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Nos. 23-4354 and 23-4356

IN THE UNITED STATES COURT OF APPEALS FOR THE NINTH CIRCUIT

RENO MAY, ET AL.,

Plaintiffs-Appellees,

V.

ROB BONTA, IN HIS OFFICIAL CAPACITY
AS ATTORNEY GENERAL OF CALIFORNIA,

Defendant-Appellant.

On Appeal from the United States District Court for the Central District of California

> No. 8:23-cv-01696-CJC-ADSx The Honorable Cormac J. Carney, Judge

APPELLANT'S EXCERPTS OF RECORD VOLUME 7 of 11

ROB BONTA ROBERT L. MEYERHOFF

Attorney General of California TODD GRABARSKY

Theorem S. References:

THOMAS S. PATTERSON

Senior Assistant Attorney General

LISA PLANK

R. MATTHEW WISE CAROLYN DOWNS

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Attorneys for Rob Bonta as Attorney General of the State of California

January 19, 2024

(Additional caption appears on next page)

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IN THE UNITED STATES COURT OF APPEALS FOR THE NINTH CIRCUIT

MARCO ANTONIO CARRALERO, ET AL.,

Plaintiffs-Appellees,

V.

Rob Bonta, in His Official Capacity as Attorney General of California, $Defendant \hbox{-} Appellant.$

On Appeal from the United States District Court for the Central District of California No. 8:23-cv-01798-CJC-ADSx The Honorable Cormac J. Carney, Judge Case 8:23-cv-01696-CJC-ADS Document 21-1 Filed 11/03/23 Page 1 of 28 Page ID #:339 1 ROB BONTA Attorney General of California 2 MARK Ř. BECKINGTON R. MATTHEW WISE Supervising Deputy Attorneys General TODD GRABARSKY 3 4 JANE REILLEY LISA PLANK 5 ROBERT L. MEYERHOFF Deputy Attorneys General State Bar No. 298196
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Email: Palest March 1860 6 7 8 E-mail: Robert.Meyerhoff@doj.ca.gov 9 Attorneys for Rob Bonta, in his Official Capacity as Attorney General of the State of California 10 IN THE UNITED STATES DISTRICT COURT 11 FOR THE CENTRAL DISTRICT OF CALIFORNIA 12 13 14 RENO MAY, an individual, et al., Case Nos. 8:23-cv-01696 CJC (ADSx) 8:23-cv-01798 CJC (ADSx) 15 Plaintiffs, DECLARATION OF HOLLY 16 **BREWER IN SUPPORT OF** v. **DEFENDANT'S OPPOSITION TO** 17 PLAINTIFFS' MOTION FOR ROBERT BONTA, in his official capacity as Attorney General of the PRELIMINARY INJUNCTION 18 State of California, and Does 1-10, 19 Defendants. December 20, 2023 Date: Time: 1:30 p.m. 20 9B Courtroom: Judge: Hon. Cormac J. Carney 21 MARCO ANTONIO CARRALERO, an 22 individual, et al., Plaintiffs. 23 v. 24 ROBERT BONTA, in his official capacity as Attorney General of 25 California, 26 Defendant. 27 28

DECLARATION OF HOLLY BREWER

I, Holly Brewer, declare under penalty of perjury that the following is true and correct:

- 1. I have been asked to provide an expert opinion on several aspects of the history of early America, including to comment on assertions made in this case about the existence in early America of entities and establishments that today are frequented by children, and on the history of firearms regulation in the Anglo-American legal tradition.
- 2. This declaration is based on my own personal knowledge and experience, and if I am called to testify as a witness, I could and would testify competently to the truth of the matters discussed in this declaration.

BACKGROUND AND QUALIFICATIONS

3. I am the Burke Chair of American Cultural and Intellectual History and Associate Professor at the University of Maryland. I earned my undergraduate degree in Early Modern History and Physics from Harvard University in 1986 *magna cum laude* and my M.A. and Ph.D. in History from the University of California at Los Angeles (in 1989 and 1994, respectively). I am a legal historian, specializing in early modern debates about justice and how those debates impacted and interacted with common and statutory law in early America, early modern England, and in the British Empire. I am particularly an expert on the different historical statuses of children and adults, and on the boundaries between the two as recognized in English and American law. My first book, *By Birth or Consent: Children, Law, and the Anglo-American Revolution in Authority*, was published in 2005 by UNC Press and won three major awards in the law and legal history: the Hurst Prize from the Law and Society Association (2006), the Cromwell Prize from the American Society for Legal History (2006), and the Biennial Book Prize of the

- Order of the Coif from the American Association of Law Schools (2008). The Order of the Coif Prize is biennial and the only book prize the American Association of Law Schools awards. A copy of my *curriculum vitae*, which includes a list of my publications and contributions, is attached as **Exhibit 1**.
- 4. Most of my other legal history scholarship relates to such topics as inheritance and land ownership, and the role of the high courts of common law England related to local decisions in the colonies and in the new United States. For more than 30 years, I have read and analyzed extensively local court records, high court records, legislative records, and other documents relating to common law courts and legal practices in England and in almost every colony and state in early America between 1607 and the 1830s. Many of my articles have also won prizes, including the prize for the best article published in the prior six years in the *William and Mary Quarterly*, the main journal in early American history for "Entailing Aristocracy: Ancient Feudal Restraints and Revolutionary Reform," and most recently, the Sutherland Prize from the American Society for Legal History for "Creating a Common Law of Slavery for England and its New World Empire," which appeared in the November 2021 issue of the *Law and History Review*.
- 5. My work on the legal status of children in early America, early modern Britain, and in the United States during the New Republic is widely assigned in law schools and by historians and also widely cited in legal academia. My work is respected as well on issues relating to citizenship and to voting. I was co-author and signatory to five amicus briefs, three for the Supreme Court, and two for a court of appeals. In the cases before the Supreme Court (*Gill v. Whitford* (2018) and *Rucho v. Common Cause* (2019)), which dealt with partisan gerrymandering, I was part of a panel of historians who recently contributed to a law professors' and historians' brief in *U.S. vs. Rahimi*. I was the sole author of an amici brief for the 8th Circuit Court of Appeals in a case involving the ability of minors to carry firearms. I was

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also part of a panel of citizenship scholars in *Tuaua v. U.S.* (2014) on the question of the citizenship of those born in U.S. territories.

- 6. I have been invited to speak at many conferences on constitutional questions, including, for example, on a Presidential Panel during the summer of 2023 at the Society for Historians of the Early American Republic. I gave a keynote speech at the British Legal History Association in 2017, and have given many papers at the annual conference of the American Society for Legal History. I have given invited lectures at many law schools, including Yale Law School, New York University Law School, Berkeley Law School, and Penn Law School, as well as colleges, including Oxford University and Stanford. I have participated in innumerable conferences as a panelist or as a commentator. I am a distinguished lecturer for the Organization of American Historians.
- 7. My work is read and cited by scholars across disciplines ranging from not only English and American history and law, but also political theory and philosophy. I was co-editor of the book series *Studies in Legal History*, which publishes with Cambridge University Press, for ten years, and currently chair the Membership Committee for the American Society for Legal History. I also currently chair the Littleton Griswold Prize Committee for the best book in legal history, a prize awarded by the American Historical Association, the most prestigious organization for historians. I teach classes in legal history of the early modern period, including classes on the origins of the United States Constitution and the comparative history of crime and punishment, as well as classes from the freshman to graduate levels in U.S. History.

RETENTION AND COMPENSATION

8. I am being compensated for services performed in the above-entitled cases at an hourly rate of \$300/hour for record review and consultation, document preparation, and deposition and trial testimony. My compensation is not contingent on the results of my analysis or the substance of any testimony.

BASIS FOR OPINIONS AND MATERIALS CONSIDERED

- 9. The opinions I provide in this report is based on my review of the various documents filed in this lawsuit, review of the citations and relevant materials related to those citations, and my education, expertise, and research in the field of cultural, social, political and legal history. The opinions contained herein are made pursuant to a reasonable degree of professional certainty.
- 10. I have been asked to review the claims made by Plaintiffs in the matters of *May v. Bonta* and *Carralero v. Bonta* that "California has hijacked the Supreme Court's 'sensitive places' dicta to impose criminal penalties on almost all instances of the peaceable, public carry of firearms. Because California's novel restrictions have no basis in early American laws or traditions, they are repugnant to the Constitution." The evidence that they provide that these "sensitive places" existed then in any relevant form is deeply problematic. Our society has changed so profoundly that it is difficult to find historical analogues, particularly historical analogues of sites open to the public.
- 11. I will focus here on the claims made about particular "sensitive places" that relate to children and where children might particularly visit: museums, libraries, playgrounds, zoos, sporting events and amusement parks.
- 12. The *Carralero* Plaintiffs claim that these kinds of sites existed in early America, based on sources such as the websites of current societies/museums that have founding dates in the colonial era, as well as Benjamin Franklin's circulating library. For example, they state the following on pages 14 to 15 of their brief:

SB2 also bans carry of firearms in any public library, see Cal. Pen. Code § 26230(17), and in museums, see id. § 26230(20). There is no well-established, representative historical tradition banning firearms in these locations. Museums and libraries date back to the colonial era in the United States. For example, the Charleston Museum dates to 1773. *See About Us*, CHARLESTON MUSEUM, https://bi t.ly/3MPYhMB (last visited Sept. 25, 2023). The Peabody Essex Museum was founded by sea captains in Salem, Massachusetts in 1799 as the East India Marine Society. *See A Museum of*

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1 Art and Culture, PEABODY ESSEX MUSEUM, https://bit.ly/439jDtl (last visited Sept. 25, 2023). The Peale Center in Baltimore opened its doors in 2 1814. See Our History, THE PEALE, https://bit.ly/41KAZvC (last 3 visited May 23, 2023). New York's first museum opened in 1804. See About Us, N.Y.HIST. SOC'Y MUSEUM & LIBRARY, https://bit.ly/3WkCcZF 4 (last visited Sept. 25,2023). And Benjamin Franklin founded America's first 5 lending library in Philadelphia in 1731. "AT THE INSTANCE OF BENJAMIN FRANKLIN": A BRIEF HISTORY OF THE LIBRARY 6 COMPANY OF PHILADELPHIA 5 (2015), https://bit.ly/3vdBGQk. 7 Such claims are erroneous, as they confuse private "subscription" libraries and 8 9 museums for members with those open to the public. 13. The well-known example of Franklin's circulating library is an important 10 example of the first book-club type library—meaning an entity holding collections 11 of books or other reading materials that temporarily lends them out—in the 12 mainland colonies of what would become the United States. But it was not a public 13 library: it was a private club. As shown in the quoted excerpt above, the *Carralero* 14 Plaintiffs refer to Franklin's private circulating library open only to private 15 members as a public library, then cite a source in support that begins by describing 16 it as a private club. That source shows clearly that it was not public. It begins with 17 18 the following sentences that describe the nature of the private club, which had 19 formal agreements between members. On July 1, 1731, Benjamin Franklin and a number of his fellow 20 members of the Junto drew up "Articles of Agreement" to 21 found a library. The Junto was a discussion group of young men 22 seeking social, economic, intellectual, and political advancement. . . Franklin and his friends were mostly mechanics of moderate means. 23

None alone could have afforded a representative library. . . . Fifty subscribers invested forty shillings each and promised to pay ten shillings a year thereafter to buy books and maintain a shareholder's library. Thus "the Mother of all American Subscription Libraries" was established. 1

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¹ "At the instance of Benjamin franklin": A Brief History of the Library (continued...)

14. Th	nis was no public library, that is, a library open to the public where
members of the	e public without an ownership stake can borrow books. Such public
libraries did no	et exist at that time. ² Thus, it is entirely unsurprising that there were
no regulations	restricting the right to bear arms covering this non-existent
institution.	

15. Likewise, there were no public museums in the Founding era. The *Carralero* Plaintiffs—citing the Museum's current webpage, "Who are we"—claim that the Charleston Museum, founded in 1773, was a public museum. This is inaccurate. Rather, the historical record is clear that the "museum" was an offshoot of another subscription library like Franklin's, the Charleston Library Society, founded by seventeen wealthy subscribers in 1748, to subscribe to periodicals from England. In 1773, they expanded their private collections to include objects. Thus, the Charleston Museum was not a public museum during the Founding era. Likewise, the *Carralero* Plaintiffs cite the example of the Peabody Essex Museum, founded in 1799, as a public museum, and links to their webpage. But the Peabody Essex Museum was called until 1867 the "East India Marine Society." It was, like the others, a society with limited members. All visitors to the museum had to either

Company of Philadelphia (Philadelphia: the Library Company, 2015), p. 1. https://www.librarycompany.org/about/AttheInstance2015_98709140764695.pdf.

² Modern public libraries provide services and resources far beyond this basic definition, and in these respects do not bear any resemblance at all to Benjamin Franklin's circulating book club. Modern public libraries serve as recreational and educational centers for children, who routinely visit them with their families and schools.

³ *Carralero* motion, pp. 14-15. The history of the founding of the Charleston Library Society is told in *A Catalog of the Books of the Charleston Library Society* (Charleston, SC: A.E. Miller, 1826). https://books.google.com/books?id=8bMRAAAAIAAJ&dq=catalogue%20books%

https://books.google.com/books?id=8bMRAAAAIAAJ&dq=catalogue%20books%20charleston%20library%20society&pg=PR1#v=onepage&q=catalogue%20books%20charleston%20library%20society&f=false

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be a member or be introduced and brought by a member. It, too, was a private club with many private rules for its clientele.⁴

- 16. There also were no playgrounds or public zoos during the Founding era, neither in the colonies nor the new United States. The closest thing to a zoo would have been the royal zoo in London (in the Tower of London), which was open to the public in some cases and at some times, but certainly had guards and restrictions, not only to restrict and restrain visitors, but to protect the animals. It appears that this "royal menagerie" had its origins early in the medieval period, and began by housing large cats, symbols of royal power. Being surrounded by guards and with quietly made policies, it had no need for a public statute to regulate the weapons of those who entered. Even asking whether weapons were allowed would have seemed ridiculous at the time. Such "zoos" bear no relation to those of today subject to SB 2, which are open to the public, are routinely visited by children with their families or on educational school field trips, and host large numbers of visitors. Similarly, nothing resembling modern day playgrounds for children existed during the Founding era.
- 17. The *Carrelero* Plaintiffs additionally contend that venues analogous to stadiums, arenas and amusement parks were "widespread" during the Founding era, by making comparisons to very different kinds of institutions where children were unlikely to be present, and which would have held much smaller events.

⁴ The *Carrelero* motion cites only the web page for the museum today, which actually makes clear, even there, that it was established as a society. https://www.pem.org/about-pem/museum-history. For details on who could visit, see Daniel Finamore "*Displaying the sea and defining America*," *Journal for Maritime Research* 2002 4: 40–51.

⁵ Carline Grigson, *Menagerie: The History of Exotic Animals in England,* 1100-1837 (Oxford: Oxford University Press, 2016).

⁶ Such menageries were also, of course, across the ocean in the 1790s, no longer part of the same country.

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18. The one purported Founding era analog to any of these places that they
identify is horse races, and they cite two examples of these races in New Jersey and
Virginia, respectively. Horse races were common, but with their attendees usually
counted in the dozens, or possibly a hundred or more. Usually they were run on
private estates, but sometimes on public greens, such as at Williamsburg in
Virginia. Children might have been present occasionally, but so too would the town
watch/militia be present at such public events, serving formally as a kind of
security. On private estates, the crowds were doubtless even smaller, and they
would have made their own rules. ⁷

- 19. Cock-fights were another kind of event popular during the colonial and early national era, but they too would have been fought on private estates, and sometimes behind private taverns, such as the one that archeologists located behind a tavern in Williamsburg, Virginia. While doubtless a few young people attended such events, these were events, like horse races, that involved particularly the elite (and adults), and at which they gambled.⁸
- 20. It is not really fair to compare the limited and small sporting events of the eighteenth century, which were horse races or cock fights, to modern amusement parks and stadiums, which involve vastly more people and prominently include children as part of the crowds.
- 21. The best historical analogue to all of these sites, from public libraries to amusement parks, were the new public schools that began to be funded and built

⁷ Rhys Isaac, *The Transformation of Virginia, 1740-1790* (Chapel Hill: UNC Press, 1980), 98-100.

⁸ I would add that cock-fights (fights between roosters who had spears on their ankles and then fought to their death) were attended by very small crowds as compared with today's spectator sporting events. They would have been rarely attended by children. One account did acknowledge the presence of a fifteen year old: "While the bettors urged the cocks on to battle, a child of fifteen, who was near . . . leaped for joy and cried, 'Oh! it is a charming diversion!" (p. 103). See Isaac, *Transformation of Virginia*, esp. 98-105.

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in the wake of the American Revolution. The American Revolution initiated a stateled movement to provide access to education for most children, though of course it did not happen in the same way in every state, and there were racial and gender exceptions, beginning first on the level of public universities.

22. As these public schools began, they were in fact accompanied by relatively systematic rules barring weapons. Students attending college in this era were explicitly excluded from having to participate in the militia by most state militia statutes. They also, as one scholar has noted, still lived under the restrictive authority of colleges operating in loco parentis, which then had many harsh and restrictive regulations. Brian Jackson, *The Lingering Legacy of "In Loco Parentis": An Historical Survey and Proposal for Reform*, 44 Vand. L. Rev. 1135 (1991). Keeping and carrying of firearms were forbidden on campus at Yale College⁹, the University of Georgia¹⁰, the University of North Carolina¹¹, and the University of Virginia¹², reflecting the degree of authority a state institution could wield over legal infants under its care. These policies were implemented for the maintenance of public safety.

SUMMARY OF OPINIONS

23. There were no public libraries, museums, playgrounds, zoos, playgrounds, amusement parks or major sporting events during the colonial era.

⁹ The Laws of Yale-College, in New-Haven, in Connecticut, Enacted by the President and Fellows, the Sixth Day of October, A.D. 1795, at 26 (1800).

¹⁰ The Minutes of the Senatus Academicus 1799–1842, p.73 University of Georgia Libraries (1976).

¹¹ Acts of the General Assembly and Ordinances of the Trustees, for the Organization and Government of the University of North Carolina 15 (1838).

¹² University of Virginia Board of Visitors Minutes (October 4–5, 1824) 1, 6–7 (1824), https://encyclopediavirginia.org/entries/university-of-virginia-board-of-visitors-minutes-october-4-5-1824/..

The closest analogue to these sites and events in the era of the new republic would have been new public schools, where firearm regulations often did exist. I declare under penalty of perjury under the laws of the United States of America that the foregoing is true and correct. Executed on November 1, 2023, at University Park, Maryland. Holly Brewer

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Exhibit 1

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Holly Brewer

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Personal website http://earlymodernjustice.org/
Database website https://slaverylawpower.org/

Education

University of California, Los Angeles -- Ph.D. 1994

Dissertation: "Constructing Consent: How Children's Status in Political Theory Shaped Public Policy in Virginia, Pennsylvania, and Massachusetts, before and after the American Revolution."

C.Phil., 1991: Major Fields: American History, Colonial/New Republic. Minor Fields: Early Modern British History, Political Theory.

M.A. in American History, 1989

Harvard University -- A.B. Magna Cum Laude in History and Science (Specializing in Physics and Early Modern European History), June, 1986. Undergraduate thesis: (Magna Cum Laude) "Madame du Chatelet and the Search for a Meta-Physics: Cartesian, Leibnizian, and Ultimately Newtonian."

Teaching

Burke Professor of American History & Associate Professor, University of Maryland, January 2011–.

Professor, NCSU History Department, Fall 2010, Associate Professor, 2001-2010, Assistant Professor, 1994-2001.

Teaching Assistant, UCLA History Department, 1988-1992.

Publications

Books & Digital History Project

- By Birth or Consent: Children, Law and the Anglo-American Revolution in Authority for the Omohundro Institute of Early American History and Culture by the University of North Carolina Press, Chapel Hill, 2005.
 - -Winner of the 2008 Order of the Coif Biennial Book Award, Association of American Law Schools
 - -Winner of the 2006 J. Willard Hurst Prize from the Law and Society Association

-Winner of the 2006 Cromwell Prize from the American Society for Legal History

Slavery, Law & Power: Debating Democracy and Justice in Early America and the British Empire.

Project Director for digital history project. https://slaverylawpower.org/. Has received funding from the National Historic Publications and Records Commission (NHPRC) and the American Society for Legal History (ASLH).

Books in Progress

The Kings' Slaves: Creating America's Plantation system, book Ms. in progress. Contract from Princeton University Press.

Transforming the Common Law: Domestic Authority in Early Modern Anglo-America, accepted for publication based on prospectus (& partial ms.) by Cambridge University Press as part of their Cambridge Studies in Legal History, edited by Chris Tomlins and Michael Grossberg.

Exhibit 1

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<u>Articles</u>

- "Creating a Common Law of Slavery for England and its New World Empire," Law and History Review, 39:4 (November, 2021)765-834.
 winner of the 2022 Sutherland Prize, American Society for Legal History
- "The Royal Geographical Pasttime: A Game from 1770," Early American Studies, July 2022.
- "The Myth of "Salutary Neglect": Empire and Revolution in the long Eighteenth Century" in Cambridge History of the Age of Atlantic Revolutions, forthcoming Spring 2023.
- "Not 'Beyond the line': Reconsidering Law & Power in the Origins of Slavery in the Early English Empire in the Americas," Early American Studies, 20 (4) Fall 2022, 619-639.
- Lauren Michalak, Jordan Sly, Holly Brewer, "<u>The Slavery, Law, and Power Project:</u> <u>Curating Debates over Slavery, Justice and Democracy</u>" *Scholarly Editing* 39 (April 2022). 1-12.
- "Race and Enlightenment: The Story of a Slander" Liberties Journal, November 2021.
- "Hearing Nat Turner: Within the 1831 Slave Rebellion," Law & Social Inquiry 46(3), August 2021, 910-916.
- "Slavery-Entangled Philosophy: Does Locke's Entanglement with Slavery Undermine his Philosophy?" AEON, September 12, 2018.
- "Slavery, Sovereignty, and 'Inheritable Blood': Reconsidering John Locke and the Origins of American Slavery" American Historical Review 122 (October 2017), 1038-1078. 15,000 views.
 - --winner of the 2019 *Srinivas Aravamudan Prize* from the American Society for Eighteenth Century Studies for an article published in the previous year that pushes the boundaries, geographical and conceptual, of eighteenth-century studies by using a transnational, comparative, or cosmopolitan approach.
 - --Honorable Mention for the 2019 Clifford Prize, American Society for Eighteenth Century Studies.
- "Constitutional Law," in Joseph C. Miller, ed., *The Princeton Companion to Atlantic History* (Princeton: Princeton University Press, 2014), 281-285.
- "Subjects by Allegiance to the King'?: Tracing Subjects, Slaves, Suffrage and Sovereignty through the religious debates of the Early British Atlantic" in Peter Onuf and Peter Thompson, eds., State and Citizen in British America and the Early United States, Charlottesville, University of Virginia Press, 2013, 25-51.
- "Apprenticeship Policy in Virginia: From Patriarchal to Republican Policies of Social Welfare" in Children Bound to Labor in Early America, ed. By Ruth Herndon and John Murray, Cornell UP, 2009, pp. 183-197.
- "The Transformation of Domestic Law" in Christopher Tomlins and Michael Grossberg, eds., Cambridge History of Law in America, Volume I (1580-1815), chapter 9 (Cambridge University Press, 2008).
- "Tocqueville as Historian of the Struggle Between Democracy and Aristocracy in America," *The Tocqueville Review*, 27 (Fall, 2006), 381-402.
- "The Historical Links between Children, Justice, and Democracy" in Hamline Journal of Law and Public Policy (Special Issue resulting from the Conference on "Reassessing the Past, Present and Future Role of Children and Their Participation and Protection in American Law") 28 (Fall, 2006), 339-355.
- "Children and Parents in Early America" in Daniel Vickers, ed., Blackwell Companion to

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- "Power and Authority in the Colonial South: The English Legacy and its Contradictions," in Britain and the American South: Encounters and Exchanges from the Colonial Times to the Present, University of Mississippi Press, 2003.
- "Women and the Law in Colonial and Revolutionary America," and "The Common Law" in Women in American History, Volume I (New York: Book Builders), Fall 2001, 6-10, 72.
- "Age of Reason? Children, Testimony and Consent in Early America," in Christopher Tomlins and Bruce Mann, eds., *The Many Legalities of Early America*, UNC Press & Omohundro Institute of Early American History and Culture, 2001, 293-332.
- "Adventures in Teaching: A Field Trip to Colonial Williamsburg," *Uncommon Sense*, Spring 2000, 20-32.
- "Entailing Aristocracy in Colonial Virginia: 'Ancient Feudal Restraints' and Revolutionary Reform," William and Mary Quarterly, Third Series, 54 (1997), 307-46.
 - —winner of three prizes, including the Douglass Adair Memorial Award for 2000 for the best article published in the *William and Mary Quarterly* in the past six years and James L. Clifford Prize for 1998 for the best article on any aspect of eighteenth-century culture, given by the American Society for Eighteenth Century Studies
- "Beyond Education: Thomas Jefferson's 'Republican' Revision of the Laws Regarding Children," in James Gilreath, ed., *Thomas Jefferson and the Education of a Citizen: The Earth Belongs to the Living*, Library of Congress: Washington, D.C., 1999, 48-62.

Articles in Progress

"Man Stealing' Bond Slaverie & Villinage': Reconsidering Slavery & Slave Law in Early Massachusetts and England's Empire" New England Quarterly, accepted—needs revisions -- "Marriage 'Under the Age of Consent': The Perils of Demography and the Power of Ideology."

Awards and Fellowships

Awards & Recognitions

- Srinivas Aravamudan award (and honorable mention for the Clifford Prize) for 2019 for "Slavery, Sovereignty, and Inheritable Blood," for an article that pushes the boundaries, conceptual and geographical, of Eighteenth Century Studies.
- Distinguished Lecturer for the Organization of American Historians, 2015-present.

 .http://www.oah.org/about/oah-newsroom/new-speakers-added-to-roster-of-2015-16-distinguished-lectureship-program-speakers/
- Biennial Book Prize of the Order of the Coif for 2008, given by the Order of the Coif, the honor society of the Association of American Law schools for the book that "evidence[s] creative talent of the highest order" for By Birth or Consent.
- J. Willard Hurst Prize for 2006, given by the Law and Society Association for the best book in sociolegal history published in 2005, for By Birth or Consent.
- Cromwell Prize for 2006, given by the American Society for Legal History, for the best work in American Legal History by a junior scholar, for By Birth or Consent.
- Douglass Adair Memorial Award for 2000, given by the Omohundro Institute of Early American History and Culture and the Claremont Graduate School, for the best article published in the William and Mary Quarterly in the past six years, for "Entailing Aristocracy in Colonial Virginia."
- James L. Clifford Prize for 1998 for the best article on any aspect of eighteenth-century culture, given by the American Society for Eighteenth Century Studies for "Entailing Aristocracy in Colonial Virginia."
- Best Article published in the William and Mary Quarterly in 1997, as chosen by the board of editors, for "Entailing Aristocracy in Colonial Virginia." Awarded by National Society, Daughters of Colonial Wars.
- College of Humanities and Social Sciences Distinguished Research Award, North Carolina State University,

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Jeffrey L. Hansen Memorial Award for Distinguished Service to the Graduate Students Association (UCLA), 1992.

Stewart Prize for "contributing greatly to sense of Community at Harvard College," 1985.

Fellowships & Scholarships

Digital Humanities Support:

Catalyst Fund Grant, University of Maryland, to support <u>Slavery, Law, & Power</u>, November 2022.

NHPRC (National Historic Preservation & Records Commission) grant to support the development of a digital Humanities Project <u>Slavery, Law, & Power</u>, Dec. 2020 (for 2021) and Dec 2021 (for 2022-2023).

American Society for Legal History, small grant to support website <u>Slavery</u>, <u>Law</u>, <u>& Power</u>, Nov. 2020.

Fellowships

William Nelson Crowell Foundation Grant to support legal history to work on my book on "The Kings' Slaves: Creating America's Plantation System," for Spring, 2021.

Fellow at the Robert H. Smith International Center for Jefferson Studies at Monticello, May 2021.

Guggenheim Foundation Fellowship, 2014-2015.

Patrick Henry Writing Fellowship, C. V. Starr Center for the American Experience, Washington College, Fall, 2012.

National Humanities Center Fellowship, 2009-2010.

National Endowment for the Humanities Fellowship, 2009-2010 (concurrent)

National Endowment for the Humanities, Summer Stipend, 2008.

