JAMES HOCHBERG (HI Bar No. 3686) ATTORNEY AT LAW, LLLC 700 Bishop St., Ste. 2100 Honolulu, HI 96813 Telephone: (808) 256-7382 E-mail: jim@jameshochberglaw.com

C.D. MICHEL*
SEAN A. BRADY*
MATTHEW D. CUBEIRO*
MICHEL & ASSOCIATES, P.C.
180 E. Ocean Blvd., Ste. 200
Long Beach, CA 90802
Telephone: (562) 216-4444
E-mail: cmichel@michellawyers.com
*(ADMITTED pro hac vice)

Counsel for Plaintiffs

UNITED STATES DISTRICT COURT

FOR THE DISTRICT OF HAWAII

| RONALD G. LIVINGSTON; MICHAEL J. |) Case No. 1:19-cv-0015/-JMS-RT |
|---|---------------------------------|
| BOTELLO; KITIYA M. SHIROMA; JACOB | |
| STEWART; and HAWAII RIFLE | REQUEST FOR JUDICIAL |
| ASSOCIATION, | NOTICE IN SUPPORT OF |
| | PLAINTIFFS' MOTION FOR |
| Plaintiffs, | PRELIMINARY INJUNCTION |
| | |
| V. | Hearing: |
| | Date & Time: |
| SUSAN BALLARD, Police Chief of the City | Judge: |
| & County of Honolulu; CITY & COUNTY | |
| of Honolulu; and Clare E. Connors, | |
| Attorney General of Hawaii, | |
| D (1 | |
| Defendants. | |
| | |

REQUEST FOR JUDICIAL NOTICE IN SUPPORT OF PLAINTIFFS' MOTION FOR PRELIMINARY INJUNCTION

Under Federal Rule of Evidence 201, Plaintiffs Ronald G. Livingston, Michael J. Botello, Kitiya M. Shiroma, Jacob Stewart, and the Hawaii Rifle Association, respectfully request that the Court take judicial notice of the following documents in support of Plaintiffs' Motion for Preliminary Injunction:

- 1. A true and correct copy of Hawaii Attorney General Opinion Letter No. 18-1, titled "Availability of Unconcealed-Carry Licenses," issued on September 11, 2018, available online at https://ag.hawaii.gov/wp-content/uploads/2018/09/AG-Opinion-No.-18-1.pdf and attached as **Exhibit F**.
- 2. A true and correct copy of the report titled "Firearm Registrations in Hawaii, 2012," as prepared by the Hawaii Attorney General and released in March 2013, available online at https://ag.hawaii.gov/cpja/files/2013/03/Firearm-Registrations-2012.pdf and attached as **Exhibit G**.
- 3. A true and correct copy of the report titled "Firearm Registrations in Hawaii, 2013," as prepared by the Hawaii Attorney General and released in March 2014, available online at https://ag.hawaii.gov/cpja/files/2014/04/Firearm-Registrations-in-Hawaii-2013.pdf and attached as **Exhibit H**.
- 4. A true and correct copy of the report titled "Firearm Registrations in Hawaii, 2014," as prepared by the Hawaii Attorney General and released in March 2015, available online at https://ag.hawaii.gov/cpja/files/2015/03/Firearm-Registrations-in-Hawaii-2014.pdf and attached as **Exhibit I**.

- 5. A true and correct copy of the report titled "Firearm Registrations in Hawaii, 2015," as prepared by the Hawaii Attorney General and released in March 2016, available online at https://ag.hawaii.gov/cpja/files/2016/03/Firearm-Registrations-in-Hawaii-2015.pdf and attached as **Exhibit J**.
- 6. A true and correct copy of the report titled "Firearm Registrations in Hawaii, 2016," as prepared by the Hawaii Attorney General and released in March 2017, available online at https://ag.hawaii.gov/cpja/files/2017/05/Firearm-Registrations-in-Hawaii-2016.pdf and attached as **Exhibit K**.
- 7. A true and correct copy of the report titled "Firearm Registrations in Hawaii, 2017," as prepared by the Hawaii Attorney General and released in March 2018, available online at https://ag.hawaii.gov/cpja/files/2018/05/Firearm-Registrations-in-Hawaii-2017.pdf and attached as **Exhibit L**.

Judicial notice is proper because the documents for which this request is made are "capable of accurate and ready determination by resort to sources who accuracy cannot reasonably be questioned." Fed. R. Evid. 201(b)(2). "A trial court may presume that public records are authentic and trustworthy." *Gilbrook v. City of Westminster*, 177 F.3d 839, 858 (9th Cir. 1999) (taking judicial notice of agency report). A court shall take judicial notice of such a fact if requested by a party and supplied with the necessary information. Fed. R. Evid. 201(d).

Here, the accuracy of all the public records subject to Plaintiffs' Request for

Judicial Notice, consisting of reports and an official opinion authored by the Hawaii Attorney General, cannot reasonably be questioned. Judicial notice of these records if therefore appropriate.

Dated: April 11, 2019 Respectfully submitted,

s/James Hochberg

JAMES HOCHBERG (HI Bar No. 3686) ATTORNEY AT LAW, LLLC E-mail: jim@jameshochberglaw.com

C.D. MICHEL (pro hac vice)
SEAN A. BRADY (pro hac vice)
MATTHEW D. CUBEIRO (pro hac vice)
MICHEL & ASSOCIATES, P.C.
E-mail: cmichel@michellawyers.com

DAVID Y. IGE



RUSSELL A. SUZUKI ATTORNEY GENERAL

DANA O. VIOLA DEPUTY ATTORNEY GENERAL

STATE OF HAWAI'I DEPARTMENT OF THE ATTORNEY GENERAL

425 QUEEN STREET HONOLULU, HAWAI'I 96813 (808) 586-1500

September 11, 2018

The Honorable Douglas S. Chin Lieutenant Governor State of Hawai'i State Capitol, Executive Chambers 415 South Beretania Street Honolulu, Hawai'i 96813

Dear Lieutenant Governor Chin:

Re: Availability of Unconcealed-Carry Licenses

This letter responds to your request for a formal legal opinion clarifying the authority of chiefs of police to issue licenses permitting the unconcealed carry of firearms.

Your inquiry arises from ongoing litigation challenging the constitutionality of a portion of section 134-9, Hawai'i Revised Statutes (HRS), which provides that "[w]here the urgency or the need has been sufficiently indicated, the respective chief of police" may issue a license authorizing an otherwise-qualified applicant who "is engaged in the protection of life and property" to carry an unconcealed firearm within the county. In Young v. Hawaii, a divided panel of the Ninth Circuit construed this provision as "[r]estricting open carry to those whose job entails protecting life or property," such as "security guard[s]." 896 F.3d 1044, 1071 (9th Cir. 2018). The panel held that, so construed, the unconcealed-carry provision violates the Second Both the County of Hawai'i and the State of Id. Hawai'i have announced that they intend to seek panel rehearing or rehearing en banc of that decision.

For the reasons set forth below, we advise that the *Young* panel's construction of section 134-9, HRS, is overly restrictive. By its plain text, section 134-9 does not limit unconcealed-carry

licenses to persons whose job entails the protection of life and property, but authorizes the issuance of such licenses to anyone "engaged in the protection of life and property" who demonstrates a sufficient "urgency" or "need" to carry a weapon. Furthermore, without attempting to set forth a comprehensive list of eligible recipients, we advise that a private individual would likely satisfy the statutory criteria for an unconcealed-carry license where he or she identifies a need for protection that significantly exceeds that held by an ordinary law-abiding citizen, and otherwise satisfies the statutory requirements for possessing and carrying a firearm.

I. QUESTIONS PRESENTED AND SHORT ANSWERS.

1. Does section 134-9, HRS, limit the issuance of unconcealed-carry licenses to private security officers and other individuals whose jobs entail protecting life and property?

SHORT ANSWER: No. Section 134-9, HRS, authorizes the issuance of unconcealed-carry licenses to any qualified individual who demonstrates a sufficient "urgency" or "need" to carry a firearm and is "engaged in the protection of life and property."

2. What standards should chiefs of police apply in adjudicating applications for unconcealed-carry licenses?

SHORT ANSWER: An applicant must satisfy four criteria to obtain an unconcealed-carry license: He or she must (1) meet the objective qualifications for possessing and carrying a firearm; (2) demonstrate a sufficient need to carry a firearm for the purpose of protecting life and property; (3) be of good moral character; and (4) present no other reason justifying the discretionary denial of a license. To satisfy these requirements, an applicant must demonstrate, among other things, that he or she has a need for protection that substantially exceeds that held by ordinary law-abiding citizens.

II. BACKGROUND.

Hawai'i has imposed limits on the public carry of firearms for over 150 years. In 1852, the Legislative Council enacted a statute making it a criminal offense for "[a]ny person not authorized by law" to "carry, or be found armed with, any . . . pistol . . . or other deadly weapon . . . unless good cause be shown for having such dangerous weapons." 1852 Haw. Sess. Laws Act of May 25, 1852, § 1 at 19; see Republic of Hawaii v. Clark, 10 Haw. 585, 587-88 (1897). In 1927, the territorial legislature enacted a statute, modeled on the Uniform Firearms Act, that required individuals to obtain a license in order to "carry a

pistol or revolver," and provided that individuals could obtain such a license upon showing "good reason to fear an injury to his person or property" or "other proper reason for carrying" a firearm. 1927 Haw. Sess. Laws Act 206, §§ 5, 7 at 209; see S. Stand. Comm. Rep. No. 322, in 1927 Senate Journal, at 1023. In 1934 and 1961, the Legislature amended the statute to substantially its present form. See 1933 (Special Sess.) Haw. Sess. Laws Act 26, § 8 at 39 (Jan. 9, 1934); 1961 Haw. Sess. Laws Act 163, § 1 at 215 (July 8, 1961).

Today, Hawai'i law provides that, subject to a number of exceptions, "[a]ll firearms shall be confined to the possessor's place of business, residence, or sojourn." HRS §§ 134-23, 134-24, 134-25. It is generally unlawful "for any person on any public highway to carry on the person, or to have in the person's possession, or to carry in a vehicle any firearm loaded with ammunition." HRS § 134-26; see HRS § 134-9(c). Members of the armed forces, mail carriers, and persons employed by the State or its subdivisions are exempt from this limit "while in the performance of their respective duties." HRS § 134-11(a). Individuals may also carry lawfully acquired firearms "while actually engaged in hunting or target shooting." HRS § 134-5(a); see HRS § 134-5(c).

In addition, individuals may lawfully carry a pistol or revolver within a county if they obtain a license from the county's chief of police. HRS § 134-9. Section 134-9, HRS, authorizes police chiefs to issue two types of carry licenses. A chief of police may issue a concealed-carry license "[i]n an exceptional case, when an applicant shows reason to fear injury to the applicant's person or property" and satisfies certain age, citizenship, and other statutory requirements. HRS § 134-9(a)-(b). A chief of police may also grant a unconcealed-carry license to a qualified applicant "[w]here the urgency or the need has been sufficiently indicated," the applicant "is engaged in the protection of life and property," and the applicant is "of good moral character." HRS § 134-9(a).

III. ANALYSIS.

A. Section 134-9, HRS, Does Not Limit Unconcealed-Carry Licenses To Private Security Officers.

We advise that section 134-9, HRS, does not limit the issuance of unconcealed-carry licenses to individuals whose jobs entail protecting life and property. The plain text of the statute, the legislative history, and the applicable case law all support this conclusion.

Our analysis begins with the statute's text. See Del Monte Fresh Produce (Hawaii), Inc. v. Int'l Longshore & Warehouse Union, Local 142, AFL-CIO, 112 Hawai'i 489, 499, 146 P.3d 1066, 1076 (2006). As relevant, section 134-9, HRS, imposes two requirements that an otherwise qualified applicant must satisfy in order to obtain an unconcealed-carry license: the applicant must (1) "sufficiently indicate[]" "the urgency or the need" to carry an unconcealed firearm, and (2) be "engaged in the protection of life and property." HRS § 134-9(a).

It is plain that the first of these requirements does not limit unconcealed-carry licenses to private security officers. A private individual, no less than a security guard, may identify an "urgen[t]" or compelling "need" to carry an unconcealed firearm. Indeed, the statute's use of the disjunctive phrase "the urgency or the need" indicates that the Legislature intended to permit the issuance of unconcealed-carry licenses for multiple reasons. Construing the statute to authorize such licenses for one reason only -- that the applicant's job duties require a firearm -- would contravene that textual choice.

Nor does the requirement that an applicant be "engaged in the protection of life and property" limit unconcealed-carry licenses to private security officers. The words "engage in" mean simply "to do or take part in something." Merriam Webster's Dictionary (2018). In ordinary usage, an individual may "take part in" an activity even though his job duties do not require it. See Sierra Club v. Castle & Cooke Homes Hawai'i, Inc., 132 Hawai'i 184, 191-92, 320 P.3d 849, 856-57 (2013) ("Under general principles of statutory construction, courts give words their ordinary meaning unless something in the statute requires a different interpretation." (citation omitted)). And other provisions of the statute use the words "engaged in" to refer to non-professional activities in this way. Section 134-5(c), HRS, authorizes a person to "carry unconcealed and use a lawfully acquired pistol or revolver while actually engaged in hunting game mammals." HRS § 134-5(c) (emphasis added). Likewise, sections 134-3 and 134-5(a), HRS, authorize the use or carrying of firearms while "engage[d] in" hunting or target shooting. HRS §§ 134-3(a)(3), 134-5(a).

Furthermore, when the Legislature wished to limit firearms to individuals engaged in the performance of their professional duties, it expressly said so. Section 134-11(a), HRS, authorizes a variety of officers to carry firearms "while in the performance of their respective duties." HRS § 134-11(a)(2), (4)-(5). Similarly, section 134-31, HRS, requires individuals to obtain a license in order to "engage in the business to sell and manufacture firearms." HRS § 134-31 (emphasis added). The

Legislature notably did not include similar language in section 134-9, HRS, and it would be improper in our view to read such limits implicitly into the statute's text.

The legislative history of section 134-9, HRS, reinforces this interpretation. For several decades prior to 1961, section 134-9 only authorized chiefs of police to issue concealed-carry licenses. See 1933 (Special Sess.) Haw. Sess. Laws Act 26, §8 at 39. In 1961, the Legislature amended the statute to authorize the issuance of unconcealed-carry licenses, as well. 1961 Haw. Sess. Laws Act 163, § 1 at 215. In the committee report accompanying that amendment, the Senate Judiciary Committee explained that this change was "designed to extend the permit provisions to those employed as guards or watchman and/or to persons engaged in the protection of life and property and to further authorize such licensees to carry the described firearms unconcealed on their persons." S. Stand. Comm. Rep. No. 558, in 1961 Senate Journal, at 874 (emphasis added). This report thus makes clear that the drafters intended to reach not only "those employed as guards or watchman" but, more broadly, any "persons engaged in the protection of life and property." Although "guards" and "watchm[e]n" may have been the principal persons the Legislature had in mind, legislation is not limited to the principal mischief it is designed to address, and that is particularly so where the drafters expressly contemplated it would extend more broadly.

The limited case law discussing section 134-9, HRS, and analogous statutes is also consistent with our understanding. our knowledge, prior to the Ninth Circuit panel decision in Young, no court suggested that section 134-9 limits open-carry licenses to private security officers. To the contrary, in Baker v. Kealoha, the District Court for the District of Hawai'i observed that section 134-9 "provides for exceptions in cases where an individual demonstrates an urgency or need for protection in public places." 2012 WL 12886818, at *18 (D. Haw. Apr. 30, 2012), vacated and remanded on other grounds, 679 F. App'x 625 (9th Cir. 2017). Moreover, courts and agencies in other states have construed comparable statutes -- which likewise permit issuance of carry licenses upon a showing of adequate "need" or "cause" -- to authorize licenses for private individuals, and not just professional security guards and the like. See, e.g., Woollard v. Gallagher, 712 F.3d 865, 870 (4th Cir. 2013) (Maryland); Drake v. Filko, 724 F.3d 426, 428 (3d Cir. 2013) (New Jersey); Kachalsky v. County of Westchester, 701 F.3d 81, 86-87 (2d Cir. 2012) (New York).

Nor does past practice justify a different conclusion. The Young panel placed substantial weight on the premise that, to its knowledge, "no one other than a security guard -- or someone

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The Honorable Douglas S. Chin September 11, 2018 Page 6

similarly employed -- ha[s] ever been issued an open carry license." 896 F.3d at 1070. But even if that premise were correct, a practice of that kind would not justify adopting a reading that the statute's text cannot bear. Moreover, there is little evidence in the court record to back up the panel's assertion. Although the Department of the Attorney General has published statistics on firearm license applications, those reports date back only to the year 2000 -- 39 years after the statute was enacted, and nearly 150 years after the first restriction on public carry was imposed. See Dep't of Attorney Gen., Crime Prevention & Justice Assistance Div., Research & Statistics Branch, http://ag.hawaii.gov/cpja/rs/ (last visited Sept. 10, 2018) (collecting reports). And those reports, starting in 2004, state only the number of private individuals who applied for (and were granted or denied) a concealed-carry license; they do not state the number of private individuals who applied for (and were granted or denied) an unconcealed-carry license. What is more, out of the handful of instances before 2004 in which the reports state simply that private individuals applied for "carry license[s], " without specifying that the license was for concealed- or unconcealed-carry, individuals were granted such licenses in two cases. See Dep't of Attorney Gen., Firearm Registrations in Hawaii, 2001, at 7, http://ag.hawaii.gov/cpja/files/2013/01/Firearms-Registration-2001.pdf (last visited Sept. 10, 2018).

In short, the plain text of the statute does not limit unconcealed-carry licenses to individuals employed as private security officers. And other indicia of statutory meaning support that straightforward reading. Accordingly, we advise that private individuals as well as security officers are eligible to obtain licenses to carry unconcealed firearms under section 134-9, HRS.

B. Standards For Adjudicating Unconcealed-Carry Applications.

You have also asked us to clarify the standards that police chiefs should apply in adjudicating applications for unconcealed-carry licenses. By its text, section 134-9, HRS, establishes four basic criteria that an applicant must satisfy to obtain an unconcealed-carry license: An applicant must (1) meet the objective qualifications for possessing and carrying a firearm; (2) demonstrate a sufficient need to carry a firearm in order to protect life and property; (3) be of good moral character; and

(4) present no other reason that justifies the exercise of discretion to deny a license. We consider each of these criteria in turn below.

1. Objective Qualifications.

As an initial matter, section 134-9, HRS, requires every applicant for an unconcealed-carry license to meet three objective qualifications. Every applicant must (1) be "a citizen of the United States," (2) be "of the age of twenty-one years or more," and (3) not be "prohibited under section 134-7 from the ownership or possession of a firearm." HRS § 134-9(a). Section 134-7, HRS, further provides that an individual may not own, possess, or control a firearm if he is barred from possessing a firearm by federal law, is a fugitive from justice, or fails to satisfy the statute's other prerequisites. HRS § 134-7; see 18 U.S.C. § 922(g)(1)-(9), (n) (listing federal requirements).

An application for an unconcealed-carry license must therefore be denied if the applicant fails to satisfy any of these objective criteria. And the statute specifies, in part, the procedures a police chief or his designated representative must follow prior to making that determination. It states that such officials "shall perform an inquiry on [the] applicant by using the National Instant Criminal Background Check System, to include a check of the Immigration and Customs Enforcement databases where the applicant is not a citizen of the United States, before any determination to grant a license is made." HRS § 134-9(a).

Sufficient Need To Carry A Firearm.

Section 134-9, HRS, further requires that each applicant must "sufficiently indicate[]" that he or she has an "urgency" or "need" to carry a firearm and is "engaged in the protection of life and property." Id. As we have explained, this language does not limit carry licenses to private security officers. supra section III.A. Case law from other states is instructive, however, in discerning what it does require. Courts interpreting virtually identical laws have held that "a simple desire to carry a weapon is not enough" to satisfy their substantive requirements. Kachalsky, 701 F.3d at 86-87. "Nor is living or being employed in a 'high crime area[].'" Id. at 87. Rather, an applicant typically must demonstrate that he or she has a need to carry a firearm for protection that substantially exceeds the need possessed by ordinary law-abiding citizens. See Drake, 724 F.3d at 428 & n.2; Woollard, 712 F.3d at 870; Kachalsky, 701 F.3d at 86-87.

In our view, a similar standard is appropriate in interpreting section 134-9, HRS. Section 134-9 requires that an applicant "sufficiently" demonstrate an "urgency" or "need" to carry a firearm -- all words that connote an immediate, pressing, and heightened interest in carrying a firearm. Furthermore, the applicant must be "engaged in the protection of life and property," language that requires that the individual be actively "tak[ing] part in" such protection, not merely exhibit a generalized concern for safety. Particularly given that Hawaii's modern firearm laws were designed to mirror the uniform firearm laws adopted by many other states, see S. Stand. Comm. Rep. No. 322, in 1927 Senate Journal, at 1023, we therefore believe that much the same standard adopted by those states is appropriate in interpreting section 134-9. This provision, we conclude, requires applicants for an unconcealed-carry license to demonstrate that they have a need to carry a firearm for protection that substantially exceeds the need possessed by ordinary law-abiding citizens.

Without attempting to offer an exhaustive list of applicants who could satisfy this standard, we believe that the following illustrative examples could present a sufficient urgency or need for protection under the statute:

- (a) A person who has suffered serious domestic abuse from a former partner who has violated previous protective orders;
- (b) A victim of stalking who has received credible threats of death or serious bodily harm from his or her stalker;
- (c) A political activist who has received credible threats of death or serious bodily harm due to his or her political activity;
- (d) A witness to a crime who has received credible threats, or is testifying against an organization known to use violence to intimidate witnesses;
- (e) A person who faces heightened risk of attack or violence due to his or her profession, such as a private security officer, a psychiatrist or physician with an obsessive or threatening patient, an attorney with a former client or opposing party who has made credible threats of death or serious bodily harm, a business owner with a violent former employee who has made credible threats of death or serious bodily harm,

an entertainer with an obsessive fan who has made credible threats of death or serious bodily harm and engaged in stalking; or a person who faces a high risk of armed robbery because his or her job requires stocking ATMs or otherwise transporting large quantities of cash.

3. Good Moral Character.

An applicant for an unconcealed-carry license must also be a person "of good moral character." HRS § 134-9. As courts in other jurisdictions have concluded, we think it plain that a person does not demonstrate "good moral character" where there is reliable and credible evidence that, if issued a license, the applicant may create a risk to public safety. See Caputo v. Kelly, 117 A.D.3d 644, 644 (N.Y. App. Div. 2014); Hider v. Chief of Police, City of Portland, 628 A.2d 158, 161 (Maine 1993). That is, we advise that a chief of police should deny an application when the applicant exhibits specific and articulable indicia that the applicant poses a heightened risk to public safety. Such indicia could include, but are not limited to:

- (a) Recent incidents of alleged domestic violence, even if not leading to charges or the issuance of a protective order;
- (b) Recent incidents of careless handling or storage of a firearm, especially if involving children;
- (c) Recent incidents of alcohol or drug abuse, especially involving violence, even when not leading to criminal charges or mental health treatment;
- (d) Other recent violent conduct, even if not resulting in criminal charges or serious injury.
 - 4. No Other Reasons That Justify The Exercise Of Discretion To Deny A License.

Finally, section 134-9, HRS, provides that where an applicant satisfies the statute's express requirements, "the respective chief of police may grant" an unconcealed-carry license. HRS § 134-9(a) (emphasis added). Accordingly, we advise that chiefs of police may exercise reasonable discretion to deny licenses to otherwise-qualified applicants, but that discretion may not be exercised in an arbitrary or capricious manner. Chiefs of police should exercise their discretion to

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deny unconcealed-carry licenses to qualified applicants only where an applicant's characteristics or circumstances render the applicant unsuitable to carry an unconcealed firearm for reasons not captured by the express statutory requirements. Discretion may not be used to effectively nullify the authorization for unconcealed-carry licenses contained in section 134-9. Nor may discretion be used to impose categorical restrictions on unconcealed-carry licenses -- such as limiting them to private security officers -- that the Legislature did not enact. When a chief of police denies a firearm for discretionary reasons, he or she should document the reasons and report them to the Attorney General as provided in section 134-14, HRS.

IV. CONCLUSION.

We advise that section 134-9, HRS, does not limit unconcealed-carry licenses to private security officers. Furthermore, we advise police chiefs to administer the statute's requirements in accordance with the standards set forth in this Opinion.

Very truly yours,

Russell A. Suzuki Attorney General

Firearm Registrations in Hawaii, 2012

Department of the Attorney General • Crime Prevention & Justice Assistance Division • ag.hawaii.gov/cpja

David M. Louie, Attorney General Russell A. Suzuki, First Deputy Attorney General Julie Ebato, Administrator March 2013

Prepared by Paul Perrone, Chief of Research & Statistics

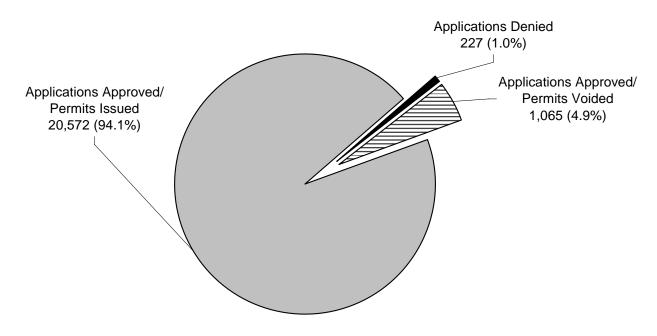
Hawaii Revised Statutes §134-14 requires the county police departments to provide to the Department of the Attorney General a monthly report of firearm registration activity. The data from these reports were compiled in order to provide the statistics presented herein for Calendar Year 2012. This is the thirteenth annual publication of Firearm Registrations in Hawaii. Given very large increases in statewide registration activity during the past several years, and in particular during 2012, several new figures and analyses were added to this year's edition of the report (see pages 5-8).

Permit Applications Processed, Issued, Voided, and Denied

A record high total of 21,864 personal/private firearm permit applications were processed statewide during 2012, marking a major, 42.2% increase from the previous record high of 15,375 applications processed in 2011. Of the applications processed in 2012, 94.1% were approved and resulted in issued permits; 4.9% were approved but subsequently voided after the applicants failed to return for their permits within the specified time period; and 1.0% were denied due to one or more disqualifying factors. Figure 1 reveals additional information. Denials are described in greater detail throughout this report.

Figure 1: Firearm Permit Application Outcomes, State of Hawaii, 2012

(N = 21,864 Total Applications Processed)



Registrations and Importations

The 20,572 permits issued statewide in 2012 cover a record high total of 50,394 firearms registered, marking a 36.9% increase from the previous record high of 36,804 firearms registered in 2011. Nearly half (23,548, or 46.7%) of the firearms registered during 2012 were imported from out-of-state, with the remainder (26,846, or 53.3%) accounted for by transfers of firearms that were previously registered in Hawaii. Although there is no way to track the number of firearms that permanently leave the state, independent estimates made during the late-1990s by the Department of the Attorney General and the City & County of Honolulu Police Department placed the total number of privately owned firearms in Hawaii at roughly one million.

Permits and Registrations, by Firearm Type

In the State of Hawaii, annual permits are issued in order to acquire an unlimited number of longarms (rifles and shotguns), while one-time permits are issued to acquire specific handguns. By firearm type, 53.9% (11,079) of the 20,572 total permits issued during 2012 were to acquire longarms, while 46.1% (9,493) were handgun permits. The tally of handgun permits is perennially confounded, however, as some of the county police departments issue a single permit listing all handguns that will be acquired simultaneously from the same source (i.e., one permit per transaction, per Hawaii Revised Statutes section 134-2(e)), while the other departments issue one permit per handgun even if they are acquired in the same transaction.

Longarms accounted for 61.3% (30,911) of all firearms registered in 2012 (50,394). Broken out further, rifles and shotguns comprised 48.6% (24,469) and 12.8% (6,442) of total registrations, respectively. The remaining 38.7% (19,483) of registered firearms were handguns.

County Comparisons and Registration Trends

Table 1 shows the distribution of firearm registration activity during 2012 across the four counties and for the State of Hawaii overall.

Table 1: Firearm Registration Activity, State of Hawaii and Counties, 2012

| | C&C of Honolulu | Hawaii County | Maui County | Kauai County | State Total |
|--|--------------------|------------------|----------------|-----------------|----------------|
| Applications Processed | 13,927 | 3,881 | 2,777 | 1,279 | 21,864 |
| Applications Approved/ Permits Issued | 13,052 | 3,715 | 2,640 | 1,165 | 20,572 |
| Applications Approved/ Permits Voided | 821 | 50 | 91 | 55 | 1,065 |
| Applications Denied | 54 | 116 | 46 | 11 | 227 |
| Denial Rate | 0.4% | 3.0% | 1.7% | 0.9% | 1.0% |
| Firearms Registered | 30,289 | 10,134 | 6,791 | 2,679 | 50,394 |
| Firearms Imported | 13,900 | 5,272 | 3,124 | 1,252 | 23,548 |

As compared to Hawaii's resident population distribution, firearm registration activity occurred disproportionately across the four counties during 2012 (see Figure 2). (If the counties' registration activity occurred in equal proportion to their respective population sizes, then the three bars depicted for each county in Figure 2 would be of equal height and value.)

Based on its population size, 9% fewer permit applications were processed in the City & County of Honolulu during 2012 than would be expected, and 65% fewer denials were reported. Hawaii County recorded 29% more processed applications and 264% more denials than expected. Maui County processed 18% more applications and denied 82% more applications than anticipated. Kauai County processed and denied permit applications at rates that are roughly commensurate with its share of the State's resident population.

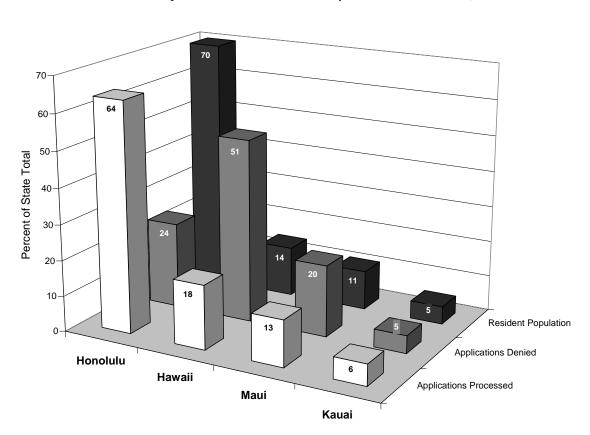
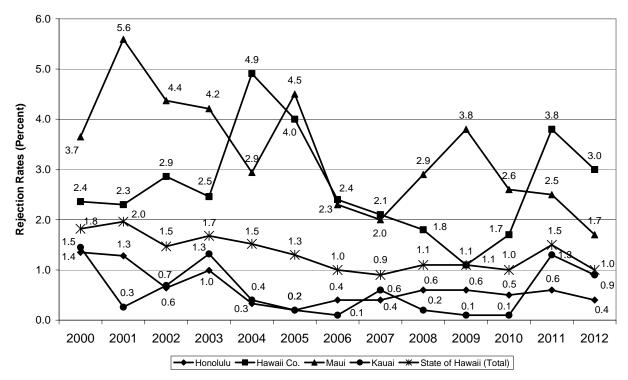


Figure 2: County Distribution of Permit Applications Processed and Rejected versus Resident Population Distribution, 2012

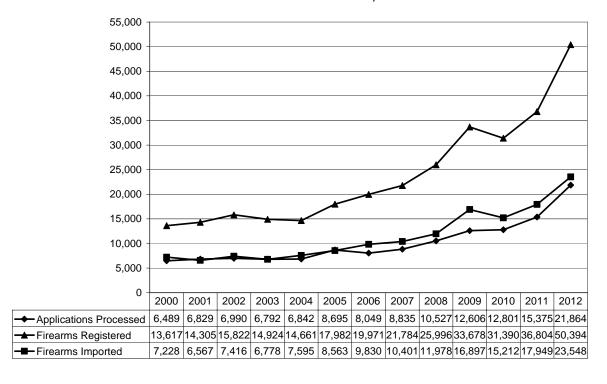
Figure 3 (next page) presents historical data on denial rates for the State of Hawaii and each of its four counties. Notable are the comparatively high denial rates reported by Hawaii County and Maui County throughout the entire 2000-2012 time period.

Figure 3: Firearm Permit Application Denial Rates, State of Hawaii and Counties, 2000-2012



Firearm registration activity increased dramatically over the course of the 13 years for which these data have been systematically compiled and reported (see Figure 4). From 2000 through 2012, the number of statewide permit applications processed annually climbed 336.9%, the number of firearms registered soared 370.1%, and the number of firearms imported surged 325.8%.

Figure 4: Firearm Registration Trends, State of Hawaii, 2000-2012



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Figure 5: Firearm Registration Trends, City & County of Honolulu, 2000-2012

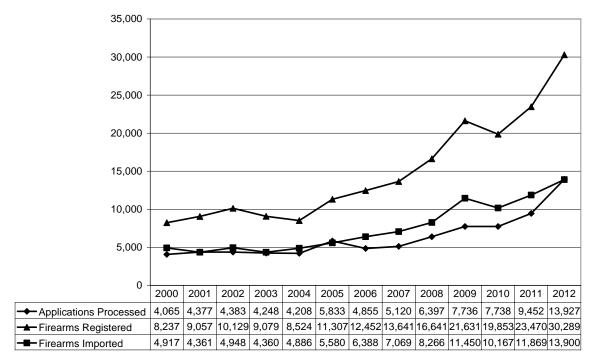
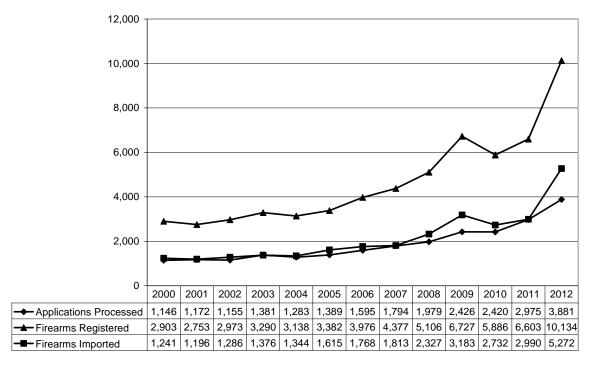


Figure 5 shows that, between 2000 and 2012 in the City & County of Honolulu, the annual tally of permits processed increased 342.6%, the number of firearms registered rose 367.7%, and the number of firearms imported climbed 282.7%.

Figure 6: Firearm Registration Trends, Hawaii County, 2000-2012



As shown in Figure 6, the number of permits processed annually in Hawaii County from 2000 through 2012 climbed 338.7%, the number of firearms registered increased 349.1%, and the number of firearms imported surged 424.8%.

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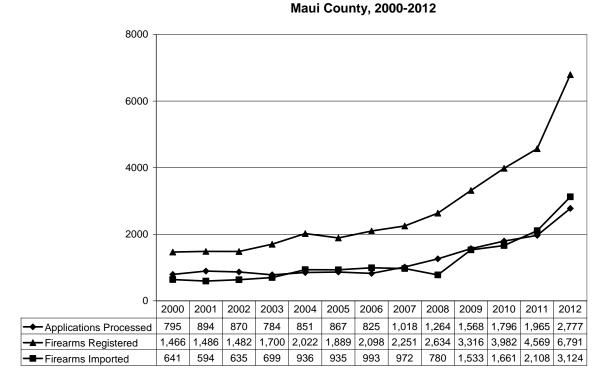


Figure 7 reveals that, between 2000 and 2012 in Maui County, the number of permits processed annually increased 349.3%, the number of firearms registered surged 457.0%, and the tally of firearms imported soared 487.4%.

3,000 2,000 1,000 - Applications Processed 1,279 1,011 1,009 1,445 1,615 2,004 1,669 2,679 1,238 1,404 1,515 2,099 -Firearms Registered Firearms Imported 1,252

Figure 8: Firearm Registration Trends, Kauai County, 2000-2012

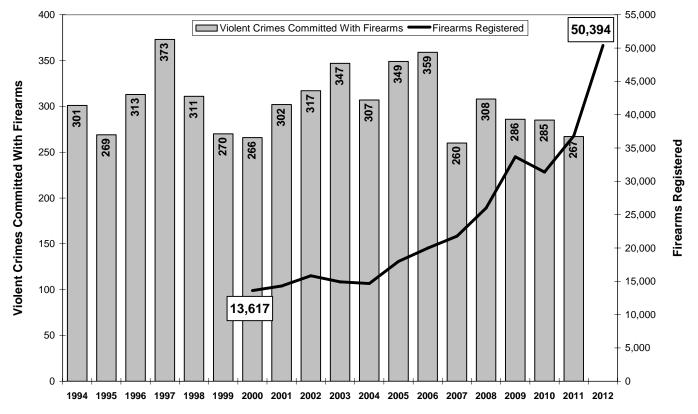
As shown in Figure 8, the number of permits processed annually in Kauai County from 2000 through 2012 increased 264.8%, the number of firearms registered rose 265.0%, and the number of firearms imported climbed 291.8%.

Firearm Registration Trends and Firearm-Related Violent Crime Trends

Given the tremendous increases in statewide firearm registration activity throughout the 2000-2012 period, and in particular the major increases reported for the post-2008 period, it is understandable that some readers might at first glance be alarmed, fearing that these increases have necessarily resulted in commensurate increases in firearm-related violent crime trends. However, as shown in the following figures, such has not been the case. Figure 9 (below) overlays the trend for firearm registrations atop the trend data for firearm-related violent crimes reported to the State's Uniform Crime Reporting Program (which is also directed by this Department). This analysis reveals that, while firearm registration activity has increased dramatically, the trend for firearm-related violent crimes has remained fairly stable within a narrow range, and decreased substantially during the same period (2008-2012*) during which registration activity increased the most sharply.

Figure 9: Violent Crimes Committed With Firearms and Firearms Registered, State of Hawaii, 1994-2012*

Source: Hawaii Department of the Attorney General



- * Notes:
- Per Uniform Crime Reporting Program definition, violent crimes include murders, aggravated assaults, and robberies. Weapon data are not reported for the remaining violent crime category, forcible rape.
- CY 1994 was the first year that statewide crime weapon data were readily available in electronic format.
- Crime data for CY 2012 were not yet available at the time of this report's completion.
- Hawaii's firearm registration statistics reporting program was initiated in CY 2000.

Figures 9 and 10 (next page) demonstrate that, relative to other weapon types, the low prevalence of firearm use during the commission of violent crimes in Hawaii has remained stable for at least the past 18 years in Hawaii, with evidence of becoming even less prevalent since 2007.

Figure 10: Violent Crimes Committed With Firearms and Other Weapons, State of Hawaii, 1994-2011

Source: Hawaii Department of the Attorney General

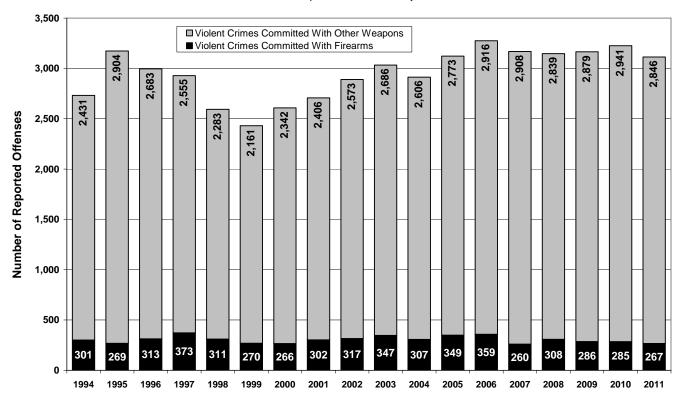
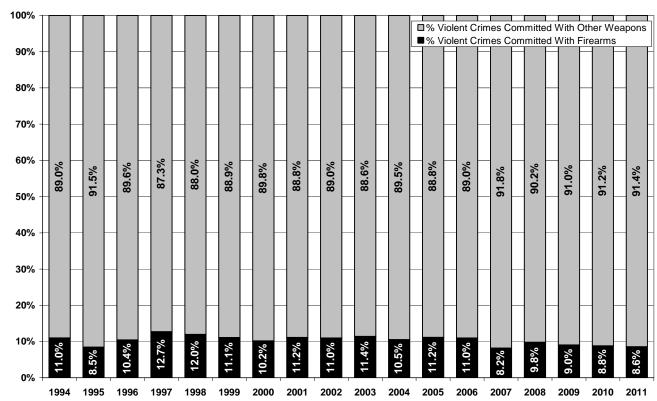


Figure 11: Proportions of Violent Crimes Committed With Firearms and Other Weapons, State of Hawaii, 1994-2011

Source: Hawaii Department of the Attorney General



Permit Application Denials

As noted earlier, 1.0% (227) of all permit applications in Hawaii during 2012 were denied for cause. Hawaii's 2012 denial rate is 44.5% (0.8 percentage points) below the 1.8% rate reported for all state and local agencies conducting background checks for firearm permits and transfers in 2010 (Bureau of Justice Statistics, 2013).

The vast majority of denials in Hawaii during 2012 were for longarm (190, or 83.7%) rather than handgun (37, or 16.3%) permit applications. Following a trend since this annual report was first published, longarm permit applications in 2012 were denied at a rate that is several times greater than the denial rate for handgun permit applications (1.6% for longarm permit applications versus 0.4% for handgun permit applications).

Over half (127, or 55.9%) of the denials in 2012 were due to applicants' prior criminal convictions, while 11.0% (25) were due to pending charges. The remaining 33.1% (75) of denials in 2012 were not based on the criminal histories of the applicants.

It is a misdemeanor in the State of Hawaii to provide falsified information on firearm permit applications, unless the falsified information pertains to criminal or mental health histories, in which case it is a felony offense (Hawaii Revised Statutes section 134-17). In 2012, falsified criminal or mental health information or both were provided in 69.2% (157) of the 227 denial cases; falsified information pertaining to anything other than criminal or mental health histories was provided in 4.0% (9) of the cases; and no falsified information was provided in 26.9% (61) of the denial cases.

Table 2 presents broad categorical data on the reasons for denied permit applications.

Table 2: Reasons for Denied Firearm Permit Applications, State of Hawaii, 2012

| | # | % * |
|----------------------------------|-----|------------|
| "Other" Offense | 112 | 49.3 |
| Other (e.g., non-U.S. citizen) | 33 | 14.5 |
| Drug Offense | 31 | 13.7 |
| Mental Health Issues/Treatment** | 31 | 13.7 |
| Domestic Violence Offense | 30 | 13.2 |
| Restraining/Protective Order | 11 | 4.8 |
| Disqualifying Juvenile Offense | 2 | 0.9 |

^{*} Figures do not total 100% due to multiple denial reasons for some applicants.

Table 3 (next page) provides a breakdown of information entered into a description field for each denial.

^{**} Denials for mental health issues or treatment can be satisfactorily resolved with a verified doctor's note stating that the applicant is no longer adversely affected. While an original denial cannot be appealed or overturned, a new application may be submitted and the appropriate permit will be issued. It is unknown how many applicants who are initially denied for mental health reasons successfully reapply for permits.

Table 3: Descriptions of Firearm Permit Application Denials, State of Hawaii, 2012

| [N = 227 Denials] | # | % * |
|--|---------|------------|
| abuse of family/household member | 19 | 8.4 |
| abuse of family/household member + disorderly conduct | 1 | .4 |
| abuse of family/household member x 2 + mental health treatment | 1 | .4 |
| accidental death felony | 1 | .4 |
| adjudicated mental defective | 1 | .4 |
| admitted illegal drug use | 1 | .4 |
| assault | 29 | 12.8 |
| assault + mental health treatment | 3 | 1.3 |
| assault + restraining order | 1 | .4 |
| assault + substance abuse treatment assault + weapons offense + drug offense + restraining order | 1 | .4 .4 |
| assault x 2 | 4 | 1.8 |
| assault x 2 + abuse of family/household member | 1 | .4 |
| assault x 2 + abuse of family/household member + burglary | 1 | .4 |
| assault x 3 + mental health treatment | 1 | .4 |
| assault x 6 + mental health treatment | 1 | .4 |
| bail jumping | 1 | .4 |
| burglary + forgery | 1 | .4 |
| child abuse + mental health treatment + no response from California re burglary arrest | 1 | .4 |
| crime of violence (unspecified) | 1 | .4 |
| dishonorable discharge from U.S. military | 1 | .4 |
| disorderly conduct | 7 | 3.1 |
| disorderly conduct x 2 | 1 | .4 |
| disqualifying juvenile offense + substance abuse treatment | 1 | .4 |
| disqualifying juvenile offense(s) | 2 | .9 |
| drug offense | 17 | 7.5 |
| drug offense + medical marijuana patient | 6 | 2.6 |
| evading an officer | 1 | .4 |
| felonies (unspecified) | 1 | .4 |
| felony (unspecified) | 8 | 3.5 |
| felony convictions x 15 | 1 | .4 |
| harassment | 15 1 | 6.6 |
| identity theft medical clearance needed | 7 | 3.1 |
| medical clearance needed medical marijuana patient | 4 | 1.8 |
| mental health treatment | 10 | 4.4 |
| motor vehicle theft | 1 | .4 |
| motor vehicle theft + theft x 2 | 1 | .4 |
| murder + weapons offense | 1 | .4 |
| mutual affray | 1 | .4 |
| negligent homicide | 1 | .4 |
| no response from California re assault + burglary arrests | 1 | .4 |
| no response from California re sexual assault arrest | 1 | .4 |
| no response from California re status of marijuana arrest | 1 | .4 |
| no response from California re theft arrest | 1 | .4 |
| no response from Honolulu PD re harassment arrest | 1 | .4 |
| no response from Pennsylvania re explosives arrest | 1 | .4 |
| no response from Utah re status of drug arrest not a U.S. citizen | 1 4 | .4 1.8 |
| refused to provide complete information on application | 1 | .4 |
| resides with disqualified person | 13 | 5.7 |
| restraining order | 7 | 3.1 |
| restraining order + mental health treatment | 1 | .4 |
| restraining order + no response from Florida re fraud arrest | 1 | .4 |
| restraining order x 2 | 1 | .4 |
| robbery | 1 | .4 |
| sexual assault | 3 | 1.3 |
| sexual assault x 2 | 2 | .9 |
| sexual offense (unspecified) | 1 | .4 |
| substance abuse treatment | 3 | 1.3 |
| suicide attempt | 1 | .4 |
| theft | 6 | 2.6 |
| violent crime (unspecified) | 10 | 4.4 |
| violent crime (unspecified) + theft + mental health treatment | 1 | .4 |
| warrant was not affected. | 2 | .9 |
| weapons offense | 3 | 1.3 |

^{*} Due to rounding, figures may not total 100%.

Licenses to Carry Firearms

Hawaii's county police departments also process license applications for the open and/or concealed carry of firearms in public. Statewide in 2012, 168 employees of private security firms were issued carry licenses, and two were denied. Four private citizens applied for a concealed carry license in the City & County of Honolulu, and one applied in Maui County, and all five were denied at the discretion of the respective county police chief.

Confiscations

During 2012, the Maui Police Department's firearm registration section confiscated one legally prohibited firearm; a rifle with a defaced serial number.

Acknowledgements

This report was prepared with input and assistance from the county police departments' firearm registration personnel: **Debra Agena**, Records Clerk, Maui County Police Department; **Emily Fabro**, Firearms Clerk, Kauai County Police Department; the Firearm Registration Section, in particular **Suzy Yamasaki**, Records Clerk, City & County of Honolulu Police Department; and **Arlene Young**, Records Clerk, Hawaii County Police Department. As the volume of registration activity documented in this report demonstrates, these dedicated professionals work hard to serve their communities.

Reference

Bureau of Justice Statistics (February 2013). *Background checks for firearms transfers, 2010.* http://www.bjs.gov/content/pub/pdf/bcft10st.pdf>. U.S. Department of Justice: Office of Justice Programs.

This report is available in PDF format from the Crime Prevention & Justice Assistance Division's web site:

ag.hawaii.gov/cpja

Firearm Registrations in Hawaii, 2013

Department of the Attorney General • Crime Prevention & Justice Assistance Division • ag.hawaii.gov/cpja

David M. Louie, Attorney General Russell A. Suzuki, First Deputy Attorney General Julie Ebato, Administrator March 2014

Prepared by Paul Perrone, Chief of Research & Statistics

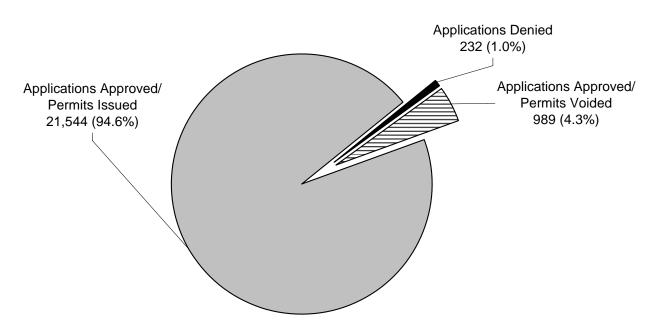
Hawaii Revised Statutes section 134-14 requires the county police departments to provide to the Department of the Attorney General a monthly report of firearm registration activity. The data from these reports were compiled in order to provide the statistics presented herein for Calendar Year 2013. This is the fourteenth annual publication of Firearm Registrations in Hawaii. Given very large increases in statewide registration activity during the past several years, a variety of new figures and analyses were added to the report, starting with last year's edition (see pages 5-8).

Permit Applications Processed, Issued, Voided, and Denied

A record high total of 22,765 personal/private firearm permit applications were processed statewide during 2013, marking a 4.6% increase from the previous record high of 21,864 applications processed in 2012. Of the applications processed in 2013, 94.6% were approved and resulted in issued permits; 4.3% were approved but subsequently voided after the applicants failed to return for their permits within the specified time period; and 1.0% were denied due to one or more disqualifying factors. Figure 1 reveals additional information. Denials are described in greater detail throughout this report.

Figure 1: Firearm Permit Application Outcomes, State of Hawaii, 2013

(N = 22,765 Total Applications Processed)



Registrations and Importations

The 21,544 permits issued statewide in 2013 cover a record high total of 60,757 firearms registered, marking a major, 20.6% increase from the previous record high of 50,394 firearms registered in 2012. Just over half (30,802, or 50.7%) of the firearms registered during 2013 were imported from out-of-state, with the remainder (29,955, or 49.3%) accounted for by transfers of firearms that were previously registered in Hawaii. Although there is no way to track the number of firearms that permanently leave the state, independent estimates made during the late-1990s by the Department of the Attorney General and the City & County of Honolulu Police Department placed the total number of privately owned firearms in Hawaii at roughly one million. A total of 180,764 firearms were registered (some more than once) from 2000 through 2012.

Permits and Registrations, by Firearm Type

In the State of Hawaii, annual permits are issued in order to acquire an unlimited number of longarms (rifles and shotguns), while single-use permits are issued to acquire specific handguns. By firearm type, 52.5% (11,314) of the 21,544 total permits issued during 2013 were to acquire longarms, while 47.5% (10,230) were handgun permits. The tally of handgun permits is perennially confounded, however, as some of the county police departments issue a single permit listing all handguns that will be acquired simultaneously from the same source (i.e., one permit per transaction, per Hawaii Revised Statutes section 134-2(e)), while the other departments issue one permit per handgun even if they are acquired in the same transaction.

Longarms accounted for 62.1% (37,728) of all firearms registered in 2013 (60,757). Broken out further, rifles and shotguns comprised 49.9% (30,329) and 12.2% (7,399) of total registrations, respectively. The remaining 37.9% (23,029) of registered firearms were handguns.

County Comparisons and Registration Trends

Table 1 shows the distribution of firearm registration activity during 2013 across the four counties and for the State of Hawaii overall.

Table 1: Firearm Registration Activity, State of Hawaii and Counties, 2013

| | C&C of Honolulu | Hawaii County | Maui County | Kauai County | State Total |
|--|--------------------|------------------|----------------|-----------------|----------------|
| Applications Processed | 12,903 | 5,355 | 2,794 | 1,713 | 22,765 |
| Applications Approved/ Permits Issued | 12,144 | 5,212 | 2,631 | 1,557 | 21,544 |
| Applications Approved/ Permits Voided | 709 | 41 | 107 | 132 | 989 |
| Applications Denied | 50 | 102 | 56 | 24 | 232 |
| Denial Rate | 0.4% | 1.9% | 2.0% | 1.4% | 1.0% |
| Firearms Registered | 35,081 | 14,458 | 7,567 | 3,651 | 60,757 |
| Firearms Imported | 18,729 | 7,036 | 3,357 | 1,680 | 30,802 |

As compared to Hawaii's resident population distribution, firearm registration activity occurred disproportionately across the four counties during 2013 (see Figure 2). (If the counties' registration activity occurred in equal proportion to their respective population sizes, then the three bars depicted for each county in Figure 2 would be of equal height and value.)

Based on its population size, 19% fewer permit applications were processed in the City & County of Honolulu during 2013 than would be expected, and 69% fewer denials were reported. Hawaii County recorded 71% more processed applications and 214% more denials than expected. Maui County processed 9% more applications and denied 118% more applications than anticipated. Kauai County processed 60% more applications and denied 100% more applications than expected.

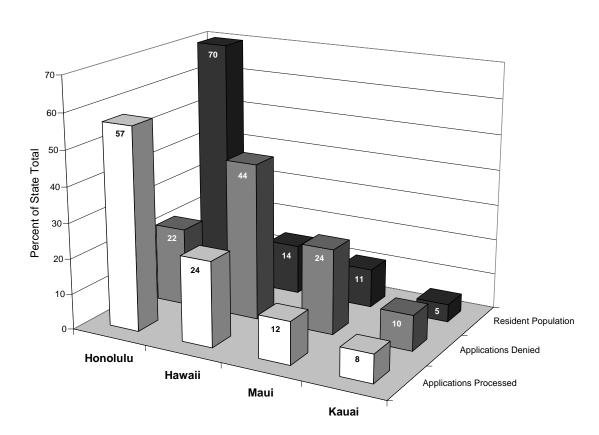
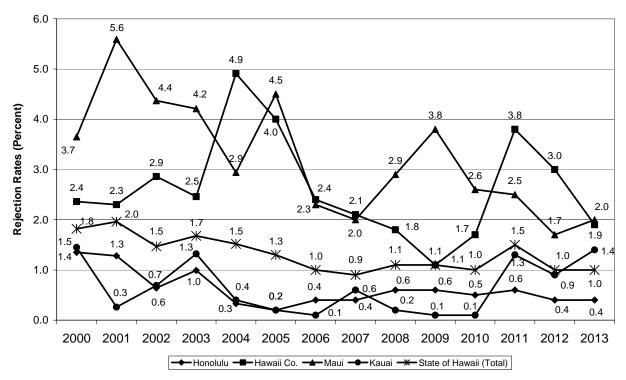


Figure 2: County Distribution of Permit Applications Processed and Rejected (2013) versus Resident Population Distribution (2012)

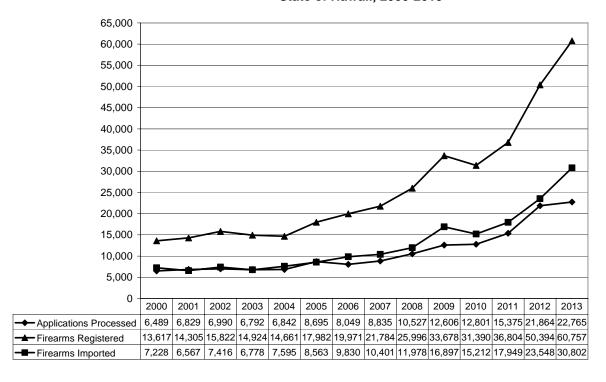
Figure 3 (next page) presents historical data on denial rates for the State of Hawaii and each of its four counties. Notable are the comparatively high denial rates reported by Hawaii County and Maui County throughout the entire 2000-2013 time period.

Figure 3: Firearm Permit Application Denial Rates, State of Hawaii and Counties, 2000-2013



Firearm registration activity increased dramatically over the course of the 14 years for which these data have been systematically compiled and reported (see Figure 4). From 2000 through 2013, the number of statewide permit applications processed annually climbed 350.8%, the number of firearms registered soared 446.2%, and the number of firearms imported surged 426.1%.

Figure 4: Firearm Registration Trends, State of Hawaii, 2000-2013



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Figure 5! Firearm Registration Trends,

City & County of Honolulu, 2000-2013

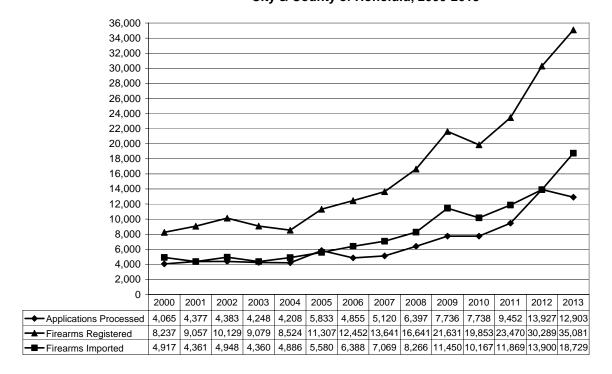


Figure 5 shows that, between 2000 and 2013 in the City & County of Honolulu, the annual tally of permits processed increased 317.4%, the number of firearms registered rose 425.9%, and the number of firearms imported climbed 380.9%.

15.000 14.000 13,000 12,000 11,000 10,000 9,000 8,000 7.000 6,000 5,000 4,000 3,000 2,000 1,000 2000 2001 2002 2003 2004 2005 2006 2007 2008 2009 2010 2011 2012 2013 1,146 1,172 1,155 1,381 1,283 1,389 1,595 1,794 1,979 2,426 2,420 2,975 3,881 5,355 Applications Processed 4,377 6,603 2,903 2,753 2,973 3,290 3,138 3,382 3,976 5,106 6,727 5,886 10,134 14,458 Firearms Registered 5,272 7,036 1,241 1,196 1,286 1,376 1,344 1,615 1,768 1,813 2,327 3,183 2,732 2,990 Firearms Imported

Figure 6: Firearm Registration Trends, Hawaii County, 2000-2013

As shown in Figure 6, the number of permits processed annually in Hawaii County from 2000 through 2013 surged 467.3%, the number of firearms registered soared 498.0%, and the number of firearms imported skyrocketed 567.0%.

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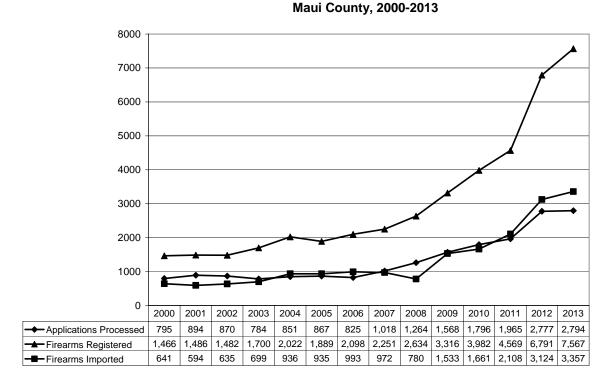


Figure 7 reveals that, between 2000 and 2013 in Maui County, the number of permits processed annually increased 351.4%, the number of firearms registered soared 516.2%, and the tally of firearms imported surged 487.4%.

4,000 3.000 2,000 1,000 · Applications Processed 1,279 1,713 1,011 1,009 1,238 1,404 1,445 1,515 1,615 2,004 1,669 2,099 2,679 3,651 Firearms Registered Firearms Imported 1,252 1,680

Figure 8: Firearm Registration Trends, Kauai County, 2000-2013

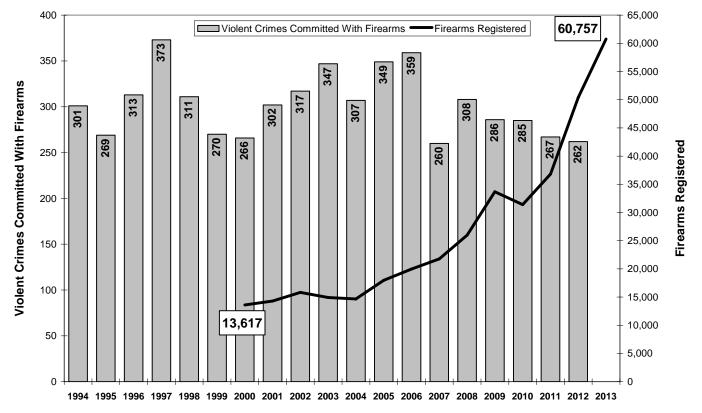
As shown in Figure 8, the number of permits processed annually in Kauai County from 2000 through 2013 increased 354.7%, the number of firearms registered rose 361.1%, and the number of firearms imported climbed 391.6%.

Firearm Registration Trends and Firearm-Related Violent Crime Trends

Given the tremendous increases in statewide firearm registration activity throughout the 2000-2013 period, and in particular the major increases reported for the post-2008 period, it is understandable that some readers might at first glance be alarmed, fearing that these increases have necessarily resulted in commensurate increases in firearm-related violent crime trends. However, as shown in the following figures, such has not been the case. Figure 9 (below) overlays the trend for firearm registrations atop the trend data for firearm-related violent crimes reported to the State's Uniform Crime Reporting Program (which is also directed by this Department). This analysis reveals that, while firearm registration activity has increased dramatically, the trend for firearm-related violent crimes has remained fairly stable within a narrow range, and decreased substantially during the same period (2008-2012*) in which registration activity increased the most sharply.

Figure 9: Violent Crimes Committed With Firearms and Firearms Registered, State of Hawaii, 1994-2013*

Source: Hawaii Department of the Attorney General



- * Notes:
- Per Uniform Crime Reporting Program definition, violent crimes include murders, aggravated assaults, and robberies. Weapon data are not reported for the remaining violent crime category, forcible rape.
- CY 1994 was the first year that statewide crime weapon data were readily available in electronic format.
- Crime data for CY 2013 were not yet available at the time of this report's completion.
- Hawaii's firearm registration statistics reporting program was initiated in CY 2000.

Figures 10 and 11 (next page) demonstrate that, relative to other weapon types, the low prevalence of firearm use during the commission of violent crimes in Hawaii has remained stable for at least the past 18 years in Hawaii, with evidence of becoming even less prevalent since 2007.

Figure 10: Violent Crimes Committed With Firearms and Other Weapons, State of Hawaii, 1994-2012

Source: Hawaii Department of the Attorney General

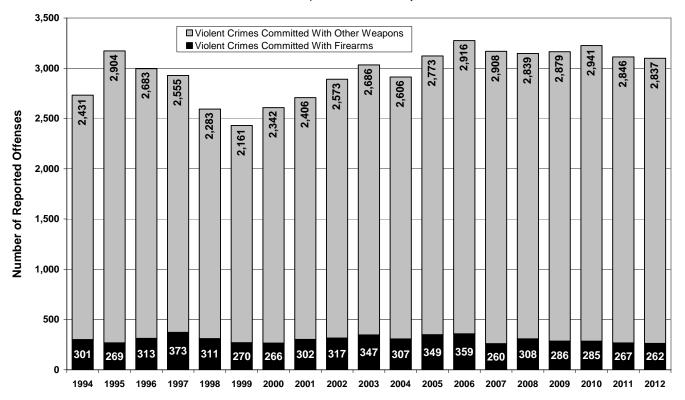
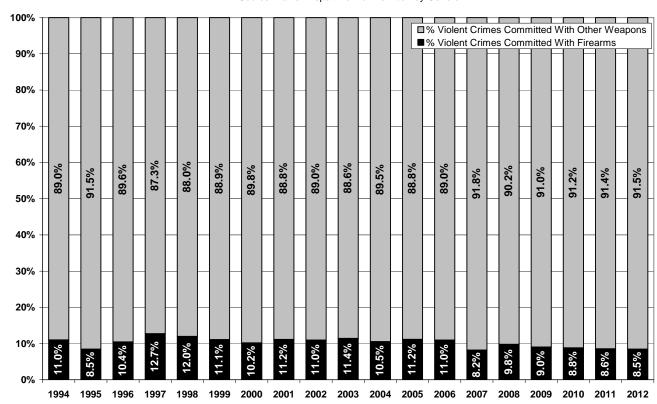


Figure 11: Proportions of Violent Crimes Committed With Firearms and Other Weapons, State of Hawaii, 1994-2012

Source: Hawaii Department of the Attorney General



Permit Application Denials

As noted earlier, 1.0% (232) of all permit applications in Hawaii during 2013 were denied for cause. Hawaii's 2013 denial rate is 44.5% (0.8 percentage points) below the 1.8% rate reported for all state and local agencies conducting background checks for firearm permits and transfers in 2010 (Bureau of Justice Statistics, 2013; the most current national data as of March 2014).

The vast majority of denials in Hawaii during 2013 were for longarm (190, or 81.9%) rather than handgun (42, or 18.1%) permit applications. Following a trend since this annual report was first published, longarm permit applications in 2013 were denied at a rate that is several times greater than the denial rate for handgun permit applications (1.6% for longarm permit applications versus 0.4% for handgun permit applications).

Over half (130, or 56.0%) of the denials in 2013 were due to applicants' prior criminal convictions, while 11.2% (26) were due to pending charges. The remaining 32.8% (76) of denials in 2013 were not based on the criminal histories of the applicants.

It is a misdemeanor in the State of Hawaii to provide falsified information on firearm permit applications, unless the falsified information pertains to criminal or mental health histories, in which case it is a felony offense (Hawaii Revised Statutes section 134-17). In 2013, falsified criminal or mental health information or both were provided in 75.4% (175) of the 232 denial cases; falsified information pertaining to anything other than criminal or mental health histories was provided in 0.4% (1) of the cases; and no falsified information was provided in 24.1% (56) of the cases.

Table 2 presents broad categorical data on the reasons for denied permit applications.

Table 2: Reasons for Denied Firearm Permit Applications, State of Hawaii, 2013

| | # | % * |
|----------------------------------|-----|------------|
| "Other" Offense | 111 | 47.8 |
| Mental Health Issues/Treatment** | 50 | 21.6 |
| Domestic Violence Offense | 37 | 15.9 |
| Drug Offense | 33 | 14.2 |
| Restraining/Protective Order | 9 | 3.9 |
| Disqualifying Juvenile Offense | 5 | 2.2 |
| Other (e.g., non-U.S. citizen) | 4 | 1.7 |

^{*} Figures do not total 100% due to multiple denial reasons for some applicants.

Table 3 (next page) provides a breakdown of information entered into a description field for each denial.

^{**} Denials for mental health issues or treatment can be satisfactorily resolved with a verified doctor's note stating that the applicant is no longer adversely affected. While an original denial cannot be appealed or overturned, a new application may be submitted and the appropriate permit will be issued. It is unknown how many applicants who are initially denied for mental health reasons successfully reapply for permits.

Table 3: Descriptions of Firearm Permit Application Denials, State of Hawaii, 2013

| [N = 232 Denials] | # | %* |
|---|--------|------------|
| | | 9.9 |
| abuse of family/household member abuse of family/household member + mental health treatment | 23 | 0.9 |
| abuse of family/household member + weapons offense | 1 | 0.9 |
| answered "yes" to three mental health questions | 1 | 0.4 |
| assault | 41 | 17.7 |
| assault + abuse of family/household member | 2 | 0.9 |
| assault + abuse of family/household member + substance abuse treatment | 1 | 0.9 |
| assault + drug offense | 2 | 0.4 |
| assault + harassment | 1 | 0.9 |
| assault + motor vehicle theft | 1 | 0.4 |
| assault + resisting arrest | 1 | 0.4 |
| assault + substance abuse treatment | | |
| burglary | 1 6 | 0.4 2.6 |
| 0 7 | | |
| coercion + weapons offense | 1 | 0.4 |
| criminal property damage custodial interference | 1 | 0.4 |
| | | |
| disorderly conduct | 9 | 3.9 |
| disqualifying juvenile offense(s) | 3 | 1.3 |
| disturbing the peace | 1 | 0.4 |
| drug offense | 22 | 9.5 |
| drug offense + felony offense (unspecified) | 1 | 0.4 |
| gambling offense | 1 | 0.4 |
| harassment | 9 | 3.9 |
| kidnapping + abuse of family/household member + mental health treatment | 1 | 0.4 |
| medical clearance needed | 6 | 2.6 |
| medical marijuana patient | 4 | 1.7 |
| mental health treatment + substance abuse treatment | 1 | 0.4 |
| mental health issue (unspecified) | 1 | 0.4 |
| mental health treatment | 22 | 9.5 |
| misdemeanor crime of violence (unspecified; mainland) | 1 | 0.4 |
| misdemeanor offense (unspecified; mainland) | 1 | 0.4 |
| motor vehicle theft | 1 | 0.4 |
| negligent homicides (2) | 1 | 0.4 |
| no response from California re disposition of drug case | 1 | 0.4 |
| no response from California re disposition of robbery case | 1 | 0.4 |
| no response from California re disposition of spousal abuse case | 1 | 0.4 |
| no response from California re disposition of theft case | 1 | 0.4 |
| no response from Illinois re disposition of assault case | 1 | 0.4 |
| no response from Maryland re disposition of drug case | 1 | 0.4 |
| no response from Vermont re disposition of assault case | 1 | 0.4 |
| no response from Washington re disposition of theft case | 2 | 0.9 |
| refused to submit medical waiver form | 1 | 0.4 |
| resisting arrest | 3 | 1.3 |
| restraining order | 8 | 3.4 |
| restraining order + mental health treatment | 1 | 0.4 |
| robbery | 1 | 0.4 |
| sexual assault | 2 | 0.9 |
| substance abuse treatment | 10 | 4.3 |
| substance abuse treatment as a juvenile | 2 | 0.9 |
| terroristic threatening | 3 | 1.3 |
| terroristic threatening + mental health treatment | 1 | 0.4 |
| theft | 11 | 4.7 |
| theft + mental health treatment | 1 | 0.4 |
| warrant(s) | 3 | 1.3 |
| warrant(s) + substance abuse treatment | 1 | 0.4 |
| weapons offense | 2 | 0.9 |

^{*} Due to rounding, figures may not total 100%.

Licenses to Carry Firearms

Hawaii's county police departments also process license applications for the open and/or concealed carry of firearms in public. Statewide in 2013, 205 employees of private security firms were issued carry licenses, and two were denied. Seven private citizens applied for a concealed carry license in the City & County of Honolulu; all were denied by the chief of police. One private citizen applied in Kauai County and was approved by the chief.

Confiscations

During 2013, the Maui Police Department's firearm registration section confiscated two legally prohibited firearms; both were handguns with defaced serial numbers.

Acknowledgements

This report was prepared with input and assistance from the county police departments' firearm registration personnel: **Debra Agena**, Records Clerk, Maui County Police Department; **Emily Fabro**, Firearms Clerk (January-February), and **Jeaneth Panoy**, Records Clerk (February-December), Kauai County Police Department; the Firearm Registration Section, in particular **Suzy Yamasaki**, Records Clerk, City & County of Honolulu Police Department; and **Arlene Young**, Records Clerk, Hawaii County Police Department. As the volume of registration activity documented in this report demonstrates, these dedicated professionals work hard to serve their communities.

Reference

Bureau of Justice Statistics (February 2013). *Background checks for firearms transfers, 2010.* http://www.bjs.gov/content/pub/pdf/bcft10st.pdf>. U.S. Department of Justice: Office of Justice Programs.

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Firearm Registrations in Hawaii, 2014

Department of the Attorney General • Crime Prevention & Justice Assistance Division

ag.hawaii.gov/cpja

Russell A. Suzuki, Attorney General

Julie Ebato, Administrator March 2015

Prepared by Paul Perrone, Chief of Research & Statistics

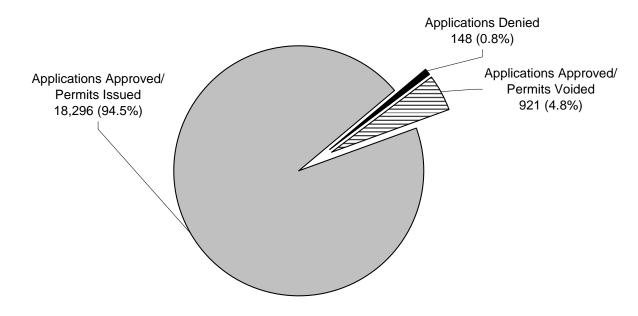
Hawaii Revised Statutes section 134-14 requires the county police departments to provide to the Department of the Attorney General a monthly report of firearm registration activity. The data from these reports were compiled in order to provide the statistics presented herein for Calendar Year 2014. This is the fifteenth annual publication of *Firearm Registrations in Hawaii*.

Permit Applications Processed, Issued, Voided, and Denied

A total of 19,365 personal/private firearm permit applications were processed statewide during 2014, marking the first decrease since 2006 and a 14.9% decline from the record high of 22,765 applications processed in 2013. Of the applications processed in 2014, 94.5% were approved and resulted in issued permits; 4.8% were approved but subsequently voided after the applicants failed to return for their permits within the specified time period; and a record low of 0.8% were denied due to one or more disqualifying factors. Figure 1 reveals additional information. Denials are described in greater detail throughout this report.

Figure 1: Firearm Permit Application Outcomes, State of Hawaii, 2014

(N = 19,365 Total Applications Processed)



Registrations and Importations

The 18,296 permits issued statewide in 2014 cover a total of 48,324 firearms registered, marking a major, 20.5% decrease from the record high total of 60,757 firearms registered in 2013. Over half (25,772, or 53.3%) of the firearms registered during 2014 were imported from out-of-state, with the remainder (22,552 or 46.7%) accounted for by transfers of firearms that were previously registered in Hawaii. Although there is no way to track the number of firearms that permanently leave the state, independent estimates made during the late-1990s by the Department of the Attorney General and the City & County of Honolulu Police Department conservatively placed the total number of privately owned firearms in Hawaii at roughly one million. From 2000 through 2014, a total of 420,409 firearms were registered (including some more than once) and 206,536 were imported.

Permits and Registrations, by Firearm Type

In the State of Hawaii, annual permits are issued in order to acquire an unlimited number of longarms (rifles and shotguns), while single-use permits are issued to acquire specific handguns. By firearm type, 53.3% (9,746) of the 18,296 total permits issued during 2014 were to acquire longarms, while 46.7% (8,550) were handgun permits. The tally of handgun permits is perennially confounded, however, as some of the county police departments issue a single permit listing all handguns that will be acquired simultaneously from the same source (i.e., one permit per transaction, per Hawaii Revised Statutes section 134-2(e)), while the other departments issue one permit per handgun even if they are acquired in the same transaction.

Longarms accounted for 59.2% (28,620) of all firearms registered in 2014 (48,324). Broken out further, rifles and shotguns comprised 46.7% (22,548) and 12.6% (6,072) of total registrations, respectively. The remaining 40.8% (19,704) of firearms registered in 2014 were handguns.

County Comparisons and Registration Trends

Table 1 shows the distribution of firearm registration activity during 2014 across the four counties and for the State of Hawaii overall.

Table 1: Firearm Registration Activity, State of Hawaii and Counties, 2014

| | C&C of Honolulu | Hawaii County | Maui County | Kauai County | State Total |
|--|--------------------|------------------|----------------|-----------------|----------------|
| Applications Processed | 11,075 | 4,463 | 2,086 | 1,741 | 19,365 |
| Applications Approved/ Permits Issued | 10,418 | 4,376 | 1,939 | 1,563 | 18,296 |
| Applications Approved/ Permits Voided | 635 | 25 | 108 | 153 | 921 |
| Applications Denied | 22 | 62 | 39 | 25 | 148 |
| Denial Rate | 0.2% | 1.4% | 1.9% | 1.4% | 0.8% |
| Firearms Registered | 28,851 | 10,930 | 4,736 | 3,807 | 48,324 |
| Firearms Imported | 16,505 | 5,413 | 2,052 | 1,802 | 25,772 |

As compared to Hawaii's resident population distribution, firearm registration activity occurred disproportionately across the four counties during 2014 (see Figure 2). (If the counties' registration activity occurred in equal proportion to their respective population sizes, then the three bars depicted for each county in Figure 2 would be of equal height and value.)

Based on its population size, 19% fewer permit applications were processed in the City & County of Honolulu during 2014 than would be expected, and 79% fewer denials were recorded. Hawaii County reported 64% more processed applications and 200% more denials than expected. Maui County processed as many applications as would be expected for its population size, and denied 136% more applications. Kauai County processed 80% more applications and denied 240% more applications than anticipated.

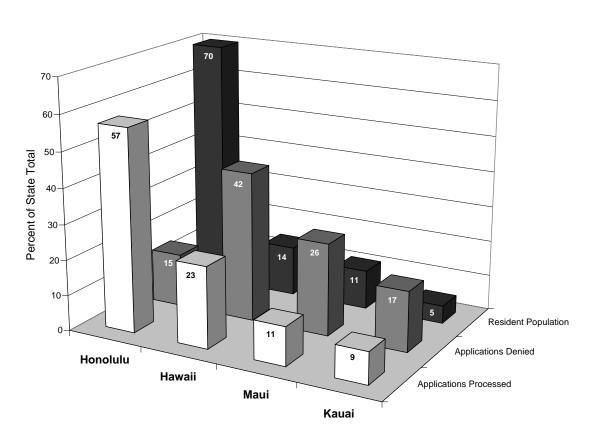
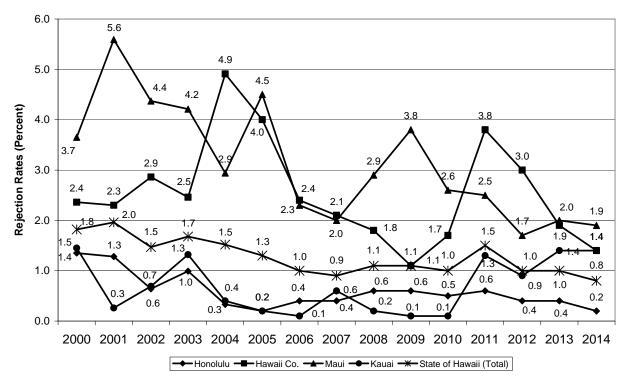


Figure 2: County Distribution of Permit Applications Processed and Rejected (2014) versus Resident Population Distribution (2013)

Figure 3 (next page) presents historical data on denial rates for the State of Hawaii and each of its four counties. Notable are the consistently higher denial rates reported by Hawaii County and Maui County, as compared to the lower rates reported by Kauai County and the City & County of Honolulu.

Figure 3: Firearm Permit Application Denial Rates, State of Hawaii and Counties, 2000-2014



Firearm registration activity increased dramatically over the course of the 14 years for which these data have been systematically compiled and reported (see Figure 4). From 2000 through 2014, the number of statewide permit applications processed annually climbed 298.4%, the number of firearms registered rose 354.9%, and the number of firearms imported surged 356.6%.

Figure 4: Firearm Registration Trends, State of Hawaii, 2000-2014

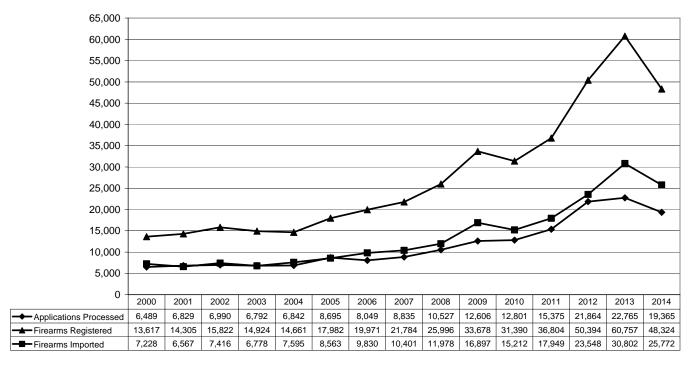


Figure 5 shows that, between 2000 and 2014 in the City & County of Honolulu, the annual tally of permits processed increased 272.4%, the number of firearms registered rose 350.3%, and the number of firearms imported climbed 335.7%.

36.000 34,000 32,000 30.000 28,000 26,000 24,000 22,000 20,000 18,000 16,000 14,000 12,000 10,000 8,000 6,000 4,000 2,000 0 2000 2001 2002 2003 2004 2005 2006 2007 2008 2009 2010 2011 2012 2013 2014 4,065 4,377 4,383 4,248 4,208 5,833 4,855 5,120 6,397 7,736 7,738 9,452 13,927 12,903 11,075 Applications Processed Firearms Registered 8,237 9,057 10,129 9,079 8,524 11,307 12,452 13,641 16,641 21,631 19,853 23,470 30,289 35,081 28,851 Firearms Imported 4,948 4,886 5,580 6,388 7,069 13,900 18,729

Figure 5: Firearm Registration Trends, City & County of Honolulu, 2000-2014

As shown in Figure 6, the number of permits processed annually in Hawaii County during the 2000-2014 period surged 389.4%, the number of firearms registered rose 376.5%, and the number of firearms imported skyrocketed 436.2%.

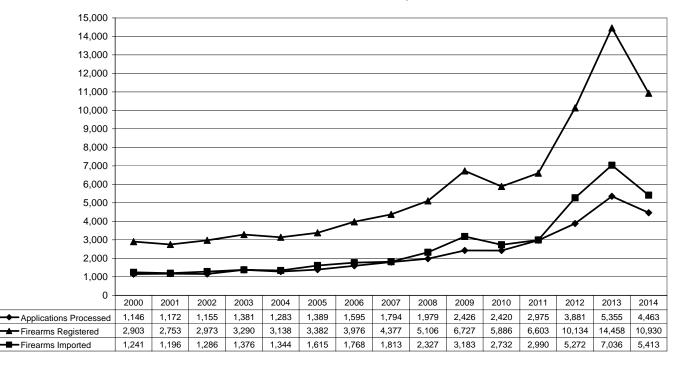


Figure 6: Firearm Registration Trends, Hawaii County, 2000-2014

Figure 7 reveals that, between 2000 and 2014 in Maui County, the number of permits processed annually increased 262.4%, the number of firearms registered climbed 323.1%, and the tally of firearms imported rose 320.1%.

8,000 7,000 6,000 5,000 4,000 3,000 2,000 1,000 2000 2014 2001 2002 2003 2004 2005 2006 2007 2008 2009 2010 2011 2012 2013 795 894 870 784 851 867 825 1,018 1,264 1,568 1,796 1,965 2,777 2,794 2,086 Applications Processed 1,466 1,486 1,700 2,022 2,098 2,251 3,316 4,736 Firearms Registered 1,482 1,889 2,634 3,982 4,569 6,791 7,567 993 Firearms Imported 1,533

Figure 7: Firearm Registration Trends, Maui County, 2000-2014

As shown in Figure 8, the number of permits processed annually in Kauai County from 2000 through 2014 jumped 360.5%, the number of firearms registered surged 376.6%, and the number of firearms imported soared 420.0%.

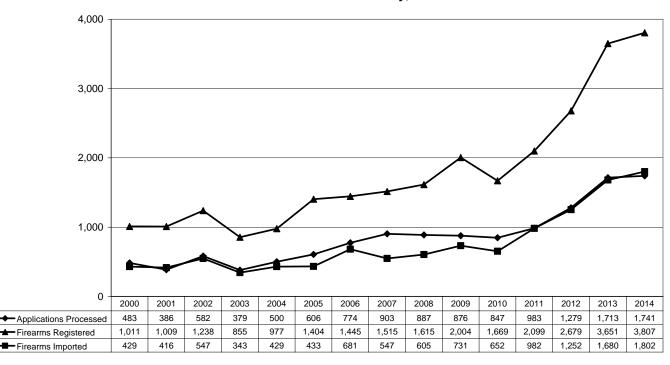


Figure 8: Firearm Registration Trends, Kauai County, 2000-2014

Permit Application Denials

As noted earlier, a record low of 0.8% (148) of all permit applications in Hawaii during 2014 were denied for cause. Hawaii's 2014 denial rate is 65.2% (1.5 percentage points) below the 2.3% rate reported for all state and local agencies conducting background checks for firearm permits and transfers in 2012 (Bureau of Justice Statistics, 2014; the most current national data as of February 2015).

The vast majority of denials in Hawaii during 2014 were for longarm (122, or 82.4%) rather than handgun (26, or 17.6%) permit applications. Following a trend since this annual report was first published, longarm permit applications in 2014 were denied at a rate (1.2%) that is several times greater than the denial rate for handgun permit applications (0.3%).

Over half (83, or 56.1%) of the denials in 2014 were due to applicants' prior criminal convictions, while 8.8% (13) were due to pending charges.

It is a misdemeanor in the State of Hawaii to provide falsified information on firearm permit applications, unless the falsified information pertains to criminal or mental health histories, in which case it is a felony offense (Hawaii Revised Statutes section 134-17). In 2014, falsified criminal or mental health information or both were provided in 79.7% (118) of the 148 denial cases; falsified information pertaining to anything other than criminal or mental health histories was provided in 2.0% (3) of the cases; and no falsified information was provided in 18.2% (27) of the cases.

Table 2 presents broad categorical data on the reasons for denied permit applications.

Table 2: Reasons for Denied Firearm Permit Applications, State of Hawaii, 2014

| | # | %* |
|--|----|------|
| "Other" Offense | 72 | 48.6 |
| Mental Health Issues/Treatment** | 33 | 22.3 |
| Drug Offense | 25 | 16.9 |
| Domestic Violence Offense | 19 | 12.8 |
| Restraining/Protective Order | 8 | 5.4 |
| Disqualifying Juvenile Offense | 7 | 4.7 |
| Other (e.g., non-U.S. citizen, dishonorable discharge from military) | 5 | 3.4 |

^{*} Figures do not total 100% due to multiple denial reasons for some applicants.

Table 3 (next page) provides a breakdown of information entered into a description field for each denial.

^{**} Denials for mental health issues or treatment can be satisfactorily resolved with a verified doctor's note stating that the applicant is no longer adversely affected. While an original denial cannot be appealed or overturned, a new application may be submitted and the appropriate permit will be issued. It is unknown how many applicants who are initially denied for mental health reasons successfully reapply for permits.

Table 3: Descriptions of Firearm Permit Application Denials, State of Hawaii, 2014

| [N = 148] | # | %* |
|--|----|------|
| abuse of family/household member | 11 | 7.4 |
| abuse of family/household member + harassment | 1 | 0.7 |
| accidental death/injury | 1 | 0.7 |
| affray (mainland) | 1 | 0.7 |
| alcohol/substance abuse treatment | 1 | 0.7 |
| arson | 1 | 0.7 |
| assault | 25 | 16.9 |
| assault + abuse of family/household member + restraining order | 1 | 0.7 |
| assault + alcohol and substance abuse treatment + felony DUIs | 1 | 0.7 |
| assault + disqualifying juvenile offenses | 1 | 0.7 |
| assaults | 1 | 0.7 |
| assaults + anger management treatment | 1 | 0.7 |
| breaking and entering | 1 | 0.7 |
| burglary | 1 | 0.7 |
| criminal property damage | 1 | 0.7 |
| disorderly conduct | 4 | 2.7 |
| disqualifying juvenile offense(s) | 4 | 2.7 |
| doctor's recommendation | 2 | 1.4 |
| domestic violence conviction (mainland) | 1 | 0.7 |
| drug addiction | 3 | 2.0 |
| drug offense | 6 | 4.1 |
| drug offense + alcohol abuse treatment | 1 | 0.7 |
| drug possession | 1 | 0.7 |
| DUI (felony) | 1 | 0.7 |
| felony conviction (unspecified) | 1 | 0.7 |
| firearm applied for is not legally registered | 2 | 1.4 |
| harassment | 12 | 8.1 |
| medical clearance needed | 3 | 2.0 |
| medical marijuana patient | 4 | 2.7 |
| mental health issue (unspecified) | 2 | 1.4 |
| mental health treatment | 9 | 6.1 |
| mental health treatment + substance abuse treatment | 3 | 2.0 |
| motor vehicle theft | 1 | 0.7 |
| no response from California and Ohio re assault cases | 1 | 0.7 |
| no response from California re juvenile drug offense | 1 | 0.7 |
| obstructing police | 2 | 1.4 |
| positive field test (drugs) | 2 | 1.4 |
| reckless endangerment | 1 | 0.7 |
| resisting arrest | 1 | 0.7 |
| resisting arrest + disorderly conduct | 1 | 0.7 |
| restraining order | 7 | 4.7 |
| sexual assault | 2 | 1.4 |
| substance abuse treatment | 2 | 1.4 |
| suicide attempt | 2 | 1.4 |
| suicide threat | 1 | 0.7 |
| terroristic threatening | 4 | 2.7 |
| terroristic threatening + disorderly conduct | 1 | 0.7 |
| terroristic threatening + mental health treatment | 1 | 0.7 |
| theft | 2 | 1.4 |
| warrant | 2 | 1.4 |
| warrant + drug offenses | 2 | 1.4 |
| warrant + mental health treatment | 1 | 0.7 |
| weapons offense | 2 | 1.4 |
| weapons offense + mental health treatment | 1 | 0.7 |

^{*} Due to rounding, figures may not total 100%.

Licenses to Carry Firearms

Hawaii's county police departments also process license applications for the open and/or concealed carry of firearms in public. Statewide in 2014, 218 employees of private security firms were issued carry licenses, and two (0.9%) were denied. Nineteen private citizens applied for a concealed carry license in the City & County of Honolulu, and two applied in Kauai County; all 21 applicants were denied at the discretion of the respective chief of police.

Confiscations

The county police departments reported that no prohibited firearms (e.g., machine guns, firearms with defaced serial numbers, longarms below the legal barrel length, "assault pistols") were confiscated by firearm registration personnel during 2014.

Acknowledgements

This report was prepared with input and assistance from the county police departments' firearm registration personnel: **Jeaneth Panoy**, Records Clerk, Kauai County Police Department; **Melanie Wong**, Records Clerk, Maui County Police Department; the Firearm Registration Section, in particular **Suzy Yamasaki**, Records Clerk, City & County of Honolulu Police Department; and **Arlene Young**, Records Clerk, Hawaii County Police Department. As the volume of registration activity documented in this report demonstrates, these dedicated professionals work hard to serve their communities.

Reference

Bureau of Justice Statistics (December 2014). *Background checks for firearms transfers*, 2012. http://www.bjs.gov/content/pub/pdf/bcft12st.pdf>. U.S. Department of Justice: Office of Justice Programs. NCJ 247815.

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Firearm Registrations in Hawaii, 2015

Department of the Attorney General • Crime Prevention & Justice Assistance Division

ag.hawaii.gov/cpja

Douglas S. Chin, Attorney General

Julie Ebato, Administrator March 2016

Prepared by Paul Perrone, Chief of Research & Statistics

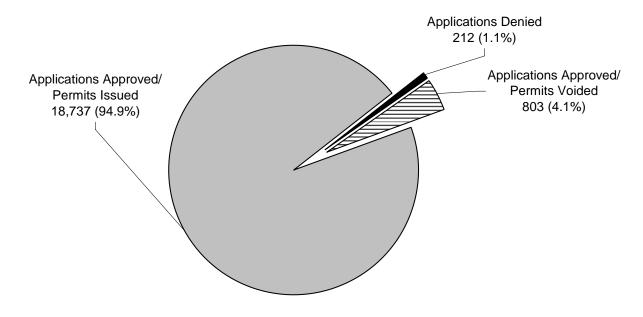
Hawaii Revised Statutes section 134-14 requires the county police departments to provide to the Department of the Attorney General a monthly report of firearm registration activity. The data from these reports were compiled in order to provide the statistics presented herein for Calendar Year 2015. This is the sixteenth annual publication of Firearm Registrations in Hawaii.

Permit Applications Processed, Issued, Voided, and Denied

A total of 19,752 personal/private firearm permit applications were processed statewide during 2015, marking a 2.0% increase from the number of applications processed in 2014. Of the applications processed in 2015, 94.9% were approved and resulted in issued permits; 4.1% were approved but subsequently voided after the applicants failed to return for their permits within the specified time period; and 1.1% were denied due to one or more disqualifying factors. Figure 1 reveals additional information. Denials are described in greater detail throughout this report.

Figure 1: Firearm Permit Application Outcomes, State of Hawaii, 2015

(N = 19,752 Total Applications Processed)



Registrations and Importations

The 18,737 permits issued statewide in 2015 cover a total of 46,813 firearms registered throughout the year, resulting in a 3.1% decrease from the number of firearms registered during 2014. A little under half (22,683, or 48.5%) of the firearms registered in 2015 were imported from out-of-state, with the balance (24,130, or 51.5%) accounted for by transfers of firearms that were previously registered in Hawaii. Although there is no way to track the number of firearms that permanently leave the state, independent estimates made during the late-1990s by the Department of the Attorney General and the City & County of Honolulu Police Department conservatively placed the total number of privately owned firearms in Hawaii at roughly one million. Subsequently, during the 2000 through 2015 period, a total of 467,222 firearms were registered (including some more than once) and 229,219 were imported.

Permits and Registrations, by Firearm Type

In the State of Hawaii, annual permits are issued in order to acquire an unlimited number of longarms (rifles and shotguns), while single-use permits are issued to acquire specific handguns. By firearm type, 52.1% (9,771) of the 18,737 total permits issued during 2015 were to acquire longarms, while 47.9% (8,966) were handgun permits. The tally of handgun permits is perennially confounded, however, as some of the county police departments issue a single permit listing all handguns that will be acquired simultaneously from the same source (i.e., one permit per transaction, per Hawaii Revised Statutes section 134-2(e)), while the other departments issue one permit per handgun even if they are acquired in the same transaction.

Longarms accounted for 54.1% (25,349) of all firearms registered in 2015 (48,813). Broken out further, rifles and shotguns comprised 43.1% (20,199) and a record low of 11.0% (5,150) of total registrations, respectively. A record high 45.9% (21,464) of firearms registered in 2015 were handguns.

County Comparisons and Registration Trends

Table 1 shows the distribution of firearm registration activity during 2015 across the four counties and for the State of Hawaii overall.

Table 1: Firearm Registration Activity, State of Hawaii and Counties, 2015

| | C&C of Honolulu | Hawaii County | Maui County | Kauai County | State Total |
|--|--------------------|------------------|----------------|-----------------|----------------|
| Applications Processed | 11,604 | 4,377 | 2,178 | 1,593 | 19,752 |
| Applications Approved/ Permits Issued | 10,993 | 4,261 | 2,045 | 1,438 | 18,737 |
| Applications Approved/ Permits Voided | 571 | 21 | 83 | 128 | 803 |
| Applications Denied | 40 | 95 | 50 | 27 | 212 |
| Denial Rate | 0.3% | 2.2% | 2.3% | 1.7% | 1.1% |
| Firearms Registered | 28,165 | 10,228 | 5,055 | 3,365 | 46,813 |
| Firearms Imported | 14,029 | 4,985 | 2,162 | 1,507 | 22,683 |

As compared to Hawaii's resident population distribution, firearm registration activity occurred disproportionately across the four counties during 2015 (see Figure 2). (If the counties' registration activity occurred in equal proportion to their respective population sizes, then the three bars depicted for each county in Figure 2 would be of equal height and value.)

Based on its population size, fewer permit applications were processed in the City & County of Honolulu during 2015 than would be expected, and far fewer denials were recorded. Hawaii County reported more processed applications and far more denials than expected. Maui County processed as many applications as would be expected for its population size, and denied many more applications. Kauai County processed more applications and denied many more than anticipated.

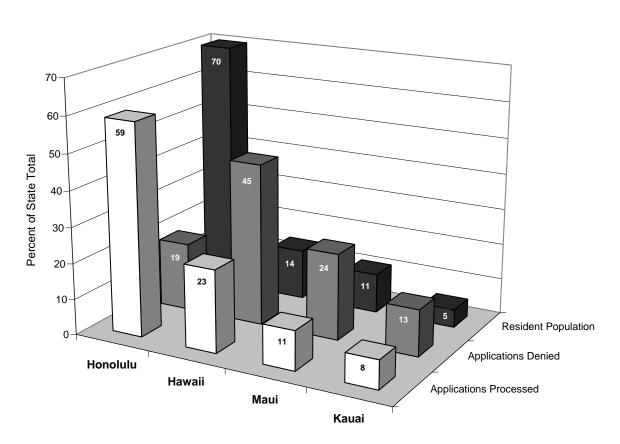
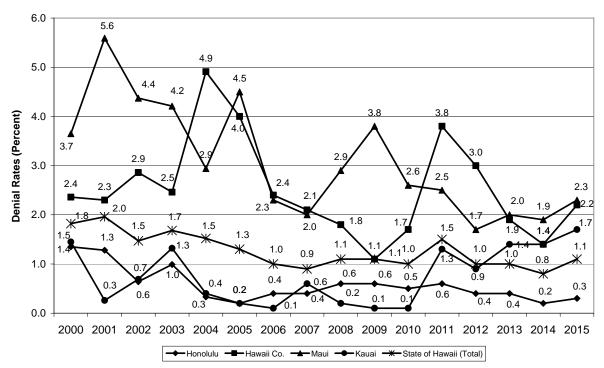


Figure 2: County Distribution of Permit Applications Processed and Denied (2015) versus Resident Population Distribution (2014)

Figure 3 (next page) presents historical data on denial rates for the State of Hawaii and each of its four counties. Notable are the consistently higher denial rates reported by Hawaii County and Maui County, as compared to the lower rates reported by Kauai County and the City & County of Honolulu.

Figure 3: Firearm Permit Application Denial Rates, State of Hawaii and Counties, 2000-2015



Firearm registration activity increased dramatically over the course of the 16 years for which these data have been systematically compiled and reported (see Figure 4). From 2000 through 2015, the number of statewide permit applications processed annually climbed 204.4% (i.e., more than tripled), the number of firearms registered rose 243.8%, and the number of firearms imported surged 213.8%.

Figure 4: Firearm Registration Trends, State of Hawaii, 2000-2015

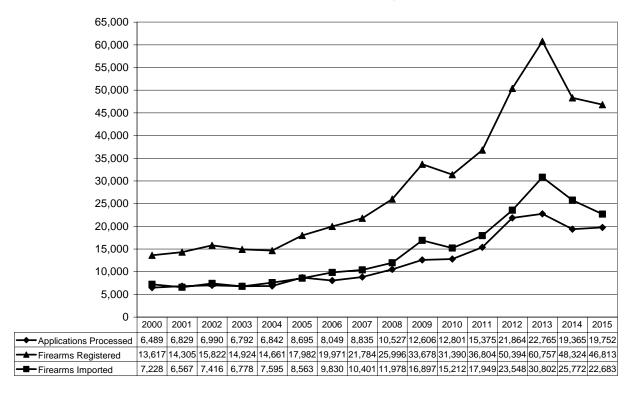


Figure 5 shows that, between 2000 and 2015 in the City & County of Honolulu, the annual tally of permits processed increased 185.5%, the number of firearms registered rose 241.9%, and the number of firearms imported climbed 185.3%.

36,000 34,000 32,000 30,000 28,000 26,000 24,000 22,000 20,000 18,000 16,000 14,000 12,000 10.000 8,000 6,000 4,000 2,000 0 2000 2001 2002 2003 2004 2005 2006 2007 2008 | 2009 | 2010 | 2011 | 2012 | 2013 | 2014 | 2015 -Applications Processed 4 065 4 377 | 4 383 | 4 248 | 4 208 5,833 4,855 5,120 6,397 7,736 | 7,738 | 9,452 | 13,927 | 12,903 | 11,075 | 11,604 9,057 | 10,129 | 9,079 | 8,524 | 11,307 | 12,452 | 13,641 | 16,641 | 21,631 | 19,853 | 23,470 | 30,289 | 35,081 | 28,851 | 28,165 Firearms Registered 8,237 4,917 | 4,361 | 4,948 | 4,360 | 4,886 | 5,580 | 6,388 | 7,069 | 8,266 | 11,450 | 10,167 | 11,869 | 13,900 | 18,729 | 16,505 | 14,029 Firearms Imported

Figure 5: Firearm Registration Trends, City & County of Honolulu, 2000-2015

As shown in Figure 6, the number of permits processed annually in Hawaii County during the 2000-2015 period surged 281.9%, the number of firearms registered rose 252.3%, and the number of firearms imported skyrocketed 301.7% (i.e., more than quadrupled).

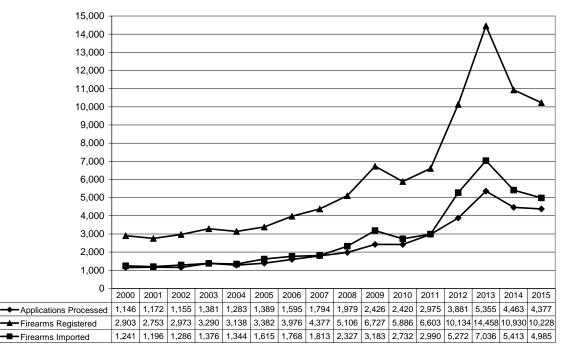


Figure 6: Firearm Registration Trends, Hawaii County, 2000-2015

Figure 7 reveals that, between 2000 and 2015 in Maui County, the number of permits processed annually increased 174.0%, the number of firearms registered climbed 244.8%, and the tally of firearms imported rose 237.3%.

8,000 7,000 6,000 5,000 4,000 3,000 2.000 1,000 2015 2000 2001 2002 2003 2004 2005 2006 2007 2008 2009 2010 2011 2012 2013 1,796 2,777 2,794 2,086 Applications Processed 795 894 870 784 851 867 825 1.018 1.264 1.568 1,965 2,178 1,466 1,889 2,098 2,251 3,316 3,982 4,569 6,791 7,567 4,736 5,055 1.486 1.482 1.700 2.022 2.634 Firearms Registered 641 635 699 936 935 993 972 780 1,533 | 1,661 | 2,108 | 3,124 | 3,357 | 2,052 | 2,162 Firearms Imported

Figure 7: Firearm Registration Trends, Maui County, 2000-2015

As shown in Figure 8, the number of permits processed annually in Kauai County from 2000 through 2015 jumped 229.8%, the number of firearms registered surged 232.8%, and the number of firearms imported soared 251.3%.

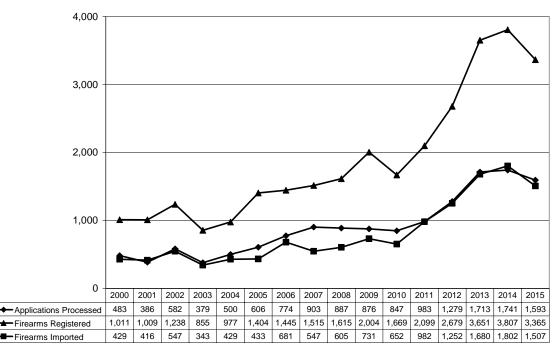


Figure 8: Firearm Registration Trends, Kauai County, 2000-2015

Permit Application Denials

As noted earlier, 1.1% (212) of all permit applications in Hawaii during 2015 were denied for cause. Hawaii's 2015 denial rate is less than half of the 2.3% rate reported for all state and local agencies conducting background checks for firearm permits and transfers in 2012 (Bureau of Justice Statistics, 2014; the most current national data as of March 2016).

The vast majority of denials in Hawaii during 2015 were for longarm (179, or 84.4%) rather than handgun (33, or 15.6%) permit applications. Following a trend since this annual report was first published, longarm permit applications in 2015 were denied at a rate (1.7%) that is several times greater than the denial rate for handgun permit applications (0.4%).

Over one-third (80, or 37.7%) of the denials in 2015 were due to applicants' prior criminal convictions, while 11.3% (24) were due to pending cases.

It is a misdemeanor in the State of Hawaii to provide falsified information on firearm permit applications, unless the falsified information pertains to criminal or mental health histories, in which case it is a felony offense (Hawaii Revised Statutes section 134-17). In 2015, falsified criminal or mental health information or both were provided in 67.5% (143) of the 212 denial cases; falsified information pertaining to anything other than criminal or mental health histories was provided in 0.9% (2) of the cases; and no falsified information was provided in 31.6% (67) of the cases.

Table 2 presents broad categorical data on the reasons for denied permit applications.

Table 2: Reasons for Denied Firearm Permit Applications, State of Hawaii, 2015

| | # | %* |
|--|----|------|
| "Other" Offense | 85 | 40.1 |
| Mental Health Issues/Treatment** | 71 | 33.5 |
| Drug Offense | 29 | 13.7 |
| Domestic Violence Offense | 24 | 11.3 |
| Restraining/Protective Order | 15 | 7.1 |
| Other (e.g., non-U.S. citizen, dishonorable discharge from military) | 15 | 7.1 |
| Disqualifying Juvenile Offense | 3 | 1.4 |

^{*} Figures do not total 100% due to multiple reasons for some denials.

Table 3 (next page) provides a breakdown of information entered into a description field for each denial.

^{**} Denials for mental health issues or treatment can be satisfactorily resolved with a verified doctor's note stating that the applicant is no longer adversely affected. While an original denial cannot be appealed or overturned, a new application may be submitted and the appropriate permit will be issued. It is unknown how many applicants who are initially denied for mental health reasons successfully reapply for permits.

Table 3: Descriptions of Firearm Permit Application Denials, State of Hawaii, 2015

| [N = 212] | # | %* |
|---|--------|------------|
| abuse of family/household member | 10 | 4.7 |
| abuse of family/household member + harassment + alcohol treatment | 1 | 0.5 |
| alcohol abuse treatment | 5 | 2.4 |
| alcohol addiction | 1 | 0.5 |
| assault | 27 | 12.7 |
| assault + abuse of family/household member | 1 | 0.5 |
| assault + abuse of family/household member + mental health treatment assault + burglary + motor vehicle theft + harassment | 1 | 0.5 0.5 |
| assault + mental health issue/treatment | 1 | 0.5 |
| assault/battery on police + abuse of family/household member | 2 | 0.9 |
| battery | 6 | 2.8 |
| criminal property damage | 3 | 1.4 |
| deferred acceptance plea (current) | 2 | 0.9 |
| disorderly conduct | 7 | 3.3 |
| disqualifying juvenile offense(s) | 2 | 0.9 |
| disqualifying juvenile offense(s) + mental health issue/treatment | 1 | 0.5 |
| domestic battery | 1 | 0.5 |
| drug addiction | 1 | 0.5 |
| drug offense(s) | 3 | 1.4 |
| drug offense(s) + mental health issue/treatment | 2 | 0.9 |
| felony conviction (unspecified) | 1 | 0.5 |
| felony disposition info needed + substance abuse treatment | 1 | 0.5 |
| harassment | 6 | 2.8 |
| harassment + alcohol abuse treatment | 2 | 0.9 |
| insane suspect case | 1 | 0.5 |
| interference with a flight crew medical clearance needed | 1 5 | 0.5 2.4 |
| medical marijuana patient | 17 | 8.0 |
| mental health issue/treatment | 40 | 18.9 |
| mental health issue/treatment + substance abuse treatment | 1 | 0.5 |
| motor vehicle theft | 2 | 0.9 |
| motor vehicle theft + substance abuse treatment | 1 | 0.5 |
| murder + mental health issue/treatment | 1 | 0.5 |
| no response from Florida re criminal property damage | 1 | 0.5 |
| no response from Arizona re drug offense | 1 | 0.5 |
| no response from California re battery, resisting arrest, drug offense(s), disorderly conduct | 2 | 0.9 |
| no response from California re fight/challenge case | 1 | 0.5 |
| no response from Colorado re assault, domestic violence, and harassment charges | 1 | 0.5 |
| no response from Guam re assault + family violence | 1 | 0.5 |
| no response from Indiana re theft case | 1 | 0.5 |
| no response from Kansas re motor vehicle theft | 1 | 0.5 |
| positive field test for drug(s) | 2 | 0.9 |
| refused to sign mental health check authorization | 1 | 0.5 |
| resisting arrest + disorderly conduct restraining order | 10 | 0.5 4.7 |
| restraining order + battery & domestic violence (mainland) | 10 | 0.5 |
| restraining order + battery & domestic violence (mainland) restraining order + domestic violence (mainland) + mental health issue/treatment | 1 | 0.5 |
| restraining order + drug offense(s) + weapon offense + alcohol abuse treatment | 1 | 0.5 |
| restraining order + medical clearance needed | 1 | 0.5 |
| restraining order + warrant (unspecified) | 1 | 0.5 |
| robbery | 2 | 0.9 |
| sex with a minor (felony) | 1 | 0.5 |
| sexual assault | 1 | 0.5 |
| substance abuse treatment | 1 | 0.5 |
| suicide attempt | 1 | 0.5 |
| terroristic threatening | 1 | 0.5 |
| terroristic threatening + resisting arrest + domestic violence (mainland) | 1 | 0.5 |
| theft | 6 | 2.8 |
| theft + drug & alcohol abuse treatment | 1 | 0.5 |
| theft + provided false DOB and SSN | 1 | 0.5 |
| warrant (California) warrant (DUI) | 1 | 0.5 0.5 |
| warrant (bul) warrant (traffic) | 3 | 1.4 |
| warrant (trains) warrant (unspecified) | 4 | 1.4 |
| warrant (unspecified) + alcohol abuse treatment | 1 | 0.5 |
| weapon offense | 1 | 0.5 |
| | | 0.0 |

 $^{^{\}star}$ Due to rounding, figures may not total 100%.

Licenses to Carry Firearms

Hawaii's county police departments also process license applications for the open and/or concealed carry of firearms in public. Statewide in 2015, 221 employees of private security firms were issued carry licenses, and eight (3.5%) were denied. A statewide total of 44 private citizens applied for a concealed carry license in 2015, including 27 in the City & County of Honolulu, 12 in Hawaii County, three in Kauai County, and two in Maui County; all applicants were denied by the respective county's chief of police.

In early-2015, it was learned that the Hawaii County Police Department had previously (2000-2014) not correctly reported its processing of private citizen-type concealed carry license applications. Their reporting procedures have since been corrected, and their historical data are presented below.

Table 4: Private Citizen-type Concealed Carry License Applications and Approvals, Hawaii County Police Department, 2000-2014

| Year | Applications | Approvals |
|------|--------------|-----------|
| 2000 | 11 | 0 |
| 2001 | 1 | 0 |
| 2002 | 2 | 0 |
| 2003 | 3 | 0 |
| 2004 | 1 | 0 |
| 2005 | 2 | 0 |
| 2006 | 1 | 0 |
| 2007 | 1 | 0 |
| 2008 | 2 | 0 |
| 2009 | 2 | 0 |
| 2010 | 4 | 0 |
| 2011 | 9 | 0 |
| 2012 | 8 | 0 |
| 2013 | 7 | 0 |
| 2014 | 14 | 0 |

Confiscations

One legally prohibited weapon—an inoperable automatic rifle in Maui County—was confiscated by registration personnel statewide in 2015.

Acknowledgements

This report was prepared with input and assistance from the county police departments' firearm registration personnel: **Jeaneth Panoy**, Records Clerk, Kauai County Police Department; **Melanie Wong**, Records Clerk, Maui County Police Department; the Firearm Registration Section, in particular **Suzy Yamasaki**, Records Clerk, City & County of Honolulu Police Department; and **Arlene Young**, Records Clerk, Hawaii County Police Department. As the volume of registration activity documented in this report demonstrates, these dedicated professionals work hard to serve their communities.

Reference

Bureau of Justice Statistics (December 2014). *Background checks for firearms transfers, 2012*. http://www.bjs.gov/content/pub/pdf/bcft12st.pdf>. U.S. Department of Justice: Office of Justice Programs. NCJ 247815.

Firearm Registrations in Hawaii, 2016

Department of the Attorney General • Crime Prevention & Justice Assistance Division

ag.hawaii.gov/cpja

Douglas S. Chin, Attorney General

Julie Ebato, Administrator May 2017

Prepared by Paul Perrone, Chief of Research & Statistics

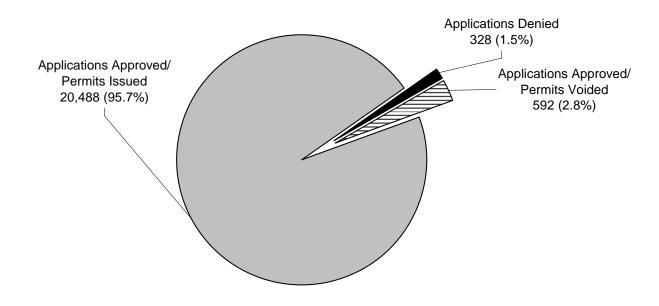
Hawaii Revised Statutes (HRS) § 134-14 requires the county police departments to provide to the Department of the Attorney General a monthly report of firearm registration activity. The data from these reports were compiled in order to provide the statistics presented herein for Calendar Year 2016. This is the seventeenth annual publication of Firearm Registrations in Hawaii.

Permit Applications Processed, Issued, Voided, and Denied

A total of 21,408 personal/private firearm permit applications were processed statewide during 2016, marking an 8.4% increase from 19,752 applications processed in 2015. Of the applications processed in 2016, 95.7% were approved and resulted in issued permits; 2.8% were approved but subsequently voided after the applicants failed to return for their permits within the specified time period; and 1.5% were denied due to one or more disqualifying factors. Figure 1 reveals additional information. Denials are described in greater detail throughout this report.

Figure 1: Firearm Permit Application Outcomes, State of Hawaii, 2016

21,408 Applications Processed



Registrations and Importations

The 20,488 permits issued statewide in 2016 cover a total of 53,400 firearms registered throughout the year, resulting in a 14.1% increase from the 46,813 firearms registered during 2015. Slightly under half (26,616, or 49.8%) of the firearms registered during 2016 were imported from out-of-state, with the balance accounted for by transfers of firearms that were previously registered in Hawaii. Independent estimates made during the late-1990s by the Department of the Attorney General and the City & County of Honolulu Police Department conservatively placed the number of privately owned firearms in Hawaii at "at least" one million. Adding to that rough tally during the 2000 through 2016 period, a total of 520,622 firearms were registered (including some more than once) and 255,835 were imported, but there is no way to track the number of firearms that permanently leave the state.

Permits and Registrations, by Firearm Type

In the State of Hawaii, annual permits are issued in order to acquire an unlimited number of longarms (rifles and shotguns), while single-use permits are issued to acquire specific handguns. By firearm type, 52.7% (10,793) of the permits issued during 2016 were to acquire longarms, while 47.3% (9,695) were handgun permits. The tally of handgun permits is perennially confounded, however, as some of the county police departments issue a single permit listing all handguns that will be acquired simultaneously from the same source (i.e., one permit per transaction, per HRS § 134-2(e)), while the other departments issue one permit per handgun even if they are acquired in the same transaction.

Longarms accounted for 59.3% (31,648) of all firearms registered during 2016 (53,400). Broken out further, rifles and shotguns comprised 47.7% (25,461) and 11.6% (6,187) of total registrations, respectively. The remaining 40.7% (21,752) of firearms registered throughout 2016 were handguns.

County Comparisons and Registration Trends

Table 1 shows the distribution of firearm registration activity during 2016 across the four counties and for the State of Hawaii overall. Record high levels of firearm registration activity were reported by Kauai County (see page 6 for more information).

Table 1: Firearm Registration Activity, State of Hawaii and Counties, 2016

| | C&C of Honolulu | Hawaii County | Maui County | Kauai County | State Total |
|--|--------------------|------------------|----------------|-----------------|----------------|
| Applications Processed | 12,599 | 4,669 | 2,251 | 1,889 | 21,408 |
| Applications Approved/ Permits Issued | 12,204 | 4,491 | 2,115 | 1,678 | 20,488 |
| Applications Approved/ Permits Voided | 290 | 30 | 84 | 188 | 592 |
| Applications Denied | 105 | 148 | 52 | 23 | 328 |
| Denial Rate | 0.8% | 3.2% | 2.3% | 1.2% | 1.5% |
| Firearms Registered | 31,613 | 11,585 | 5,660 | 4,542 | 53,400 |
| Firearms Imported | 16,856 | 5,545 | 2,403 | 1,812 | 26,616 |

As compared to Hawaii's resident population distribution, firearm registration activity occurred disproportionately across the four counties during 2016 (see Figure 2). (If the counties' registration activity occurred in equal proportion to their respective population sizes, then the three bars depicted for each county in Figure 2 would be of equal height and value.)

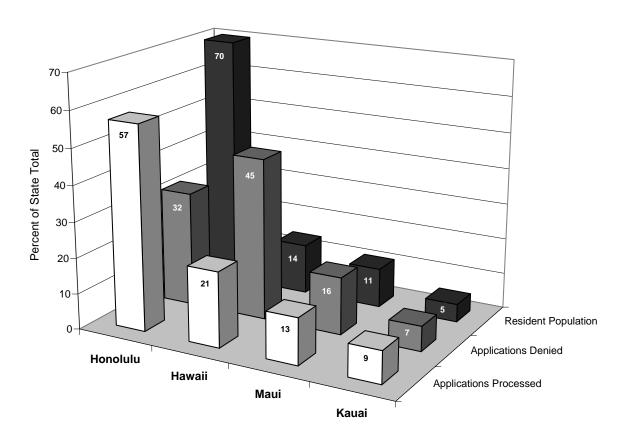
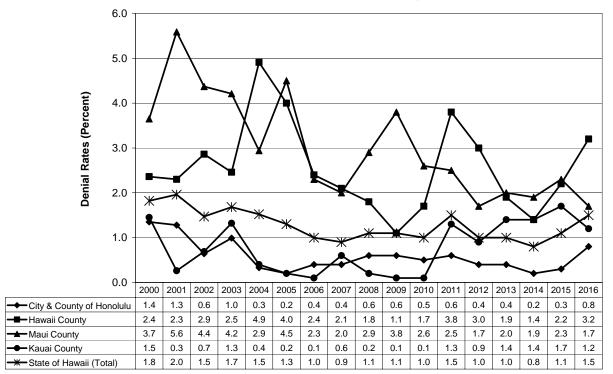


Figure 2: County Distribution of Permit Applications Processed and Denied (2016) versus Resident Population Distribution (2015)

Figure 3 (next page) presents historical data on permit application denial rates for the State of Hawaii and each of its four counties. Notable are the consistently higher denial rates reported by Hawaii County and Maui County, as compared to the lower rates reported by Kauai County and the City & County of Honolulu.

Figure 3: Firearm Permit Application Denial Rates, State of Hawaii and Counties, 2000-2016



Firearm registration activity increased dramatically over the course of the 17 years for which these data have been systematically compiled and reported (see Figure 4). From 2000 through 2016, the number of statewide permit applications annually processed increased 341.1%, the number of firearms annually registered surged 392.2%, and the number of firearms annually imported climbed 368.2%.

Figure 4: Firearm Registration Trends, State of Hawaii, 2000-2016

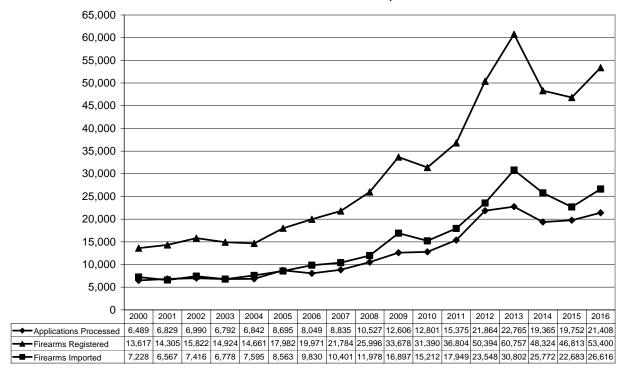


Figure 5 shows that, between 2000 and 2016 in the City & County of Honolulu, the annual tally of permits processed increased 309.9%, the number of firearms annually registered rose 383.8%, and the number of firearms annually imported climbed 342.8%.

36,000 34.000 32,000 30,000 28,000 26,000 24,000 22,000 20,000 18,000 16,000 14,000 12,000 10.000 8,000 6,000 4,000 2,000 0 2000 2001 2003 2004 2005 2006 2007 2008 2009 2010 2011 2012 2013 2014 2002 4,065 4,377 4,383 4,248 4,208 5,833 4,855 5,120 6,397 7,736 7,738 9,452 13,927 12,903 11,075 11,604 12,599 Applications Processed Firearms Registered 8,237 | 9,057 | 10,129 | 9,079 | 8,524 | 11,307 | 12,452 | 13,641 | 16,641 | 21,631 | 19,853 | 23,470 | 30,289 | 35,081 | 28,851 | 28,165 | 31,613 4,917 4,361 4,948 4,360 4,886 5,580 6,388 7,069 8,266 11,450 10,167 11,869 13,900 18,729 16,505 14,029 16,856 Firearms Imported

Figure 5: Firearm Registration Trends, City & County of Honolulu, 2000-2016

As shown in Figure 6, the number of permits processed annually in Hawaii County during the 2000-2016 period surged 407.4%, the number of firearms annually registered jumped 399.1%, and the number of firearms annually imported skyrocketed 446.8%.

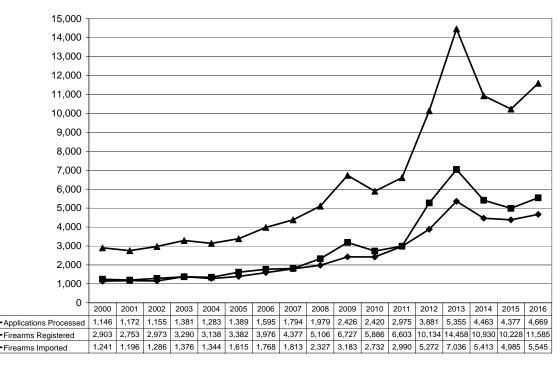


Figure 6: Firearm Registration Trends, Hawaii County, 2000-2016

Figure 7 reveals that, between 2000 and 2016 in Maui County, the number of permits processed annually increased 374.8%, the number of firearms annually registered climbed 386.1%, and the tally of firearms annually imported rose 374.9%.

8,000 7,000 6,000 5,000 4,000 3,000 2,000 1,000 0 2000 2001 2002 2003 2005 2006 2007 2008 2009 2010 2011 2012 2013 2014 2015 2004 1,568 1,965 2,777 2,794 2,086 1.264 Applications Processed 2,634 3,316 3,982 4,569 Firearms Registered 1,466 1,486 1,482 1.700 2,022 1,889 2,098 2,251 6,791 7,567 4,736 5,055 5,660 1,661 936 993 972 780 1,533 2,108 3,124 3,357 2,052 2,162 Firearms Imported

Figure 7: Firearm Registration Trends, Maui County, 2000-2016

As shown in Figure 8, the number of permits processed annually in Kauai County from 2000 through 2016 climbed 391.1%, the number of firearms registered skyrocketed 449.3%, and the number of firearms imported soared 422.4%. For 2016, Kauai County reported its record high tallies for all three categories.

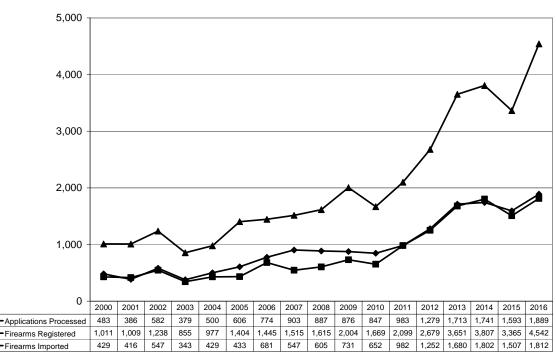


Figure 8: Firearm Registration Trends, Kauai County, 2000-2016

Permit Application Denials

As noted earlier, 1.5% (328) of all permit applications in Hawaii during 2016 were denied for cause. Hawaii's 2016 denial rate is less than half of the 4.0% denial rate reported for all state and local agencies conducting background checks for firearm permits and transfers in 2014 (Bureau of Justice Statistics, 2016; the most current national data as of April 2017).

The vast majority of the 328 total denials in Hawaii during 2016 were for longarm (260, or 79.3%) rather than handgun (68, or 20.7%) permit applications. Following a trend since this annual report was first published, longarm permit applications in 2016 were denied at a rate (2.3%) that is several times greater than the denial rate for handgun permit applications (0.7%).

Approximately two-fifths (133, or 40.5%) of the denials in 2016 were due to the applicants' prior criminal convictions, while 7.0% (23) were due to pending cases.

It is a misdemeanor in the State of Hawaii to provide falsified information on firearm permit applications, unless the falsified information pertains to criminal or mental health histories, in which case it is a felony offense (HRS § 134-17). In 2016, falsified criminal or mental health information or both were provided in 60.1% (197) of the 328 denial cases; falsified information pertaining to anything other than criminal or mental health histories was provided in 1.5% (5) of the cases; and no falsified information was provided in 38.4% (126) of the cases.

Table 2 presents broad categorical data on the reasons for denied permit applications.

Table 2: Reasons for Denied Firearm Permit Applications, State of Hawaii, 2016

| | # | %* |
|--|-----|------|
| Mental Incompetence/Impairment** | 147 | 44.8 |
| "Other" Criminal Offense | 124 | 37.8 |
| Domestic Violence*** | 44 | 13.4 |
| Drug Offense | 16 | 4.9 |
| Restraining/Protective Order | 11 | 3.4 |
| Other (e.g., non-U.S. citizen, dishonorable discharge from military) | 11 | 3.4 |
| Disqualifying Juvenile Offense | 3 | 0.9 |

^{*} Figures do not total 100% due to multiple reasons for some denials.

^{**} Includes mental health issues and treatment; drug/alcohol abuse, addiction, and treatment; and medical marijuana patients. Denials for mental health and drug/alcohol problems and treatment can be satisfactorily resolved with a verified doctor's note stating that the applicant is no longer adversely affected. While an original denial cannot be appealed or overturned, a new application may be submitted and the appropriate permit will be issued. Former medical marijuana patients can successfully apply one year after the expiration of their medical marijuana approval cards.

^{***} Includes domestic violence-related offenses and counseling/treatment.

Table 3 provides a breakdown of information entered into a description field for each denial.

Table 3: Descriptions of Firearm Permit Application Denials, State of Hawaii, 2016

| [328 Total Denials] | # | %* |
|---|----|------|
| abuse of family/household member | 19 | 5.8 |
| abuse of family/household member (x2) | 2 | 0.6 |
| abuse of family/household member (x2) + restraining order | 1 | 0.3 |
| abuse of family/household member + mental health issue/treatment | 5 | 1.5 |
| abuse of family/household member + mental health issue/treatment + substance abuse treatment | 1 | 0.3 |
| abuse of family/household member + motor vehicle theft | 1 | 0.3 |
| abuse of family/household member + weapon offense + criminal property damage | 1 | 0.3 |
| active APB from 2014 (unspecified offense) | 1 | 0.3 |
| alcohol abuse treatment | 8 | 2.4 |
| alcohol and substance abuse treatment | 1 | 0.3 |
| assault | 34 | 10.4 |
| assault (x2) | 2 | 0.6 |
| assault (x2) + abuse of family/household member | 1 | 0.3 |
| assault (x2) + abuse of family/houseriola member assault (x2) + mental health issue/treatment | 1 | 0.3 |
| assault + abuse of family/household member + harassment | 1 | 0.3 |
| assault + disqualifying juvenile offense | 1 | 0.3 |
| | | |
| assault + harassment | 1 | 0.3 |
| assault + mental health issue/treatment | 2 | 0.6 |
| assault + warrant (unspecified) | 1 | 0.3 |
| assault with deadly weapon (mainland) | 1 | 0.3 |
| battery | 4 | 1.2 |
| battery (x3) + assault | 1 | 0.3 |
| battery + domestic violence (mainland) | 1 | 0.3 |
| battery on police | 1 | 0.3 |
| burglary | 2 | 0.6 |
| burglary (x2) | 1 | 0.3 |
| crime of violence (unspecified misdemeanor) | 1 | 0.3 |
| disorderly conduct | 14 | 4.3 |
| disorderly conduct + alcohol abuse treatment | 1 | 0.3 |
| dispositions n/a for military arrests 1968-69 | 1 | 0.3 |
| disqualifying juvenile offense + mental health issue/treatment | 2 | 0.6 |
| doctor denied approval | 2 | 0.6 |
| domestic violence (mainland) | 1 | 0.3 |
| domestic violence intervention counseling | 3 | 0.9 |
| drug offense | 6 | 1.8 |
| drug paraphernalia | 1 | 0.3 |
| felony (unspecified) | 7 | 2.1 |
| felony arrest (unspecified) + mental health issue/treatment + drug and alcohol addiction | 1 | 0.3 |
| harassment | 15 | 4.6 |
| insane suspect case | 1 | 0.3 |
| kidnapping + assault | 1 | 0.3 |
| mainland indictments for racketeering, organized crime, money laundering, tax evasion, drug and other offenses (27 total) | 1 | 0.3 |
| marijuana possession (felony level) | 1 | 0.3 |
| medical marijuana patient | 42 | 12.8 |
| mental health issue/treatment | 69 | 21.0 |
| mental health issue/treatment + alcohol addiction | 1 | 0.3 |
| mental health issue/treatment + medical marijuana patient | 1 | 0.3 |
| mental health issue/treatment + substance abuse treatment | 1 | 0.3 |
| no response from California re disturbing the peace | 1 | 0.3 |
| no response from California re marijuana cultivation and sales | 1 | 0.3 |
| nonsupport (felony level) | 1 | 0.3 |
| not a U.S. citizen | 3 | 0.9 |
| positive field test for drugs | 2 | 0.6 |
| prior law enforcement contact and their observations | 3 | 0.9 |
| refused to complete necessary forms | 1 | 0.3 |
| refused to enroll in "Rap Back" program | 1 | 0.3 |
| restraining order | 10 | 3.0 |
| robbery | 1 | 0.3 |
| | | 5.5 |

(Table 3 continues on next page)

 Table 3

 (continued from previous page)

| sexual assault | 1 | 0.3 |
|---|---|-----|
| substance abuse treatment | 2 | 0.6 |
| suicide attempt | 2 | 0.6 |
| suicide attempt (x2) | 1 | 0.3 |
| suicide attempt + mental health issues/treatment | 1 | 0.3 |
| terroristic threatening (x2) + abuse of family/household member | 1 | 0.3 |
| terroristic threatening (x2) | 1 | 0.3 |
| theft | 6 | 1.8 |
| theft + fraud | 1 | 0.3 |
| theft + mental health issue/treatment | 1 | 0.3 |
| violent crime (unspecified) | 6 | 1.8 |
| violent crime (unspecified) + harassment | 1 | 0.3 |
| warrant (unspecified) | 5 | 1.5 |
| warrant (unspecified) + abuse of family/household member | 1 | 0.3 |
| warrant (unspecified) + assault | 1 | 0.3 |
| warrant (unspecified) + medical clearance needed | 1 | 0.3 |
| warrant (unspecified) + mental health issue/treatment | 1 | 0.3 |
| warrant (unspecified) + opioid use | 2 | 0.6 |

^{*} Due to rounding, figures may not total 100%.

Licenses to Carry Firearms

Hawaii's county police departments also process license applications for the open and/or concealed carry of firearms in public. Statewide in 2016, 225 employees of private security firms were issued carry licenses, and five (2.2%) were denied for cause. A total of 27 private citizens applied for a concealed carry license in 2016, including 16 in the City & County of Honolulu, six in Hawaii County, and five in Kauai County; all applicants were denied by the respective county's chief of police.

Confiscations

Three legally prohibited firearms were confiscated by registration personnel statewide in 2016. All three were "assault pistols" as defined by state law.

Acknowledgements

This report was prepared with input and assistance from the county police departments' firearm registration personnel: **Debra Agena** (August through December), Statistics Clerk, and **Melanie Wong** (January through July), Firearms Registration Clerk, Maui County Police Department; **Lori Hara**, Firearms Registration Clerk, and **Arlene Young**, Senior Police Records Clerk, Hawaii County Police Department; **Jeaneth Panoy**, Weapons Registration Clerk, Kauai County Police Department; and the Firearms Registration Section, in particular **Suzy Yamasaki**, Firearms Registration Clerk, City & County of Honolulu Police Department. As the volume of registration activity documented in this report demonstrates, these dedicated professionals work hard to serve their communities.

Reference

Bureau of Justice Statistics (June 2016). *Background checks for firearms transfers, 2013-14: Statistical Tables.* U.S. Department of Justice: Office of Justice Programs. NCJ 249849.

Firearm Registrations in Hawaii, 2017

Department of the Attorney General • Crime Prevention & Justice Assistance Division

ag.hawaii.gov/cpja

Russell A. Suzuki, Attorney General

Julie Ebato, Administrator May 2018

Prepared by Paul Perrone, Chief of Research and Statistics

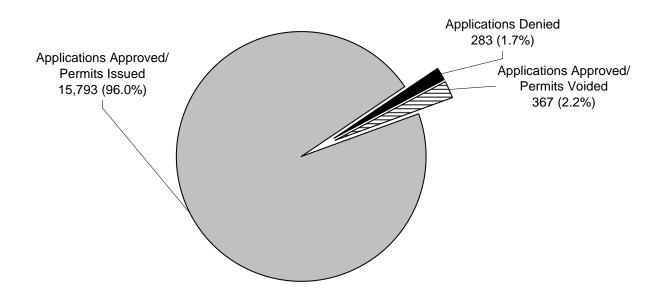
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Permit Applications Processed, Issued, Voided, and Denied

A total of 16,443 personal/private firearm permit applications were processed statewide during 2017, marking a 23.2% decrease from 21,408 applications processed in 2016. Of the applications processed in 2017, 96.0% were approved and resulted in issued permits; 2.2% were approved but subsequently voided after the applicants failed to return for their permits within the specified time period; and 1.7% were denied due to one or more disqualifying factors. Figure 1 provides additional information. Denials are described in greater detail throughout this report.

Figure 1: Firearm Permit Application Outcomes, State of Hawaii, 2017

16,443 Applications Processed



Registrations and Importations

The 15,793 permits issued statewide in 2017 cover a total of 40,635 firearms registered throughout the year, resulting in a 23.9% decrease from the 53,400 firearms registered during 2016. Over half (21,142, or 52.0%) of the firearms registered during 2017 were imported from out-of-state, with the balance accounted for by transfers of firearms that were previously registered in Hawaii. Independent estimates made during the late-1990s by the Department of the Attorney General and the City and County of Honolulu Police Department conservatively placed the number of privately owned firearms in Hawaii at "at least one million." Adding to that rough tally during the 2000 through 2017 period, a total of 561,257 firearms were registered (including some more than once, by different owners) and 276,977 were imported, but there is no way to track the number of firearms that permanently leave the state.

Permits and Registrations, by Firearm Type

In the State of Hawaii, annual permits are issued in order to acquire an unlimited number of longarms (rifles and shotguns), while single-use permits are issued to acquire specific handguns. By firearm type, 50.7% (8,002) of the permits issued during 2017 were to acquire longarms, while 49.3% (7,791) were handgun permits. The tally of handgun permits is perennially confounded, however, as some of the county police departments issue a single permit listing all handguns that will be acquired simultaneously from the same source (i.e., one permit per transaction, per HRS § 134-2(e)), while the other departments issue one permit per handgun even if they are acquired in the same transaction.

Longarms accounted for 55.1% (22,394) of all firearms registered during 2017 (40,635). Broken out further, rifles and shotguns comprised 45.0% (18,304) and 10.1% (4,090) of total registrations, respectively. The remaining 44.9% (18,241) of firearms registered throughout 2017 were handguns.

County Comparisons and Registration Trends

Table 1 shows the distribution of firearm registration activity during 2017 across the four counties and for the State of Hawaii overall.

Table 1: Firearm Registration Activity, State of Hawaii and Counties, 2017

| | C&C of Honolulu | Hawaii County | Maui County | Kauai County | State Total |
|--|--------------------|------------------|----------------|-----------------|----------------|
| Applications Processed | 10,326 | 3,223 | 1,662 | 1,232 | 16,443 |
| Applications Approved/ Permits Issued | 9,978 | 3,094 | 1,600 | 1,121 | 15,793 |
| Applications Approved/ Permits Voided | 192 | 35 | 39 | 101 | 367 |
| Applications Denied | 156 | 94 | 23 | 10 | 283 |
| Denial Rate* | 1.5% | 2.9% | 1.4% | 0.8% | 1.7% |
| Firearms Registered | 25,299 | 8,328 | 4,121 | 2,887 | 40,635 |
| Firearms Imported | 13,751 | 4,151 | 1,888 | 1,352 | 21,142 |

^{*} The most comparable national figure is a 4.2% estimated average denial rate in 2015 for jurisdictions that require a buyer to obtain, after a local agency-conducted background check, a government-issued document that must be presented to a seller before the buyer can receive a firearm (Bureau of Justice Statistics, 2017).

As compared to Hawaii's resident population distribution, firearm registration activity occurred disproportionately across the four counties during 2017 (see Figure 2). (If the counties' registration activity occurred in equal proportion to their respective population sizes, then the three bars depicted for each county in Figure 2 would be of equal height and value.)

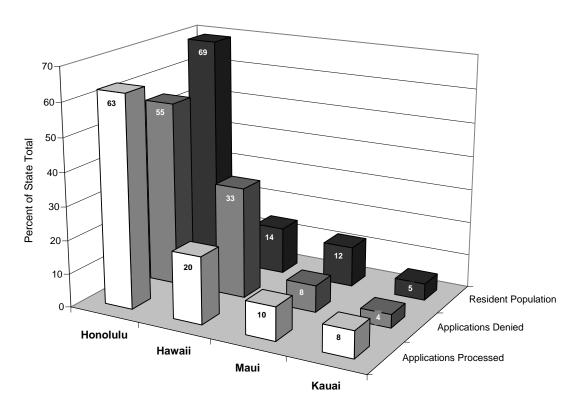


Figure 2: County Distribution of Permit Applications Processed and Denied versus Resident Population Distribution, 2017

Figure 3 (next page) presents historical data on permit application denial rates for the State of Hawaii and each of the four counties.

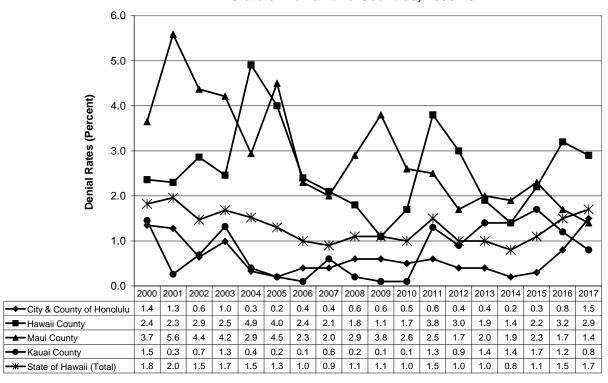


Figure 3: Firearm Permit Application Denial Rates, State of Hawaii and Counties, 2000-2017

Firearm registration activity increased dramatically over the course of the 18 years for which these data have been systematically compiled and reported (see Figure 4). From 2000 through 2017, the number of statewide permit applications annually processed increased by 153.4%, the number of firearms annually registered leaped 198.4%, and the number of firearms annually imported rose 192.5%.

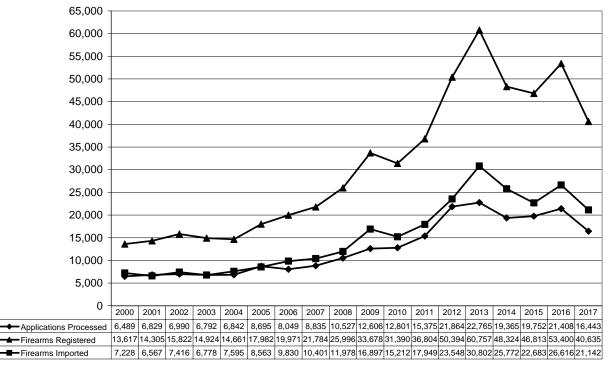


Figure 4: Firearm Registration Trends, State of Hawaii, 2000-2017

Figure 5 shows that, between 2000 and 2017 in the City and County of Honolulu, the annual tally of permits processed increased 154.0%, the number of firearms annually registered surged 207.1%, and the number of firearms annually imported climbed 179.7%.

36,000 34,000 32,000 30,000 28,000 26,000 24,000 22,000 20,000 18,000 16,000 14,000 12,000 10,000 8,000 6,000 4,000 2,000 0 2002 2003 2004 2005 | 2006 | 2007 | 2008 | 2009 | 2010 | 2011 | 2012 | 2013 | 2014 | 2015 | 2016 | 2017 2000 2001 4,065 4,377 4,383 | 4,248 | 4,208 | 5,833 | 4,855 | 5,120 | 6,397 | 7,736 | 7,738 | 9,452 | 13,927 | 12,903 | 11,075 | 11,604 | 12,599 | 10,326 Applications Processed 8,237 9,057 10,129 9,079 8,524 11,307 12,452 13,641 16,641 21,631 19,853 23,470 30,289 35,081 28,851 28,165 31,613 25,299 Firearms Registered Firearms Imported 4,917 | 4,361 | 4,948 | 4,360 | 4,886 | 5,580 | 6,388 | 7,069 | 8,266 | 11,450 | 10,167 | 11,869 | 13,900 | 18,729 | 16,505 | 14,029 | 16,856 | 13,751

Figure 5: Firearm Registration Trends, City & County of Honolulu, 2000-2017

As shown in Figure 6, the number of permits processed annually in Hawaii County during the 2000-2017 period rose 181.2%, the number of firearms annually registered jumped 186.9%, and the number of firearms annually imported skyrocketed 234.5%.

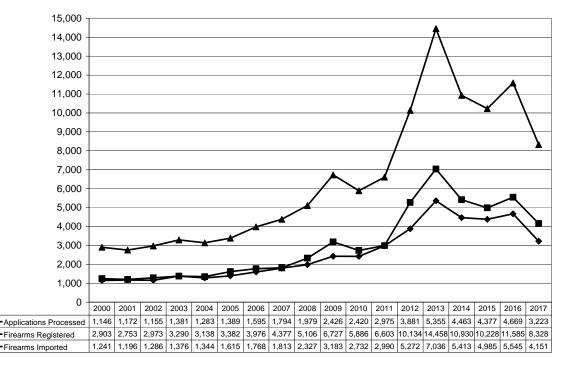


Figure 6: Firearm Registration Trends, Hawaii County, 2000-2017

Figure 7 reveals that, between 2000 and 2017 in Maui County, the number of permits processed annually increased 109.1%, the number of firearms annually registered rose 181.1%, and the tally of firearms annually imported jumped 194.5%.

8,000 7,000 6,000 5,000 4,000 3,000 2,000 1,000 0 2000 2001 2002 2004 2005 2006 2007 2008 2009 2010 2011 2012 2013 2014 2015 2016 2017 2003 1,018 1,264 1,568 1,796 1,965 2,777 2,794 2,086 2,178 2,980 1,662 Applications Processed 1.889 2,098 | 2,251 | 2,634 | 3,316 | 3,982 | 4,569 | 6,791 | 7,567 | 4,736 | 5,055 | 5,660 | 4,121 Firearms Registered 1,466 1,486 1,482 1,700 2,022 594 936 935 972 780 1,533 1,661 2,108 3,124 3,357 2,052 2,162 2,403 1,888 641 635 699 993 Firearms Imported

Figure 7: Firearm Registration Trends, Maui County, 2000-2017

As shown in Figure 8, the number of permits processed annually in Kauai County from 2000 through 2017 increased 155.1%, the number of firearms registered climbed 185.6%, and the number of firearms imported soared 215.2%.

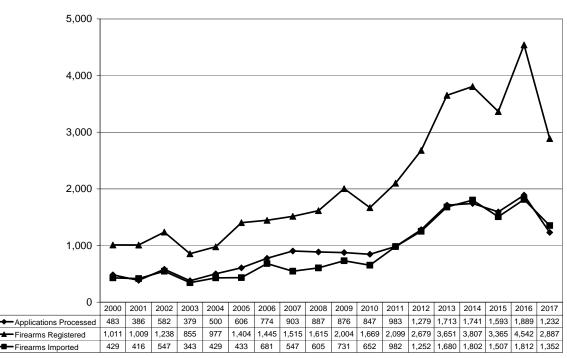


Figure 8: Firearm Registration Trends, Kauai County, 2000-2017

Permit Application Denials

As noted earlier, 1.7% (283) of all permit applications in Hawaii during 2017 were denied for cause. The majority of the denials were for longarm (195, or 68.9%) rather than handgun (88, or 31.1%) permit applications. Following a trend since this annual report was first published, longarm permit applications in 2017 were denied at a rate (2.3%) that is more than double the denial rate for handgun permit applications (1.1%).

Roughly one-quarter (67, or 23.7%) of the denials in 2017 were due to the applicants' prior criminal convictions, while 4.2% (12) were due to pending cases.

It is a misdemeanor in the State of Hawaii to provide falsified information on firearm permit applications, unless the falsified information pertains to criminal or mental health histories, in which case it is a felony offense (HRS § 134-17). In 2017, falsified criminal or mental health information, or both, were provided in 41.7% (118) of the 283 denial cases; falsified information pertaining to anything other than criminal or mental health histories was provided in 1.4% (4) of the cases; and no falsified information was provided in 56.9% (161) of the cases.

Table 2 presents broad categorical data on the reasons for denied permit applications.

Table 2: Reasons for Denied Firearm Permit Applications, State of Hawaii, 2017

| | # | %* |
|---|-----|------|
| Mental Health-Related Issue** | 139 | 49.1 |
| "Other" Criminal Offense | 69 | 24.4 |
| Medical Marijuana Patient*** | 47 | 16.6 |
| Other Reason (e.g., non-U.S. citizen, dishonorable discharge) | 20 | 7.1 |
| Domestic Violence**** | 16 | 5.7 |
| Drug Offense | 15 | 5.3 |
| Restraining/Protective Order | 5 | 1.8 |
| Disqualifying Juvenile Offense | 2 | 0.7 |

- * Figures do not total 100% due to multiple reasons for some denials.
- ** Includes adverse mental health diagnoses and treatment, and drug or alcohol abuse/addiction and treatment. Denials for such reasons can be satisfactorily resolved with a verified doctor's note stating that the applicant is no longer adversely affected. While an original denial cannot be appealed or overturned, a new application may be submitted and the appropriate permit will be issued.
- *** Former medical marijuana patients may successfully apply one year after the expiration of their medical marijuana card.
- **** Includes domestic violence-related offenses and counseling/treatment.

Table 3 provides a breakdown of information entered into a description field for each denial.

Table 3: Descriptions of Firearm Permit Application Denials, State of Hawaii, 2017

| 283 Total Denials | # | %* |
|--|-----|------|
| 9 felonies + abuse of family/household member | 1 | 0.4 |
| abuse of family/household member | 8 | 2.8 |
| abuse of family/household member - acquitted by reason of insanity | 1 | 0.4 |
| alcohol abuse treatment | 7 | 2.5 |
| assault | 15 | 5.3 |
| assault (domestic-related) | 2 | 0.7 |
| assault + abuse of family/household member + mental health issue/treatment | 3 | 1.1 |
| assault + burglary | 1 | 0.4 |
| assault + mental health issue/treatment | 1 | 0.4 |
| assault + restraining order | 2 | 0.7 |
| assault + restraining order + on felony probation | 1 | 0.4 |
| assault + terroristic threatening | 1 | 0.4 |
| assault x 2 | 1 | 0.4 |
| battery (mainland) | 4 | 1.4 |
| burglary | 1 | 0.4 |
| disorderly conduct | 4 | 1.4 |
| disqualifying juvenile offense(s) | 2 | 0.7 |
| drug addiction + medical marijuana card | 1 | 0.4 |
| drug offense | 6 | 2.1 |
| drug offense + sex abuse treatment | 1 | 0.4 |
| DUI (felony-level) | 1 | 0.4 |
| felonies (unspecified) | 1 | 0.4 |
| felony (unspecified) | 6 | 2.1 |
| harassment | 6 | 2.1 |
| harassment + mental health issue/treatment | 1 | 0.4 |
| indecency/sexual contact with child (mainland) | 1 | 0.4 |
| medical marijuana card | 46 | 16.3 |
| mental health issue/treatment | 106 | 37.5 |
| mental health issue/treatment + alcohol abuse treatment | 1 | 0.4 |
| mental health issue/treatment + alcohol and drug dependence | 1 | 0.4 |
| mental health issue/treatment + false info (unspecified) on application | 1 | 0.4 |
| mental health issue/treatment + substance abuse treatment | 3 | 1.1 |
| motor vehicle theft + alcohol abuse treatment | 1 | 0.4 |
| motor vehicle theft + harassment + substance abuse treatment | 1 | 0.4 |
| no response from California re motor vehicle theft arrest | 1 | 0.4 |
| no response from Georgia and Illinois re prior arrests | 1 | 0.4 |
| not a U.S. citizen | 1 | 0.4 |
| positive field test for drug use | 3 | 1.1 |
| resisting arrest | 1 | 0.4 |
| restraining order | 2 | 0.7 |
| sexual assault | 6 | 2.1 |
| spousal battery (mainland) | 1 | 0.4 |
| substance abuse treatment | 7 | 2.5 |
| terroristic threatening | 2 | 0.7 |
| theft | 1 | 0.4 |
| theft + mental health issue/treatment | 3 | 1.1 |
| unknown disposition for unspecified felony arrest | 1 | 0.4 |
| warrant | 14 | 4.9 |

^{*} Due to rounding, figures do not total 100%.

Licenses to Carry Firearms

Hawaii's county police departments also process license applications for the open and/or concealed carry of firearms in public. Statewide in 2017, 225 employees of private security firms applied for and were issued carry licenses, and there were no denials. A total of 14 private citizens applied for a concealed carry license in 2017, including seven in the City and County of Honolulu, three in Maui County, two in Hawaii County, and two in Kauai County; all applicants were denied by the respective county's police chief.

Confiscations

One "assault pistol," as defined and prohibited by state law, was confiscated by the City and County of Honolulu Police Department in 2017. This was the only confiscation reported by firearm registration personnel statewide for the year.

Acknowledgements

This report was prepared with input and assistance from the county police departments' firearm registration personnel. As the volume of registration activity documented in this report demonstrates, these dedicated professionals work hard to serve their communities.

Hawaii County Police Department

Arlene Young, Senior Police Records Clerk Lori Enomoto, Firearms Registration Clerk Michelle Kaaukai-Perreira, Firearms Registration Clerk

City and County of Honolulu Police Department

The entire Firearms Registration Section, in particular: Suzy Yamasaki, Firearms Registration Clerk

Kauai County Police Department

Scott Yamaguchi, Weapons Registration Clerk

Maui County Police Department

Debra Agena, Statistics Clerk **Melanie Wong**, Firearms Registration Clerk

Reference

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