#### Case 2:19-cv-00617-KJM-AC Document 73-1 Filed 10/11/22 Page 1 of 6 1 COSCA LAW CORPORATION CHRIS COSCA SBN 144546 2 1007 7<sup>th</sup> Street, Suite 210 Sacramento, CA 95814 3 916-440-1010 4 AMY L. BELLANTONI 5 THE BELLANTONI LAW FIRM, PLLC 2 Overhill Road, Suite 400 6 Scarsdale, NY 10583 Telephone: 914-367-0090 7 Facsimile: 888-763-9761 Pro Hac Vice 8 9 Attorneys for Plaintiffs 10 UNITED STATES DISTRICT COURT 11 EASTERN DISTRICT OF CALIFORNIA 12 13 MARK BAIRD and Case No. 2:19-CV-00617 14 RICHARD GALLARDO, 15 REPLY DECLARATION OF AMY L. BELLANTONI IN SUPPORT OF Plaintiffs, 16 PLAINTIFFS' THIRD MOTION FOR v. PRELIMINARY INJUNCTION 17 ROB BONTA, in his official capacity as Attorney General of the State of California, November 4, 2022 Date: 18 Time: 10:00 a.m. Defendant. 19 Room: Hon. Kimberly J. Mueller Judge: 20 21 22 23 24 25 26 27 28 1 REPLY DECLARATION OF AMY L. BELLANTONI ISO THIRD MOTION FOR PRELIMINARY INJUNCTION

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#### DECLARATION OF AMY L. BELLANTONI

- 1. I am an attorney with The Bellantoni Law Firm, PLLC, attorneys for Plaintiffs, Mark Baird and Richard Gallardo. I am admitted to practice law before the United States District Court for the Eastern District of California, *pro hac vice*. I am also admitted to practice law before the United States District Courts for the Southern, Eastern, and Northern Districts of New York, the District of Columbia, the Second Circuit Court of Appeals, and the United States Supreme Court. I have personal knowledge of the facts set forth herein and, if called and sworn as a witness, could and would testify competently thereto.
- 2. This Third Motion for a Preliminary Injunction<sup>1</sup> is made to enjoin, during the pendency of these proceedings, Defendant Bonta, his agents, servants, employees, and those working in active concert with him, from enforcing and/or giving effect to California Penal Code sections 25850 and 26350 as they relate to the mere possession of a handgun by manner of open carry in public.
- 3. The instant motion for a preliminary injunction is made based on the irreparable and continued harm to Plaintiffs resulting from the enforcement and effect of California Penal Code Sections 25850 and 26350, which will continue absent an injunction of the statutes. The plain language of the aforementioned statutes, as well as the *de facto* ban on open carry in the State of California enforced by defendant Attorney General Rob Bonta through the California Department of Justice, his agents, employees, servants, including the respective state's firearms licensing agencies, to wit, the sheriffs and chiefs of police throughout the state, constitutes a violation of the Second Amendment.

<sup>&</sup>lt;sup>1</sup> During the parties' July 28, 2022 Status Conference with the Court, held by videoconference, the Court granted Plaintiffs' oral application to withdraw their Second Motion for a Preliminary Injunction, filed on April 13, 2021, which was pending decision.

- 4. It is the opinion of the Ninth Circuit that the concealed carry of a firearm does not fall within the scope of the protections provided by the Second Amendment. Upholding a challenge to California's "good cause" requirement for the issuance of a CCW license in *Peruta v County of San Diego*, 824 F3d 919, 942 (9<sup>th</sup> Cir 2016) (en banc) (*Peruta II*) (cert. den.), the Ninth Circuit held that the Second Amendment did not protect *in any degree* the right to carry a concealed firearm in public and that *any* prohibition or restriction a state might choose to impose on concealed carry, was not unconstitutional. (emphasis added). Concealed carry, the Circuit reasoned, was a mere privilege, not a 'right'.
- 5. As set forth in the accompanying Memorandum of Points and Authorities and Reply Memorandum of Points and Authorities, with accompanying Declarations, the Supreme Court and history of this nation and the State of California bear out that the open carriage of handguns for self-defense falls squarely within Second Amendment protected activity. A contrary view is irrational and in conflict with the plain text of the Amendment.
- 6. As detailed in the accompanying Memoranda, the complained of statutes preclude non-prohibited, regular people, including Plaintiffs, from the free exercise of the right to open carry a firearm for self-defense in public by criminalizing the "mere possession" of a handgun carried open and exposed outside of one's home, which exposes ordinary individuals to criminal penalties for exercising the right to open carry, whether loaded or unloaded.
- 7. Defendant, who alone has the burden, has failed to forth *any evidence* that the challenged regulations Penal Code sections 25850 and/or 26350 are consistent with this Nation's historical traditions of regulating firearms.
- 8. The Supreme Court has, more than once, flatly rejected any manner of 'public safety', means-end scrutiny as a response to Second Amendment challenges. See, *D.C. v. Heller*, 554 U.S. 570 (2008); *McDonald v. City of Chicago*, 562 U.S. 742 (2010); *NYSRPA v. Bruen*, 142

9. Yet, defiantly, Defendant continues to offer 'public safety' arguments, like those espoused by his law enforcement 'expert', former Covina Chief of Police Kim Raney, speculating about how open carry will affect public safety. Attached hereto as Exhibit 1 is Mr. Raney's

deposition testimony.

S.Ct. 2111 (2022).

10. Mr. Raney has never served as a law enforcement officer in an open carry jurisdiction. [Ex. 1 at 19:1-3]. Everything Mr. Raney testified to regarding 'public safety' in an open carry jurisdiction is based on speculation.

11. While 'public safety' is an *improper consideration* when it comes to Second Amendment challenges<sup>2</sup>, Plaintiffs' law enforcement expert, Chuck Haggard, *does* serve in an open carry jurisdiction and was employed as a police officer when the state of Kansas legalized open carry overnight. No "instant mayhem" occurred, as Raney hypothesizes. [See, the deposition testimony of Chuck Haggard attached hereto as Ex. 2 at pp. 46-48; 61-62].

12. "So, just the mere fact that somebody's carrying a gun - - and I'll go with a holstered handgun, let's say, in and of itself. It just is what it is. It isn't a negative or doesn't have an effect on public safety. The idea that the police would show up and be, "Oh, my God, that guy's got a gun, we better shoot him" borders on the ridiculous in my mind, that- - and a bunch of that is personal observation." [Ex. 2 at p. 53]. Mr. Haggard's observation is based on his personal observation as a police officer and civilian firearms trainer in Kansas, as well as in other states where he has either conducted training or been involved in training including Texas, Oklahoma, Missouri, Utah, and Wyoming, where carrying a firearm open and exposed would garner the reaction, "It's a sunny day out, that guy's carrying a gun. It's not a positive, it's not a negative, it

<sup>&</sup>lt;sup>2</sup> D.C. v. Heller, 554 U.S. 570 (2008); McDonald v. City of Chicago, 562 U.S. 742 (2010); NYSRPA v. Bruen, 142 S.Ct. 2111 (2022).

just is." [Ex. 2 at pp. 53-54]. "I can tell you I've walked up on car stops where I've had people with shotguns and rifles in the back window of a pickup truck, guns in consoles, guns laying on seats, I've dealt with people who are wearing holstered guns on their hip, that sort of thing, and, quite frankly, the guns that I can see, the weapons that I can see, I was never very worried about. I was worried about the behavior of the people who were, you know, literally being furtive, who were trying to conceal what they were up to. It was more behavior-focused...It's what you don't know that is a problem." [Ex. 2 at p. 70-71].

- 13. Attached hereto as Exhibit 3 is the deposition testimony of Richard Gallardo, which indicates that he was compliant with California Penal Code 171 (b)(B)(3) when he had his firearm on the CAL FIRE property in his locked vehicle; the statute allowed him to have his concealed weapon on CAL FIRE property with the concealed weapons permit that he had at the time. [Ex. 3 at 19]. Mr. Gallardo further showed a co-worker his handgun at the co-worker's request, he did 'display' it in any sort of threatening manner as Defendant would have the Court believe. "Working at CAL FIRE, we were there anywhere from three days a week to two to three weeks in a row. And so, you know, lunchtime or evening hours or whenever we were not on the formal clock, what's called hard time, we're allowed to talk about that kind of stuff, so we talked about it often. And one of my fellow employees at the time was thinking about getting his concealed weapons permit, and he asked me what kind of gun I carried, and so I showed it to him." Mr. Gallardo was compliant with the law. [Ex. 3 at 38-40]. Revoking his permit because he disagreed with an officer during a traffic stop also demonstrates the problem with California's subjective, discretionary licensing scheme. [Ex. 3 at 24].
- 14. The within Declaration, exhibits, and accompanying Memoranda of Points and Authorities warrant the requested relief and issuance of an order enjoining defendant Bonta, his agents, servants, employees, and those working in active concert with him, from enforcing and/or

### Case 2:19-cv-00617-KJM-AC Document 73-1 Filed 10/11/22 Page 6 of 6 giving effect to California Penal Code sections 25850 and 26350 as they relate to merely carrying a handgun open and exposed on one's person in public during the pendency of this proceeding. I declare under penalty of perjury under the laws of the United States of America that the foregoing is true and correct. Amy L. Bellantoni Dated: October 11, 2022 Amy L. Bellantoni, Esq. Attorney for Plaintiffs Pro Hac Vice abell@bellantoni-law.com

### EXHIBIT 1

	Page 1
1	UNITED STATES DISTRICT COURT
2	EASTERN DISTRICT OF CALIFORNIA
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5	MARK BAIRD and RICHARD )
	GALLARDO, )
6	)
	)
7	Plaintiffs, )
	)
8	vs. )Case No. 2:19-cv-00617-KJM-AC
	)
9	ROB BONTA, in his official )
	capacity as Attorney General of)
10	the State of California, and )
	DOES 1-10, )November 29, 2021
11	)
	)
12	Defendants. )
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15	-000-
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17	DEPOSITION OF KIM RANEY
18	TAKEN REMOTELY FROM LaQUINTA, CALIFORNIA
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20	-000-
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22	
23	Reported Remotely By:
24	Lynne A. Howe, CSR
25	License No. 13003

### Case 2:19-cv-00617-KJM-AC Document 73-2 Filed 10/11/22 Page 3 of 106 Kim Raney

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1	REMOTE APPEARANCES
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3	FOR THE PLAINTIFF:
4	THE BELLANTONI LAW FIRM, PLLC
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8	
9	FOR THE DEFENDANTS:
10	OFFICE OF THE ATTORNEY GENERAL
	BY: R. MATTHEW WISE, DEPUTY ATTORNEY GENERAL
11	P.O. Box 944255
	Sacramento, California 94244-2550
12	(916) 210-6046
	matthew.wise@doj.ca.gov
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15	Also Present: Mark Baird
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7	BE IT REMEMBERED, that pursuant to Notice of this
8	deposition, and on Monday, the 29th day of November,
9	2021, commencing at the hour of 12:03 p.m. thereof, taken
10	remotely with the witness appearing in LaQuinta,
11	California, before me, LYNNE A. HOWE, a Certified
12	Shorthand Reporter in and for the State of California,
13	the following proceedings were held.
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Page 5 1 KIM RANEY 2 having been first duly sworn, was examined and testified 3 as follows: 4 5 EXAMINATION BY MS. BELLANTONI: 6 Good afternoon, Mr. Raney. 7 Q. Α. Good afternoon. 9 My name is Amy Bellantoni and I am the attorney representing the plaintiffs in this matter entitled Baird 10 v. Bonta, the plaintiffs being Mark Baird and Richard 11 12 Gallardo. And I'll be asking you some questions today in 13 connection with your retention as an expert for the 14 defendants in this case. 15 Before we begin, can you state your full name 16 and spell your last name, please. 17 Kimber James Raney, R-a-n-e-y. Α. Have you been deposed before? 18 Q. 19 Α. Yes. 20 Q. So you're familiar with kind of the ground rules 21 in moving forward with a deposition. 22 There is a court reporter here who will be taking down everything that we say. So it's important 23 that we don't talk over one another, which can sometimes 24 25 happen in the course of the deposition. You may

anticipate once I'm halfway through a question what the rest of my question might be and begin answering before I'm finished, and likewise I may anticipate what the rest of your answer's going to be and start on my next question, which I've done many times in past depositions.

So I will make my best efforts not to speak over you, and I would ask that you make your best efforts not to speak over me so we can have a clear record. Sound good?

- A. I understand.
- Q. Do you understand that you've been sworn in to tell the truth under the penalty of perjury and as such, your testimony here in this deposition is the same as if you would be testifying in a courtroom?
  - A. Yes, I do.
- Q. If you need to take a break at any time, just let me know. I would only ask that if there is an open question that you answer the question first before we take a break and then if you -- after the break, you need to clarify something about your testimony in answering that question, you can feel free to do so. All right?
  - A. Okay.
- Q. If at any time during the deposition you think back to an answer that you gave or one that you weren't sure about or were unable to give at the time and you'd

Page 7 like to clarify an earlier answer, please let me know so that we can ensure that we have an accurate and clear record. All right? Α. Okay. At the end of the deposition you will be Q. provided with a copy of the transcript when it's been prepared by the court reporter, and you'll have an opportunity to review your testimony in that transcript and to make any changes or corrections to your testimony here today. I would only let you know that in doing so, I would be allowed to comment on any of the changes that you made. You understand? Α. I understand. From time to time your attorney may have an objection to a question that I ask, maybe to the form of the objection or to the substance, and your attorney will state that objection on the record. You will still be required to answer that question unless your attorney specifically tells you not to answer or instructs you not to answer that question. Do you understand? I understand. Α. If at any time I ask you a question that you're

not sure what I'm asking or the form of the question just

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Page 8 is a little confusing -- that may happen because 1 sometimes my questions are lengthy and they're not meant 2 to confuse or to cause an unclear record. But if that 3 4 does happen and you're unsure of what I'm asking, please let me know and I'll try to rephrase the question or make 5 6 it a little more clearer. Okay? 7 Α. Okay. If I ask a question and you answer, I'm going to 8 9 assume that you understood what I was asking. I want to make sure we're both on the same page. All right? 10 11 Α. Okay. 12 Is there anything that would affect your ability 13 as you sit here to understand and respond truthfully and 14 in a responsive manner to my questions today? 15 Α. No. 16 0. Have you ever testified in court before? 17 Α. Yes. And is that in your capacity as a law 18 enforcement officer? 19 A law enforcement officer and then after 20 21 retirement I've testified as an expert witness. 22 And how many -- in court? 23 Α. Yes. 24 How many times have you testified as an expert 25 witness in court?

Page 9 1 Α. Once. 2 In what case was that? 3 Α. I think it was Moreno, et al, versus The City of 4 Beverly Hills. 5 And what was the scope of your expertise in that Q. 6 case? 7 A lawsuit was filed by several members of the 8 Beverly Hills Police Department command staff, and I was 9 retained as an expert witness by the city in regards to police department management questions, leadership 10 11 questions, in that area. 12 Q. And generally, just briefly, what was the issue 13 in that case? What was the case about? What were they 14 suing for? 15 They were suing the chief of police for discrimination, hostile work environment, inappropriate 16 17 comments. Just there were I think 22 different allegations. 18 19 Q. Nothing in that case had to do with open carry 20 or open carry policies? 21 Α. No. 22 And so many times throughout of the course of this deposition I will be using the term or the phrase 23 24 "open carry." And by open carry, I'm referring to the 25 open --

	Page 10
1	(Technical difficulties)
2	THE COURT REPORTER: I'm sorry, Ms. Bellantoni.
3	You were breaking up. I missed half that question.
4	MS. BELLANTONI: All right. Can you hear me
5	now?
6	THE COURT REPORTER: Yes.
7	BY MS. BELLANTONI:
8	Q. Mr. Raney, during the course of this deposition
9	I'll be using the phrase "open carry," and by that term I
LO	mean the open carriage of a handgun that is holstered and
L1	carried upon the person.
L2	Can we agree on that definition of that term?
L3	A. I understand that, yes.
L <b>4</b>	Q. Were you retained as an expert for the defendant
L5	in this case?
L 6	A. Yes.
L 7	Q. And were you also retained as an expert in the
18	case Flanagan versus Becerra?
L 9	A. Yes.
20	Q. And other than those two cases and the case
21	involving Beverly Hills, have you been retained as an
22	expert in any other case?
23	A. Yes.
24	Q. In which case?
25	A. I don't know the name of the defendants. One

Page 11 was a case that commenced several command staff members 1 2 of the Buena Park Police Department making allegations of discrimination against the chief of police for failure to 3 4 promote them. 5 I've been retained by the City of Ontario for a 6 case where two police volunteers are suing the police 7 department and chief of police for I guess discrimination 8 and unlawful termination. 9 I was retained by the City of Chandler, Arizona, in a lawsuit filed by a motorcycle club against the city 10 for closing down a business. 11 12 And those are the only ones I can remember right 13 now. Is the Chandler, Arizona, case in the nature of 14 First Amendment claim? 15 16 It was more of I think licensing 17 discrimination where they alleged that the City of Chandler, Arizona, the police department, closed them 18 down because of their affiliation to the Hell's Angels. 19 20 Is it fair to say that your retention as an 21 expert has only been on behalf of the defendants in 22 litigation? 23 Α. Yes. 24 And you've not been retained as an expert for 25 plaintiffs in litigation; is that correct?

Page 12 1 Α. That's correct. Were you deposed in the Flanagan versus Becerra 2 3 case? 4 Α. I was. 5 And did you review your deposition in that matter in preparation for your deposition here today? 6 7 Α. I did. 8 And when did you have the opportunity to review 0. 9 that deposition? I believe it was two or three weeks ago before 10 11 the last deposition was canceled. 12 Has your opinion on open carry changed since you 13 gave that deposition? 14 Α. No. And have you conducted any additional research 15 on the issue of open carry since you gave the deposition 16 17 in that matter? 18 Well, I've read a lot of newspaper articles, periodicals. Just because for the last three or four 19 years since that deposition there's been a lot of public 20 21 information about Second Amendment issues, so I've tried 22 to stay contemporary. 23 And the research that you've conducted since Q. 24 your deposition in the Flanagan case, was that research 25 specific to open carry?

- A. No. And I wouldn't necessarily call it research. It's more of just reading information that was available on Second Amendment issues, sometime the conflict between Second Amendment and First Amendment issues with all the public demonstrations that have happened in the country the last two or three years. So more in that vein.
- Q. So what, if anything, have you read since that time that was specifically addressing open carry or open carry jurisdictions?
- A. I reviewed a report by I think it's Professor

  John Donohue out of Stanford on open carry. Another

  document, and I don't remember what organization put it

  out, dealt with I think research over from January 2020

  until June 2021 kind of the dichotomy between First

  Amendment and public demonstrations versus the Second

  Amendment rights and some issues that have popped up

  around the country.
- Q. And regarding that article, was that specific to open carry?
- A. No. It wasn't specific to open carry. It was more about the presence of firearms at First Amendment demonstrations.
  - Q. Do you recall who published that article --
  - A. I don't.

Page 14 1 Q. -- or authored? 2 Α. I don't. Would you be able to provide a copy of it if you 3 0. 4 do remember to your counsel? 5 Α. Yes. And the information that you read that had been 6 published by Mr. Donohue, was that specific to open 7 8 carry? 9 Well, I believe it was from knowledge he used was right to carry. So I don't know if it was specific 10 11 to open carry in regards to handguns or open carry 12 regards to both handguns and long guns. Aside from whether it referenced or was 13 Ο. 14 pertaining to handguns versus long guns, I'm just going to ask again just for clarification for myself and the 15 record, was that dealing with -- the Donohue periodical, 16 17 was that specific to open carry or was it geared towards 18 concealed carry? 19 That was open carry. Α. 20 Q. Do you still have a copy of that periodical? 21 Might have a link to it. Α. 22 All right. Do you think you could provide that to your attorney? 23 24 Α. I could, yes. 25 Thank you very much. Q.

	Page 15
1	MS. BELLANTONI: And Mr. Wise, I would just ask
2	if you could forward that along, I would appreciate that.
3	MR. WISE: Sure.
4	BY MS. BELLANTONI:
5	Q. Other than those two articles or publications,
6	do you recall anything else that you reviewed since the
7	Flanagan deposition that dealt specifically with open
8	carry of a handgun?
9	A. Not specifically, no.
10	Q. And are you being compensated for your time as
11	an expert for the defendants?
12	A. I am.
13	Q. How so?
14	A. \$250 an hour for document review, written
15	reports, et cetera, and \$350 an hour for deposition and
16	trial testimony.
17	Q. Have you read the complaint that was filed in
18	this matter and/or the amended complaint, because the
19	complaint was amended once as well?
20	A. Yes.
21	Q. Have you read both?
22	A. I believe the amended complaint.
23	Q. And what do you understand the plaintiffs'
24	claims to be?
25	A. I understand that the plaintiffs are suing the

Page 16 1 State of California for their inability to get a permit 2 from -- for them as rural counties, populations of less than 200,000, to openly carry a handgun. And I believe 3 they're contesting the lack of a process of an 4 5 application that they haven't been able to submit to 6 openly carry their handguns I think in those specific counties and I believe one of them also mentioned 7 throughout the state of California. 8 9 Can you describe how you prepared for your 10 deposition today? I prepared my declaration for the attorney 11 12 general's office I think in August of this year. 13 reviewed the declaration of your expert witness. Ι 14 reviewed his deposition transcripts. I reviewed my 15 deposition transcripts in the Flanagan matter. And I reviewed the Penal Code sections in California regarding 16 17 the open carry codified sections. 18 I'm going to share my screen here to show you 19 Exhibit 1. 20 (Whereupon, Plaintiffs' Exhibit 1 was marked for 21 identification purposes only and attached hereto.) 22 BY MS. BELLANTONI: 23 Are you able to see this document on screen? Q. 24 Α. Yes.

And this document, for the record, is entitled

Q.

Page 17 Plaintiff's Amended Notice of Deposition of Expert 1 2 Witness Kim Raney. And Mr. Raney, do you recognize the document as 3 4 being the notice for your deposition to bring you here 5 today? 6 Α. Yes. 7 All right. And now having switched to the 8 second document, which will be marked as Exhibit 2, which 9 for the record is entitled Expert Declaration and Report of Former Covina Chief of Police Kim Raney. 10 (Whereupon, Plaintiffs' Exhibit 2 was marked for 11 12 identification purposes only and attached hereto.) 13 BY MS. BELLANTONI: 14 Mr. Raney, can you see this document clearly? 15 Α. Yes. I'm just going to scroll through. Do you 16 17 recognize this as being the declaration that was 18 submitted in connection with this case on your behalf? 19 Is that your declaration, sir? 20 Α. Yes. 21 Q. And is that your signature there on Page 9? 22 Α. Yes. 23 Did you prepare this declaration or was it 24 prepared for you? 25 I prepared it. Α.

Page 18 1 And when you prepared it, did you provide a copy, a draft copy to Mr. Wise? 2 3 Α. Yes. 4 And is this the same -- is the document that 5 you're looking at here the same in substance and form as the first draft that you had sent to Mr. Wise? 6 7 Α. Yes. 8 And going past Page 9 at Exhibit A, can we also 0. 9 find a copy of your curriculum vitae? 10 Α. Yes. 11 And that CV is comprised of two pages? Ο. 12 Α. Yes. And does this declaration here and your expert 13 report at Exhibit 2, does that document reflect your 14 opinions in this matter in regard to open carry? 15 16 Α. Yes, it does. 17 And what specifically were you assigned to do? 18 What were you asked to do in connection with this case? 19 I was asked to comment as a municipal chief of police my opinion on the concept or the laws around open 20 21 carry in the state of California. 22 And other than the documents that are referenced in this declaration, were there any other documents or 23 24 information that you relied on in coming to your opinion? 25 Α. No.

- Q. Have you ever served as a law enforcement officer in an open carry jurisdiction?
  - A. No.

- Q. And what, if any, research, other than the information that we discussed earlier from Mr. Donohue, his publication, and the publication that you had referenced regarding First Amendment issues and Second Amendment issues surrounding protests, what, if any, other research have you conducted regarding public safety issues in connection with the open carriage of handguns in public?
- A. As far as specific point of research, none other than than what's been mentioned. But in 39 years of law enforcement in California and the last 15 years as a chief of police, it was 15 years of being at the table both at the municipal level, the county level, and the state level, the majority of the public policy conversations and decisions that were made in all those jurisdictions, so I think quite extensive experience in regard to public safety policy for the State of California.
- Q. What personal experience do you have related to public safety regarding the open carriage of handguns?
- A. The only personal experience again would be a period in I believe in 2010 or 2011 when some people

associated with, and I'll just use my term, the open carry or in the open carry movement were showing up at places like Starbucks and different coffee shops throughout Southern California, most of them in possession of long guns openly exposed, just to create a law enforcement response and then document that contact.

- Q. How many such occurrences were there?
- A. My jurisdiction was involved in several of those, and it was the topic of discussion at Los Angeles County Police Chiefs Association wherein there were anywhere of a dozen or so throughout the jurisdictions in Los Angeles County.
- Q. Over the course of what time period as far as Covina is concerned?
  - A. I would say a period of a month.
  - Q. And during what time period? In what year?
- A. Yeah, I believe it was 2010 or 2011, but I'm not not quite sure of the exact time period. There was just a movement from a group in what's called the South Bay Area of Los Angeles County where they were going out in the region and just I think seeing what the law enforcement response would be to a call for service if they showed up at a Starbucks openly carrying rifles.
- Q. Were any of these individuals in Covina, were any of them open carry handguns?

- A. I believe they were open carry of rifles.
- Q. Not handguns?

- A. I don't believe so.
- Q. And with regard to -- well, I'm going to withdraw that.

Can you describe what you mean by the phrase "open carry movement"?

- A. I believe there's a segment of the population who actively are working to use their Second Amendment rights, including in California as in this case, just trying to do what they can to openly carry a handgun. In this case, it looks like in conformance with the state laws. And their claims, to my understanding, is that they have been unable to get into the permit process in the one or two counties that they have applied to.
- Q. I just want to back up. So I'm asking you about the open carry movement that you were describing in Covina that involved only the possession of long guns.

What specifically were you referring to when you say "open carry movement"?

- A. Well, I believe there's again a segment of society who wants the ability to carry -- openly carry in communities handguns and rifles pursuant to their interpretation of the Second Amendment.
  - Q. And during that time period, which I believe you

described as around 2010 or 2011, it was completely legal in California to open carry a rifle or a handgun, correct?

A. I believe it was -- it wasn't illegal. I think there was a loophole or a gap in the law, and so I think part of that was closed by legislation 2011, 2012.

But yes, I think there was -- it wasn't a criminal act to openly carry a rifle in California.

- Q. And it was also not illegal to carry a handgun open and exposed if it was unloaded at that point in time, correct?
  - A. Correct.

Q. And putting Covina to the side, during that same period you mentioned that there were certain gatherings in Los Angeles County as well.

Were those events, did those involve long guns or handguns or both?

A. I don't know. It was just -- the Los Angeles
Police Chiefs Association is made up of 45 municipal
police chiefs and we have a monthly meeting. At that
meeting there's a round table conversation about any
issues going on in your jurisdiction, and several of the
chiefs just shared their experience when those situations
arose in their jurisdictions. Basically is information
with other chiefs that seem to be an organized practice

that was starting throughout Los Angeles County.

- Q. Of individuals carrying openly in public? That was the movement?
- A. Well, it was more where they were going to a Starbucks with several people and just seeing if there was a law enforcement call for service and the reaction of that call for services.
- Q. Well, how do you know that was their intention or their motive --
- A. I don't know if that -- that just seemed to be where the calls were coming from was coffee shops.
- Q. But you don't know if the individuals specifically intended to see what the law enforcement response would be or to cause a law enforcement response?
- A. Well, I don't know what their intent was. I know what happened because the chiefs shared that there were calls for service. And it seemed like there was dialogue.

