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10                             IN THE UNITED STATES DISTRICT COURT  
 11                             FOR THE CENTRAL DISTRICT OF CALIFORNIA

13     **RENO MAY, an individual, et al.,**  
 14   Plaintiffs,  
 15                             v.  
 16     **ROBERT BONTA, in his official**  
 17     **capacity as Attorney General of the**  
 18     **State of California, and Does 1-10,**  
 19   Defendants.

Case Nos. 8:23-cv-01696 CJC (ADSx)  
 8:23-cv-01798 CJC (ADSx)

**SUR-REBUTTAL DECLARATION  
 OF PATRICK J. CHARLES IN  
 SUPPORT OF DEFENDANT'S  
 OPPOSITION TO PLAINTIFFS'  
 MOTIONS FOR PRELIMINARY  
 INJUNCTION**

Date:             December 20, 2023  
 Time:            1:30 p.m.  
 Courtroom:     9B  
 Judge:           Hon. Cormac J. Carney  
 Action Filed:   September 15, 2023

21     **MARCO ANTONIO CARRALERO, an**  
 22     **individual, et al.,**  
 23   Plaintiffs,  
 24                             v.  
 25     **ROBERT BONTA, in his official**  
 26     **capacity as Attorney General of**  
 27     **California,**  
 28   Defendant.

1                   **SUR-REBUTTAL DECLARATION OF PATRICK J. CHARLES**

2                   Pursuant to 28 U.S.C. § 1746, I, Patrick J. Charles, declare and state as  
3 follows:

4                   1.       I am over the age of eighteen (18) years, competent to testify to the  
5 matters contained in this declaration and testify based on my personal knowledge  
6 and information.

7                   2.       I have been retained by the Office of the Attorney General for  
8 California as a historical and constitutional expert on Second Amendment matters. I  
9 also have expertise in legal history and its multiple uses in adjudicating  
10 constitutional questions.

11                  3.       I previously provided a declaration in the above-captioned matters in  
12 support of the State of California’s opposition to the plaintiffs’ motions for  
13 preliminary injunction. *See* Decl. of Patrick J. Charles, *May v. Bonta*, C.D. Cal. No.  
14 8:23-cv-01696 CJC (ADSx) (Dkt. No. 21-2); *Carralero v. Bonta*, C.D. Cal. No.  
15 8:23-cv-01798 CJC (ADSx) (Dkt. No. 20-2).

16                  4.       I have been asked by the Office of the Attorney General to review and  
17 provide an expert opinion regarding some of the statements made in the plaintiffs’  
18 reply briefs and supporting documents in these matters. *May* Dkt. Nos. 29, 29-9,  
19 29-14, 29-15; *Carralero* Dkt. No. 29. I have reviewed those briefs and documents,  
20 and have prepared this sur-rebuttal declaration in response.

21                  5.       This sur-rebuttal declaration was compiled and completed outside my  
22 official duties for the United States Air Force (USAF), Department of Air Force  
23 (DAF), and Air Force Historical Research Agency (AFHRA). Moreover, the  
24 contents and opinions expressed in this declaration are solely my own, and not  
25 those of the USAF, DAF, AFHRA, the Department of Defense, or the federal  
26 government.

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28

1 **I. RESPONSE TO PLAINTIFFS’ GENERAL STATEMENTS ON SENSITIVE**  
2 **PLACES**

3 6. As the Supreme Court has acknowledged, the Statute of Northampton  
4 and its tenets “survived both *Sir John Knight’s Case* and the English Bill of  
5 Rights,” *N.Y. State Rifle & Pistol Ass’n v. Bruen*, 142 S. Ct. 2111, 2142 (2022), and  
6 subsequently was adopted in the American Colonies, *id.* at 2142-43; *see also* JOEL  
7 PRENTISS BISHOP, COMMENTARIES ON THE LAWS OF STATUTORY CRIMES § 784  
8 (1873) (noting that the “offence” codified by the Statute of Northampton was  
9 already part of the “earlier common law,” which “bears a date long anterior to the  
10 settlement of this country” that is “adapted to the wants of every civilized  
11 community”). And one of the key tenets of the Statute of Northampton that was  
12 embraced in the American Colonies was its “fairs” and “markets” language. 2 Edw.  
13 3, c. 3 (1328) (Eng.).

14 7. This is historically indisputable as several late eighteenth century  
15 American legal sources attest. *See* 2 THE PERPETUAL LAWS, OF THE  
16 COMMONWEALTH OF MASSACHUSETTS, FROM THE ESTABLISHMENT OF ITS  
17 CONSTITUTION TO THE SECOND SESSION OF THE GENERAL COURT, IN 1798, at 259  
18 (1799) (confirming that no person “shall ride or go armed offensively, to the fear or  
19 terror of the good citizens of this Commonwealth”); FRANCOIS-XAVIER MARTIN, A  
20 COLLECTION OF STATUTES OF THE PARLIAMENT OF ENGLAND IN FORCE IN THE STATE  
21 OF NORTH CAROLINA 60-61 (1792) (attached hereto as **Exhibit A**) (confirming the  
22 survival of the “fairs” and “markets” language by the late eighteenth century); A  
23 COLLECTION OF ALL SUCH ACTS OF THE GENERAL ASSEMBLY OF VIRGINIA, OF PUBLIC  
24 AND PERMANENT NATURE, AS ARE NOW IN FORCE 30 (1803),  
25 <https://catalog.hathitrust.org/Record/009779357> (confirming the survival of the  
26 “fairs” and “markets” language at the turn of the nineteenth century).

27 8. Furthermore, the Statute of Northampton is not the only English statute  
28 that regulated armed carriage at specific, sensitive locations. *See* Charles Decl.

1 ¶¶ 9-10. Plaintiffs’ declarant, Clayton Cramer, claims that laws cited in my  
2 declaration would have only applied in instances where the carrying of arms would  
3 disrupt government functions. *See* Clayton Cramer Rebuttal Decl. ¶¶ 31-35, *May v.*  
4 *Bonta* Dkt. No. 29-15. That is mistaken. For instance, the 1351 Royal Proclamation  
5 prohibited going armed “within the City of London, or within the suburbs, or in any  
6 other places between said city and the Place of Westminster.” *Royal Proclamation*  
7 *as to the Wearing of Arms in the City, and at Westminster; and as to Playing at*  
8 *Games in the Palace at Westminster*, MEMORIALS OF LONDON AND LIFE 268-69, 273  
9 (H.T. Riley ed., 1868). And although the Royal Proclamation’s preamble states that  
10 this rule of law was laid down because people with arms were attempting to disrupt  
11 the proceedings of Parliament, the legal language of the proclamation is clear in its  
12 prohibition of carrying arms in those locations for any reason. *Id.*

13 9. Cramer also errs in his search for 4 Hen. 4, c. 29 (1402), which stated  
14 that “no Man be armed nor bear defensible armor to Merchant Towns Churches nor  
15 Congregations in the same, nor in the Highways, in affray of the Peace or the  
16 King’s Liege people.” Cramer asserts there was “no such law.” Cramer Rebuttal  
17 Decl. ¶ 35. But it is contained in volume two of the *Statutes of the Realm*. *See* 2  
18 THE STATUTES OF THE REALM 141 (1816) (1963 reprint),  
19 <https://catalog.hathitrust.org/Record/012297566> (included as Exhibit 6 to  
20 Defendant’s Compendium of Historical Laws and Treatises, *May* Dkt. 22).

21 10. Thus, it remains true that “armed carriage restrictions and the English  
22 common law against ‘going armed’ in urban and densely populated locations indeed  
23 made their way into the American Colonies and subsequent United States.” Charles  
24 Decl. ¶ 12. Similarly, laws prohibiting unlawful “armed assemblies...no matter  
25 whether said assemblies were deemed the militia or not” were also part of American  
26 law prior to, contemporaneous with, and after the ratification of the Second  
27  
28

1 Amendment.<sup>1</sup> Charles Decl. ¶ 12. William Rawle’s treatise *A View of the*  
 2 *Constitution of the United States* confirms this was indeed the law of the land by  
 3 the early-to-mid nineteenth century.<sup>2</sup> WILLIAM RAWLE, A VIEW OF THE  
 4 CONSTITUTION OF THE UNITED STATES 126 (2d ed., 1829) (noting that the Second  
 5 Amendment “ought not...in any government...be abused to the disturbance of the  
 6 public peace,” which included the assembling “of persons with arms, for an  
 7 unlawful purpose”).

8 11. While the Plaintiffs dispute this, see Pls.’ Evidentiary Objections to  
 9 Charles Decl. ¶ 2, *May v. Bonta* Dkt. No. 29-9; Cramer Rebuttal Decl. ¶¶ 30-38, the  
 10 evidentiary record is rather clear and straightforward: location specific restrictions  
 11 on armed carriage in densely populated locations, what are otherwise known as  
 12 “sensitive places,” were part of American law prior to, contemporaneous with, and  
 13 after the ratification of the Second Amendment. In short, there is indeed evidence  
 14 supporting Anglo-American history and tradition of prohibiting the carrying of  
 15 dangerous weapons at so-called “sensitive places.”

## 16 **II. RESPONSE TO PLAINTIFFS’ STATEMENTS ON REGULATIONS OF LIQUOR** 17 **AND ARMS BEARING**

18 12. Although the Plaintiffs and Cramer object to conclusions on the  
 19 regulatory history of liquor and arms bearing, they do not provide any substantive  
 20 historical evidence that counters it. The combination of liquor and arms bearing was  
 21 widely deemed dangerous by the mid-to-late nineteenth century, as numerous laws  
 22 attest. *See* Charles Decl. ¶¶ 22-26.

23 <sup>1</sup> My declaration cites laws and historical research showing that “armed  
 24 assemblies circa the late eighteenth century, no matter whether said assemblies  
 25 were deemed the militia or not,” were generally deemed unlawful. Charles Decl.  
 ¶ 12. Yet Cramer inaccurately claims that my declaration cites these sources for the  
 proposition that the carrying of arms “in urban and densely populated locations”  
 was prohibited. Cramer Rebuttal Decl. ¶¶ 41-47.

26 <sup>2</sup> Here, too, Cramer inaccurately characterizes my declaration as having  
 27 “grossly misquoted” Rawle. Cramer Rebuttal Decl. ¶¶ 48-50. In actuality, my  
 28 declaration (Charles Decl. ¶ 12), quoted verbatim language from Rawle’s treatise,  
 which states that the Second Amendment does not protect any “assemblage of  
 person with arms, for an unlawful purpose...” RAWLE, *supra*, at 129.

1 **III. RESPONSE TO PLAINTIFFS’ STATEMENTS ON REGULATION OF ARMS**  
2 **BEARING IN PLACES OF WORSHIP**

3 13. Although the Plaintiffs assert that many eighteenth-century era “bring  
4 your guns to church laws” were not racist, the historical record strongly suggests  
5 otherwise—and indeed, Cramer concedes as much. Cramer Decl. ¶ 55.

6 14. To be sure, in accordance with their compulsory militia power, the  
7 colonies of Massachusetts and Rhode Island, enacted several laws requiring  
8 parishioners to bring their firearms to church to either (a) conduct mandatory militia  
9 training or (b) have their arms available should the colony come under attack from  
10 indigenous tribes. However, in the southern American Colonies, particularly  
11 Virginia, Maryland, Georgia, and South Carolina, where the institution of slavery  
12 was rampant, “bring your guns to church” laws were enacted for the racist purpose  
13 of maintaining slavery. This is not only my assessment having personally examined  
14 these laws and their historical genesis, *see* Patrick J. Charles, *Racist History and the*  
15 *Second Amendment: A Critical Commentary*, 43 *CARDOZO L. REV.* 1343, 1351  
16 (2022), but also is the view of others, including Dr. Salley Hadden, who specializes  
17 in this area, SALLY E. HADDEN, *SLAVE PATROLS: LAW AND VIOLENCE IN VIRGINIA*  
18 *AND THE CAROLINAS* 23-24, 140-41 (2001).

19 **IV. RESPONSE TO PLAINTIFFS’ STATEMENTS ON THE RELEVANCE ON**  
20 **CARRY PROHIBITIONS IN COMMERCIAL OR CORPORATE LIMITS**

21 15. Plaintiffs mischaracterize my declaration’s discussion on ordinances  
22 prohibiting the carrying of firearms in the “commercial” or “corporate” limits as  
23 “prohibiting carry in entire cities...” Pls. Evidentiary Objections to Charles Decl.  
24 ¶ 6. From the mid-to-late nineteenth century, however, the “commercial” or  
25 “corporate” limits generally encompassed those areas where the people regularly  
26 congregated to conduct shopping, business, and government affairs.  
27  
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1 I declare under penalty of perjury under the laws of the United States of  
2 America that the foregoing is true and correct.

3 Executed on December 2, 2023, at Auburn, Alabama.

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8 PATRICK J. CHARLES  
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**Exhibit A**



24627

North Carolina. Laws, Statutes, etc., 1792.

A Collection of the Statutes of the Parliament of England  
in Force in ... North Carolina.

Newbern, 1792. xxvi, 424, [ 3 ] pp.

AAS copy.

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A  
**COLLECTION**  
 OF THE  
**STATUTES**  
 OF THE PARLIAMENT OF  
**ENGLAND**  
 IN FORCE IN THE STATE OF  
**NORTH-CAROLINA.**




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PUBLISHED ACCORDING TO A RESOLVE OF THE GENERAL ASSEMBLY  
 BY FRANCOIS-XAVIER MARSHALL, Esq.  
 COUNSELLOR AT LAW.

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NEW BERN:  
 FROM THE EDITOR'S PRESS.

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1792.

( 60 )

C H A P. VIII.

*Nothing shall be taken for Beaupleader.*

**I**TEM, Whereas some of the realm have grievously complained, that they be grieved by Sheriffs, naming themselves the King's approvers, which take money by extortion for Beaupleader, the King will, that the statute of Marlebridge shall be observed and kept in this point.

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C H A P. XIV.

*None shall commit Maintenance.*

**I**TEM, Because the King desireth that common right be administered to all persons, as well poor as rich, he commandeth and defendeth, that none of his Counsellors, nor of his house, nor none other of his Ministers, nor no great man of the realm by himself, nor by other, by sending of letters, nor otherwise, nor none other in this land, great nor small, shall take upon them to maintain quarrels nor parties in the country, to the let and disturbance of the common law.

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Statutes made at Northampton, tribus Septimanis Pasche, in the Second Year of the Reign of Edward the Third, and in the Year of our Lord 1328.

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C H A P. I.

*A Confirmation of the Great Charter and the Charter of the Forest.*

[Unnecessary to be inserted.]

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C H A P. III.

*No Man shall come before the Justices, or go or ride armed.*

**I**TEM, It is enacted, that no man great nor small, of what condition soever he be, except the King's servants in his presence, and his Ministers in executing of the King's precepts, or of their office, and such as be in their company assisting them, and also upon a cry made for arms to keep the peace, and the same in such places where such acts happen, be so hardy to come before the King's Justices, or other of the King's

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( 61 )

Ministers doing their office with force and arms, nor bring no force in an affray of peace, nor to go nor ride armed by night nor by day, in fairs, markets, nor in the presence of the King's Justices, or other ministers, nor in no part elsewhere, upon pain to forfeit their armour to the King, and their bodies to prison at the King's pleasure. And that the King's Justices in their presence, Sheriffs and other ministers, in their bailiwicks, Lords of Franchises, and their bailiffs in the same, and Mayors and Bailiffs of cities and boroughs, within the same cities and boroughs, and borough-holders, constables and wardens of the peace within their wards shall have power to execute this act. And that the Justices assigned, at their coming down into the country, shall have power to enquire how such officers and lords have exercised their offices in this case, and to punish them whom they find that have not done that which pertain to their office.

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#### C H A P. V.

*The Manner how Writs shall be delivered to the Sheriff to be executed.*

**I**TEM where it was ordained by the statute of Westminster the second, that they which will deliver their writs to the Sheriff shall deliver them in the full county, or in the rere county, and that the Sheriff or Under-Sheriff shall thereupon make a bill: it is accorded and established, that at what time or place in the county a man doth deliver any writ to the Sheriff or to the Under-Sheriff, that they shall receive the same writs, and make a bill after the form contained in the same statute, without taking any thing therefore. And if they refuse to make a bill, others that be present shall set to their seals, and if the Sheriff or Under-Sheriff do not return the said writs, they shall be punished after the form contained in the said statute. And also the Justices of Assize shall have power to enquire thereof at every man's complaint, and to award damages, as having respect to the delay, and to the loss and peril that might happen.

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#### C H A P. VI.

*Justices shall have Power to punish Breakers of the Peace.*

**I**TEM, as to the keeping of the peace in time to come, it is ordained and enacted that the statutes made in time past, with the statute of Winchester, shall be observed and kept in every point: and where it is contained in the end of said statute of Winchester, that the Justices assigned shall have power to enquire of defaults, and to report to the King in his next parliament, and the King to remedy it, which no man hath yet seen, the same Justices shall have power to punish the offenders and disobeyers.

**CERTIFICATE OF SERVICE**

Case Names: *Reno May, et al. v. Robert Bonta, et al.;*  
*Carralero, Marco Antonio, et al. v. Rob Bonta*

Case Nos. **8:23-cv-01696-CJC (ADSx); 8:23-cv-01798-CJC (ADSx)**

I hereby certify that on December 7, 2023, I electronically filed the following document with the Clerk of the Court by using the CM/ECF system:

**SUR-REBUTTAL DECLARATION OF PATRICK J. CHARLES IN  
SUPPORT OF DEFENDANT’S OPPOSITION TO PLAINTIFFS’  
MOTIONS FOR PRELIMINARY INJUNCTION (with Exhibit A)**

I certify that all participants in the case are registered CM/ECF users and that service will be accomplished electronically by the CM/ECF system.

I declare under penalty of perjury under the laws of the State of California and the United States of America the foregoing is true and correct.

Executed on December 7, 2023, at San Francisco, California.

Vanessa Jordan

Declarant

*Vanessa Jordan*

Signature