Scholarly Project Award, NC State, summer 2008.

Mellon Fellowship, Huntington Library, San Marino, CA, Spring, 2006.

National Endowment for the Humanities Fellowship, 1997-98.

Faculty Research and Professional Development Award, NC State, 1995.

Chancellor's Dissertation Year Fellowship (UCLA), 1992-3.

Littleton Griswold Grant, American Historical Association) for legal research, 1991-2.

Carey McWilliams Award (UCLA) for academic distinction, 1991-2.

University Fellowship (UCLA) for academic distinction, 1991-2.

Mabel Wilson Richards Scholarship (UCLA) for academic distinction, 1989-90.

Harvard College Scholarship for academic distinction, 1984-85 and 1985-86.

Elizabeth Carey Agassiz Award (Harvard) for academic distinction, 1984-85 and 1985-86.

Amicus Curiae (co-author and signatory)

Brief of Amici Curiae Professors of History and Law in Support of Petitioner, *United States v. Rahimi*, No. 22-915 (U.S. Supreme Court 2023).

Brief of Amici Curiae Historian Holly Brewer in Support of Appellant and in Support of Reversal, Worth v. Jacobson, No. 23-2248 (8th Cir. 2023).

Brief of Amici Curiae Historians in Support of Appellees, Rucho v. Common Cause, Nos. 18-422, 18-726 (U.S. Supreme Court 2019).

Brief of Amici Curiae Historians in Support of Appellees, *Gill v. Whitford*, No. 16-1161, (US Supreme Court 2018). Corrected Brief of Citizenship Scholars as Amici Curiae in Support of Appellants and Urging Reversal [at ____], *Tuana v. United States*, 788 F.3d 300, No. 13-5272, (U.S. Court of Appeals for the District of Columbia 2015).

Web, Newspaper, Magazine, Televised, YouTube & other public outreach (selected)

Twitter historian since Feb 2019 @earlymodjustice. About 6,300 followers.

Top 30 most influential Marylanders in Higher Education (Daily Record April 29th 2022

Contributor to UK Open University's OpenLearn platform. Long interview about Justice, Democracy, and Race for their course on "Understanding Politics." Due to be released in summer 2022.

- Case 8:23-cv-01696-CJC-ADS Document 21-1 Filed 11/03/23 Page 17 of 28 Page ID Washington, Washington, August 4, 2021.
- "The Divine Right of Wingnuts," Washington Monthly, March 23, 2021.
- "Why Impeaching a Former President Wouldn't have Surprised the Founders" Washington Monthly, February 4, 2021.
- "Can Trump's Pardons Be Reversed" with Timothy Noah, Washington Monthly, January 22, 2021.
- "No, Thomas Jefferson didn't rig the 1800 Vote Count," Washington Monthly, January 5, 2021 (first published on substack blog on December 31, 2020.
- "More on that Jefferson Nonsense," on substack blog, January 5, 2021.
- <u>"Salutary Neglect? Reconsidering Empire"</u> for **College Board** *Advanced Placement* in **US History**, filmed October 2020, released via YouTube in November 2020 to AP students (one of a series of 8 lectures).
- Contextualizing Justice: John Locke and the Debates over Slavery & Absolutism in England's Empire,"

 Zoom lecture for the Conference on John Locke organized by Mercer University (supposed to be an in-person lecture but turned into a zoom/YouTube event in November 2020).

 "Children in Colonial America" C-Span Interview March 8, 2020.
- "1619: Racial Slavery, Representative Democracy & . . . Empire?" blog post for Society for US Intellectual History November 2019.
- "Underrepresented Voices in the American Revolution: Hopes for Children & Women?" for Massachusetts Council for Social Studies, July 2019.
- <u>"Slavery & the Declaration of Independence,"</u> Lancaster County Historical Society, Lancaster, Pennsylvania, May 2019.
- "Democracy as Process: Voting and Election Integrity in the Revolutionary Era" lecture at Gunston Hall (George Mason historic site), Virginia, November 2018.
- Panelist on forum on <u>"Civil Rights across the Centuries"</u> July, 2018 at the National Constitution Center, Philadelphia (televised and recorded):
- "Struggling Over Democracy" Society for U.S. Intellectual History Blog, Roundtable on James Kloppenberg's *Toward Democracy: The Struggle for Self Rule in European and American Thought* (Harvard University Press, 2017), posted July 25, 2017
- Interview about my AHR article on Locke & Slavery for H-net & H-law.
- One of ten historians who participated in a roundtable at the **Smithsonian Museum of**American history to advise *US. Treasury Secretary Lew and US Assistant secretary Rosie Rios* about the new currency, esp. the new \$10 bill and which women should be on it, but also other new bills and coins, and the meaning and purpose of currency generally, August 2015.

 Here is a second national press report about the roundtable:
- "Kings as Tyrants and Enslavers: Reconsidering the Declaration of Independence through the Lens of the Original Draft," paper at the National Archives, June, 2015, part of a public presentation/conference on "Punctuating Happiness" that was jointly sponsored by the Institute for Advanced Study at Princeton and the National Archives. Here's the National Archives link about the conference.
 - Finally, here's an article in <u>Perspectives on American history: the Newsmagazine of the American Historical Association</u> that summarizes and comments on my findings and on my presentation to the <u>"Punctuating Happiness" conference generally.</u>
- Interview for the Society for the History of Childhood and Youth with Ryan Patrick (posted April, 2015), approximately one hour on my first book and a bit about my second. Sent and posted on the main page of the Society for the History of Childhood and Youth (1700 members).

- Case 8:23-cy-01696-CJC-ADS Document 21-1 Filed 11/03/23 Page 18 of 28 Page ID "Debating the Declaration" lecture/televised and present and directed at K-12 teachers. Initial audience of 100 in September 2015 and permanently posted online.
- **College Board**: Conducted televised/recorded Professional Development workshop for Advanced Placement U.S. History Teachers—Lecture and supplementary materials will reach as many as 12,000 AP U.S. History teachers on "module 2" (Colonial Period) on the new History standards (Feb, 2015).
- "Working Children" for Colonial Williamsburg Foundation, website and interactive project on children and work in early America, consultant, 2014.
- Reviewer and final editor for Website about children in colonial London-town, Maryland, 2013.
- Advisor for documentary film series on "History of American Law" to air possibly on public television or the History Channel.
- Gilder Lehrman Foundation (K-12). Several lectures.

<u>Older Op-Ed</u>

with Laurie Burnham, "Disputed Elections: An American Tradition," distributed via the History News Service 11/15/2000 to 64 newspapers and 4 wire services. Lead op-ed on Knight Ridder Tribune News Service wire on 11/17/2000. Published in at least 8 newspapers.

Invited Presentations/Plenary Lectures:

- "Relatively Radical: From the British Empire to the American Constitution," Goucher College, Constitution Day Lecture, September 2023.
- "Vice-Regal Power versus Little Parliaments in England's Seventeenth Century Empire," for Conference on Parliamentary Cultures in Colonial Contexts, Jesus College, Oxford September 2023.
- "Colonial Charters & Struggles over Legal Power in 17th—Century England (on the Uses and Abuses of Legal History)," Conference on the Future of English and American Legal History, sponsored by the Notre Dame Law School, London, August 2023.
- "Federal Empire, Federal Republic: Legal Transformation and its limits in the New Republic" Presidential Panel, Society for Historians of the Early American Republic, July 2023.
- "Contextualizing Justice: John Locke & the Religious Debates over Slavery, Law, and Power in England and its Empire," Keynote to the John Locke Society Conference, June 2023. Presented in January 2023 to the Colombia University Eighteenth Century Studies Seminar.
- "Neither King nor Justice: Locke on Power, Slavery, and Race," for Conference on Rethinking Locke, Oriel College, Oxford, April 2023.
- "John Locke on Power, Fashion & Injustice" at Arizona State University, School of Civic and Economic Thought and Leadership, February 2023.
- "Property, Slavery, and Freedom: A Critique of C. B. Macpherson's Transformative Influence Across Disciplines" for conference on "Slavery and Slavery in Political Thought," Oxford UK, July 2022.
- "Sacred rights of life and liberty': Contests over the of Independence, British Slavery, and Structural Racism," International Center for Jefferson Studies (via zoom) April 29, 2021.
- "Contextualizing Justice," Plenary for A. V. Elliot Conference on John Locke, Mercer College, November, 2020 (via zoom).
- "Contingency, or Forks in the Road: Conclusion to my book manuscript on Slavery & Sovereignty in Early America and the British Empire" Chicago, Empire & Atlantics Workshop (via zoom) September 2020.
- "How to Hide an Empire' and Revolution(s): Illusions of Stability amidst a Turbulent Sea of Revolution in 18th c. Britain & its American Colonies," Chicago, Empires & Atlantics Mini-conference (via Zoom), July 24, 2020.

- "Suffer a under his Tiranie": Colonial Governance, feuga-flaw, and the Iberian influence on Slavery in early

 America & the British empire "Yale University, Early Modern Empires Workshop, April 2019.
- "'Sheathed in Your Own Bowels": Monarchy & Slavery Across the British Empire after the Restoration," Plenary lecture for conference on "Rethinking the Origins of Slavery and Racism in Early America," the 2019 Porter Fortune Symposium at the University of Mississippi, March 2019.
- "Contextualizing Justice: John Locke and the Debates over Absolutism and Slavery in England's Empire" for interdisciplinary forum on "Empires and Atlantics" University of Chicago, March 2019.
- "Contextualizing Justice: John Locke and the Debates over Absolutism and Slavery in England's Empire" invited lecture, Stanford Humanities Center, October 2018.
- "Most agreeable to the monarchy under which we live': Slavery, Power, & the Restoration" invited lecture to the Center for the Study of Law and Society, University of California, Berkeley, School of Law, October 8, 2018.
- "Creating a Common Law of Slavery for England and its New World Empire" New York University Law School Legal History Colloquium, February 26, 2018. http://www.law.nyu.edu/academics/colloquia/legalhistory
- "How England's Kings Enslaved America" Invited Plenary Lecture Mercer College (Georgia) February 2018 https://afp.mercer.edu/events/2017-18/2017-18-speaker-series.cfm
- "Creating a Common Law of Slavery" invited plenary for 2017 biennial meeting of the British Legal History Conference at the University College London & London School of Economics, July 2017 http://www.laws.ucl.ac.uk/event/british-legal-history-conference.
- "Creating a 'Fashion' for Slavery in the Stuart Court(s)," conference on The Pleasures of the Historical Imagination: A Conversation with John Brewer (no relation), Villa Salviati, European University Institute, Florence, Italy, June 2017.
- "Slavery, Sovereignty, and Inheritable Blood': Reconsidering John Locke and the Origins of American Slavery," McNeil Center for Early American Studies, Summer Seminar Series, June 1, 2017.
- "They being stolne': Conflicting Views of Slavery and Governance in Early Massachusetts and the British Empire' Massachusetts Historical Society, Partnership of the Historic Bostons reading group, June, 2017.
- "Promises of Consent and Equality: Public Education and the American Revolution" part of the Democracy Then & Now series of Lectures at the University of Maryland, October 2016. http://dtn.umd.edu/news/watch-promises-consent-equality-public-education/
- "Reconsidering Slavery & Slave Law in Early Massachusetts," Massachusetts Historical Society on October 4, 2016.
- "Restoring Monarchy & Establishing Slavery across England's empire in the Americas," Reed College, Portland, Oregon, September 2016.
- "Inheritable Blood': Slavery and Sovereignty in Early America and the British Empire" as plenary "Sivert O. and Majorie Allen Skotheim Lecturer" at Whitman College, Walla Walla Washington, September 2016.
- "Creating a 'Fashion' for Slavery in the Stuart Court(s)," to the Center for Early Modern History, University of Minnesota, September 2016.
- "Reconsidering the Ideological Origins of American Slavery: Locke's Virginia Plan in Context' Atlantic History Workshop, University of Minnesota, September 2016.
- Presentation on my book manuscript on "Inheritable Blood" at the Zuckerman Salon, University of Pennsylvania, March 2016.

- "Kings as Tyrants and Enslavers: Reconsidering the Heating at of a public presentation/conference on "Punctuating Happiness" that was jointly sponsored by the Institute for Advanced Study at Princeton and the National Archives (also see below under web/public outreach) June, 2015.
- "Consent, Slavery, and Democracy," Keynote at conference on "Consent in Early America" at the Rothermere American Institute, Oxford (UK), March 2015.
- "Slavery and Sedition," Triangle Early American History Seminar, co-sponsored by the Triangle Early American History Seminar and the Triangle British History Seminar, Research Triangle, North Carolina, April 2015.
- "Colonial America" two televised lectures record by College Board/AP to 12,000 AP teachers across country on new curriculum covering colonial period of American history (1607-1776). Released to public April 2015 (also see below under web/public outreach).
- "Creating a Common Law of Slavery" Yale Law School, October 2014.
- "The Mysterious Death of Morgan Godnyn: Rethinking Press Censorship and the debates over slavery in the early British Empire," Huntington Library, invited participant at conference on the "American Republic of Letters," December, 2012.
- "Twelve Judges in Scarlet': The Seventeenth Century Contest over a common law of slavery," part of a panel on "Absolutism and Slavery" American Society for Legal History, St. Louis, November, 2012.
- "Twelve Judges in Scarlet': The Seventeenth Century Contest over a common law of slavery," University of Pennsylvania Law School, October, 2012.
- "Slavery, Monarchy and Power in colonial America" invited lecture as Patrick Henry Writing Fellow at the Starr Center, Washington College, September, 2012.
- "The Mysterious Death of Morgan Godnyn: Rethinking Press Censorship and the debates over slavery in the early British empire" Washington Area Group for Print Culture Studies, Library of Congress, September, 2012.
- "Property in People: Making Slavery a Pillar of Capitalism via the Common Law" invited presentation to the History Workshop at the University of Delaware, September, 2012.
- "Twelve Judges in Scarlet: Reconsidering the Common Law Origins of Slavery" invited presentation to the Triangle Early American History Seminar and Triangle Legal History Seminar (jointly) May 2011.
- "Beyond Somerset: Reconsidering the Common Law Origins of Slavery" pre-circulated paper for the Omohundro Institute Colloquium, January 2011.
- "Slavery, Sovereignty, and 'Inheritable Blood' in the Wake of the Glorious Revolution: Rethinking the Shape of Empire," presentation as part of the American Origins Seminar at the Huntington Library, October, 2010.
- "Beyond Somersel" Keynote lecture to the British Group in Early American History (BGEAH), annual meeting, Oxford, September, 2010.
- "Slavery, Sovereignty, and 'Inheritable Blood' in the Wake of the Glorious Revolution: Rethinking the Shape of Empire," invited lecture, Oxford University, February 2010.
- "Transforming Coverture: Contesting Personal and Political authority in the common law of the early modern Anglo Atlantic, 1550-1820" Stanford Seminar on Enlightenment and Revolution, Palo Alto, CA, January, 2010, and NYU law school, March 2010.
- "Baptized, Catechized, and Bred Christians': Tracing Subjects, Slaves, Suffrage and Sovereignty through the religious debates of the Early British Atlantic" for conference on "State and Citizen in British America and the Early United States" Oxford, UK, April 2009.
- "Baptized, Catechized, and Bred Christians': Tracing Subjects, Slaves, Suffrage and Sovereignty through the

- Case 8:23-cv-01696-CJC-ADS. Document 21.1 Filed 11/03/23 Page 21 of 28 Page ID Bay Area Seminar in San Francisco, California, January 2010.
- "Inheritable Blood': Of Slavery and Freedom, Aristocracy and Empire" for panel on "Revolutions and the Law of Slavery" at the Organization of American Historians annual meeting, Seattle, Washington, March 2009.
- "Slavery and 'Inheritable Blood' in the Wake of the Glorious Revolution: The Struggle over Locke's Virginia Plan of 1698", British Historical Studies Colloquium, Yale University, December 2008.
- "Children's Rights, Hereditary Status, and the Constitution" part of roundtable on "The Origins of the Constitution: Beyond Beard" Invited Panel for the Society of Historians of the Early American Republic, Philadelphia, July, 2008.
- "Inheritable Blood': The Ideological Origins of the Debate over Slavery in Virginia and the British Empire" Atlantic Studies Seminar at the McNeil Center for Early American Studies, Philadelphia, January 2008.
- ""Borne that Princes Subjects"? How the Religious debate over Infant Baptism Shaped the Political Debate over Consent in the Seventeenth Century Anglo-American World," Southern Conference on British Studies, Richmond, October, 2007.
- "Baptized, Catechized, and Raised Christians": John Locke's 1698 Plan for Law Reform in Virginia as part of the Debates over Slavery, Education, and the Status of Subjects in the New World" for Conference on Children and Education in the Transmission of Regional Culture, Watson-Brown Foundation/Institute for Southern Studies, Thomson, Georgia, September 2007.
- "Marriages 'Under the Age of Consent': The Perils of Demography and the Power of Ideology" given jointly at the Triangle Early American History Seminar and the Triangle Legal History Seminar, September 2007.
- Invited Speaker, Hurst Institute for Legal History (University of Wisconsin, Madison), July 2007.

Panel Participation at Conferences (selected):

- "Somerset v. Stewart at 250: A Virtual Roundtable Discussion" with Christopher Brown, Manisha Sinha, & Alan Taylor, American Philosophical Society, November 30, 2022.
- "Historians on the Constitution: The Past Faces the Present," Panel at the Omohundro Institute for Early American History & Culture Annual Conference, Williamsburg, Virginia, October 2022. Moderated by Rosemarie Zagarri (George Mason University) and featuring Kevin Arlyck (Georgetown University), Holly Brewer (University of Maryland), Andrew M. Schocket (Bowling Green State University), and Sarah L. H. Gronningsater (University of Pennsylvania)
- "Toward an Open Access HTR program for Early Modern Paleography" American Philosophical Society, June 2022.
- "The Problem of Custom in English & American Law: Slavery, Power, and Legitimacy 1619 through 1837" paper for panel on "Paper Empire" for the American Society for Legal History, November 2021.
- "Cruel war against human nature itself: Understanding the American Revolution's Impact on Slavery within the Context of Imperial Governance" paper for panel on Slavery and Race and the American Revolution, American Philosophical Society Conference on the "Meanings of Independence, October 2021.
- Panelist on roundtable on "Thinking the Empire Whole" at NACBS Vancouver, 2019.
- "Creating a fashion for slavery in the Stuart Court(s)" paper at the International Conference on Eighteenth Century Studies, Edinburgh, July 2019, and also at the Black Portraitures Conference, October 2019.
- "Continuing Relevance of the Enlightenment," Panelist for Roundtable at the American Historical

- Case 8:23-cv-01696-CJC-ADS Document 21-1 Filed 11/03/23 Page 22 of 28 Page ID Association Annual Meeting, Chicago, January 2019.
- "Slavery and Power in early English America: Feudalism, Oathtaking, and the Centrality of Allegiance" for Presidential Panel at the American Historical Association Annual Meeting on "Loyalty, Rights, Slavery and Power in Europe's New World Empires 16th-18th centuries," Chicago, January 2019.
- "Most agreeable to the monarchy under which we live': Slavery, Power, & the Restoration," for conference on "Monarchy and Modernity" at Cambridge University, Cambridge UK, January 2019.
- "Children as a Window into Debates over Slavery in England's Seventeenth Century Empire" for conference on "Writing History through Childhood" at Northwestern, October 2018.
- "Adapting slavery from the Portuguese & Spanish: Creating an English 'feudal' and then property Law for England's new world empire" for conference on "Arguing for the Rule of Law: Using the Hebrew Bible and Caricatures of Foreigners in British and Spanish America." at Newberry Library, October 2108.
- "Property in People and the Complexities of Capitalism" paper for the Business History Association Conference, (Baltimore) April 2018 & for the Society for Historians of the Early American Republic, (Cleveland) July, 2018.
- "Debating Property in People during the Seventeenth Century" part of a panel on "Law and Intellectual history" US Intellectual History Conference, Stanford University, October, 2016. http://s-usih.org/2016conference
- "Translating 'Slave' and 'Negro': Words, Meanings, & Legal Status in the Early English Caribbean" for conference on Translation and Transmission in the Early Americas: The Fourth Annual Early Americanist Summit, June 2-5, 2016. http://oieahc.wm.edu/conferences/supported/translation/index.html.
- "Creating a Fashion' for Slavery in the Stuart Court(s)," at conference on Restoration & Empire, University of Maryland, College Park, April, 2016.
 - https://restorationandbritishimperialism.wordpress.com/about-2/.
- "Sedition, Treason, Censorship & Slavery in England and its Empire," presentation at Renaissance Society of America annual meeting, Boston, March, 2016, http://www.rsa.org/?page=2016Boston.
- "Sovereignty, Slavery & the Rights of Subjects in the Early English Empire" at 22nd British Legal History Conference, Reading UK, July 2015.
- "Slavery and Sedition," part of a panel on "Policing" at the American Society for Legal History, Denver, November 2014.
- "Slaves as Aliens: Reconsidering the Boundaries of Subjects' Rights over Two Centuries" Society for Historians of the Early American Republic, Baltimore, July, 2012.
- "Performing Resistance to slavery amidst limits on freedom of the press and speech: widening our historical vision of the debates over slavery in the early British empire" paper for the Society of Early Americanists Conference called "Triumph in my Song" University of Maryland, May, 2012.
- "The Myth of "Salutary Neglect": Empire and Revolution in the Long Eighteenth Century," at the North American Conference on British Studies, November, 2011.
- "J.R. Pole and the Historiography of Consent," presentation for roundtable on Pole at Society for Historians of the Early American Republic, Philadelphia, July 2011.
- "Willing Women" presentation for Conference on Married Women and the Law, Halifax, Nova Scotia, June 2011.
- "Legally Bound" for panel on Chris Tomlins' Freedom Bound: Law, Labor, and Civic Identity

- Case 8:23-cv-01696-CJC-ADS, Document 21-1 Filed 11/03/23 Page 23 of 28 Page ID in Colonizing English America, 1580-1865 at the Law and Society Association Conference, San Francisco, June 2011.
- "Transforming Coverture: Contesting Personal and Political authority in the common law of the early modern Anglo Atlantic, 1550-1820" American Society for Legal History Conference, Dallas, TX, November 2009.
- "Baptized, Catechized, and Bred Christians': Tracing Subjects, Slaves, Suffrage and Sovereignty through the religious debates of the Early British Atlantic" at "The Early Chesapeake: Reflecting Back, Projecting Forward," a conference supported by the Omohundro Institute at St. Mary's City, Maryland, November, 2009.
- "Slavery and 'Inheritable Blood' in the Wake of the Glorious Revolution: The Struggle over Locke's Virginia Plan of 1698", given in short form at the National Association of British Studies Meeting, Cincinnati, Ohio, September, 2008 and the American Society for Legal History, Ottowa, Ontario, November 2008.
- "Transforming the Common Law of Domestic Relations, England and America, 1550-1830," Berkshire Conference of Women's Historians, Minneapolis, June, 2008.
- "A Royalist Slave Code? Political Ideology, Lineage and Slavery in Seventeenth Century Virginia and the British Atlantic" 14th-annual Omohundro Institute of Early American History and Culture Conference, Boston, June, 2008 (I gave the same paper at the Virginia Forum in Lynchburg, Virginia, April, 2008).
- "William Fitzhugh's Royalist Slave Code: Rethinking the Connections between Hereditary Status, Land, and Slavery in Seventeenth-Century Virginia," American Society for Legal History Conference, Baltimore, November 2006.
- "The Historical Links between Children, Justice, and Democracy," Hamline University Law School, Minneapolis, for Conference on the Past, Present and Future Role of Children and their Participation and Protection in American Law, April 2006.
- "Dependents and Independence: Reconsidering the Principles of the American Revolution," Consortium on the Revolutionary Era, Atlanta, March 2006.
 - Forum on my book, Huntington Library, February, 2006.
- "Tocqueville as Historian of Democracy and Aristocracy in America," Conference Commemorating the 200th Anniversary of Tocqueville's Birth, Cerisy and Paris, May 2005, New Haven, September 2005.
- "The Transformation of Domestic Law in Early America," Triangle Early American History Seminar, October, 2004.
- "Perpetual Slavery, Land, and Status: Reconsidering the English Legacy of Liberty and Authority in the Colonial South," Triangle Early American History Seminar, March, 2003.
- "Reconsidering the Colonial Chesapeake: Historiographic Reevaluations," at the Southern Historical Association, Baltimore, November, 2002.
- "From Children's Labor to Custody: The American Revolution and Welfare Policy in Virginia," for conference on "Proper and Instructive Education": Children Bound to Labor in Early America," McNeil Center for Early American History, Philadelphia, November, 2002.
- "Marriage 'under the age of Consent': Reconsidering Women's and Children's lives in Seventeenth-Century Virginia and England," paper presented for the Jamestown Institute, Jamestown, Virginia, September, 2002.
- "Perpetual Slavery, Land, and Status: Reconsidering the Laws of Perpetuities and their Connections to Religious and Political Ideology in Colonial America," American Society for Legal History, Chicago, November, 2001.
- "Power and Authority in the Colonial South: The English Legacy and its Contradictions," for the 26th Annual Porter L. Fortune, Jr. History Symposium on the theme "Britain and the American South: Encounters and Exchanges from the Colonial Times to the Present" at the University of Mississippi, October, 2001.
- "Revolutionary Ideology and the Decline in Apprenticeship: Reconsidering Welfare Policy in Virginia, 1750-

- Case 8:23-cv-01696-CJC-ADS Document 21-1 Filed 11/03/23 Page 24 of 28 Page ID Rate a conference on Pauper Apprenticeship in Early America, Toledo, Onio, September, 2001.
- "The Politics of Consent and the Legal Status of Children: The Emergence of Parental Custody in England and America, 1550-1820," Seventh Annual Omohundro Institute of Early American History and Culture Conference, Glasgow, Scotland, July, 2001.
- with Vern Bullough, "'She Feared a Sin': Girls and Sex in Virginia and England, 1550-1820," at the McNeil Center for Early American Studies/Omohundro Institute of Early American History and Culture Conference on Sexuality in Early America, Philadelphia, June, 2001.
- "Understanding Intent: Children and the Transformation of Culpability in England and America, 1550-1820," University of Pennsylvania Law School and McNeil Center for Early American Studies, September, 1999.
- "Who Invented Kids?," Colonial Williamsburg Symposium on "The American Family that Never Was," November, 1997.
- "Children, Citizenship, and the American Revolution," Organization of American Historians, San Francisco, April, 1997.
- "Without Reason? Children, Testimony, and Consent in Early America," Conference on the Many Legalities of Early America, Institute of Early American History and Culture, Williamsburg, November, 1996.
- "Children and Crime: Defining Intent in Early America," Social Science History Conference, New Orleans, October, 1996.
- "Constructing Consent: Political Legitimacy and the Legal Status of Children in Early America," Institute of Early American History and Culture, Williamsburg, Virginia, May, 1995.
- "Dynamics of Politics in the Colonial South: Patriarchal Elements," Historical Society of North Carolina, Greensboro, North Carolina, April, 1995.
- "Confronting Rural Poverty: The Transformation of Welfare Policy in Frederick County, Virginia, 1750-1820," Conference on After the Backcountry: Rural Life and Society in the Nineteenth-Century Valley of Virginia, Virginia Military Institute, Lexington, Virginia, March, 1995.
- "Republican Ideology and Apprenticeship Policy in Virginia: A Shift in Social Welfare Policy?" Social Science History Conference, Atlanta, Georgia, October, 1994.
- "Children's Labor and Children's Citizenship: Poor Apprenticeship and the Increase of Parental Custody Rights in the New Republic," North American Labor History Conference, Wayne State University, Detroit, Michigan, October, 1993.
- "Limiting and Developing Individual Consent: Children and Eighteenth-Century Political Thought," Society for the History of the Early American Republic, UNC-Chapel Hill, July 1993.
- "Beyond Education: Thomas Jefferson's 'Republican' Revision of the Laws Regarding Children," Conference on Thomas Jefferson and the Education of a Citizen in the American Republic, Library of Congress, Washington, D.C., May, 1993.
- "Under the Protection of the State?: Limits on the Power of Parents and Masters Over Children 1750-1820," Huntington Library, San Marino, California, March, 1993.
- "In Reasonable and Moderate Manner Only': Protecting Children from Abuse in American Courts in the Eighteenth Century," South Central Society for 18th Century Studies, Louisiana State University, Baton Rouge, March, 1993.
- "Why, Philip, Have Mercy': Protection of Children from Abuse in Massachusetts, Pennsylvania and Virginia, 1750-1820," Western Society for 18th Century Studies, University of California at Santa Barbara, February, 1993.
- "Children in the Age of Reason: How Children's Place in Political Theory Shaped the Qualifications for Citizenship," Midwestern Society for 18th Century Studies, Toledo, October, 1992.