I know in our jurisdiction there was dialog with the group that was there and I think it was basically -- it wasn't a confrontational situation. It was more of just what was going to be the law enforcement response, what was the officers' knowledge of the law in California at that time.

Q. And what was the response in your jurisdiction?

- A. I wasn't there. I was briefed on it. It was a call for service. There was more than one person who was at a Starbucks or a coffee shop location when they were contacted by the police. They just explained what they were doing. They weren't breaking any laws. I think the weapons were checked to ensure they weren't loaded. I think there was just an exchange of information and the parties left and the law enforcement left.
  - Q. Sounds pretty uneventful; would you agree?
- A. I wouldn't agree with the term "uneventful." I don't know what happened, how the call was dispatched. I think it was resolved appropriately.
- Q. Would you characterize it as being nonconfrontational?
- A. Again I wasn't there. I wasn't briefed that there was a confrontation, so I'd have to make an assumption.
  - Q. Were you the chief of police at the time?
  - A. Yes.
    - Q. And you were briefed on the incident?
- 21 A. Yes.

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- Q. And no arrests were made, right?
- 23 A. No.
  - Q. And these people that were carrying the rifles, were they creating a disturbance of the peace or charged

Page 25 1 with any disturbance? I don't know what they were creating, but it did 2 generate a call for service. As far as violating any 3 4 laws, no, they were not arrested. 5 So what was the major complaints at the chiefs Q. of police meeting regarding these events? 6 7 It was more of a heads-up that, and again I'm 8 just going to paraphrase the information that came out 9 from the meeting, that this was an organized effort to gauge the law enforcement response to see if law 10 11 enforcement was going to make an arrest, even though from 12 all the information we had it wasn't a codified criminal 13 act. More of a gauge just to gauge the law enforcement 14 response to the calls. Was it an uncodified criminal act? 15 0. It wasn't a criminal act. 16 Α. No. 17 Q. Did these events have any -- well, withdrawn. Did these events motivate the passing of the law 18 in I think it was 2012, 2013 to criminalize the open 19 carry of a loaded handgun? 20 21 MR. WISE: Objection. Calls for speculation. BY MS. BELLANTONI: 22 23 Well, do you know any of the -- were you 24 involved in or do you know of the legislation behind such 25 a law?

- A. I'm familiar with the legislation, but I wasn't involved in the formation or the discussions around that legislation.
- Q. Did you have any discussions with individuals who were involved in creating that legislation?
  - A. No.

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- Q. Was it an inconvenience to the police department to respond to these handful of calls?
- A. I don't know if I'd use the word "inconvenient" even though I don't disagree with that term. I think it was just unnecessary.
  - Q. And why is that?
- A. Because I think the -- again this is my opinion -- that the purpose of the conduct was to generate a call from the public so there would be a confrontation with the police to see how the police handled it.
- Q. But you don't know that to be the actual purpose?
- A. No. I just said that was my opinion. I don't know what the persons involved in this or person involved in this, I don't know what their motivation was.
- Q. Have you reviewed any law enforcement policies in any jurisdictions in which open carry is lawful?
  - A. No.

- Q. Have you spoken with anyone in law enforcement in an open carry jurisdiction regarding their policies or their procedures regarding open carry?
  - A. No.

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- Q. Have you spoken with anyone in law enforcement in an open carry jurisdiction regarding whether open carry has affected public safety in their communities?
  - A. No.
- Q. You read the declaration of Chuck Haggard that was submitted in this case I believe you testified to, correct?
  - A. Correct.
- Q. Have you reached out to Mr. Haggard to discuss with him how the change in the open carry laws has affected public safety in Kansas?
  - A. No.
- Q. Can you describe or just clarify for me what a man with a gun call is in terms of law enforcement?
- A. A man with a gun call is generated by a member of the public calling 911 or their local police department saying that there's a man with a gun in their vicinity, whether it's in a business, whether it's in a park. But obviously, they've made an observation that there is an armed person within their eyesight and they're calling for law enforcement response.

- Q. And were these -- I'm just going to call them I guess the Starbucks incidents. Were those considered man with a gun call or responses?
  - A. Yes.

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- Q. And you know that's how they came in to the 911 dispatch?
- A. That's how I was told them came in as a 911. It was a 911 call was a man with a gun. I haven't reviewed the tapes.
- Q. And when the police responded, do you know if the officer drew their weapons?
  - A. I don't know what the officers' conduct was.
  - Q. If the officers -- well, withdrawn.

In connection with the law enforcement response, if an officer draws their weapon, is there necessarily a certain procedure that takes place?

- A. I'm not sure what you mean by "procedure."
- Q. Well, is there -- withdrawn.

If an officer had drawn their firearm in responding to that type of event, is that something that you would have been alerted to?

- A. No.
- Q. Have you had the opportunity to speak with anyone in law enforcement in an open carry jurisdiction regarding how they handle man with a gun complaints?

A. No.

- Q. In the context of this litigation here, what exactly is your expertise?
- A. Again 39 years of municipal law enforcement experience, increasing responsibility the last 15 years as chief of police responsible for providing public safety to a city of 50,000.

On top of that, president of the Los Angeles

County Police Chiefs Association where I represented the

45 police chiefs in 2008 in a majority, if not all, the

public regional public safety conversations that occurred

in Los Angeles. And then from 2011 through 2014 on the

executive board of the California Police Chiefs

Association, including president in 2014, where we were

involved in the majority of the state-wide issues that

came up with public safety legislation.

- Q. Specific to open carry, what is your expertise?
- A. Again my expertise would be both working and living in a community where if firearms are available and openly carried in the public, from my experience and my opinion, what that could create and especially in the urban and suburban areas of California.
- Q. And how do you know that those results will actually take place?

MR. WISE: Objection. Vague.

## BY MS. BELLANTONI:

- Q. Well, you said you're giving your opinion on what could possibly happen if your jurisdiction allowed for lawful open carry. And how do you know that the events that you think are going to happen will actually take place?
- A. I think by my experience as a resident of California for 64 years, as my experience as a police officer, it would be a seismic shift for the state of California. And in my opinion, it will create unnecessary law enforcement responses. It will create unnecessary anxiety and concern in communities. It would be -- even if it were a legal practice, it would be an unwise or an unsafe practice. There would be a lot of unanticipated consequences as a result of that, and I think the risks outweigh the benefits.
  - Q. What risks would those be?
- A. Well, I think they're multiple. I think if you go to an environment where you have open carry, you're setting up an environment where there could be a multitude of issues that have to be dealt with.

One is the person with open carry could very well be the victim of an assault themselves. Their gun could be taken from them. I'm not sure what their weapon retention skills are, what the quality of their holsters

are. If they were in a business where there's about to be a robbery and they were openly carrying, there's a likelihood or a possibility they would be the first victim. They would either be disarmed or the first victim shot.

If they had to lock up that gun or put that gun away, say there was restrictions on in what public places you could carry that gun or areas you could carry that gun, I would expect that most people then put the weapons in their cars. That could lead to a rash of guns being stolen out of cars.

And the environment we have right now where vehicle burglaries are on the rise in California, you have people out there who you don't know what their de-escalation skills are. You don't know what their emotional maturity is, you don't know what their intoxication levels are, and now they're making decisions and sometimes split-second decisions on whether they're going to use deadly force or not. And I think just the risks far outweigh the benefits.

- Q. And what are the benefits?
- A. Well, I think the benefit would be if somebody who was openly carrying and was going to be the immediate victim of a violent crime or saw a violent crime happening in their presence or a deadly crime, if it was

appropriate, they would have the option to, you know, engage with that firearm to end the circumstances and the contact.

But it's a lot of discretion to give somebody who is -- you don't know again their training, their maturity level, their intoxication, whether the incident they perceive is really that incident or it's just a perception issue and there's a way to retrieve or de-escalate. There's a lot of variables.

- Q. Can we agree that retreat is not always an option to a victim of a violent confrontation?
- A. I think it's always an option. It might not be the best option, but it's always an option.
- Q. It's your opinion that retreat is always an option?
- A. Unless you're barricaded or you have no means of retreat. I mean, I don't know what the physical environment is you're describing, but I think retreat would almost always be an option. I don't know if it would be the appropriate option, but it's always an option.
- Q. Do you agree that every individual has the right to self-defense?
- A. Yes.
  - Q. Do you agree that that's a

	Page 33
1	Constitutionally-protected right?
2	MR. WISE: Objection. Calls for a legal
3	conclusion.
4	BY MS. BELLANTONI:
5	Q. Is a law enforcement officer sworn to uphold the
6	Constitution?
7	A. You broke up for a second.
8	Q. As a law enforcement officer, were you sworn to
9	uphold the United States Constitution?
10	A. Yes.
11	Q. And were you also sworn to uphold the
12	Constitution of the State of California?
13	A. Yes.
14	Q. And can we agree that the Second Amendment of
15	the United States Constitution protects the right to keep
16	and carry firearms or weapons for self-defense?
17	MR. WISE: Objection. Calls for a legal
18	conclusion.
19	MS. BELLANTONI: Well, he's testified that it
20	was his job to uphold the Constitution, to know the
21	Constitution.
22	BY MS. BELLANTONI:
23	Q. So what is your understanding, Mr. Raney, of the
24	Second Amendment?
25	A. I understand the Second Amendment to provide

Page 34 1 people with the right to bear arms. 2 Q. And what does that mean to you? For me, it means the right to own firearms, to 3 keep a firearm in your home for protection, and if 4 5 necessary, to use that firearm in your home to protect yourself or your family. 6 7 Q. Are you aware that there's no duty of law enforcement to protect under the law, to protect any 8 9 particular individual? 10 MR. WISE: Objection. Calls for a legal conclusion. 11 12 BY MS. BELLANTONI: 13 Are you aware of a statute in California that absolves law enforcement for refusing or failing to 14 15 protect a specific individual? 16 MR. WISE: Same objection. BY MS. BELLANTONI: 17 O. You can answer. 18 19 I'm not sure I understand your question. Are you aware of the statute in California that 20 21 absolves or provides protection for law enforcement 22 officers from being sued for failing to protect an 23 individual resident of California? 24 Well, I know there's -- I don't know if it's a 25 statute or if it's a case law decision, but I know

Page 35 1 there's a mechanism that describes what you're talking 2 about. And what is your understanding of that 3 mechanism? 4 5 Α. That the police don't have a duty to respond or 6 protect. 7 So how is an individual to protect themselves from violent crime in public if they're not allowed to 8 9 carry a weapon for self-defense? 10 MR. WISE: Objection --11 THE WITNESS: I don't agree --12 MR. WISE: -- I'm sorry. Objection. Calls for 13 speculation. BY MS. BELLANTONI: 14 15 Q. Well, it's your testimony, Mr. Raney, that your understanding of the Second Amendment is that it only 16 17 protects the right to have a handgun in your home; is 18 that accurate? 19 MR. WISE: Objection. Misstates earlier 20 testimony. 21 MS. BELLANTONI: Well, I'm asking him if it's 22 accurate. 23 My understanding of the Second THE WITNESS: 24 Amendment is the right to bear arms. I know there's 25 language in there about a militia.

So anyway, I think -- again I'm not a

Constitutional scholar, but I think that's the issue

that's going to the Supreme Court right now as far as

interpretation and application of the Second Amendment.

BY MS. BELLANTONI:

- Q. But it's your understanding that the scope of the Second Amendment applies to possessing a handgun in the home. That's the extent of the right; is that accurate?
- A. No.

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- MR. WISE: Objection. Misstates earlier testimony.
- 13 BY MS. BELLANTONI:
  - Q. So what is your understanding of the Second
    Amendment?
    - A. The Second Amendment allows a person to bear arms. I don't think it differentiates between a handgun and a long gun. I believe it just talks about the right to bear arms.

And my interpretation of that and my understanding of that is it's the right of gun ownership. It's the right to maintain that gun in your home.

Q. Okay. So in your understanding of the Second

Amendment, it does not apply to maintaining or bearing a

handgun outside of the home; is that accurate?

Well, I think it's accurate. I think -- I think what we're seeing right now is states across the country with different applications or interpretations of the Second Amendment. Because there are a lot of states that have authorized open carry and right to carry in public. California is one of the few that hasn't done that. I think that's the decision the Supreme Court's on track to discuss. I'm just trying to understand what your understanding is because you now both times have limited it to the home. So I'm trying to understand what your interpretation is. Am I correct in understanding that your understanding of the Second Amendment is that it's limited to the home? MR. WISE: Objection. Calls for a legal conclusion. MS. BELLANTONI: I'm asking what his understanding is. He limited it to the home, so I want know if that's his understanding. MR. WISE: Same objection. BY MS. BELLANTONI: Q. You can answer. My understanding, it's the right to bear arms. Again I don't want mean to argue with you.

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Page 38 1 not being disagreeable with you. But I think my understanding as applies to again the State of 2 California, it's the right to bear arms and own firearms 3 4 and maintain those in your residence. 5 Q. Can we agree that crime rates are higher in the urban areas of California than they are in rural areas? 6 MR. WISE: Objection. Calls for speculation. 7 8 BY MS. BELLANTONI: 9 Q. When you were the chief of police did you have access to crime statistics throughout the state? Is that 10 11 part of your knowledge and your understanding in 12 reviewing law enforcement around the state of California? 13 I didn't review every jurisdiction and every 14 county's crime statistics in the state of California. Q. Were you generally aware of the crime rates in 15 the urban areas of California and the suburban areas 16 17 versus the rural areas of California? 18 Α. No. 19 So we can agree that the urban areas of 20 California have a higher crime rate than the rural areas 21 of California? 22 MR. WISE: Objection. Calls for speculation. BY MS. BELLANTONI: 23 24 O. You can answer. 25 Based on my experience, I would think the more Α.

Page 39 people you have, the more densely populated you have, the 1 likelihood is that you would have higher crime rates than 2 you would in sparsely populated areas. 3 4 And does one's right to self-defense diminish depending on the population size of their county in your 5 6 opinion? 7 MR. WISE: Objection. Calls for a legal 8 conclusion. BY MS. BELLANTONI: 9 10 Q. You can answer. 11 I don't know if I'd agree with the term 12 "diminish." I'm not sure what you mean by that term. 13 Q. So reduces, is a reduction of the ability to 14 defend one's self depending on their location within the state of California? In other words, is someone's right 15 to self-defense the same in a rural area as it is in an 16 17 urban area? 18 MR. WISE: Same objection. BY MS. BELLANTONI: 19 20 Q. You can answer. 21 So is your question is someone's right to 22 self-defense different in an urban area as compared to a 23 rural area? 24 Ο. Yes. 25 I don't believe the right to self-defense Α. No.

Page 40 1 changes based upon that demographic. Q. Can we agree that criminals generally choose the 2 time, place, and manner in which they're going to commit 3 4 a crime? 5 MR. WISE: Objection. Vague, calls for 6 speculation. BY MS. BELLANTONI: 7 O. You can answer. I don't know if I wholeheartedly agree with 9 I think some criminals do preplan and I think some 10 11 criminals it's a crime of opportunity. 12 And in being a crime of opportunity, would you 13 agree that most criminals use the circumstances that are 14 best advantageous to them? 15 MR. WISE: Objection. Vague, calls for 16 speculation. 17 BY MS. BELLANTONI: 18 O. You can answer. I would think most do. I'm not sure if all of 19 20 them have that tactical or reasoning process. 21 Would you agree that most violent crime is 22 committed outside the presence of a police officer? 23 Α. Yes. 24 Would you agree that most violent criminals 25 choose a victim who is vulnerable?

	Page 41
1	MR. WISE: Objection. Calls for speculation,
2	vague.
3	BY MS. BELLANTONI:
4	Q. You can answer.
5	A. I'm not sure if I'd use the term or agree with
6	the term "vulnerable."
7	Q. What term would you agree with?
8	MR. WISE: Same objection.
9	THE WITNESS: Again I think I'd have to try
LO	to get in the mind of a criminal. I think in a lot of
L1	cases it's more of which victim's available.
L2	BY MS. BELLANTONI:
L3	Q. Would you agree that most victims have no
L 4	advance knowledge of being attacked?
L5	MR. WISE: Objection. Calls for speculation.
L 6	BY MS. BELLANTONI:
L 7	Q. You can answer.
18	A. I'd agree.
L9	Q. Would you agree that law enforcement is trained
20	to determine the behavior of individuals and assess a
21	specific threat level when responding to an incident or a
22	scene?
23	A. I don't understand your question as far as who's
24	the individual?
25	Q. Just generally in the course of law enforcement,

Page 42 in performing law enforcement duties, would you agree 1 that police officers are trained to assess various levels 2 of threat depending on the nature of the events, whether 3 4 they're patrolling or whether they're responding to an 5 actual call? 6 MR. WISE: Objection. Vague. 7 THE WITNESS: If I understand your question, I 8 think what you're asking me is do law enforcements have 9 the training, the intuition, the experience to assess the threat or dangers in a situation or environment that 10 11 they're entering or exposed to? 12 BY MS. BELLANTONI: 13 Q. Yes. 14 I'd agree with that. And what factors do law enforcement officers 15 Q. take into consideration in making those assessments? 16 17 There's a myriad of factors that come in. Α. could be the location, the time of day, the behavior of 18 the person you're coming in contact with, access or --19 the access to something that might cause you injury or 20 21 danger, their ability to flee. 22 There's a variety of factors that would come into any situation that you'd have to assess. 23 24 When you were working either as a patrolman or 25 as a sergeant did you have any assignments involving gang

Page 43 1 activity? 2 Α. Yes. And can we agree that most gang activity is drug 3 Ο. related and/or related to crimes of violence? 4 5 MR. WISE: Objection. Calls for speculation. 6 MS. BELLANTONI: It's his experience. BY MS. BELLANTONI: 7 8 In your experience, is the gang activity that 0. you investigated or been involved in related to drugs 9 and/or violent criminal activity? 10 I'd say the majority of that is either drug 11 12 activity or some type of criminal enterprise, yes. 13 Q. That you would describe as violent? 14 Some are violent, yes. Α. Can we agree that most gang activity is geared 15 Q. towards violence or is of a violent culture? 16 17 MR. WISE: Objection. Calls for speculation. 18 BY MS. BELLANTONI: 19 In your experience. You can answer. Not that I agree with the term of "most," but 20 21 it's not unusual that there's violence associated with 22 gang members. 23 And what was the scope of your experience with 24 gang-related activity? 25 I was a sergeant in charge of the detective Α.

Page 44 division, which included a gang unit. When I was a 1 lieutenant I was in charge of our entire criminal 2 investigations department, which included the gang unit. 3 Even back into the '80s I was working narcotics in the 4 cocaine trade in Southern California that dealt with both 5 6 the Columbian and the crack cocaine epidemic. 7 And in your experience, have you ever come across a gang member who was carrying a handgun openly in 8 9 a holster? 10 A. Yes. And approximately how many occasions did you 11 12 encounter that? 13 Α. I think just a handful. 14 Can we agree that most gang members or violent criminals will carry their firearm concealed on their 15 16 person? 17 MR. WISE: Objection. Calls for speculation. 18 BY MS. BELLANTONI: 19 In your experience. In your experience in law enforcement, I think 20 21 it's over 40 years now maybe, has it been your experience 22 that criminals will carry their firearms concealed on their person? 23 24 It's my experience is they would carry it either 25 concealed on their person, concealed in their car, or

Page 45 1 have a female member of their gang or group carry it. And would the female member of their gang or 2 3 group carry it concealed as well? 4 Α. Yes. 5 And in your experience, is it -- is the purpose 6 of carrying such weapons concealed to provide an 7 advantage to the criminal over law enforcement and/or a 8 victim? 9 Can you repeat your question? 10 Q. Sure. 11 MS. BELLANTONI: Could you read that back, 12 please? 13 (Whereupon, the requested portion of the record was read 14 back by the Reporter.) I don't know what their intent is. 15 THE WITNESS: 16 I don't know if it's to provide them an advantage. 17 just to conceal it so it's not probable cause for 18 contact. I'd have to guess. BY MS. BELLANTONI: 19 20 Can we agree that it would provide a criminal an 21 advantage, either advantage against law enforcement or an 22 advantage against a victim, to carry a firearm concealed on their person as to open? 23 24 Sure, it could. Yes. Α. 25 Can we also agree that the conduct and behavior Q.

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1	and emotional reaction of a criminal will differ markedly
2	from that of a law-abiding person?
3	MR. WISE: Objection. Calls for speculation,
4	vague.
5	THE WITNESS: Yeah, I'm not sure I understand
6	your question.
7	BY MS. BELLANTONI:
8	Q. Well, in the course of your law enforcement
9	experience, have you ever come across an individual who
10	was in lawful in public in lawful possession of a
11	handgun?
12	A. Yes.
13	Q. And can we agree that a person who is in lawful
14	possession of a handgun will have different behavior or
15	conduct or emotional reaction to police contact than a
16	criminal or a gang member?
17	MR. WISE: Objection. Calls for speculation.
18	BY MS. BELLANTONI:
19	Q. You can answer.
20	A. I would agree generally with that, yes.
21	MS. BELLANTONI: Does anyone need a break?
22	We've been going for a little while here. Lynne?
23	THE COURT REPORTER: Do you mind just five
24	minutes?
25	MS. BELLANTONI: Not at all.

Page 47 1 THE COURT REPORTER: Thank you. 2 MS. BELLANTONI: Back in five. 3 (Whereupon, a recess was taken.) BY MS. BELLANTONI: 4 5 Mr. Raney, back on the record after a short 6 Is there anything about your prior testimony up 7 to this point that you'd like to clarify or change? Α. No. During what period of time did you serve as the 9 chief of police in Covina? 10 11 From 2001 through 2016. 12 And I know I'm going back a little ways. 13 have a sense of how many murders were committed or how 14 many arrests, charges of murder were there during the 15 time that you were a police chief? I don't have a total number for the entire 15 16 17 years. Each year was different. Some years we would have two or three, some years we would have 12. One year 18 19 we had a mass murder in 2008 where we had nine people killed at a Christmas Eve event. 20 21 So each year was different. 22 And so you mentioned a Christmas Eve event in your declaration; is that right? 23 24 Α. Yes. 25 And were you one of the -- did you respond to Q.

Page 48 1 the scene of that event? The incident started about 11:30 on Christmas 2 3 I got a phone call at home about 11:40 and came in, 4 so I was probably there within 20 minutes. 5 And with regard to the scope of your expertise Q. 6 in this case on the issue of open carry, was that 7 particular incident -- is that particular incident 8 relevant to the issue of open carry? 9 Α. No. Were -- did the homeowners or the individuals 10 that were the victims, did they know the person that had 11 12 attacked them? 13 Α. Yes. It was their former son-in-law. 14 This was not gang-related activity; is that correct? 15 16 Α. No. And the individuals in the home, do you know if 17 they had access to either a handgun or a rifle or 18 19 shotgun? 20 Α. I don't know. 21 Do you recall whether there was any attempt to defend with the use of a firearm? 22 23 No. There was no attempt to defend themselves. Α. 24 And so how ultimately was the attacker -- was he 25 caught or how did it resolve itself?

A. So he dressed up as Santa Claus. Because the family had a tradition at Christmas Eve where a neighbor would dress up as Santa Claus and come to the house and distribute gifts to the children at the event. It was a large family tradition.

So there had been a contentious divorce with one of the daughters. And the son-in-law, he started his planning months earlier, had a Santa Claus suit designed and tailored where he could conceal four handguns. And then he prepared a compressor with a hose and the ability to mix oxygen and racing fuel and wrapped that as a Christmas present and carried that to the front porch and put it down and knocked on the door.

So a little girl opened the door. She was immediately shot in the face by the suspect, who then went inside the house and executed nine family members sitting around a table. Went back to the porch and now retrieved his flamethrowing device and went in the house and started distributing the oxygenated-racing fuel.

The flaw in his plan was he didn't anticipate either the fireplace or candles to be lit, and the house exploded and blew him up and he suffered third degree thermal burns, but he survived.

So he fled to a car and then fled the scene and drove to an area, his brother's house in the northern

Page 50 1 part of Los Angeles County about an hour away, and sometime before seven or eight o'clock the next morning 2 he committed suicide. 3 4 Do you know in what manner did he commit 5 suicide? Put a gun in his mouth, pulled the trigger. 6 7 At the time in 2008 it was against the 8 California Penal Code to carry a loaded firearm, correct? 9 Α. Yes. Can we agree that criminals who seek to do harm 10 to others, if they're intent on doing harm, are going to 11 12 just disregard the law? 13 MR. WISE: Objection. Calls for speculation. BY MS. BELLANTONI: 14 15 Q. You can answer. 16 Α. I'd agree with that. 17 I mean, the very definition, can we agree, of criminal is someone who is violating established laws, 18 19 right? 20 Α. They commit a crime. 21 Right. Of the homicides that were committed 22 during the time you were chief of police, do you recall any that were committed by individuals who were in lawful 23 24 possession of a handgun? 25 Is your question was the victim or any of the Α.

Case 2:19-cv-00617-KJM-AC Document 73-2 Filed 10/11/22 Page 52 of 106 Kim Raney Page 51 victims in lawful possession of a handgun? 1 2 Q. Apologies, no. Was the criminal, was the perpetrator of the 3 4 homicide, in lawful possession of the handgun that was 5 used to commit the crime? 6 Not that I recall, no. And going to the victim side of the equation, in 7 8 your experience in law enforcement, not just as chief but the entire law enforcement experience in Covina, have you 9 had occasion to learn of or be involved in a circumstance 10 where the victim was able to defend themselves from a 11 12 violent attack by using a handgun? 13 Α. I don't specifically remember one where the victim defended themselves with a firearm. 14 Are you aware just through reading publications 15 and announcements from other law enforcement agencies, 16 17 either in California or from other jurisdictions, of circumstances where a victim has survived a violent 18 19 attack through the use of their own handgun? 20 Yes. I have read of instances where that has Α. 21 happened. 22 Q. Of the homicides that were committed during the time where you were chief of police, were the majority of 23

those homicides committed in the context of gang-related

activity?

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- A. I would guess maybe 20 percent were gang activity, some were domestic, and some were random acts of violence.
- Q. And I know you're just approximating here, so I'm just trying to get an approximation as well.

If 20 percent was roughly related to gang activity, do you know or can you recall how the remaining 80 percent was calculated? Did it fall into domestic circumstances or just random --

- A. Some -- some were in commission of other crimes, commission of robberies. And some were just the results of an argument or disagreement, some other event that led up to a homicide.
- Q. And when we speak of domestics or the robberies or arguments, are these generally shootings -- withdrawn.

How many, if you can recall, what's the percentage in your experience that were related to firearms as opposed to another means of homicide?

- A. I would say over 90 to 95 percent were firearms.

  The other 5 percent were either blunt force or sharp-edged weapons.
- Q. And of the 90 percent that utilized a firearm, can you think back as to what percentage generally occurred inside of a home as opposed to outside of a home in public?

- A. I'd be guessing. Maybe 50, 60 percent inside a home, 40, 50 percent outside the home.
- Q. And when we talk about the incidents of firearm use in a criminal matter inside of a home, in your experience as chief of police, were these domestic-type situations or were they more a random like a break-in burglary or robbery in a home or rape?
- A. Almost I wouldn't say exclusively but the vast majority were either domestic or a former family member. But there were occasional homicides during the course of a break-in for sexual assault. We did have a rash, a handful of those that occurred in a series.
- Q. And can we agree in your experience, has it been that violent crime can take place either in the home or out in public?
  - A. I'm sorry? I missed that.
- Q. Is it the case that violent crime can take place in the home or outside of the home in public?
  - A. Yes.
- Q. In California under the California Penal Code, from your experience in law enforcement, is it lawful to use deadly force in defense of certain types of crimes? In other words, in defense of a rape or a kidnapping or attempted murder.
  - A. I don't believe there's a catalog of crimes that

Page 54 automatically allow you to resort to deadly force. 1 think it's described as the use of deadly force to 2 prevent immediate death or serious injury. 3 So just as an example, based on your experience, 4 0. if a woman was being raped and shot her rapist, is that 5 6 one of the types of crimes that would provide the defense 7 of her use of deadly force? Yes. I think that would provide a defense. Are you aware of California's history prior to 9 1976 open carry being legal in the state? 10 11 You know, I've read I wouldn't say a lot of that 12 but some of that, but I don't remember the particulars. 13 But I couldn't disagree with that. 14 Do you have any knowledge of what specifically happened in and around 1967 to cause a change in the law 15 in California? 16 17 I don't know the specific reason. Α. No. Have you heard of the Mulford Act? Is that 18 Q. 19 familiar to you? 20 Α. No. 21 And in the course of your law enforcement 22 experience, possibly even specifically as the chief of police, did you become aware of trends or particular 23 24 issues relating to law enforcement in other jurisdictions

in other states?

- A. In regards to what?
- Q. Anything. I mean, is that within the scope of your employment as the chief of police that you would either in getting a bulletin or subscribing to an email service that you would just see what, for instance, use of force trends are happening or specific, you know, drug-related courier activities are taking place throughout the country?

Did you have an opportunity to learn of other law enforcement issues that were happening around the country?

- MR. WISE: Objection. Vague, compound.
- MS. BELLANTONI: Very compound.
- BY MS. BELLANTONI:

- Q. Did you understand the question?
- A. I think I understand it. Now was there a formal service that we got information from that was shared either nationally? No, except for information that would come from the FBI.

There is an association called the International Association of Chiefs of Police. They do have a conference every year. We would attend that conference. So within that, again it's a conference environment where there are programs or seminars or presentations that are put on from different agencies across the country and

across the world on things that are either relative, that are significant, that are trending, or that are things that the planners of the event feel that the profession could benefit from.

- Q. Did you attend any of those events?
- A. Yes. I was a presenter at two of them.
- Q. What topic did you present on?
- A. Medical marijuana.
- Q. Yeah, so I was reading that you had engaged in some publications in your declaration. Were you -- didn't know what side of the fence you ended up being on.

Were you a proponent of -- you're not medical marijuana. I'm talking about the legalization of marijuana. Two different things.

- A. Well, medical marijuana was a Trojan horse for legalization. So it started as medical marijuana and then it evolved into the legalization of marijuana. So that was one of the topics I was involved with for six years.
- Q. So I guess my curiosity was which side of the fence did you find yourself on? Were you a proponent of legalizing marijuana or an opponent?
- A. So I was personally an opponent, and the Police Chiefs Association was an opponent and we were very active in 2010 when Proposition 19 was on the ballot and

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we defeated that. That was for the legalization of I think it was termed "medical marijuana" or "marijuana," but we defeated that.

But we could see -- and this is the hypocrisy of it. We could see through the state legislature, every year California state legislature was trying to legalize marijuana and every year we would defeat it. Even got to the point where they would pass something, meet with the governor, and he would veto. Then we had to get strategic.

So the analogy was it's going to be like playing hockey and eventually they're going to get one in the net. They're going to sneak one by the goal. So we thought strategically eventually the California State legislature is going to pass some marijuana legislation that is really problematic to the community and the public safety.

So we worked with other law enforcement associations and with State Senator Lou Correa, who's now a Congressman Lou Correa, and he carried the bill, the outline on the legalization or decriminalization of marijuana in California. It was a two year process. Eventually that bill was signed I think in 2015. 2015 or 2016. And we were the sponsor of that.

Q. So --

- A. -- responsible for legislation because we knew it was coming.
- Q. So what were the I guess benefits versus the downside when you were the opponent and then ultimately what led you to the conclusion that it would be beneficial or that the benefits would outweigh the detriments?
- A. Because we knew it was going to pass. We knew just based upon the state legislature that they were eventually going to pass some legislation. So we wanted to ensure that not only law enforcement but community stakeholders, the California League of Cities, other people are stakeholders in communities had a voice in the drafting and creation of this legislation to provide safeguards to the community.

So that was our focus on that to ensure that the safeguards were in place before -- and I think the term was decriminalize. They couldn't legalize it because of the federal issue, but decriminalize certain amounts of marijuana in the state of California.

- Q. And specifically, what safeguards were put in place?
  - A. It's been a long time.
  - Q. If you can recall. Generally.
  - A. You know, it was more about the regulation of

it, cities being involved in the approval and permitting process of dispensaries or not approving. So cities would have the ability to say yes or no to a marijuana dispensary in their jurisdiction, not leave that up to the state, override cities. Because the vast majority of cities were against that.

So we ensured that the cities had the ability to either to approve, deny, license or regulate marijuana distribution within their cities. And most cities have opted not to do that.

- Q. In the I believe it was the International Association...
  - A. International Association of Chiefs of Police.
- Q. Chiefs of Police, yeah. In the times that you attended those conferences, was the topic of open carry ever raised or was that -- to your recollection. I'm sure there are many courses given. To your recollection, is that an issue that was brought up?
- A. I don't recall open carry being an issue. I think more it got into the issue of ammunition stamping, waiting periods, gun shows, things like that.
- Q. Do you recall seeing any law enforcement announcements that related to addressing public safety issues regarding open carry of handguns?
  - A. I don't know.

Page 60 Are you aware that only five states of the 50 1 states including the District of Columbia, so six 2 jurisdictions, only six of them banned open carry? 3 4 MR. WISE: Objection. Lacks foundation. 5 BY MS. BELLANTONI: 6 Are you aware of that? 7 Α. Yes, I am. 8 Are you familiar with the term "Constitutional 0. 9 carry"? 10 Α. I've heard of the term, yes. 11 What is your understanding of Constitutional 12 carry? 13 Α. I'm not sure I understand it. So I don't want 14 to be wrong, I don't want to guess. 15 Are you aware that over 20 states have approved 16 Constitutional carry? And that means to be able to carry 17 concealed or open without needing a license? 18 MR. WISE: Objection. Lacks foundation. THE WITNESS: No. I'm not aware of that. 19 20 BY MS. BELLANTONI: 21 O. And -- withdrawn. 22 Is it your opinion that police officers in an open carry jurisdiction are better trained to deal with 23 public safety issues regarding open carry? 24 25 So is your question are police officers --Α.

that's what I understand, are they better trained in open carry issues compared to police officers that don't allow open carry?

Q. Right. And I guess I'm asking that in the context of your declaration speaking to the myriad of problems that would be posed to law enforcement officers in California if open carry were legalized.

So I'm just wondering if it's your opinion that the law enforcement officers in open carry jurisdictions are better trained to deal with those issues that would rise as a result of open carry being legal?

MR. WISE: Objection. Vague.

## BY MS. BELLANTONI:

- Q. You can answer.
- A. I don't know if I'd agree with the term

  "better." I would agree that they have received some

  training since those jurisdictions have implemented open

  carry. I think then they have experience with open

  carry. So on those things I'd agree with that component

  of it.
- Q. Can we agree that if law enforcement officers in California were properly trained to deal with the change in the law to allow open carry that they would rise to the challenge and respond appropriately in an open carry jurisdiction?

Page 62 1 MR. WISE: Objection. Vaque. 2 THE WITNESS: Yeah --BY MS. BELLANTONI: 3 Sorry, I didn't get your answer. 4 5 Α. Sure. Law enforcement would rise to the 6 occasion, law enforcement would be trained. But law 7 enforcement training is only one component of the global issue of open carry, so that's my concern. 8 9 Q. Okay. 10 And that was my complaint with your expert witness's report is that he's a training expert, he's a 11 12 firearms expert, but he was singley focused for the most 13 part on the training component, and that is just one 14 piece of this global issue on open carry. 15 Q. And by global, what do you mean by "global"? Law enforcement training is one component. You 16 17 have the complete change of environment in communities where now people who are going to restaurants, going to 18 theaters, going to parks with their kids are now having 19 to deal with somebody who they don't know who's openly 20 21 carrying and possessing a firearm. 22 Q. So let's stop right there for a moment. 23 So how do you think that's going to change 24 anything in the community if open carry is allowed, is 25 legalized? What do you anticipate is going to happen?

A. I think there's potential for increased volume of service. Because people are going to see that and either (1) not be aware that it's been legalized, or (2) in spite of it being legalized, they are just uncomfortable with having somebody with a handgun sitting next to them in a theater or a restaurant or on the playground with their kids and they're going to call 911 for law enforcement response.

That's my concern. That's my estimate that will happen.

- Q. And do you base that on any actual events or is that just a concern that you have?
- A. I think just -- I'm not using this term

  flippant -- I think just wisdom. Just I've lived here

  all my life. I'm familiar with the communities. I'm

  familiar with especially in the suburban/urban

  environment there will be a public reaction to that.
- Q. So it's only been about I would say less than ten years since open unloaded carry has been criminalized. How was it dealt with before 2013?
  - A. How was open unloaded carry?
- Q. Yes. In other words, you mentioned a concern that there would be chaos and people would be uncomfortable and there would be a lot of law enforcement response and certain other unknown events and reactions.

Page 64 1 But to your knowledge and your experience as a law enforcement officer prior to 2012, 2013, open carry, 2 albeit unloaded, was lawful. So how was it dealt with 3 4 then? 5 MR. WISE: Objection. Misstates earlier 6 testimony. BY MS. BELLANTONI: 7 Q. Go ahead. You can respond. I don't think I've used the term "chaos." 9 Α. 10 Q. Okay, so the reaction that you anticipate ---- I'm concerned that -- as a resident even 11 12 though I'm a retired cop, I would have that same concern. 13 Why is it different now than it was in 2010, 14 2008, or whatever? Because I don't think the publicity, the awareness, just the volume of this issue was 15 prevalent in our society as much as it is today, as much 16 17 as the last few years. So 2007, 2008, 2010, those were very rare occurrences. Not saying they didn't happen, 18 19 but they were rare. 20 But I think as society is changing I think there 21 will be a lot more people who would take the opportunity 22 to openly carry a firearm if it was legalized in California. And because of that volume, I'm concerned 23 24 that, I'll use the word, the anxiety level of people 25 would rise, which would then generate a law enforcement

response. Not that law enforcement response is going to create a crisis, but it's going to create a law enforcement response to a gun call. It's going to create --

Q. Why is --

- A. -- it's going to --
- Q. -- a problem?
- A. Is that a problem? No, it's not a problem.

  It's a resource issue, number one. It's a quality of

  life issue, number two. And again I'm speaking just as a

  retired cop who has the ability to carry a concealed

  weapon, but I'm not clairvoyant. I can't -- if someone's

  openly carrying a gun sitting next to me, I don't know

  what's going through their mind. I don't know what

  they're processing. I don't know where they're at.

And I use the term that the majority of people are law-abiding citizens, law-abiding citizens until they're not. And it's when that crosses the line when they're not that creates the problem.

Q. How do you know you're not sitting next to a person who has a concealed weapon and could be thinking something criminal or could be plotting to do something violent sitting next to you at the movie theater? At least if there's an open -- openly-carried handgun you would know that the person's armed, right?

Page 66 1 I'd agree with that last part. I'd know that 2 they were armed, yeah. As you sit next to anyone anywhere --3 restaurant, movie theater, park -- you have no idea who's 4 5 carrying. Is that a fair statement, correct? I don't know if it's a fair statement. 6 I think 7 it's a possibility. 8 We don't know who's carrying concealed unless Ο. 9 you can actually see a handqun, right, or some printing or have an idea or from a statement that they made that 10 11 they have a firearm on them, right? 12 Α. Right. 13 Q. Have you taken any steps to conduct research or 14 a poll in the community to see whether people would actually feel uncomfortable with other people carrying a 15 handgun in a holster on their person? 16 17 Α. No. 18 Do you know if there had been any polls conducted in the state of California as to whether 19 20 individuals, residents would be opposed to allowing for 21 open carry? 22 Α. I'm not aware of any. 23 I mean, the legislature provided a statute, Q. right, for open carry permits to be issued, correct? 24

Α.

Correct.

Page 67 1 When you were chief of police, were you in 2 charge of issuing or reviewing applications for carry 3 permits? For CCW permits? 4 5 Q. Let's start with, yeah, concealed carry. Were you able to issue concealed carry permits? 6 7 Α. Yes. Did there come a point in time when your 8 Q. 9 department no longer -- I guess no longer reviewed those 10 applications and they were left to the sheriff's 11 department? 12 My successor did that. I did not. Α. 13 Q. And did you issue any concealed carry permits? I did not. 14 Α. 15 Did you have any applications for a concealed 16 carry permit to consider --17 Α. I did not. 18 -- during your time as chief? Q. 19 Α. I did not. 20 Q. Nobody applied? 21 No application reached my desk. Α. 22 Does that mean people applied, but it just didn't get to you --23 People might have inquired, but nobody ever 24 25 followed through with a completed application process

Page 68 that I had to do. 1 Did you have a policy or make any public 2 statements during your tenure or otherwise that you were 3 an opponent of issuing concealed carry permits? 4 5 Α. No. Do you believe that self-defense -- when you 6 7 were chief of police, was it your opinion that 8 self-defense was a valid reason for good cause to issue a 9 concealed carry permit? Solely self-defense? 10 Α. 11 Ο. Yes. 12 Α. No. 13 Q. And why is that? 14 Because I think anybody can make that claim. Α. So my parameters, and again I never had to review one or 15 16 deal with one, was there had to be extenuating 17 circumstances. 18 For me, say hypothetically a district attorney was prosecuting a high profile gang crime that received 19 threats and wasn't either going to get the level of 20 21 protection from the district attorney's investigator's office, then I would consider a CCW for a district 22 attorney, for a judge, and not solely just self-defense. 23

MR. WISE: Objection. Argumentative.

Q. Doesn't everyone have the right to self-defense?

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Page 69 1 BY MS. BELLANTONI: In your opinion does every individual have the 2 right to defend themselves against a violent attack? 3 4 Α. Yes. 5 Then how is it that self-defense was not enough Q. to issue a concealed carry permit while you were chief of 6 7 police? Α. Because for me, there had to be a more 9 significant threat. Because anybody could come in and say I want it for self-defense. And there had to be a 10 11 higher threshold for that for me. 12 In your position as the chief of police, was 13 that an appointed position or an elected position? 14 Appointed Α. 15 Q. Appointed? I'm sorry? 16 Α. Appointed. 17 And who were -- not the person's name, but who were you appointed by? 18 19 The city manager. Α. 20 Q. Is that akin to like the mayor of the city or 21 the executive of the city? 22 That's the paid executive. Not the elected, the Α. paid executive. 23 24 Is the city manager who appoints you also 25 appointed?

Case 2:19-cv-00617-KJM-AC Document 73-2 Filed 10/11/22 Page 71 of 106 Kim Raney Page 70 Α. Yes. And who appoints that person? Q. Α. City council. And your concealed carry permit philosophy or policy when you were the chief of police, was that yours alone or was that a view that was reached in connection or in conjunction with the city manager or the city council? That was mine. I did have discussions with the Α. city manager. I did not discuss it with the city council. And were you and the city manager of the same mind-set with regard to the issuance of the concealed carry weapons permits? I worked for four different city managers. the only one who brought the topic up was the first city The last three never brought the topic up. manager. Q. And did the first city manager indicate to you their preference for not issuing concealed carry licenses? Just I had to go through a testing process,

competitive testing process, and then there were two of

us that were left and then we each had an interview with

the city manager. During the course of that interview

that was one of the questions he asked as far as our

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Page 71 1 philosophy about that. That was the extent of it. Do you know if your philosophy was different 2 than the other person who interviewed for the job? 3 4 Α. Don't know. 5 Did the city manager share that same philosophy? Q. Well, he never disagreed with me. We didn't get 6 into it, but he never disagreed with me on that topic. 7 8 Did anyone apply for an open carry permit during 9 your tenure as chief of police? There was no open carry as far as permit 10 Α. I retired in 2016 and I believe it was limited 11 12 to counties under 200,000 in population. 13 Q. And just for the record, what county was your 14 jurisdiction located in? 15 Α. Los Angeles County. And roughly, what's the population of LA County? 16 17 Is it over 200,000? 18 About five to six million. 19 And during your tenure as the chief of police did you have meetings with executive law enforcement from 20 21 counties throughout the state? 22 Α. Yes. 23 And did that include sheriffs' offices as well Ο. 24 as police departments? 25 My situation was unique. California Police Α.

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Chiefs Association is made up of 330 municipal police chiefs. So we had our own association and the board of directors had quarterly meetings and we had an annual symposium, seminar, whatever the word of the month is.

Sheriff's department, the California State

Sherriffs Association had their own association. It's

made up of the 57 or 58 county sheriffs in the state of

California. So the two don't meet together.

But as the president of the Police Chiefs
Association I was invited to all of their regional
meetings. So I'd attended five of their quarterly
meetings, if that makes sense, where I would be at the
table as they discussed policies, legislative issues,
political issues, and we'd have an exchange of
information.

- Q. Is it fair to say that the sheriffs are the agencies that are the executive law enforcement for the counties that have populations of 200,000 people or less?

  Does it break down that way?
- A. So is your question are they the executive law enforcement?
- Q. I'm going to rephrase that. That was messy.

  For counties -- generally, for counties in

  California that have a population of 200,000 people or

  less, is the licensing authority in those jurisdictions

Page 73 1 typically a sheriff's agency? I believe it is the sheriff or the chief of 2 3 police. 4 Q. So it would be either one, is that --5 I believe that, yes. Α. 6 And in attending the sheriffs' meetings, do you 7 recall any discussions during any of those meetings with 8 regard to the open carry process or issuing open carry licenses? 9 10 A. Not so much open carry. There were 11 conversations about concealed carry because the sheriffs 12 are involved in issuance of CWWs as well, so there were 13 conversations about that. But open carry, I was at table 14 with them in 2013, so that legislation hadn't quite 15 ripened yet. Q. And with regard to the chiefs of police for the 16 17 counties that are under the 200,000 population, do you recall any view or approach to issuing or not issuing 18 19 open carry licenses subsequent to 2013? 20 A. No. I don't remember having any conversations 21 or big focused issues or conversations about that. 22 MS. BELLANTONI: Can we take a five minute I want to go over my notes. I think I'm pretty 23 break? 24 much ready to wrap it up. Is that okay? 25 THE WITNESS: Yes.

Page 74 1 (Whereupon, a recess was taken.) BY MS. BELLANTONI: 2 Q. We are back on the record, and Mr. Raney, I just 3 4 want to take a look at your declaration. I'm going to go to Page 7 and can you see the document all right? 5 There's a lot of lines and then 25 percent 6 7 is covered by the images. Let me see if I can... hold on. Let me see if I 9 can resolve that. I can read it if you want to make it a little 10 11 bit smaller. I'm not that blind yet. 12 Q. There it is. Sorry. You okay? 13 Α. Yeah. So if you're looking at Paragraph 25, I just 14 want to talk a little bit about the Dallas shooting that 15 you referenced in the declaration just to clarify it a 16 17 little bit. 18 Paragraph 25 addresses a mass shooting that occurred in Dallas, Texas; is that correct? 19 20 Α. Yes. 21 And this is information that you learned as a 22 result of an article, or did you have conversations with anyone who was present and/or law enforcement in Dallas 23 at the time? 24 25 Α. No. It was from an article.

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- Q. All right. And with regard to this mass shooting, is it fair to say that the people in the crowd who were attending whatever gathering was taking place outside were armed with long guns? They had rifles, AR-15s specifically?
  - A. In my understanding, they were long guns.
- Q. So this is not a case where the crowd was engaged in open carry of a handgun in a holster, correct?
- A. That's not my understanding, that they were in possession of long guns or AR-15s or M4s or whatever you have.
- Q. And are you aware of whether law enforcement actually shot anybody who was at the gathering?
- A. I'm not aware that they shot anybody at the gathering.
- Q. So then is it fair to say that when police responded to the mass shooting at this location where numerous people in the crowd were carrying AR-15s, that the police did not arrive and then began shooting the demonstrators, the people who were demonstrating, simply because they were armed; is that fair?
  - MR. WISE: Object as to form.
- THE COURT REPORTER: Was there an answer?
- 24 THE WITNESS: That's fair.

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Page 76 1 BY MS. BELLANTONI: Q. Are you aware of whether Texas has legalized 2 3 open carry of a handgun? 4 Α. I believe they have, yes. 5 And the quote that's indicated at the bottom of Q. Paragraph 25, quote, "We don't know" -- and this was a 6 7 quote from the Dallas chief of police; is that correct? That's my understanding, yes. And his quote is, "We don't know who the good 9 quy is versus the bad quy when everyone starts shooting." 10 11 Is that what the quote is in your declaration? 12 Α. Yes. 13 But in fact, it was not the case that everyone, 14 quote, "started shooting." In other words, the people in the crowd, the people demonstrating, didn't start 15 shooting anyone; is that accurate? 16 17 Yes, that's accurate. I believe the shooter was 18 the gunman. 19 So there was one gunman who was shooting. But when the shooting began and thereafter, 20 21 the people in the crowd who had guns were not shooting 22 anyone; is that accurate to say? 23 Not that I'm aware of, no. Α. 24 So that's a double negative. So yes, it is Ο. 25 accurate?

Page 77 1 Can you repeat your question? Α. 2 Q. Sure. MS. BELLANTONI: Can you read that back, please? 3 (Whereupon, the requested portion of the record was read 4 5 back by the Reporter.) That's my understanding, yes. 6 THE WITNESS: 7 BY MS. BELLANTONI: In your opinion and based on your experience as 8 a law enforcement officer, if there's an uptick or an 9 increase in crime, should that result in more restrictive 10 11 measures on individual Constitutional rights? 12 Α. No. 13 I'm referencing Paragraph 26 here in your 14 declaration, which in the second sentence indicates that after years of declining crime rates, violent crime in 15 California has ticked upward in recent years. 16 17 It has ticked upward, correct? Yes, as has property crimes. 18 Α. 19 And I just want to reconcile -- and I'm going to 20 shop sharing the screen here. 21 I just want to reconcile some earlier testimony, 22 and that is with regard to the issuance of the concealed carry permits and it was a hypothetical. 23 24 You gave a hypothetical about if there was an 25 assistant district attorney whose investigators couldn't

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protect him or her in relation to whatever case was going on at the time. That's someone that you would consider giving a concealed carry permit to.

Is that accurate depiction of your prior testimony?

- A. I believe so. I might have also indicated if they were doing a high profile or a violent gang crime and there had been threats on their life or again as the district attorney's office, the investigators, couldn't provide protection, then that would be one I would consider.
- Q. And can we agree that not every individual is going to have the ability to have personal protection 24 hours a day or a personal bodyguard? Is that a fair statement?
  - A. Yes.

- Q. And you did earlier testify, but correct me if I'm wrong, that everyone has the right to self-defense. You did agree with that statement; is that accurate to say?
  - A. Yes.
- Q. And so then I'm trying to reconcile this with is it your opinion that the right to self-defense only -- for everyone, regular people, only exists inside the house or in their home or is their right to defend

Page 79 themselves from violent attack, does that right travel 1 with them wherever they are? 2 I think the right travels with them. 3 4 0. I have no further questions. 5 Is there anything about your testimony that you 6 would need to clarify or change? 7 Α. Not change. Maybe clarify. 8 I'm not sure if I was clear or was misunderstood 9 on I think I talked about the Donohue study, and I believe that was his terminology was right to carry. 10 So 11 it wasn't restricted to open carry with his research, it 12 was right to carry states. 13 Q. Okay. Thank you. 14 Oh, and I was mistaken. The last thing: referenced a San Mateo County Sheriff's Office 15 publication, quote, "Unloaded Open Carry." And that 16 17 was -- I can refer to the declaration if you don't recall that, but if you recall that then I won't. 18 19 Α. I recall. 20 Q. Okay. And so what was the substance of that 21 writing? 22 I believe that was at the time when again law Α. enforcement were getting calls for service when 23 24 individuals would show up at a business in their 25 communicates openly caring a rifle.

Page 80 1 So that's the events that we were talking about 2 the Starbucks and other places --A. -- training bulletin in regards to that. 3 And do you have copies of the -- do you still 4 5 have access to that publication or the training 6 bulletins? 7 Α. I believe so. If you could locate your documents and provide 8 Q. them to Mr. Wise? 9 10 Α. Okay. Would you kindly do that, sir? 11 0. 12 Α. Yes. 13 MS. BELLANTONI: All right. I have no further 14 questions. 15 And like we had indicated before, you will 16 receive a copy of the transcript to review and make any 17 corrections or changes. I will have an opportunity to comment on the changes, but that's it. Okay? 18 19 Thank you for your time today. I appreciate 20 that. 21 THE COURT REPORTER: Mr. Wise, do you wish to 22 purchase a copy of the transcript? 23 MR. WISE: Yes. We would like a copy of the 24 transcript and we'd like to review it. I think you had 25 mentioned to Mr. Raney earlier, we would like to review

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      it and sign it.
                       Thanks.
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               MS. BELLANTONI: Thank you, Lynne.
               THE COURT REPORTER: You're welcome.
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            (Whereupon, the deposition concluded at 2:09 p.m.)
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Page 82 1 2 DECLARATION UNDER PENALTY OF PERJURY 3 \*\*\* 4 I, KIM RANEY, the witness herein, declare under penalty of perjury that I have read the foregoing 5 6 deposition in its entirety and that the testimony 7 contained therein, as corrected by me, is a true and 8 accurate transcription of my testimony elicited at said 9 time and place. 10 11 day of Dated this 12 20 , at , California. 13 14 15 16 17 KIM RANEY 18 19 20 21 22 23 24 25

Page 83 1 State of California, 2 County of Fresno. 3 I, LYNNE A. HOWE, License No. 13003, a Certified Shorthand Reporter of the State of California, do hereby 4 5 certify: 6 That the witness in the foregoing deposition named was present at the time and place herein specified; 7 That the said proceeding was taken before me as a 8 9 Certified Shorthand Reporter at the said time and place and was taken down in shorthand writing by me; 10 11 That the said proceeding was thereafter, under my direction, transcribed with the use of computer-assisted 12 13 transcription, and that the foregoing transcript 14 constitutes a full, true, and correct report of the 15 proceedings which then and there took place; 16 That I am a disinterested person to the said action. IN WITNESS WHEREOF, I have hereunto subscribed my 17 18 hand this 10th day of December 2021. 19 Lynne a. Howe 20 21 22 Lynne A. Howe, CSR 23 License No. 13003 24 25

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# Federal Rules of Civil Procedure Rule 30

- (e) Review By the Witness; Changes.
- (1) Review; Statement of Changes. On request by the deponent or a party before the deposition is completed, the deponent must be allowed 30 days after being notified by the officer that the transcript or recording is available in which:
- (A) to review the transcript or recording; and
- (B) if there are changes in form or substance, to sign a statement listing the changes and the reasons for making them.
- (2) Changes Indicated in the Officer's Certificate. The officer must note in the certificate prescribed by Rule 30(f)(1) whether a review was requested and, if so, must attach any changes the deponent makes during the 30-day period.

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ARE PROVIDED FOR INFORMATIONAL PURPOSES ONLY.

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2019. PLEASE REFER TO THE APPLICABLE FEDERAL RULES

OF CIVIL PROCEDURE FOR UP-TO-DATE INFORMATION.

#### 

VERITEXT LEGAL SOLUTIONS
COMPANY CERTIFICATE AND DISCLOSURE STATEMENT

Veritext Legal Solutions represents that the foregoing transcript is a true, correct and complete transcript of the colloquies, questions and answers as submitted by the court reporter. Veritext Legal Solutions further represents that the attached exhibits, if any, are true, correct and complete documents as submitted by the court reporter and/or attorneys in relation to this deposition and that the documents were processed in accordance with our litigation support and production standards.

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## EXHIBIT 2

#### Case 2:19-cv-00617-KJM-AC Document 73-3 Filed 10/11/22 Page 2 of 135

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1
                IN THE UNITED STATES DISTRICT COURT
 2
              FOR THE EASTERN DISTRICT OF CALIFORNIA
 3
      MARK BAIRD and RICHARD
 4
      GALLARDO,
 5
                 Plaintiff(s),
 6
                                     CASE NO.
                 vs.
 7
                                     2:9-cv-00617-KJM-AC
      ROB BONTA, in his official
 8
      capacity as Attorney
      General of the State of
      California, et al.,
 9
10
                 Defendant(s).
11
12
13
14
15
                 DEPOSITION OF CHARLES D. HAGGARD
16
              Appearing Remotely From Topeka, Kansas
17
                     Tuesday, October 19, 2021
                              Volume T
18
19
20
21
      Reported by:
      Carrie Pederson
      CSR No. 4373, RMR, CRR
22
23
      Job No. 4838109
24
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25
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1	IN THE UNITED STATES DISTRICT COURT
2	FOR THE EASTERN DISTRICT OF CALIFORNIA
3	
4	MARK BAIRD and RICHARD
	GALLARDO,
5	
	Plaintiff(s),
6	
	vs. CASE NO.
7	2:9-cv-00617-KJM-AC
	ROB BONTA, in his official
8	capacity as Attorney
	General of the State of
9	California, et al.,
10	Defendant(s).
11	
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15	
16	Deposition of CHARLES D. HAGGARD, Volume I,
17	taken on behalf of the defendants, at Topeka, Kansas,
18	beginning at 9:06 a.m. and ending at 11:31 a.m. on
19	Tuesday, October 19, 2021, before Carrie Pederson,
20	Certified Shorthand Reporter No. 4373.
21	
22	
23	
24	
25	
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1	APPEARANCES:
2	
3	For Plaintiff(s):
4	THE BELLANTONI LAW FIRM, PLLC
5	BY: AMY L. BELLANTONI
6	Attorney at Law
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8	Suite 400
9	Scarsdale, New York 10583
10	914-367-0090
11	abell@bellantoni-law.com
12	
13	For Defendant(s):
14	ATTORNEY GENERAL OF CALIFORNIA
15	BY: R. MATTHEW WISE
16	Attorney at Law
17	1300 I Street
18	Suite 125
19	P.O. Box 944255
2 0	Sacramento California
21	9 4 2 4 4 - 2 5 5 0
22	Matthew.Wise@doj.ca.gov
23	
2 4	Also Present:
25	Mark Baird
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1		EXHIBITS	
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3		DESCRIPTION	PAGE
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1	Topeka, Kansas, Tuesday, October 19, 2021
2	9:06 a.m 11:31 a.m.
3	
4	CHARLES D. HAGGARD,
5	having been administered an oath, was examined and
6	testified as follows:
7	000
8	EXAMINATION
9	BY MR. WISE:
10	Q. Good morning.
11	A. Morning.
12	Q. My name's Matthew Wise. I represent the
13	California Attorney General in this case which is
14	known as Baird v. Bonta. Would you state your full
15	name and spell your last name for the record.
16	A. My name is actually Charles, D as in David,
17	Haggard, H-a-g-g-a-r-d. I go by Chuck.
18	Q. Do you understand that you're testifying
19	here under the same oath that you would be testifying
20	under in a courtroom?
21	A. I do. Yes, I do.
22	Q. You've been retained as an expert for
23	plaintiffs in this case?
24	A. Yes, sir.
25	Q. Have you ever had your deposition taken?
	Page 7

- Not in this case, but previously in life, 1 yes, I have. 2 3 The court reporter's recording everything Ο. that we say, so we need to try to have only one 4 person speak at a time. 5 6 Α. Sure. 7 I'll try to let you finish your answer when Q. 8 I ask a question and before I ask another one. I 9 just ask that you try to let me finish asking my question before you start to give your answer. 10 11 Α. Certainly. 12 If you need to take a break at any time, 0. 13 just let me know. The only thing I'd ask is that if there's a question pending, that you'd answer that 14 15 question before we take our break. 16 Α. Okie-doke. 17 After I ask a question, it's possible that your attorney might have an objection to the 18 19 question. You should still answer the question 20 unless your attorney advises you not to answer the 21 question. 22 Α. Okay. 23 Ο. If you don't understand a question, please 24 let me know, and I'll try to rephrase the question.
  - Page 8

Do you understand that?

25

A. Yep, I do.

- Q. You'll have an opportunity, after the deposition, to review the transcript that was made here today, and you'll be able to make corrections to the transcript, but you should know that there will be a record of the corrections that were made, and I'll be allowed to comment on any corrections that you make.
  - A. Okay.
- Q. Is there anything affecting you today that would prevent you from thinking clearly and testifying truthfully?
  - A. No.
  - Q. How did you prepare for today's deposition?
- A. I actually did not do any real formal preparation for this deposition. Ms. Bellantoni and I had a casual phone conversation a couple of days ago and wasn't -- actually hasn't been much more than that. Read through -- I forget the -- I don't have it in front of me on the email.

There was the other expert that has been retained. He's a chief of police or former chief of police. I was able to read his declaration or his statement and -- but that's been -- you know, this has been set up for a few weeks now, so I was able to

1 read that in the meantime, but that's about it. Is that the declaration of Kim Raney? 2 Ο. 3 Α. Yes. And other than Ms. Bellantoni, did you speak 4 Q. 5 with anyone about this deposition? No, sir. 6 Α. 7 When did you first become involved in this Q. 8 case? 9 Α. It's been awhile. As far as pulling a date up, I'd have to defer to Ms. Bellantoni for when she 10 11 first contacted me to talk about this. It would be 12 really hard for me to say. It seems like a year or 13 two now. Okay. And was it Ms. Bellantoni who 14 Q. 15 contacted you or someone else? 16 Α. Yes, she did. 17 0. Did anyone tell you what they wanted you to do as an expert in this case? 18 We had a conversation, Ms. Bellantoni and I, 19 Α. 20 on she was looking for an expert witness to speak towards police training and practices as it pertained 21 to this case, so my understanding of my input, like, 22 here today would be as a law enforcement expert. 23 24 Have you reviewed the complaint in this 0. matter? 25

1 Yes, sir. Α. Did you have a role in drafting the 2 Ο. 3 complaint? No, I did not. 4 Α. 5 Are you being compensated for your work in 6 this case? 7 Α. I am, although I have yet to send a bill in 8 for anything, so, no, I have not been paid, but we --9 Ms. Bellantoni and I agreed on a price. Truthfully, I volunteered to do this one pro bono, and she 10 11 insisted that I not do that, and so I believe it's in 12 my statement or in my declaration, I think we agreed 13 to 75 an hour or something like that. Okay. Let me share my screen. I will try 14 Q. to show you an exhibit here. Could we go off the 15 16 record for just a moment? 17 (Discussion off the record) MR. WISE: Can we go back on the record now? 18 BY MR. WISE: 19 20 Okay. We're back on the record. 0. 21 Mr. Haggard, can you see Exhibit 1 on your screen? 22 (Exhibit 1 marked) 23 THE WITNESS: Yes. BY MR. WISE: 24 Q. Okay. Do you recognize this document? 25 Page 11

1 Α. I do. What --2 Ο. 3 This would be the declaration that you asked Α. me, in my preparation, what I had read. 4 5 Ο. Did you prepare this declaration? I did not. I spoke to Ms. Bellantoni at 6 Α. 7 length and wrote up my thoughts, and then she made it 8 look real pretty on this document. 9 Ο. Does this declaration reflect your thoughts? 10 Yes, sir. Α. 11 Okay. And did you sign a copy of this Q. 12 declaration? 13 Yes, I did, and then because of the nature Α. of what we're doing, I had to sign and then scan that 14 15 and then send that in so that you guys would have a 16 legal copy. 17 Okay. Let's look just at page 14 here. 0. notice that the declaration that I have is not 18 19 signed, but you do have a signed version? 20 Yes, sir, I do. Α. Okay. Would you work with plaintiff's 21 Ο. 22 counsel to provide me a signed copy of this 23 declaration? 24 MS. BELLANTONI: Yeah, I'll get that over to 25 you, Matthew.

1	MR. WISE: Terrific.
2	BY MR. WISE:
3	Q. Your declaration cites a number of
4	documents. Besides the documents that you've cited,
5	did you rely on any other documents in reaching your
6	opinion on this case?
7	A. I read the original my legal training is
8	failing me here the filing, the case that was put
9	forward, and then the other expert, Chief Raney, I
LO	read those documents.
L1	Q. Did you conduct research to locate the
L2	documents that form the basis of your opinion?
L3	A. I'm not sure how you mean that. Which part
L4	are you referring to?
L5	Q. Anything in the declaration itself. Did you
L6	conduct any research to try to come up with documents
L7	that would support your opinion?
L8	A. Not really. A big part of my declaration
L9	would be personal observation and experience.
20	Q. Did anyone else provide you with documents
21	that would support the basis of your opinion?
22	A. I don't believe so. Besides the documents
23	that Ms. Bellantoni provided to me that I've talked
24	about reading as far as, like, what's already
25	pertinent to this case, I don't believe so. Like I

- say, we've been doing this for quite awhile. I will tell you that I do, you know, like, on a regular basis, read up on things like news, gun control issues, crime issues, things like that. All of that is still pertinent to my life. I am still an active duty police officer, so those are all things that I pay attention to, but I don't recall being provided, or, you know, anything like that, anything specific for this case, no, sir.
  - Q. Anyone other than plaintiff's counsel assisted you in preparing this declaration?
    - A. No. Huh-uh.

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Q. Have you ever served as an expert witness?

I've been retained as an expert witness on police use

- A. Yes, sir, I have.
- Q. How many times?
- 16 A. It's hard to say. Probably a good dozen.
- of force both in civil court and in criminal court.
- 19 I have been retained as a defense expert on firearms
- and firearms training in a murder trial. I have been
- 21 retained as an expert witness on firearms in a
- 22 series. We had kind of a gang robbery homicide thing
- 23 that turned into a series of probably eight separate
- trials because of the nature of that one, so I don't
- 25 have an -- I'd say probably 10 to 12 times at least.

1 Have you ever testified as an expert on the Q. 2 public carry of firearms? 3 No, I have not. Α. Did you attend college? 4 Q. 5 Α. I did. What college? 6 Ο. 7 Kansas State University. Α. Did you graduate? 8 Q. 9 Α. I did not. The police department decided to hire, and I had to weigh my options, so ended up 10 11 taking the job. 12 Besides college experience you had, did you Ο. 13 complete any other formal education courses? I've completed courses, Kan State 14 Α. 15 University, and then other courses through the 16 military that were adjunct to other colleges such as 17 Washington University, Emporia State, couple of those that were out-of-state things like Louisiana State 18 19 University that were part of the course that I was 20 doing. That was both in a police capacity and a --21 or, when I was in the military, military capacity, 22 and those were classes that if you did that, you 23 could gain college credit for that. 24 I've also -- not pertinent to this, but also completed Kansas -- not Kansas State University --25

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Kansas University classes through things like fire science and that sort of thing that all count towards -- you know, so I've earned college credit in a whole bunch of places but never coalesced that into a degree as it were.

- Q. Any other formal education that we haven't touched on?
- Ouite a bit. I'm assuming that you have a Α. copy of my CV. A whole lot of what I've done is things like Force Science Research Center as a force analyst, training on excited delirium and things that are pertinent to police use of force, human dynamic factors, deescalation, verbal judo, etc., etc., as all is preparation and, you know, on-the-job improvement for the jobs that I was doing mainly at the Topeka Police Department, which since I've retired from, but then in my current roles, I'm still a national trainer for National Law Enforcement Training Center. I have my own business. I'm an adjunct instructor for Strategos International, adjunct instructor for Hardwire Tactical, and then I'm a police captain here at my current job.
- Q. You mentioned that you served in the military. When did you serve in the military?
  - A. It would have been 1982 to -- it's been

1 19 -- I'm going to -- I believe 1998, but I 2 might be off on that, but definitely started in '82. What positions did you hold in the military? 3 Ο. So I was a reconnaissance specialist, and 4 Α. 5 that's a fancy word for -- or fancy term for we go out and find the bad guys and tell everybody else 6 7 where they are at. So in those roles, I was vehicle driver, I was a machine gunner, I was a squad leader, 8 9 I was a platoon sergeant. At one point, I was an 10 acting platoon commander when we did not have a 11 lieutenant on who was assigned to our unit. 12 I think you just mentioned this, but did you Ο. 13 become familiar with firearms while in the military? 14 Α. Oh, yes. 15 Can you describe your experience with 16 firearms in the military? 17 Α. So actually in that role, in the job that I had, we were required to train with and qualify on a 18 19 yearly basis more than most of the Army jobs. 20 you're, like, a truck driver or something like that, it's very minimal. Infantrymen, obviously you're 21 going to be more that, but just as an example, when I 22 23 first got into the job that I was in, I was required 24 to qualify -- train with, qualify with a .45 pistol, M16al rifle, M60 machine gun, M2 50 caliber machine 25

Case 2:19-cv-00617-KJM-AC Document 73-3 Filed 10/11/22 Page 19 of 135 1 gun, the M203 40 millimeter grenade launcher, the LAW 2 antitank rocket, Claymore antipersonnel mines. I'm probably leaving something out of the 3 list, but -- and then that -- as firearms changed 4 5 within the military, like they upgraded pistol, they upgraded rifles, they added grenade launching machine 6 7 guns and things like that, we all got -- we got 8 trained on those as well. 9 Ο. You mentioned that you've had a career in 10 law enforcement. At what point did you begin that 11 career? 12 Α. 1987. 13 What department did you work for? Q. The Topeka, Kansas Police Department. 14 Α. 15 What were your roles there? Ο. 16 I started out as a patrolman. I was a Α. 17

A. I started out as a patrolman. I was a patrol officer and eventually a patrol sergeant. I ended my career. The last six years of my career, I was a shift commander as a lieutenant, and then in the interim, I was a member of our SWAT team for little over 17 years, and so I was a breacher, I was a sniper, I was a squad leader.

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At one point I was the team leader when we did not have a lieutenant assigned. I was a firearms trainer for the unit, a gas guy utilizing the grenade

launchers, and in the wider role for the department,
I was a field training officer. Then when I
promoted, I was a field training sergeant supervising
field training officers.

I was a firearms instructor, use of force instructor on things like batons, taser, Pepper Spray, handcuffing, arrest and control tactics, things like that, ground fighting, weapon retention.

So we had a regional academy that was approved through our state CPOST, so we had -- we did recruit training and in-service training. At one point, I was responsible for all of the use of force and firearms training for the department, and for about -- it was just about three years there, I was the range master where my primary job was to do all of the recruit in-service firearms training,

Maintenance, and then my role as a defensive tactic instructor, I was basically in charge of our use of force program where I had officers working for me who assisted with that training.

- Q. Did you ever develop protocols on how to respond to an incident involving a firearm?
- A. Yes, actually, and some of it very specific.

  Right after Columbine, we had -- you know, there was kind of a watershed event in law enforcement where

people were like, "Oh, my God, we can't do that"
because the perception was that the officers there
kind of waited around, so you had to have what we
call a rapid response to an active shooter, and then,
of course, I don't know if you've ever seen pictures
coming outline of Columbine, but there was a wide
variety of officers. There were detectives, there
were officers in plainclothes, there were officers
who showed up off duty, things like that, uniformed
police officer from multiple different departments.

So, you know, a big part of that would be training the officers on what -- it's often called PID or positive identification. The last thing we want to do is replicate tragedies that have happened in the past in places like New York City where you have a blue-on-blue, you have, like, say, a uniformed officer shooting a plainclothes officer or something like that, so a big part of our training was responding to threat recognition and then proper response, you know, to the scenario as you find it.

- Q. And what was your role in developing that training?
- A. I actually developed it from scratch. I was given the job of -- because we wanted to have a rapid response program, I was given the job of, "Hey, we

need to come up with something for that."

So in my role as the primary firearms trainer at that point, or one of the primary firearms trainers at that point, I was given the role of coming up with an in-service training package so that we could run all our people through rapid response.

I would say Columbine was a watershed event for law enforcement in recognition of this, but in my career, I had already responded to two active shooter events, so that was something that was, you know, the type of training that, taken seriously, was really near and dear to my heart, that I'm glad they finally got the -- the command staff finally got the message that that needed to happen.

- Q. After working at the Topeka Police

  Department, did you work in any other capacity as a
  law enforcement officer?
- A. Yes, sir. Shortly after retiring, because we have a -- we have a technicality in our retirement, you can't do anything for 60 days for a paycheck, otherwise it screws up, you know, the -- how the retirement fund works. We have to take 60 days off before you're allowed to do anything else or you get paid, so I took short vacation, and then the county north of me, Jackson County Sheriff's

Department, was shortly of people, so I became a part-time deputy for them and was helping them out with road patrol and training, and then approximately almost exactly a year after I retired, I took the current job that I have now with Metropolitan Topeka Airport Authority Police and Fire. I know that's a mouthful.

And then since then, I am also -- I have --

And then since then, I am also -- I have -I'm no longer working for Jackson County part-time,
but -- this is one of those you know, "You're getting
old when." One of my recruit officers is now the
sheriff of the county that I live in, and he asked me
to come onboard as a part-time deputy, so I'm a sworn
deputy with the Shawnee County, Kansas Police
Department as well, and I'm currently doing that.

- Q. Got it. Any other law enforcement roles that we haven't touched on?
  - A. No, sir.

- Q. Do you have any other current forms of employment?
- A. Just my side business, and I do consulting. Friend of mine's a retired officer, he has a security company, so every once in awhile, I'll do the qualifications for his guys and things like that, but primarily my Agile Training consulting business.

1 What is Agile Training and Consulting? 2 Would you describe it? So my business model is I try to meet 3 clients' needs instead of having a cookie cutter type 4 5 package like, you know, basic -- I have Basic Pistol 1, Basic Pistol 2 or something like that. 6 7 kind of customize classes for people's needs. I've 8 had people hit me up for things like -- I'm currently 9 going -- about to do a in-service package for University Police Department over in Kansas City, 10 11 Missouri, and they want to have two hours of Pepper 12 Spray update, two hours of weapon retention update and then four hours of arrest and control and a 13 handcuffing package just as an eight-hour day, "Can 14 15 you do" -- "Yeah, I can, you know, put together a 16 training package for your needs." 17 Much of what I've done lately has been firearms training, and, quite frankly, the business 18 19 has been a lot better for civilian capacity training 20 than law enforcement training as far as people who 21 are paying for training. 22 Do you conduct any trainings that involve Q. how to respond to a person armed with a firearm? 23 24 Α. Yes. An how do you train your clients to respond? 25 Q. Page 23

1 Are you talking a -- I'm assuming you mean a 2 nonsworn -- a non-police officer type person. 3 Ο. Yes. So part of the training I do is -- what we 4 Α. 5 look for in behavioral aspects of pre-criminal 6 assault behavior. One of my friends put a very good 7 label on there, his name is Craig Douglas, and he 8 calls it MUC, M-U-C, managing unknown contacts. 9 Say you are approached by someone on the 10 street that you don't know. How do you read that 11 type of encounter? Is it threatening? Are they 12 setting you up for, like, a mugging or a carjacking 13 or something like that? And talk about the 14 behavioral aspects of what criminal assault looks 15 like. 16 So it comes as some surprise to some people 17 that bad guys can be very sneaky, and, you know, 18 they're not going to have a big sign or, you know, 19 something on the T-shirt that says "I'm a bad guy," 20 so a big part of mine is the pre-criminal assault 21 behavior-type things, the recognition of what type of scenario you may have found yourself in to -- and 22 23 then the how to respond correctly in those scenarios,

and I will do that with verbal skills, verbal

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deescalation.

1 Very popular part of my training has been 2 Pepper Spray, how to do something that's not -- you know, what I call something between a harsh word and 3 a gun, and then recognition of is -- you know, in my 4 5 end of scenario that actually requires a firearms response, you know and, if so, how to do that, what 6 7 that might that look like. 8 In those classes, do you recommend that your Ο. 9 clients carry a firearm? I never recommend to anybody that they carry 10 11 That's a very personal decision. I can a firearm. 12 speak to the pluses and minuses of carrying a 13 firearm, but I have clients that I have worked with who -- like, one friend of mine who used to be an 14 15 ADA, and, as you can imagine, in that capacity 16 putting people in prison, you can -- you know, she picked up a stalker, and then I helped her with a 17 security package as a friend, how to harden her house 18 and have some defensive options. 19 20 She was adamant she did not want a gun. She 21 was just not a gun person. I'm not going to push a gun on her. So we came up with non-gun home defense 22 options for her that made her feel more comfortable. 23 24 So if people want firearms training, I will offer firearms training. If people are adamant that 25

1 they don't want firearms training, that they're 2 looking for something else, then, you know, that's like anything else, like whether you drink or not, 3 that's an extremely personal decision. 4 5 And just for the record, when you said "ADA," what were you referring to? 6 7 Assistant district attorney. I'm sorry. Α. Do you believe that carrying a gun in and of 8 Q. 9 itself makes a person safer? 10 MS. BELLANTONI: Objection. 11 You can answer. 12 THE WITNESS: Excuse me. I've been talking 13 awhile. My throat is dry. I believe it can. I have personally been 14 15 involved in scenarios where I was just another dude 16 off duty in which I know that if I had not had a 17 firearm, I would have been a victim of a violent criminal assault or, you know, armed robbery, that 18 19 sort of thing. I believe that having a firearm gives 20 one the option of being able to not leave oneself at 21 the other guy's mercy. 22 BY MR. WISE: Would you consider a gun a tool of limited 23 Q. 24 utility in most situations? It is definitely a tool of deadly force, 25 Α. Page 26

Case 2:19-cv-00617-KJM-AC Document 73-3 Filed 10/11/22 Page 28 of 135 and, you know, one of the things that people need to know is you can't legally shoot people a little bit. It is a tool for managing situations that require a deadly force option. I think you were mentioning this earlier, but are there particular steps that you recommend that your clients take before they carry a firearm in public? MS. BELLANTONI: Objection.

You can answer.

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THE WITNESS: I would -- it sounds self-serving because I am in a training business, but I obviously counsel people that they need to have some sort of training and education both how to safely handle firearms -- I mean, something as simple -- even in a hunting capacity, most people would want to go through -- like we -- here in Kansas, we have a hunter safety course, you know, that just seems like a very logical thing, but going through some -- both the mechanics of how the firearm works and then how to effectively mechanically shoot the gun, what you would think of as marksmanship training and then having some sort of education on when that's appropriate.

I suppose smart people can do things like

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1	here in Kansas, you can pull up the state law, and
2	it's very clearly stated when defense of a person or
3	your domicile is allowed, but I counsel people that
4	they probably want to get some education, probably
5	want to get some training just like anything else. I
6	counsel driver's ed before you get behind the wheel
7	of a car. It just seems to make sense.
8	BY MR. WISE:
9	Q. Before your clients carry a firearm in
10	public, do you recommend that they get physically
11	fit?
12	MS. BELLANTONI: Objection.
13	You can answer.
14	THE WITNESS: Was that, "Go ahead and
15	answer" or
16	MS. BELLANTONI: Go ahead and answer.
17	THE WITNESS: Actually, I recommend
18	everybody get as physically fit as they can because
19	we know heart attacks kill a lot more people than
20	virtually anything else, you know, lifestyle. I
21	don't want to get too deep in the whole COVID thing,
22	but when you look at what makes you susceptible to
23	COVID, the comorbidities are a very big deal.
24	However, comma, the most vulnerable
25	populations are the people who are elderly, less
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physically fit, you know, and I have some sympathy to that. In my prime when I was in my 30s and I could run two miles in 12 and a half minutes and pick up 600 pounds off of the ground any time I felt like it and I was a judo and Jujitsu guy, I could handle virtually any grown man that I ran into.

Now I'm 57, and I have a bad knee, and I've jumped out of too many airplanes, and I've rub-marched too many times. I have no cartilage in one of my knees and little cartilage in the other, and I need a hip replacement according to -- two out of three orthos say I need a hip replacement.

So the thought occurs to me that people who are less physically capable need more means to defend themselves, and that often means that they need tools to solve that problem.

#### BY MR. WISE:

- Q. Before your clients carry a firearm, would you recommend that they carry other items to defend themselves?
- A. So part of my training is -- I've obviously already mentioned that I'm a big proponent of Pepper Spray, I have taught it for a long time, and I've used it in a law enforcement capacity hundreds of times. I'm a big believer in that as a less than

1 lethal tool, and I point out that there are 2 situations -- like, I know as a police officer, there 3 are situations where if you use sufficient force early, that you could interdict having to use more 4 5 force later. 6 The case of Kyle Dinkheller, who was a 7 deputy who was famously murdered on his -- on car 8 camera in a gun fight is one of those cases that's a 9 glaring example. But Pepper Spray is a less than 10 deadly force option for in a case where you find 11 yourself subject to physical force. Guns are a tool 12 of deadly force, and those are two different 13 scenarios. 14 Why do you train your clients to take these 15 other steps before when they carry a firearm in 16 public? 17 MS. BELLANTONI: I'm going to ask for some 18 clarification on what other steps you're referring 19 to. 20 THE WITNESS: I was about to do the same, 21 so --22 BY MR. WISE: 23 Sure. And the other steps I mean are Q. 24 getting training, carrying Pepper Spray, reading up 25 on the law, the steps that you just mentioned.

MS. BELLANTONI: I'm going to object to that as well because I don't believe there was testimony that he recommends they carry Pepper Spray, but maybe we could get clarification on that.

THE WITNESS: So I'm a big believer in human beings being as capable as possible, and that may be an artifice of my time as a police officer. I believe that, as a cop, you're in the lifesaving business, and now, you know, I'm also a firefighter on the side, so I'm in another lifesaving business, you should be as capable as you possibly can, so my counsel to human beings in general is that we should be working to be better human beings this week than we were last week, if you will, and that's kind of an off-take of that.

Also, the more capability -- the more training, education and capability you have, the more situations you are going to be able to overcome if you find yourself in a bad place. I think we could agree if you were an Olympic class swimmer, when your sailboat sinks, you're going to be a lot better off than your average dude that falls off a sailboat.

So if looking at my experience with street crime, things like muggings, purse snatchings, carjackings, person robberies, things like that,

those can have a -- they can be a large range of circumstances, so recognition of the problem, figuring out ways to try to deescalate that, if possible, having options if it's not a deadly force scenario, and then having options if it is a deadly force scenario is my counsel to people on how to best cover the range of possibilities that people find themselves in.

## BY MR. WISE:

- Q. Do you have concerns that some persons that carry openly don't know how to properly handle their firearm in public?
- A. I'm not sure how to tactfully word this, but I have concerns, and I don't mean just the public, I mean the police and the military. I have concerns about the quality and quantity of training available to the human race in general.

I'm currently in a bit of a dispute with our state academy over what I believe is not -- the training they're offering could be better, I'll just say that. Do I worry about other people carrying guns? I've been around other people carrying guns my entire life, so not that much.

Q. You have already responded in part to this, but would you agree that a factor that affects

whether a person uses a firearm safely is their 1 2 training? Probably, yeah, yeah, I'd say that. Just 3 Α. like anything else, I mean, if you were to -- if 4 5 you've never used a chainsaw before and you go pick one up and start it up, you know, that might not be 6 7 the safest way to do business. 8 Would you agree that a factor that affects Ο. 9 whether a person uses a firearm safely is their ability to deescalate a situation? 10 11 MS. BELLANTONI: Objection. 12 You can answer. 13 THE WITNESS: I don't know that I'd agree 14 per se with that. Deescalation is a two-way 15 communication process, and the other person has a say 16 in what you are doing. We have to deal with that in 17 depth right now in law enforcement, "deescalation" has been a whole big ugly buzz word, but let's say I 18 19 have somebody in a state of excited delirium or very 20 high on drugs. You know, I can't communicate or 21 deescalate with another person who isn't -- doesn't 22 even realize I'm on the same planet with them. 23 I've had to deal with people who are -- you 24 know, you try verbal deescalation, and you realize you're dealing with somebody who's profoundly 25

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1 paranoid schizophrenic on a psychotic break, can't 2 really talk to that person, so the onus, the -- you 3 know, the weight of the deescalation on the person carrying the gun, I think, is only -- you can only do 4 5 so much. 6 BY MR. WISE: 7 Are there certain situations, though, when Q. the ability to deescalate a situation allows a person 8 9 to carry a firearm more safely? 10 MS. BELLANTONI: Objection. 11 You can answer. 12 THE WITNESS: So I would argue that in some 13 scenarios, like I was in a case where I was off duty, and I was with my girlfriend, we missed the last 14 15 Metro, we missed the last subway back to our hotel, 16 had to walk back in the dark, got confronted for what 17 would have been a street robbery by three dudes who were all my size, so that's a fight I cannot win, 18 19 can't fight three guys empty-handed. 20 I ended up pulling a snub nose revolver on them, and a combination of having a gun and then 21 22 verbal commands was what allowed me to deescalate 23 that scenario and kept it from turning into -- either

where I had to shoot one or more of them.

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into a robbery where I got beat down or a situation

1	So I would say with a gun, that the use of
2	the gun can be part or the availability of the gun
3	can be in fact part of the deescalation process
4	where, if you have a criminal, they realize that you
5	have the capability to defeat their means of
6	assaulting you, and that becomes part of the
7	deescalation process whereas if you did not have that
8	with you, they would go ahead and carry on.
9	BY MR. WISE:
10	Q. And so in that situation, your ability to
11	deescalate the situation prevented you from having to
12	fire your gun, for example?
13	A. Well, in that case, the display of the gun
14	and then the verbal you know, my commands to them
15	to stop what they were doing was what allowed me
16	those in concert was what allowed me to keep that
17	from turning into either a beat-down on my part or a
18	shooting on their part.
19	Q. Let me just circle back again and just make
20	sure I'm understanding correctly.
21	A. Okay.
22	Q. So are there any situations where a person's
23	ability to deescalate a situation allows them to
24	carry a firearm more safely?
25	MS. BELLANTONI: I just want to just

1 clarify, I should have a couple of questions ago, but 2 when we talk about deescalation, are we talking in terms of a uniformed police officer attempting a 3 deescalation or civilian? 4 5 MR. WISE: Yeah. I was talking about a civilian. Thanks for clarifying. 6 7 MS. BELLANTONI: I object. But you can go ahead and answer. 8 9 THE WITNESS: I'm having trouble thinking of a scenario where that would fit. 10 BY MR. WISE: 11 12 Okay. Do you agree that a factor that Ο. 13 affects whether a person uses a firearm safely is their decision making process under stress? 14 15 I could agree with that. 16 Would you agree that a factor that affects 17 whether a person uses a firearm safely is their 18 marksmanship? MS. BELLANTONI: I'm going to object to 19 20 that, and I'm going to ask for clarification on 21 distance, if you can provide more of a scenario-based 22 circumstance because there's a lot of factors that go 23 into that decision. 24 THE WITNESS: May I interject on that? my answer was going to be not as much as people would 25

suspect. So in an overall view of most nonpolice defensive shootings, if you take anecdotal databases like the one that -- the ones we get off of the news that go into the NRA magazine that's out every month -- and they have an article called The Armed Citizen.

The vast majority of the people involved in these cases where you see, like, "78-year-old Grandma Shoots Burglar Used Alleging .22 rifle." Vast majority of those people have very little or no formal training.

And then the marksmanship issue that we see in a -- on the street -- I'm not talking about a home defense scenario, although that could -- it's pretty similar, but in a street, what I would consider a civilian street encounter or street crime encounter, let's say a mugging or carjacking or something like that, these encounters tend to be incredibly close.

The vast majority of bad guys, when they go to do things like mug you or car jack you, things like that, are within touching distance of the victim. Even in police encounters, we see that the vast majority of police officers, when they're feloniously killed with a firearm or killed within three feet to three yards of the suspect, so if we

1 look at the -- there's an old saying in pistol fights that it's three yards, three shots, three seconds, 2 and if you look at a lot of these encounters, they 3 fit right into what we're talking about, is the 4 5 marksmanship issue actually isn't that tough. BY MR. WISE: 6 7 Would you agree that a factor that affects Q. whether a civilian uses a firearm safely is their 8 9 mental state? 10 MS. BELLANTONI: Objection. 11 You can answer. 12 THE WITNESS: So I'm going to assume -- by 13 "mental state," do you mean their mental health or, 14 like, their emotional state at the moment, or what do 15 we mean? 16 BY MR. WISE: 17 0. Sure. Let's just take that one-by-one then. Their mental health. 18 19 Well, I would hope that people who have 20 significant mental health issues would not be running 21 around with a gun. We're kind of supposed to screen 22 for that. But then as far as their current mental state, having been in that scenario, being criminally 23 victimized is obviously a very exciting, and, you 24 25 know, it's an event in which it's going to be

Case 2:19-cv-00617-KJM-AC Document 73-3 Filed 10/11/22 Page 40 of 135 emotionally charged, so I don't think that you can put somebody in a scenario like that and not have a significant emotional response out of just human beings in general. Let's assume that they're not being victimized by just their carrying a firearm, okay, and so my question is would you agree that a factor that affects whether a person uses a firearm safely is, let's just say, their emotional state? MS. BELLANTONI: Objection. So using a firearm, but they're not being victimized, so if I

could just get more clarity on that question.

BY MR. WISE:

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- Let's say that -- I'm sorry. I should just Ο. say carrying a firearm.
- I'm not sure exactly how to quantify that I think like a lot of things that human beings do like driving cars, you should probably -utilizing chainsaws, you should probably be a mature adult if you will. There's a reason why we, you know, don't give 13-year-olds driver's licenses and things like that. So that, I guess, emotional stability or emotional maturity kind of comes with that, so I guess I'm kind of agreeing with you.
  - Would you agree that a factor that affects 0.

1	whether a civilian uses a firearm safely is whether
2	they're intoxicated?
3	A. Certainly.
4	Q. Would you agree that in general, an off duty
5	officer is more likely to be prepared to use a
6	firearm safely than the average civilian?
7	MS. BELLANTONI: Objection.
8	You can answer.
9	THE WITNESS: I'm on the fence on that one.
10	I'm really on the fence on that one. It's hard for
11	me to mentally average law enforcement officers.
12	It's also hard for me to mentally average non I
13	know I can think of quite a few people who are not
14	cops that I would rather have backing me up on
15	something bad happening than some of the cops that I
16	know, and, of course, the flip side is also there, so
17	that would be one I would have to ponder. I really
18	can't give you an answer on that one.
19	BY MR. WISE:
20	Q. Would you agree that in general, an
21	undercover officer is more likely to be prepared to
22	use a firearm safely than the average person?
23	MS. BELLANTONI: Objection.
24	You can answer.
25	THE WITNESS: I'd have to have the caveat of
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1 having to know what some of their training is. Like, 2 here in my state, unfortunately, there's no requirement for police officers to do anything but 3 shoot the qualification course from their police duty 4 5 belt, so there's no formal instruction in the police 6 system here in my state on, like, how to carry a gun 7 concealed or how to deploy a gun concealed. 8 Officers who are doing those things and are 9 very competent at them are either working that problem themselves or seeking training outside of 10 11 their department to get that, or they have a very 12 progressive training department who is offering that 13 sort of training to their people. So, again, I'm not 14 sure I can say that I agree with that. BY MR. WISE: 15 16 Would you agree that in general, a retired officer is more likely to be prepared to use a 17 firearm safely than the average person? 18 19 MS. BELLANTONI: Objection. 20 You can answer. 21 THE WITNESS: I would say that if you've got 22 a good street cop and they've had a lot of years on 23 the job, what they're going to be good at, because 24 they've been in a bunch of them, is handling critical incidents, so potentially, yes. 25

BY MR. WISE:

- Q. Would you agree that in general, a person who a law enforcement agency has determined to have good cause to possess a firearm is more likely to be prepared to use a firearm safely than the average civilian?
  - MS. BELLANTONI: Objection.

You can answer.

THE WITNESS: So I'm assuming, like, in a, you know, show cause type of state, if -- like, in New York, I know you have to prove that you have a good reason to have a gun before they'll give you a permit or something like that, so I assume you're speaking to that type of paradigm.

## BY MR. WISE:

- Q. That's right.
- A. I can't say that's the case. You know, it would entirely depend upon the criteria. You know, they could make a -- depending on the criteria, but generally I disagree with that. I know a lot of the people who get permits, and I'll pick on New York. I have a little bit of knowledge of that, particularly New York City.

Your cause has to do with things like, you know, you're a high end jeweler and you carry a lot

1 of cash or you do cash transports or jewelry 2 transports or things like that, so the official perception of your threat level wouldn't really have 3 anything to do with your ability to respond to that. 4 5 Do you train your clients on how to prevent their firearm from being stolen? 6 7 Yes, I do. Α. MS. BELLANTONI: Objection. Can I just get 8 9 more clarification on what you mean by "stolen"? 10 Like, from the person? From their home? 11 BY MR. WISE: 12 Ο. Stolen from their person, from their home, 13 their car, wherever. Actually, all of the above. I talk about --14 Α. 15 let's say you have a concealed carry, but you go to 16 some someplace that has one of those no gun signs. Like, here in my state, you can lock your gun up in 17 18 your car legally in the parking lot of that property, 19 but, you know, you're not supposed to go -- like, 20 let's say it's a department store. You're not 21 supposed to go in the store with a gun, but you can 22 lock your gun up legally on the parking lot, so they 23 clarified that in the law. You don't just want to leave your gun in 24 25 someplace like the glove box, that's ill-advised, so

I advise things on like how to secure a gun in a car, how to secure a gun in the home, how to avoid having, like, your toddler get ahold of your gun or something like that, but then also one of my specialties is weapon retention and disarming skills. I've been teaching that for a very long time. So how to keep your gun from being taken away from you.

- Q. Why is it important for your clients not to allow their firearms to be stolen?
- A. You don't want the bad guys to have your guns, or, you know, something like leaving it out where a toddler can get it or, you know, whatever the case may be. I can point to specific cases. One of -- the last officer that was killed on my old job was a friend of mine, and he was shot in a gun stolen out of a home burglary. So somebody had an unsecured loaded pistol laying around their house, and he was shot dead with it during the course of a speeding -- a car stopped for speeding.

So those are the type of things that, you know, I never -- I've worked a couple of cases where small children were shot over playing with guns, and those are pictures that are stuck in my head that are never going to go away, so I counsel people on the importance of things like safe storage but then also,

1 you know, if you have the gun on your person, how to go about safely doing that as well. 2 Have you ever published any articles on Ο. topics related to the public carry of firearms? 4 5 Α. I have. What articles did you publish? 6 Ο. It's been a few. So I've written for Recoil 7 Α. Magazine which is a paper, you know, type magazine. 8 9 I have written for the Tactical Wire, which is a 10 strictly online type of thing, and I have talked 11 about, like, carriage of smaller guns, utilizing 12 revolvers, things like that. So, yeah, I've dabbled 13 in that. Were any of these articles based on 14 Q. 15 independent research that you conducted? 16 I can't say formal research. Like, I did 17 not do a scholarly-type paper or something like that, no, sir. It would be more things that I've read, 18 19 things that I've studied up on and then personal 20 observation and experience through my travels. 21 Do you have any academic background in conducting research? 22 Minimal. 23 Α. Besides what we've discussed today, do you 24 25 have any other experience that informs your views on

the public carry of firearms?

A. I have quite a bit of experience with being around it. My state, of course, with Kansas, if you go back, we had Wyatt Earp, Bat Masterson, things like that, we had the Frontier Days, the cattle drives, Oregon-California Trail, things like that going on. I'm a big history buff.

And then if you go back to when I started my time in law enforcement, there was no way for anyone besides a commissioned law enforcement officer to carry a gun in the State of Kansas outside of, like, hunt -- they had an exception for hunting and fishing, you could carry a concealed handgun, and, obviously, if you're hunting, you could do things like carry your shotgun or your deer rifle, things like that, but that's -- it was allowed -- the state allowed individual cities to ban carry of firearms, things like that.

It was legal to have a loaded gun in your car but not on your person, weirdly enough, but then a lot of the cities banned loaded guns in cars. So that's where I started my time in law enforcement, and then since then, there's been decisions, legal precedents, things like that, particularly after Heller, the Kansas attorney general who came down

with an opinion that certain Kansas laws were unconstitutional. Some of those laws were changed.

There were several court cases where cities tried to go back to the old way of doing business, and they were disallowed from that, so in my time as a cop, we went from nobody could carry, and including retired law enforcement officers could not carry a gun. The only people who could carry was on duty cops or off duty cops but only with the permission of their chief law enforcement officer, so some off duty cops couldn't carry.

And then we went to a rather strict conceal carry permit system, then a much looser conceal carry permit system and then an attorney general's opinion that allowed what people would call the constitutional carry, if you will, where you could carry concealed or open carry without a license, and there were several lawsuits over -- like, I know Overland Park, Kansas tried to ban open carry, and the attorney general's office took them to court over that or was at least part of those proceedings.

And so in my state, it is legal to carry concealed, it is legal to carry unconcealed, it is legal to -- you can get a conceal carry permit which a lot of people do if that allows reciprocity. Like,

1 if you have a Kansas permit, you can carry in 2 Missouri, Nebraska, Oklahoma, Colorado, Texas. 3 There's a litany of places you could carry. So some -- a lot of people will get the 4 5 permit because, you know, you can travel, but also a lot of people don't. So it's very common for me to 6 7 deal with nonpolice firearms carriers or to see people carrying a gun in public. 8 9 Ο. Over the course of your career, have you served in any law enforcement command positions? 10 11 Yes, sir. I was a lieutenant shift 12 commander for my department. At one point, we had a 13 hiring freeze, and we had a promotion freeze, so I was simultaneously the first shift and second shift 14 15 patrol commanders, and I was in charge of the 16 motorcycle unit and the school resource officers. 17 0. And what department were you working for? What timeframe? 18 That was Topeka, Kansas PD, and that would 19 Α. 20 have been approximately -- I'm doing the math here. So I retired in December of 2014, and that would have 21 been about -- I believe I got promoted in 2008 to 22 lieutenant. I'm going to have to look that one up. 23 24 It might have been '06, but it could have been '08, but I did approximately right about -- would be about 25

1 eight years, just under eight years as a lieutenant. 2 And then my current job, I'm the captain for 3 the Airport Police and Fire here in the south part of 4 Topeka at the airport, and so I'm in charge of all 5 three of the lieutenants. I have all three of the 6 shifts that we have. We have 24-hour shifts, so we 7 have an A, B and C shift, I'm in charge of them, and 8 then I'm also in charge of all of our firearms and 9 other police training. We have another captain 10 that's in charge of all the fire part of the 11 organization. 12 Ο. How long have you served in that role as 13 captain? 14 Α. About a year. 15 Have you ever served as a deputy chief of Ο. 16 police? 17 Α. No, sir. 18 Have you ever served as a chief of police? Q. No, sir. 19 Α. 20 And I should go to the sheriff's department Ο. 21 Have you served in any similar capacity, 22 sheriff? Just as a deputy. 23 Α. No. 24 Do you have any background in public policy? Ο. 25 Α. I have a background in police policy. I Page 49

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have written a number of policy papers, what you
would think of as general orders, things like that,
but if you mean a larger -- like, the grandest thing
I have done is written a municipal ordinance as far
as, like, an overarching public policy.

Q. What was that municipal ordinance?

A. It was a Topeka city code on -- had to do
with protests, and it bans masks and body armor while
you're in the middle of a protest. I could pull up
the number for you if you ever want to look at it.

- Q. That's okay for now. Any other work that you've done creating a municipal ordinance or similar work?
- A. Not on that. Mainly I -- I was the author of some of the general orders that we had at Topeka Police Department. My current department, I have written general orders, use of force policy, things like that. I have assisted in policy writing for the IACP.

Like, I was part of the model policy for response to excited delirium for International Association for Chiefs of Police organization. So the vast majority of the stuff I've done in that regard has all been cop stuff.

Q. Have you ever worked with a policy maker in

1 the creation of public safety policy? If you mean like state laws or something 2 like that, not more than lobbying or that sort of 3 thing, no. 4 5 Have you ever worked with a community stakeholder in the creation of public safety policy? 6 7 On the police level, yes, we had input. Α. Like, things like our chase policy and our police use 8 9 of force, things like that, we did take -- that wasn't all in-house. There was other people involved 10 in that, mayor's office, city council members, other 11 12 community -- I'll use the "stakeholder" word. 13 Any other examples besides what you've just 14 reviewed? 15 No, sir, none that I can think of. Α. 16 Q. Have you ever worked with a researcher in 17 the creation of public safety policy? 18 No, not really, no. Α. 19 Okay. Let's turn to your opinions. What Q. 20 field would you consider yourself an expert in? 21 MS. BELLANTONI: Objection. 22 You can answer. THE WITNESS: Personally, I think the term 23 24 "expert" is overused, but the courts have said I'm an expert in police use of force, use of force decision 25 Page 51

1 making, firearms, firearms training and ballistics, 2 terminal ballistics, firearms identification, police 3 use of force other than firearms, Pepper Spray, taser, arrest and control tactics. I've been 4 5 utilized as an expert on police response tactics. Αt any rate, those are the things that I've been 6 7 court-recognized as an expert. 8 BY MR. WISE: 9 Q. What is the basis for your opinions in this 10 case? 11 Basically the totality of my training and Α. 12 experience as a police officer. 13 Okay. Let's look at page seven of your Q. 14 report. 15 I have to find my glasses for this one. Α. 16 Q. Can you see the screen okay? 17 Yes, sir. Α. 18 Okay. Great. Q. 19 I can now. Α. 20 Let's look at paragraph 20. You state "The 21 implementation of laws that allow open carry in 22 public does not have a negative impact on public 23 safety. The act itself, a lawful person openly 24 carrying a firearm in public does not have any negative or detrimental effect on public safety, does 25

1 not itself create a safety hazard, and is not the cause of accidental or mistake-of-fact shootings of 2 civilians by police officers." Is this your opinion? 3 Α. Yes. 4 5 Ο. Okay. Would you explain what you mean? So just the mere fact that somebody's 6 7 carrying a gun -- and I'll go with a holstered 8 handgun, let's say, in and of itself. It just is 9 what it is. It isn't a negative or doesn't have an 10 effect on public safety. 11 The idea that the police would show up and 12 be, "Oh, my God, that guy's got a gun, we better 13 shoot him" borders on the ridiculous in my mind, that -- and a bunch of that is personal observation. 14 15 Both here in Kansas and part of the business 16 that I do both as a police trainer and in my own 17 business as a -- we'll just say civilian firearm 18 trainer, is travelling to other states. You know, 19 just this year, I've been to -- I've conducted 20 training or been at training in Texas, Oklahoma, 21 Missouri, Utah, Wyoming. I'm leaving something out. 22 But at any rate, I see -- I go to a lot of places, see a lot of stuff, and this is something 23 24 that -- part of the reason in conversation when I

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talk to Ms. Bellantoni, you know, what's my personal

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observations, like I guarantee you I can walk out of 1 2 here now and go to someplace like Walmart here in my 3 town and find somebody carrying a pistol in a holster visible on their belt or, quite frankly, carrying 4 5 concealed poorly where everybody can tell that they're carrying a pistol, but, you know, you can see 6 7 that there's an obvious bulge and things like that. I can find somebody -- I can walk out of 8 9 here and find somebody in 15 or 20 minutes, and it's 10 just -- it just is what it is. It's like saying, 11 "It's a sunny day out, that guy's carrying a gun." 12 It's not a positive, it's not a negative, it just is. 13 I haven't noted, in observation in my time 14 as a cop in dealing with people on the street, that 15 open carry does anything that doesn't bring any 16 detriment to the public safety realm. 17 0. Besides your personal observations, what 18 else did you rely on to reach this opinion? 19 Primarily, that was it. One of my big Α. 20 things that I do is every chance that I get, I delve 21 into anything that involves the police. A lot of 22 things that are out there in the police world get write-ups. There are famous things that we have to 23 24 look at. 25 Obviously, you know, the George Floyd thing

1 last year, that was a botched arrest and control 2 scenario, and that's right in the middle of my bailiwick on, you know, teaching cops how to avoid 3 things like in custody deaths; and then, you know, 4 5 less well known but pretty famous, the bad shooting 6 that turned into a riot that came out of Atlanta PD, 7 which was, you know, basically another arrest and 8 control scenario with a taser. 9 So I try to stay on top of those trends absolutely as much as I can, and I also pay attention 10 11 to anything in the police publications or any of the 12 newsletters, any of the stuff that comes through my 13 email. My email lists are fairly extensive. So I'm always looking for after actions on 14 15 incidents as much as possible, both to support my 16 business and helping, you know, regular people not be 17 the victims of crime, look for criminal, crime trends, look for trends in law enforcement. We know 18 in the past couple of years, ambushes has been a 19 20 thing that has been up, so trying to stay on top of that sort of thing as well. 21 22 Did you rely on any research to support your opinion? 23

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MS. BELLANTONI: Other than what he

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testified to?

1 THE WITNESS: I can't point you to a 2 specific paper or anything like that, no, sir. BY MR. WISE: 3 4 You continue on page eight, paragraph 21 --Q. 5 Α. Uh-huh. -- stating "The lack of proper police 6 7 training creates or can lead to a public safety 8 hazard and the accidental shooting of civilians, 9 whether unarmed, carrying concealed, or carrying exposed open carry." Would you explain what you 10 11 mean? 12 So if you don't have -- you know, and this Α. 13 is something that is deep in the training that good law enforcement firearms instructors find themselves 14 15 If we look at some of the court cases that are 16 out there like, you know, the places lost big 17 lawsuits, Zuchel v. Denver is an example that is glaring in the police world that is brought up. 18 19 If you look at Popow v. Margate and we look 20 at what do the courts say valid police training 21 should look like versus what had happened -- you 22 know, if you look at the Popow case, they were 23 shooting at a man that was running, and gentleman 24 came out on his porch to see what was going on, and 25 then as the suspect was running past the gentleman on his porch, he got shot by the police because he was downrange of where the bad guy was.

So that would be a glaring historical example of incorrect or improper or nonexistent police training contributing to a public safety hazard that, quite frankly, didn't exist before the police showed up. So avoiding mistake-of-fact shootings is a big deal in the police world and the training that is done right.

- Q. Is it your opinion that proper law enforcement training is the most important factor to prevent civilian shootings by law enforcement officers?
- A. If you mean mistake-of-fact or not shooting, shooting the wrong people, then I would say yes.
- Q. Incidentally, is that one of the reasons you founded your company, Agile Tactical?
- A. So I founded the company because I was getting -- I had been a police trainer for so long, and then that was mainly what I did, and as I reached retirement, I had so many people asking me outside of the police world for training, I thought, well, I should kind of formalize this thing.
- Q. Do you believe that a person who is carrying a firearm in public, a civilian who's carrying a

1 firearm in public is more likely, all things being 2 equal, to be shot than a civilian is who is unarmed? 3 MS. BELLANTONI: Objection. You can answer if you can. 4 5 THE WITNESS: So historically, if you look at people who are big crime victims according to --6 and this is according to national stats, which, of 7 8 course, fluctuate every -- year to year, things like 9 that, but if you look at people who resist things 10 like robberies, that sort of thing, the safest way to 11 do that is to utilize a firearm. Statistically, 12 that's the case, and that's been the case for quite 13 some time. So I'm not exactly sure how to quantify your 14 15 question on are they more likely to be shot or not be 16 shot, but I think it's pretty clear statistically if 17 they resist being a crime victim through the use of a firearm, then they're less likely to suffer any 18 19 injury at all. That's been the running statistic 20 coming from the feds every year. BY MR. WISE: 21 22 And when you're referring to the statistics, 0. what in particular are you referring to? 23 24 Α. The national -- so I'm going to look up the formal name of that so I don't -- it's Bureau of 25

1 Justice Statistics. I don't want to misstate the name of what I'm talking about. I'm firing up my 2 3 other magic Google box. If that would refresh your recollection, go 4 Q. 5 ahead. Okay. So the formal name for that page is 6 Α. Bureau of Justice Statistics. I was having a little 7 8 Alzheimer's on the name of that one. 9 Ο. Thank you. Okay. Do you believe that a 10 civilian who's carrying a firearm in public is more 11 likely, all things being equal, to be shot by a law 12 enforcement officer than a person or a civilian who's 13 unarmed? 14 MS. BELLANTONI: Objection. 15 You can answer if you can. 16 THE WITNESS: I don't because a lot of the 17 mistake-of-fact shootings, particularly the ones that 18 are very high profile, we can point to demonstrate 19 they did not have a firearm on their person, and they 20 were shot in a mistake-of-fact shooting because they 21 had something as innocuous as a cellphone or 22 something else. 23 If you look at the famous case out of NYPD, 24 I can't pronounce the gentleman's name or -- well, it's something like Diallo, where their street crimes 25

1 unit fired the -- you know, the famous 47 rounds that 2 Bruce Springsteen spoke of, he had a wallet in his hand when he was shot. 3 BY MR. WISE: 4 5 I just want to make sure I'm understanding you because you mentioned a few examples. Are you 6 7 talking in general or just examples that come to And what I'm trying to --8 mind? 9 Α. I --10 Yeah. 0. 11 I don't believe that you would be more 12 likely to be mistakenly shot by the police, and I'm 13 assuming someone who is not a criminal actor, but, 14 you know, just an average Joe, I don't think you're 15 more likely to be shot by the police whether you have 16 a gun or you don't have a gun. 17 0. Let's look at paragraph 24, still on 18 page eight. 19 Α. Okay. 20 You state "Mr. Raney's opinions are based on 21 speculation and a generalized fear that law-abiding 22 individuals, simply by the act of carrying their 23 firearm exposed, will cause panic among police 24 officers and the public, waste political" -- excuse me -- "waste police resources and ultimately lead to 25

1 police officers shooting civilians carrying exposed." 2 Α. Okay. 3 Is that your opinion? Ο. Α. Yes. 4 5 Ο. Okay. Do you understand Mr. Raney to have 6 the opinion that police officers will panic when 7 responding to a call about a person who is carrying a 8 firearm openly? 9 Α. What he describes in his declaration sure 10 appears to color it that way. 11 Do you understand Mr. Raney to have the 12 opinion that police officers are likely to shoot a 13 person simply because they are carrying a firearm 14 openly? 15 He also seemed to hint at that in his 16 opinion. 17 0. Do you understand those things to be his 18 opinion, or are you saying that --That's what I believe I read from his 19 Α. 20 opinion. Okay. Let's look at page 26. We're still 21 Ο. 22 on page eight. I'm sorry. Paragraph 26. You state 23 that "When open carry without a permit became allowed 24 in Kansas, no instant mayhem was created"; is that 25 right?

A. Yes.

- Q. Okay. Do you understand Mr. Raney to have the opinion that instant mayhem will result if open carry were allowed in California?
- A. Without rereading his opinion on the spot, I'm not sure that I would -- I could say he said those exact words, but his opinion that I read, the impression of his opinion that I got from him was people couldn't open carry because it would make things much more chaotic, you know, the police would have all kinds of problems differentiating good guys from bad guys for, you know, cops and robbers, from want of a better term, and that it would cause -- you know, he'd almost colored it as though it would cause some sort of mass public hysteria.
- Q. Let's look at page nine, paragraph 28. You state that "When open carry became allowed in Kansas, our police officers were not spontaneously shooting members of the public they observed carrying a firearm exposed on their body in public;" is that right?
- A. Was that a -- I'm assuming that was the upper part. You said -- 28 now talks about banning open carry.
  - O. Yeah. Let me see here. One second.

1 I think you were on the previous --2 I meant paragraph 26 on Ο. Oh, sorry. 3 page eight still. 4 Α. Sure. 5 Ο. Is that your opinion in paragraph 26? That police officers were not shooting 6 Α. 7 members of the public? 8 Correct. Ο. 9 Α. Absolutely. Do you understand Mr. Raney had the opinion 10 11 that if open carry were allowed in California, police 12 officers would spontaneously shoot members of the 13 public who were openly carrying firearms? Α. His opinion read to me as though he believed 14 15 that open carry could not be allowed in the State of 16 California because it would pose too great of risk of 17 police officers shooting the wrong people merely for carrying a gun in the open. That is what I took from 18 19 part of his opinion. 20 Okay. Now let's go to paragraph 28. 0. 21 Α. Okay. You state "Banning open carry does not 22 0. 23 greatly enhance public safety, nor does it cure 24 deficiencies in departmental training of police officers." Would you explain what you mean? 25

A. Well, as I said, in my experience in the world, I went from a place where nobody could carry except the cops legally. A lot of people did it, but nobody could legally carry a gun beside the cops, and you certainly couldn't run around open carrying to a world where you could get a permit to a world to where you could open carry or conceal carry as you see fit.

During that period of time, we actually had a great -- quite a bit of a -- and I cannot point to a statistical cause and effect relationship, but I did note that locally, you know, when I first started in the police world with things like gang violence and that sort of thing, our crime was significant.

There was a port in my career where I looked up crime stats for the United States early in the '90s, and that's when things were still banned, and Topeka had a per capita crime rate greater than Los Angeles, and now we come to a point where you can carry a gun as you see fit, if you want to be open carry or conceal carry without a permit, or you can get a permit, and there was -- you know, that coincided with no uptick in crime.

In fact, for the longest time, we had a Leave It to Beaver era level crime where it was so --

crime had dropped so much, everybody kind of forgot what that was like, but there was certainly no uptick in things like police shootings or, you know, other crimes relevant to -- I see -- and I guess I'm -- I don't know if I'm speaking out of turn here because it's more of a larger than this case, but there's people who push the opinion that if you allow people to carry guns, they're just going to run around killing people over things like parking lot disputes or, you know, "You took my parking space" or something like that. We just didn't see it. We didn't see any of that.

- Q. When you state that "Banning open carry does not cure deficiencies in law enforcement training," are you emphasizing, as we've discussed before, the critical importance of training in public safety?
- A. Yes, and whether or not you're going to have mistake-of-fact shootings, things like that.
- Q. Setting aside training for the moment, does banning open carry enhance public safety at least to some extent?
  - A. I don't believe so. I don't believe so.
- Q. When you state that banning open carry does not, quote, "greatly enhance public safety," do you mean that banning open carry improves public safety

to some degree?

A. I don't believe it does. I don't believe it does. I see no -- I have personally noticed no cause and effect relationship. I have noticed no difference in police-citizen encounters.

One could argue that there's a possibility, although it's always -- it's impossible to measure in negative. Have people with an open carry firearm not been targeted for a crime because a criminal could see that that person is armed? We won't know. Those things are nebulous.

So I can't point to an exact cause and effect relationship or put statistics on that, but what I haven't noticed is we had open carry, and then, oh, my God, all of this bad stuff started happening. That was clearly not the case and hasn't been the case, and it hasn't been the case for years now. I know I'm kind of generalizing on that.

Q. I appreciate that. And the reason I'm asking is I'm just looking at your language, your report that says "Banning open carry does not greatly enhance public safety." It doesn't say, for example, banning open carry does not enhance public safety. That's why I was asking whether it enhances public safety to some extent.

1 I totally get where you're coming from, and I don't believe it does either way, either one of 2 those ways of wording that sentence. 3 Let's look at page nine, paragraph 31. 4 Q. 5 (Discussion off the record) (Recess) 6 7 BY MR. WISE: 8 Okay. Let's go back on the record and look Ο. 9 at page nine, paragraph 31. You observed that Kim 10 Raney's report states that when an officer comes upon 11 a scene where a person is carrying openly, the 12 officer must rapidly assess a person's behavior, 13 paragraph 22? 14 Α. Yes. Split-second decisions sometimes have to be 15 16 made, paragraph 24, where the results could be deadly, paragraph 22; is that right? 17 18 Α. Yes. 19 MS. BELLANTONI: I'm going to ask that you 20 read that back. Are you saying that that's what 21 Mr. Haggard is saying or that's what he's referring 22 to Mr. Raney's declaration? 23 MR. WISE: Yeah. 24 BY MR. WISE: 25 Q. You're referring to Mr. Raney's declaration; Page 67

correct?

- A. Yes.
- Q. Okay. Do you understand Mr. Raney to have the opinion that it is uncommon in police work for an officer to have to rapidly assess a person's behavior?
- A. I can't say that exactly, but it appears as though he tries to paint a picture that if you don't have open carry, then you won't have all of that going on.
- Q. Do you understand Mr. Raney to have the opinion that it is uncommon in police work for an officer to have to make a split-second decision where the results could be deadly?
- A. I can't say that he would have that opinion. Again, he appears to color his opinion as though if we were to eliminate open carry, that that would somehow solve that problem.
- Q. Do you understand Mr. Raney to have the opinion that allowing open carry would increase the circumstances in which an officer would have to rapidly assess a person's behavior and make a split-second decision where the results could be deadly?
  - A. He appears to have that opinion to me.

That's what I gather from reading his opinion.

- Q. Do you agree that an officer that comes upon a scene where a civilian is carrying openly is more likely to have to rapidly assess that person's behavior?
  - MS. BELLANTONI: Objection.
- 7 You can answer.
  - THE WITNESS: I do not.
- 9 BY MR. WISE:

- Q. Why not?
- A. So something that is standard practice in the police world and has been by progressive departments who train hard since, if we get into the history of very tragic incidents, late '60s, early '70s, events such as the Newhall massacre there in California, the incidents that were written up in the famous book "Officer Down, Code 3," what we look at is that officers should be assessing, "Just because I can't see a gun doesn't mean somebody should have one."

Standard officer safety practice is if you pull somebody over for speeding or if you pull somebody -- you make a stop for whatever, the only safe assumption is to assume that a person is armed and that you comport yourself and your tactics and

1	your approach and things like that with the
2	assumption that a person could pull out a concealed
3	weapon and utilize that weapon, and then, you know,
4	if you run with that assumption, your tactics, your
5	decision making, things like that, that it keeps you
6	in the best frame of mind for good officer safety.
7	So in my mind, if we think that we're
8	solving a problem by banning open carry so let's
9	say I could push a magic button and there was no open
10	carry. I've never had to deal with that problem.
11	That doesn't solve the problem that we see in police
12	work.
13	Q. Let's go to your example of the routine
14	traffic stop. Would the presence of a firearm
15	heighten the danger for the officer?
16	MS. BELLANTONI: Objection.
17	Can I get more can you be more specific
18	in that scenario?
19	MR. WISE: I can ask the question again.
20	BY MR. WISE:
21	Q. In a routine traffic stop, would the
22	presence of a firearm by the civilian in a car
23	heighten the danger for the officer?
24	MS. BELLANTONI: Objection.
25	You can answer it if you can.

1 THE WITNESS: It would depend on that 2 person's intent. I can tell you personally I've never really had to worry about the guns that I could 3 I've walked up on car stops where I've had 4 see. 5 people with shotguns and rifles in the back window of 6 a pickup truck, guns in consoles, guns laying on 7 seats, I've dealt with people who are wearing 8 holstered guns on their hip, that sort of thing, and, 9 quite frankly, the guns that I can see, the weapons that I can see, I was never very worried about. 10 11 I was worried about the behavior of the 12 people who were, you know, literally being furtive, 13

I was worried about the behavior of the people who were, you know, literally being furtive, who were trying to conceal what they were up to. It was more behavior-focused, you know, "Is this person in the middle of a crime and, thus, might try to take me out because they want to make an escape and utilize a weapon as part of that escape process?"

And literally the guns that I could see, I was never worried about. It's what you don't know that is a problem.

## BY MR. WISE:

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Q. In a routine traffic stop, would the presence of a firearm in the car make it more likely that an officer would have to make a split-second decision where the results could be deadly?

1 MS. BELLANTONI: Objection. 2 You can answer it if you can. THE WITNESS: Again, I don't believe so. I 3 have seen people do things like reach under the seat 4 5 of the car, reach into a glove compartment, reach into a console in between the seats, bags, things 6 7 like that. 8 Again, it's the things you don't know, it's 9 the things you can't see that are the most worrisome, 10 and that's where the split-second decision really 11 comes into play, and then that becomes a 12 behavioral -- reading the behavior of the person 13 versus if they have, you know, a visible firearm or 14 not, you know, and then it becomes reading the 15 behavior and the scenario that you find yourself in. 16 Quite frankly, if I know -- let's say I have 17 an actual bad guy, I know he's a bad guy, he's a 18 suspect that we -- say we have a picture of the guy 19 or video of the guy and I know that's the guy and I 20 see he's got a gun on him, that's kind of a gimme on 21 the decision making process. 22 It's when you don't know and you have to make those split second decisions because is he 23 24 armed? Is he not armed? I don't know. That's where things become very worrisome. 25

1 BY MR. WISE: Let me just drill down on that for a moment 2 Ο. 3 So what if you don't know the person's a bad guy, as you were saying, and they have a firearm? 4 5 Does that affect the way that you approach that 6 person? 7 MS. BELLANTONI: Objection. You can answer if you can. 8 9 THE WITNESS: It --10 MS. BELLANTONI: Can we get more clarity on 11 where this firearm is? Very situational thing. It's 12 very, like, amorphous scenario without much detail. 13 Sure. I was going off the MR. WISE: 14 scenario he was talking about. 15 THE WITNESS: So I can point to -- I think 16 more pertinent to what we're talking about, I can 17 point to after we legalized the conceal carry, we had a gentleman come into the state who believed he was 18 19 going to -- he was kind of antipolice, and he was going to do a conceal carry, what he called an 20 21 audit -- or I mean a gun rights audit -- and see how 22 we would react. 23 So he was wearing a visible -- a very large 24 handgun in a holster visible, and he was walking up and down the sidewalk, on a public sidewalk in front 25

1 of a very well-to-do subdivision, small gated community, and somebody thought he was acting kooky, 2 3 so they called police. 4 We made contact with the guy. He was 5 carrying a gun. We could see he had a gun, you know. I would instruct the gentleman, you know, "Don't 6 reach for the gun that's clearly there, " you know. 7 "What's going on? We got a call." 8 9 And basically he was trying to turn it into 10 a, "See, the police are antiqun" confrontation type 11 of thing, and the whole thing diffused because, you 12 know, quite frankly, we didn't overreact. We had a 13 guy pacing back and forth on a sidewalk, you know, so 14 we have to ascertain, "is this a quy -- maybe he's 15 suffering from mental illness, or, you know, why is 16 he here?" 17 Because his behavior, his pacing back and forth did alarm people more than anything, you know, 18 19 "Why is that guy acting kooky out here?" 20 And then when it turned out to be a specific -- kind of a public, you know, "We're going 21 to get gotcha video on the police" type of a stunt 22 that he was pulling and he didn't get the reaction he 23 24 was hoping for, then the whole thing was over with. And I've had to deal with a few things like 25

that, but overall, you know, if I were to have to make an approach on somebody, part of that approach would be, "What are the circumstances?" you know.

Is this guy in an alley behind a business in the middle of the night, or is this guy just walking down the sidewalk or -- you know, I guarantee you, like I say, I could go someplace in town here, like go to our Walmart, and I could find somebody with a gun on their hip, and, you know, they're in the green bean aisle and it's just an innocuous thing.

## BY MR. WISE:

- Q. Let's go to page 12, paragraph 40.
- A. Again, it's silly, but every time you start to do that, I reach for my own mouse, and I feel like an idiot.
- Q. Okay. Paragraph 40, you state "The behavior and demeanor of a person exercising his right to open carry will be markedly different than that of an individual posing a threat to the public. Any experienced honest law enforcement officer knows that to be the truth." Would you explain what you mean?
- A. So it's a whole behavioral package. If you have a guy who's got a gun on his hip walking his dog, you got a guy, gun on his hip, shopping for groceries, whatever the case may be, there's no

criminalistic behavior involved in any of those activities that would lead you -- like, whether he had a gun on his hip or not, this is not something that I could have probable cause for a stop, it is not something that I could do a Terry stop on a person over, you know, because it doesn't -- they're not -- if they're -- if they just exist and they happen to be carrying a gun and are going about their business and there's no behavioral indicators that would indicate criminal activity is afoot, then it just isn't an issue.

If you look at -- well, if you look at the classic case of Terry v. Ohio that speaks exactly what I'm talking about, the criminals in that case had handguns that were deeply concealed, but whether they saw -- whether Detective McFadden saw the guns or didn't see the guns, he obviously did not, it was the behavior manifest that they were displaying in that that led to the stop, the classic what we know as a Terry stop nowadays. Somebody just having a gun on their hip isn't -- it's -- the totality of the behavior is what a good cop is going to look at.

Q. And what is the behavior that you're looking for to be able to determine whether a person carrying openly does not pose a threat to the public?

1 MS. BELLANTONI: Objection. 2 You can answer. 3 THE WITNESS: That's wide open. You know, it has everything to do with the location, is their 4 5 activity congruent with the location, the time of day, things like that. You know, I mentioned 6 7 previously do I have a guy behind a business after dark after it's closed? You know, that would be a 8 9 guy that I'm going to take a second look at. Is this 10 guy up to no good? You know, is he looking to 11 burglarize this establishment? That sort of thing. 12 So it's, you know, demeanor, their actual activity, 13 the time of day, the location. All of that goes into 14 play. BY MR. WISE: 15 16 Q. And what's the basis for your opinion? 17 MS. BELLANTONI: Which one? BY MR. WISE: 18 19 In paragraph 40. Q. 20 Thirty-four years of law enforcement and Α. 21 dealing with people both pre- and post-open carry 22 being legal, that's just -- I would call that good 23 police work at the street level is being able to read 24 human beings and then evaluate their behavior. Let's talk about active shooter events. 25 0. Page 77

What is an active shooter event?

A. I'm actually not a big -- so that's a term of common usage that so many people utilize now. I'm not a fan of it, but if we want to talk about -- you know, something I prefer is, like, a mass murder or serial murder in progress where you have somebody actively -- you know, and I know of cases where they have been -- instead of an active shooter, they're an active stabber, you know.

You know, we've had cases in the literature of knives, swords. They just had one in Norway the other day that he was -- the dude was killing people with a bow and arrow. So I would call it a rabid serial murder in progress if you want a more precise term.

- Q. So during such an event, an active shooter, mass shooting event, is the shooter always easily identifiable?
- A. Well, at both of the ones that I went to, he sure was. Often if you don't know exactly where the person is, then what we teach our tactics for movement to contact, but the important part of an active shooter is it's active.

You have some -- if you don't see that's the guy shooting people or that's the guy stabbing

1 people, or in one case I was involved in, the guy 2 was -- he was an active shooter, active bomber. He was throwing pipe bombs, what you would think of 3 nowadays as IEDs, inside the building. If. 4 5 You don't see that or hear some stimulus to draw you where the person is, then it's not really an 6 7 active shooter if you will. 8 So in the scenario where you're not Ο. 9 immediately able to identify where the shooting is 10 coming from, what is the -- can you describe the 11 atmosphere at such an event? 12 MS. BELLANTONI: I'm going to object. 13 You can answer, but I think we're going outside the scope of this case and causes of action 14 15 that are being brought. But you can go ahead and 16 answer. 17 THE WITNESS: In a word, it's going to be 18 pretty tense. At the attack on our federal 19 courthouse here in Topeka, we had a gentleman that 20 was doing an active shooting, active bombing. 21 throwing IEDs all over the building when I showed up. 22

Things had gotten real quiet, and we had to transition from what you would think of now as a rapid response to what we believed we had was a hostage scenario in progress.

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1 So that's part of what we do in the training 2 is classically things like dealing with hostage negotiations, dealing with barricaded gunmen, things 3 like that. You want to slow the scenario down and 4 5 then utilize things like SWAT teams and negotiators 6 and things like that. 7 So part of what you do in police training is 8 a recognition of has the situation transitioned from 9 one type of scenario to another, because that's 10 entirely possible, but what you're looking for is 11 either identifying the suspect or a stimulus that 12 draws you to a location to where you can try to 13 identify the suspect. BY MR. WISE: 14 15 In a scene like that, can the sensation be 16 chaotic or, you know, distort your perception, I 17 quess? 18 Α. Well, any --19 MS. BELLANTONI: Objection. I'm going to 20 object again. Same objection, that this is outside 21 the scope of the causes of action that are being 22 brought. 23 You can answer. 24 THE WITNESS: Any critical incident I've been involved in has been tense, and human beings are 25 Page 80

1 subject to their perceptions under duress. 2 BY MR. WISE: 3 If a person who's not immediately Ο. identifiable as a cop is openly carrying a firearm 4 5 during an active shooter event, how are the on duty law enforcement officers likely to react to that 6 7 person? 8 MS. BELLANTONI: Objection. 9 You can answer if you can. THE WITNESS: Well, I would hope that they 10 11 were extraordinarily well trained because in my 12 experience, every cop that knows about it is going to 13 go regardless of their equipment and their mode of 14 dress. 15 So if you look at photos of Columbine as an 16 example, you have people with guns wearing suit and 17 ties, you have people with guns -- there was one gentleman wearing gym shorts. If you look at video 18 19 of the very famous North Hollywood event, one of the 20 SWAT guys is wearing gym shorts and carrying an M-16. 21 So part of my assertion and my opinion on 22 this paper was if you're going to have well-trained 23 officers, they're going to have to allow for positive 24 identification of -- you know, have some training on can't just see a gun and start shooting at that 25

1 person because odds are pretty good it could be an 2 off duty or undercover cop or some other person who is not in uniform who is not in fact your problem. 3 BY MR. WISE: 4 5 What if that civilian is openly carrying their truck gun, let's say an AR-15? How are the on 6 7 duty law enforcement officers likely to react? 8 MS. BELLANTONI: I'm going to object and ask 9 you not to respond to that because we're not talking 10 about the open carriage of ARs and long guns. 11 Specifically about handguns here, so that's 12 completely outside the scope of this case and this 13 deposition. BY MR. WISE: 14 15 You may recall that Dallas Chief of Police 16 David Brown, in the aftermath of an active shooter 17 event at a community protest that included the 18 presence of openly carrying civilians, stated, "We 19 don't know who the good guy is versus the bad guy 20 when everyone starts shooting." Do you recall that? 21 I do. Α. 22 Do you agree with Chief Brown? Q. 23 Α. I do not. 24 Why not? Q. 25 So I have a little bit of insider baseball Α. Page 82

on the Dallas Police Department, and they used to be, used to be one of the most extraordinarily well-trained police departments on the planet, and I can't say that that is any longer the case.

Their firearms training, their use of force training, their defensive tactics training, in my opinion and observation, has suffered from politics and neglect. He may have found it to be problematic, or he may have been making it as a political statement for it to be problematic, but everything that I have seen -- and I have studied that incident at length because part of that incident was there was a lot of controversy on the manner in which they took that bad guy out, you know.

They utilized a police bomb to kill the gunman in that case, delivered by a robot, so there was a lot of controversy about that. I think the police officers who were right there on the scene immediately knew who the bad guy was.

If you see people running away who happen to be carrying -- and I know I'm dangerously segueing into what Ms. Bellantoni stated she didn't want me to answer because I knew people had long guns at that event as part of their -- the political part of the protest. If you have people leaving the vicinity in

- Case 2:19-cv-00617-KJM-AC Document 73-3 Filed 10/11/22 Page 85 of 135 1 a hurry, you can tell by demeanor and their carriage, how they're acting, that, "Yeah, that's not the guy 2 3 I'm looking for." And by "demeanor" and "carriage," are you 4 Q. 5 talking about the same factors you were saying earlier, behavior and demeanor, or are there other 6 factors that we haven't discussed? 7 People who look like they're trying to kill 8 Α. 9 you don't look like people who are afraid and trying
  - to get out of someplace. That's been my experience.

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- What if somebody is running toward the scene instead of away from the scene?
- Well, then you'd have to evaluate, "Is that Α. a good guy? Is that a bad guy? Is that an off duty SWAT cop that had his gear in the car and he hasn't had time to change clothes? Etc., etc.
  - Q. And how can you go about evaluating that?
- It's going to be right there in the moment, Α. If the guy is running towards the scene, then I know he's not -- he hasn't been part of the Is he -- do I look at that guy? What is his demeanor? What is his body posture? How does his facial expressions look? What is his movement like? Is he trying to get -- you know, is he putting a muzzle on people that are perceived to be victims?

That sort of thing. It all plays into that.

- Q. Let's look at pages 12 and 13, paragraph 42. You state "There is, however, historical precedent to note that citizen non-law enforcement interdiction of active shooter suspects happens more frequently than interdiction by law enforcement officers." Would you explain what you mean?
- A. So post-Columbine, the trend was to have what we would call a rapid response team approach where you would get -- depending on who was doing the training, typically it was a four-officer team, would gather together and then move in.

Let's take, for an example, because everybody's familiar with the Columbine event, that if you showed up at Columbine in the middle of that event, that you would wait for three other officers to show up, and then you would move in as a team in a particular set of tactics and then attempt to make contact with the suspects and do that as rapidly as possible.

What we found -- so -- excuse me. Sorry.

Ragweed is bad right now, and my allergies are acting up.

So I wrote an article on solo response by officers to an active shooter event because I'm a big

believer that you don't have time to wait for a team. One of the active shooter events that I went to, I had to respond by myself. I didn't have anybody who was there, going to be there in a timely manner to assist me. I couldn't wait for backup.

So in doing my research for these events, what we find is is that more often than a law enforcement officer -- in any kind of team or normal police response that you would think of, more often than not, that there's more events that are interdicted by armed citizens than there are teams of police officers showing up on the scene.

If you extrapolate that paradigm to include, like, the Trolley Square mall shooting in Utah where it was an off duty officer on his own time, plainclothes, carrying a gun just like anybody else would be carrying, that was another event where we have off duty officer, but there are many events where we have civilian.

And I use a generic term "conceal carrier" but a civilian with a gun that's not -- somebody who is not a cop is the person that is right there on the scene and successfully interdicts or stops the bad guy versus a law enforcement response putting an end to it.

1 Are the events that you just mentioned the 2 historical precedent you're referring to, or are you referring to other historical precedent? 3 If you take a history of active shooters in 4 Α. 5 the United States as a modern study, that's what I'm referring to. 6 7 And are you aware of research that supports Q. this opinion? 8 9 Α. I am. 10 Okay. What is that research? 0. 11 There's going to be a little bit of a pile Α. 12 of that. What we're talking about is -- what we're 13 talking about is when you actually quantify active shooter events, you know, beyond the famous ones like 14 15 Columbine, etc., and you look at the factors involved 16 in those events, what has been successful, what has 17 not been successful, which has led to things like my 18 advocacy for police solo response versus waiting for 19 a team approach. 20 You know, one of the reasons, and I'm a big advocate of that, is that's where the research, 21 22 that's where the data points to is what is successful, what is not successful. Team approach 23 24 takes too long. It hasn't been successful. 25 The last I checked into that, there was one,

1 maybe two of these events that were successful by the 2 team approach. Vast majority of the time, the cops show up too late if they utilize that model. 3 So one of the reasons I'm a big advocate for 4 5 solo response on the police part is because that's 6 been the model for success because it's more rapid, 7 and if you look at these incidents on an anecdotal 8 basis, if you have an armed good guy, whether they 9 have a badge or not, immediately on the scene that takes action, that tends to be a successful 10 11 interdiction. 12 As far as, like, titles to papers like a 13 specific paper on the subject, I would definitely 14 have to get back to you on that. 15 Yeah. If there's any specific research you 16 have in mind, would you work with Ms. Bellantoni to provide that to me? 17 18 Absolutely. Α. 19 Thank you. I appreciate that. Q. 20 Do you mind if we go off the record for just 21 a moment? I'm going to need 30 seconds to make sure my computer does not turn off. 22 23 (Discussion off the record) 24 MR. WISE: Thank you. I appreciate that. We can go back on the record. 25

THE WITNESS: Okay.
BY MR. WISE:
Q. Let's look at page 13, paragraph 43. You
state "Allowing open carry will not create a danger
to public safety"; is that right?
A. Yes, sir.
Q. Are you familiar with research finding that
right to carry laws are associated with higher
aggregate violent crime rates?
MS. BELLANTONI: Objection.
You can answer.
THE WITNESS: I have read some of that, yes,
sir.
BY MR. WISE:
Q. And what is your view of those studies in
terms of your opinion on whether open carry of
firearms in public
A. It directly contradicts my firsthand
observation in multiple states. I believe that those
papers it is easy to utilize statistics to come to
a prearranged opinion and to make opinion or to
push an opinion towards a political end.
Q. And so have you evaluated the basis for that
research?
MS. BELLANTONI: I'm going to object.
Page 89

You can answer.

THE WITNESS: Depends on how you mean "evaluate," but in my opinion of observing -- and I don't know specifically which one you're -- which -- because there's been a couple of such studies that have been pushing that idea. I put it up there with the same research that people like Kellerman were pushing that if you have a gun in your home, you're 43 times more likely to be killed than if you don't have a gun in your home which was statistically cooking the books.

If you look at the realities of crime and street crime and the people -- people will talk.

They'll push an alarming statement like, "You're more likely to be killed by somebody you know than somebody you don't."

Well, that's certainly my experience as far as, like, gang crime because most people don't just up and kill people they don't know. They have a specific beef with them. You know, your rival drug dealer whom you know by name, you're going to go whack because he's coming -- he's, like, selling in your territory, things like that.

So you have to take -- you have to look at these things in context and, you know, look at the

1	numbers, where the numbers come from, what's the
2	context of the numbers and that sort of thing because
3	it's very, very easy to come to false conclusions on
4	this sort of thing.
5	BY MR. WISE:
6	Q. You've reviewed the preliminary injunction
7	submissions in this case?
8	A. Okay. I think so. I believe that's part of
9	the Amy, was that all part of the paperwork that
LO	you gave me, or was that not?
L1	MS. BELLANTONI: I'm not entirely sure. I'd
L2	have to look and see what I sent over.
L3	THE WITNESS: Okay. I guess
L <b>4</b>	MS. BELLANTONI: We could refer to your
L5	declaration. It says that there's something that was
L6	turned over that you relied on.
L7	MR. WISE: I believe it does. That's why I
L8	was asking the question.
L9	BY MR. WISE:
20	Q. And the reason I'm asking is you had
21	mentioned you're familiar with a few of the studies.
22	Are you familiar with the peer reviewed studies
23	conducted by Professor John Donahue about right to
24	carry laws and the association with higher aggregate
25	violent crime rates?

1 MS. BELLANTONI: I'm going to object because 2 he's not a statistical expert, so that wouldn't have been in the purview of what he reviewed. 3 MR. WISE: He just mentioned he was familiar 4 5 with a few studies, so I was trying to know which studies those might be. 6 7 MS. BELLANTONI: And I'm going to object 8 because he's not a statistician, so I'm not going to 9 have him giving testimony on -- it's not his 10 expertise. 11 MR. WISE: Uh-huh. 12 MS. BELLANTONI: He's not a statistician, 13 so --14 BY MR. WISE: 15 So just so I'm clear on what your opinion 16 is, then, you're indicating that the findings of those studies are not consistent with your personal 17 18 observations in the field; is that right? 19 Α. Yes. 20 But to be clear, you haven't relied on 21 studies that -- for your opinion in this case at 22 least, that support your opinion or that contradict 23 the studies that we were just discussing? 24 So a big part of why I am here is both to 25 speak to the law enforcement part of this and Page 92

1 personal experience that I can point to in living in 2 the reality of an open carry state and not only my state but other states that I travel to, other states 3 that I do business in and, you know, states where I 4 5 am commonly in an open carry environment, if you 6 will. 7 So a big part of why I'm here and we're 8 talking is that firsthand observation and experience 9 over a number of years as it deals with the open 10 carry and the dynamic of police involvement with open carry people. 11 12 Let's look at paragraph 44. We're still on Ο. 13 page 13. You refer to U.S. News and World Reports public safety rankings and note that the top three 14 15 states, in terms of public safety, Maine, 16 New Hampshire and Idaho, allow a broader right to 17 public carry than California; is that right? 18 Α. That was certainly true at that time, yes, 19 and then it's easy to look that up, the U.S. News and 20 World Report part of that. Are you aware of how U.S. News and World 21 22 Report determined these rankings?

> I am not. Again, I can't say, you know, did Α. they hire a statistician, did they look up Bureau of Justice Statistics or what their research methodology

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1 was. 2 Do you know whether U.S. News and World Ο. Report compared factors such as population density 3 that might account for the difference in crime rates 4 between states such as Maine versus California? 5 6 I don't, nor do I know if they looked at 7 things like sentencing guidelines or a variety of 8 other factors. Do you agree that regional differences are 9 Q. an important factor to consider in developing an 10 11 effective public safety response? 12 MS. BELLANTONI: Objection. 13 specifically what public safety response are you referring to? 14 15 MR. WISE: Well, response that includes open 16 carry policy. 17 MS. BELLANTONI: Could you be more specific? 18 I'm not understanding the question. 19 MR. WISE: Sure. Well, this case is about California, and the expert here is from Kansas, and 20 21 I'm asking if he agrees. Let me restate the 22 question. 23 BY MR. WISE: 24 Do you agree that regional differences are 25 an important factor to consider in developing an Page 94

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1
      effective public safety response with regard to
 2
      firearms?
 3
         Α.
              And --
              MS. BELLANTONI: I object.
 4
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              You can go ahead and answer.
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              THE WITNESS:
                            I'm going to say in this case,
 7
      it does not, just as, you know, if we look at police
8
      use of force, everybody in the United States is bound
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      by things like Graham v. Conner, Garr versus
      Tennessee. It is what it is. Is my First Amendment
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11
      right to free speech different in the State of
12
      California versus the State of Kansas? It is not.
13
              Is my freedom of religion different in the
      State of California versus the State of Kansas?
14
                                                        Ιt
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      is not. So as far as that context, we're still
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      talking about the United States of America. So, no,
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      I don't believe so.
      BY MR. WISE:
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              Do you agree that demographic differences
20
      are an important factor to consider in developing an
21
      effective public safety response, again, with regard
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      to firearms?
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              MS. BELLANTONI: Objection.
24
              You can answer.
25
              THE WITNESS: I don't. I don't because I
                                                   Page 95
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1 believe that public safety factors response policy 2 are all far, far, far broader than that. BY MR. WISE: 3 Have you ever been to California? 4 Q. 5 Α. Yes. Have you ever served as a law enforcement 6 7 officer in California? 8 Α. I have not. 9 Ο. Are you familiar with open carry laws in California? 10 11 Just from what I have been able to read as 12 far as what is publicly available and then what I have been briefed on in this case by Ms. Bellantoni. 13 Would you describe your understanding of 14 Q. 15 where, if at all, open carry is permitted in 16 California? 17 MS. BELLANTONI: Objection. He's not testifying as an expert in that area. I'm going to 18 ask him not to answer that question. 19 20 MR. WISE: So is he an expert in open carry in Kansas only? I'm confused. 21 22 MS. BELLANTONI: He's an expert and a law enforcement officer in open carry jurisdiction. It's 23 24 kind of irrelevant since it's banned in California 25 anyway, so --

1 BY MR. WISE: Are you aware that open carry is allowed in 2 Ο. certain circumstances in the State of California? 3 4 MS. BELLANTONI: Objection. That's actually 5 not true. BY MR. WISE: 6 7 Are you aware that there are laws permitting Q. open carry in certain circumstances in California? 8 9 MS. BELLANTONI: Objection. THE WITNESS: Frankly, at this point, with 10 11 the two attorneys arguing about that, I believe that 12 that would be the type of thing that you guys would 13 be the experts in. It appears that you guys are at an impasse on whether it's legal or not. That would 14 15 certainly leave a layperson at a disadvantage to know 16 whether they were breaking the law or not. 17 BY MR. WISE: 18 Let's look at paragraph 45, same page, still Ο. 19 on page 13. You state "People who legally possess 20 and carry firearms are generally compliant and law-abiding, statistically speaking among the most 21 22 law-abiding group of persons in our country." Would you explain what you mean? 23 24 So if you take people with -- and I'm going to go with the statistics because we can nail those 25

down on persons with a concealed carry license because we can actually quantify that because, quite frankly, on a day-to-day basis, if nobody tells anybody that they're carrying a gun, we're not -- who's going to know about it?

So if we look at statistically people with a concealed carry license, they are more law-abiding than virtually any other demographic in the United States, and that includes police officers.

When you look at things like -- even minor things like DUI arrests, that sort of thing, they tend to have a far lower criminal rate than any other demographic you would pluck out of whatever pool you want to look at, if you want to look at a certain profession or whatever the case may be.

And then, you know, the rest of that paragraph, if you will, my experience is is that people who are going to unlawfully do things don't look for permission, they don't get concealed carry, whether it's banned or not, you know.

In Kansas, when we banned all carry, even retired officers could not carry a gun, and that didn't slow down the gang members one little bit, you know. My belief, what we're talking about here is law-abiding citizens trying to gain access to the

ability to open carry legally within your state, clearly trying to go about doing thing the right way and stay within the boundaries of the law.

- Q. What is the basis for your opinion?
- A. Again, 34 years of street level police work and then some consultation of things like, you know, research that has been done in this area as far as, you know -- in particular, one of the things I look at is police use of force, and then I have been involved extensively in internal affairs investigations on police officers and then investigation on, like, officer-involved shootings, use of force, things like that.

So I've had occasion to look at the statistics that are out there that are available on -- if you look at how my profession stacks up to other professions where actually, you know, we do a lot better than a lot of other professions that are out there even though we -- you know, we are commonly demonized for violating people's rights and that sort of thing.

And then having looked into that as somebody in the past who I actually advocated for concealed carry in Kansas, which was -- didn't make me real popular in some law enforcement circles, but you have

to make sure you have your ducks in a row if you're going to advocate for something and make statements like that.

And in other places before Kansas had concealed carry, like Florida was very famous for that beginning in the '80s, the states of New Hampshire and Vermont were very, very liberal, and, in fact, my belief is Vermont has always had no permit carry within the state. I may have switched that with New Hampshire, but one of those two has always, like, historically had no permit carry, and if you look at the demographics of people with concealed carry, they tend to be extraordinarily law-abiding.

- Q. And I think you were mentioning research this supports your opinion. What is that research specifically?
- A. Some of it would be -- I can point to John Lott, the famous gun rights researcher, but then to another of -- pardon me -- a number of other sources as far as, like, the actual titles of that, again, I would have to research that and get back with you.
- Q. Yeah, that'd be great if you could work with plaintiff's counsel to provide me any research that supports that opinion. I'd appreciate it.

1	Do you agree that there are incidents in
2	which a previously law-abiding person engages in
3	criminal behavior?
4	A. Well, I would argue, counselor, that
5	everybody that doesn't have a criminal record who
6	becomes a criminal was previously not, I mean,
7	law-abiding.
8	Q. That's all the questions.
9	Ms. Bellantoni, are you on mute?
10	MS. BELLANTONI: Yeah, I was. I'm sorry.
11	Can we just take a brief break? Just need to is
12	that okay?
13	MR. WISE: Of course. I'm done with my
14	questions. That was my last one.
15	MS. BELLANTONI: Can we just hold on one
16	second before we wrap up?
17	MR. WISE: Of course.
18	MS. BELLANTONI: All right. Thanks.
19	THE WITNESS: I'm over here making myself a
20	note on looking back at what we've been talking about
21	so I can get back to Amy.
22	MR. WISE: Thank you.
23	(Recess)
24	MS. BELLANTONI: So I guess we're done. I
25	don't have any questions.
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1	
1	MR. WISE: Let's go back on the record
2	briefly.
3	Okay. I am done with my questions.
4	THE REPORTER: And, Ms. Bellantoni, do you
5	want a copy?
6	MS. BELLANTONI: Mr. Wise, will you be
7	sending a copy to the witness for him to review?
8	THE REPORTER: That's why I got his email.
9	Veritext will send him a locked PDF.
10	MS. BELLANTONI: That's fine. I'll take a
11	copy.
12	And also, Mr. Wise, can you just put some
13	requests I know there were some requests made.
14	Can you just put them in writing for me so I can
15	refer to them and properly have whatever additional
16	documents provided to you?
17	MR. WISE: Sure, of course. How formal
18	would you like me to make the request?
19	MS. BELLANTONI: Email.
20	MR. WISE: Email? Okay.
21	MS. BELLANTONI: Email.
22	MR. WISE: Thank you.
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	Page 102

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10	I, CHARLES D. HAGGARD, do hereby declare
11	under penalty of perjury that I have read the
12	foregoing transcript; that I have made any
13	corrections as appear noted, in ink, initialed by me,
14	or attached hereto; that my testimony as contained
15	herein, as corrected, is true and correct.
16	EXECUTED this day of,
17	20, at
	(City) (State)
18	
19	
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21	
	CHARLES D. HAGGARD
22	
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	Page 103

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1	I, the undersigned, a Certified Shorthand
2	Reporter of the State of California, do hereby
3	certify:
4	That the foregoing proceedings were taken
5	before me at the time and place herein set forth;
6	that any witnesses in the foregoing proceedings,
7	prior to testifying, were duly sworn; that a record
8	of the proceedings was made by me using machine
9	shorthand which was thereafter transcribed under my
10	direction; that the foregoing transcript is a true
11	record of the testimony given.
12	Further, that if the foregoing pertains to
13	the original transcript of a deposition in a Federal
14	Case, before completion of the proceedings, review of
15	the transcript [ ] was [ ] was not requested.
16	I further certify I am neither financially
17	interested in the action nor a relative or employee
18	of any attorney or party to this action.
19	IN WITNESS WHEREOF, I have this date
20	subscribed my name.
21	
22	Dated: 10/30/2021 Parrie Bederson
23	Carrie Osaccion,
	CARRIE PEDERSON
24	CSR No. 4373
25	
	Page 104

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CHARLES D. HAGGARD
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 2
      chuck@agiletactical.com
 3
                                                November 1, 2021
     RE: BAIRD vs. BONTA
 4
     October 19, 2021, CHARLES D. HAGGARD, JOB NO. 4838109
5
6
     The above-referenced transcript has been
      completed by Veritext Legal Solutions and
7
     review of the transcript is being handled as follows:
8
9
      ___ Per CA State Code (CCP 2025.520 (a)-(e)) - Contact Veritext
         to schedule a time to review the original transcript at
10
        a Veritext office.
11
12
      ___ Per CA State Code (CCP 2025.520 (a)-(e)) - Locked .PDF
         Transcript - The witness should review the transcript and
13
        make any necessary corrections on the errata pages included
14
        below, notating the page and line number of the corrections.
15
16
         The witness should then sign and date the errata and penalty
         of perjury pages and return the completed pages to all
17
         appearing counsel within the period of time determined at
18
19
         the deposition or provided by the Code of Civil Procedure.
       _ Waiving the CA Code of Civil Procedure per Stipulation of
20
         Counsel - Original transcript to be released for signature
21
         as determined at the deposition.
22
      ___ Signature Waived - Reading & Signature was waived at the
23
24
         time of the deposition.
25
                                                            Page 105
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1	_x_ Federal R&S Requested (FRCP 30(e)(1)(B)) - Locked .PDF
2	Transcript - The witness should review the transcript and
3	make any necessary corrections on the errata pages included
4	below, notating the page and line number of the corrections.
5	The witness should then sign and date the errata and penalty
6	of perjury pages and return the completed pages to all
7	appearing counsel within the period of time determined at
8	the deposition or provided by the Federal Rules.
9	Federal R&S Not Requested - Reading & Signature was not
10	requested before the completion of the deposition.
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1	BAIRD vs. BONTA
2	CHARLES D. HAGGARD (#4838109)
3	ERRATA SHEET
4	PAGE LINE CHANGE
5	
6	REASON
7	PAGELINECHANGE
8	
9	REASON
10	PAGE LINE CHANGE
11	
12	REASON
13	PAGE LINE CHANGE
14	
15	REASON
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17 18	DEACON
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# Federal Rules of Civil Procedure Rule 30

- (e) Review By the Witness; Changes.
- (1) Review; Statement of Changes. On request by the deponent or a party before the deposition is completed, the deponent must be allowed 30 days after being notified by the officer that the transcript or recording is available in which:
- (A) to review the transcript or recording; and
- (B) if there are changes in form or substance, to sign a statement listing the changes and the reasons for making them.
- (2) Changes Indicated in the Officer's Certificate. The officer must note in the certificate prescribed by Rule 30(f)(1) whether a review was requested and, if so, must attach any changes the deponent makes during the 30-day period.

DISCLAIMER: THE FOREGOING FEDERAL PROCEDURE RULES

ARE PROVIDED FOR INFORMATIONAL PURPOSES ONLY.

THE ABOVE RULES ARE CURRENT AS OF APRIL 1,

2019. PLEASE REFER TO THE APPLICABLE FEDERAL RULES

OF CIVIL PROCEDURE FOR UP-TO-DATE INFORMATION.

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VERITEXT LEGAL SOLUTIONS
COMPANY CERTIFICATE AND DISCLOSURE STATEMENT

Veritext Legal Solutions represents that the foregoing transcript is a true, correct and complete transcript of the colloquies, questions and answers as submitted by the court reporter. Veritext Legal Solutions further represents that the attached exhibits, if any, are true, correct and complete documents as submitted by the court reporter and/or attorneys in relation to this deposition and that the documents were processed in accordance with our litigation support and production standards.

Veritext Legal Solutions is committed to maintaining the confidentiality of client and witness information, in accordance with the regulations promulgated under the Health Insurance Portability and Accountability Act (HIPAA), as amended with respect to protected health information and the Gramm-Leach-Bliley Act, as amended, with respect to Personally Identifiable Information (PII). Physical transcripts and exhibits are managed under strict facility and personnel access controls. Electronic files of documents are stored in encrypted form and are transmitted in an encrypted fashion to authenticated parties who are permitted to access the material. Our data is hosted in a Tier 4 SSAE 16 certified facility.

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## EXHIBIT 3

#### Case 2:19-cv-00617-KJM-AC Document 73-4 Filed 10/11/22 Page 2 of 58

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1
                   IN THE UNITED STATES DISTRICT COURT
 2
                  FOR THE EASTERN DISTRICT OF CALIFORNIA
                                  --000--
 3
 4
     MARK BAIRD and RICHARD
     GALLARDO,
 5
           Plaintiffs,
 6
                                       No. 2:19-cv-00617-KJM-AC
     vs.
 7
     ROB BONTA, in his official
 8
     capacity as Attorney General
     of the State of California,
 9
     and DOES 1-10,
           Defendants.
10
11
12
13
              VIDEOCONFERENCE DEPOSITION OF RICHARD GALLARDO
14
15
                              August 31, 2021
16
17
18
19
20
21
22
     Stenographically Reported by:
23
     Janice L. Belcher, CSR No. 12342
24
     Job No. 4782562
25
     Pages 1 - 45
                                                          Page 1
```

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1	VIDEOCONFERENCE DEPOSITION OF RICHARD GALLARDO
2	
3	BE IT REMEMBERED, that pursuant to Notice, and on
4	the 31st day of August, 2021, commencing at the hour of
5	10:04 a.m., Pacific Standard Time, via videoconference
6	before me, JANICE L. BELCHER, a Certified Shorthand
7	Reporter, appeared RICHARD GALLARDO, produced as a
8	witness in said action, and being by me first duly
9	sworn, was thereupon examined as a witness in said
10	cause.
11	000
12	
13	APPEARANCES VIA VIDEOCONFERENCE:
14	For Plaintiffs:
15	AMY BELLANTONI
	Bellantoni Law Firm
16	2 Overhill Road, Suite 400
	Scarsdale, New York 10583
17	(914)367-0090
	info@bellantoni-law.com
18	
19	For Defendant Attorney General Rob Bonta:
20	R. MATTHEW WISE
	Deputy Attorney General
21	1300 I Street, Suite 125
	P.O. Box 944255
22	Sacramento, California 94244
	(916)210-6046
23	matthew.wise@doj.ca.gov
24	Also Present:
25	MARK BAIRD
	D 2
	Page 3

1	RICHARD GALLARDO,
2	sworn as a witness,
3	testified as follows:
4	
5	EXAMINATION
6	BY MR. WISE:
7	Q Good morning. My name is Matthew Wise, and I
8	represent the California Attorney General in this case,
9	which is Baird vs. Bonta.
10	Would you state your full name and spell your
11	last name for the record.
12	A Richard Jason Gallardo; last name
13	G-A-L-L-A-R-D-O.
14	Q Do you understand that you're testifying here
15	today under the same oath that you would take if you
16	were testifying in a courtroom?
17	A Yes.
18	Q Have you ever had your deposition taken?
19	A I've had it done a couple of times, yes.
20	Q Are you familiar with the rules of taking a
21	deposition?
22	A Vaguely. It's been a while.
23	Q When was the last time you were deposed,
24	approximately?
25	A Oh wow. It's been so long ago, I don't
	Page 4

1 remember. Probably 10-plus years. I don't think we've had a deposition in this case yet, but I could be --2 3 it's been a while, I can't recall. The court reporter is recording everything we 4 say, so we need to try to have only one person speak at 5 a time. I'll try to let you finish your answer before I 6 ask another question, and I just ask that you let me ask 7 my question before you start to give your answer. 8 9 Α Okay. 10 If you need to take a break at any time, just let me know. I would just ask that you finish your 11 answer to the pending question before we take our break. 12 13 Okay. And just excuse my allergies, the fire Α 14 smoke up here is really bad. 15 After I ask a question, it's possible that your attorney may have an objection. You should still answer 16 the question that I've asked, unless your attorney 17 18 advises you not to answer the question. 19 Do you understand? I do. 20 Α If you don't understand a question, just let me 21 know and I'll try to rephrase that question. 22 23 Α Okay. You will have an opportunity to -- after the 24 deposition to receive and review the transcript that was 25 Page 5

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1 made here today by the court reporter. You will be able to make any corrections to that transcript, but you 2 should know that there will be a record of the 3 corrections that were made, and I'll be allowed to 4 5 comment on any corrections that you make. Do you understand? 6 I do. 7 Α Is there anything affecting you today that 8 9 would prevent you from thinking clearly and testifying 10 truthfully? 11 Α No. How did you prepare for today's deposition? 12 Q 13 I reviewed some of my documents, not all, just Α 14 the ones that I believe -- issues that I might need to 15 be better prepared for. So just a little bit of 16 document review, but not everything. And when you said you reviewed your documents, 17 Q 18 what did you mean by your documents? 19 Α I reviewed my concealed weapons file. That's 20 it. Okay. And I don't want you to get into the 21 22 private conversation you had with your attorney, but did 23 you speak with anyone about the deposition? 24 Your audio was cut off like the first five or six words, something about speaking with anybody. 25

1	Q Let me ask that question again then so
2	everybody can hear it clearly.
3	I'm not asking you to respond with anything you
4	discussed with your attorney, but I am interested in
5	whether you spoke with anybody before your deposition
6	about about the deposition?
7	A No.
8	Q What is your current job?
9	A I work for a local propane company.
10	Q How long have you had that job?
11	A Oh, a little over three years.
12	Q Are you eligible to possess a firearm in the
13	state of California?
14	A All I heard was "state of California"; the
15	first part was cut off.
16	Q Are you eligible to possess a firearm in
17	California?
18	A Yes, I am.
19	Q Have you ever been informed by anyone that you
20	were not eligible to possess a firearm in California?
21	A I have not.
22	Q Have you ever applied for a license to carry a
23	firearm and been denied?
24	A No.
25	Q Have you ever been convicted of a felony?
	Page 7

1	A No.
2	Q Have you ever been convicted of a misdemeanor
3	that would prohibit you from legally owning a firearm?
4	A No.
5	Q Are there any other grounds that you're aware
6	of such as being involuntarily committed to a mental
7	health facility that would prevent you from legally
8	owning a firearm?
9	A No.
10	Q Have you received training on how to use a
11	firearm?
12	A Yes.
13	Q Would you describe what kind of training that
14	you have received?
15	A 21 years in the military, 19 of that training
16	carrying firearms, long guns, et cetera. And then I'm
17	also I I'm also an NRA pistol instructor, so I had
18	to have training and qualifications to gain that
19	instructor certification, so that's the generic of it
20	all.
21	Q Approximately when was the last time that you
22	received training?
23	A My last class was about a year or two ago, one
24	to two years ago, formal training.
25	Q What was the nature of that training, that
	Page 8

1	class?	
2	А	My last class?
3	Q	Yes.
4	А	It was an advanced concealed weapons class
5	given by	one of our local private companies that
6	certified	d through the sheriff's department to give such
7	classes.	
8	Q	When was the last time that you fired a
9	firearm?	
10	A	A couple of months.
11	Q	What county do you live in?
12	A	County is Shasta.
13	Q	Approximately when did you move to Shasta
14	County?	
15	A	I moved here about 1985. I was in the middle
16	of high s	school.
17	Q	And you've lived in Shasta County ever since?
18	A	Barring my military service, yes.
19	Q	Are you familiar with Shasta County's policy on
20	carrying	firearms?
21	A	I am.
22	Q	Would you tell us what your understanding is of
23	that poli	icy?
24	A	It's what I've read right off of the sheriff's
25	website v	with regards to your question was about
		Page 9

1	carrying firearms, so I don't want to make an
2	assumption. Can I ask you if your question refers to
3	carrying outside of your home?
4	Q Sure. That's fine. Let me rephrase my
5	question, so: What is your understanding of Shasta
6	County's policy on carrying firearms as opposed to just
7	possessing firearms?
8	A Well, the policy is relating to carrying
9	outside the home, and that would be via the concealed
10	weapons permit process, the application process. It's
11	all spelled out on their website, so I'm not going to go
12	over it here. We can all read that later, if you have
13	not already.
14	So their process is very detailed on how to
15	apply and be granted that permit.
16	Q Does Shasta County, specifically the Shasta
17	County sheriff, issue licenses to carry a firearm
18	concealed?
19	A Yes, they have a concealed weapons permit
20	process.
21	Q As far as you understand, is the Shasta County
22	sheriff permitted by state law to issue licenses to
23	carry firearms openly?
24	A As far as I'm aware, there is a Penal Code
25	section that allows the issuance of an open carry permit
	Page 10

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1	if the county has under 200,000 population. That's my
2	understanding of that Penal Code.
3	Q As you understand it, does Shasta County
4	qualify for that provision based on its population size?
5	A Your audio cut out before "qualified." Can you
6	repeat.
7	Q Of course. Does Shasta County have less than
8	200,000 people?
9	A Yes. Approximately 180,000.
10	Q So would that Penal Code provision that you
11	just mentioned apply in Shasta County allowing the
12	county to issue open carry licenses?
13	A That's my understanding. We meet that, that
14	section of that law.
15	Q As far as you know, does the Shasta County
16	sheriff issue open carry licenses?
17	A As far as I know, I don't believe he does. I
18	personally was denied such a request.
19	Q Do you know why the Shasta County sheriff does
20	not issue open carry licenses?
21	A I don't. I do not know why. We would have to
22	ask the sheriff at the time. We have a different
23	sheriff now. We would have to ask the sheriff at the
24	time why they did not do that.
25	Q Let's just get into that for a moment. So when
	Page 11

1 you're saying the sheriff at the time, which sheriff is that that you are referring to? 2 That was Sheriff Bosenko. Okay. And so what is your understanding of 4 5 Sheriff Bosenko's policy as to open carry licenses? I have it in writing, and my attorney has it, 6 7 hopefully it's in the record, the answer to my question of regarding open carry request, their answer, I'll 8 9 paraphrase, was: We do not issue those permits. 10 That was the only reasoning I was given. And I think you were just saying that there's a 11 new sheriff in Shasta County? 12 13 We have gone through two sheriffs now since Α Bosenko, Magrini and now we have a new sheriff as of 14 about three weeks ago, Johnson. I don't remember his 15 first name. He's a brand new sheriff, just appointed. 16 Did either of those two new sheriffs have a 17 different policy on open carry as far as you understand 18 19 it? 20 Let me unplug my external speaker, because the 21 first half of your question was cut off. Let me see if 22 it fixes it. 23 Q Okay. 24 And then can you repeat also. Α 25 Q Of course. Page 12

1 Okay. One more time if you don't mind. I've got everything unplugged. I'm on computer speakers now. 2 Great. Did either of the new two most recent 3 Shasta County sheriffs, the current one, Johnson, and 4 5 the last one, Magrini, have a different policy on open carry licenses from Sheriff Bosenko? 6 7 That I don't know. Α Did you ever try to determine that? 8 0 9 Α I did not. Okay. Did you ever contact Shasta County to 10 11 determine whether Shasta County has ever issued an open carry license? 12 13 I have not asked that question of Shasta 14 County. Did you ask that question of any other county 15 in the state of California? 16 17 I don't believe I did. Have you ever applied in a county other than 18 19 Shasta County for a permit to carry a concealed firearm? 20 It's not a permit. I currently possess a Law 21 Enforcement Officers Safety Act credential. It's not a 22 permit, but it basically acts the same manner where I have a federal credential to carry concealed, so I did 23 24 apply for that a few years ago, and I still maintain 25 that.

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1 Approximately when did you apply for that? Q Approximately four years, maybe five. 2 Α Have you ever applied to the Shasta County 3 Q sheriff for a permit to carry a concealed firearm? 4 5 Α Yes. How many times? 6 0 7 Well, I applied once. The way it works, you do Α the application, and then you do renewals every, about 8 9 two years. 10 Do you know approximately when you did that first application? 11 I would be guessing. I have to go back to my 12 Α 13 notes which would take a couple minutes. But I probably 14 first applied approximately six, seven years ago. Maybe 15 eight. 16 Do you know approximately when you last got 17 that license renewed? I would have to go back to my notes, which 18 19 would take me about probably a couple of minutes to 20 answer that question, so I did apply originally. I did 21 renewals after that. I can't answer your questions 22 specifically right at the moment without referring to 23 notes. 24 That's fine. What was the result of your application to carry a concealed firearm? 25 Page 14

1 It was approved for the sheriff. I'm assuming we're still talking about Shasta County, it was 2 3 approved. 4 Q Yes, that's correct. Why did you apply for 5 that license? At the time, the LEOSA credential was still in 6 7 flux, so I did not have that LEOSA at the time. So I wanted the ability to carry a concealed away from my 8 9 home for my personal protection and my family 10 protection. And when you say "LEOSA," just to be clear for 11 the record, you're referring to L-E-O-S-A; and what does 12 13 that mean, just so we're clear? Federal law passed in 2003, Law Enforcement 14 Α 15 Officer Safety Act. It's basically a nationwide 16 concealed carry permit. It's not a permit though, it's 17 called a credential, but that's what LEOSA is. 18 Some when you were applying for a license in 19 Shasta County, did you need to give a reason for wanting to carry a firearm? 20 I did. 21 Α 22 Q What was that reason? 23 Personal protection. Α 24 Can you elaborate on why you would need a firearm for personal protection? 25 Page 15

```
1
              MR. BELLANTONI: Objection.
 2
              You can answer.
              THE WITNESS: At the time that was the only
 3
     reason that Mr. Bosenko was asking for. He was very
 4
 5
     liberal in that portion of the application. People
     could put Second Amendment down if they wanted to, and
6
     he was granting them at times, so I just put personal
7
     protection. I did not elaborate any further.
8
9
     BY MR. WISE:
              What is the reason that you would like to be
10
11
     able to carry a firearm concealed?
              Well, and again, I am carrying concealed under
12
     LEOSA, so I carry concealed for personal protection.
13
     Protection of my family is utmost.
14
              Do you still have a valid concealed carry
15
16
     permit in Shasta County?
17
          Α
              I do not.
18
              MR. WISE: Okay. Let's look at Exhibit 1.
              (Exhibit 1 marked for identification.)
19
20
     BY MR. WISE:
21
          Q
              Mr. Gallardo, are you able to see Exhibit 1?
              Let me go full screen here.
22
          Α
23
              Yes. I can see it.
24
          Q
              Thank you. Do you recognize this document?
25
          Α
              Yes.
                                                   Page 16
```

1 What is it? 0 2 Α I'm sorry, your question? What is this document? Q This is a document where Sheriff Bosenko 4 Α 5 revoked my concealed carry permit. That's what that document is. 6 What is the date of the letter? Q September of 2019. 8 Α 9 Did Sheriff Bosenko sign this letter? It appears so. I don't know what his original 10 Α 11 signature looks like, but it looks like his signature 12 there. 13 Let's look at the first paragraph of the letter. It states that you were terminated from 14 CAL FIRE for bringing a firearm onto state property. Is 15 it true that you were terminated from CAL FIRE? 16 17 Α I was, yes. Was bringing a firearm onto state property the 18 reason that CAL FIRE gave for terminating you? 19 20 Α Yes. 21 Let's look at the second paragraph of the 22 letter. It begins by stating that CAL FIRE issued a special alert bulletin as a result of statements that 23 24 you made; is that right? Yeah, we can read this, this document together, 25 Page 17

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```
1
     but I think we can all see it. So if you want me to
     stipulate that this is the document, I will stipulate to
 2
 3
     the entire contents of this document, save us all some
 4
     time.
 5
              But there are a couple issues in here that need
     to be put on the record regarding this document.
 6
 7
              We'll get there.
          Q
              MR. WISE: Let's look at Exhibit 2.
 8
 9
               (Exhibit 2 marked for identification.)
10
     BY MR. WISE:
              Can you see Exhibit 2?
11
          0
12
              I can.
          Α
13
              Do you recognize this document?
          Q
14
          Α
              I'm sorry, one more time, your question?
15
              Of course. Do you recognize this document?
          Q
16
              I do.
          Α
              What is it?
17
          Q
18
               It looks like the special alert bulletin put
19
     out by CAL FIRE CDF.
               Is this the special alert bulletin referenced
20
21
     in Sheriff Bosenko's letter?
22
          Α
               I'm not sure if it -- I'm just summarizing what
23
     I'm reading here on this document, it just says that I
24
     brought a firearm on -- on state property, displayed it
25
     in a nonthreatening manner. I mean, we can all read
                                                        Page 18
```

1 this, so I want to save us some time. So did you have any other specific questions on this document? 2 I was just wondering if you understand 3 this to be the alert bulletin that Sheriff Bosenko was 4 5 referencing in Sheriff Bosenko's letter? I believe it is. It's the only special alert 6 bulletin I know that was put out on me. 7 What's the date of the bulletin? 8 0 9 At the top it looks like December 20 of 2017. Α 10 The bulletin states that you believe that CAL FIRE violated your Second Amendment rights by 11 disciplining you for bringing a firearm for the 12 13 workplace. Is that your belief? 14 Α Absolutely that's my belief. 15 Could you elaborate on that belief? Q 16 I will. So I was explicitly following state law when I had my firearm on the CAL FIRE property, 17 18 California Penal Code 171, little letter B, parentheses 19 B, parentheses 3, and that law explicitly allowed me to 20 have my concealed weapon on CAL FIRE property with the 21 concealed weapons permit that I had at the time. So I 22 was explicitly following state law when I had my firearm 23 on that property in my vehicle, and so that's where I 24 believe my Second Amendment rights, as extended, the Second Amendment extended via the permit process, I 25 Page 19

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```
1
     believe my rights were violated, yep.
 2
              The bulletin states that you said, quote:
 3
     did not issue threats. I fight for what is right, just,
     moral and lawful. I am a staunch believer that an
 4
 5
     individual has an inherent God-given right to
     self-defense, unquote.
 6
 7
              Did you make that statement?
 8
          Α
              Yes.
 9
              Is that your belief?
10
          Α
             Absolutely, yes.
11
              Could you elaborate on that?
          Q
              No. I think that's pretty self-explanatory.
12
          Α
13
              Okay let's go back to Exhibit 1. The second
          Q
14
     paragraph of Sheriff Bosenko's letter continues by
15
     stating that you sent a letter dated September 2nd,
     2019, to CAL FIRE employees and others; is that right?
16
17
          Α
              Correct.
              MR. WISE: Let's look at Exhibit 3.
18
               (Exhibit 3 marked for identification.)
19
20
     BY MR. WISE:
21
              Do you recognize this document?
          Q
22
          Α
              Yes.
              Is this the letter that Sheriff Bosenko is
23
24
     referencing?
              I believe it is.
25
          Α
                                                       Page 20
```

### Case 2:19-cv-00617-KJM-AC Document 73-4 Filed 10/11/22 Page 22 of 58

1 Your letter is dated September 2nd, 2019, 2 correct? Α Yes. Is that when you wrote that letter? 4 5 That's likely the date that I sent it out so Α that it would have a current date. 6 7 Did you send this letter out to CAL FIRE employees and others? 8 9 Α Yes, I did. And I guess the others would be the -- those 10 referenced in the "to" line of this letter; is that 11 12 right? 13 Correct. Α 14 Why did you write this letter? In short, it's because there's a lot of 15 corruption in CAL FIRE, and 18 years I worked for that 16 department. And I saw personally a lot of corruption in 17 that department, and I fought that corruption for many 18 years through the union. And they blacklisted me, and 19 they basically were able to use my incident of having my 20 21 firearm on state property as a reason to get rid of me. 22 And so I felt the absolute compulsion to expose all that 23 corruption, and that is the reason for this letter. 24 And this letter is approximately 13 pages; do you recall that? 25

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1 Approximately, sure. 2 0 Okay. Let's go to page 7 of 13. We'll just 3 focus on just one area of this letter. Okay. I'm focusing on the paragraph that 4 5 starts: There is nothing. "Nothing" is all capital 6 letters. 7 Would you read that paragraph? You want me to read the entire paragraph that 8 Α 9 starts: There is nothing? 10 Q Sure. There is nothing in place that prevents current 11 or former CF employee or a crazed maniac from taking any 12 13 type of weapon to a fire station and slaughtering 14 everyone there. Only you can be dependent upon to provide for your own self-defense. CF policy severely 15 restricts to provide for your own self-defense while at 16 17 work. 18 By "CF," were you talking about CAL FIRE? 19 Α Yes. 20 Okay. Does that paragraph accurately summarize 21 the reason that you brought a firearm onto state 22 property? 23 No, it does not. No. No. 24 What is the reason you brought a firearm onto Q 25 state property?

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

For self- -- to have it with me, anybody that caries a firearm for self-defense, they would prefer to have that firearm with them or accessible to them at as many times possible throughout the day. And I was also explicitly following that state law I referenced earlier. So what did you mean by that paragraph, what were you trying to convey to the reader? I was trying to convey only the words that I Α put on paper, nothing more. Let's look back at Exhibit 1. Sheriff Bosenko's letter states that he received information that you were being investigated as a result of your September 2nd, 2019 letter. Are you aware that you were being investigated? No. And to this day, several years later, I have never been contacted by CAL FIRE or any law enforcement or any government entity regarding that said reference to investigation. It is my personal opinion that that is a false statement that they never did start an investigation. Years later I have never been contacted regarding that letter, ever. Other than not being contacted, is there any other reason that you don't believe that that investigation occurred?

1 Is there any other reason? The reason is as a 2 retired military police officer, if somebody is subject of an investigation, eventually they're going to be 3 contacted, interviewed, whether it be by consent, 4 5 doesn't matter. A letter, certified letter. I have received nothing, no contact, no letters, zero. So I 6 7 believe that's a false statement that there was investigation. I have never been contacted. 8 9 In the last sentence of the second paragraph, 10 of that paragraph we've been reading, Sheriff Bosenko states that he was briefed by the CHP about an 11 August 2nd, 2019 incident involving a traffic citation. 12 13 Do you know what incident he's referring to? Yes, I do. 14 Α 15 Can you describe what happened in that 16 incident? I can describe it. I was pulled over for an 17 infraction, traffic violation. I disagreed with what 18 19 the officer did, and I verbally stated my disagreement on the side of the road there with the officer. And 20 21 then he filled out the citation, I signed it, and then I 22 left -- and I left. Why do you think that Sheriff Bosenko mentioned 23 that incident in the letter? 24 25 Interesting question. I believe Sheriff Α Page 24

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```
1
     Bosenko just used that as fodder to further justify my
     revocation of my license; that's why I think he
 2
 3
     mentioned that.
              Sheriff Bosenko concludes by stating that a
          0
 4
 5
     concealed carry weapons permit can only be granted to a
     person of good moral character who obeys all laws. And
 6
     then he states that he's revoking your concealed carry
 7
     permit; is that correct?
8
9
          Α
              That's what the letter reads, yes.
              MR. WISE: Can we just go off the record for
10
11
     just a moment?
12
              MR. BELLANTONI:
                               Sorry, yes.
              (Discussion of the record.)
13
14
     BY MR. WISE:
              Okay. We're back on the record.
15
16
              Mr. Gallardo, did you respond to Sheriff
17
     Bosenko's letter?
18
              I believe I did send him a written response.
          Α
19
              MR. WISE: Okay. Let's look at Exhibit 4.
20
              (Exhibit 4 marked for identification.)
21
     BY MR. WISE:
22
              What is this document?
          Q
23
              Yeah, it looks like a document I created.
          Α
              What's the date of the letter?
24
          Q
              November 19 of 2019.
25
          Α
                                                   Page 25
```

1 0 Is this a letter that you wrote? 2 Α Yes. Why did you write this letter? 3 Q To gain public documents and to gain other 4 Α 5 records. 6 And why did you want public documents? 0 7 I believe the government should be as Α transparent as legally allowed and required, no matter 8 9 what the situation is. I do records acq requests all the time, up to and including this week, other matters 10 11 not related here. So the fact that I asked for these public documents in '19 is nothing out of the ordinary 12 13 for me. 14 Was this a request in response to Sheriff Q Bosenko's letter, Exhibit 1, that we just reviewed? 15 16 Well, once I was revoked then, yes, I wanted 17 the documents that they had in their possession; that's why I wrote this letter. 18 19 Did Sheriff Bosenko respond to your letter? Q 20 Α Yes. 21 0 What was Sheriff Bosenko's response? 22 I got my entire concealed weapons file. Α 23 Did anyone in the Shasta County sheriff's 0 department send you any response, or was it Sheriff 24 25 Bosenko? Who was it who responded? Page 26

1 Well, typically, Sean Pasley is the employee at, or was the employee, I don't know if he's still 2 3 there, Sean Pasley was the employee at the time that normally took care of all the correspondence for 4 5 Mr. Bosenko regarding these matters. That's why you see Sean Pasley's name is there. 6 7 As of today, does your concealed carry permit in Shasta County remain revoked? 8 9 Α Yes. 10 Are you legally permitted to carry a firearm 11 concealed? I am through the LEOSA credential I mentioned 12 Α 13 earlier. 14 Okay. Without sharing private conversations 15 with your attorney, would you tell me how you became a plaintiff in this case? 16 17 I don't remember how I heard about the case. I do listen to Mark Baird quite a bit, he's on our local 18 19 radio shows quite a bit regarding a lot of patriotic 20 matters. I may have heard it through him. I may have 21 seen a social media post, so I can't exactly say how I 22 heard about it. But once I heard of the case I thought, 23 you know, this is kind of down my alley. And I 24 discussed it with Mark, and from there, and then I have been at it as a co-plaintiff. 25

1	Q Do you know or did you know Mr. Baird
2	personally before this lawsuit was filed?
3	A Yes, I did.
4	Q And when you're saying that he's on the radio
5	about patriotic matters, could you just describe what
6	you're talking about?
7	A No. That's something you need to ask Mr. Baird
8	about. I don't want to speak for him or about him. I
9	would rather you ask him about that.
10	Q I wasn't looking for Mr. Baird's
11	characterization, only what you you had used the
12	word, and so I was just trying to understand what you
13	were what your understanding is of, of that?
14	A Well, similar to this lawsuit, sorry to
15	interrupt, similar to this lawsuit, he's fighting for
16	patriotic manners, and that's exactly what this lawsuit
17	is about, and he talks about very similar manners.
18	Q Can you elaborate on that when you're saying
19	"what this lawsuit is about," what is this lawsuit
20	about?
21	A I believe it's about the right to carry openly
22	without government permission using the Second Amendment
23	as originally written to keep and bear arms, that's what
24	I believe this lawsuit is about.
25	Q What are you hoping to achieve through this
	Page 28

1	lawsuit?
2	A I hope to achieve the ability to open carry
3	without government permission; that's what I hope to
4	achieve.
5	Q Are you seeking the right to carry a firearm
6	openly in public without any limitations?
7	A There's always going to be limitations, so the
8	question I think so the answer to that is going to be
9	no, because there's always going to be limitations,
10	whether they be legal or societal or civil limitations.
11	Q Would there be any places where you think it
12	would be okay to you not to be able to openly carry a
13	firearm?
14	A Possibly. Possibly maybe a courthouse, but
15	there's already armed bailiffs there. There's security
16	measures usually in courthouses. They're fair.
17	Certainly not entirely adequate, but they're fair. So
18	maybe that's an example.
19	Q Anywhere else that comes to mind?
20	A Not off the top of my head now, no.
21	Q Would it be okay to you not to be able to
22	openly carry a firearm when visiting an elementary
23	school?
24	A So you're asking for my opinion?
25	Q Yes.
	Page 29

1 I believe anybody lawfully carrying should be able to carry on public school grounds. 2 3 Are you seeking the right to carry a firearm openly in public even if the Shasta County sheriff were 4 5 to determine that you did not have good moral character? I'm always seeking for the ability to carry a 6 7 firearm in any manner without any individual determining what my moral character is. That's not for them to --8 9 not for any individual to do that. So the answer to my question is yes? 10 Can you repeat the question? 11 Α Sure. Are you seeking the right to carry a 12 Q 13 firearm openly in public, even if the Shasta County 14 sheriff were to determine that you did not have good moral character? 15 16 Yes, I am seeking that. Are you seeking the right to carry a firearm 17 Q openly in public even if the Shasta County sheriff were 18 to determine that you did not have cause to do so? 19 20 Yes, I am. Α 21 Are you seeking the right to carry a firearm 22 openly in public outside Shasta County? 23 Α Yes, absolutely. 24 So if you happen to visit the City of Sacramento, would you be seeking the right to carry a 25 Page 30

1	firearm openly in that city?
2	A Yes.
3	Q Why do you want to carry a firearm openly?
4	A I would like the option to carry openly. There
5	are times when open carry is a sound manner of carry,
6	specifically for deterrence. And that's why law
7	enforcement officers carry openly; that's one of the
8	reasons they carry openly is deterrence.
9	Q So if you have a valid concealed carry permit,
L O	would you need to be able to carry openly?
11	A Well, the question. You had the word "need" in
12	there. So I want the option to carry concealed or
13	openly at my discretion, nobody else's discretion.
L 4	Q If it were legal to carry a firearm concealed
15	throughout California, would you still be seeking the
16	right to carry openly throughout California?
L 7	A Yes, absolutely.
18	Q Why?
19	A Same reasons that we have already covered.
20	Q That you would like the option to do so?
21	A Like the option? It's a deterrence and I would
22	like that choice.
23	Q Have you applied in Shasta County for a permit
24	to carry firearms openly?
25	A I have applied via the answer is yes. I
	Page 31

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```
1
     sent the letter to Sheriff Bosenko at the time asking
 2
     for such a permit.
 3
              MR. WISE: Okay. Let's look at Exhibit 5.
               (Exhibit 5 marked for identification.)
 4
 5
     BY MR. WISE:
              Do you recognize this document?
 6
 7
          Α
              Yes.
              What is it?
 8
          0
 9
              That's my request for two different types of
10
     permits. One is a retired federal five-year concealed
     permit, and the other one is a request for an open carry
11
12
     permit.
13
              And this is a request to Sheriff Bosenko?
          Q
14
          Α
              Correct.
              What is the date of the letter?
15
          0
              December 11th, 2018.
16
          Α
              And I think you maybe just told me, but what
17
          Q
     was the purpose of the letter? Why did you write the
18
19
     letter?
20
              Correct. Two purposes, one was for a retired
21
     law enforcement five-year concealed permit, and the
22
     second was for an open carry permit.
23
              Let me just dig into that a little bit. So why
24
     did you want those permits?
              The retired federal permit, No. 1 -- excuse me
25
          Α
                                                        Page 32
```

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1 yes, 25650 permit, it's a five-year permit as opposed to a two-year. Then also you will see in that very same 2 3 letter, there's an exception to the gun-free school zones that allows somebody with that particular permit 4 5 being retired law enforcement, to carry on school 6 property. And why would you want to be able to carry on school property? 8 9 To protect myself and my son, who goes to public school. 10 And then the -- let's see here. 11 12 Then as you're saying, you also requested a 13 license to open carry a firearm in Shasta County; is that right? 14 15 Yes. Α 16 Okay. And why were you seeking that open carry 17 license? 18 The same reasons we have already covered in 19 some of your earlier questions. I mean, I can repeat 20 the answers if you need me to. 21 Sure, go ahead. Q For personal protection, to have the option for 22 Α 23 deterrence purposes, those are the generic reasons. 24 Did you receive a response from Sheriff Bosenko to your letter? 25

#### Case 2:19-cv-00617-KJM-AC Document 73-4 Filed 10/11/22 Page 35 of 58

1 I did receive a response; yes, I did. MR. WISE: Okay. Let's go to Exhibit 6. 2 (Exhibit 6 marked for identification.) 3 BY MR. WISE: 4 5 Do you recognize this document? Yes. That looks like -- yes, I do. 6 Α 7 What is it? Q It's basically the similar -- this is the email 8 Α 9 version of the letter we just went over just prior. And what's the date on this email? 10 Oh, this is in February, I actually had -- let 11 me get ahead of you, so the -- all right, it's 12 13 February 3rd of '19. I have multiple requests into Sheriff Bosenko for open carry. That's why you're 14 seeing different letters with different dates. 15 And so just so I understand this, was this a 16 follow-up email to the letter that you had sent 17 Sheriff Bosenko? 18 19 My first open carry request was December of '18. My second open carry request was February of '19; 20 21 that would be this one. Did you receive a response? 22 Q I eventually did get a response to my open 23 24 carry request. 25 MR. WISE: Okay. Let's go to Exhibit 7. Page 34

1 (Exhibit 7 marked for identification.) 2 BY MR. WISE: 3 Do you recognize this document? Q Yes, I do. 4 Α 5 What is it? Q It looks like it's the response to my LEOSA or 6 7 my federal and my open carry request. And what is the date of this email? 8 Q 9 Looks like March 11 of 2019. Α 10 0 Who sent it to you? 11 That came from Sean Pasley; he's one of the sheriff's department employees. 12 13 That's the sheriff's department employee you were referencing earlier that often responds to 14 requests, records requests for the County of Shasta? 15 Mr. Pasley is, was at the time, one of the main 16 processors of anything having to do with firearms 17 permits in Shasta County at the time. 18 And Mr. Pasley states that Shasta County does 19 20 not offer a permit to carry a firearm openly; is that 21 right? 22 Α That was his response to me, yes. 23 And he has a couple of explanations here, 24 right? He says an open carry license would only allow you to carry openly in Shasta County; is that correct? 25

1 That's what I'm reading also, yes. And then he further explains that Shasta County 2 0 3 was not inclined to extend the option to carry openly to all permit holders? 4 5 Well, literally it says we would have to extend this option to all permit holders, so --6 How did you understand that statement? I understand this statement as not being a 8 Α 9 valid reason to deny my open carry request. That's how I understand it. 10 Did you follow up with the sheriff's department 11 to indicate that you disagreed with the basis for 12 13 denying you an open carry license? I don't believe I did. 14 Α 15 Why not? 0 Well, they have already denied me knowing I was 16 retired military police, and at the time I had a current 17 18 concealed weapons permit through their office, so if they didn't think that I was qualified and eligible to 19 20 carry at that point, I don't think I was going to be 21 able to change their mind, so I doubt I followed up with 22 it. 23 Did you make any further attempts to obtain an 24 open carry permit in Shasta County? 25 Α No, I have not.

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1 Have you applied in counties other than Shasta 2 County for a permit to carry a firearm openly? 3 Α No. Why not? 4 Q 5 Again, I was denied here, and then once I became a co-plaintiff in this case, I'm hoping we can 6 7 get some good results out of this case, so I'm kind of waiting. 8 9 Q Have you taken any other actions to try to obtain an open carry license in a county other than 10 11 Shasta County? 12 No, I have not reapplied for open carry in any 13 other county. 14 MR. WISE: Those are all the questions that I 15 have. 16 MR. BELLANTONI: I just have a couple of questions for Mr. Gallardo to follow up on some of your 17 earlier points. 18 THE WITNESS: Okay. 19 20 EXAMINATION 21 BY MR. BELLANTONI: 22 Mr. Gallardo, did you ever bring a firearm into 23 your job at CAL FIRE? 24 I never brought it into any of the residents' halls, the sleeping quarters, the kitchen area, if 25 Page 37

that's -- if that's what your question is referring to.

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- Q And where was your handgun stored while you were at work on the particular date that was referenced by Mr. Wise earlier?
  - A In my locked car in the parking lot.
- Q And under what circumstances was your handgun, quote, displayed, as referenced in the letter from Sheriff Bosenko?

Well, up here in Shasta County at the time, probably half to two-thirds of the CAL FIRE employees had concealed weapons permits, so we talked a lot about Second Amendment issues, what kind of firearms people owned, carried, all the accessories, what's, you know, what's bad as far as, you know, gear, what's called carry gear. We talked about Second Amendment and firearms issues all the time. Working at CAL FIRE, we were there anywhere from three days a week to two to three weeks in a row. And so, you know, lunchtime or evening hours or whenever we were not on the formal clock, what's called hard time, we're allowed to talk about that kind of stuff, so we talked about it often. And one of my fellow employees at the time was thinking about getting his concealed weapons permit, and he asked me what kind of gun I carried, and so I showed it to him.

1 Can you describe what your position was at CAL FIRE or, for the record, what CAL FIRE is? 2 So my position was a fire apparatus engineer, 3 Α and then can you repeat the second half? 4 5 Yes. What is CAL FIRE? 0 It's basically the State's fire department for 6 the State of California, and then a lot of counties 7 within the state also contract for fire protection with 8 9 CAL FIRE. 10 And bringing your handgun onto the property and keeping it locked in your car at CAL FIRE, what, if any, 11 statute or law were you violating? 12 13 I was not violating any -- any law or 14 regulation. And earlier in this call, I described the 15 Penal Code section that explicitly allowed me to do 16 that. So what did CAL FIRE -- I'm sorry, what did CAL 17 FIRE allege that you had broken when it terminated you 18 19 for having your handgun in the parking lot in your car? 20 A policy. Α A handbook policy? 21 Q 22 Α Yes. Have you ever been accused of threatening the 23 0 use of your firearm? 24 25 No, absolutely not. And, in fact, in that one Α Page 39

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1	bulletin that we looked at earlier today, it even says I
2	displayed my weapon in a nonthreatening manner, so
3	that's never been an issue with me and firearms ever.
4	Q And you understand that phrase that you
5	displayed your handgun in a nonthreatening manner to be
6	the point in time where you were showing your coworker
7	what type of firearm you carry?
8	A Correct, yes.
9	MR. BELLANTONI: I have nothing further.
10	MR. WISE: I don't have any additional
11	questions.
12	MS. BELLANTONI: And, Mr. Wise, I would ask
13	also for a copy of Mr. Gallardo's deposition under the
14	federal rules so he has an opportunity to take a look at
15	it and make any corrections, if necessary.
16	MR. WISE: Okay. That's all.
17	(Off the record at 10:59 a.m.)
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1	SIGNATURE OF DEPONENT
2	
3	I, the undersigned, RICHARD GALLARDO, do hereby
4	certify that I have read the foregoing deposition and
5	find it to be a true and accurate transcription of my
6	testimony, with the following corrections, if any:
7	PAGE LINE CHANGE
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25	RICHARD GALLARDO, Date
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1	REPORTER'S CERTIFICATE
2	
3	I, JANICE L. BELCHER, do hereby certify:
4	That RICHARD GALLARDO, in the foregoing deposition
5	named, was present and by me sworn as a witness in the
6	above-entitled action at the time therein specified;
7	That said deposition was taken before me at said
8	time, and was taken down in shorthand by me, a
9	Certified Shorthand Reporter of the State of California,
10	and was thereafter transcribed into typewriting, and
11	that the foregoing transcript constitutes a full, true
12	and correct report of said deposition and of the
13	proceedings that took place;
14	That before completion of the proceedings, review
15	of the transcript was requested.
16	IN WITNESS WHEREOF, I have hereunder subscribed my
17	hand this 22nd day of September, 2021.
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20	Janice Fiselcher
21	James 1 Date
22	JANICE L. BELCHER, CSR No. 12342
	State of California
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25	
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1	AMY BELLANTONI
2	info@bellantoni-law.com
3	SEPTEMBER 22, 2021
4	RE: MARK BAIRD v. ROB BONTA
5	AUGUST 31, 2021, RICHARD GALLARDO, JOB NO. 4782562
6	The above-referenced transcript has been
7	completed by Veritext Legal Solutions and
8	review of the transcript is being handled as follows:
9	Per CA State Code (CCP 2025.520 (a)-(e)) - Contact Veritext
10	to schedule a time to review the original transcript at
11	a Veritext office.
12	Per CA State Code (CCP 2025.520 (a)-(e)) - Locked .PDF
13	Transcript - The witness should review the transcript and
14	make any necessary corrections on the errata pages included
15	below, notating the page and line number of the corrections.
16	The witness should then sign and date the errata and penalty
17	of perjury pages and return the completed pages to all
18	appearing counsel within the period of time determined at
19	the deposition or provided by the Code of Civil Procedure.
20	Waiving the CA Code of Civil Procedure per Stipulation of
21	Counsel - Original transcript to be released for signature
22	as determined at the deposition.
23	Signature Waived - Reading & Signature was waived at the
24	time of the deposition.
25	
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1	_X_Federal R&S Requested (FRCP 30(e)(1)(B)) - Locked .PDF
2	Transcript - The witness should review the transcript and
3	make any necessary corrections on the errata pages included
4	below, notating the page and line number of the corrections.
5	The witness should then sign and date the errata and penalty
6	of perjury pages and return the completed pages to all
7	appearing counsel within the period of time determined at
8	the deposition or provided by the Federal Rules.
9	Federal R&S Not Requested - Reading & Signature was not
10	requested before the completion of the deposition.
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24	WITNESS Date	
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# Federal Rules of Civil Procedure Rule 30

- (e) Review By the Witness; Changes.
- (1) Review; Statement of Changes. On request by the deponent or a party before the deposition is completed, the deponent must be allowed 30 days after being notified by the officer that the transcript or recording is available in which:
- (A) to review the transcript or recording; and
- (B) if there are changes in form or substance, to sign a statement listing the changes and the reasons for making them.
- (2) Changes Indicated in the Officer's Certificate. The officer must note in the certificate prescribed by Rule 30(f)(1) whether a review was requested and, if so, must attach any changes the deponent makes during the 30-day period.

DISCLAIMER: THE FOREGOING FEDERAL PROCEDURE RULES

ARE PROVIDED FOR INFORMATIONAL PURPOSES ONLY.

THE ABOVE RULES ARE CURRENT AS OF APRIL 1,

2019. PLEASE REFER TO THE APPLICABLE FEDERAL RULES

OF CIVIL PROCEDURE FOR UP-TO-DATE INFORMATION.

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COMPANY CERTIFICATE AND DISCLOSURE STATEMENT

Veritext Legal Solutions represents that the foregoing transcript is a true, correct and complete transcript of the colloquies, questions and answers as submitted by the court reporter. Veritext Legal Solutions further represents that the attached exhibits, if any, are true, correct and complete documents as submitted by the court reporter and/or attorneys in relation to this deposition and that the documents were processed in accordance with our litigation support and production standards.

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