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IN THE UNITED STATES DISTRICT COURT FOR THE EASTERN DISTRICT OF CALIFORNIA

WILLIAM WIESE, ET AL.,

Plaintiffs,

Case No. 2:17-cv-00903

VS.

Sacramento, California

XAVIER BECERRA, ET AL., February 5, 2018

1:00 p.m.

Defendants.

MOTION HEARING
BEFORE THE HONORABLE WILLIAM B. SHUBB
UNITED STATES DISTRICT SENIOR JUDGE

APPEARANCES:

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THE COURT: But there are new claims.

I'm familiar with the allegations of the complaint. I just wasn't sure when the Court considered -- at the time it considered the preliminary injunction motion what was before the Court.

THE COURT: You were here. Am I right that those claims were not presented at the time I considered the preliminary injunction motion? Because I don't remember talking

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about them in my order.

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1 MR. LEE: Your Honor is correct.

THE COURT: Okay. So would you make sure that we're on the same wave length here. Tell me what's new in this complaint.

MR. LEE: Well, there is a claim under the California Constitution, and that is to address a specific argument that the defense made with regard to the takings argument that the magazines could be permanently altered so as to prevent their characterization of a taking.

Now, I will say, however, that I don't believe that that issue was raised in the defense's motion, so I don't think that there is a lot of briefing on that specific issue. But that is the reason why there is a claim under the California Constitution really to address that specific issue.

Because the California Constitution goes beyond what the federal constitution says about taking property and also provides for any damage to property.

THE COURT: Discuss that a little further. What does the California Constitution say about taking that the U.S. Constitution does not?

MR. LEE: That a damage to property can also constitute a taking. Not just a taking of property.

THE COURT: Okay. So that's important because I did address that on the federal taking claim, and I said -- I distinguished between injunctive relief and damages, right?

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MR. LEE: Correct, Your Honor.

THE COURT: You're telling me now that you can get damages under the California Constitution.

MR. LEE: No, no, no. When I mean damage, Your Honor, damage as in damage to property. So the federal constitution -- and the exact words are escaping me -- but it says that there shall be no taking for public use of private property without just compensation being paid.

The California Constitution goes one step beyond that and says not just taking but also damage to private property.

So this really was to address a very -- I wouldn't say minor -- but a very salient point that the defense has raised, which is that holders of large-capacity magazines can permanently alter them to avoid its characterization as a taking. So that's why that claim was included in there.

THE COURT: Lucas distinguishes between complete taking and partial taking, right?

MR. LEE: I think Lucas talks about whether or not the police powers of the state can be used to completely deprive an owner of all economic activity or benefit of their property.

THE COURT: So are you saying that California Constitution is a way around Lucas?

MR. LEE: In a sense in that to the extent that the state is claiming -- and I don't think they claimed this in their briefing, so I'm a little bit at a loss to recall that

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    exactly -- but to the extent that the state is claiming, well,
    you can always permanently alter the magazines by riveting them
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    or epoxying them so that they can only hold 10 rounds or less,
    we're saying, okay, that is a taking under every theory that we
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    have pled including the federal taking, but we'll go one beyond
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    that and also say that it's a taking under the California
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    Constitution because the California Constitution specifically
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    contemplates damage to personal property or damage to private
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    property.
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So to the extent that the state is saying, well, you can damage your property, and it's not a taking, we beg to differ, obviously, and the California Constitution speaks to that.

THE COURT: Let's stop there for a minute. What's the answer to that?

MS. GORDON: So a few answers, Your Honor.

First of all, just to re-characterize or correctly characterize what the state has said, when we talked about modification -- and we raised it somewhat in our briefing -- it's not a main point -- is we were saying modification is yet another way that an owner of a large-capacity magazine can realize some of its value.

So under Lucas it can't be that you're being deprived of all economically beneficial use because one thing you can do in addition to selling it or bolting it out of state would be to modify it.

1 THE COURT: Permanently modify it.

MS. GORDON: Yes. Absolutely permanently modify it.

Not good enough to use chewing gum or anything that could be removed quickly.

So the California Constitution does not actually add anything because -- and we address this in our briefing, and I did not see any response in the opposition -- plaintiffs have not suggested that the law banning large-capacity magazines in any way damages a large-capacity magazine, first of all, at all; second of all, within the meaning of the California Constitution. So the City of Sacramento case --

THE COURT: I have no practical experience with the California constitutional provision on taking without just compensation.

When they say damage, Mr. Lee suggested it means economic damage. So, you know, you're not actually physically damaging the magazines. If you're making them less valuable, Mr. Lee suggests that is covered by the California Constitution.

MS. GORDON: But I think that's incorrect. In the City of Sacramento case that we cited in our brief says that, yes, the California Constitution did add the word "damage," but it wasn't intended to expand the scope of compensation. It was beyond what the federal constitution provides for.

THE COURT: What case is that?

MS. GORDON: I can get you the exact cite, but it's

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MR. LEE: Your Honor, I am actually referring to physical damage to personal property. Because let us say that the state said, okay, turn in your magazines to me as an agent of the state, turn in your magazines to our bureau of firearms

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Since I just had to have one of the toilets in my house replaced, if your old toilet wears out and somebody comes in and replaces it with a brand new toilet, they have modified my house but they haven't damaged it. So there is a difference.

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MR. LEE: If the state says, well, we have certain water-flow requirements now, turn in your toilet so that we can

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permanently modify it so that the tank can only hold x-number of gallons of water as opposed to why, and, by the way, you're going to have to live with this in this -- I think it's been damaged.

THE COURT: You do.

MR. LEE: Here is where the distinction comes in. We all agree if the state said turn in your magazines, we, the state, are going to take your magazine, we are going to rivet it, and we are going to give it back to you in a way that you can no longer hold more than 10 rounds in it -- and, by the way, this process is simply wasted space. All it does is it puts a spacer in there.

THE COURT: I know.

MR. LEE: I think we'd all say, okay, the state is damaging your property.

However, what the state is saying here -- and they're not even really saying it because, again, they've issued no regulations on this -- they're saying, we leave it up to you to do it, Mr. Private Citizen.

I fail to see how a law that says -- that compels me at gunpoint to do something or suffer the consequences of the state, you must now damage your property, you must give up a certain portion of your property to the public good, that is damage.

THE COURT: I see what you're saying. That's only one

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calling damage.

- thing that they're suggesting you might do. The other thing
 they're suggesting you might do is sell it to an authorized gun
 dealer, which doesn't damage it, or take it to Nevada and sell
 it there. So there are other options besides what you're
 - MR. LEE: There are three options on paper. But I think as we pointed out, and the argument that we make and the argument that we plan to present to the Court, is that those aren't really realistic options.

In the first place, we're talking about hundreds of thousands of magazines. You have to -- and I think we addressed this at the preliminary injunction hearing -- you have to literally drive to the border before you can even offer it for sale. So you can't really take it out of state unless you know somebody out of state or have some storage.

And I think it's a lot to say, well, you can still have your Second Amendment constitutional right to own a firearm, but we're going to make you to do it in two different states because we don't like this particular aspect of the firearm.

THE COURT: But you're still stuck with Lucas. And you have to take all of it. "Why not take all of me." You have to take all of it.

Unless you qualify under this California concept of damage
-- and that's why I'm exploring that with you -- your other
argument about taking it out of state and selling it to a

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licensed dealer is impressive. Believe me. But I don't know that it rises to the level of a total taking.

MR. LEE: Well, I mean, if this is the way we treat takings cases, I mean, the government can always say -- I think we talked about this in the context of emissions in automobiles.

Let's say the state mandated that we all drive clean automobiles, and that you have to now turn in -- you have to now convert your fossil-fuel automobiles. And either drive it to Nevada and get rid of it that way or sell it. Okay. Putting aside the issue that there is no market for these things.

THE COURT: They might do that, you know. I wouldn't be surprised. But the only reason they don't do it is they will make so many people upset that they won't vote for them. But other than that I don't know that it constitutes a taking.

MR. LEE: Well, from our perspective, Your Honor, as firearms advocates, if it's a popularity contest, and it's simply a matter of everyone who is a voter will be angry, we're on the losing one of these every time.

What we're trying to do is establish what's right. If it's wrong for the government to say you have to now surrender your fossil-fuel automobiles --

THE COURT: You know, it's not what's right and what's wrong. It's what's legal and what's not legal. I may have some subjective view about what's right and wrong, and it's not worth a nickle unless it's also illegal. And so this is not a

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question of right and wrong.

MR. LEE: I appreciate that, Your Honor. I mean,

we're here not just -- but we're not just here out of the love

of law itself but because there is an important principle at

stake. And that's many people who have lawfully owned these

magazines for many years, for 20 years or more, peaceably,

without incident, are now being forced to turn them in,

essentially.

And, really, the three choices on paper that the state says, well, you can always sell it, I think we intend to show at trial there is no viable market for large-capacity magazines that are 20 years and older. I mean, who is going to really buy this. If any one, pennies on the dollar.

THE COURT: That's true in any takings case. In a classic eminent domain case, the trier of fact, which is a jury, if somebody demands it, has to decide how much the property which the Government is taking is worth. And it could be worthless, in which case the jury will come back with an award of zero. That's always the case.

MR. LEE: Well, again, and we appreciate that, that there is always this problem, that's why we're here is because we're trying to get ahead of this before it becomes a problem.

I mean, at the end of the day, this is simply a confiscation. And what we're saying is that the government can't simply outsource its -- the government put it on others to

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say, okay, we don't want these items anymore, fossil-fuel vehicles or high-capacity magazines, we're going to give you three options but really those are not viable options.

THE COURT: It sounds to me like what you're saying is you want to go to trial because you want to persuade the trier of fact that there is zero value to these magazines if the state law goes into effect. But zero is zero. Don't you have to convince me first that that is a tenable argument to make?

MR. LEE: What I want to do is to convince Your Honor that the state has just boldly thought they can compel everyone to turn in the magazines and not even give a thought, not even give a thought as to whether or not we have to actually pay these people, or there needs to be some process, or there needs to be some scheme or administration or process for claims, or establishing a bureau of firearms claims database.

They didn't give it any thought whatsoever because they assumed that they could simply do this with a snap of the fingers because police power of the state, dangerous items, mass shootings, we can do what we want.

And they didn't give any thought to whether or not all the law abiding people in the state who have owned these things for 20 years plus without incident, that's what I'm trying to impress upon Your Honor.

THE COURT: You may impress me -- and you do -- but I don't know that that necessarily gives you a claim. I'm

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thinking about this California concept of damage right now. I'm thinking about Lucas. I'm not so much thinking about what I subjectively think is fair.

MR. DIGUISEPPE: Might I add something, Your Honor -THE COURT: Yes.

MR. DIGUISEPPE: -- if you don't mind, on that point about damage, and what it means, and this concept of altering LCMs, large-capacity magazines, which is how we came to the California Constitutional provision at issue.

Well, there are a lot of magazines, and who knows how many, where if you were to alter them or force a person to alter them to reduce capacity, they have a firearm which only accommodates that magazine in that particular formation as a large-capacity magazine.

And so if their magazines are altered in that regard such that the firearms are no longer even compatible with the firearm, presumably this is the reason why under SB 1446 there was a specific exception as to that version, then that is a complete taking in the sense of it's a situation like the toilet example. The toilet wouldn't work. Put a new toilet and it doesn't work. It's no good.

THE COURT: Are you saying that if they modify the magazine, it will not fit the weapon that they own, is that what you're saying?

MR. DIGUISEPPE: That the firearm is only made to

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accommodate that size magazine assuming you can even alter in such a way that it would still accommodate that magazine.

THE COURT: But they can get another gun.

MR. DIGUISEPPE: And they have to go buy another gun. That's like saying it's okay for us to take your car because you can go buy another one.

THE COURT: Okay. I hear that.

MR. DIGUISEPPE: And then as far as --

THE COURT: Finish.

MR. DIGUISEPPE: I apologize. You know as far as the other options, which is the other two elements here, going across and selling the firearm across state lines, or storing it across state lines or selling it, the viability of a market is a problem.

I mean, we're talking also about the bundle of rights here. So if Lucas requires full-on taking of everything -- and we're now focusing on damage and what's the most natural construction of damage, even if it is physical damage. Nonetheless, property rights come in a bundle, a bundle of sticks. A number of those sticks include the ability to sell it in the market that you please to sell it, to get the best profit that you can, not in a forced situation with somebody who doesn't really want to buy it, nor would the property rights make any sense and you would lose clearly one or more sticks of that bundle if you were required to go store that out of state and not have access to it

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unless you drove to Arizona, Nevada.

THE COURT: Ms. Gordon, you may or may not want to address this argument that Mr. Lee made. But in almost every context that I can think of, when the state or any government decides to do something like this, they usually do provide or at least think about compensating the person whose property has been either totally taken, damaged, or even de-valued.

I know of many things I've read about where the city or somebody will say turn in your guns and we will give you this. They almost always at least think about compensating the person who has been deprived of their property in some way. Why not here? Why not? You may not want to address that.

MS. GORDON: I'm happy to address it, Your Honor, of course.

So it is true that sometimes states will compensate, turn in your gun, but that doesn't follow that that's because otherwise it would be a compensable taking. It could equally be because it provides another incentive to come in and voluntarily turn over your gun, which is not necessarily something that many parties wish to do.

Here, it's not actually correct to say that the state gave no thought to compensation. You can see it in the legislative history that I believe that plaintiffs attached to their request for judicial notice. It doesn't matter, actually, if the legislature ever thought about it, but they did, and they came

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to the conclusion that it is not a taking so there is no compensation required.

And nothing that is in the complaint in any way undermines that conclusion. You can make whatever complete conclusory allegations that you want that these aren't viable options, but you still can't get around the fact that we haven't taken all economic value.

THE COURT: Other examples I can think of even where they don't take all economic value they usually give you a grandfather clause. They'll say existing magazines are excluded and so forth. I just have a hard time thinking of many examples where there is even a partial taking in that sense that there isn't some thought given to compensation.

I know, for example, one of you cited seizure of contraband. There is an example where you don't compensate people for seizing contraband, but everybody knew it was contraband to start with.

You're shaking your head. Maybe sometimes they change the law. But it's hard to find examples where government does that kind of thing to people.

MS. GORDON: So we cited a number of examples, and the Court took notice of them both in its order on the preliminary injunction, and we cited them again in our motion to dismiss, the Akins case -- and I don't know how you say it, but it's like Fesjian case -- and these are all sort of getting rid of

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possession of machine guns, and those are not compensable
takings.
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It's also true that in the other line of cases that we cited in the reply people did not necessarily know that something was contraband. So Mrs. Bennett, who is the half owner, legally, of an automobile in which her husband, unbeknownst to her, illegally had sex with a prostitute, and the State of Michigan says that they forfeited the car. Mrs. Bennett says but it's half my car. I have half title to it. I own it. I didn't do anything wrong. I'd like to be compensated. And the Supreme Court says no because this is not an exercise of eminent domain power.

THE COURT: Well, now --

MR. DIGUISEPPE: That's a situation where that was used in a crime.

THE COURT: I remember that. Yes. I remember that case. I think the facts would have been different, for example, if she had some of her own property in the car, and they seized that, and it wasn't his.

But when you jointly own something with somebody else, it's almost a fundamental maxim of American law that each of the joint owners is responsible for the actions of the other --

MS. GORDON: Perhaps.

THE COURT: -- with regard to that property.

I have a joint bank account with my wife. She wants to

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write a check on it. She writes a check. That's what joint tenancy means. So I don't have a problem with that.

And I can cite isolated examples where it comes close to giving me a problem, but this seems, to me, to be rare that any government comes in and does this kind of thing to its citizens without some attempt to compensate them for it.

They could have done this. How many of these magazines are there? All the money the State of California has, why couldn't they have just said we will give you some compensation for this.

MS. GORDON: Because they legally don't have to, Your Honor, because it's not a taking.

THE COURT: If the State of California doesn't have to do something, they don't do it.

MS. GORDON: I don't know about that as a general matter. But, here, the question isn't what we all might have preferred. It's whether it's legally required. And it's not for the reasons that we've stated.

And, again, when the state said no more brass knuckles, no more various other things, they didn't compensate. The only reason why we're not hearing about it is because nobody sued under the takings clause. It's not a taking.

THE COURT: What happened when they outlawed brass knuckles? You mentioned that last time.

MS. GORDON: I don't actually know. I should really go back to look to see what happened.

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THE COURT: Everybody went in and turned in their brass knuckles.

MS. GORDON: I've typed in every variation of like brass knuckles, grenade, blade, anything that I could think of that could be harmful in every database I can find to try to see what actually happened and pretty much nothing.

THE COURT: My grandson is a black belt in Taekwondo in another state, and he has nunchucks. So I tell him when he comes to California don't put the nunchucks in the car. So there is an example.

MS. GORDON: Right.

MR. LEE: Well, Your Honor, if I may just continue what Your Honor's line of thinking on this -- or continue on Ms. Gordon's argument on this.

I mean, just because people haven't sued up to this point on these issues where they could have and should have, perhaps, I mean --

THE COURT: That's why I asked her what happened.

Look, I don't want to digress too much. But you raised a question. I wanted to see what her response is. And I think I have the gist of her response, which is they don't have to so they don't have to justify why they didn't do something that they don't have to do.

MR. LEE: But it's a self-fulfilling justification. We don't have to because we don't have to. I don't know if

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that's a tautology or -- but we don't have to compensate you because it's the police power of the state, and we have the power to unilaterally declare your property to be contraband.
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MS. GORDON: Well, we do, Your Honor. So we do not have to compensate because this is not a taking under any form of taking that exists. Under any case that has been cited, it is not a taking. So if I wasn't clear, that's my phrasing.

Also I have the cite for damage. It's Customer Company versus City of Sacramento. It's 10 Cal.4th 368. The pin site is 379. And it says, the words "or damaged" were added in actually 1879 to clarify that the government was obligated to pay just compensation for property damaged in connection with the construction of public improvements even if the government had not physically invaded the damaged property. That is what damage means.

THE COURT: Still, they're not defining damage very precisely.

MS. GORDON: That's the best definition that I could find. It just appears. It doesn't really say why.

THE COURT: I think we've probably discussed this as much as we can. I would like to go on to the equal protection argument now. Is that yours?

MR. DIGUISEPPE: Sure.

THE COURT: Go ahead.

MR. DIGUISEPPE: Well, as this is the state's motion

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to dismiss, I think it's important to note, specifically, that what the standard we're looking at here is simply, as their own case law citations indicate, whether we've plausibly stated a claim, something that's not speculative.

And I would note that in their reply and their briefing they say that the plaintiffs have not alleged that there is no conceivable basis for the exception, nor have they alleged that there is no rational relationship.

Well, that's not true. In the second amended complaint, page -- paragraphs 111 and 113 specifically those allegations are made on the face of it.

And there is nothing to this notion that the claim of equal protection is subsumed in the Second Amendment claim. The cases that they cite in support of such an idea are quite different than what we have here.

So, for example, they were citing the cases of Kwong, out of the Second Circuit, and the Flanagan case. The Flanagan case was really the big one because that one goes through and cites all the other cases that the AG relies on here for purposes of this argument.

So the Kwong case, really, though, all that did, if you look at it, actually read it, it did not rule or hold that the -- a failed Second Amendment complaint led to necessarily a failed equal protection claim. They analyzed both of those separately. They found that the Second Amendment claim wasn't valid and

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moved right on to equal protection.

THE COURT: So is your equal protection claim that your clients can't possess these magazines, but that police officers and some others can, is that your argument?

MR. DIGUISEPPE: Well, actually, it's specific to the Hollywood situation. We're dealing with that situation, which it really stands out in the briefing from the state. There is absolutely no attempt to even make up a rational argument or reason for that.

THE COURT: Movies, television and video, right?

MR. DIGUISEPPE: Essentially. And there is no effort at all. So to come to us and say you all haven't stated a claim plausibly on the face of your allegations without even bothering to provide a justification at all for this, which shows there is no such justification, it obviously falls flat on its face, such an argument.

THE COURT: Is there any other category that you believe has been treated disparately? Police officers, Hollywood, anybody else?

MR. DIGUISEPPE: Well, we had noted, in other context, the fact that there had been exemptions previously -- or we still say under the co-existing SB 1446 and Prop 63 different categories of individuals who previously had exemption, and now I guess they wouldn't if we were to adopt --

THE COURT: But the ones that are exempt fall under

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1 | these categories that we mentioned.

- 2 MR. DIGUISEPPE: The focus really is the Hollywood 3 situation.
 - THE COURT: So what's the test that the Court needs to apply to see whether the state can discriminate in favor of those categories?
 - MR. DIGUISEPPE: Well, our position would be that it should be strict scrutiny because of the implication of the fundamental right at issue.
 - THE COURT: Any other courts apply strict scrutiny in this context?
 - MR. DIGUISEPPE: I have not found an example in this particular context. But fundamental rights in the context of looking at it from the perspective of what's the best test or the right test, the focus is always fundamentally on the nature of the right at stake, and there is no question or dispute that the right at stake is a fundamental one.
 - THE COURT: Well, we'll see. Because that's the argument that it rides on the Second Amendment. Because if it rides on the Second Amendment, then you either have a Second Amendment argument or you don't.
 - If you do, you get strict scrutiny. If you don't, you don't get strict scrutiny. So isn't that how they are tied together?
- MR. DIGUISEPPE: That might be one way to tie them together. But the danger here that the state is going for is

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- not that you just have that tying, but that in fact if the

 Second Amendment claim is no good, then there is no other claim,

 there is no vagueness, there is no overbreadth, there is no

 equal protection because it was necessarily subsumed.
 - THE COURT: Well, I'll address that with Ms. Gordon then.
 - First, tell me what the standard is. And if you think it's not strict scrutiny, tell me what it is. And then tell me what the justification is for excluding Hollywood and police officers from this law.
 - MS. GORDON: Okay. So the standard, if we're only talking about Hollywood, is rational basis. The standard again if we're -- and the courts have been very clear that if you're actually bringing a Second Amendment challenge, you bring a Second Amendment challenge, and you don't bring it through equal protection so that you can get a higher level of scrutiny. I very much contest that there is a fundamental right to possess a large-capacity magazine as opposed to --
 - THE COURT: Not unless it comes under the Second

 Amendment. I think that's what I was trying to make clear to

 Mr. DiGuiseppe. I follow you there.
 - MS. GORDON: And even if we're talking about the Second Amendment, this Court has already made the determination, as a matter of law, that intermediate scrutiny applies and has found that the law passes intermediate scrutiny. So it would

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- follow that it's also going to pass rational basis. The only
 basis of the equal protection clause challenge is the Hollywood
- 3 exception.

- 4 THE COURT: Not police officers.
- MS. GORDON: No. There are other, obviously,

 exemptions that Your Honor has pointed to. But if you look at

 the complaint, the only exception that is actually mentioned in

 equal protection is Hollywood.
 - It is not the state's burden at this stage, actually, to provide a justification on rational basis. It is plaintiffs' burden to show that there is no conceivable basis, which doesn't just mean stating that.
 - THE COURT: But when you get into pleading, and you start trying to apply Iqbal and Twombly to this kind of a question, it's very difficult to expect the plaintiff to tell you the details of a negative.
 - MR. GORDON: I understand that. But that is the burden.
 - But just to add to that, since we're standing here, this is a Hollywood exemption, and my understanding is that the way that it works is that someone has to go and get a permit so that they can use a large-capacity magazine that is loaded with blanks for TV, right, for video, for a movie.
 - That does not raise the same public safety concerns of mass shootings and the murder of law enforcement, right, that just

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- 1 | having a large-capacity magazine out in the world has. What I
- 2 have just said under the case law is sufficient to defeat
- 3 rational basis. Because if anyone in this courtroom could come
- 4 up with a justification for this exemption right now under
- 5 rational basis, it would pass.
- 6 THE COURT: So here's your argument then. Correct me
- 7 | if I'm wrong. It doesn't give Hollywood the right to possess
- 8 these magazines anymore than it gives anyone else the right to
- 9 possess them. It only gives them the right to petition the
- 10 | state to possess them upon the condition that they load them
- 11 | with blanks.
- 12 MS. GORDON: And as a loan. So it's not permanent.
- 13 THE COURT: Once they finish, they don't get to keep
- 14 them.
- MS. GORDON: No, they do not.
- 16 THE COURT: And it's not just Hollywood. If you
- wanted to do it in Pismo Beach, or Lodi, it doesn't make any
- 18 difference.
- MS. GORDON: I think we're using Hollywood as a
- 20 | shorthand for entertainment industry.
- 21 THE COURT: Do they have to be in the entertainment
- 22 | industry, or suppose one of these people in the courtroom just
- 23 | decided I want to do a You Tube video, and I want to do this,
- 24 | could they apply also?
- MS. GORDON: I don't know. I know that there are very

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specific permit requirements. Although, I was not able to

actually lay my hands on them in time. If the Court is

interested, I'm happy to provide what the permit requirements

are.

THE COURT: Well, it might help your argument if you could say anybody could do this.

MS. GORDON: It certainly would, but it is also not alleged, for example, that any of the plaintiffs tried to get this exception because they are making a movie and they wanted to use a large-capacity magazine loaded with blanks, and for some reason that violates the equal protection clause. They couldn't get it. There is no such allegation really just looking at it on its face. Again, I am happy to give the Court supplemental authority.

MR. DIGUISEPPE: Your Honor, may I respond?
THE COURT: Yes.

MR. DIGUISEPPE: I don't have the statute in front of me. Maybe Ms. Gordon does. But I don't believe there is anything in there that says that the magazine has to be loaded with blanks and/or empty. There is not such a restriction. I have to go back to check the language to confirm. And I was trying to find it here in walking around. But I don't think that's there.

And then aside from that, there is no restriction or overseeing after these people are granted access to these

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magazines. I mean, yeah, I guess it's for the purpose of running around on the movie set, but especially if there is no restriction or requirement that it be blanks or empty. We're just assuming that, I think.

THE COURT: I'll bet you that there are exceptions like that for brass knuckles and nunchucks and all these other things, too. Because you do want to make movies about things that people can't otherwise possess. And it would be a serious encroachment on probably the First Amendment if somebody couldn't do that under any conditions at all.

MR. DIGUISEPPE: Well, what I'm saying is that if we're making a comparison or looking at the classification distinction here and using the justification that she provided, is that the nature of what has to be in the magazine and then also what happens with it after it's given to these Hollywood folks, there is nothing in the statute, at least, especially with no regulations, that require some kind of oversight.

THE COURT: Why don't you tell me what the statute says instead of both of you speculating on it. This is your burden. Tell me exactly what the statute says on this exception.

MR. DIGUISEPPE: I'm looking that up. Hang on.

So this is what it says. It says section 32310 -- and the statutory section at issue is 32450.

It says, 32310 does not apply to the purchase or possession

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of a large-capacity magazine by the holder of a special weapons permit issued pursuant to various statutory provisions for any of the following purposes: Subdivision A, for use solely as a prop for a motion picture, television or video production.
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That's it. Nothing in there that says it has to be an empty magazine, blanks, or otherwise rendered non-harmful.

THE COURT: But they do have to get a special weapons permit?

MR. DIGUISEPPE: That's true.

THE COURT: And there is nothing stopping your clients, or you, or anybody else from applying for a special weapons permit if you want to do that, right?

MR. DIGUISEPPE: Well, the difference here, though, is that while it is granted to a person with a special weapons permit, that person in the real world would be a Hollywood producer, movie maker, and that person is just going to hand it to whomever is happening use it in that scene. It's not that Matt Damon and these guys actually have these permits themselves. They get to run around, do what they want with them, and who knows whether they can bring them home. There is nothing in there that says that they have to keep it on set. They could bring it home. They could show it off at a gun range. I don't know. There is nothing that limits the use from --

THE COURT: But if I'm applying intermediate scrutiny,

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- they don't have to dot all the Is and cross all the Ts, make it
 impossible for Matt Damon to go home and use it.
- MR. DIGUISEPPE: All I'm doing is responding to her

 claim that there is a rational basis at least for this. And

 based upon what she said, there is no such viable point.
- 6 THE COURT: What else did you have to say?
- 7 MS. GORDON: Solely as a prop is a limitation, Your 8 Honor.
- 9 THE COURT: A prop could be loaded.
- 10 MR. DIGUISEPPE: That just means --

blank cartridges specifically.

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- MS. GORDON: If you look in our reply brief at

 page 16, I went through, and I went through some of the

 regulations. And if you look at Cal Stats. It's 2010. It's

 Chapter 711 and then Section 6. That's where it talks about
 - I really tried to get as much as I possibly could on this exception to help the Court. Again, there really is no credible allegation that the Matt Damons of this world are responsible for gun violence with large-capacity magazines. That's not the problem that the state is trying to target with its large-capacity magazine ban.
 - THE COURT: Unless there is something pressing on this issue, did you want to talk about the vagueness claim or any of the other claims?
- MS. GORDON: Your Honor, I think --

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THE COURT: Overbreadth.

MS. GORDON: I think we're sort of repeating ourselves. So I'm happy to talk about the vagueness claims, but I think Your Honor has already ruled, and there is nothing new. That it fails because the basis of it is that there are two different chapterings, and Your Honor has already held, well, the later-enacted one controls. And even if it didn't, that's not vagueness. That's a statutory construction or interpretation question.

Overbreadth. There is no Second Amendment overbreadth, nor have plaintiffs cited to any cases suggesting that there is Second Amendment overbreadth. Again, if there were, it is duplicative, right, because it has to actually subsume a substantial amount of protected conduct, and this law does not.

THE COURT: All right. I don't know of any other questions that I wanted you to address. Is there anything that we haven't talked about yet that you wanted to address?

MR. LEE: Your Honor --

MR. DIGUISEPPE: Just on the vagueness issues there. If we could, quickly. Just to point out, as we had said in the reply, which the Attorney General did not respond to at all, what Bustamonte was really applying, going back to cases where it's pointed out that there is actually a presumption against a repeal of a later statute -- of an earlier statute by a later statute, and we've already cited the evidence regarding that.

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And also, we've got an example of what was dealt with by the legislature specifically with respect to Prop 63 with AB 103, where you had the legislature taking an express affirmative action to repeal a provision that was earlier in time in order to make it clear that there was not going to be a -- that both statutes were not to survive.

Also, too, I think the existence of the clearly reasonable exemptions that nobody can refute that are in SB 1446 regarding all those categories, the AG has never claimed, and I don't think she could claim, that these should apply.

THE COURT: What are you taking about?

MR. DIGUISEPPE: Well, for example, people who happen to find a large-capacity magazine and surrender it to the police, the museum curators, and the forensic lab techs, all those were specifically crafted as exemptions to this prohibition under SB 1446.

The reasonableness of those really undercuts the notion that the legislature intended to just completely get rid of them for purposes of Prop 63. Because there could be no reason not to exempt them.

So that is further evidence of an intent to at least have them be concurrent in so far as we can read them together or have SB 1446 be the one that applies.

THE COURT: Let me give Ms. Gordon a chance to respond to that. That's a good point. All these other exemptions, is

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     it your position they no longer apply?
              MS. GORDON: Correct.
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               THE COURT: Why not?
              MS. GORDON: Because it is the later-enacted statute
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     that controls.
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               THE COURT: And I've already said that.
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              MS. GORDON: Correct. And even if it didn't, it
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     wouldn't be vagueness. It would be a different problem.
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               THE COURT: Is it your interpretation that those
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     exemptions no longer apply, curators of museums and all these
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     people?
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              MS. GORDON: If they were not explicitly mentioned in
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     Prop 63 --
               THE COURT: Well, they are not.
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              MS. GORDON: -- then, no, they do not apply. Is that
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     a good idea? I don't know. But the test isn't are those
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     reasonable exemptions. The test is could anybody really be
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     confused, right, as to whether they still are there. And as
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     Your Honor has said, no.
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         And I'm not exactly certain what's being addressed by
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And I'm not exactly certain what's being addressed by counsel in terms of pre-amendment. But I think that the cite -- and I think we have had this discussion -- is to a different portion of Prop 63. Because Prop 63 did many things. And I believe the pre-amendment was for Section 1235, which is ammunition sales. So I think what that shows is if the

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- legislature wants to pre-amend something, it knows perfectly well how to do it. It did not do so here.
- MR. DIGUISEPPE: But aside from that, under bedrock,
 bedrock statutory construction principles, this Court cannot
 construe the law to reach absurd results.
- 6 THE COURT: That's not absurd. If they don't want
 7 curators to have these magazines --
- 8 MR. DIGUISEPPE: There could be no reasonable 9 explanation for that nor --
 - THE COURT: Maybe some curator somewhere went out and did a mass murder. I don't know.
- MR. DIGUISEPPE: Right.

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- THE COURT: Curators can do anything. Hollywood people, they're different.
- MR. DIGUISEPPE: Well, I would like to mention one more thing on that point just by way of how the AG replied to our opposition here.
 - Regarding those individuals we talked about before, magazines that are capable of accepting more than 10 rounds, but the firearm itself is actually calibrated or chambered --
- 21 THE COURT: You mentioned that, right.
 - MR. DIGUISEPPE: Well, the Attorney General came back saying, well, it doesn't really matter because the statute says the caliber is irrelevant.
- 25 So basically she's admitting that, in fact, this is an

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completely, I think, misunderstood our point here.

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across-the-board application so that plaintiffs like ours, and
those similarly situated, if they have a firearm that is only
chambered to accept ammunition of the type that can be with a
lesser number of bullets, then they no longer have use of that
firearm or that magazine. Simply because if they re-calibrated
their firearm for another type of ammunition, that magazine
could accommodate more than 10 rounds of that ammunition. She
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But the point is that -- or missed the point in basically saying that it makes no difference. That of course it's clear that person would have to surrender that or fall under NAPHS (phonetic) prohibition because it doesn't matter what caliber it could accept or what the ammunition is.

That really is a significant point to keep in mind about the impact of the statute, and how the state doesn't have an explanation. In fact, its own construction of the statute shows that they are not only taking it outside of what's constitutional in the vagueness context but in the Second Amendment.

THE COURT: All right. Anything else?

MS. GORDON: Just quickly, Your Honor. Our point was that that doesn't go to vagueness.

In terms of the Second Amendment --

THE COURT: He's not arguing for vagueness.

MS. GORDON: There is really no allegation that

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there's so many people out there who have a firearm that can't

actually accept a California compliant magazine, despite the

fact that most people have had to do this since 1994, that we've

effectively destroyed the right of individuals for self-defense

in the home. There are many other magazines. There are many

other firearms. There is nothing in the complaint that suggests

otherwise.

Plaintiffs even go so far as to talk about the substitution.

Again, at the end of day, perhaps everyone in this courtroom

would have written this law differently. That's not the

question. The question is whether it violates the Constitution,

and this Court has already held that it does not. And nothing

in this complaint changes that.

THE COURT: Well, my previous order does not control everything before the Court now, and there are claims in the complaint that were not before me.

And don't forget even on the taking claim I talked about the difference between an injunction and the difference between requiring compensation. There are different issues before the Court now that I will address in this order.

MS. GORDON: There absolutely are. And just to say on the takings part, we're not pressing the part about it not being available at the preliminary injunction stage. We're going with the other part of Your Honor's order that there is no cited case, basically, that it's a taking simply because the state

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- exercises its police power to eliminate something dangerous.
- 2 And I will be quiet now.

MR. LEE: Your Honor, there is one more point that I would like to bring to the Court's attention, and that is -- it has to do with the Second Amendment claim.

And it's a nuance that could get lost if we didn't bring this up, so I think it's prudent to talk about it. This Court found in its preliminary injunction order that Proposition 63 was the version that controlled, and that SB 1446 was not on the books because of the later-chaptered version.

Now, if the Court adheres to that viewpoint, then when it's evaluating the Second Amendment claim, and it does so -presumably this court will apply intermediate scrutiny -- we don't think that that issue can be decided on a motion to dismiss. Because intermediate scrutiny in other contexts such as the First Amendment requires a two-part examination: whether the problem that is perceived is real or actual; and whether or not the law, the regulation will alleviate that harm in a meaningful way.

Now, so if the Court feels that Proposition 63 is the only version out there, then the total universe of what -- it's not even the legislature -- it's the people -- what the people intend is contained within paragraphs 11 and 12 of Proposition 63 of their legislative history. Those are the only two paragraphs that pertain to large-capacity magazines whatsoever

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in terms of any type of legislative intent.

So if the Court feels that Proposition 63 is the version that controls, then nothing that the state says about our legislature considered this, our legislature considered that, none of that is really relevant. The only relevant portions that the Court has to evaluate in trying to set up an examination of the perceived harm and applying the remedy is contained within those two paragraphs of Proposition 63. So I think that it's prudent for us to recognize that as we go forward.

THE COURT: Well, that's a good point. But would that apply to every initiative that we could only look to the face of the initiative to determine the constitutionality of it?

MR. LEE: Well, in this case, the initiative had an express number of paragraphs that sets forth its legislative findings, for lack of a better word -- it's not a legislature, but Your Honor understands the point -- and it sets forth 14 paragraphs of findings. And this is Exhibit E to our request for judicial notice in which we set forth the entirety of Proposition 63.

And of those 14 paragraphs of legislative intent, or propositional intent, only paragraphs 11 and 12 constitute the whole universe of why they are seeking to justify a retroactive prohibition on the possession of large-capacity magazines.

So I think that to the extent that the Court may be tempted

to delve deeply into the state's reasoning and analysis, really
it comes down to this, paragraphs 11 and 12.

If the Court finds that Proposition 63 is the only game in town, is the only thing that matters at this point, then I think that we're limited to these two findings, and I think that the rest of the case should proceed in accordance with following what Your Honor will direct us to do simply as to whether or not there is a remedy to those two issues.

THE COURT: Well, then I will hear from Ms. Gordon on this point, then. Because if the Court is going to apply intermediate scrutiny, as I had previously indicated, I have to determine the government's stated objective and whether it's significant, substantial or important.

MS. GORDON: And this Court has done so.

THE COURT: Yes. But his point is, I can only look to the language of the initiative itself because it supersedes the legislative enactment.

MS. GORDON: There is no case law suggesting that a court is limited to only what is written in the enactment that controls. And, in fact, quite the contrary. So it's the Turner cases, for example, before the Supreme Court where law is being considered under the First Amendment. It's sent back, actually, because there is not enough evidence in the record, and the court wants more studies, and they are told to flesh out their record, and then the Supreme Court considers all of that. So

this Court is absolutely not limited.

THE COURT: But what am I supposed to consider besides the initiative? The initiative came from a vote of the populous.

MS. GORDON: Correct.

THE COURT: It didn't come from the legislature. So of what value is anything that the legislature considered?

MS. GORDON: I think that it's actually a tremendous value because I think they are done at around the same time, and the Court is allowed to look at the --

THE COURT: I don't know. That's his point.

MS. GORDON: I understand. But his point doesn't have legal support, and if I could just point the Court to a few places.

THE COURT: This might be answered, and I don't want to have to do the research myself if you've got it. We've had umpteen propositions in the State of California.

MS. GORDON: Yes.

THE COURT: We've had almost umpteen challenges to those propositions.

Where do the courts look if they apply intermediate scrutiny in order to determine the government's stated objective?

MS. GORDON: The stated objective?

THE COURT: Yes. Because that's intermediate scrutiny. We look to the government's stated objective, and we

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- see whether the act is a reasonable fit. That's intermediate scrutiny.
- 3 MS. GORDON: Correct.
- THE COURT: So where do we look to determine the government's stated objective? There may be some case law on this.
 - MS. GORDON: Perhaps stated objective. I actually understood the discussion to be more about what can the Court look at in figuring out whether or not this substantially advances the government's stated objective.
- 11 THE COURT: Both.

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- MS. GORDON: Both.
 - So to point the Court to a few places. I think the stated objectives are still, even if one looks at Prop 63, but I think you can also rely upon the stated objections that the government has come in and put forth to Your Honor. Your Honor can certainly take judicial notice of the record in this case. Your Honor can take judicial notice, of course, of Your Honor's previous findings.
 - THE COURT: I can. But I just want to make sure that there is justification to do that. He has made a point here.
- MS. GORDON: Let me be a little more helpful.
- 23 THE COURT: How do I know that the voters even knew
 24 about what went on in the legislature when they voted for this
 25 proposition?

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1 MS. GORDON: Well, the voters may or may not have.
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2 The legislature certainly knew what was going on with Prop 63,

3 and the legislation followed.

THE COURT: The other thing you may look to is the drafters of Prop 63.

MS. GORDON: Correct.

THE COURT: What was their intent?

MS. GORDON: That is correct.

THE COURT: Where can we look to get that?

MS. GORDON: Well, I think, again, even if you just looked at those two paragraphs, the stated intent is there. But the question, too, is, is the Court able on intermediate scrutiny and on the pleading stage to figure out whether or not there is a sufficient or reasonable fit between the stated objectives. And there are a few cases that we've cited that speak to that.

So the Fyock versus Sunnyvale case at page 1,000 says, well, when reviewing under intermediate scrutiny, a court can -- I don't think this is exhaustive but here is the beginning -- consider legislative history, studies in the record or cited in pertinent case law.

So the Court is also able to look at other cases that have decided the issue of large-capacity magazines and use sort of the findings there to figure out whether or not there is a reasonable fit.

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In the cases that we've cited, Mahoney, Wilson and Garcia, you see exactly what the court is relying on, and I think it's in Wilson they are relying, for example --

THE COURT: None of those were initiatives, though. They were all ordinances.

MS. GORDON: True. But I'm not sure why initiatives should be different than a law when you're looking at the purposes that something is trying --

THE COURT: They're different. And here is how they are different. Start at the bottom.

MS. GORDON: Okay.

THE COURT: A city ordinance.

MS. GORDON: Right.

THE COURT: You've got the discussions of the city council. You can look at what they discussed. You've got the individuals who appeared before the council and expressed their views that were taken into account by the council in enacting the ordinance. Take it up to the county board of supervisors. Same thing. Take it to the legislature. There's all kinds of legislative history that you're allowed to assume was taken into account by the legislature.

But when you get to an initiative, it's just a mass of people, each one with their own individual points of view, each one with their own purposes. There is no stated objective anywhere.

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MS. GORDON: Well, I think there are stated the objectives even in 11 and 12. They're talking about the use of large-capacity magazines in mass shooting and talking about the loophole. And then the people vote on it.
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THE COURT: If that's your answer --

MS. GORDON: As well as I would say in addition to -I don't think the Court is limited to that -- but if the Court
were, it's right there. And then there's also sort of the
ballot initiative materials that go out where there is also a
description of why we're doing this. The Court can certainly
take from there.

THE COURT: Is that before the Court?

13 MS. GORDON: It is.

14 THE COURT: I can look to that then.

MS. GORDON: There's been no objections made to requests for judicial notice. It's up to Your Honor. But these are all judicially noticed.

THE COURT: That helps.

MS. GORDON: So for the stated interest, the Court can look there. In terms of the reasonable fit, the Court can look many places.

THE COURT: That helps. Because he raised the question. I needed to know your position. I have it now. Are we finished?

MR. LEE: I believe so, Your Honor.