Commentator (partial)

Commentator, Chair & Organizer for panel on "Vast Early America and American Exceptionalism" at AHA in New York City, January 2020.

- Case 8:23-cy-01696-CJC ADS: Document 21-1 Filed 11/03/23 Page 25 of 28 Page ID Commentator for panel at ASLH in Boston, Nexember 2019.
- Commentator for panel on Capitalism and Property in the British Empire at NACBS November 2019.
- Commentator for panel on "Agitators for Citizenship in Antebellum America: Toward a New History of African American Citizenship," American Historical Association Annual Meeting, Chicago, January 2019.
- Commentator for panel on Chesapeake at Conference on Region and Nation in American Histories of Race and Slavery, co-sponsored by the Omohundro Institute of Early American History and Culture and the Smith Library at Mt. Vernon, Mt. Vernon, October 2016.
- Commentator for roundtable for book by Robert J. Cottroll "The Long Lingering Shadow: Slavery, Race and Law in the American Hemisphere," American Society for Legal History, October 2015.
- Commentator for panel on the "Boundaries of Citizenship in the New American Republic" at SHEAR, Philadelphia, July, 2014.
- Commentator and Chair of panel on "Women, Children, Slavery and the Law in North and South America" at the Berkshire Conference of Women's Historians, Toronto, May, 2014.
- Discussant for conference on the British Empire in the Seventeenth and Eighteenth Centuries, Huntington Library, Pasadena, January, 2010.
- Discussant for panel "Outsiders looking in" for Southern Association for Women's Historians, Columbia, South Carolina, June, 2009.
- Discussant for paper on women in early Virginia at the Symposium on Early Virginia, Charlottesville, August, 2007.
- Discussant for panel on inheritance law in Early America for Eleventh Annual Institute Conference, Santa Barbara, June 2005.
- Discussant for panel on dependence in Colonial Virginia for Eighth Annual Institute Conference, June 2002.
- Discussant for panel on Virginia and Florida in the Atlantic Economy at a Conference on the Emergence of the Atlantic Economy, Charleston, October, 1999.
- Discussant/Chair for panel on Women in the New Republic, at Society of Early Americanists Conference, Charleston, March, 1999.
- Discussant/Chair for "Children and the Law in Early America" a panel at the American Society for Legal History annual meeting, Minneapolis, October, 1997.
- Discussant for paper "Women, Economic Opportunity, and Wealth Accumulation Strategies on the Frontier," at the Economic History Association, Durham, September, 1998.

Book Reviews (selected)

- Abigail L. Swingen, Competing Visions of Empire: Labor, Slavery, and the Origins of the British Atlantic Empire (Yale, 2015), in William & Mary Quarterly 74 (2017): 808-811.
- Christopher Tomlins, <u>Freedom Bound: Law, Labor, and Civic Identity in Colonizing English America</u>, 1580-186, Law & Society Review (2012) 46: 651-654.
- Rhys Isaac, <u>Landon Carter's Uneasy Kingdom: Revolution and Rebellion on a Virginia Plantation</u>, North Carolina Historical Review, 82 (2005), 260-261.
- Linda Sturtz, Within Her Power: Propertied Women in Colonial Virginia, Viriginia Magazine of History and Biography, 112 (2004): 304-306.
- Terry Snyder, <u>Brabbling Women: Disorderly speech and the law in early Virginia</u>, *Journal of American History* 91 (2004), 991.
- Gillian Brown, <u>The Consent of the Governed: The Lockean Legacy in Early American Culture</u>, *William and Mary Quarterly*, 60 (2003), 235-238.
- Peter S. Onuf, <u>Jefferson's Empire: The Language of American Nationhood</u> for H-SHEAR, January, 2001.
- Richard A. Chused, <u>Private Acts in Public Places: A Social History of Divorce in the Formative Era of American Family Law</u>, *Law and History Review* 15 (1997), 185-8.

Marvin L. Michael Kay and Lorin Lee Cary Stavery in North Carolina, 1748-1975, North Carolina Historical Review 73 (1996), 242-3.

Professional Organizations and Responsibilities

Littleton Griswold Prize Committee (for the best book in Legal History), American Historical Association, 2021-2024. Chair 2023-2024.

Council, McNeil Center for Early American History, Philadelphia, 2021---.

Co-Editor for American Society for Legal History book series, Studies in Legal History, which publishes with Cambridge University Press, 2010-2021.

Co-Chair of Membership Committee, American Society for Legal History, 2019---

National History Center, Program Committee, committee of the American Historical Association 2014---.

Co-organizer, Washington Early American Seminar Series, a group that meets monthly during term time, 2011–.

Co-organizer, Washington Early American Seminar Mini-Conference (via zoom), October 2020. Omohundro Institute "Coffeehouse" Coordinator on "Slavery, Law, & Power" April-June

Member of Fellowship Committee, Huntington Library, 2020/21.

Chair of Clifford Prize Committee, American Society for Eighteenth Century Studies, 2020 (member of that committee, 1999).

Council of the Omohundro Institute for Early American History and Culture, Fall 2012-2015. Member of the Constitutional Revision Committee 2013-2014, Chair of Inclusive Practices sub-committee on Publications & Outreach, 2019---

Chair of Website Redesign Committee for the American Society for Legal History, 2013-2014, member of that committee 2018-

Member of editorial board for Law & History Review, 2010—.

Reviewer of manuscripts for UNC Press, Chicago, Yale & other presses. Reviewer for National Humanities Center Fellowships 2012--.

Reviewer of fellowship applications for National Endowment for Humanities, 2012, 2019. Co-organizer of Conference on "Restoration and Empire" with Laura Rosenthal in English, University of Maryland, College Park, April, 2016.

American Society for Legal History, local arrangements committee, Washington DC, 2015. American Historical Association, Chair of Teaching Prize Committee, 2009-2012. Co-organizer of a conference, "Political Arithmetick" of empires in the Early Modern Atlantic, a conference co-sponsored by the Omohundro Institute of Early American History and Culture and the Department of History, University of Maryland, March 17-19, 2012.

Coordinator of the Early Americas Workshop, a Washington area group that brings together scholars of the Americas for quarterly meetings, with support from the Kislak foundation. 2011-2012, member of board 2012-2014.

Organizer of the Triangle Early American History Seminar, a group that includes faculty and graduate students from all area universities and visiting scholars at the National Humanities Center. We met monthly to discuss our work and that of visiting scholars, 1997–2011. From Spring 2007, I co-organized with Kathleen Duval of UNC.

Program Committee for the Organization of American Historians Annual Meeting, Houston, 2011, member of local arrangements committee for Annual Meeting, Washington DC 2020. Program Committee for the American Society for Legal History, Philadelphia 2010.

Board of Directors for the American Society for Legal History, 2010-2012.

Prize Committee for the Cromwell Dissertation Prize, American Society for Legal History, 2007, Cromwell Book Prize, 2008, 2009.

Prize Committee for the Biennial Order of the Coif Book Award, 2008-2009.

Program Committee for Thirteenth Annual Institute of Early American History and Culture Conference, Jamestown, June 2007.

Advisory Editorial Committee, North Carolina Historical Review, 2001-2004.

Program Committee for American Society for Legal History Annual Conference, 2003.

Referee for articles, Law and History Review, 2000--.

Referee for book manuscripts, University of Pennsylvania Press, University of Georgia Press, UNC Press, and others.

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Advissey 833-qy-21696-cars-deep pretinent 21-1-C Filedy 13(103(23 OF 12 In 27) 15/28 t, 2006-2001.

Advisory Board, H-SHEAR, 2000-2004.

Member, Program Board for Third Annual Institute of Early American History and Culture Conference, June, 1997. American Historical Association 1987---

Omohundro Institute for Early American History and Culture 1990-.

McNeil Center for Early American History 2006—.

American Society for Legal History 1992--

Organization of American Historians 1987---

Social Science History Association 1994-5, 1996-7.

General Editor, UCLA Historical Journal 1989-93. Book review editor 1991-2.

Institute of Historical Research, University of London, Member, 1992--.

<u>University Administrative Experience & Advising</u>

Elected Representative for Council of University System Faculty, University System of Maryland, 2021-2024.

Chair, Legislative Affairs Committee 2021-2022.

Chair, Council of University System Faculty, 2022-2023.

Director, Undergraduate Studies History Department, 2022--.

Senator for University Senate, UMD-College Park, 2019-2022.

Co-Chair of UMD-PACT committee on Open & Expanded Access for UMD Libraries 2020---

President of UMD Chapter of AAUP American Association of University Professors) 2021-22; Vice-President of AAUP (UMD Chapter 2020-2021--.

Member of ERG (Elections, Representation, and Governance) Committee of University Senate, UMD-College Park, 2019-2021.

Member of Committee on Library Strategic Plan 2019-2020.

Director of Honors Program, Department of History, UMD, 2013-2018.

University Senate Library Committee, 2016-2018. Search Committee in U.S. Military History, UMD, 2017-2018.

Summer Research Fellowship Selection Committee, UMD graduate school, spring 2017. Committee on Restructuring the Graduate School, University of Maryland, 2016-2017. Miller Center Board member, Department of History, UMD, 2011-2018.

Graduate Committee, UMD History Dept., 2012-2016 (break during 2014/2015 year).

Chair, Collegiate Council, College of Arts & Humanities, 2012-2014.

Chair, Search Committee for Associate Director of the new scholars program in "Justice and Legal Thought," Fall, 2013.

Search Committee on America and the World, UMD History Dept., 2012-2013.

Undergraduate Committee, UMD History Dept., 2012-14.

Dean's Senior Scholar Prize Committee, UMD, 2011-2012.

Chair of Tenure Committee for Richard Bell, 2011-2012.

Chancellor's Dissertation Prize Committee Member UMD, 2011-2012. Undergraduate Advisor, NC State 2002–2010 (won award for best in college, 2005).

Search Committee in British/British Atlantic History, NC State, 2006-7. Search Committee in American Environmental History, NC State, 2003-4.

Search Committee in pre-1800 North American History, Duke University, 2001-2002.

Strategic Planning Committee (NC State), History Department, 1995-2000, 2003-2010. University Bookstore Committee (NC State), 1999-2002 (Chair, 2001-2002). Graduate Committee (NC State), History Department, 1995-97, 1998-2000, 2001-2003. Curriculum Committee (NC State), History Department, 2001-2003, Chair 2002-2003. Martin Luther King Committee (NC State), 1998-2001.

Taskforce on Family Leave Policy (NC State), 1999-2000.

Budget Committee (NC State), History Department, 1998-2000. Advisor, History Club (NC State), 1996-97, 1999-2000. Erika Fairchild Committee (NC State), 1996-97.

Speakers and Ceremonies Committee (NC States) History Bepartment, 49.68-95.28 Page ID Academic Senate (UCLA), Graduate Division, Graduate Representative 1991-92, 1992-93. Graduate Students Association (UCLA), Forum Representative, 1989-90 and 1990-91. Social Science Council (UCLA), History GSA Representative, 1989-92.

References

Professor Ruth Bloch, UCLA (emeritus), Early American History

Professor John Brewer, California Institute of Technology (emeritus), British History

Professor Sarah Barringer Gordon, University of Pennsylvania, Arlin M. Adams Professor of Constitutional Law and a Professor of History

Professor Michael Grossberg, Indiana University, Bloomington, American Legal History

Professor David Konig, Washington University in St. Louis, Early American History and Law

Professor Bruce Mann, Carl F. Schipper, Jr. Professor of Law at Harvard Law School

Professor Mary Beth Norton, Cornell (emeritus), Mary Donlon Alger Professor of American

Professor Carole Pateman, UCLA (emeritus), Political Theory Professor Jack Rakove, Stanford, W. R. Coe Professor of History and American Studies, Professor of Political Science, Professor, by courtesy, of Law.

Christopher Tomlins, Elizabeth J. Boalt Professor of Law, Berkeley Law, Jurisprudence and Social Policy Program

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1 2 3 4 5 6 7 8 9	ROB BONTA Attorney General of Ca MATTHEW WISE MARK R. BECKINGTON Supervising Deputy Att TODD GRABARSKY JANE REILLEY LISA PLANK ROBERT L. MEYERHOFF Deputy Attorneys Genes State Bar No. 298196 300 South Spring Stre Los Angeles, CA 900 Telephone: (213) 269 Fax: (916) 731-2144 E-mail: Robert.Meyer Attorneys for Rob Bonta Attorney General of the	#:367 lifornia torneys General eral et, Suite 1702 13-1230 -6177 rhoff@doj.ca.gova, in his Official e State of Californ	v Capacity as nia			
11	IN THE UNITED STATES DISTRICT COURT					
12	FOR THE CENTRAL DISTRICT OF CALIFORNIA					
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14	RENO MAY, an individ	ual. et al	Case Nos. 8	:23-cv-01696 C	CJC (ADSx)	
15	Plaintiffs,		8	Case Nos. 8:23-cv-01696 CJC (ADSx) 8:23-cv-01798 CJC (ADSx)		
16	v.		DECLARA	TION OF PA' IN SUPPORT		
17	ROBERT BONTA, in his		PLAINTIF	NT'S OPPOSI FS' MOTION	FOR	
18	capacity as Attorney (State of California, an	d Does 1-10,		NARY INJUNO		
19 20		Defendants	Date: Time: Courtroom: Judge:	December 20 1:30 p.m. 9B Hon. Cormac		
21			Judge.	Hon. Comiac	J. Carney	
22	Marco Antonio Car individual, et al.,	RALERO, an				
23	,	Plaintiffs	,			
24	V.					
25	ROBERT BONTA, in his	official				
26	capacity as Attorney (California,					
27		Defendar	ıt.			
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DECLARATION OF PATRICK J. CHARLES

Pursuant to 28 U.S.C. § 1746, I, Patrick J. Charles, declare and state as follows:

- 1. I am over the age of eighteen (18) years, competent to testify to the matters contained in this declaration and testify based on my personal knowledge and information.
- 2. I have been retained by the Office of the Attorney General for California as a historical and constitutional expert on Second Amendment matters. I also have expertise in legal history and its multiple uses in adjudicating constitutional questions.
- 3. California is currently defending multiple lawsuits, including *May v. Bonta*, C.D. Cal. No. 8:23-cv-01696 CJC (ADSx) and *Carralero v. Bonta*, C.D. Cal. No. 8:23-cv-01798 CJC (ADSx), challenging California laws and regulations that govern where individuals may legally wear, carry, and transport firearms.
- 4. I have read the Supreme Court's decision in *New York State Rifle & Pistol Association, Inc. v. Bruen*, 142 S. Ct. 2111 (2022), and California has asked me to expound on the history of the law restricting armed carriage in locations jurisprudentially referred to as "sensitive places."
- 5. Most of the information contained in this declaration is from research conducted prior to having been retained by the Office of the Attorney General for California on September 26, 2023.

BACKGROUND AND QUALIFICATIONS

6. I am a historian, legal scholar, and author of dozens of articles and books on the Constitution, legal history, and standards of review. I received my L.L.M. in Legal Theory and History with distinction from Queen Mary University of London in 2014, J.D. from Cleveland-Marshall College of Law in 2009, and B.A. in History and International Affairs with honors from George Washington University in 2005. My writings on the history of the law have been cited by the

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Supreme Court of the United States, federal Circuit Courts of Appeal, federal District Courts, and State supreme courts. A true and correct copy of my curriculum vitae is attached as **Exhibit 1** to this declaration.

- 7. For the past 13 years I have served as a historian for the United States Air Force (USAF) in several capacities, including deploying several times with Special Operations Forces (SOF) for contingency operations in Afghanistan and the Middle East. I currently serve as the Oral History and Studies Division Chief for the Air Force Historical Research Agency (AFHRA) located at Maxwell Air Force Base, Alabama, where I oversee all Department of Air Force (DAF) oral history interviews and historical studies.
- 8. This declaration was compiled and completed outside my official duties for the USAF and DAF. Moreover, the contents and opinions expressed in this declaration are solely my own, and not those of the USAF, DAF, AFHRA, Department of Defense, or the federal government.

I. THE HISTORY OF "SENSITIVE PLACES" THROUGH THE NINETEENTH CENTURY

9. For nearly five centuries in England, from the late thirteenth century through the late eighteenth century, what constituted a "sensitive place" in which arms bearing could be regulated or altogether restricted was rather broad. It encompassed densely populated areas, as well as areas where people regularly congregated for lawful purposes or conducted commerce. The text "fairs" and "markets" language contained within the 1328 Statute of Northampton makes this abundantly clear. 2 Edw. 3, c. 3 (1328) (Eng.). So too do several other English legal sources. For instance, in 1351, Edward III issued a proclamation declaring it was unlawful to "go armed" with dangerous weapons "within the City of London, or within the Suburbs, or any other places between the said city and the Palace of Westminster...except the officers of the King..." *Royal Proclamation as to the Wearing of Arms in the City, and at Westminster; and as to Playing at Games in the*

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Palace at Westminster, MEMORIALS OF LONDON AND LIFE 268-69, 273 (H.T. Riley ed., 1868). Similarly, in John Carpenter's 1419 treatise Liber Albus, it stipulates that "no one, of whatever condition he be, go armed in the said city [of London] or in the suburbs, or carry arms, by day or by night, except the va[]lets of the great lords of the land, carrying the swords of their masters in their presence, and the serjeants-at-arms of his lordship the King, of my lady the Queen, the Prince, and the other children of his lordship the King, and the officers of the City, and such persons as shall come in their company in aid of them, at their command, for saving and maintaining the said peace; under the penalty aforesaid, and the loss of their arms and armour." JOHN CARPENTER, LIBER ALBUS: THE WHITE BOOK OF THE CITY OF LONDON (Henry Thomas Riley ed., 1861); see also id. at 229, 555, 556, 558, 560, 580 (providing other examples denoting that going armed in densely populated public places was unlawful).

- 10. As it pertains to express restrictions on carrying dangerous weapons into specific locations, English law was relatively silent. This is because English restrictions on going armed in "sensitive places" were worded quite broadly, and therefore there was no need for the law to carve out individual locations. Churches or places of worship are one notable exception. *See* 4 Hen 4, c. 29 (1403) ("no Man be armed nor bear defensible armor to Merchant Towns Churches nor Congregations in the same, nor in the Highways, in affray of the Peace or the King's Liege people").
- 11. As to whether this broad, English understanding of what constituted a "sensitive place"—that is where arms bearing could be restricted—traveled across the Atlantic, local enforcement records did not survive for historical posterity, and therefore it is impossible for historians or anyone to reconstruct exactly how often, when, and where armed carriage restrictions were enforced. Most instances of legal enforcement were done at the local level, and, as a result, the records of said enforcement have been lost to time. And those records of enforcement that have

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miraculously survived often require time consuming, archival research, not ad hoc, keyword digital searches. *See, e.g.*, Laura Edwards, *Weapons and the Peace*, DUKE CTR. FOR FIREARMS LAW (Jul. 25, 2023), https://firearmslaw.duke.edu/2023/07/weapons-and-the-peace/.

What the historical record does unequivocally inform is that armed 12. carriage restrictions and the English common law against 'going armed' in urban and densely populated locations indeed made their way into the American Colonies and subsequent United States. See Patrick J. Charles, The Faces of the Second Amendment Outside the Home: History Versus Ahistorical Standards of Review, 60 CLEV. St. L. Rev. 1, 31-32 (2012). Additionally, historians can state with certainty that state and local governments were well within their authority to prohibit armed assemblies circa the late eighteenth century, no matter whether said assemblies were deemed the militia or not. See Patrick J. Charles, The 1792 National Militia Act, the Second Amendment, and Individual Militia Rights: A Legal and Historical Perspective, 9 GEO. J.L. & PUB. POL'Y 323, 326,-27, 374-90 (2011); AN ACT TO PREVENT ROUTS, RIOTS, AND TUMULTUOUS ASSEMBLIES, AND THE EVIL CONSEQUENCES THEREOF, SEPTEMBER SESSION, CHAPTER VIII (Mass. 1786); AN ACT FOR THE MORE SPEEDY AND EFFECTUAL SUPPRESSION OF TUMULTS AND INSURRECTIONS IN THE COMMONWEALTH, SEPTEMBER SESSION, CHAPTER IX (Mass. 1787); AN ACT TO PREVENT ROUTS, RIOTS, AND TUMULTUOUS ASSEMBLIES (N.J. 1797); AN ACT TO PREVENT HUNTING WITH FIRE-ARMS IN THE CITY OF NEW-YORK, AND THE LIBERTIES THEREOF (NY 1763); AN ACT AGAINST RIOTS AND RIOTERS (Pa. 1705); see also William Rawle, A View of the Constitution of the United STATES 126 (2d ed., 1829) (noting that the Second Amendment "ought not...in any government...be abused to the disturbance of the public peace," which included the assembling "of persons with arms, for an unlawful purpose"). This is because it had

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long been understood that any armed assemblage required the consent of government officials.¹

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13. The mid-to-late nineteenth century saw state and local governments within the United States enacting express, location specific armed carriage restrictions.² Beginning with state laws, in 1869 Tennessee enacted a law restricting the carrying of dangerous weapons into "any election...fair, race course, or other public assembly of the people." PUBLIC STATUTES OF THE STATE OF TENNESSEE SINCE THE YEAR 1858, at 108 (James H. Shankland ed., 1871), available at https://catalog.hathitrust.org/Record/010432413. Not long thereafter, in 1870, Texas enacted a law restricting the carrying of dangerous weapons "into any church or religious assembly, any school-room or other place where persons assembled for educational, literary, or scientific purposes, or into a ball room, social party, or other social gathering, composed of ladies and gentlemen, or to any election precinct on the day or days of any election, where any portion of the people of this state are collected to vote at any election, or to any other place where people may be assembled to muster or to perform any other public duty, or any other public assembly..." 2 GEORGE W. PASCHAL, A DIGEST OF THE LAWS OF TEXAS: CONTAINING THE LAWS IN FORCE, AND THE REPEALED LAWS ON WHICH RIGHTS REST FROM 1864 TO 1872, at 1322 (1873), available at https://catalog.hathitrust.org/Record/010448003. That very same year, Georgia enacted a law providing that "no person in said State of Georgia be permitted or allowed to carry about his or her person any . . . pistol or revolver, or any kind of

This understanding of the law goes all the way back to the 1328 Statute of Northampton. See 2 Edw. 3, c. 3 (1328) (Eng.); see also 3 CALENDAR OF CLOSE ROLLS, RICHARD II, 1385-1389, at 399-400 (May 16, 1388, Westminster) (H.C. Maxwell-Lyte ed., 1914); 1 CALENDAR OF CLOSE ROLLS, RICHARD II, 1377-1381, at 34 (December 1, 1377, Westminster) (H.C. Maxwell-Lyte ed., 1914).

² There are, of course, a few exceptions, such as two mid-seventeenth century Maryland laws that prohibited dangerous weapons within legislative assemblies. 1647 Md. Laws 216; 1650 Md. Laws 273. But other than these two Maryland laws, the historical record until the mid-to-late nineteenth century provides very little in the way of express "sensitive" locations where armed carriage could be prohibited.

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deadly weapon, to any Court of justice, or any election ground, or precinct, or any place of public worship, or any other public gathering in this State..." ACTS AND RESOLUTIONS OF THE GENERAL ASSEMBLY OF THE STATE OF GEORGIA PASSED...AT THE SESSION OF 1870, at 421 (1870), available at https://catalog.hathitrust.org/Record/100143502.

- 14. In 1874, Missouri followed suit by enacting a restriction on carrying "any kind of fire-arms...or other deadly weapon" into "any place where people may be assembled for educational, literary or social purposes, or to any election precinct on any election day, or into any court-room during the sitting of court, or into any other public assemblage of persons meet for other than militia drill or meetings..." ACTS OF THE...GENERAL ASSEMBLY OF THE STATE OF MISSOURI 43 (1874), available at https://catalog.hathitrust.org/Record/000534559; see also LAWS OF MISSOURI: GENERAL AND LOCAL LAWS PASSED AT THE REGULAR SESSION OF THE TWENTY-EIGHTH GENERAL ASSEMBLY 50-51 (1875), available at https://catalog.hathitrust.org/Record/000534559 (same). In 1883, Missouri amended the law to increase the fine. LAWS OF MISSOURI PASSED AT THE SESSION OF THE THIRTY-SECOND GENERAL ASSEMBLY 76 (1883), available at https://catalog.hathitrust.org/Record/000534559.
- 15. In 1889, Arizona enacted a law providing that "[i]f any person shall go into any church or religious assembly, any school room, or other place where persons are assembled for amusement or for educational or scientific purposes, or into any circus, show or public exhibition of any kind, or into a ball room, social party or social gathering, or to any election precinct on the day or days of any election, where any portion of the people of this Territory are collected to vote at any election, or to any other place where people may be assembled to minister or to perform any other public duty, or to any other public assembly, and shall have or carry about his person a pistol or other firearm . . . he shall be punished by a fine not less than fifty nor more than five hundred dollars, and shall forfeit to the County

Case 8:23-cv-01696-CJC-ADS Document 21-2 Filed 11/03/23 Page 8 of 157 Page ID #:374

- 1 the weapon or weapons so found on his person." ACTS, RESOLUTIONS AND
- 2 MEMORIALS OF THE FIFTEENTH LEGISLATIVE ASSEMBLY OF THE TERRITORY OF
- 3 ARIZONA 30-31 (1889), available at
- 4 https://catalog.hathitrust.org/Record/010083734. Then there was the state of
- 5 Oklahoma, which in 1890 restricted the carrying of dangerous weapons "into any
- 6 church or religious assembly, any school room or other place where persons are
- 7 assembled for public worship, for amusement, or for educational or scientific
- 8 purposes, or into any circus, show or public exhibition of any kind, or into any ball
- 9 room, or to any social party or social gathering, or to any election, or to any place
- 10 where intoxicating liquors are sold, or to any political convention, or to any other
- 11 public assembly..." STATUTES OF OKLAHOMA 1890, at 495-96 (Will T. Little, L.G.
- 12 Pitman, & R.J. Barker eds., 1891), available at
- 13 https://catalog.hathitrust.org/Record/010447936.

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16. In addition to the above state laws, there was an abundance of mid-to-late nineteenth century ordinances restricting the carrying of dangerous weapons in so-called "sensitive places." The reason that so many localities enacted these ordinances was the prevalence of the legal concept of "firearms localism"—this concept being a preference among state and local lawmakers to regulate firearms and deadly weapons more strictly at the local rather than the state level. *See* Joseph Blocher, *Firearms Localism*, 123 YALE L.J. 82, 112-16 (2013). One example is

(continued...)

³ See, e.g., An Ordinance, July 9, 1891, reprinted in WACO DAILY NEWS (Tx), July 12, 1891, at 8 (Exhibit 2) ("If any person shall go into any church or religious assembly, any schoolroom, or other place where persons are assembled for amusement or for educational or scientific purposes, or into any circus, show or public exhibition of any kind, or into any ball room, or social party or social gathering or to any election precinct on the day or the days of any election, where any portion of the people of the State are collected to vote at any election, or to any other place where people may be assembled to muster, or to perform any public duty, or to any other public assembly, and shall have or carry about [their] person a pistol or other fire-arm...[they] shall be punished by a fine...").

⁴ Many mid-to-late nineteenth century state laws and local government charters bear this out. *See, e.g.,* ACTS OF THE GENERAL ASSEMBLY OF THE COMMONWEALTH OF KENTUCKY 1066, 1076 (1893), *available at*

Case 8:23-cv-01696-CJC-ADS Document 21-2 Filed 11/03/23 Page 9 of 157 Page ID 1 that of Columbia, Missouri, which in 1890 passed an ordinance expressly 2 restricting the carrying of dangerous weapons "into any church, or place where 3 people have assembled for religious worship; or into any school room, or place 4 where people are assembled for educational, literary or social purposes; or into any court room, during the sitting of court, or to any election precinct on any election 5 6 day; or into any other public assemblage of persons met for any lawful purpose..." 7 Chapter XVII: Carrying Concealed Weapons—Firing Guns, Pistols, Fire Crackers, 8 Etc., May 22, 1890, reprinted in GENERAL ORDINANCES OF THE TOWN OF 9 COLUMBIA, IN BOONE COUNTY, MISSOURI 34, 35 (Lewis M. Switzler ed., 1890), 10 available at https://catalog.hathitrust.org/Record/001754262.5 The Columbia https://catalog.hathitrust.org/Record/010134273 (providing all Kentucky cities "of the third class" wide latitude to "regulate the sale of fire-arms, and to prevent the carrying of concealed deadly weapons" and make "all police regulations to secure and protect the general health, comfort, convenience, morals and safety of the public"); THE LAWS OF THE STATE OF KANSAS 118, 134 (1871), available at https://catalog.hathitrust.org/Record/100836175 (providing all Kansas cities "of the third class" wide latitude to "prohibit and punish the carrying of firearms or other deadly weapons, concealed or otherwise"); LAWS OF THE STATE OF INDIANA PASSED AT THE FIFTY-FIRST REGULAR SESSION OF THE GENERAL ASSEMBLY 201, 202 (1879), available at https://catalog.hathitrust.org/Record/008892461 (1879 law providing all Indiana towns the authority "to regulate or prohibit the use of firearms, fireworks, or other things tending to endanger persons and property"); ACTS OF TENNESSEE: EXTRAORDINARY SESSION 48, 55 (1885), available at https://catalog.hathitrust.org/Record/100666682 (providing the mayor and alderman of the city of Knoxville the authority to "prevent and suppress the sale of fire-arms and carrying of concealed weapons"); ACTS OF THE ONE HUNDRED AND TWELFTH LEGISLATURE OF THE STATE OF NEW JERSEY AND THE FORTY-FOURTH UNDER THE NEW CONSTITUTION 483, 501 (1888), available at https://catalog.hathitrust.org/Record/010134285 (1888 law providing all New Jersey towns the authority "to regulate or prohibit the use of firearms and the carrying of weapons of any kind"); THE COMPLETE CODES AND STATUTES OF THE STATE OF MONTANA IN FORCE JULY 1, 1895, at 424, 427 (1895), available at https://catalog.hathitrust.org/Record/010447759 (providing all Montana "city or town councils]" the authority to "prevent and suppress the sale of firearms the carrying of concealed weapons"); see also Patriot I. Charles. The Evagri Second 11 https://catalog.hathitrust.org/Record/010134273 (providing all Kentucky cities "of 12 13 14 15 16 17 18 19 20 21 22 town council[s]" the authority to "prevent and suppress the sale of firearms the carrying of concealed weapons"); see also Patrick J. Charles, The Fugazi Second Amendment: Bruen's Text, History, and Tradition Problem and How to Fix It, 71 CLEV. St. L. Rev. 623, 662 n.256, 685 n.406 (2023) (providing more than two dozen examples of firearms localism within state laws and local government 23 24 25 charters). 26 ⁵ See Laws of Missouri: General and Local Laws Passed at the REGULAR SESSION OF THE TWENTY-NINTH GENERAL ASSEMBLY 158, 166 (1877), available at https://catalog.hathitrust.org/Record/000534559 (1877 Missouri state 27 law empowering city and town councils, such as Columbia, with the authority to 28 (continued...)

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Case 8:23-cv-01696-CJC-ADS Document 21-2 Filed 11/03/23 Page 10 of 157 Page ID 1 ordinance mirrored Missouri state law, and was not the only Missouri locality to do so. The localities of Gainesville (1896), Huntsville (1894), Leonard (1891), 8 2 Marceline (1892), Ridgeway (1893), Rocheport (1895*), and Warrensburg 3 (1890), ¹² all enacted similar ordinances. Meanwhile, other Missouri localities, 4 5 6 "prohibit and punish the carrying of firearms and other deadly weapons, concealed or otherwise"). Like Columbia, Webb City, Missouri and Huntsville, Missouri enacted similar laws. See Ordinance No. 577: An Ordinance Defining What Shall constitute Misdemeanors or Offenses Against the City of Webb City, and Providing Penalties Therefor, May 15, 1905, reprinted in Revised Ordinances of the City of Webb City, Missouri, 1905, at 99, 100 (1905), available at https://catalog.hathitrust.org/Record/008604358; An Ordinance in Relation to Carrying Deadly Weapons, July 17, 1894, reprinted in The Revised Ordinances of the City of Huntsville, Missouri of 1894, at 58-59 (1894), available at https://everytownlaw.org/documents/2022/12/huntsville-mo-1894.pdf/ 7 8 9 10 11 https://everytownlaw.org/documents/2022/12/huntsville-mo-1894.pdf/. 12 ⁶ Ordinances, of the Incorporation of the Town of Gainesville, May 26, 1896, reprinted in OZARK COUNTY NEWS (Gainesville, MO), June 4, 1896, at 1 (Exhibit 13 3) ("It shall be unlawful for any person...to go into any public gathering or place where people are assembled for any lawful purpose, with any kind of fire-arms...or 14 other deadly weapon..."). 15 $^{\prime}$ An Ordinance in Relation to Carrying Deadly Weapons, July 17, 1894, reprinted in THE REVISED ORDINANCES OF THE CITY OF HUNTSVILLE, MISSOURI OF 1894, at 58-59 (1894), available at https://everytownlaw.org/documents/2022/12/huntsville-mo-1894.pdf/. 16 17 ⁸ Ordinance No. 23: Ordinance Concerning the Carrying of Deadly Weapons, July 6, 1891, reprinted in Shelby County Herald (Shelbyville, MO), July 29, 1891, at 4 (Exhibit 4). 18 19 ⁹ Ordinance No. 9, September 12, 1892, reprinted in MARCELINE JOURNAL-MIRROR (MO), October 28, 1892, at 8 (Exhibit 5). 20 ¹⁰ Town Ordinance No, XXVIII: An Ordinance in Relation to Misdemeanors, April 3, 1893, reprinted in RIDGEWAY JOURNAL (MO), April 6, 1893, at 4 (Exhibit 21 **6**). 22 ¹¹ An Ordinance: Misdemeanors, undated, reprinted in ROCHEPORT COMMERCIAL (MO), September 20, 1895, at 8 (Exhibit 7) ("If any person shall carry concealed upon or about his person any deadly or dangerous weapon, or shall go into any court, or into any public assemblage of persons met for a lawful purpose, having upon or about his person any kind of fire arms...or other deadly weapon...shall be deemed guilty of a misdemeanor..."). The asterisks next to Exhibits 7, 10, and 20 indicate that the actual date that the respective ordinances 23 24 25 were enacted is unknown, but because those ordinances appeared in print for those respective years, it is assumed those are the years of enactment (or at least no later 26 than that year). 27 ¹² Concealed or Deadly Weapons, June 5, 1890, reprinted in JOHNSON COUNTY STAR (Warrensburg, MO), June 7, 1890, at 4 (Exhibit 8). 28

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including Collins (1887),¹³ Craig (1880*),¹⁴ Cuba (1881),¹⁵ Granby (1873)¹⁶ just to name a few, enacted ordinances restricting the carrying of dangerous weapons within their "corporate" or "incorporate" limits, whether such carrying was open, concealed, or both. This meant that the carrying of dangerous weapons within these localities' commercial and public epicenters was legally deemed off limits.

17. Localities throughout the state of Kansas enacted similar ordinances. Indeed, in the case of Stockton, Kansas, persons were prohibited from carrying dangerous weapons "into any church or place where the people have assembled for public worship, or into any school room or place where people have assembled for educational, literary or social purposes, or to any election on any election day, or into any court room during the sitting of court, or into any other public assemblage of persons ...or shall go upon the public streets or public places of the city..."

Ordinance No. 76: An Ordinance Prohibiting Deadly Weapons, July 1, 1887, reprinted in STOCKTON REVIEW AND ROOKS COUNTY RECORD (KS), July 1, 1887, at 1 (Exhibit 13). However, most Kansas localities that enacted restrictions on the

¹³ Town Ordinances: Adopted by the Board of Trustees of the Town of Collins, Mo.: Ordinance No. 4, May 2, 1887, reprinted in OSCEOLA ADVANCE (Osceola, MO), July 7, 1887, at 4 (Exhibit 9) ("Any person who shall carry any concealed weapon or any revolver, pistol, knife or dirk which may not be concealed within the corporate limits of the town of Collins, shall...be fined...except however, that upon good cause shown, the board may grant a permit to any citizen of good reputation to carry weapons for self defense.").

¹⁴ Ordinances of Craig, Mo.: Ordinance No. 8—Carrying Concealed Weapons, undated, reprinted in CRAIG WEEKLY GAZETTE (MO), October 13, 1880, at 4 (Exhibit 10) ("Any person who shall within the corporate limits of said city of Craig, carry of have upon his person, any concealed weapon or weapons, shall be adjudged guilty of a misdemeanor...").

¹⁵ Revised Ordinances: Ordained and Established May 24, 1881: Chapter VIII: Misdemeanors, May 24, 1882, reprinted in CRAWFORD MIRROR (Steelville, MO), July 27, 1882, at 1 (Exhibit 11) ("If any person be found carrying concealed about his person in the corporate limits, any kind of fire arms...or other deadly weapon, within the limits of said town he shall be fined....").

¹⁶ Ordinances of the Town of Granby: No. 8: An Ordinance Concerning the Carrying of Weapons, October 30, 1873, reprinted in GRANBY MINER (Granby, MO), November 1, 1873, at 2 (Exhibit 12) ("That any person within the corporate limits of the town of Granby who shall be found carrying, either openly or concealed, any pistol...or any other offensive weapon...shall be fined...").

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carrying of dangerous weapons in "sensitive places" did so by making their entire

2 "corporate" or "incorporate" area off limits, whether such carrying was open,

3 concealed, or both. Abilene (1870), 17 Arkansas City (1885), 18 Beloit (1872), 19

Caldwell (1885),²⁰ Coolidge (1886),²¹ Elk City (1898),²² Harper (1887*),²³ Howard

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7 Weapons, to take effect on May 20, 1870, reprinted in ABILENE WEEKLY
CHRONICLE (KS), May 12, 1870, at 1 (Exhibit 14) ("That any person who shall carry, within the limits of the town of Abilene, or commons, a pistol, revolver....or other dangerous weapon...either openly or concealed, except to bring the same and forthwith to deposit it or them at their house, boarding house, store room or

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residence, shall be fined...").

¹⁸ Ordinance No. 1, May 11, 1885, reprinted in ARKANSAS CITY WEEKLY TRAVELER (KS), May 20, 1885, at 4 (**Exhibit 15**) ("That any person carrying any deadly or dangerous weapons, such as loaded fire-arms...or any other weapons which when used are liable to produce death or great bodily harm, unconcealed, within the corporate limits of the city" shall pay a fine of \$1 to \$10, and the carrying of said weapons "concealed" will pay a fine of \$5 to \$25).

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¹⁹ An Ordinance in Relation to the Carrying of Fire-Arms or Other Weapons, September 9, 1872, reprinted in BELOIT GAZETTE (KS), September 19, 1872, at 4 (**Exhibit 16**) ("That any person who shall be found within the corporate limits of this city with any revolver, pistol...or any other dangerous or deadly weapon concealed or otherwise shall be deemed guilty of a misdemeanor...").

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²⁰ Revised Ordinances of the City of Caldwell, undated, reprinted in CALDWELL ADVANCE (KS), May 4, 1885, at 2 (Exhibit 17) ("Any person carrying any deadly or dangerous weapon, such as firearms...or any other weapon which when used is liable to produce death or great bodily harm, unconcealed, within the corporate limits of the city" shall pay a fine of \$10 to \$100, and carrying of said weapons "concealed" will pay a fine of \$15 to \$100).

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²¹ An Ordinance Concerning Offenses in the Nature of Misdemeanors, April 26, 1886, reprinted in BORDER RUFFIAN (Coolidge, KS), May 1, 1886, at 1 (Exhibit 18) ("It shall be unlawful for any person or persons to display or make any improper use of any deadly weapon withing the corporate limits of this city...Any person or persons, other than the duly appointed and commissioned officers of this city, or officers of this county or State, carrying concealed deadly weapons...within the corporate limits of the city, shall, upon conviction, be deemed guilty of a misdemeanor.").

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²² Ordinance No. 165, March 7, 1898, reprinted in ELK CITY ENTERPRISE (KS), March 11, 1898, at 2 (**Exhibit 19**) ("That any person within the corporate limits of said city of Elk City who...shall carry or have on his or her person in a concealed manner, or otherwise any pistol...or any deadly weapon...shall be deemed guilty of a misdemeanor...").

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²³ Ordinance No. 180, undated, reprinted in HARPER DAILY SENTINEL (KS), August 23, 1887, at 2 (Exhibit 20) ("That it shall be unlawful for any person to carry any deadly or dangerous weapon, such as fire arms...within the incorporate limits of said city.").

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(1889),²⁴ Kendall (1887),²⁵ Meade Center (1885),²⁶ Mount Hope (1887),²⁷ and Scandia (1893)²⁸ are just a few examples in this regard.

18. Ordinances restricting the carrying of dangerous weapons in localities' entire "corporate" or "incorporate" areas were not limited to the states of Missouri and Kansas. Much like armed carriage licensing laws, Charles, *The Fugazi Second Amendment*, *supra*, at 569-65, ordinances restricting the carrying of dangerous weapons in "corporate" or "incorporate" areas proliferated across the United States during the mid-to-late nineteenth century, *id.* at 709-10. For instance, Asheville, North Carolina enacted an ordinance prohibiting the carrying of "pistols, bowie-knives, sling-shots, billeys, [and] other deadly weapons (officers excepted) within the corporate limits..." *Ordinances of the Town of Asheville*, in force as of June 1, 1882, *reprinted in* ASHEVILLE WEEKLY CITIZEN (NC), June 3, 1882, at 1 (Exhibit 26). Similarly, in 1874, Lake Charles, Louisiana passed an ordinance prohibiting

²⁴ Ordinance No. 72: An Ordinance to Prevent Carrying Concealed Weapons and the Discharge of Firearms, May 16, 1889, reprinted in CITIZEN (Howard, KS), May 22, 1889, at 3 (Exhibit 21).

²⁵ Ordinances: Of the City of Kendall, in the County of Hamilton, State of Kansas, undated, reprinted in KENDALL FREE PRESS (KS), March 23, 1887, at 1 (Exhibit 22) ("It shall be unlawful for any person or persons to display or make any improper use of any deadly weapon withing the corporate limits of this city... Any person or persons, other than the duly appointed and commissioned officers of this city, or officers of this county or State, carrying concealed deadly weapons...within the corporate limits of the city, shall, upon conviction, be deemed guilty of a misdemeanor.").

²⁶ City Ordinances, November 23, 1885, reprinted in MEADE GLOBE (Meade Center, KS), November 28, 1885, at 2 (Exhibit 23) (prohibiting all persons "not authorized by the laws of the United States or the state of Kansas" from carrying a "pistol...or other deadly weapons" within the "incorporate limits").

²⁷ Ordinance No. Twelve: Peace, Good Government and Welfare, May 4, 1887, reprinted in MOUNT HOPE CLARION (KS), May 5, 1887, at 3 (Exhibit 24) (prohibiting all except officers and travelers from carrying "firearms...or other deadly weapons, concealed, within the corporate limits," and "any person under the age of twenty one years of age" from "carrying any deadly weapon, concealed or otherwise").

²⁸ Ordinance No. 79, December 27, 1893, reprinted in SCANDIA JOURNAL (KS), January 5, 1894, at 8 (Exhibit 25) (prohibiting the concealed carry of any "pistol...or other deadly weapon" within the "corporate limits" except for persons "engaged in a lawful occupation and of good moral character" who are "granted a permit to carry such concealed weapons").

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Bowie knives, pistols, revolvers, dirks...or any other dangerous weapon..." *The Town Council*, June 20, 1874, *reprinted in* LAKE CHARLES ECHO (Lake Charles,

LA), July 18, 1894, at 4 (Exhibit 27). The same was true for the Pennsylvania

capital city of Harrisburg, which in 1873 enacted an ordinance prohibiting the

the carrying of any "weapon or weapons...within the corporate limits...such as

carrying of "any pistol, dirk-knife, slung-shot or deadly weapon, within the city limits...except police officers..." LOUIS RICHARDS & JAMES M. LAMBERTON, A

8 DIGEST OF LAWS AND ORDINANCES FOR THE GOVERNMENT OF THE CITY OF

HARRISBURG, PENNSYLVANIA IN FORCE AUGUST 1, A.D. 1906, at 557-58 (1906),

available at https://catalog.hathitrust.org/Record/100565572.

19. There are other local ordinance examples.²⁹ Historically speaking, however, it is impossible to state with specificity just how many localities

however, it is impossible to state with specificity just how many localities

29 See, e.g., Ordinance No. 20, February 6, 1900, reprinted in Wellston News (OK), February 9, 1900, at 4 (Exhibit 28) (prohibiting "within the town" of Wellston, Oklahoma the carrying of "any pistol, dirk or bowie knife or other deadly weapon" whether done in a "concealed or unconcealed manner"); Misdemeanors: Chapter 12, By Laws and Ordinances, undated, reprinted in LAWRENCE DEMOCRAT (Lawrenceburg, TN), July 26, 1895, at 4 (Exhibit 29) ("That is shall not be lawful for any person to carry about their person any pistol...or other deadly weapon within this Corporation..."); An Ordinance Prohibiting the Carrying of Concealed Weapon and Fixing the Punishment Therefor, January 23, 1895, reprinted in PERRY DAILY TIMES (OK), February 2, 1895, at 2 (Exhibit 30) (prohibiting the concealed carry of dangerous weapons across the city of Perry, Oklahoma, and all carrying of dangerous weapons across the city of Perry, Oklahoma, and all carrying of dangerous weapons of any kind whatever in a concealed manner within the corporate limits..."); The Revised Ordinance No. 152 prohibiting "any person or persons [from carrying] any deadly or dangerous weapons of any kind whatever in a concealed manner within the corporate limits..."); The Revised Ordinance So F Provo Citry, UTAH 96 (1893), available at https://catalog.hathitrust.org/Record/009037720 ("Every person who shall wear, or carry upon his person any pistol, or other fire arm, slungshot, false-knuckles, bowieknife, dagger or any other dangerous or deadly weapon within the city limits of this city is guilty of an offence, and upon conviction thereof shall be liable to a fine in any sum not exceeding twenty-five dollars, or to be imprisoned in the city jail not exceeding twenty-five days, or to both fine and imprisonment."); Ordinances: Chapter VIII: Deadly Weapons, August 11, 1891, reprinted in Santa Fe with and the city of Sante Fe, unless the same be carried in lawful defense of himself, his fam

Case 8:23-cv-01696-CJC-ADS Document 21-2 Filed 11/03/23 Page 15 of 157 Page ID 1 maintained "sensitive places" ordinances by the close of the nineteenth century. Like most local government records up to the close of the nineteenth century, many 3 local ordinances have been lost to time. Indeed, often localities published their 4 ordinances in local newspapers, and, in fact, it is from local newspapers that I was 5 able to locate many "sensitive places" ordinances. But as any professional historian 6 or archivist can attest, the records of local ordinances that have survived for 7 historical posterity are only a fragment of the whole. 8 be unlawful for any person to carry a deadly weapon, either concealed or unconcealed, within the limits of the Town of Cerrillos, unless the same be carried in lawful defense of himself, his family or his property, the same being at the time threatened with danger, or unless by order of legal authority..."); Ordinance No. 2133, July 23, 1889, reprinted in OMAHA WORLD-HERALD (NE), August 4, 1889, at 12 (Exhibit 34) ("It shall be unlawful for any person to wear under his clothes, or concealed about his person, any pistol or revolver, colt, billy, slug-shot, brass knuckles or knuckles of lead, dirk, dagger, or any knife resembling a bowie knife, or any other dangerous or deadly wearen within the cornerate limits of Omeha."): 10 11 12 knuckles or knuckles of lead, dirk, dagger, or any knife resembling a bowie knife, or any other dangerous or deadly weapon within the corporate limits of Omaha."); Ordinance No. 11, December 4, 1882, reprinted in BLACK HILLS WEEKLY JOURNAL (SD), December 8, 1882, at 1 (Exhibit 35) ("That is shall be, and it is hereby declared to be unlawful for any person to carry, openly or concealed, any musket, rifle, shot gun, pistol...or any other dangerous or deadly weapon within the corporate limits of the town of Rapid City, Dakota territory...me[re]...transportation from one place to another" excluded); Ordinance No. 44, May 8, 1883, reprinted in ARIZONA DAILY STAR (Tucson, AZ), May 19, 1883, at 3 (Exhibit 36) ("If any person within the corporate limits if the city of Tucson carry concealed upon his person any gun, pistol, bowie-knife, dagger, or other deadly weapon, he shall be deemed guilty of...a misdemeanor"); An Ordinance (No. 18): Regulating the Keeping and Bearing of Deadly Weapons, 13 14 15 16 17 18 Ordinance (No. 18): Regulating the Keeping and Bearing of Deadly Weapons, August 19, 1873, reprinted in GALVESTON DAILY NEWS (TX), August 28, 1873, at 4 (Exhibit 37) ("That any person carrying on or about his person, saddle or vehicle, within the corporate limits of the city of Galveston, any pistol [or other dangerous weapons]...for the purposes of offense or defense....unless he has reasonable 19 20 grounds for fearing an unlawful attack on his person, and that such attack shall be immediate and pressing" will be a pay between \$25 and \$100); An Ordinance to Prevent the Carrying of Arms, April 9, 1873, reprinted in DAILY TIMES (Chattanooga, TN), April 24, 1873, at 1 (Exhibit 38) ("That if any person shall, within the corporate limits of the City of Chattanooga, either publicly or privately carry any dirk, sword-cane, Spanish stiletto, belt or pocket pistol, Bowie knife or any large knife of like form or size to a Bowie knife, brass knuckles or slung shot, they shall be deemed quilty of a misdemeanor and shall be fined not less than 21 22 23 24 [they] shall be deemed guilty of a misdemeanor and...shall be fined not less than fifty dollars and confined in the city jail not less than thirty days."); An Ordinance Prohibiting the Carrying of Fire Arms and Concealed Weapons, undated, reprinted in NEBRASKA CITY NEWS (NE), July 7, 1869, at 3 (Exhibit 39) ("That it shall be, and it is beauty declared to be unlessful for any present to come analyse.") 25 26 and it is hereby declared to be unlawful for any person to carry openly or concealed, any musket, rifle, shot gun, pistol...or any other dangerous or deadly weapons, within the corporate limits of Nebraska City, 27 Nebraska...mere...transportation from one place to another" excluded). 28

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- 20. Despite being unable to fully reconstruct the exact number "sensitive places" laws, what is known upon examining all the state and local "sensitive places" laws from a macro level is that come the mid-to-late nineteenth century state and local governments maintained the authority to restrict the carrying of dangerous weapons in a variety of "sensitive places" where people were known to congregate. Such "sensitive places" categories included 1) churches and places of worship; 2) places where large public assemblies generally took place, *i.e.*, parks, ³⁰ town squares, and the like; 3) polling places and other buildings where political activity generally took place; 4) schools and institutions of higher learning; 5) places where events of amusement took place, *i.e.*, places where people congregate for large planned events; and 6) bars, clubs, social venues, or anywhere in which alcohol or psychoactive or mood altering drugs were purchased or consumed.
- 21. What historically buttresses that each of these categories were generally understood to be "sensitive places" is the fact that there is no historical evidence that informs otherwise. As far as I am aware, not one nineteenth century court of law found any of these "sensitive places" categories to be unconstitutional.³¹ The same is true for nineteenth century legal commentary—not one said commentary calls these "sensitive places" categories into constitutional

³⁰ For some "park" examples, see Charles, *The Fugazi Second Amendment*, *supra*, at 710-12 and accompanying notes.

³¹ In fact, the opposite is true. See State v. Shelby, 90 Mo. 302, 468–69 (Mo. 1886); State v. Wilforth, 74 Mo. 528, 530–31 (Mo. 1881); Owens v. State, 3 Tex. App. 404 (Tex. App. 1878), reprinted in CASES ARGUED AND ADJUDGED IN THE COURT OF APPEALS OF THE STATE OF TEXAS 404–8 (Vol. 3, 1878); Hill v. State, 53 Ga. 472, 473–75 (Ga. 1874); English v. State, 35 Tex. 473, 473–74, 476 (Tex. 1873); Andrews v. State, 50 Tenn. 165, 168 (Tenn. 1871). See also The Supreme Court: On Carrying Concealed Weapons, STATE JOURNAL (Jefferson City, MO), April 12, 1878, at 2 (Exhibit 40) (copy of 1878 Missouri Supreme Court decision State v. Reando, upholding a constitutional challenge to the state's "sensitive places" law). The case cannot be found in the Missouri Supreme Court Historical Database but was briefly reported in a contemporaneous issue of The Central Law Journal. See Abstract of Decisions of the Supreme Court of Missouri: October Term, 1877, 6 CENTRAL L. J. 16, 16 (1878) ("The act of the legislature prohibiting the conveying of fire-arms into courts, churches, etc....is constitutional. It is a police regulation not in conflict with the provisions of the organic law...State v. Reando.").

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question. This is rather important because *Bruen* denotes that when it comes to the "sensitive places" doctrine a *lack* of historical evidence disputing their lawfulness *presumes* their constitutionality. 142 S. Ct. at 2133.

II. THE HISTORY OF RESTRICTIONS ON LIQUOR AND ARMS BEARING

22. All the while armed carriage licensing laws and "sensitive places" laws were spreading across the country, so too were laws regulating liquor and arms bearing. It is difficult to state with specificity when the first law restricting arms bearing and liquor came into existence in the American Colonies. See, e.g., General Court for Elections, Boston, May 28, 1679, reprinted in 2 MILITARY OBLIGATION: THE AMERICAN TRADITION: PART 6. MASSACHUSETTS ENACTMENTS 125 (1947), available at https://catalog.hathitrust.org/Record/100721030 (prohibiting the bringing to any militia muster or training "any wine, strong liquor, cider, or any other inebriating" drinks). What is known is that by the mid-eighteenth century, many colonial lawmakers viewed liquor and arms bearing as a potentially dangerous combination. For instance, in 1746, New Jersey made it unlawful "to sell any strong Liquor" to any militiaman during the "Days or Times that they are obliged to appear in Arms at the Place of Mustering or Training, or within a Mile thereof, until after they are dismissed for that day"—militiamen on leave from their commanding officers excluded. An Act for Better Settling and Regulating the Militia of the Colony of New-Jersey, for the Repelling of Invasion, and Suppressing *Insurrections and Rebellions*, May 8, 1746, reprinted in ACTS OF THE GENERAL ASSEMBLY OF THE PROVINCE OF JERSEY 139, 146 (1776), available at https://catalog.hathitrust.org/Record/010448351. Similarly, in 1756, Delaware made it unlawful to "expose to sale at or Bring on any Pretence whatsoever any strong Liquor" to any militia muster or meeting. An Act for the Establishing a *Militia in this Government*, March 24, 1756, reprinted in 2 MILITARY OBLIGATION: THE AMERICAN TRADITION: PART 3. DELAWARE ENACTMENTS 10, 12 (1947),

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1 available at https://catalog.hathitrust.org/Record/100721030; see also An Act for 2 Regulating the Militia of the Province of Maryland, May 22, 1756, reprinted in 3 2 MILITARY OBLIGATION: THE AMERICAN TRADITION: PART 5. MARYLAND 4 ENACTMENTS 83, 93 (1947), available at 5 https://catalog.hathitrust.org/Record/100721030 (prohibiting the selling, disposing, 6 or vending of "Strong Liquor" at "any place of training or at any other Place within 7 Five Miles of any Place of training"). 8 23. After the ratification of the Constitution, many lawmakers continued to 9 view liquor and arms bearing as a potentially dangerous combination. See, e.g., An 10 Act for the Regulation of the Militia of New-Jersey, June 13, 1799, reprinted in 11 LAWS OF THE STATE OF NEW JERSEY 436, 444 (William Patterson ed., 1800), 12 available at https://catalog.hathitrust.org/Record/010448353 ("Any person, who 13 shall bring any kind of spiritous liquors to the place of exercise, shall forfeit such 14 liquors..."); New Militia Law: An Act for the Regulation of the Militia of the 15 Commonwealth of Pennsylvania, April 11, 1793, reprinted in INDEPENDENT 16 GAZETTEER (Philadelphia, PA), April 20, 1793, at 1, 4 (Exhibit 41) ("No company 17 or regiment shall meet at a tavern on any of the days of exercise, nor shall march to 18 any tavern before they are discharged, and any person who shall bring any kind of 19 spiritous liquors to such place of training, shall forfeit such liquors so brought..."); 20 AN ACT FOR THE BETTER REGULATION OF THE MILITIA, IF THE CITY OF BALTIMORE, 21 PASSED BY THE LEGISLATURE OF MARYLAND, DECEMBER SESSION, 1817, at 15 22 (1818), available at https://archive.org/details/gpl 1337206/page/n9/mode/2up (law 23 prohibiting militia members from "appear[ing] drunk"). Of course, not every state 24 enacted liquor-related arms bearing restrictions, nor did every locality effectively 25 enforce them. But this is in part why the state militias fell into such disrepute by the 26 mid-nineteenth century. See, e.g., Lena London, The Militia Fine 1830-1860, 15 27 MILITARY AFFAIRS 133, 136 (1951) ("The excessive consumption of liquor at

militia musters resulted in more than just inebriation. Disorderly conduct and riots

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were often the outcome."); PATRICK J. CHARLES, ARMED IN AMERICA: A HISTORY OF GUN RIGHTS FROM COLONIAL MILITIAS TO CONCEALED CARRY 79, 130 (2018) (containing historical images of the militia drinking alcohol during musters).

24. As for non-militia based restrictions on liquor and arms bearing, the territory of New Mexico appears to have been the forefront. Therein, in 1852, it was made unlawful for "any person" to carry "fire arms or other deadly weapons" into any "ball where Liquors are sold..." LAWS OF THE TERRITORY OF NEW MEXICO, PASSED BY THE SECOND LEGISLATIVE ASSEMBLY IN THE CITY OF SANTA FE 69 (1853), available at https://catalog.hathitrust.org/Record/010476920. However, it was not until after the Civil War—after lawmakers and public officials began to increasingly witness the negative consequences of alcohol on war veterans³²—that broad, general restrictions on liquor and arms bearing began to spread across the country. On the state level, Kansas (1867),³³ Mississippi (1878),³⁴ Missouri (1879),³⁵ Oklahoma (1890),³⁶ and Wisconsin (1883)³⁷ all enacted liquor-related arms bearing restrictions.

³² "Half the Time Unfit for Duty": Alcoholism in the Civil War, NATIONAL MUSEUM OF CIVIL WAR MEDICINE, September 2, 2021, available at https://www.civilwarmed.org/alcoholism/.

³³ An Act to Prevent the Carrying of Deadly Weapons, February 23, 1867, reprinted in LAWS OF THE STATE OF KANSAS 25 (1867), available at https://catalog.hathitrust.org/Record/100836175 (prohibiting any "person under the influence of intoxicating drink" from carrying dangerous weapons).

³⁴ Laws of the State of Mississippi: An Act to Prevent the Carrying of Concealed Weapons, and For Other Purposes, February 28, 1878, reprinted in CLARION-LEDGER (Jackson, MS), March 13, 1878, at 3 (Exhibit 42) ("That it shall not be lawful for any person to sell to...any person intoxicated, knowing him to be...in a state of intoxication, any" dangerous weapons).

³⁵ REVISED STATUTES OF THE STATE OF MISSOURI, 1879 at 224 (1879), available at https://catalog.hathitrust.org/Record/002030306 (law prohibiting any person from carrying any dangerous weapons "upon his person when intoxicated or under the influence of intoxicating drinks").

³⁶ STATUTES OF OKLAHOMA 1890, *supra*, at 496 (prohibiting the carrying of dangerous weapons "to any place where intoxicating liquors are sold").

³⁷ An Act to Prohibit the Use and Sale of Pistols and Revolvers, April 7, 1883, reprinted in LAWS OF WISCONSIN 290 (1883), available at https://catalog.hathitrust.org/Record/005877100 ("It shall be unlawful for any person in a state of intoxication, to go armed with any pistol or revolver.").

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25. And given the prevalence of firearms localism during the mid-to-late nineteenth century, see supra pp. 9-10, so too did many localities. Much like "sensitive places" and armed carriage licensing laws during this period, it is impossible to historically pinpoint just how many localities enacted ordinances governing liquor and arms bearing. Many localities made intoxication and unlawful arms bearing separate offenses, each with their own penalty or fine. Other localities, however, combined the two offenses into one. Such was the case for Grand Junction, Colorado circa 1899, which made it unlawful to not only "carry any...weapon or weapons when drunk or in a state of intoxication," and to "sell, barter, loan or deliver any such weapon or weapons to any drunk or intoxicated person." Ordinance No. 83: Article VIII: Offensives Affecting the Public Safety, June 30, 1899, reprinted in GRAND JUNCTION NEWS (CO), July 8, 1899, at 4, 7 (Exhibit 37). In 1895, Rocheport, Missouri enacted an ordinance, prohibiting the carrying of "any...weapon upon or about [their] person when intoxicated or under the influence of intoxicating drinks..." An Ordinance: Misdemeanors, undated, reprinted in ROCHEPORT COMMERCIAL (MO), September 20, 1895, at 8 (Exhibit 7). Meanwhile, in 1891, Lyons, Kansas enacted an ordinance prohibiting the carrying of any "pistol, bowie knife, dirk or other deadly weapon" with the city limits by anyone "not engaged in any legitimate business" or "under the influence of intoxicating drink..." Ordinance No. 179, September 7, 1891, reprinted in Lyons REPUBLICAN (KS), September 10, 1891, at 4 (Exhibit 43). There are indeed other examples to point to,³⁸ but none as broad as the prohibition adopted by two of the

DEMOCRAT (Blackwell, OK), August 7, 1894, reprinted in K COUNTY Democrat (Blackwell, OK), August 23, 1894, at 8 (Exhibit 44) (prohibiting the general carrying of dangerous weapons within the "corporate limits," but also prohibiting all "public officers" from carrying if "under the influence of intoxicating drinks"); An Ordinance—To Prohibit Intoxication Breach of the Peace, Carrying of Deadly Weapons...and to Repeal Certain Ordinances in Said City, December 22, 1887, reprinted in Wallace County Register (KS), December 24, 1887, at 7 (Exhibit 45) ("Any person who shall, while intoxicated be found carrying on his person, a pistol...or other deadly weapon, shall upon conviction be fined in a sum not exceeding \$100, or by imprisonment in the city jail not (continued...)

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country's three most populous cities—New York and Brooklyn respectively. Both enacted prohibitions on the selling, loaning, or giving of any dangerous weapon to a person that posed "any danger to [the] life" of others, which naturally would have precluded the selling, loaning, or giving of any dangerous weapons to any intoxicated persons. *See* Metropolitan Board of Health: Code of Health Ordinances, and Rules and Sanitary Regulations 52 (1866), *available at* https://catalog.hathitrust.org/Record/008905639; *Sanitary Code*, July 15, 1873, *reprinted in* Brooklyn Union (NY), August 21, 1873, at 1 (Exhibit 47).

26. As far as I am aware, not one nineteenth century legal commentator or nineteenth century court of law found any liquor-related arms bearing restriction unconstitutional. In fact, the opposite is true. *See Shelby*, 90 Mo. at 468-69; *see also Tipler v. State*, 57 M. 365 (1880), *reprinted in* 57 Reports of Cases in the Supreme Court for the State of Mississippi (1880) (noting that the reasonableness exception to the state's armed carriage law could not apply to instances of "idle threats" or "the offspring of intoxication"); *Concealed Weapons: Judge Brannon's Decision on This Subject*, Wheeling Register (WV), October 15, 1883, at 1 (Exhibit 48) (noting that the principal purpose of most armed carriage restrictions are to prevent an "armed riot or affray," particularly during "dangerous moments of anger or intoxication").

III. PLAINTIFFS' RELIANCE ON "BRING ARMS TO CHURCH" LAWS IS HISTORICALLY MISPLACED

27. From the mid-seventeenth through the late eighteenth century, it is indeed true, as the *May* Plaintiffs point out, that several American Colonies enacted laws requiring church parishioners to bring their arms to church. *See May* MPA

exceeding 3 months."); Ordinance No. 39, January 4, 1886, reprinted in DADE COUNTY ADVOCATE (Greenfield, MO), January 21, 1886, at 4 (Exhibit 46) (prohibiting the carrying of dangerous weapons by those "intoxicated, or under the influence of intoxicating drinks").

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(Dkt. No. 13-1), at 22. However, in proffering this historical evidence to the court, the *May* Plaintiffs do not present it in proper historical context.

- 28. First and foremost, it must be noted that many "bring your arms to church" laws are antecedents of slavery and were principally intended to quell potential slave revolt. *See, e.g.*, 7 THE STATUTES OF LARGE OF SOUTH CAROLINA 417-19 (1840) (reprint of a 1743 South Carolina law requiring white persons to bring arms to church for the "better ordering and government negroes and other slaves"); *see also* SALLY E. HADDEN, SLAVE PATROLS: LAW AND VIOLENCE IN VIRGINIA AND THE CAROLINAS 140-41 (2001). To be clear, these laws are inherently racist. For example, a 1770 Georgia law required white persons to bring arms to church for the purpose of quelling "internal dangers and insurrections." 19 THE COLONIAL RECORDS OF THE STATE OF GEORGIA (pt. 1) 137-38 (1911). The law was an updated version of a 1757 Georgia law of a similar name that also required white persons to bring arms to church to quell "domestick insurrections." 1 THE EARLIEST PRINTED LAWS OF THE PROVINCE OF GEORGIA, 1755-1770, at 15 (1978).
- 29. Secondly, all other 'bring your gun to church' laws—that is laws that were not intended to quell slave revolts or subjugate people of color—were enacted with the express purpose of training government sponsored "well regulated" militias. See, e.g., 6 WILLIAM WALLER HENING, THE STATUTES AT LARGE; BEING A COLLECTION OF ALL THE LAWS OF VIRGINIA FROM THE FIRST SESSION OF THE LEGISLATURE, IN THE YEAR 1619, at 534 (1819) (1755 Virginia law declaring it will be lawful for militia officers to require all militiamen "to go armed to their respective parish churches" for training). To be clear, 'bring your gun to church' militia laws were not 'right to carry to church' laws. Rather, they were compulsory laws enacted within the constitutional confines of state plenary power to call forth and muster the militia for training or internal security. See Charles, 1792 National Militia Act, supra, at 344-46, 374-90 (outlining the history of this state plenary power over the militia); see also Presser v. Illinois, 116 U.S. 252 (1886) (affirming

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state plenary power to muster, assemble, and train the militia); District of Columbia v. Heller, 554 U.S. 570, 620-21 (2008) (noting that nothing in Heller seeks to upend Presser's holding of forbidding bodies of men from marching or assembling with arms). The point is that the historical evidence, when placed in context suggests that colonial and later state governments had sufficient leeway to enact time, place, and manner restrictions when it came to public arms-bearing and armed assemblage. To interpret these 'bring your guns to church' militia laws as Plaintiffs suggest is to break the bounds of historical elasticity. It would ultimately mean that any eighteenth century law that legally compelled persons to do a particular act could make said act forever a constitutional right, and any modern law that restricts or prohibits said act is ipso facto unconstitutional. Such a utilization of history for law would create a dangerous precedent that would ultimately upend many state police powers.

I declare under penalty of perjury under the laws of the United States of America that the foregoing is true and correct.

Executed on October 30, 2023, at Auburn, Alabama

PATRICK J. CHARLES

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Exhibit 1

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EDUCATION

Queen Mary-University of London School of Law, LLM Legal Theory and History with Distinction, Dec 2014. Legal Theory and History Full Scholarship Recipient Peer Review Editor, Queen Mary Law Journal

Cleveland-Marshall School of Law, Juris Doctor, May 2009.

2008 Judge John R. Brown Award for Legal Writing (\$10,000 award given annually to best student article, note, comment or paper in the United States)

George Washington University, B.A. History with Honors, International Affairs Conflict & Security, International Affairs European Affairs, Jun 2005.

EXPERIENCE

Air Force Historical Research Agency, USAF, Maxwell AFB, AL Oral History and Studies Div Chief 07/23 – Pres Lead Research Team Archivist 04/22 - 9/23 Air Force Historical Research Agency, USAF, Maxwell AFB, AL U.S. Special Operations Command, Legislative Affairs, USAF, Washington, DC Legislative Liaison 01/21 – 4/22 U.S. Senate, Office of U.S. Senator Martin Heinrich, Washington, DC Legislative Fellow 01/20 - 01/21Dept of State, Office of U.S. Foreign Assistance Resources, Washington, DC Legislative Analyst 07/19 - 01/20 U.S. Special Operations Command, USAF, MacDill AFB, FL Senior Historian 07/16 - 07/19 Journal of Immigration, Asylum, and Nationality Law, London, UK Peer Review Editor 09/15 - 09/18 24th Special Operations Wing, USAF, Hurlburt Field, FL Historian 08-14 - 07/16 352nd Special Operations Group, USAF, Mildenhall, UK Historian 12/10 - 08/14 Immigration Reform Law Institute, Washington, DC Legal Analyst/Legal Historian 5/09 - 12/10 United States Marine Corps, Shanghai, China Sergeant/Assistant Detachment Commander 8/97 - 8/02

FELLOWSHIPS AND GRANTS

United States Air Force, Air Force Legislative Fellows Program, July 2019-April 2022.

Eisenhower Foundation Research Travel Grant 2019, Dwight D. Eisenhower Presidential Library, Abilene, KS.

Carl Albert Congressional Research Center Visiting Scholars Grant 2018, University of Oklahoma, Norman, OK.

Bordin-Gillette Research Fellowship 2018, University of Michigan Bentley Historical Library, Ann Arbor, MI.

Clark-Yudkin Research Fellowship 2013-14, United States Air Force Academy Library, Colorado Springs, CO.

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- "5th Annual Firearms Research Works in Progress Workshop," Texas A&M University School of Law, June 7-8, 2023.
- "Debate with Stephen P. Halbrook: What Rights Does the Second Amendment Guarantee Outside the Home," Federalist Society, November 17, 2021 (available online).
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- "State Policy Potpourri: Some Comparative Assessments," and "Curtailing Birthright Citizenship," Washburn School of Law Breaching Borders Symposium, Topeka, Kansas, October 2011 (available online).
- "Law Enforcement Authority to Verify Immigration Status: Estrada v. Rhode Island," Law Enforcement and Public Safety Channel, Washington, District of Columbia, April 2010.
- "McDonald v. City of Chicago: An Anglo-American Right to Arms?" Cleveland-Marshall School of Law, Cleveland, Ohio, April 2010.
- "Debate with Clark M. Neilly on McDonald v. City of Chicago," Akron University School of Law Federalist Society, Akron, Ohio, April 2010.
- "Keynote Speaker for 'Chamber to Chambers: Second Amendment Symposium'," and "Panelist for 'Who's Right to Bear Arms?" Northeastern University School of Law, Boston, Massachusetts, March 2010.
- "Bearing Arms in the Ohio Constitution," Cleveland-Marshall School of Law, Cleveland, Ohio, April 2008.
- "Washington's Decision: George Washington's Decision to Reaccept Black Enlistments," Trenton Chamber of Commerce Patriot Week, Trenton, New Jersey, December 2006.

AWARDS

Joint Civilian Service Commendation Award, July 2019.

Allan S. Major Award for Air Force History Program Excellence, July 2016 (Air Force Level Award).

24th Special Operations Wing Supervisory Civilian of the Quarter, Civilian Category IV, July 2015.

Allan S. Major Award for Air Force History Program Excellence, July 2014 (Air Force Level Award).

352d Special Operations Group Supervisory Civilian of the Quarter, Civilian Category II, March 2013.

352d Special Operations Group Supervisory Civilian of the Quarter, Civilian Category II, March 2012.

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Air Force Special Operations Command Excellence in Periodic History Award, February 2012.

Judge John R. Brown Award for Excellence in Legal Writing, August 2008 (National Award).

Certificate of Commendation, Commanding Officer, Marine Security Guard Battalion, May 2002.

Meritorious Mast, United States Marine Corps, April 2000.

Meritorious Mast, United States Marine Corps, August 1999.

Navy and Marine Corps Achievement Medal, United States Marine Corps, July 1999.

Certificate of Commendation, Commanding Officer, Marine Aviation Support Group, April 1998.

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Exhibit 2



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Exhibit 3

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Newspapers

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https://www.newspapers.com/image/492594128

$\frac{401}{100}$ The Ozark County News (Gainesville, Missouri) · Thu, Jun 4, 1896 · Page 1

Printed on Jun 25, 2023



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Exhibit 4

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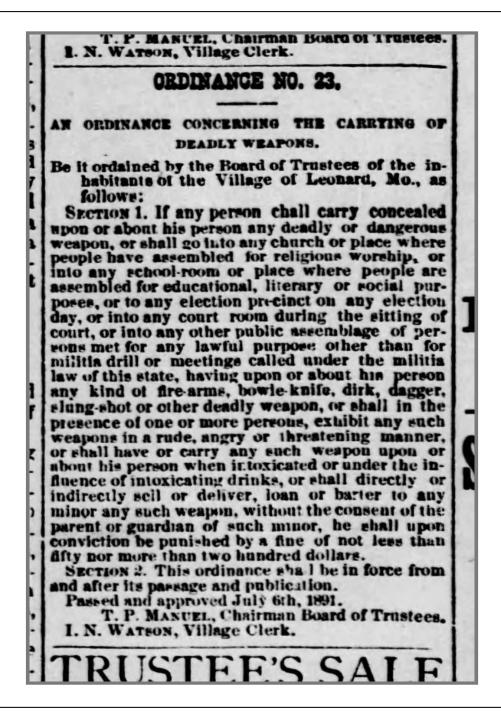
Newspapers #:403

#:403 Shelby County Herald (Shelbyville, Missouri) · Wed, Jul 29, 1891 · Page 4

https://www.newspapers.com/image/208831791

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Newspapers**

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Exhibit 5

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Case 8:23-cv-01696-CJC-ADS Document 21-2 Filed 11/03/23 Page 39 of 157 Page ID Newspapers

#:405 The Marceline Mirror (Marceline, Missouri) \cdot Fri, Oct 28, 1892 \cdot Page 8

by ancestry

https://www.newspapers.com/image/953638676

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Exhibit 6

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#:407 The Ridgeway Journal (Ridgeway, Missouri) · Thu, Apr 6, 1893 · Page 4

Newspapers

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https://www.newspapers.com/image/858847805

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Newspapers #:408 The Ridgeway Journal (Ridgeway, Missouri) • Thu, Apr 6, 1893 • Page 4

https://www.newspapers.com/image/858847805

Printed on Jun 25, 2023

deadly or dangerous weapon, or shall go into any lin d church or place where people have assembled for sal religious worship, or into any school room or the place where people have assembled for educationcu al, literary or social purposes, or to any election de precinct on any election day in said village, or V10 into any court room during the sitting of court, thi or into any public assemblage of persons met for d any lawful purpose, other than military drill or meetings called under the military law of the tiv lt state, having on or about his person any kind of III fire arms, bowie knife, dirk, dagger, slung shot or Ri u other deadly weapon, or shall, in the presence of 10 one or more persons, exhibit any such weapon in de a rude, angry or threatening manner, or shall tie have or carry any such weapon on or about his la person when intoxicated or under the influence of ır intoxicating drinks, or shall directly or indirectly SI X sell or deliver, loan or barter to any minor any 01 such weapon, without the consent of his parent W or guardian, he shall, npon conviction, be adhe judged guilty of a misdemeanor, and fined in a n. be sum not less than twenty-five nor more than one hundred dollars, Provided that this section shall it de not apply to officers or persons whose duty it is fe to execute warrants or suppress breaches of the peace, nor to persons traveling peaceably through to said village, not a resident of said county. Sec. 13. Every person who shall play at any r. 0 game of any kind whatsoever for money or propa 16 erty, with dice, cards or any other devise which 01 may be used in playing any game of chance, or in es O which chance is an element, or shall bet or wager g of on the hands, or cards or sides of such as do play in said village, shall be deemed guilty of a misdete meanor and punished by a fine of not less than ten nor more than one hundred dollars. Sec. 14. Every person who shall either labor t himself or compel or permit his apprentice or or any other nerson under his charge

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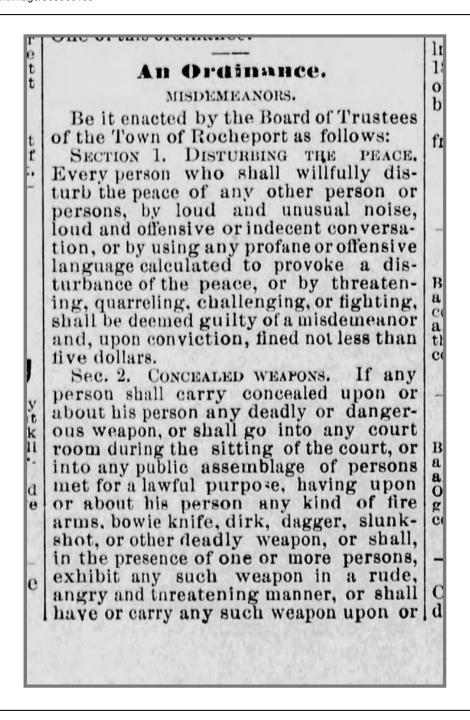
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Newspapers #:410
Rocheport Commercial (Rocheport, Missouri) · Fri, Sep 20, 1895 · Page 8

by ancestry https://www.newspapers.com/image/953556139

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Newspapers by ancestry #:411 Rocheport Commercial (Rocheport, Missouri) · Fri, Sep 20, 1895 · Page 8

https://www.newspapers.com/image/953556139

Printed on Jun 25, 2023

about his person when intoxicated or under the influence of intoxicating drinks; or shall, directly or indirectly, sell or deliver, loan or barter, to any minor any such weapon without the consent of the parent or guardian of such minor, he shall be deemed guilty of a misdemeanor and punished by a fine not less than ten dollars nor more than twenty-five dollars.

Sec. 3. BETTING PROBINITED. Any person who shall play at any game for money or property with cards, dice, or any other device, which may be adapted to or used in playing any game of chance, or shall, bet or wager on the hands, or eards, or sides of such as do play as aforesaid, shall be deemed guilty of a misdemeanor and, on conviction, be fined not less than five dollars.

Sec. 4. Reckless Ridning and Driving. If any person shall unnecessarily ride or drive any such animal upon or through any street or alley at a greater speed than a moderate galt, or shall so negligently ride or drive any such animal as to cause such animal, or the vehicle thereto attached, to come in contact with, or strike and injury any person or property; or shall, leave any such animal standing in any street, any, or open lot, without being fastened or so guarded as to prevent its running away, or shall turn any such animal standing in any street, and, or conviction, be fined not less than five dollars for every such offense.

Sec. 5. OBSTRICTING PASSAGE ON STIBERS. Whoever shall, upon or near a street, or embartass the passage of vehicle, shall be deemed guilty of a misdemeanor, and, upon conviction, be fined not less than one dollar nor more than ten dollars for every such offense.

Sec. 6. Hircu Racks Any person who shall hitch any horse, mule, or other animal to any tree, post, block, fence, or other thing on Central street, between Third and Water streets, shall be deemed guilty of a misdemeanor, and inced not less than one dollar nor more than ten dollars for every such offense.

Sec. 6. Hircu Racks Any person who shall hitch any horse, indeed only one of the provided for.



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 $\protect\ensuremath{\text{\#:413}}$ Johnson County Star (Warrensburg, Missouri) · Sat, Jun 7, 1890 · Page 4

Newspapers

by Mancestry

https://www.newspapers.com/image/694571590

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-	Secretary.	
1	Concealed or Deadly Weapons.	1
1	The following ordinance in relation to	1
-	the carrying of concealed or deadly wea-	
1	pons was passed by the council at the	1
i	regular meeting Tuesday night:	1
1	Be it ordained by the Council of the	
١	city of Warrensburg as follows:	
1	Sec. 1. If any person shall within this	
1	city carry concealed upon or about his	1
	person any deadly or dangerous weapon	1
	or shall go into any church or place	1
1	where people have assembled for re-	1
-	ligious worship, or into any school room,	1
1	or place where people are assembled for	1
1	educational, literary or social purposes,	1
-	or to any election precinct on any	1
	election day, or into any Court room dur-	-
-	ing the sitting of court or into any other	1
1	public assemblage of persons met for any	1
1	lawful purpose than for Militia drill or	
	meetings called under the militia law of	1
	this state, having upon or about his per-	1
	son any kind of fire arms, bowie knife,	1
	dirk, dagger, slung shot or other deadly	
	weapons, or shall in the presence of one	1
	or mere persous, exhibit any such wea-	1
	pons in a rude, angry, or threatening man-	-
	ner or shall have or carry any such wea-	1
	pon upon or about his person when in- toxicated or under the influence of intox-	1
	icating drinks or shall directly or in-	1
	directly sell or deliver, loan or barter, to	1
	any minor without the consent of the	1
	parents or guardian of such minor he	1
	shall upon conviction be punished by a	1
	fine of not less than fifty or more	-
	than two hundred dollars or by imprison-	1
	ment not less than five days or more than	1
	six months or by both such fine and im-	1
	prisonment.	1
	Sec. 2. This ordinance shall take effect	1
	and be in force from and after its pas-	1
	sage and approval by the Mayor.	1
	Passed June 3, 1890.	1
	Approved June 5, 1890.	1
		1



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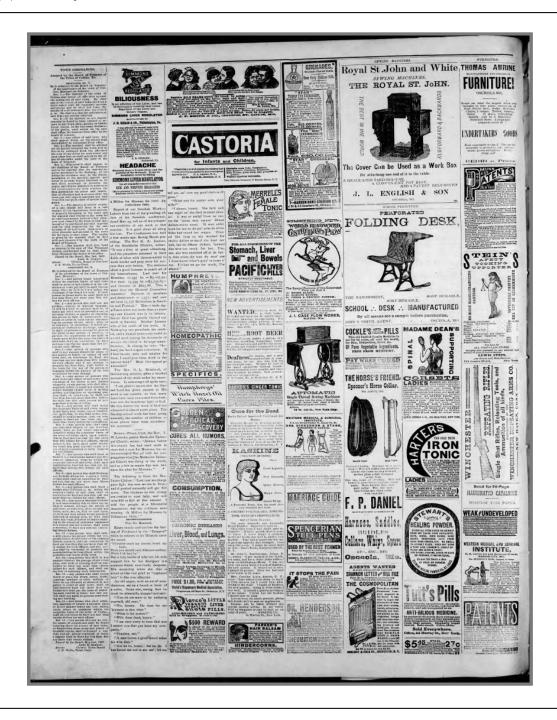
#:415

Osceola Advance (Osceola, Missouri) · Thu, Jul 7, 1887 · Page 4

https://www.newspapers.com/image/863087542

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Printed on Jun 25, 2023





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#:416

Osceola Advance (Osceola, Missouri) · Thu, Jul 7, 1887 · Page 4

Newspapers:

by ancestry:

https://www.newspapers.com/image/863087542 Printed on Jun 25, 2023





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Newspapers #:418

The Craig Weekly Gazette (Craig

#: $\frac{418}{1}$ The Craig Weekly Gazette (Craig, Missouri) · Wed, Oct 13, 1880 · Page 4

https://www.newspapers.com/image/859684459

Printed on Jun 25, 2023





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Newspapers

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#:419
The Craig Weekly Gazette (Craig, Missouri) Wed, Oct 13, 1880 Page 4

https://www.newspapers.com/image/859684459

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ORDINANCE No. 8-Carrying Concealed Weapons.

Be It Ordained by the Board of Aldermen of the city of Craig, Missouri, as follows:

Any person who shall within the corporate limits of said city of Craig. carry or have upon his person, any concealed weapon or weapons, shall be adjudged guilty of a misdemeanor, and shall upon conviction be fined in any sum not less than one dollar, nor more than ten dollars.

P. B. Cook, President.

C. H. Thayer, Mayor.

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Newspapers

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Newspapers #:421

Crawford Mirror (Steelville, Missouri) · Thu, Jul 27, 1882 · Page 1

https://www.newspapers.com/image/491577103

Printed on Jun 25, 2023





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#:422

Crawford Mirror (Steelville, Missouri) · Thu, Jul 27, 1882 · Page 1

Newspapers:

by Ancestry:

https://www.newspapers.com/image/491577103 Printed on Jun 25, 2023



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#:423

Crawford Mirror (Steelville, Missouri) · Thu, Jul 27, 1882 · Page 8

https://www.newspapers.com/image/491577327

by ancestry

Printed on Jun 25, 2023

Cuba Town Ordinancet.

[Continued from first page.]

Sec. 17. Whoever shall in the town of Cuba either directly or in directly expose to sale or sell intoxicating liquors or keep the doors of his house open for the purpose of selling or exposing liquor for sale on Sunday shall be deemed guilty of a misdemeanor and upen conviction thereof be fined not less than five nor more than one hundred dollars.

SEC. 18. Every person being the owner of a slut who shall permit the same to run at large while in heat or proud shall be deemed guilty of a misdemeanor and upon conviction be fined not less than one nor more than five dollars.

Sec. 19. This ordinance shall be in force and effect from and after its approval.

Approved May 24, 1882. JAS. A. GREEN, Chm'n. M. H. HELLYER, Clerk.

CITTATETIES

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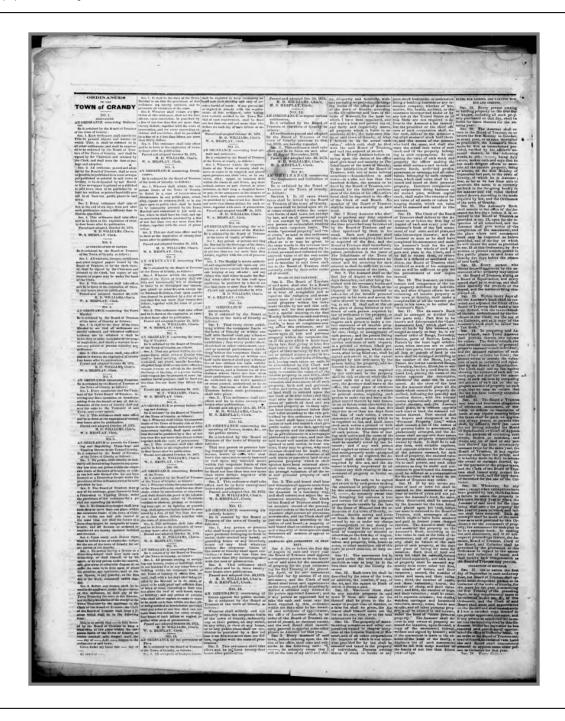
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Newspapers #:425

The Granby Miner (Granby, Missouri) · Sat, Nov 1, 1873 · Page 2

https://www.newspapers.com/image/862701906

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Newspapers by ancestry

The Granby Miner (Granby, Missouri) · Sat, Nov 1, 1873 · Page 2

https://www.newspapers.com/image/862701906

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MESPLAY, Clerk.

NO. 8.

AN ORDINANCE concerning the carrying of weapons.

Be it ordained by the Board of Trustees of the Town of Granby, as sollows:

Sec. 1. That any person within the corporate limits of the town of Granby who shall be found carrying, either openly or concealed, any pistol, metalic knuckles, slingshot, large knife, or any other offensive weapon (except an official in the lawful discharge of his duty, or a person having such weapon for the purpose of some immediate lawful purpose) shall be fined not less than five nor more than fifteen dollars.

Passed and adopted October 30, 1873. M. I. WILLIAMS, Chm'n. W. S. MESPLAY, Clerk.

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#:428

The Stockton Review and Rooks County Record (Stockton, Kansas) · Fri, Jul 1, 1887 · Page 1

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#:429

The Stockton Review and Rooks County Record (Stockton, Kansas) · Fri, Jul 1, 1887 · Page 1

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Newspapers

by Mancestry

https://www.newspapers.com/image/379709602

[SEAL] F. A. CHIPMAN, C. W. SMITH, City Clerk. gi gi Published July 1, 1887. ma ORDINANCE NO. 76. an W AN ORDINANCE PROHIBITING CARRYne ING DEADLY WEAPONS. sh Be it ordained by the Mayor and Councilmen of the City of Stockton, th up Kansas. Sec. 1 .- If any person shall carry uphu on or about his person any deadly or dangerous weapons, or shall go into any church or place where people have m th assembled for public worship, or into any school room or place where people have assembled for educational, literot ch ary or social purposes, or to any elecre tion on any election day, or into any court room during the sitting of court, 61 or into any other public assemblage of persons not met for any unlawful purth SO pose, or shall go upon the public streets or public places of the city having upon or about his person any kind of fire arms, bowie knife, dirk, dagger, sling shot or other deadly weapon, or ca 80 dr de shall in any of the places above named exhibit such weapon in a rude, angry or threatening manner, or shall directsh ly or indirectly, sell or deliver, loan or do barter to any minor, any such weapon without the consent of the parent or 110 guardian of said minor, he shall upon conviction be punished by a fine of not 80 less than ten nor more than fifty dolof lars. Provided, this ordinance shall pe not apply to peace officers of the city th or state. SEC 2.-This ordinance shall take effect el from and after its publication in The uj Rooks County RECORD. or Approved, C. W. SMITH, ti Mayor. Attest, F. A. CHIPMAN, ar of City Clerk.

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Newspapers

The Abilene Weekly Chronicle (Abilene, Kansas) · Thu, May 12, 1870 · Page 1

by ancestry https://www.newspapers.com/image/384017570

Printed on Jun 25, 2023

N ORDINANCE Relating to the Carrying of Fire Arms and other Deadly Weap-Be it ordained by the Trustees of the town of Abilene, REC. 1. That any person who shall carry, within the limits of the town of Abilene, or commons, a pistol, revolver, gun, musket, dirk, bowie-knife, or other dangerous weapon upon his or their person or persons, either openly or concealed, except to bring the same and forthwith deposit it or them at their house, boarding house, store room or resi-dence, shall be fined in a sum not less than ten dollars nor more than fifty dollars; and it shall be the duty of any town constable, or policeman of this town, to arrest and disarm any person violating this ordinance, and to deposit the nrms so taken with the captain of the town police, to be by him kept until he is, by the magistrate taking cognizance of the offense of carrying arms as aforesaid, authorized to deliver the same to the person or persons from whom the same shall have been taken. SEC. 2. Any and every person who shall be in violation of this ordinance, within the town of Abilene, or commons, and who shall refuse to deposit his or their arms with the constable or po-liceman as aforesaid, or shall resist any officer who may attempt to disarm him or them according to the provisions of section one of this obdinance, shall be imprisoned in the common gaol of the town not less than twenty-four hours nor more than ten days, and fined not less than \$10 nor more than one hundred dollars: Provided, that the provisions of this ordinance shall not apply to the constable or any officer of the town of Abilene, while in the discharge of their duties as such constable or policeman.

SEC. 3. That any person who shall intentionally discharge any pistol, revolver or gun, within the town of Abilene, in any street, alley, highway, lot, house or other place where the life or limb of any person could be endangered, shall be punished by a fine not less than ten dollars nor more than one hundred dollars.
SEC.4. This preimance shall take effect and be in force from the 20th of May 1870. T. C. HENRY, Chairman. Altest: O. L. BRINKMAN, Clerk.



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Newspapers

by Ancestry

https://www.newspapers.com/image/53607957

#:433 Arkansas City Weekly Traveler (Arkansas City, Kansas) \cdot Wed, May 20, 1885 \cdot Page 4

Printed on Jun 25, 2023





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#:435

The Beloit Gazette (Beloit, Kansas) · Thu, Sep 19, 1872 · Page 4

https://www.newspapers.com/image/418858064

Newspapers

by ancestry

Printed on Jun 25, 2023

Ordinance No. 5. An ordinance in relation to the carrying of fire-arms or other weapons. Be it ordained by the Mayor and Councilmen of the City of Beloit. Section 1. That any person who shall be found within the corporate limits of this city with any revolver, pistol, gun, sword, dagger, dirk or any other dangerous or deadly weapon concealed otherwise shall be deemed guilty of a misdemeanor; Provided, that this act shall not be construed in such a manner as to prevent any person or persons from carrying a gun or rifle through the street for the known and avowed purpose of hunting in the coun-200 try. Approved Sep. 9th, 1872. T. F. HERSEY, Mayor. e L. J. BEST, City Clerk.



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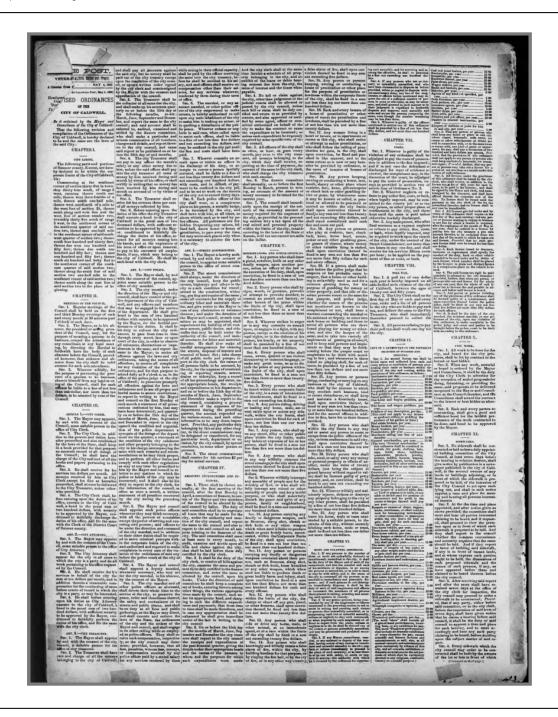
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 $\#:\!437$ The Caldwell Advance (Caldwell, Kansas) · Thu, May 4, 1882 · Page 2

https://www.newspapers.com/image/365795786

by ancestry

Printed on Jun 25, 2023





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 $\#:\!438$ The Caldwell Advance (Caldwell, Kansas) · Thu, May 4, 1882 · Page 2

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https://www.newspapers.com/image/365795786

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#:439 The Caldwell Advance (Caldwell, Kansas) · Thu, May 4, 1882 · Page 2

Newspapers

by Mancestry

https://www.newspapers.com/image/365795786

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ite	one hundred dollars.	116
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ne-	deadly or dangerous weapon, such	le
ort	as firearms, slung shot, sheath or	te
to	dirk knife or any other weapon	st
ab-	which when used is liable to produce	hi
the		sh
eet	cealed, within the corporate limits	ne
to	of the city, shall upon conviction,	
all	be fined in a sum not less than ten.	-
ty,	nor more than one hundred dollars.	
ıly	Sec. 11. Any person or persons	
113	carrying any deadly or dangerous	
the	weapons concealed about their per-	th
nst	son, such as firearms, slung shot,	tu
	sheath or dirk knife, brass knuckles	be
re-		of
ice	or any other weapon, which when	of th
as	used are liable to produce death or	as
his	great bodily harm and injury, shall,	th
aid	upon conviction be fined in a sum	pe
ete	not less than fifteen nor more than	or
ng	one hundred dollars for each and	dı
·ia-	every offense.	th
un-	Sec. 12. Any person who shall	in
rg-	within the limits of the city, dis-	
di-	charge or shoot off any gun, pistol,	m
me	or other firearms, shall upon convic-	ın
ind	tion thereof, be fined not less than	as or
be	one nor more than twenty-five dol-	6U
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Newspapers #:441

Border Ruffian (Coolidge, Kansas) · Sat, May 1, 1886 · Page 1

https://www.newspapers.com/image/274137116

Printed on Jun 25, 2023





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Newspapers #:4

Border Ruffian (Coolidge, Kansas) · Sat, May 1, 1886 · Page 1

https://www.newspapers.com/image/274137116

Printed on Jun 25, 2023

guilty of a misdemeanor,

CONCEALED DEADLY WEAPON.

Sec. 8. Any person or persons, other than the duly appointed and commissioned officers of this city, or officers of this county or State, carrying concealed deadly weapons, such as pistols, revolvers, slungshots, dirks or bowie-knives, within the corporate limits of the city, shall, upon conviction, be deemed guilty of a misdementar.

OPEN LEWDNESS AND DISORDERLY HOUSES.

Sec. 9. If any person shall be guilty of open lewdness or other notorious act of public indecency tending to debauch the public morals, or shall maintain or keep a lewd house or place of fornication, or shall keep a common, ill-governed and disorderly house, to the encouragement of idleness, gaming, drinking, fornication or other misbeliavior, or who shall keep and maintain a common bawdy house, or house of ill-fame, shall, on conviction, be deemed guilty of a misdemeanor.

DRUNKENNESS.

SEC. 10. If any person shall be drunk in any highway, street, or in any public place or building, or if any person shall be drunk in his own house, or in any private building or place, disturbing his family or others, he shall be deemed guilty of a misdemeanor, and upon conviction thereof shall be fined in any sum not exceeding twenty-five dollars, or by imprisonment in the calaboose or county jail for a period not exceeding thirty days. Prosecutions under this section must be commenced within thirty days after the said misdemeanor is alleged to have been committed.

WEAPONS TO MINORS.

SEC. 11. Any person who shall sell trade, give, loan or otherwise furnish any pistol, revolver or toy pistol, by which cartridges or caps may be exploded, or any dirk, bowie-knife, brass knuckles, slung-shot, or other dangerous weapon to any minor, or to any person of notoriously unsound mind, shall be deemed guilty of a misdemeanor, and shall, upon conviction before the Police magistrate, or any Justice of the Peace acting in such capacity, be fined not less than five nor more than one hundred dollars.

POSSESSION OF A MINOR

SEC. 12. Any minor who shall have in



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#:444 The Elk City Enterprise (Elk City, Kansas) · Fri, Mar 11, 1898 · Page 2

Newspapers

by ancestry

https://www.newspapers.com/image/367253373

Printed on Jun 25, 2023

[Published March 11th, 1898.] Ordinance No. 165. An Ordinance Prohibiting the Use and the Carrying of Fire Arms and Other Deadly Weapons. Be it Ordained by the Mayor and Councilmen of the City of Elk City, Montgomery County, Kansas.

SECTION 1. That any person within the corporate limits of said city of Elk City, who shall draw any pistol or other weapon in a hostile manner, or chall make any demonstration or threat hall make any demonstration or threat other weapon in a hostile manner, or shall make any demonstration or threat at using such weapon on or against any person, or any person who shall carry or have on his or her person in a concealed manner, or otherwise any pistol, dirk, bowie-knife, revolver, slung-shot, billy, brass, lead or iron knuckles, or any deadly weapon of any kind within the corporate limits of said city, shall be deemed guilty of a misdemeanor and on conviction thereof shall be fined in any sum of not less than five dollars nor more than one hundred dollars. Provided, that this ordinance shall not be so construed as to prohibit officers of the law from being armed. being armed. SEC. 2. Be it further ordained that all ordinances or parts of ordinances in any manner conflicting with this ordinance, be, and the same are, hereby repealed. SEC. 3. Be it further ordained that SEC. 3. Be it further organized that this ordinance shall be in full force and effect on and after its publication in the Elk City ENTERPRISE, the duly designated official paper of said tity published and of general circulation therein. Passed and appoved this 7th day of March, A. D. 1898. [SEAL.] J. A. BROWN, Mayor. Attest: John A. Logan, City Clerk. STATE OF KANSAS, MONTGOMERY COUNTY, CITY OF ELK CITY. CITY OF ELK CITY.)

I, J. A. Logan, City Clerk of Elk City, do hereby certify that the above and foregoing ordinance was read and considered by sections at a public meeting of the City Council of said city, held on the seventh day of March, A. D. 1898. And was duly passed section by section and then as a whole by said Council. In witness whereof I have hereunto subscribed my name and caused the seal of said city to be affixed thereto. fixed thereto. [Seal.] J. A. LOGAN, City Clerk.



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 $\ensuremath{\text{\#:446}}$ The Harper Daily Sentinel (Harper, Kansas) · Tue, Aug 23, 1887 · Page 2

Newspapers

by Mancestry

https://www.newspapers.com/image/419606234

Printed on Jun 25, 2023





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Newspapers #:447
The Harper Daily Sentinel (Harper, Kansas) • Tue, Aug 23, 1887 • Page 2

https://www.newspapers.com/image/419606234

Printed on Jun 25, 2023

son therewith. SEC. 11. That it shall be unlawful for to any person to be found drunk, or in a fin state of intoxication in any street, alley, public parks or other public place with-W in the incorporate limits of the city of Harper. ef SEC. 12. That it shall be unlawful for ps any person to carry any deadly or danin gerous weapon, such as fire arms, slung H shots, sheath or dirk knife, billies, brass or metal knuckles or any other gerous implement, which, when used, are liable to produce death or great bodily harm, within the incorporate limits of said city.

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Newspapers

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Newspapers #:44

The Citizen (Howard, Kansas) · Wed, May 22, 1889 · Page 3

https://www.newspapers.com/image/419099948

by ancestry

Printed on Jun 25, 2023

[Published May 22, 1889.] ORDINANCE NO. 72 An ordinance to prevent carrying concealed weapons and the discharge of firearms. Be it ordained by the Mayor and Councilmen of the City of Howard: Section 1. Any person who shall, within the corporate limits of the city of Howard have or carry concealed or partially concealed upon his or her personlany revolver, pistol bowieknife dagger, slungshot or other deadly weapon, shall, on conviction thereof, be fined in any sum not less than one dollar nor more than fifty dollars and costs. Provided, this section shall not apply to peace-officers of the city or state. The carrying of a weapon in a holster exposed to full view shall not be deemed a concealed or partially concealed weapon under this section. n Section 2. Any person who shall, within the corporate limits of the city of Howard, discharge any firearms, except by permission of the Mayor, or when mustered for drill or review or otherwise acting and any other wise acting any or otherwise acting f e n drill or review, or otherwise acting under the command, or by permission of some commissioned officer, or where done in selfdefense, or for the protection of gardens and yards from destructive animals, shall, upon conviction thereof, be fined in any sam not less than One nor more than Fifty Dold lars and costs. Section 3. This ordinance shall take effect et. and be in force from and after its publican tion once in the Howard DEMOCRAT. Passed May 16, 1889. Approved by me this 16th day of May, 1889. 9. R. F. GLENN, Mayor of the city of Howard. W. D. BURNS, City Clerk,



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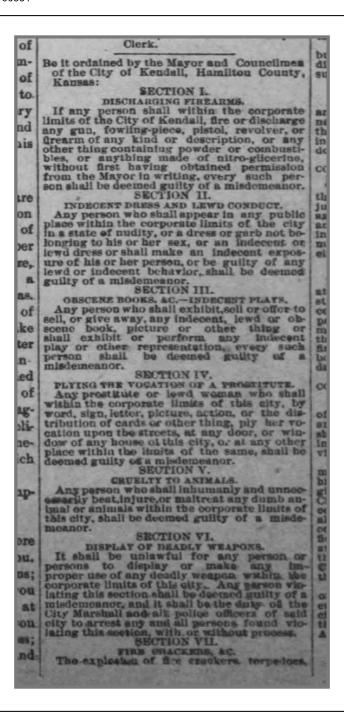
Case 8:23-cv-01696-CJC-ADS Document 21-2 Filed 11/03/23 Page 85 of 157 Page ID

#: 451 The Kendall Free Press (Kendall, Kansas) · Wed, Mar 23, 1887 · Page 1

by ancestry https://www.newspapers.com/image/379760351

Newspapers

Printed on Jun 25, 2023





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#:452 The Kendall Free Press (Kendall, Kansas) · Wed, Mar 23, 1887 · Page 1

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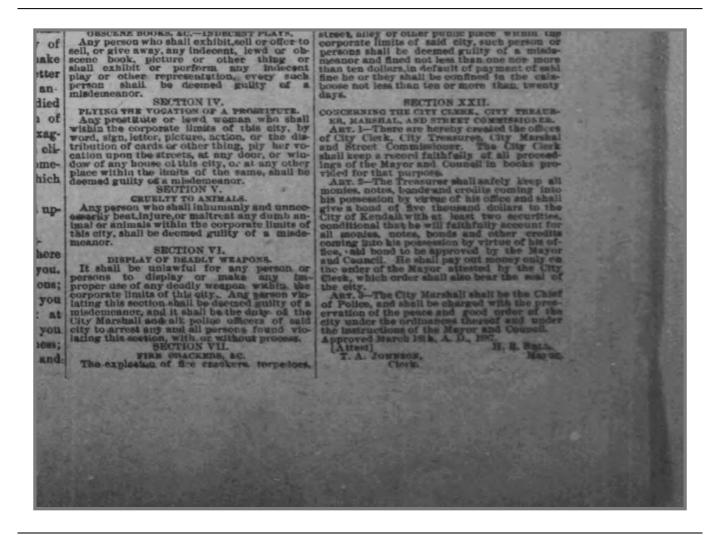
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#: 453 The Kendall Free Press (Kendall, Kansas) \cdot Wed, Mar 23, 1887 \cdot Page 1

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Newspapers #:45

Meade Globe (Meade, Kansas) · Sat, Nov 28, 1885 · Page 2

https://www.newspapers.com/image/420675083

Printed on Jun 25, 2023





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Newspapers #:456

Meade Globe (Meade, Kansas) · Sat, Nov 28, 1885 · Page 2

https://www.newspapers.com/image/420675083

Printed on Jun 25, 2023

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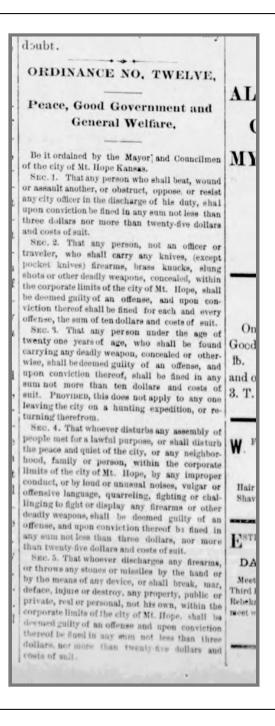
Newspapers

by Ancestry

#: $\frac{458}{1}$ The Mount Hope Clarion (Mount Hope, Kansas) · Thu, May 5, 1887 · Page 3

https://www.newspapers.com/image/478384879

Printed on Jun 25, 2023





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by Mancestry

#:459 The Mount Hope Clarion (Mount Hope, Kansas) · Thu, May 5, 1887 · Page 3

https://www.newspapers.com/image/478384879

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Sec. 6. That any tramp or any person found wandering, tramping, loafing or begging about, within the corporate limits of the city of Mt. Hope, without any visible means of support or honestly endeavoring to seek employment shall be deemed guilty of an offense and upon conviction thereof shall be fined in any sum not more than ten dollars and costs of suit. Sec. 7. That any person who shall be found drunk or intoxicated or who shall be gullty of any disorderly conduct on any public street or alley or in any public place, within the corporate limits of the city of Mt. Hope shall be ideemed guilty of an offense, and upon conviction thereof be fined in any sum not less than three dollars nor more than twenty dollars and costs of suit. SEC. 8. That any person who shall be found gambling, owning directing or conducting any game of chance or gambling device, or playing thereat, and any person who shall let, rent or permit his property to be used as a gaming house club room or place where any game of chance or gambling device is kept, conducted or allowed to be carried on, shall be deemed guilty of an offense and upon conviction thereof shall be fined in any sum not xceeding one hundred dollars and costs of suit. Provided this shall not apply to any game for social amusement, where no bets or charges are made and no stakes are played Sec. 6. That this ordinance shall be in full force and effect after its publication in the Mt. Hope Mentor one issue. Passed by the city council May 4th, 1887. E. J. LENHART, City Clerk. S. M. JOHNS, Mayor Published in the Mt. Hope Mentor May 5th, 1887.]



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Newspapers #:461

Scandia Journal (Scandia, Kansas) · Fri, Jan 5, 1894 · Page 8

https://www.newspapers.com/image/369072508

Printed on Jun 25, 2023





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Newspapers #:46

Scandia Journal (Scandia, Kansas) · Fri, Jan 5, 1894 · Page 8

by ancestry https://www.newspapers.com/image/369072508

Printed on Jun 25, 2023

return, they shall be deemed guilty of vagrancy, alleys and the city marshal shall forthwith arrest such ed, or person and upon conviction they shall be fined be en in any sum not exceeding Fifty (\$50.00) Dollars. Dolla SECTION 6. Every person who shall, within sum o the corporate limits of the city of Scandia, carry Every or have upon their person any concealed pistol, claim revolver. bowie-knife, dirk, sling-shot, so cla knuckles or other deadly weapon, shall upon consame viction be fined in any sum not less than Two cash. (\$2.00) Dollars, nor more than Fifty (\$50.00) of tak Dollars. Provided:-That any person engaged balan in a lawful occupation and of good moral characthe u ter, may, by the mayor, be granted a permit to be for carry such concealed weapons. becon SECTION 7. Every person who shall, within SEC the corporate limits of the city of Scandia. com-

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Newspapers**

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Case 8:23-cv-01696-CJC-ADS Document 21-2 Filed 11/03/23 Page 98 of 157 Page ID Newspapers

#:454 The Asheville Weekly Citizen (Asheville, North Carolina) · Sat, Jun 3, 1882 · Page 1

https://www.newspapers.com/image/61589420

by ancestry

Printed on Jun 25, 2023





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Newspapers

by Ancestry

The Asheville Weekly Citizen (Asheville, North Carolina) · Sat, Jun 3, 1882 · Page 1

https://www.newspapers.com/image/61589420

Printed on Jun 25, 2023

compelled to work upon the public streets for a period not to exceed five days for each offense.

SEC. 61. That if any person or persons are found carrying pistols, bowie-knives, sling-shots, billeys, or other deadly weapons (officers excepted) within the corporate limits of the town of Asheville, every person so offending shall for every such offense forfeit and pay a sum of ten dollars—one-half to the informer.

SEC. 62. Persons conducting gift enterprises, or persons establishing or controling

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Newspapers**

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Newspapers

by Ancestry

https://www.newspapers.com/image/61589427 #: 4.66 The Asheville Weekly Citizen (Asheville, North Carolina) · Sat, Jun 3, 1882 · Page 4

Printed on Jun 25, 2023





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Newspapers:

by Mancestry:

https://www.newspapers.com/image/348612058 #:468 The Lake Charles Echo (Lake Charles, Louisiana) · Sat, Jul 18, 1874 · Page 4

Printed on Jun 25, 2023





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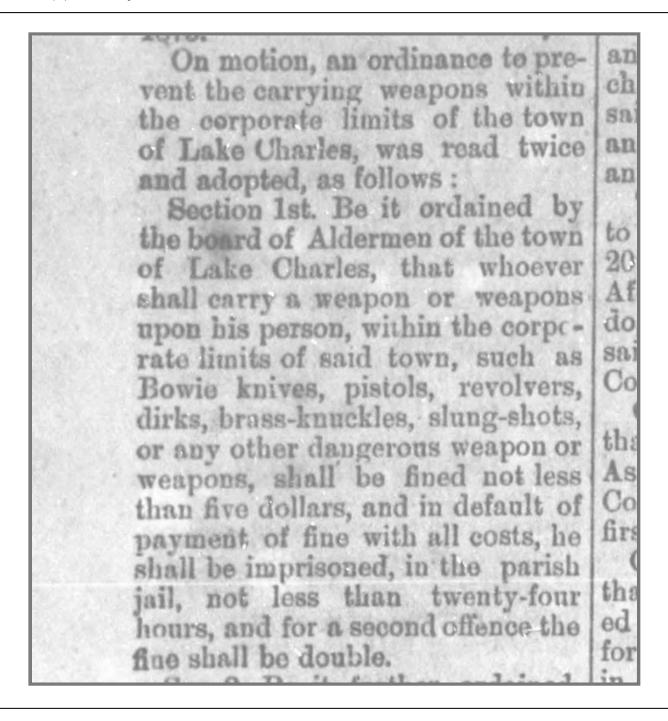
Case 8:23-cv-01696-CJC-ADS Document 21-2 Filed 11/03/23 Page 103 of 157 Page ID

#:469The Lake Charles Echo (Lake Charles, Louisiana) · Sat, Jul 18, 1874 · Page 4

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#:471 The Wellston News (Wellston, Oklahoma) · Fri, Feb 9, 1900 · Page 4

Newspapers:

by Mancestry

https://www.newspapers.com/image/659023288

Printed on Oct 19, 2023





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#:472 The Wellston News (Wellston, Oklahoma) \cdot Fri, Feb 9, 1900 \cdot Page 4 Newspapers by ancestry

https://www.newspapers.com/image/659023288

Printed on Oct 19, 2023

sum not exceeding ten dollars. sio Section No. 7. That any person who per shall in this town draw any pistol or EE. other wearon in a hostile manner, or Dre nd shall make any threats or demonstra-118tions of using any such weapons on or of against any person, or any person who fine shall carry or have on his or her person ed. nor in a concealed or unconcealed manner nd 50within this town, any pistol, dirk in a rid bowie knife or other deadly weapon, or of any person who shall within the town re, offi tbwhile in a state of intoxication, any iid cha his or her posession any pistol, bowie nhknife or other deadly weapon, shall tov deemed guilty of an offence and fined in te, and any sum not less than one dollar nor mten provided; that ad more than ten dollars, son this section shall not be so construed as ed dv. he to prevent officers of the law from being be o armed while on duty and not in a state of be f of intoxication. dol Section No. 8. That any person who shall in this town throw any ball, stone



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Newspapers

#:474 Lawrence Democrat (Lawrenceburg, Tennessee) · Fri, Jul 26, 1895 · Page 4

by ancestry https://www.newspapers.com/image/174660388

Printed on Jun 25, 2023





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Newspapers

by Mancestry

https://www.newspapers.com/image/174660388 $\ensuremath{\text{\#:475}}$ Lawrence Democrat (Lawrenceburg, Tennessee) · Fri, Jul 26, 1895 · Page 4

Printed on Jun 25, 2023

rmit in nement control or bois- noyance e deem- id upon as than rs with	all cost. Sec. 18. Be it further ordained. That it shall be unlawful for any person to earry about their person any pistol, bouie knife, sling shot, brass knucks, dirk, sword, loaded cane, stilletto, razor or other deadly wapon in this Corporation, and	TO SHELL DO NOT
d. That	it is hereby made the duty of the City Marshal or other officer wlo	100000000000000000000000000000000000000



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on	sees or knows of any person carry-	in
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	carrying any of the aboved named	4120000
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127799	Section shall not apply to Marshals	
	Sheriffs or other officer while on	
v	duty	16

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#:478 The Perry Daily Times (Perry, Oklahoma) \cdot Sat, Feb 2, 1895 \cdot Page 2

by ancestry

Newspapers

https://www.newspapers.com/image/662973702

Printed on Jun 25, 2023

An Ordinance prohibiting the carrying of concealed weapon and fixing the punishment therefor,

Be it ordained by the mayor and councilmen of the city of Perry. Section 1. It shall be unlawful for any person in the city of Perry to carry concealed on or about his person, saddle or saddlebags, any pistol, revolver, bowie kuife, dirk, dagger, razor, slingshot, sword, cane, spear, metal knuckles or any other kind of knife or instrument manufactured or sold for the purpose of defense except in this ordinance provided.

Sec. 2. It shall be unlawful for any person in the corporate limits of the city of Perry to carry upon or about his person any pistol, revolver, bowie knife, dirk kuife, loaded cane, billy, metal knuckles or any other offensive or defeasive weapon, except as in this article provided.

Sec. 3. It shall be unlawful for any person within the corporate limits of the city of Perry, to sell or give to any minor, any of the arms or weapons designated in sections one and two of this article.

Sec. 4. Public officers while in the discharge of their offictal duties or while going from their homes to their place of duty or returning therefrom shall be permitted to carry arms, but at no other time and under no other circumstances, provided, however, that if any public officer be found carrying such arms while under the influence of intoxicating drinks, he shall be deemed guilty of a violation of this ordinance as though he were a private person.

Sec. 5. Persons shall be permitted to carry shot guns or rifles for the purpose of uniting, having them repaired, or for killing animals, or for the purpose of using them in public musier or military drills or while traveling or removing from one place to another, and not otherwise.

Sec. 6. It shall be unlawful for any person to point amy pistol or any other deady weapon, whether loaded or not at any other person or persons either in anger or otherwise.

Sec. 8. All ordinances or parts of ordinances in conflict with the provisions of this ordinance shall take effect and be in force from and after its passage approved and publication. Approved this 23 day of Jan. 1895. (ATTEST)

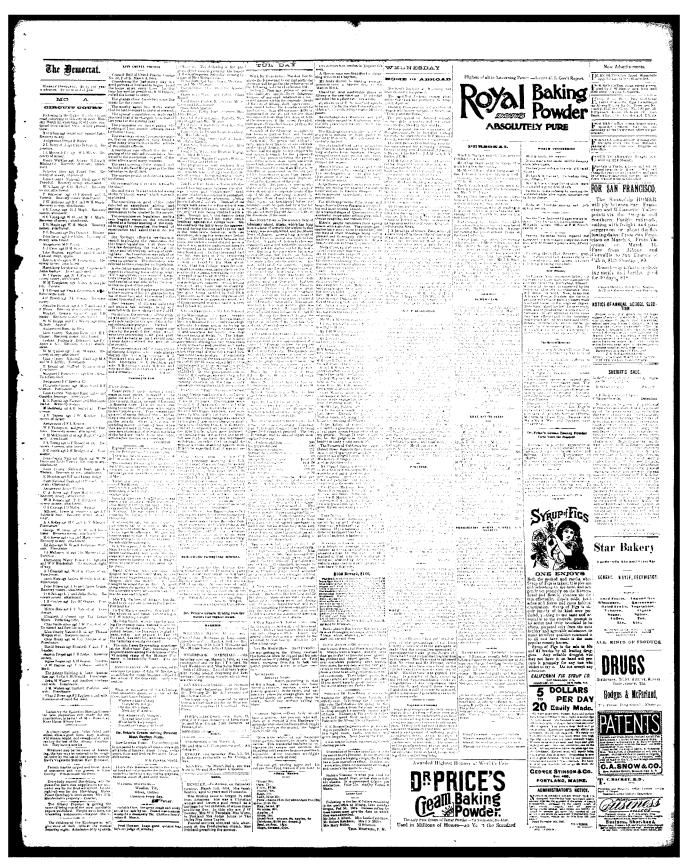
(ATTEST)

W. A. Stens, G. W. PURSELL, City Clerk. BUSINESS LOCALS



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 $\#: \underbrace{482}_{\text{Santa}}$ Fe Weekly Sun (Santa Fe, New Mexico) · Sat, Aug 15, 1891 · Page 4

Newspapers.

by Mancestry.

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Printed on Oct 19, 2023

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7	CHAPTER VIII.	all pe
	DEADLY WEAPONS.	instr
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	of the law in the discharge of his	labor
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ias	Sec. 2. Deadly weapons, with- in the meaning of the preceding	. 1
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	and all kinds and classes of weapons	- 1100
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ant	and instruments, by whatever name they may be called, by which a dan-	113
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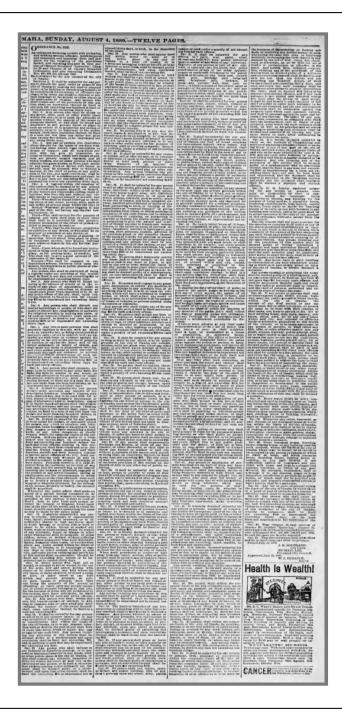
#:486 Omaha Daily World-Herald (Omaha, Nebraska) · Sun, Aug 4, 1889 · Page 12

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be imprisoned not exceeding thirty days. r SEC. 10. It shall be unlawful for any person to wear under his clothes, or concealed about his person, any vistol or revolver, colt, billy, e slungshot, brass knuckles or knuckles of lead. S dirk, dagger, or any knife resembling a bowie 0 knife, or any other dangerous or deadly weapon within the corporate limits of the city g of Omaha. And any person guilty of a violat tion of this section shall, on conviction, be e fined not exceeding one hundred dollars for each and every offense; nothing in this secr. tion, however, shall be so construed as to pree vent the United States marshals and their e deputies, sheriffs and their deputies, regular or special police officers of the city, from care rying or wearing such weapons as may be deemed necessary in the proper discharge of d their duties. Provided, however, if it shall be d proved from the testimony on the trial of any such case, that the accused was, at the time of d carrying any weapon as aforesaid, engaged in S the pursuit of any lawful business, calling or employment and the circumstances in which e he was placed at the time aforesaid were such as to justify a prudent man in carrying the e weapon or weapons aforesaid, for the defense of his person, property or family, the accused e shall be acquitted. Whenever any police officer shall make an 0 arrest of a person having concealed on or about his person any weapon or weapons, as specified in this section, it shall be such ofduty to take from such person arrested the weapon or weapons found upon him at the time of his arrest, and to retain the same, to abide such order concerning the same se may he made by the police indee

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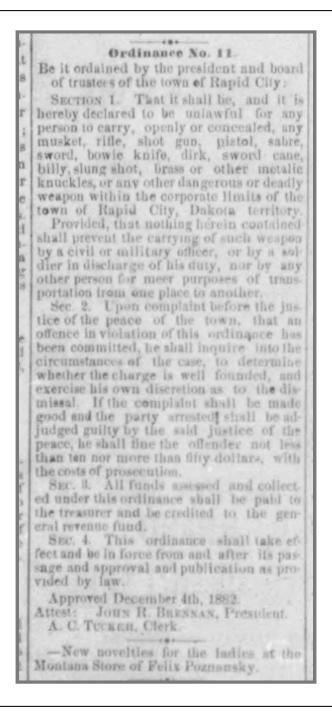
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Newspapers

The Black Hills Weekly Journal (Rapid City, South Dakota) · Fri, Dec 8, 1882 · Page 1

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Arizona Daily Star (Tucson, Arizona) $\,\cdot\,\,$ Sat, May 19, 1883 $\,\cdot\,\,$ Page 3

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492

Arizona Daily Star (Tucson, Arizona) $\,\cdot\,\,$ Sat, May 19, 1883 $\,\cdot\,\,$ Page 3

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exceeding six months or be en in such fine and imprisonment. alty who Sec. 15, If any person shall within the corfense eath, porate limits of the city of Tucson carry connot le time cealed upon his person any gun, pistol, bowiedolla shall knife, dagger or other deadly weapon, he shall SE nours be deemed guilty of having committed a misdeother meanor and upon conviction thereof shall be or bu d the fined in any sum not exceeding three hundred feet is the dollars or be imprisoned in the County or City missi ne to jail for any period of time not exceeding six Fire months or be punished by both such fine and dolla n adimprisonment; provided that this section shall of the ing th not be construed to apply to sheriffs, conng of same stables or police officers, when exercising their SE pses. legitimate duties. m the in al Sec. 16, If any saloon, gambling house, kept grave house of prostitution, dance house keeper or provesse n the prietor of any place wherein intoxicating or f the pena

Newspapers"

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Newspapers by Ancestry

#: $\frac{494}{1}$ The Galveston Daily News (Galveston, Texas) · Thu, Aug 28, 1873 · Page 4

Printed on Jun 25, 2023

https://www.newspapers.com/image/24064306

N ORDINANCE (No. 18) Regulating the keeping and bearing of deadly weapons ÍR Be it ordained by the City Council of the city nd. of Calveston: of Caleston:

Section 1. That any person carrying on or about his person, saddle or vehicle, within the corporate limits of the city of Galveston, any pistol, dirk, dagger, slung-shot, swordcane, spear, brass-knuckles, bowie-knife, or any other kind of knife manufactured or sold for the purposes of offense or defense, or carried for purposes of offense or defense, unless he has reasonable grounds for fearing an unory on, 1118 rd. lor for the purposes of offense or defense, unless he has reasonable grounds for fearing an unlawful attack on his person, and that such attack shall be immediate and pressing, or unless having or carrying the same on or about his person for the lawful defense of the state of Texas or the city of Galveston, as a militiaman in actual service, or as a peace officer or policeman, shall be fined in a sum of not less than twenty-five dollars nor more than one hundred dollars, and in default of payment thereof shall be confined in the jail for a period not less than ten days nor more than three months, and whilst so confined shall be required to work on the streets of said city, or any public work under the control of the City Council for the period of such confinement; provided, that this section shall not be so construed as to prohibit any person from keeping or bearing arms on his or her premises, or at his or her place of business, nor to prohibit sheriffs, their deputies, or other revenue officers, or other civil officers, from keeping or bearing arms whilst engaged in the disphare of their folicial divises nor led ·is re. ng h. to er-OW on an deurrer UB ug ky from keeping or bearing arms whilst engaged in the discharge of their official duties, nor to prohibit persons traveling through the city of Galveston from keeping or carrying arms he of Gaiveston from keeping or carrying arms with their baggage.

SEC. 2. That any person charged under the first section of this act, who may offer to prove, by way of defense, that he was in danger of an attack on his person, or unlawful interference with his property, shall be required to show that such danger was immediate and pressing, and was of such a nature as to alarm a person of ordinary courage, and that such weapon so carried was borne openly and not concealed beneath the clothing; and if it shall apper that this danger had its origin in a difficulty first commenced by the accused, it shall not be condito Md ıu. 984 or demenced by the accused, it shall not be considered as a local defense.

SEC. 3. That this ordinance shall take effect it, int ns and be of force on and after its due publicamtion as prescribed by the city charter. Approved August 19th, 1873. C. W. HURLEY, Mayor. B & in tal C. C. ALLEN, Clerk. aug20DIDt 3m

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11.2



N ORDINANCE (No. 19)

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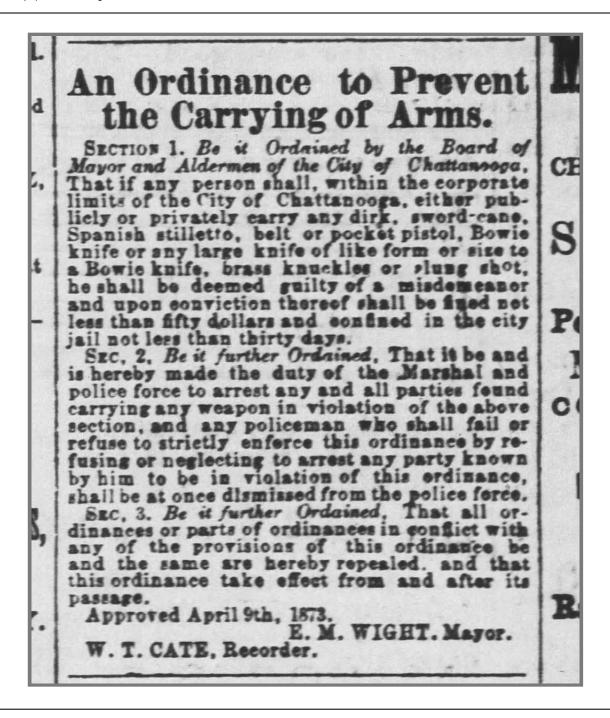
#:496 The Daily Times (Chattanooga, Tennessee) · Thu, Apr 24, 1873 · Page 1

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Newspapers

by Mancestry

#498 Nebraska City News (Nebraska City, Nebraska) · Wed, Jul 7, 1869 · Page 3

https://www.newspapers.com/image/730567433 Printed on Jun 25, 2023

Prohibiting the carrying of Fire Arms and Concealed Wenp-SECTION 1. Be it ordained by the Common Council of Nebraska City, That it shall be, and it is hereby declared to be unlawful for any person to carry openly or concealed, any musket, rifle, shot gun, pistol, sabre, sword, bowie knife, dirk, sword cane billy, slung shot, brass or other me talic knuckles or any other dangerous or deadly weapons, within the cor-porate limits of Nebraska City, Neb.; Provided, that nothing herein contained shall prevent the carrying of such weapon by a civil or military officer, or by a soldier in the discharge of his duty, nor by any other person for mere purposes of transportation from one place to another.

SEC. 2. Upon complaint before the Mayor that an offence in violation of this ordinary has been supposed. of this ordinance has been committed, he shall inquire into the circumstances of the case to determine whether the charge is well founded, and exercise his own discretion as to the dismissal thereof. If the complaint shall be made good and the party arrested shall be adjudged guilty by the Mayor, he shall fine the offender not less than twenty dollars and not more than one hundred with the costs of prosecution. Sec. 3. All funds assessed shall collected under this ordinance shall be paid to the Treasurer, to be credited to the Police fund. Sec. 4. This ordinance shall take effect and be in force from and after its passage, approval and publication Attest: W. E. DILLON. J. DAN. LAUER, Mayor. City Recorder. At a regular canclave of Mount



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Case 8:23-cv-01696-CJC-ADS Document 21-2 Filed 11/03/23 Page 134 of 157 Page ID #:500 The State Journal (Jefferson City, Missouri) · Fri, Apr 12, 1878 · Page 2

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#:501_The State Journal (Jefferson City, Missouri) · Fri, Apr 12, 1878 · Page 2

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https://www.newspapers.com/image/39937952

#:503 The Independent Gazetteer (Philadelphia, Pennsylvania) · Sat, Apr 20, 1793 · Page 1

Printed on Oct 29, 2023





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#: 50.4The Independent Gazetteer (Philadelphia, Pennsylvania) · Sat, Apr 20, 1793 · Page 2

Newspapers.

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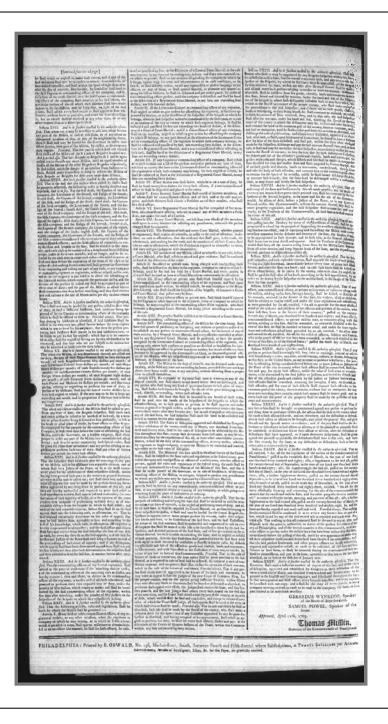
Case 8:23-cv-01696-CJC-ADS Document 21-2 Filed 11/03/23 Page 139 of 157 Page ID

#:505 The Independent Gazetteer (Philadelphia, Pennsylvania) · Sat, Apr 20, 1793 · Page 4

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#:506 The Independent Gazetteer (Philadelphia, Pennsylvania) · Sat, Apr 20, 1793 · Page 4

Newspapers

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https://www.newspapers.com/image/39937955 Printed on Oct 29, 2023

ch ars of ry in e- ot	above three hours under arms at any one time, without allowing them a proper time to refresh themselves. Article XVI. No company or regiment shall meet at a tavern on any of the days of exercise, nor shall march to any tavern before they are discharged, and any person who shall bring any kind of spirituous siquors to such place of training, shall forfeit such siquors to brought, for the use of the poor belonging to the ward, district, or township, where such offender lives. Article XVII. All fines that shall be incurred by any breach of these rules,	ments, fale of fuch of fuch of commo term ne every f
or	shall be paid into the hands of the Inspectors of the brigades to which the	arms as



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Newspapers by Mancestry #:508 The Weekly Clarion (Jackson, Mississippi) \cdot Wed, Mar 13, 1878 \cdot Page 6

https://www.newspapers.com/image/895126985

Printed on Jun 25, 2023

LAWS OF THE STATE OF MISSISSIPPI [PERKISSER BY ACTROBITE.] Surpox 1. Be stemated by the Legislature of the State of Mississippi, That any person, not being threatened with, or having good and sufficient reason to appealed an atlant, or having good and sufficient reason to appealed an atlant, or having you are personally and the surport of the personal property of the personal of any personal of the based of the personal persona

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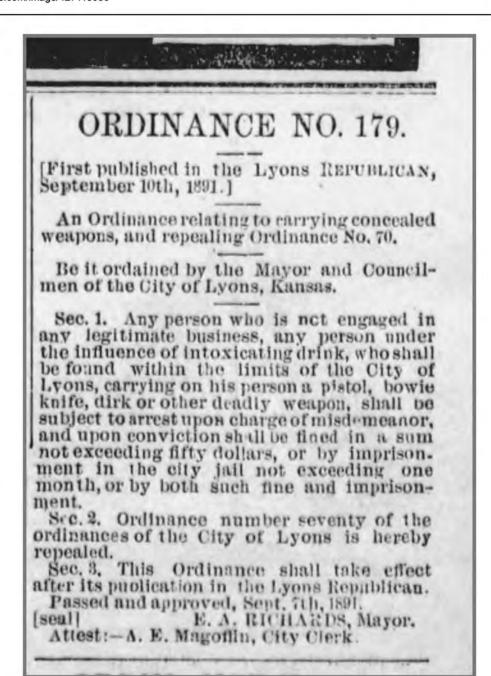
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Newspapers by Mancestry #:510 The Lyons Republican (Lyons, Kansas) · Thu, Sep 10, 1891 · Page 4

https://www.newspapers.com/image/427118938

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#:512K County Democrat (Blackwell, Oklahoma) · Thu, Aug 23, 1894 · Page 8

by € ancestry
https://www.newspapers.com/image/604120328 Printed on Jun 25, 2023

TOWN ORDINANCE NO. 21.

As Ordinance regulating and prohibiting

the carrying of deadly weapons: Be it ordained by the Board of Trustees of

the town of Blackwell;

SECTION I:—It shall be unlawful for any person within the corporate limits of the town of Blackwell to carry concealed on or about his person, saddle, or saddle bags, any pistol, revolver, boule knife, dirk, dagger, slung shot, billy, metal knucks, sand bag, or any other kind of knife or instrument manufactured or sold for the purpose of define except as in this ordinance provided.

SECTION 2:—It shall be unlawful for any person in the corporate limits of the town of Blackwell to carry upon or about his person any pistol, rovolver, boule knife, dirk knife, loaded cane, billy, metal knuckles, or any other offensive or defensive weapon except as in this ordinance provided.

SECTION: 3-Public officers, while in the discharge of their duties, or while going from their homes to their place of duty, or returning therefrom, shall be permitted to carry arms, but at no other time and under no other circumstances. Provided, howeverthat if any public officer be found carrying such arms while under the influence of interesting drinks, he shall be deemed guitty of a violation of this ordinance as though he were a private person.

SECTION 4: Persons shall be permitted to carry shotguis or titles for the purpose of building, buying them repaired, or for killing annimals, or for the purpose of using the same in public master or millitary drills, or while traveling or moving from one place to another, and not otherwise.

SECTION 5:-It shall be unlawful for any person to point any pistol revolver, shall gun or life, whether loaded or not, at any other person or persons either to anover or otherwise.

SECTION 6:—Any person conting the processor of any of the forgoing sections, shall upon conviction, by adjudged guilty of a prochamation and by purished by a flow of not less than two declars and costs, nor more than two declars and costs, nor more than two declars and costs, nor more

milled notificated the and costs are point
with PLON To-This ordinates what he in
full force and effect has days office his publication in the figure of transitions
Provid Audiol 5th 5-94

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 $\#: 514 \atop \text{Wallace County Register (Wallace, Kansas)} \cdot \text{Sat, Dec 24, 1887} \cdot \text{Page 7}$

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#:516Dade County Advocate (Greenfield, Missouri) · Thu, Jan 21, 1886 · Page 4

by € ancestry

https://www.newspapers.com/image/587532621 Printed on Jun 25, 2023

Ordinance No. 30. Additional Penal Ordinance - Dead. ar Dangerous Wespons-Malinous Mischief-Shop Lifting. Be it ordained by the Board of A men of the City of Greenfield as then of the City of Greenfield as follows:

Secritor i. If our present shall can't removal of upon or about his person, and deadly or their gerous weapon, or shall go time any element in place where project loss a assembled for refusers weapon, or shall go time any element in place where project loss a assembled for refusers weapon and a project of the electronal. There is resolated in refuser to each interpretary or so and purposes, or to any electronal interpretary and project of the electronal interpretary and project of court. In the are the electron of Municipal, or toto any Court resolution of the electron of tollows: be runished by both such fore and impliere ment.

Suction III. Every person who shall within concert about his person any article of personal property belonging to another, with minor to surveit the same to his own use, no shall within the same, as from any middle house any porsecutive sty and his own, or shall be guilty at face pather thereby and his own, or shall be guilty at face pather thereby and his own, or shall be guilty at face pather thereby and his own, or shall be guilty at face pather thereby and his own, or shall be guilty at face pather thereby and his own, or shall be reported in the sum and expecting one Hundred Hollows as sum and expecting one Hundred Hollows. In any sum not expecting six manths or may be pure island by both such fine and imprisonment.

Surpost IV. This orelizance shall be in interfered and effect from and after its possage.

Passeri and approved Jamany the less.

Will B. RIWILS, Mayor.

Attest, Datner Hort, City Clerk.

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Exhibit 47

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 $\#:\!518$ The Brooklyn Union (Brooklyn, New York) \cdot Thu, Aug 21, 1873 \cdot Page 1

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#: 519 The Brooklyn Union (Brooklyn, New York) \cdot Thu, Aug 21, 1873 \cdot Page 1

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#: 520 The Brooklyn Union (Brooklyn, New York) \cdot Thu, Aug 21, 1873 \cdot Page 1

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or fire any gun or other firearm or rock-blast in any public street, alley, or place within the builtup portions of said city, where any human life may be imperilled. SEC. 174. That no person shall sell, loan, or give to, or allow to be taken by any other person, any fire-arm, or other deadly or dangerous weapon, when there shall be any reason for such named person to think or believe that any danger to life may illegally result from the giving, loaning, selling, or from the und of such weapor. SEC. 1.5. That no large, or church bell shall be rung or tolled at any funeral in said city without a permit therefor from this Board, nor shall such bell be rung or tolled at any other time therein to the prejudice or peril of the life or health of any

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Case: 23-4356, 01/20/2024, DktEntry: 26.8, Page 185 of 278

Exhibit 48

Prohibits Class
1-gislation, it being contended that the
feature which allows persons of good charscier and peaceable baoits, under certain
contingencies, to be exempt from the peualues of the law, is legislation in (avor of a

class.

The decision rendered by Julge Henry Brannon, who present sustained the law. As the law is one which has universally net with puber lavor, and one that has croked eloquent enlogics from the bench in various parts of the State, your correspondent called upon Judge B anson with a request that accopy of the decision be intuited for publication a favor that his Honor politically granted. It is clear, concept, and will deathly be secretary as templated.

dectiren as toneluaise.

I herewith appears of the twitten as templates. The hebit of terrying deadly weapons I at herems so nevertent and heriful, that the legislature, regarding the old statute in fluctat, rescel at act in 1821, forbidding a person to carry about his person any revolver or other pistol, dark, bowiestife, razor, along shot, billy, metallic or other false knuckles, or any other dangerous or deadly weapon of like kind or character.

acter.

In this case it is arged that this act is yold, because in volation of the Second Amendment of the Pederal Constitution, which provides that "a well regulated militarian being necessary to the security of a free State, the right of the people to keep and bear some shall not be infringed," and also because it grants the right to carry weapons for self defense only to persons who are quiet and peaceable citizens of good character and standing, and thus highlights the fundamental Principle.

who are quiet and peacesble citizens of good character and standing, and thus Totalica the Businational Principle that all citizens stand equal before the law; and violates that provision of the Fourteents ascending to which shall abridge the privileges or immunities of citizens, or deay to any person within their pursable into the equal protection of the laws."

It is a very grave act for a court to overshow and offect as act of the Legislature, and should be done only when its unconstitutionality is manifest. Where the resultance to the Constitution is undoubted, the padge must yield to that high duty of respecting that highest law, the will of the people expressed in the Constitution, rather than the will of the Legislature; but never where he is doubtful, and all doubts go in farce of the set. All courts hold this doubtine. Dridges v. Shalferous, b. W. Va.

Is it the right of the criticen to wear ever where he is combital, and all doubts
on the fact. All courts hold
to this subject, it would not grant the right
to beer arms such as those produbined by
the set and the remarks above would an
start the right of the citizen to wear

Indige Brannon's Decision on This Subject.

HIS CONCLUSIONS VERY SWEEFING.

The Law Recognizes No Difference in Prohibited from The Practice.

Practice.

Brendsmon, W. V. A., October 12—At the late term of the Circuit Court of Updated county, a young man by the name of Long was brited on the processing about the property of the county, a young man by the name of Long was brited on the practice of the protection was that Long was brited on the practice of the protection was that Long was been going along the public highways with a revolver in his hand.

The declares proved that Long was been going a long the public highways with a revolver in his hand.

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The declares proved that Long was been going a long the public highways with the several public highways with the several public highways with the several that part of the evidence realing to the carried was been declared to the public highways with the several public highway with the several public highway has

instending over bum, and that

He Carried the Weapon
in self-de'en-e, and dispensing with proc
of character. The set admits the man
festure, the right to carry for self defense
but sids the condition of good character
but this latter provision's not so intensit
by connected with the folf defense provision that it may not be separated from it
and the self defense clause stand independent
of it and be executed without if
Cooley says. "A statute may contain
some unconstitutional provisions, and ye
the same set may contain other useful
at distallary provisions not obtorouns for
any just constituted exceptions. It would
be not not set that all past principles a
constitutional law to adjudge these errect
the same act but not connected will
be dependent on others will
are unconstitutional. Where therefore, a
just of a statule is unconstitutional, the
fact does not anthorize the courts to de
clare the remainer void, unless all the
previous are connected to subject malter
ferendent on each other, operating to
gether for the same pairpore, or otherwise
accounted together in meaning that
cannot be presumed the Legislature would
have passed

The constitutional and unconstitutions
provisions may even be in the same see

The one Without the Other. The constitutional and unconstitutional provisions may even be in the same section, and yet be perfectly distinct and separable, so that the first may stand through the last fall. The point is not whether they are contained in the same section; for the distribution into section: is purely stitificial, but whether they are section; for the distribution into section: is purely stitificial, but whether they are section; for the distribution into section: is stressed in substance. If, when the unconstitutional portion is stressed into display and instances in the unconstitutional portion is stressed out, that which remains is complete it result and capable of being executed it sell under provide an executed, it must be sustained."

The Fourteenth Amendment does no apply. The right to carry the weapon prohibited by this act is not a "privalege" or "immunity" within its meaning, on does it deny the equal protection of the law. It is likely not designed to apply to the right to bear arms, for the other smeadment applies to that subject, and there is no need for this as to this subject. Indicate the other objects in view a discussion of which would make this own on too look of which would make this own on too look. The constitutional and unconstitutiona

It has other objects in view a discussion of which would make this opinion too long but if it

Could be at 411 Applied

Exhibit 48 Page 156 Case 8:23-cv-01696-CJC-ADS Document 21-2 Filed 11/03/23 Page 157 of 157 Page ID #:523

sbroad the entill and insidious orms pro-labited by this act. Or does the second amendment only guarantee the right to hear large same, ston as are needed in war and in defense of liberty against arbitrary power? Clearly the latter only. In days of tyranny long 250, when non archical power sought subarenesway and to trample down freedom, history tells us that one of its favorite methods was the

down freedom, history tells us that one of the favorite methods was the Disarming of the People
a to wrenching from their hands and homes those aims useful and effective in defense of liberty and dangerous only to tyrants. In this free country that amendment was incorporated to avoid the dangers of the past. Another reason for its adoption was this: Standing arhines had been engines of opposed in the past, and American sentiment was opposed to them, and as a substitute reliance was placed on the circum utilitia, and to render it efficient it was desirable to train it to the use of aims common in war. The intimate connection in the ammendment of this provision about learning arms with the language, 'a well regulared militia being necessary to the security of a free state," shows that military efficiency and ropular liberty were in the mind of its first best the tight of the officer to keep at his home and premises arms ordinarily used in war, and has no reference to enail wayons which may be included in the pecket and first seen when drawn to do their deadly work. The lives of the project of the project of the law, and this act has

In view. The post of the protection of the law, and this act has

These High Objects,

In view. The pistol, the bout-kinde, the sulery, the slung shot, the billy and the knuckles are the wespons of the ruffina and law breaker, are used in the into or affrey, are dangerous in moments of anger or intoxicction, and from them a vast amount of murder, bodry injury and family distress arise, and from them many a bitter tase has flowed. Certainly it was never intended by the constitution to prohibit the legislature from protecting the lives of the people and the public peace from their granest fores; it was not intended to without the lounds of prudence and usefulness the bearing of these wespons. It restainly can not be consetted into a hienne to the evil disposed to make their persons walking arsena's to run rampant over the peace of the State, and disarm the Legis'aiure of power to regulate or check it. Such a construction would make the Constitution desend tawlesses, tumalt and anarchy, sod energial law, order and jubic security. I cannot vield to this experious construction. The construction of law must be ressonable. The act is we and salutary, is doing good in this State, and the courts.

The great law writer Bishop, in his with on elatitory or mess, ansains this yiew.

State, and the courts

State, and the courts

The great law writer Bushop, in his wirk on elatitory crimes, sustains this yiew, peaking of this clane in the Federal Constitution, he says:

"As to its interpretation, if we look at the question in the light of judicial reason, without the aid of apecido authority, we stall be led to the conclusion that the provision protects only the right to keep such "arms" as are used for purposes of war in distinction in mithose which are employed in quarrel, brawls and figure the weep meadened individuals, since such only are properly known by the name of "arms," and such only are adapted to oromote "the security of a free State". In the manner the right to "bear" arms in fers merely to the military way of using them, not to their use in braward or affray in Georgis and Kentucky such ness have seen held wood, but in Arkansas, Alabama Tennesses and Pennetrania, they have been sortsined, and E.-hop, says the Arkansas doctrine is approved renerally by American courts. Remember that this act recognizes the right to keep and carry a pistol shout ore's developed to repair them, and from home to a place of repair home, and from home to a place of repair

Place of Parchase home, and from home to a place of repair and back sgam, and only prob bits their carriage on the premises of others and in Case 8;23-cv-01696-CJC-ADS Document 21-3 Filed 11/03/23 Page 1 of 21 Page ID #:524 1 ROB BONTA Attorney General of California MARK R. BECKINGTON 2 R. MATTHEW WISE Supervising Deputy Attorneys General TODD GRABARSKY 3 4 JANE REILLEY LISA PLANK 5 ROBERT L. MEYERHOFF Deputy Attorneys General State Bar No. 298196 300 South Spring Street, Suite 1702 Los Angeles, CA 90013-1230 Telephone: (213) 269-6177 Fax: (916) 731-2144 6 7 8 E-mail: Robert.Meyerhoff@doj.ca.gov Attorneys for Rob Bonta, in his Official Capacity as Attorney General of the State of California 9 10 IN THE UNITED STATES DISTRICT COURT 11 FOR THE CENTRAL DISTRICT OF CALIFORNIA 12 13 Case Nos. 8:23-cv-01696 CJC (ADSx) RENO MAY, an individual, et al., 14 8:23-cv-01798 CJC (ADSx) Plaintiffs. 15 **DECLARATION OF DR. MARY** FISSELL IN SUPPORT OF DEFENDANT'S OPPOSITION TO PLAINTIFFS' MOTIONS FOR v. 16 ROBERT BONTA, in his official 17 capacity as Attorney General of the PRELIMINARY INJUNCTION State of California, and Does 1-10, 18 Date: December 20, 2023 1:30 p.m. Time: Defendants. 19 Courtroom: 9B Hon. Cormac J. Carney Judge: 20 MARCO ANTONIO CARRALERO, an 21 individual, et al., 22 Plaintiffs. V. 23 ROBERT BONTA, in his official 24 capacity as Attorney General of California, 25 Defendant. 26 27 28

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DECLARATION OF DR. MARY FISSELL

- I, Dr. Mary Fissell, declare under penalty of perjury that the following is true and correct:
- 1. I have been retained by the Office of the Attorney General of the California Department of Justice to provide expert opinion and testimony in the above-entitled matters regarding the history of medical facilities and hospitals in America. Specifically, I have been asked to opine regarding the similarities and differences between hospitals as they existed in the Founding era (in and around the year 1791) and hospitals as they exist in the modern era.
- 2. This declaration is based on my own personal knowledge and experience, and if I am called to testify as a witness, I could and would testify competently to the truth of the matters discussed in this declaration.

BACKGROUND AND QUALIFICATIONS

3. I hold an endowed chair in the Department of the History of Medicine at the Johns Hopkins University. I am the author of two well-received books in my field (my first—*Patients, Power and the Poor in Eighteenth-Century Bristol*—was about health care for the poor during the eighteenth century) and numerous peer-reviewed articles. To support that research, I have received a number of prestigious research grants and fellowships. For fifteen years, I edited the leading journal in the field, the Bulletin of the History of Medicine, and I have trained over thirty MA and PhD students. A true and correct copy of my current curriculum vitae is attached as **Exhibit 1** to this declaration.

RETENTION AND COMPENSATION

4. I am being compensated for services performed in the above-entitled case at an hourly rate of \$400. My compensation is not contingent on the results of my analysis or the substance of any testimony.

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1 OPINIONS

5. In late eighteenth-century America, the hospital was not yet the medical workplace it is today. There were four types of hospital in late eighteenth-century America: almshouses, voluntary hospitals, madhouses, and fever hospitals. Each of them was characterized by dependency; inmates were there primarily because they lacked any other resources. Such institutions were scarce because America was largely a rural country, composed of villages and towns that lacked sufficient population to support a hospital.

6. The earliest hospitals in the American colonies were all almshouses or poorhouses, located in the larger cities. They began as refuges for the desperately indigent, but since sickness was often a key cause of poverty, they quickly developed medical wards and often served as the last resort for poor pregnant women to deliver their babies.³ Such places were sometimes founded as charities, such as the New Orleans Charity Hospital, founded in 1736 with a bequest from a sailor.⁴ Others, such as Boston's Poor House (1686), New York City's Bellevue (1736), and Baltimore's Bayview, originally called the Baltimore Town and Country Almshouse (1773), were funded by municipal authorities seeking to

¹ Charles E. Rosenberg, *The Care of Strangers. The Rise of America's Hospital System*, (New York: Basic Books): 1987.

² Ruth Herndon Wallis and Amilcar Challu, "Mapping the Boston Poor: Inmates of the Boston Almshouse, 1795-1801," *Journal of Interdisciplinary History*. Vol. 44 Issue 1 (Summer 2013): 61-81; Tim Lockley, "Rural Poor Relief in Colonial South Carolina," *Historical Journal*. Vol. 48 Issue 4, (Dec 2005): 955-976.

³ Medicine and the Workhouse, edited by Jonathan Reinarz and Leonard Schwarz, (Suffolk: Boydell & Brewer, 2013); Ruth Herndon Wallis, "Poor Women and the Boston Almshouse in the Early Republic," *Journal of the Early Republic*. Vol. 32 Issue 3 (Fall, 2012,) 349-381.

<sup>349-381.

4</sup> Todd Bourque, "L'Hôpital des Pauvres to Hospital de los Pobres: New Orleans' Charity Hospital in Spanish Colonial Louisiana," *Louisiana History*. Vol. 50 Issue 1 (Winter 2009): 57-70.

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impose order in cities experiencing increasing waves of poverty.⁵ The only patients in such places were people with no other choice.⁶

- 7. Almshouses were disciplinary institutions in which inmates' behavior was highly regulated and governed by rules. In the Boston Poor House in 1739, for example, rules specified that inmates must hear prayers twice a day and could not smoke in bed, curse and swear, fight, or beg from visitors, who were forbidden from bringing liquor into the house. Inmates had their days tightly scheduled, structured around mealtimes, mandatory prayers twice a day, and oakum picking (that is, unpicking rotting rope to make ships' caulking). Faking illness to avoid work was punished, although the genuinely ill received medical care. In
- 8. Voluntary hospitals were modeled upon England's infirmary system, which had developed in the eighteenth century. 11 Philadelphia's Pennsylvania Hospital was founded in 1752; New York Hospital was organized in the early 1770s, but did not open its door to patients until 1790; and Massachusetts General

⁵ David M. Oshinsky, *Bellevue: Three Centuries of Medicine and Mayhem at America's Most Storied Hospital*, (New York: Doubleday, 2016), 13-36; Toba Schwaber Kerson, "Almshouse to Municipal Hospital: The Baltimore Experience," *Bulletin of the History of Medicine*. Vol. 55 Issue 2, (Summer1981): 203-220; Wallis, "Poor Women and the Boston Almshouse".

⁶ Seth Rockman, *Scraping By: Wage Labor, Slavery, and Survival in Early Baltimore*, (Baltimore: Johns Hopkins University Press, 2009); John K. Alexander, "Institutional Imperialism and the Sick Poor in Late Eighteenth-Century Philadelphia: The House of Employment vs. The Pennsylvania Hospital," *Pennsylvania History*. Vol. 51 Issue 2 (Spring 1984): 101-117.

⁷ "Rules and Orders for the Management of the Work House in Boston," in *The Eighteenth-Century Records of the Boston Overseers of the Poor*, ed. Eric Nellis and Anne Decker Cecere, Boston: (The Colonial Society of Massachusetts, 2007), 975-79.

⁸ "Rules and Orders for the Management of the Work House in Boston," in *The*

⁸ "Rules and Orders for the Management of the Work House in Boston," in *The Eighteenth-Century Records of the Boston Overseers of the Poor*, ed. Eric Nellis and Anne Decker Cecere, Boston: (The Colonial Society of Massachusetts, 2007), 975-79.

⁹ Rules and Orders for the Management of the Work House in Boston," 979, 977, 978. ¹⁰ "Rules and Orders for the Management of the Work House in Boston," 978.

¹¹ Mary E. Fissell, *Patients, Power and the Poor in Eighteenth-Century Bristol*, Cambridge: Cambridge University Press, 1991.

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Hospital followed in 1821.¹² Admissions to such hospitals were not based solely upon medical considerations, but on relationships of patronage and charity. In some institutions, a potential patient needed a letter from one of the hospital's donors; people had to draw upon their existing networks of patronage. ¹³ In others, a hybrid of social and medical procedures governed admission. ¹⁴ At the Pennsylvania Hospital, for example, a person seeking care was first seen by one of the doctors, but then by two of the hospital's visiting committee, well-to-do men who donated their time to the hospital. Only trauma cases were admitted with only a medical examination. The goal was always to distinguish between "worthy" and "unworthy" recipients of the hospital's care. ¹⁵ No mention was made of specific rules governing patients' behavior in voluntary hospitals, because it was assumed that those who had managed to navigate the networks of charity and patronage to gain admission were going to be well-behaved. ¹⁶

9. Such hospitals also cherry-picked their patients in order to have good recovery rates; the goal was to return a working man or woman to health and financial stability. For example, patients with ailments that seemed infectious often were not admitted, lest they spread disease. ¹⁷ Chronic ailments, including consumption, the single biggest killer, were excluded, as were venereal diseases due to their immoral character, although the Pennsylvania Hospital took a few paying

¹⁷ Rosenberg, Care of Strangers, 23.

¹² William H. Williams, "The "Industrious Poor" And The Founding of The Pennsylvania Hospital," *Pennsylvania Magazine of History & Biography*. Vol. 97 Issue 4, (Oct 1973): 431-443; Eric Larrabee, *The Benevolent and Necessary Institution; The New York Hospital, 1771-1971*, (Garden City, N. Y.: Doubleday, 1971); Nathaniel Ingersoll Ingersoll, A *History of the Massachusetts General Hospital*, (Boston: J. Wilson & son, 1851)

Rosenberg, *Care of Strangers*, 22-6. ¹⁴ Rosenberg, *Care of Strangers*, 22-6.

¹⁵ William H. Williams, "The "Industrious Poor" and the Founding of the Pennsylvania Hospital," *Pennsylvania Magazine of History & Biography*. Vol. 97 Issue 4, (Oct 1973): 431-443, see 440-441.

¹⁶ William Gunn Malin, Some Account of the Pennsylvania Hospital, Its Origin, Objects, and Present State, (Philadelphia: Printed by T. Kite & co., 1832), 6.

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patients with such diseases. 18 Many who suffered from such ailments ended up in almshouses.

- 10. Aside from rules, personal accounts provide perspective on what actually happened in almshouses and hospitals. One of the best witnesses to life in such institutions is a clergyman, Ezra Stiles Ely, who published a book about his experiences ministering to people in New York City's Almshouse and Hospital.¹⁹ The Almshouse was a place of last resort, for the sick, elderly, lunatic, and blind; when the Hospital decided a patient was incurable, they were moved to the almshouse. 20 Ely was critical of overcrowding and disorder in the institution, providing detailed accounts in which he complained about men and women housed in the same rooms and entering into sexual relations, about prostitutes who would not reform, and about inmates accessing drink.²¹ However, the scenes of deprivation and disorder that he described never included weapons of any kind, which suggests that no weapons were present in the institution.²²
- Inpatient mental health care was very rare in the American colonies and early republic.²³ Pennsylvania Hospital was an exception, housing what were called "lunatics," or the mad.²⁴ In the hospital, the insane, whose care might be paid for by their families, had a higher ratio of attendants to patients than nurses to the sick, indicating the realization that the mentally ill might need higher levels of management. Those who were able performed various forms of labor, such as

¹⁸ Rosenberg, Care of Strangers, 24; Francis R. Packard, Some Account of the Pennsylvania Hospital: 29-30.

¹⁹ Ezra Stiles Ely, The Journal of the Stated Preacher to the Hospital and Almshouse, in the City of New-York, for the year of Our Lord 1811, (New-York: Published by Whiting and Watson, J. Seymour, printer, 1812).

20 Ezra Stiles Ely, *The Journal of the Stated Preacher*, 74.

Ezra Stiles Ely, The Journal of the Stated Preacher, 22, 85, 86.

²² Ezra Stiles Ely, *The Journal of the Stated Preacher*.

²³ David Rothman, The Discovery of the Asylum: Social Order and Disorder in the New Republic, (Boston: Little, Brown, 1971).

Nancy Tomes, "The Domesticated Madman: Changing Concepts of Insanity at the Pennsylvania Hospital, 1780-1830," Pennsylvania Magazine of History & Biography, Vol. 106 Issue 2 (Apr 1982): 271-286.

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knitting and chopping firewood.²⁵ It was only in the nineteenth century that separate asylums for the mentally ill were first built in America, sometimes in rural locations outside major cities, environments that were seen as beneficial to patients.²⁶

12. Fever hospitals were temporary institutions erected during epidemics. They were often intended to isolate the sick, and limit the spread of disease. ²⁷ During the 1793 yellow fever epidemic in Philadelphia, for example, the Guardians of the Poor appropriated an estate outside the city and fever patients were housed in the outbuildings. Chaos reigned as the epidemic raged on, and ultimately, about half of the patients in the fever hospital died. ²⁸ Again, the patients of the fever hospital were the city's poorest; many of the city's better-off residents had fled the city and others were treated in their homes. ²⁹

SUMMARY OF OPINIONS

13. Hospitals in late eighteenth and early nineteenth century America were very different from the high-tech medical workplaces that exist today. In early America, almost anyone with any financial resources received medical treatment in their home, not in an institution. The "worthy" poor might seek admission to a hospital if their medical complaints were treatable and they could activate networks of patronage to get a recommendation for admission. Anyone else went to almshouses. The two specialized types of hospitals, mental asylums and fever

²⁵ Malin, Some Account, 20, 18.

Rothman, The Discovery of the Asylum; Nancy Tomes, A Generous Confidence: Thomas Story Kirkbride and the Art of Asylum-Keeping, 1840-1883, (Cambridge: Cambridge University Press, 1984).
 Toba Schwaber Kerson, "Almshouse to Municipal Hospital: The Baltimore

Toba Schwaber Kerson, "Almshouse to Municipal Hospital: The Baltimore Experience," *Bulletin of the History of Medicine*. Vol. 55 Issue 2, (Summer 1981): 203-220.

²⁸ J. H. Powell, *Bring Out Your Dead*, (Philadelphia, University of Pennsylvania Press 1949). 233-59.

²⁹ Billy G. Smith, *Ship of Death: A Voyage that Changed the Atlantic World*, (New Haven: Yale University Press, 2013), 206-241; Jacquelyn C. Miller, "Beyond Therapeutics: Technology and the Question of Public Health in Late-Eighteenth-Century Philadelphia," in J. Worth Estes, et. al, eds, *A Melancholy Scene of Devastation: The Public Response to the 1793 Philadelphia Yellow Fever Epidemic*, (Canton, MA: Published for the College of Physicians of Philadelphia and the Library Company of Philadelphia by Science History Publications/USA, 1997).

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hospitals, were also only for the poor. All of these institutions were oriented to disciplining and improving the morals of their inmates as well as treating their sick bodies.

14. To the extent that early hospital rules do not specify that inmates or visitors could not carry firearms, this absence is due to the fact that the nature of these institutions made it very unlikely that such a rule would be necessary. First, the patients of these early hospitals were too impoverished to have the money needed to acquire firearms; because this patient population did not own firearms, there was no need for a specific rule prohibiting patients from carrying them.

Second, the emphasis that early America's hospitals placed upon order and control—and the rules they imposed upon patients in their attempts to enforce such order and control—would have made specific rules prohibiting the carry of firearms redundant.

I declare under penalty of perjury under the laws of the United States of America that the foregoing is true and correct.

Executed on October 20, 2023, at Baltimore, Maryland.

Dr. Mary Fissell

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MARY E. FISSELL

Education

PhD History and Sociology of Science, University of Pennsylvania, May 1988. MA History and Sociology of Science, University of Pennsylvania, May 1984. BA History, University of Pennsylvania, May 1981.

Research Interests

Early-modern science and medicine; the patient's perspective in the history of medicine; gender, sexuality, and the history of the body; popular culture; books and reading in early modern England and the Atlantic world.

Positions Held

- July 2023-June 2024, Interim Director, Department of the History of Medicine, The Johns Hopkins University.
- Sept. 2022 present, Inaugural J. Mario Molina Professor in the History of Medicine,
- May 2005 Aug 2022, Professor, Department of the History of Medicine,
 Department of the History of Medicine, Johns Hopkins University. Hopkins
- University.

 July-Dec. 2013, Acting Director, Department of the History of Medicine, The Johns
- Nov. 1994 May 2005, Associate Professor, Department of the History of Science, Medicine, and Technology, Johns Hopkins University; additional appointments in the History and History of Science Departments.
- Jan. 1992-Oct. 1994, Assistant Professor, Department of the History of Science, Medicine, and Technology, Johns Hopkins University.
- July 1988-Dec. 1991, Lecturer and Research Associate, Wellcome Unit for the History of Medicine, University of Manchester.

Additional Professional Roles

Hopkins University.

Fall, 2020, Curator, "Picturing Pandemic Baltimore" photography exhibition, https:// tinyurl.com/ppbalt.\

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- June-Nov 2020, WHO Western Pacific Region COVID-19 "Futures" think tank. January 2019, Marie Jahoda Visiting Chair in International Gender Studies, Ruhr Universität, Bochum, Germany.
- Jan 2016-present, Project Organizer, Reading Early Medicine (REM), digital humanities project (with Elaine Leong, MPIWG Berlin).
- Jan 2014-July 2020, Director, Online Program in the History of Medicine, The Johns Hopkins University.
- Jan-July 2013, Visiting Fellow, History and Philosophy of Science, Cambridge University.
- Jan 2012-present, Life Member, Clare Hall, Cambridge University.
- Jan-July 2011, Visiting Fellow, Clare Hall, Cambridge University.
- Jan-July 2011, Co-Curator, *Books & Babies*, exhibit, Cambridge University Library, Cambridge, England. http://www.bbc.co.uk/news/health-14110843.
- Sept 2006-April 2007, Director, Folger Seminar, "Vernacular Health and Healing", Folger Shakespeare Institute, Washington, DC.
- Jan. 2006-July 2021, Co-Editor, Bulletin of the History of Medicine.
- 1996-99, Section Editor, Oxford Dictionary of National Biography, "Women and Medicine".
- July 2023-June 2024 Acting Director, Dep't of the History of Medicine, The Johns Hopkins University.

Publications

Books

- Patients, Power and the Poor in Eighteenth-Century Bristol, Cambridge: Cambridge University Press, 1991.
- Manchester Women's History Group (six member group including Mary Fissell), Resources for Women's History in Greater Manchester, Manchester: National Labour History Museum, 1993.
- Vernacular Bodies: The Politics of Reproduction in Early Modern England, Oxford: Oxford University Press, 2004. [http://www.oup.co.uk/isbn/0-19-926988-2]. Paperback edition, Fall, 2006. See Forum on Vernacular Bodies, Journal of Women's History, 22 (3), 2010: 185-213.

Articles

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- "Readers, Texts and Contexts: Vernacular Medical Works in Early Modern England." in Roy Porter, ed., *The Popularization of Medicine 1650-1850*, London: Routledge, 1992: 72-96.
- "Health in the City: Putting Together the Pieces." *Urban History*. 1992; 19 (3): 251-56.
- "Innocent and Honourable Bribes: Medical Manners in Eighteenth-Century England." in Robert Baker, Dorothy Porter and Roy Porter, eds., *The Codification of Morality: Historical and Philosophical Studies of the Formalization of Western Medical Morality in the Eighteenth and Nineteenth Centuries*, Dordrecht: Kluwer Press, 1993: 19-45.
- "Eighteenth-century Medical History." Eighteenth Century Life. 1995; 19(2): 98-102.
- "Gender and Generation: Representing Reproduction in Early Modern England", Gender and History, 7 (1995): 433-456. Reprinted in The Sexualities in History Reader, ed. Kim Phillips and Barry Reay, London: Routledge, 2001.
- "Constructing Vermin in Seventeenth-Century England", *History Workshop Journal*, no. 47 (1999): 1-29. Reprinted in *Identity and Alterity*, ed.William Chester Jordan and Angela Creager, Rochester: University of Rochester Press, 2002.
- and Kathleen Coyne Kelley, "Virtuous Bodies: Constructing a History of the Hymen", in *Attending to Early Modern Women*, ed Jane Donawerth and Adele Seef, College Park: University of Maryland Press, (2000): 96-98.
- "Hairy Women and Naked Truths: Gender and the Politics of Knowledge in *Aristotle's Masterpiece*," *William and Mary Quarterly 60* (2003): 43-74.
- "Making a Masterpiece: The *Aristotle* Texts in Vernacular Medical Culture." in Charles E. Rosenberg, ed., *Right Living: An Anglo-American Tradition of Self-Help Medicine*, Baltimore: Johns Hopkins University Press, (2003): 59-87.
- and Roger Cooter, "Exploring Natural Knowledge: Science and the Popular in the Eighteenth Century", *Cambridge History of Science*, vol. 4, *Science in the Eighteenth Century*, ed. Roy Porter, Cambridge University Press, (2003): 145-179.
- "Making Meaning from the Margins: The New Cultural History of Medicine." John Warner and Frank Huisman, eds., *Medical History: The Stories and their Meanings*, Baltimore: Johns Hopkins Press, (2004): 364-89.

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- "The Politics of Reproduction in the English Reformation." *Representations* 87 (Summer 2004): 43-81.
- "The Marketplace of Print" in Mark Jenner and Pat Wallis, eds. *Medicine and the Market in England and Its Colonies*, London: Palgrave, (2007): 108-132.
- "Introduction: Women, Health, and Healing in Early Modern Europe", *Bulletin of the History of Medicine* 82 (Spring 2008): 1-17.
- "The Doctor-Patient Relationship", Robert Baker and Lawrence McCullough, eds., The Cambridge History of Medical Ethics, Cambridge: Cambridge University Press, (2009): 501-17.
- "Healing Spaces", in Laura Lunger Knoppers, ed., *The Cambridge Companion to Early Modern Women's Writing*, (Cambridge: Cambridge University Press, 2010).
- "Going Vernacular", Journal of Women's History, 22 (3), (2010): 209-213.
- "Popular Medical Books", Joad Raymond, ed. *Oxford History of Popular Print Culture*, *vol 1: Beginnings to 1660*, (Oxford: Oxford University Press, 2011): 418-431. Volume is winner of the Sixteenth Century Society and Conference (SCSC) Bainton Literature Prize.
- "A Book of Receipts of All Sorts: Elizabeth Strachey, 1693-1730s", in Michael Sappol, ed, *Hidden Treasure*, (New York: Blast Books, 2012): 204-5.
- "Women and Medicine." in *Oxford Bibliographies in Renaissance and Reformation*, Ed. Margaret King. New York: Oxford University Press, 2013.
- "Material Texts and Medical Libraries in the Digital Age", *RBM a Journal of Rare Books Manuscripts and Cultural Heritage*, (2014): 135-145.
- "Remaking the Maternal Body in England, 1680–1730", *Journal of the History of Sexuality*, Vol. 26, No. 1, January 2017, 114-139.
- "Man-Midwifery Revisited", in *Reproduction: Antiquity to the Present Day*, ed. Nick Hopwood, Rebecca Flemming, Lauren Kassell, (Cambridge: Cambridge University Press, 2018): 319-332.
- "Aristotle's Masterpiece", in Reproduction: Antiquity to the Present Day, ed. Nick Hopwood, Rebecca Flemming, Lauren Kassell, (Cambridge: Cambridge University Press, 2018): 672.
- with Jeremy Greene et al, editor, Special Issue on COVID-19, Bulletin of the History

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- of Medicine, 94:4 (2020).
- with Jeremy Greene, et. al., "Introduction", Special Issue on COVID-19, *Bulletin of the History of Medicine*, 94:4 (2020): 543-561.
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- with Suzanne Bell, "A Little Bit Pregnant? Productive Ambiguity and Fertility Research", *Population and Development Review* vol. 47:2 (June 2021): 1-22.
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- "Reproducing Ballads," in *Early Modern Medicine: A Source-Centered Introduction*, ed. Olivia Weisser, (London: Routledge Press, 2024).
- "Prying in the Secrets of Nature: Reading Aristotle's Masterpiece," in *Sources and Methods in the History of Sexuality*, ed. Anna Clark and Elizabeth Williams, (London: Routledge, 2025).
- "Medicine, Science, and Magic," in The New Cambridge History of Britain, