office and saw the group of Black Panthers sitting in the neeting roon adjacent to the business office. Officer Gmith saw one person with a sidearm but saw no ritles or shotguns. Also present at this gathering was Nobel Colemat, who works with Rudy Webbe of the Dynaric Youth Group. Smith also observed a quantity of literature apparentry brought in by the Black panthers.

Officer Smith, it sholld be noted, was at the Council of Community services on another watter and paid iittle attention to the described meeting. Th should also be noted that he did not see Mr. Dave Willians or Mr. Nejedly but was made aware of Mr. Ne jedly' s presence.

## EXHIBIT 26-62


#### Abstract

Mr. Nat Staffer called my office, stating that rumors were oat that Mr. Dave Whlliams had Curtis Lee Daker as his house guest and had in fact invited him and his followers to the meeting with Mr. Nejedly. Mr. Shaffer assured me that this was hot true Mr Hilliams was as surprised as Mr. Nejedly when they fade their bold appearance.

Mr = Shaffer stated that the Welfare kights Organization had set up the meetitug between the Dowelf fanily and Mr. Nejedly. Mr. Williams ita


 the Staff Supervisor ion this group.The iscue thought to have motivated the Black Panthers to the Ruchond area was the death of the barglaf suspect, Dowell, by the hands of a deputy sheriff. However, it woule appear that they have a second interest in the incident at Helas Junjor High in which a North Richmond stadent was alleged to have been injured by a sehool cmployee.

It is also alleged that Gurtis Baker called a meeting for Friday evenhing at a local park, It is further alleged that the meeting was announced over one of the bay area radio stathons, possibly KDLA. There was some confusion as to where the meeting would be w loth and Virglnia of loth and Lucas, both being public parks. A group did gather at loth and hanas and a patrol arar drove by. A number of persons were at the park. There was some tame calling from the crowd to the officer, one being, "White Devil." It is also alleged that the Black Banthers requested the use of Neighborhood house on H . Jade Sweet but were refused. Another building leased by Neighborhoot House on Alamo Street in Richmond was used for a meeting. Mr. Red Stephenson was contacted regarding the meeting on Alano Street and he atated he had also heard this but it had not been verified.

At 6:00 $\mathrm{P}_{0} \mathrm{~m}_{*}$, April 18 th , Sergeant Jatrd called me by phone, atating that two men from the Governor's office were at the station and wished to discuss the current unrest with me. I called Gaptain Bacon and we both returned to the station. We were met by Mr. Ray Norton of the Governor s office and ME John $K$. Fowd of the Hieutenant Governor's office. We filled thew in on the local rumble, pointing out our concern for the interest and activities of the Black Panthers in the Rdehwond area. These nen will be in the Bay Area until Eriday and agreed co meet with either Gaptain Bacoh or me on Thurceday.

Attached hereto are three articles of interest:

1. A Eour-page explanation as to who the 3lack panther Panty is and what they believe in. Also, the words of a song they are pushing. All material furnished by them and left in the Council of Comuntty Services.
2. A confidential report furntahed by the Oakland Police relative to some Black Panther activities.
3. A list of twelve demands made upon the Richmond Unified School Diztrict, Walter r. Helus Juniow Migh Sehool in paxtieular.

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\text { EXHIBIT } 26-63
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April 20,1967

thas phil and myn:
 Ehe Univeraidy of Candornis, iturge you to giva achious considention for


Whenout knowlegge of who are the good guyb and the bat guys, I wowld challenge the aceuracy of any infomaston your tent force people may
 phatate to yous Lym; the caneer growe

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 renewed activity.

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I $\operatorname{bubrat}$ that we muat be constanty ware of what is happeniag if we are to protect the Govemor on the Camput.

## EXHIBIT 26-72

## CONTRA COSTA COUNTY <br> OFFIGE OF DISTRICT ATTORNEY <br> cootr house. du゙d Figods <br> MARTINEZ, BALAFORFIA, 9A553 PHOHEG: 475/220.3000

AMT11 20, 1967
$\Gamma$
Monorable Boneld Rearan
stabe Canttol
Sacramonto, California
$L$
Dear Str:
 In this area thet mey sumfest concharntton of lefstation to provide more effective controts th the area of ponseasion of fipenmas.

Incident to the pence demonstrutions at Port Chicaro, certaln rasidents of caydes an mancorpoxeted oommaniby near the kaval Ammattons Base, fmed thomelyas with mfles and patrolled the stregts, narbioutariy at nimbt, I was concermed wth the obviaus posmbilithes, met with there peonle and an armeamant to termathe the carryine of axiag mbe matohed.

Tn Decomber, mouns in ortnda, concemed mout inctaents involvine women and delays in securtne shedff response, $G$ fninaviy amed thembelves and inntituted a patrol service. fetatn in meethe with these people ve wexg able to secure the fomination of this madted.

Tant madoy, a renuegt what made to me, throurh the Gouncs 1 of Conmunity Serviced in Pichmond, to meet with the famtly of a youn man lilled by a deputy bherffe in the courge of a burctary, I met with the fanily in rood fatth only to be confronted with an armod froun, the Binot Panthers. This crour was amed with plstols and shobrons and thredtened to obtan " hustice" tip their famands mera not met.

Today, thta bate smonp 15 apocarthe berore the county Roministuation fullaine sumataly armed, apparentiv as an Incident to a meetine arranred with Shertfe Youne on the ame matter.


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\text { EXHIBIT } 26 \text { - } 73
$$


#### Abstract

 per ate a totation of the lav，I raspectuyly brine thest ocnditions to yous attontlom．I an conoernet ns to the possibluitaes，partsentarty when one realizes thet thithe  to reasotable adetrabs．


Fery truy yours．

Tam A．Helady
ghataing Attomey

[^1]EXHIBIT 26－74

## April 21,1967


#### Abstract

The Honorable Ronald teagan Governor of Callfornia State Capitol

My dear Governor:

Regarding the copy of letter from John A. Nejedly, Diatrict Attorney, Contra Costa Gounty, i have introduced AB 1591. which will bo poliehed with the addition of amendments, The Black Banther mover ment is creating a atrious problem. The bul was infoduced at the sequese of che Dakland Police Department.

At the proper time, 1 shall discuss it with you because we may need your personal help. I cannot help feeling that the people of thin State aye concerned about individuate amed with loaded weapons walking the streecs of our communities in numbere.

Regarding the laten from Herdiz Jones, heve regnested that we all meet on noat Thutsday and bring Jones to Sacramente. His lettex underwrites the reason for this meetiag.


Sincercly,

DON MULEORD
Enclosures
ec Mr. Fhilip M. Battaglia Mr. Lyn Nofziger

## 

FROM: PARRVIN C。 BUCHARAN

## PE: MLACK RANMEERS <br> RTCHMOND. CALTEORKLA

On April 19, 1967, Waltex paretti, Chief, Ban gablo golice Departwent, adyised that on Apxis 17. 1967, his department hed had some difficulties with a group of negroer who he assumed wece either members of the Black panthers or the Black Muslims.

He etaced that thie difeiculty had been sparked by an incident at the Walter Melms Junior High School at the park plaza in San Pablo, California. The incident ocourred on tuesday, April 11, 1967 and it involved the disciplining of a negro boy by the Dean of Men, a Mr. Perrone (or Carrone). The boy had been misbehaving and the achool authorities had obtained permisaion from the boy and hin guaxdlam to discipline bin. At the time the bean of boys attempted to administer the disciplina. the boy muddanly dectded he did not want to be disctplined and in the ensuing atruggle, slipped from the grasp of mx. Perxone and injured his head.

Chief paretti stated that he actually did recelve quite a noticable bruiae. The guardian immediately thereafter took the boy to two difterent doctorb and an attorney then ultimately brought him to the police Department to make a complaint.
be advised that the inciaent would have died down, except that a few parents with the assigtance of an organization, which he believed to be dthex the Black panthers or the Black Muslimg, had kept the incident alive.

We advised that on Apxil 17, 1967, one of his officere drove by a group of negroes who had gathered at the Waltex Helme school and In one automobile he obsexved an ammunition bandolier, a carbilie, militaxy type, and a .380 pistol inside of a cax. He stated that there were no weapons in evidence on the person of any of the people in the group and no other weapona of any kind wexe seen. The officer stopped immediately upon seeing the weapons and inquired about then. A negro named (sinv) Newton stated that the cax was him and the weapons also were his. He furthermore pointed out to the officer that he had a constitutional right to carry amm and made several snide remarks to the officer. In the meantime the officer found nirasetif encircied by the group and becoming apprehensive, he called for mosistance. The Chief and other suppoxting officers axrived shortly thereatter and after a mort confarence, the negroes drifted away. He stated that there were several hecklers who made coments such as, "we are used to police haxassment' and "we are going to get justice, " ece.

Chief pdretti gtated that a man group of the negroas entered the Walter Helne gehool along with the principal, ax. Lyons. Ater
$\mathrm{cc}=1 \times$ Walthall

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\text { EXHIBIT } 26-60
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BLACR RANIHERS -2- April 21. 1967
they got inside the school, they interviewed some of the children and made volce recoxdings of the interviews. Lyons then demanded the fumediate arrest of the people inside the school. Cnief Fdxetti pointed out, however, that the group had accompanted him limo the achool. Iyone stated that they were not in the schood by hat invitation, paretw told him, however. that they were Inside with his traplied consent because he made no objection and fuxthermore, other parents were ingide of the building along with the protesting negroet and he would not be able to gutain a conviction by gingling out only those that Lyon wished renoved from the scheol.

Chief paretti stated that there were approxinately 30 to 35 men and women in the group of aegroes tho were protesting. He did not know how many had actually gone inalde the school but he believed that there had been about 9 or 10. He estimated there wexe 0 or 9 women in the group of 30 to 35 , He advised that among those in the group who entered the sehool, he believed was Beverly Axelrod, who is believed to be a member of the American Federation of teachers and an activist who has been involved in many of the protest movestents on UC Campus.

The Chief stated that no photographs of this group or thedr activithes were taken as tar ag he knew. He gtated that Jack Frances, investigator for the Contra costa prosecuting Attorney'a offtce was probably moxe famliar with the activities of this group than was anyone else in the area.
himh


Attachment 17


2. Why did the nommpeor mind police say only thros shotes wexe fote when whe corcher's report ond surwhmante nelghe. obos estriblinhed the fat
 nad and heraly
3. The poliee ond the umsphper whered the the tha of the mhooting. wes $4: 49 \mathrm{~A} . \mathrm{M}_{\mathrm{c}}$ to 5:01 A.M., yet Denth motell's shatey mat hetghbors in the thea tentitied to nearints stoce at 3:50 A, 解.
tr bny Tummond paliee rere Live seet on the bcome; not unthl zater (am hour oe so), shound 4:50 $A$, me were harthez sherifis thean on the beane Ghere Monsin Dowedl was mopdered,
5. The polled mopoted that encij. Dovely wos rumang and jurped a tence ma rern to truy a anothex when he was shot. has Dowelt family knows that Jownil had beta injured in the hip la a car accurent sone tho ago whd ofter Loaving ithe hogeveral couth not zum mach est elt, tet alone womp two fencen tita amone in hbs haved.
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if. Tho whonem repormed bat Denzi. Towerl bled to kemithy Where was the blood where Denail Dowell Jey? Dencily mbser jemembers that vight mid \#ayts the saw very titthe biood. She said sine never कom for poon of biood and yet the coronew seld he bied to death arter being thot ten thmes.
B. Denill Dobell was found by has - bother and rimon mad they noticed that no attempt hat beca mede by polled to mathon a doctor or to save nis lite.
10. The tanily of benefl Donell las izeen doniod the whth to see or heve tho elother thet Denetil wos mavared lin Thay went the clothos to zen how many buldet loctes bac atotaes bave tre thenc The romay was atao anten the xbth to town phomares of his boty so thoy condel chere row mamem buthet hotess.

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 thamerted the aqeas or dolot requesten thet the otijeer who ofomthed doing the shooting be removed frm buty pending an Investigthon. Tho Shertirs remuctib to hecr our request and wo contiden his netion to be 0 rectet durceaxd or the reasohnobe recnoct of black texpayers wh ctupens conconed with the maryyur bi bame pepple.

## I MET US ORCAGESS

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EXHIBIT 26-56



Alt 27 - 196


Honoxable Don Multord
State Assemblyman
Capitol Fuilding
Sacramento, Califorma
Dear Six:

Enclosed is a report, prepared within this department, on the Black Panther movenent.
$x$ also have in my possession a report on the Black Pasthers, propared in the San Francisco office of the Federal Bumeau of Investigation and dated April 20, 1967. It is rarked confidential so $I$ cannot send it to you, but I am sure they would send you one should you request it of them.

Your cooperation is appreciated.

C. E. BROWN

Chief of Police

CEB:DH
Encla.

EXHIBIT 26-71


The Black Panther Party for Self Defence is an extremely miltemt, antiothite political organization their head quarters in oakland are at 5624 Grove street. This ha da vacant store where they hold meetings each Saturday at 4:30 $\mathrm{p} \mathrm{m}_{\mathrm{m}}$ At one meeting they attracted 22 persons. all negro. Many of the persons who attend these meetings are armed with various weapons. To dace these subjects have not violated any oxieting laws concemhag the possession of firearms. The concealable weapons have always been carried in plain vies, and the subjects have not been in possession of fully automatic misfiles on sawed oft shotguns. When subjects have been stopped and questioned by the orD, they have been extremely hostile toward officers and made statements to the effect that the only good white man is a dead white man. Serial mubexe taken from subjects' guns have this far been clear.
On February 2L, 1967, 20 armed negroes, who identified themselves as member of the alack Panther Party appeared at the San francisco Airport and acted as bodyguatca for betty Shabazz. who ti s the widow of Malcolm $X_{0}$

On February 21. 1967, a male negro by the name of Eldridge Cleaver spoke at a Berkeley High School wally which wa b attended by approximately 300 students, and made the following statement: "the are proud to be black and we dint hide behind ours women. one day it will be molotov cocktails next, hand grenades and bullets. If we cant have our freedom, then white America will die."
The next speaker was Huey Newton, MiN /24, who was wearing a holstered pistol on his belt. and made the following statement after patting the pistol on his waist. "We have this, but you cant Eight just with guns, The next step is to go into the black cormmity and organize for your needs. If we don't get then, then wa can dissolve this Union i of America." Newton is identified as a member of the Black Panther Party.
Bobby Ge Seattle Mit /30, who is a leader of the Oakland sTuck, ponchos party, recently made the statement at a rally at the university of california that he could have 50 med negroes ready for action on one hoar ts notice.

On March 9. 1967, at the Arroyo Viejo Recreation Center, a meeting of the "Cowboys" (a negro youth group) was being held when Mr. Marti. $x_{2}$, the director, observed approximately 30 w 35 young adults approaching the center. of this group approximately 8 or 10 were observed to be amide tho leader of this, Bobby scale, was cold by Mi. Martin that weapons were not allowed in the recreation center. Bobby scale then ordered the armed members to deposit the weapons in one of their vehicles and posted one member to guard the vehicle and the remaining members entered the meeting.

EXHIBIT 26-50

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-2m
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On March ty 2967. Bobby Scale, Huey Newtons and Melvin Newton, MN-29, were involved in an accident at 9 th and Broadway, Bobby Sale was armed with an automatic pistol in a shoulder holster. These subjects were very antagonistic toward police and attempted to provoke an incident regarding the weapon Seattle was wearing.

On November 27, 1966, a vehicle driven by Mark Comfort M-34 and containing as passengers Lafayette Robinson Ms -16, and mayest allen, MN-17, wa stopped in the. 8600 block of A Street. Lying in the back seat. in plain view were the following 1 t 17 cal. Dergingex. 1 Berretta 25 cal. automatic. 1.22 cal. revolver. and 1.30 cal . carbine.

Bobby Scale and Huey Newton emphasized their prime objective is to am the negro community to full capacity tox the purpose of backing anis plays by the negro community and to act a a deterrent to at organizations, including the Oakland Police Department and the San Franetaco Police Department.


## REQUEST FOR CHANGES IN LEGISLATION CONCERNING THE CONTROL OF FIREARMS

Recent activities in the City of Oakland involving the carrying of concealed firearms, rifles and shotguns by individuals and youth groups who are presenting constant and aggravated problems to this Department, and posing a threat to the citizens of the comminity, indicate a dire need for the enactment of new legislation for the effective control of such weapons.

More than 100 incidents were reported to the Juvenile Division of this Department within the past year and this can only be considered a sampling of the firearm problem among youths. All of the major youth clubs and gangs in the City have been involved with firearms by possession, rude display or use within that period of time.

Many other incidents involving firearms among juveniles, young adults and gangs have come to the attention of this Department. For example:

1. A student took a loaded shotgun to school in an attempt to kill her teacher.
2. Officers at a downtown teen dance removed numerous firearms, knives and clubs from patrons.
3. Recreation directors have removed firearms from juveniles attending teen club meetings.
4. Members of a juvenile gang committed two armed robberies with a shotgun and fired the weapon at a victim.
5. A youth was murdered on the street with a pistol. Gang members are suspect.
6. A youth was recently arrested for burglary and auto theft. In his possession was one rifle, one pistol and 150 rounds of ammunition.
7. A juvenile gang conceals sawed-off shotguns by strapping them over the top of a vehicle's gas tank.
8. A gang incident broke up when one gang member fired a shotgun at others.
9. A juvenile group fired at rivals from a rooftop with a shotgun.

Attachment 24


#### Abstract

-2- 10. Another such group was reported to be in possession of 13 pistols. 11. A gang fight at a high school resulted in two pistols being displayed. 12. A gang member was shot in the chest by a rifle wielded by an opponent.


In addition, the number of narcotic addicts and other criminals who are armed with pistols or revolvers at the time of their arrest is increasing at an alarming rate.

The major concern of this Department, however, is the increasing evidence of the flagrant disregard and disrespect for constituted authority on the part of certain militant negro groups in this City. The group which is causing the most acute problems is the Black Panther Party for Self Defense. This is an extremely militant, anti-white political organization that has established a headquarters in Oakland at 5624 Grove Street. At one meeting, 22 negro juveniles and young adults attended and were armed with various weapons. To date, there has been no violation of existing laws concerning the possession of firearms. The concealable weapons have always been carried in plain view. When stopped and questioned by members of the Oakland Police Department, they have been extremely hostile towards officers and made statements to the effect that "the only good white man is a dead white man."

On November 27,1966 , a vehicle containing a leader and two identified members of the Black Panther Party was stopped for a traffic violation. Lying on the rear seat, in open view, officers observed one (1) . 17 cal. Derringer pistol, one (1) Beretta 25 cal. automatic pistol, one (1) 22 cal. revolver, and one (1) 30 cal. U.S. carbine.

On February 21, 1967, 20 armed negroes, identified as members of the Black Panther Party, appeared at the San Francisco Airport as an escort and bodyguard for Betty Shabazz, widow of the late Malcolm $X$, assassinated member of the Black Muslims.

On February 21, 1967, an identified male negro spoke at a Berkeley, California High School rally which was attended by approximately 300 students, and made the following statement, "We are proud to be black and we don't hide behind our women. One day it will be molotov cocktails; next, hand grenades and bullets. If we can't have our freedom, then white America will die."

The next speaker, also an identified male negro and member of the Black Panther Party, who was wearing a holstered pistol on his belt, made the following statement after patting the pistol on his side. "We have this, but you can't fight just with guns. The next step is to go into the black community and organize for your needs. If we don't get them, then we can dissolve this Union of America."

## EXHIBIT 26-30

Another leader of the Oakland Black Panther Party recently made the statement at a rally at the University of California that he could muster 50 armed negroes ready for action on one hour's notice.

On March 4, 1967, three members of the Black Panther Party were involved in an accident in the city of Oakland. One was armed with an automatic pistol in a shoulder holster in plain view. These subjects were antagonistic toward police and attempted to provoke an incident regarding the weapon which was being carried.

On March 9, 1967, at the Arroyo Viejo Recreation Center in Oakland, a negro youth group known as the "Cowboys't was holding a meeting when the Director observed approximately 30-35 young adults approaching the center. Approximately 8 or 10 were observed to be armed. The leader of this group was informed by the Director that weapona were not allowed at the center. The leader then ordered the armed members to deposit the weapons in one of their vehicles, posted a member as guard and the remaining members entered the meeting.

On April 17, 1967 at 12:01 P.M., members of the Black Panther Party were observed showing what appeared to be weapons and ammunition to Helms Junior High School students, who were on school premises, in the City of San Pablo. Following this, members entered the school, made derogatory remarks about the school and demanded of the princtpal that he bring forth a school counselor who took disciplinary action against a student.

On April 18, 1967, three members of the Black Panther Party were stopped by officers when they were observed displaying a shotgun in their moving vehicle. This was at $9: 40 \mathrm{P}$. M. in the vicinity of Merritt Business College in Oakland when groups of adult students were on their way home from school. The driver was in possession of a shotgun, and one passenger was carrying a loaded . 45 cal. automatic pistol on his belt, in open view, Shouting in a loud voice to students, the driver said, "We are here to protect you against these white baby killers." He made continual reference to a burglar who had been shot in Richmond and the Hunters Point shooting in San Francisco in 1966. Students were invited to attend the next meetimg of the Black Panther Party to "learn how to shoot the white Facist police."

On April 20, 1967, approximately 15 members of the Black Panther Party accompanied by several negro women, appeared at the Contra Costa County Administration Building at Martinez and demanded to see Sheriff Young. They were armed with shotguns and pistols at the time and insisted on entering the building with these weapons. Their alleged presence was to protest the shooting of a young negro burglar in Richmond. Deputies and the Undersheriff were subjected to verbal abuse and called "white devils and dogs."

On April 25, 1967 at 6:30 P.M., a male negro was kidnapped from his home at gunpoint by several heavily armed negroes who were reportedly members of the Black Panther Party.
EXHIBIT 26-31

Two identified Black Panther Party leaders emphasized that their prime objective is to arm the negro community to full capacity for the purpose of backing all plays by the negro community and to act as a deterrent to all organizations, including the Oakland and San Francisco Police Departments.

Leaders of the Black Panther Party for Self Defense are actively involved in left-wing causes. They have been identified openly selling "The Red Guard Handbook," a publication of Communist China, on the campus of the University of California at Berkeley.

On September 26, 1966, and for a week previous, picketing activity at Port Chicago protesting the war in Vietnam aroused the ire of residents of Clyde, a suburb, who axmed and organized themselves as The Citizens Patrol for Protection of Clyde, to prepare for eventualities. Several automobiles were fired upon and shots were fired into a house.

The Constitution of the United States provides that a "well regulated militia being necessary to the security of a free state, the right of the people to keep and bear arms shall not be infringed." Like all the provisions of the Bill of Rights, this has been held to be a restriction only on the power of Congress and the Federal Government, and not on the power of the states (Presser v. Illinois, 116 U.S. 252: U.S. v. Cruikshank, 92 U.S. 542,553). Numerous state constitutions have been reportedly held to confer a collective and not an individual right to bear arms. They do not restrict a state from requiring an individual to obtain a license to carry a Iirearm. They dōnot prevent a state from regulating an individual in the manufacture, transport disposition and possession of weapons in order to preserve the peace and prevent crime (People $v_{\text {e Persce. 204 N. Y- } 397 \text { : }}$ People v. Warder of City Prison, 154 app. Div. 413; Commonwealth v. patsone, 231 pa. 46, affirmed, 232 U.S. 138).

More than a quarter of a million serious crimes are committed with weapons annually in the United States, and the number is increasing steadily. FBI statistics show that during the period 1962-65, a firearm was used as a weapon in $56 \%$ of the 36,000 willful killings in the United States. The basic problem is the handgun, which was used in $70 \%$ of the murders. A shotgun was used in $20 \%$ and a rifle in $10 \%$. Of the 278 police officers killed by criminals in $1960-65,96 \%$ of these deaths resulted from the use of guns, $78 \%$ of which were handguns. Northeastern states, where strict gun controls exist, reported $36 \%$ of their murders were caused by guns. The rest of the country, where minimum gun controls exist, reported between $55 \%$ and $64 \%$ of their murders resulted from the use of firearms.

In murder, the availability and easy accessibility of a firearm appear to be major factors in the problem. Because of its lethal nature, a gun makes murder easy. While a hardened criminal will obtain a firearm regardless of the controls applied, most authorities agree controls would make acquisition more difficult and would deter the majority who are so inclined. In addition to
EXHIBIT 26-32
murder, in 1965 there were 34,700 aggravated assaults with guns and over 68,400 armed robberies, two-thirds of which involved firearms.

Laws regulating firearms in California are permissive as compared to some other high population density states. Some types of firearms are generally prohibited, such as sawed-off shotguns and machine guns, however, conventional pistols and revolvers are not subject to such strict control and rifles and shotguns are subject to minimal control. A dealer in concealable firearms must be licensed, but individuals other than dealers can make casual sales without a license.

There are restrictions on the sale of such firearms to aliens, felons, narcotic addicts, mental patients and minors under 18. It is not necessary to obtain a license or permit to own or possess a concealable fireaxill and only a formality, invoiving a delay in delivery, is required. Generally, a license is required to carry such firearm concealed.

In California, the carrying of a concealable firearm upon the person or concealed within a vehicle, without a license providing for such ooncealment, is a violation of the law. The requirement for a license does not apply, however, to the carrying of firearms openly. Additionally, rifles and shotguns may be carried openly without restriction. This permissiveness in the law presents problems for the law enforcement officer.:

It is recognized that the particular needs for the effective regulation and control of firearms may vary between jurisdictions. For this reason, the authority to enact ordinances or other regulations to correct specific problems in an affected area should rest with that jurisdiction. There is a definite need, however, for the passage of additional laws by the state Legislature to provide uniformity in all jurisdictions for basic controls as follows:

1. To maintain current identity of all owners of concealable firearms, consideration should be given to require their registration with the State, and notification to that agency in the event of sale or transfer, much the same as is required with vehicles. When an individual who is in possession of such a weapon on the streets is stopped by a law enforcement officer, he must then produce evidence that he is in fact the registered owner of the weapon. This procedure will also call to the attention of State authorities, automatically, purchases by other than legitimate dealers of large numbers of concealable weapons, and those which are contraband. In addition, a better control would be effected concerning the possession of a concealable firearm by aliens, addicts and convicted felons who are by law prohibited from possessing same.
2. Current procedures followed by individuals who desire to purchase a concealable firearm should be amended. In addition to existing requirements, the purchaser should be compelled to be fingerprinted and photographed by the law enforcement iurisdiction involved.
EXHIBIT 26-33

There are no such requirements at present, and pistols and revolvers may be obtained by presenting fictitious evidence of identification at the time of the purchase.

On December 30, 1958, an ordinance of the C1ty of Oakland, No. 5698, which contained these requirements, was repealed by the City Council. The reason for this action resulted from complaints from local merchants that purchasers were going to neighboring cities with less stringent requirements to obtain such weapons. State laws providing the same control that resulted from Oakland's Gun Purchase Permit Ordinance, if applied from the State level, would be uniform in enforcement and provide more adequate identification procedures.

Because of the ever-increasing transient nature of the criminal element today, regulations governing the purchase of firearms in one city have little effect since the buyer need only go to another jurisdiction where weapons regulations are not as restrictive or non-existent. Modern freeway and transportation facilities enable the criminal element to travel the length and breadth of the State with ease, and law enforcement agencies must constantly improve upon their mutual aid and cooperation procedures to effectively combat criminal activity.
3. Section No. 12025 of the California Penal Code should be amended to increase the penalty of carrying a concealed firearm without a license from a misdemeanor to a felony, Section No. 12020 P.C. makes it a felony to carry a blackjack, dagger, slig shot, brass knuckles or other less offensive or dangerous weapons, while it is only a misdemeanor to carry a loaded revolver or pistol.
4. Although a concealable firearm, sawed-off shotgun, machine gun and tear gas weapon is defined, the Deadly Weapons Control Law, for the purposes of this statute, should also include a definition of the term "firearm." Under Section 901 (3) of the Federal Firearms Act, a "firearm" means any weapon, by whatever name known, which is designed to expel a projectile or projectiles by the action of an explosive and a firearm muffler or silencer, or any part or parts of such weapon. It is recommended that this definition, excluding the words "and a firearm muffler or silencer, or any part or parts of such weapon', be adopted.

The statute already contains specific sections for the control of these devices. In addition, however, the definition should include gas or air operated rifles, revolvers and pistols capable of propeling a projectile with sufficient penetrating force to cause grievous bodily injury or death. Simple air rifles, commonly known as BB guns, which lack this force should be excluded. An increasing number of these pellet guns are being used in the commission of armed robbery.

> EXHIBIT 26-34

The primary purpose of this request for additional legislation is to provide law enforcement officers with better tools for the control of the possession of firearms by individuals, groups or organizations who have no apparent reason or need for carrying such weapons, particularly those who have openly expressed an intention to use the weapons at an opportune moment against the police or other constituted authority.

It is not the intention of law enforcement agencies to deprive recognized sportsmen's organizations or individuals from participating in legitimate activities involving the use of firearms to include hunting, fishing, competitive or other shooting on established ranges, and persons who are engaged in the collection of antique or other firearms as a hobby or for other legitimate purposes as defined in Section $12027(h)$ of the Deadly Weapons Control Law. Proposed legislation would merely provide needed controls without restricting such activities.

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\text { EXHIBIT } 26 \text { - } 35
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In recent weeks, activities of the gun-totine Black Pathers have caused seatous concern to Law fiforcement Agencies. Although the blaek Panther movenent has been known of fos some fime, it is only recently that there has been demonstration of a show of force. mererence is made to three (3) incidents:

1. Black panthex members entered a meeting, held on April 17 ; 1967 Which had been called by the Welfare Rights Organization for the puxpose of briging together the District Attorney and members of the bowedi family to discuss the death of Denait bonmit, kilued by a Deputy Sherifi of Contra Costa County on April 1 , 1967. That vices. vices.
2. On Aprij 20, 1967, in the City of Martinea, a number of Dlack Panthers, all bearing ams, attempted to enter the office of the sheriff so that they might discuss the Dovell shooting.
3. On April 22, 1967, at the corner of Filbert and Chestey in Noath Richmond, amed members of the Black Panthore appoared fom the purposte of recruiting new members into their group.

Thowe have been other incidents in the East bay where armed Black
Panthers have come into contact with police officors. Details or me incidents will be set Rorth later in this report. We mention them at this fime merely to point out the recent activities of the Black panthere.

Tfor butor undestand lae black Panthex movement, particularly as it exists in the Gast Bay, one must co back to its oribin.

The BLack fanther Party started in Alabama in 1966 (?). It was organ-
 (SNCC). Its purpose was to enter Negro candidates in counties where Nefroes fud a potential voting majority. The "mack rather" was chosen as a symbol as they fielt they needed a visual name that would denict the Southom Negro. It is supposed to reptesent coumage, detemination and freedom.
EXHIBIT 26-44

Since the fombing of SNCC , other organipations have supported it. The magazine, "the Young Socirliat", in its issues for May, June and fuly of 1966 , offered then support. This magazine is published by the Yomg Socialist Altiance (XSA). In one of their issues it was indicated that the ysi in Berkeley was supporting the Black Panther party by selling buttons.

Athough the student Non-violent Coordimating Comittee jmplies nomwiolence, it is genemally known that they do, th fact, advocate violence. Stokley Camichaci, the National bi rector of sNCC, preaches hate of the white man, as well as the use of foxen by the Nogro to obtan what is "justiy" his. Mr. Canichael is a young Negro, well educated and a firey orator. He appeared at the contra costa college a few months ago, at the invitation of the Associated Students. Some 700 or 800 attended and about $90 \%$ wore Negro. Mr. Camichav's audiences axe always laxge and he is in constant denand as a speaker. He is given extromely good coverage by the press, newspapers and television.
sfoc, an organization based in Alabana, was organized for the purpose of voter regictration and to oncourage wegroes bo fur for various public offices. As stated before, non-violence has given way to violenee which is advocated by thetr leadox, camichaci. There is no smec organization in the Bay Area. There is, hovever, a group known as "The Friends of swec" who have offices iat Bormerley. It is understood chat the purpose of this organitation is to act it support of SNCC in Alabama. There is an extensive inst of supporters to whom they mati monthly notices of shed activities. Much of the information they impart is contanimed in reports from Lomdes County, Alabana, as wetl as in their mewspaper, "Tho movoment". In addiciun, they collect money, food and clothing for the needy Negroes of the South.

The focal loadcra of the black Pancher Party are known for thei r dislike of the whites. They have demonstrated thet hato and op-nily aurveated

## EXHIBIT 26-45

wiolence, even to tha poift of attempting overfhrow of our governmeme.
Boblby Soale, reportoct to oe the leader of the Oatiand Btack Panther pazty, cante to on attentwon in August, 1965 . At that time, he was identificd with the Western Student Movement. This organization is located in North Richond, Its purpose is to tator elementary school children of that
 funds and approximately $\$ 6,000$ from the Rosenburg Eondation .

The Westem student Movement resulted in issuance of fliers, fnyting the public to a debate to be beld at Shelds Part in North Richond. The subject for debate was, "Violence Versus Mon-Violence". 'lue principal speakexs were Ken Freman, Hemon Babab ami Ron Rridgeport. All gooke ana all advocated the use of wiolence by the Negro to focus attention upon theip demands ate "get what is righthajay theim". Boboy seale was abopresent, but took only a small part in the program. Both Seale and Freeman are not identified with the Black Panther party.

Also in 1965, a publication entitled "Soulbook" was issued. It was produced in Eerkeley by the Afromberican Roseareh Institution" Members of tho Editoral Board were Donald Freeman, Isaac Moore, Eriest Allen, Ji., Cafroll Holmes, Ken Freeman and Bob Hamithon Bobby Geate xs listea as Destribution Manager and is credited with all printing.

It is interesting ho note that an organization known as "He kevotutiomary Action Movement" (RAN) includes as members many of the same people as the Afro-American Research Institution. Further, they subseribe to belieis such as were expressed by the speakers in whields park and eontained in the phoilcation, "Gouthook", 4.0 , hatrod of whitos and the condoning of violence. Literature distributed by ana in the Berkeley-Oakland area contanns identification of the followng persons as officers: Fmest Alion ur., Kenneth freenan,

## EXHIBIT 26-46

, Seman, Carol Freman, Isaae hoore and Bob Hamitom, Bobby Seale jus known as a close ascociate.

RAM is described as a revolutionary organitation which advocates a worl do wicte black revolution to ereate a "new worl", free from exploitation and oppression of man by man. RAM envistons a sejzuxe of power and, to accompisish this foal, they have devisod a three-stage plan, stage yi is reforied to as "Ideological Warfare" which consists of education and recraitmont. Youthful criminals from youth ghoups are of paxticular intorest to rectutera, Stape th2 is weferred to as "Expropriation". Funds dexved winl be obtained by both legal and illegat hethods. Stago \#t is "Mirect Action". Ifaplication is that the system of govemnent in the United States will be replaced by violence, if mecessany.

MAM's National leader is Robert Frankian Williaths. In August, 1961 , Withiams mad his family fled to Cuba, just hours betore he was indiciod on chatges of kidnapping a white couple and holding them fon severat hoty haring a racial distumbace. A Federal warrant is outstanding for wiliam's amest,

As we how face the militant Bhack Panthem Party, thomis ovidenco of a continued similamity through all of the aforementioned oxganizations. With some variations, stage th of Ram coincides very mach with violence, as demonstrated by the phack Panthers. Furthermore, many of the same people have been active in all organizations.

There is doep eoncers on the pant of Law Enforement oficials over the reedat activities of the Black Panthous, as well as over the gropis publicaWons. Quoted here are some ar thetr demands and beliefs:
"We want freedom, We want power to deterrine the destiny of our black comauui. 6. . $^{4}$
"We want an end to the robbery by the white man of our black communty."
"we waik all biack men to be exempt fxom military service."
"We wat an immediate ond to Police Bmotality and Murdex of blach people."
"We want freedom tor all back men and wonen held in Federal, State, County


EXHIBIT 26-47
'We want aly black people, when brought to trial, to be tried in courit by a jury of thetr peex group, ox people from their black commonitios, as defined by the Constitution of the United States."
"We boliove that black people should mot be forceato fight in tho militaly service, to detend a racist goverment that does not protect us. We will not fight and kilt other people of color an the world tho, like black people, are being victimized by the white lacist government of America. We will protect ourselves from the foree and violence of the Racist police and the Racist miljtary, by whateqer means necessary."
"We believe we can end police bratality in onn black commmity by omaniaing black self defenge groups that are dedicated to defending our black eommunty from racist police oppression and brutality. The second amendment of the conscitution uf the United States gives us a inght to bear arms. We
 detense.
"We believe that all black people should be released from the many jails and prisons because they have mot recesved a tair and impartial trial.'

The local (Oakland) Black Panther party is known in fult as, "The Black Panther Party for Self Defense". In theix terminology, this means defending one's solf with a werpon, be it a pistol, rifle or shotgun. It is clear that members are well informed concerning the laws goveming the ownerghip and carrying of weapons. Howevox, they are seen almost daily with weapons on their persoas, partictarly in recent davs when they have moved abomet in namhers of from six to twenty-five. This, then, Fepresents a threat to the peace of any commonty in which they choose to appeas.

The firgt big showing of the Black Panthers was in San Francisco at the ai rport on Pobmary 2lst and 22nd, 1967 . This was in contection with the Malcolm $X$ Grasmboots Memorial, at which time mes. Betty Shabagz, widow of Halcoln X , was the featured guest. About twenty Dlack panther party menbers appeared at the san tancisco airport, carrying an assortment of euns. The entha incident was vividy covered by the press.

Oakland has had several contacts with amed Black Pathers, as has Berkeley. Each contact with the police is a potentially explosive situation. They are very antagonistic toward the police and attempt to provoke incidents concerning theip carrvine or wearine weapone

## EXHIBIT 26-48


#### Abstract

Mr : John Nejedjy, Djetrict Atormey of Contma Costa County, was in attendance at a meeting in Riohmond, at the oficice of the Council of Community Services, on Monday, Aprit 17, 1967. The purpose of the meeting was, as previously indicated in this report, to aiscuss a recent Coroncr's inquest with the parents of the subject of the suquest who had been killed by a beputy shemiff Before the meeting had gotten under way, a number of Black Panthoxs, said to have been seven, invadeci the meeting. All wero ambed with shotguns, rifles or sideams. On Thurgday of the same week, a laye number of black Panthexs apponrea before the County Building in the City of wartinez, again fally amed. They abtempted to enter the builuing with theix weapons, to meet with the Bheriff. They were told they could not briug tho weapons into the builatug. They reluctantly left their weapons in their vehicles.

It is reported that on saturday, April 22, 1967, the Black panthers held a street rally at who coner or Chesley and ath street in fortin Richmond. Yell over one hundred persons gathered around. It would appoar that this type meeting is for the purpose of gaining support and to recruit new nembers.

Por police agencies to be aware of the activities of the Black panther party is not enough. Mith Black Panther leaders, Bobby Seale and Huey Newton, stating that their prime objective is to arm the Negro communty to full capacity for the purpose of backing all plays by the Negro community, and to act as a deterxent to all organjzations, including police departmente, it is eviu dent that now enforceable legisiation is urgently needed so that there may be bettex control over the use of weapons by any group. This is paticularly true when the weapons are used as a threat to the peace of any community. Undex presently existing laws, the police ane powerless to act.


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## EXHIBIT 26-49

pot Chiof Brown
Cepto Bacon
tit. Phelps
Got. Ganiteld
onf. Rawson

Dear Sins:
On this dateg at appe 1;30 pla I drove into the area of 1717 2nd'Sto, Richmond, Cal. This wos the area of the so called Black Panthor rally. At this time there were appo 100 people in the mandete area just milling about, of this number there were appe 20 juvoniles ranging in age from 10 to 16 yoars. the fingt gight I aobieed mas amed guards. At $17172 n d$ St ara amed guand was stationed. on top of the building with a carbine, across the street anothot guand was stationod on a butlding with a shotguno Thoro wore two mon at both enda of the 1700 block of and St, both armed with side ams and pistol botra. I askod ono of tho guarda as to their number and he reolied, there were 16 of the panthens at the rally. I noted that there wore about 4 wite porsons in the group around the speaker, thene was also a man that ampeared to be onfnese weaning a sideam. I noted foup people in the crowd taking pictures and one porson with a tape recorder. As tho speaker began to speak the crow frew larcen to about 150 to 200 poople. This mumber did not last long but soon pebmenod to about 100 people. A great number of people drove by the aroa $m$ d saw the crowd, papled the $m$ cars and went into the area to see what was happoniago Aftor about ton mirnutos bhoco poophe wowla roturnoto thetr cars and deive on. I tadied to sevoral of these peasons and received neplys such as "This is whit's happening babym tre should have did this a long time agome shall overome-mey found out the thuth and axe belling the people about Itt In moxe comon terms these statenents ment that the Black peoplo were foing to take over, it is right fow the Black man to arm himocif againet the wite man and the Black Panther party was telling the poople the truth about the death of Denzil Dowell.

At this point I moved closer to the speaker to hear his epeoch The spoaker was un-identitiod to mo, But during my stay in the area he was the only person who took the platromo fe spoke on black unity agatnst the white opressor, namely the wite cop who is the enforcot for the white powon structure The speaker itated that the only wy to loep the white cop from killing of the Negro community was to arm themselves as a safoty measire. This message was met with a mixed reacition from the erowd. The speaker received his gneatest cheens from the young Nogros in the crowd, mostly teenagers. The speaken spoke of the great injustices that have been gete to the Megro people for the past one hundred years and of the libexties that has been taken with Gecro women by the Whito mane These atatemonts were also

Pago 1 of 2
EXHIBIT 26-58

## The Gun Wearing 'Black Panthers'




## EXHIBIT 26-37

BURN BABY BURN
by marvin $X$
tired
sick and tired
h io tired of being sick and tired

LOST

LOST In THE WILDERNESS
of WHITE ASS AMERICA
ARE THE MASSES ASSES?, . : . . BURN, BABY, BURN
COOL!
"GOAL" SAID THE MASTER TO THE SLAVE,
"OON ©T ROB ANH STEAL IILL be your
DRIVING WHEEL"
COOL!
AND HE WHEELED US INTO 350 YEARS OF
BLACK MANES
TO ROGGUTTS, CONKED HAIR, AND COVCDISES
to bleaching creams and uncle thomases
TO THE STREETS
to WATTS
To kILLLLLLLLI!!
BOOMMMMM........
TWO HONKIES GONE
motherfuck the police
And Parker 's sister too
MOTHERFUCK The POLICE
AND PARKER'S SISTER TOO


TWO HONKIES GONE

AND PARKER'S SISTER TOO
BLACK PEOPLE
tired. sick and tired
AND TIRE OF BEING SICK AND TIRE Oand tire o of being sick andTIRE O
BURN, BABY, DUR
COOK OUT OF SIGHT

## BURN 1

BURN BABY BURN.
IN TIME
HELL'
LEARN
FInEBURGS


```
gOme ON Chullens
DONIT mine the tacs
GET ALL DEM BOSS RAGS
GET ALL DAT 'MOTHERFUCK 'N PLUCK
GET THEM GUNS TOO
- we don:T give a fuck
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    - whiterront
    

WINEQURGS
OLACKFRONT
SAFEWAY
NOWAY

# EXHIBIT 26-43 




# BLACK PANTHER <br> 5624 arouse st. $P A R T V$ OAKland, ealitacuia <br> FOR SELF DEFENSE WHAT WE WANT WHIST WE BELIEVE 

WHAT WE WANT NOW! :
I. we want fregoom. we want power to determine the destiny of our black COMMUNITY.
Z. WE WANT FULL EMPLOYMENT FOR OUR PEOPLE.
B. We want an end to the robbery by the white man of our black community.
4. We want decent houseing fit for shelter of humid beings.
5. We want education for our people that exposes the true nature of this decadent american society. we want education that teaches us our true history and our role in the present day society.
6. WE WANT ALL bLACK IEN TO BE EXEMPT FRON MILITARY . ARVICE.
7. WE WANT AN IMJEOIATE END TO POLICE BRUTALITY AND MURDER OF BLACK PEOPLE.
8. we want freedom for all black hen and women held in federal, state, COUNTY, AND CITY PRISONS AND JAILS:

In we want all black people when brought to trial. to be tried in court by a jury of theif peer grout or people from their black communities, as defined e: The constitution of the united states.


## EXHIBIT 26-39

hiat he believet
i. we gelieve that black people uill hot be fr:se until we are able to oeteramite our nestimy
2. we believe that the federal govermmemt is respb:'sible and obligated to give every man employment or a guaranteed income. we. olliteve that if the hette arerican busdeess fen whll not give full employment, then the means of production should be taken from" the business men amo placed in the connulitity so that the people of the commuitty can organize and employ all of its people ano give a hích standaras of livihg.
3. we belisve that this racist government has rorgeo us ano hov we are demaioing the overnue degt of forty acres and tho mules. forty acres ann tho miles las prohiseo 100 years ago as retrinution for slave LABOR Ai:O miss murder of blick people. he hill accept the paymention currency vitich tilli be distrifuted to our many communities, the germalns are noh aloing the jevis in israel for the geliocide of the jewish pfople. the germans murderen $6,000,000$ million jews. The american racist has taken part in the slaughter of over $50,000,000$ million black people; therefore, we feel that this is a modest demang thut "e maike,
4. he relieve that if the uhite landlogins hill mot give decent houseing to our black combiunity then the houseing and the lano should be iade into cooperatives so that our comhenity, hith governient aloe, can build and make decent houseing for its people.
s. Le aeitfue sn an foucational ststeit that will give to our people a khohenge of self. if a man noes hot have whonlifoge of himself and his position in society ano the yorlo. then he has little chance to

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\text { EXHIBIT } 26 \text { - } 40
$$

## relate to anything else.

6. We believe that black people shoulo not be furceo to fight in the Military service to defend a racist government that dose not protect US. WE WILL NOT FIGHT AND KILL OTHER PEOPLE OF COLOR IN THE WORLD Who, Like black peopleg are deing victimized by the white racist GOVERNHENT OF RMERICA. WE WILL PROTECT OURSELVES FROM THE FORCE ANO VIOLENCE OF THE RACIST POLICE ANO THE RAGIST MILITARY, bY whatever HLANS NECESSARY.
7. لe believe we can eno police brutality in our black community by organiling black self defense groups that are oedicateo to defenoing our black community from racist police oppression and brutality. the second arend kent of the constitution of the uniteo states gives us a right to bear arrs. We therefore believe that all black people SHOULD ARM THEMSELVES FÓR SELF' DEFENSE:-
8. We gelieve that all black people should be released from the many jails and prisons because they have not recived a fair and impartial trial.
Q. We believe that the courts should follow the united states constitution so that black people will rective fair trials. The 14th arendment of the U.S. cCNSTITUTION GIVES A MAN A RIGHT TO be tried by his PEER GROUP, A PEER IS A PERSON fROMA SIMILAR ECONOMICAL, SOCIAL, RELIGIOUS, GEOGRAPHICAL, ENUIRONMENTAL. HISTORICAL AND RACIAL background. TO do this the court will be forced to select a jury FROM THE BLACK COMMUNITY FROM WHICH THE BLACK DEFENDENT CAME. WE have been, and are being trieo by all white juries that have no understanding of the "average reasoning man" of the black community.

## EXHIBIT 26-41

10. UHE'S IM THE COURSE OF HU:YAH EMEUTS, IT RECOMES WF SESSARY FOK OHE POPLE TO MISSOLVE THE POLITICAL MONDS :HICH lave COMHECTEO thell witil ayother, aito to assume among the poliers of the farth, the sepiarate amd egual station to thich the laws of wature ang mature's goo ehtitle tilen, a decerit respect to the opinions of hamithn rfouires that mey shouln declare the causes which ihpel theit to the separation.
$\cdots=$ He. HOLD THESE TRUTHS TO AE SELF-EVIDEMT, THAT ALL MEN ARE creater equal, that they are ehoden ay their creator hiti Crotain ulalifiadle rigits, tiat among these are life, lirerty and tile pursult of happiness. that to sechre these rights, gov iniments are instituten aitong le:t, reriviag their just pougrs faoh Te conseit of THE GOVERHET, --TMit WHEMEVER ARY
 MIE RIG:TT OF PEOPLE TO-ALTER: OR TO ABOLISH IT, ADD TO TMSTITUTE MEI! GOUFRAM EITT, LAYIUG ITS FOUPINATIOM ON SUC:A PRIMCIPLES AND OTCAMIZIIG ITS POUERS IN SUCH FORIA, AS TO THEH SHALL SEEM MOST LIMELY TO EFFECT TIELR SAFETY A!IN HAPPINESS.
prudehce, indee, hill nictate that goverhmeits long estarlished shouln hut be changed for light and transient causes; and accorningly all experience hath shenh, that mankind are more OISPOSED to SUfffir, wille evils are sufferable, than to right themselves ay anolishing the forms to bhich they ane accustomed. BUT UAIEN A LONG TRAIN OF AUUSES AHD US:GPATIONS, PURSULHG INUARIARLY THE SAME ORJECT, EVINCES A OESIGM TO REDUCE THEM
UHDER ARSOLUTE OESPOTISIM, IT IS THEIR RIGHT, IT IS THEIR QUTY,
TO TMROH OFF SUCH GOVERHMENT, ANO TO PROVIDE NEW GUAROS FOR
THETR FUEURE SECURITY.

## EXHIBIT 26-42

## 

1750 ARMY STREET • BOX 3510 RINCON ANNEX - SAN FRANCISCO, CALIFORNIA 94119 TELEPHONE . 824-4141

May 5, 1967

$$
\text { ri! : } 1+7
$$

The Honorable Don Mulford
State Assemblyman
State Capitol Building
Sacramento, California 95814

Dear Don:
I am greatly encouraged to hear that you are introducing legislation Into the State Assembly to prevent the carrying of arms, particularly in loaded condition, as witnessed during the recent invasion of the Chamber at Sacramento by the Black Panthers.

I also agree with you that we should go a lot further than this, and if we allow armed men to indiscriminately roam our streets there is no telling what can happen to the individual citizen, and he will have no way of protecting his life and property and will be subjected to gangater tactics.

LS:eb

May 3. 1967

## State of Clalifarnia

governor's office
GAGPAMENTO EBEI4


Mr. John A. Nefedly, District Attorney Contra Costa County Courthouse Martinez, California
Dear John:
Governor Reagan has agked me to answer your letter of April 20, 1967, concerning the need for legislation to provide for additional controls on the use of firearme.
we are very cognizant of the severe recent incidents throughout California, in which armed graups have openly displayed their weapons, thus constituting an imminent threat to the peace and safety of many citizens.
Effective legislation in this area is difficult to Achieve, due both to drafting problems and to a grast deal of resistance from certain gpecial interest groups. We are presently working with legielatore and law enforcement organizatione to develop some new proposals. In this endeavor, we appreciate the information in your cane, which is an excellent oxample in support of such legisiation.
If there are any further incidents of this kind in your county. I would appreciate your advising me so that we can add them to the evizence in support of additional firearms control.s.
Best personal wishes.

> Sincerely,

> Edvin Heese III Extradition and Clemency Secretary
EXHIBIT 26-9

# Armed Foray In Assembly Stirs Wrath 

## 6y

Tribune Gapial Bureau
SACRAMPNTO - Shocked by an invasion by ammed mombers of the Fastbay "Black Panther Party For Self Defense.' the Assembly today appear* mepared to enact tough legistation prohbiting anyone from garrying a loader gun in pubic.

> A doxen Panthers
carying toadedrifles. pistate and shotgums yeeterday knocked down a sergeantat-ams and barged into the Assembly chamber while the House was in session.

About 2 more amed men, most of them hroms the Eastbay, eirculated in the Capitol at the same time to protest a bill by Assemblyman Don Mulfom, R-Oathand, outlaming earrying of loaded weapons on a public street or in a public place.
Upon departare from the capitot, 30 of the remphers aged 17 to 25 were aflesied. aboul fon hours after the masion, the Assembly criminal Prucedure Comminte met to consider Mulford's hill,
The assemblyman asket that the cumbitee take the measure under sthbissionbut ondy to give him time to prepare ampaments tigitit enisg the bill and making it a felony for anyone to enter rying a loaded weapon.
He also reported he moust resolve a constitutional question about the right to bear arms.
Some members of the committee satid that thes were willing to go even further han Mulford and enact compleGensive gunregistration laws.
Assenblyman Joha $T$. Gubs, D-Richmond suggester quar gency chase whol vould alace the bill into offect

Continact hrom Prage 1
momedatoly after it is signed by the golerno:
The invenston of the Assem by began man sergeant-At-Armes Jankes fuctucy Fa; btocket reoral demating 10 prevent the armed band from entetits the chamber-
The Panthers were sumound ed by camemamen as 青hey enterod the ehamber, Assenbly man Cartes Boes D.fayward speaker pro lequore, was presiding mad spetted eny the photograplets.
"Gergeren-dt-imme," he shotect, "will you remove the cancrametr? lirey have no promisslon to be in this chatm. ber."
Sorgemitat-4yms Tony Berad meataged to expel botin the photographers and the the photogrephers and the
Fantivir. 'ruy bute right
 through the men mardiog the
embatice to tie chamber, tre reparted. "We hastlect thesin out as last as we cotid.'
State police tamporariy dis. amed the ment. The weaprors amed the mont. The we
were retarmed unoatid.
Metnwhite, Mublom told the Assenhly that there bod beeta an "historical invasiom and ${ }^{\text {a }}$ am shactied boyond behet. ${ }^{4}$ He satd fiti bill is direcicd aganst "hhis same type of *hoking episode."

## "Panther" Invasion Shocks Assembly

Pantlee Boby Seale, 30, of Poakamd, sad his goup was - protesting :the raciel Gatiand police ${ }^{12}$ and demonstrating for fthe rigut fo bear ams.
 out mimeogriphed sheets stgaed by Iney P. Newton, ldetified as the party's "mintister of detase"
'We leaftel stated that whe "raciat Cetitomit I egis an tite ${ }^{2}$ is consideting a bill reimed at kecpirg the black feople disalmed and powerlesis at the very samo lime that ratest police agencies throdethont the coundy are jittensifying the kerof; batality, murder and repression of brack jecople:"
Bobby Seale, $\begin{gathered}\text { my of orkland, }\end{gathered}$ sod his grolup was also protasthug prited fie walled the ${ }^{5}$ kitcist ${ }^{\text {tr }}$ shooting $A$ prit 1 of Dencist show, zis, a tetunond lahorer killed by a Contra Costa sheriff's deputy investigating at atiempaced fuglary in Norft Richmond.

A coroners fury ruled the Eeath justifiable homicide.
Two of those arrested yesterday were Dowelt's brothexs, James, 1 if, and George, 28.

GARIMND TRTBDNE
May 3. 1967

The ammed band lett the Capitol just betore Cow. Rimmald Regan was schednled io foin a group of Pleasant Hit yougsters for a plowic on the pest Jawn of the Capitol.
The geverner was molbed Wy newmen amal siectators. As a resuht, the luncheon was moved indors to Reagan's office.
"Ementcans don't go arouma ebreving guns with the tdea of using them to influence other Amenteans," Heagan declared. "This is a ridiculous way to solve problems Way to solve problems
$\therefore$ anme who woald apphove of has type of demonsfration must be out of his mind.'
By the time the commitee met to consider Mulford's bili,
mast of the Panthers were unh der custody of the Sucramento palice and there was no need for a heavy mollee guard in the comnilice rem.
Matord side the bill was promsed by law enforcenemb etficials as a resaft of motalents in Alameda and Contra Chasta Coluntes.
Some of tha probtenc, he emphasized, have been caused by Caucasians "and this has Holling whatsoever to do witio the charge flat it is pointed at the chatge that in in
Police, Mulford deelared, ane becoming blamed at the number of bands of amed civizens "intiondating and coercine people in the strects of our compunittes."

Suphriting the bill were Dist Aty. John A. Nejedly Dis. Aly. Jetro A. Nejedly and Undersherlft Harfy Rem. sey of Contra Costa county, betuy chiel roseph J. Veretto of the Oakland Police Demartment and jules Lyous. princepal of Waller T. Helms Jusior High School in Wan Pablo.

The described a series of incidents in blyde, orima, North Richmoud. and oakland in wheh armed bands have becone seftous problems tor police.

Contined Page 5. Col. 1

INTRODUCTIX ON FOR AB 1591
By Senator GRUNSKY

Gentlemen, I arise for the purpose of introducing what I belleve to be one of the most important bills of this session. The measure before you is AB 1591, authored by Assemblyman Don Mulfora.

Briefly, this bill prohibits unauthorized persons from carrying a loaded firearm in a public place, on a public street, or in an unincorporated territory where it is already illegal to discharge a firearm. Provisiona of the bill extend to our schools, the Capitol, the homes and offices of the State's Constitutional officers, and to the homes and offices cf of the Senate and the Assembly.

This bill, gentlemen, is an excellent, well-thought-out piece of legislation. Much work on both sides of the Legislature has gone into it. As you will notice, the bill has been amended six times. Each amendment has been meticulously considered by both the Criminal Procedure Committee in the Assembly and the Senate Judiciary Committee.

I have told you, without going into minute detail, what the bill does. Now, fust for a moment, allow me to tell you what this measure does not do. One thing it doesn't do, and perhaps the most important, it does not discriminate against the honest citizen. And in this ame vein, it does not work a hardship on the legitimate hunter. In fact, this bill has the active support of the National Rifle Association.
EXHIBIT 26-7

Assemblyman Mulford submitted this legislation at the urgent request of law enforcement officials in the Bay Area and Southern California because they need a tool to deal with some persons who arm themselves with the sole purpose of intimidating society.

Armed bands, carrying loaded shotguns, automatic and semi-automatic rifles and piatols, have invaded our courts, the offices of municipal govermment, and, indeed, they have even violated the Chambers of the Assembly here in the State Capitol. They have carried their loaded weapons into schoolhouses while children were attending school. They have formed vigilante gangs with the purpose of taking the law into their own hands. And they have paraded up and down our city atreeta brandishing their loaded weapons.

An Oakland police officer told Assmblyman Mulford, and I quote: "I hope you have good luck with your bill. As policemen out on our beats, we can cope with almost any weapon except a gun. When someone has a loaded gun -- he is ae well armed as the police who have the responsibility of maintaining law and order."

The thrust of this bill, gentlemen, is to prohibit unauthordzed peraons from carrying a hopded weapon where they have no business being axmed. The bill is constitutional according to the Legislative Counsel's office, and it fills a vital need of today's society. Therefore, I ask that you approve AB 1591 today.

## EXHIBIT 26-8

## June 14, 1.967

Mr. Bill Poat
pital7th and Dewey Blvd.
San Francisco, Calif. ..... 94116
Dear Mr. Pogt:
Thank you for your recent letter concerning nssemblyBill 1591, which I authored. This maseure was pabsodin the Assembiy on June 8, 1967. I enclose anamended copy.
The measure prohibits unauthorized persons from carry-
ing loaded weapons on a public street or in a publicplace. It does not discriminate againat the legitimatesportsman or the private citizen who keeps a loadedweapon in his home. It does not violate the consti-tutional rights of citizens to protect themselves.
The intent of the measure is to discourage axmed gangfrom roaming our etreets and intiriduating citikenswith loaded weapons.
I appreciata hearing from you on legislative matters of concern to you.
Cordially,
DON MULFORD
em
Enclodure
EXHIBIT 26-11

## June 14, 1967

Mr. Lyle C. Cloutier 2547 E. 29th 8treet Oakland, Callfornia 94602
Dear Mr. Cloutier:
Thank you for your recent letter concerning Assembly Bill 1591, which I authored, and the crippled Chilaren Service Program.
AB 1591 was passed in the Asaembly on June 8, 1967. I enclose an amended copy.
The measure prohibits unathorized persons from carrying loaded weapons on a public street or in a public place. It does not dibcriminate against the legitimate sportaman or the private citizen who keepa a loaded weapon in his home. It does not violate the Constitutional rights of citizens to protect themselves.
The intent of the measure is to discourage armed gangs from roaming our streets and intinddating oitizens with loaded weapons,
I agree with you that the Crippled Children Eervice program is an important one and worthy of support
I appreciate hearing from you on legislative matters of concern to you.
Cordially.
DON MURFORD
em

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\text { EXHIBIT } 26 \text { - } 16
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Mr. John Barale
3721'Elston Avenue
Oaklond, Calif.r. 94602
Dear Mr. Barales
Thank you for your letter of June 7 concerning
Assembly Bili 1591, which I authored. This
measure was pagsed in the Assembly on June B.
1967.
I enclose an amended copy.
The measure prohibitg unauthorized persons from
carrying loaded weapons on a public street or
in a public place. It does not discriminate
against the legitimate eportsman or the private
citigen who keops a loaded weapon in hia home.
It does not violate the Constitutional rights
of citizens to protect themselves.
The intent of the messure is to discourage armed
gange from roaming our streets and intimidating
citizens with loaded weapons.
I appreciate hearing from you on legislative
matters of concern to you.
    Cordially,
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DON MUTFORD

## am

Enclogure

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\text { EXHIBIT } 26 \text { - } 19
$$

Mrs. Pay Maxwall855 York BtreetOakland, Californta 94610
Dear Mrs. Manwell:
rhank you for your recent letter concerning AseamblyBill 1591, which I authorgd. This measure was passedin the Assersbly on June 9 ; 1967. T enclose an amandedcopy.
The measure prohibits unauthorized persona from carrying loaded weapons on a public etreet or in a publicplace. It does not digcriminate against the legitimateaportwman or the private citizen who keeps a loadedwapon in his home. It soas not violate the Conatintutional rights of citizens to protect themselves.
The intent of the measure is to discourage amma gange from foaming our stropta and intimdating citizens with loaded weapons.
1 eppraciate hearing from you on legislative patters of concern to you.
Coraially.
$\theta$

## Encleeure

## EXHIBIT 26-20

June 14, 1967

Hut. R.M. PLcken草
754 Rand Avenue
Oakland, California 94610
Dear Mra. Pickene:
Thank you for your recent letter concerning Assembly mil 1591, which I authored. This measure was pasted in the Assembly on June 8, 1967. I enclose an amended copy.

The mature prohibits unauthorized persons from carry
ing loaded weapons on a public streater in a public place, It does not discriminate against the legitimate sportsman or the private citizen who keeps a loaded weapon in his howe. It does not violate the constrtuitional rights of citizens to protect themselves.

The intent of the mature is to discourage armed gang from reaming our streets and intimidating citizens with loaded weapons.

I appreciate hearing from you on legislative matters of concern to you.

Cordially,

DOR MILFORD

- In

Encleture
EXHIBIT 26-21
Mr. Lloyn E. Stahl6400 Ramest DriveCarmichael. Calif. 95608
Dear Mr. Stahl:
Thank you very much for sending me a copy of yourletter of Mey $1 ?$ to the Filftor of the SacramentoHee.
I am suro you are aware that $I$ an vory gratetul tothe Netional Ricle Assoniation ror its help inmaking my cun ontrol bill, AB 159L, a workableplece of legialation, yet protecting the conati-tutional rights of citizens.
I an enclosing a copy of this bill in its amendedform, as it was pe:ssed by the Assembly.
Thank you for writing to me
Cordially.
DOA MULFORD
em
Enclosure
EXHIBIT 26-13

## JW0 15, 156?


#### Abstract

Mr. Paul F. Peratd 6.10 Aspinwell Road oaklanct 13, Catatornis

Dear Mr. Perati: I rurposaly retiraned trom acknorledging your oard of May 10 until. my bill, AB L59?, was amended to my atabstatiom. As you know now, the Assembly has passod it and it is on itn way to the Senate.

The bill enjoyed the iull amport of the National Rifle Association and was without opeosition in the comitten atter we had onemde? it.

I was particularly careful to make sure that the constitutional rights of citizans to protect thenselves was included in this monsure. I must diaagree with you that present laws have given excellent coverage in this field. II this were true, we would not have armed bande of citizens fifightening school children, invading courts, invading police departmenta, invading the halls of the Legislature, with loaded weapons.

Regaralng your comment that my record on civil righte and civil iliberties is the poorest of any elected Republican Agsemblyman since Sentember 9. 1850. I would be interested to know the source of your atatintice.


Sincerely,

DOA MULFORD
em

> EXHIBIT 26-15

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    Mr. Roger A. Hanes
    126 Scars Street
    San Francisco, California 94112
    Dear Mr. Hanes:
    Thank you for your letter concerning my gun-control
    bill. I am enclosing a copy of the bilil as you
    requestea.
    As you will see after studying this measure, the bill
    doep not discriminate against the legitimate citizen
    or the hunter. The intent of tha bill is to prohibit
    unauthorized persons from carrying loaded weapons in a
    public place or on a public street.
    I do not believe there is a place in modern society for
    armed gangs to parade up and dowm our city streets in-
    timidating honest citizens.
    Thank you for your intereat in this legisiation.
        Cordlally,
```

        DON MULFORD
    cul/ ed
        enclosure
            EXHIBIT 26-12
    
## June 1.6, 1967

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Mr. F.D. deGroot
961 Tulare Avenue
Berkeley, Calif. 94707
Dear Mr. degroot;
I purposely refrained from acknowledging your letter
of May 10 until ray bill was in Einal form and amended
to my satisfaction. My bill, AB 1591, has pagsed the
Assembly and is on its way to the Senate.
I shall attempt to answer your letter in detail,
First, let me point out that this bill was introduced
at the speciffc request of law enforcememt people,
specifically the police departments, sheriffs, and
district attorneys of Alameda and Contra costa counties.
I hope you wili read my bill, which I attach.
We have very oarefully worked to protect the constitutional right of people to bear arms, but at the same time I do not believe there is any justification for armed bands on our public streets and entering public buildings, schools, colleges and the University with loaded weapons.
I believe the information you had about charges that could be preferred against the Black Panthers was inaccurate.
The Black Panthers are now being prosecuted in several areas, but primarily for having a loaded weapon near a Jail, and for violation of the Eish \& Game Act.
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\text { EXHIBIT } 26 \text { - } 17
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Mr. F.D. de Groot - 6/16/67-2
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I believe the people have had ample notice becauge my bill has been available for public review for several weeks, as you can tell from the date on the face of the bill.

I point out to you that the National Rifle Asmociation has cooperated with ne and helped me amend this bill into its present form.

Thank you very much for your interest.
sincerely yours,

## DON MULFORD

June 19. 1967

100 mranore moed
Hencington; calleomia 94707
Bear Mr. Dieterich:
I have pratpotely werralned fxem mbnowieging your very vileg leteder regtralng my gun bili, it 1891, until it wite monded and apmeroved by the Astembly.


 you will grte wath we that it oupe not rastrict
 thumplven, ypt it dote wate the problem of armad bunde of aftitich entrying lewded wompona in public placen.
 for this logislation and i m optimiatia that this bill will of tome aptetence in the protection of innoeant oitigon of the sente.
Ancexaly.
par Histrem
$\theta$
thelamure

## EXHIBIT 26-22

liss Mary A. Moland
550 Battery Street, Apt. 910
Gan Francisco, California
Dear Miss Boland;
Thank you for your rocent Ietter concerning Assembly Bill
1551, which 1 authored. This measure was passed in the
Assembly on June 8, 1967. I enclose an amended copy.
The measure prohibits unauthorized persons from carrying loaded weapons on a public street or in a public place. It does not discriminate against the legitimate sportsman or the private citizen who keeps a loaded weapon in his home. It does not violate the Constitutional rights of citizens to protect themselves.
The intent of the measure is to discournge armed gangs from roaming our streets and intimidating citizens with loaded weapons.
I apprecinte hearing from you on legislative matters of concern to you.

DM: bnk
Enclosure

> EXHIBIT 26-23

## June 21. 9967

The lonorable Fred Magetora
Comen lanan
City lay
Gakima, Califomia
Dear Fred:
I thought you would be Interested to Ienme that fissemby Will 159, when a athored, was passed in the Assenbly on June $8,1967$.

I anclose an antended copy.
The measure prohibits mauthorized persons fron carrying loaded weapons on a public street or in a public place. It does not disctinhate against the legtemats sportsman or the private citizen who keeps a loaded weapon in his hone. It does not violate che Constitutional richts of citizens to protect thenselves. The incent of the moasure jis to discourage ambed gands from romming our strests and intinidating citizens with loaded weapons.

I appreciate haring from you on legislativo natters of concern to yon.

Cordially,

DON MULFORT
Dat:bok
Enclosure

## EXHIBIT 26-70

SENATOR JOHN G. SCHMTTZ 34 TH DESTRECT 5070 STATE GAprfol SACRAMENTO PHONE: 445-5831

PRESS REU室ASE: उUly 24; 1967

State Genator John G Schmite, RmTustin (Oxange County), has watned of mexious danger threataninc every Amaxioan living in an urban or subutban area if the present vave of nationwwide rioting contimuen,"

Senator Schmitz said:
"Por years we have been preaching peace; love and handouts to those who tell us, in Hao Tsemtung's words, that 'political powar grows out of the barrel of a gun.' Wi th each new riot we bave been urgad to give even more fin umeazned benefits to matoh the robloery and looting which are fast. becoming the prinaty purpose of these outbreakg. The carnival of gentruction now whderway in Detroit is strabge and bittar frajt of tre incosant paopagancta during the last twenty years from thoge who claim to love mankind - in the collective and abstract $-\infty$ mo much.
"The time has come for justice. The connergtone of justice is each man's absolute right to drafend tis home and family against violent anathit. The police, much as they have been abused. will do all they can to protect us. But akone they are not onough. When the governor of michigan itinds it necessary to call upon not only the National guard but the frited states Axmy to help the betroit police te becomes onvious that this rioting has gone beyond mane crime to the first stage of armed revolution,
"Consequently this is the worat possible time for the california legislatuxe to pass any bili limiting the individualag xight of selfo defense and his xight to bear arms. If my home and family is threatened, I woule far rather have guns of my own to fefend them than the there empty asturance that the guns carried by the rioters are not being Legally used. "
$-30=$

## EXHIBIT 26-53



TO: The Honorable Don Mulford
FROM: Blaix Reynolds
SUBJ: AB 1591
Dear Mr. Mulford:
In responsef to the call from the Governor's office concerning the wire service story of yesterday leading people to thinking that $A B 1591$ makes it illegal to carry ammunition in near proximity to an otherwise unloaded weapon I thought this memo might be helpful.

Section 4 of this bill states that a firearm shall be deemed loaded whenever both the firearm and ammunition therefor are in the immediate possession of the same person, i.e., in near proximity. However, this section is expressly limited to the simultaneous possession of the firearm and its ammunition in the following places: the State Capitol, any Legislative office, any office of the Governor or other constitutional officer, any hearing room in which any Committee of the Senatet or Assembly is conducting a hearing, the State Capitol grounds, the Governor's Hansion or other residence of the Governor, the residence of any other constitutional officer or Legislator, the grounds of any public school, the University of California or the state colleges.

Other than these specifically mentioned places, the possession of ammuntion in near proximity to an unloaded firearm is no violation under the provisions of $A B 1591$. Therefore, it would be perfectly legal under this bill to carry ammunition and firearms together while on a public street while enroute to a place of hunting, etc.

Although I have not personally seen the wire service story, it is my impression from discussions with your office and people in Senator Grunsky's district that this story raised the implication that in all cases the gun and ammunition could not be kept together while in a public place or on a public street.

## EXHIBIT 26-5

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The Honorable Don Mulford
Page 2

I hope this memorandum is suffieient to dispel thes erroneous impression and will be helpful to you.


RBR:bh

EXHIBIT 26-6


Assembly

Assembly Bill No. 1591 prohibits the carrying of a loaded firearm on one's person or in a vehicle while in any public place or on any public street in an incorporated city or in any public place or on any public street in a prohibited area of unincorporated territory, except for specified law enforcement officers, military personnel, bank guards and messengexs, sportsmen, private investigators and patrol operators, and persons authorized to carry conceaiab weapons.

The bill prohibits bring a loaded firearm into, or possessing a loaded firearm within, any public school, the state capital, any legislative office, any hearing room in which a committee of the Senate or Assembly is conducting a hearing, any office of the Governor or other constitutional officer, the Governor's residence or the residence of any other constitutional officer or the residenct of any Member of the Legislature.
The bill is actively supported by law enforcementaroups.
Assemblyman Mulford, the author, requests approval.

RECOMMENDATIION: Approve


TO: The Honorable Don Mulford
FROM: Blaix Reynolds
SUBJ: AB 1591
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RECOMMENDATIION: Approve







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## Chaspmat

Mmority caucus
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I have received many letters regarding gun legislation.
I am the author of the first gun control $1 a w$ to be passed in California in many years and, in my opinion, one of the toughest laws to be passed in the United States on the subject of gun control. T enclose letters from law enforcement officials reporting on the effectiveness of this 1 aw .

We are in the final few weeks of this Session of the Legislature. It is my understanding that a gun control bill will be introduced within the next few weeks. I intend to examine this legislation, if introduced, very carefully. I personally belleve the subject requires fedeal legislation in order to be truly effective. What good is it to have a california gon law if a person may obtain a gun from the nejghboring states of Nevada, Arizona, and Oregon, or through the mail.

This is a sexious and complex problem. I assure you 1 will approach the subject very seriously.

I appreciate hearing from you on this subject.
hret


Ston. Don Mulfoxd, Asabmity yman
2150 Frank 1 n Sereet
Oakland, Cakfomia 94612
Dear sir:
I thought you moght be fnteregted in the fact that the revisions of the Penal Code concerning the carrying of londed fireaime, undex your anatigation, wexe very jmportant to our citlzenry last might.

Co-incidental with the funeral serviceg tn our otty of a mumdered Som Francisco poltce officer, two alleged bigek panthers pere observed carrying a .30 caliber Mx Carbine in our downtown business area, He also hed othor problems from the panthere directily conneoted with the dunerat.
Becuube of the ner teeth in the low, we ware able to minimige
the effeet the parthers whshed to convey by seanching and identify
ing them and thete werpon.

No arrest was mode becanse the weapon was not loaden and ammuition mas rot imadiataly dvalinble to them. We wese, hovever, able to ime mediately aliey the fears ox merchants and citizens present.
 the mer withot fear of belng necused of bllegal soarch ox hartasa ment.

Thanks for the good work on behain of Inw entorceneat.
Very tiuly yours:

C. A. BROWN Chate of Police

> EXHIBIT 26-68


[^0]:    ${ }^{11}$ As established above, while Plaintiff has submitted evidence that Section 25850 was originally enacted in response to members of the Black Panthers openly carrying firearms in public, there is no evidence that the Challenged Statutes have been disproportionately enforced against any group on the basis of a suspect classification.

[^1]:    JN：ぶぁ
    ce：Assemblyman Bon Mumbor

[^2]:    NOTE: The name Bob Hanilton hos appeared in this report. The cormect apelling of the first name is bobs.

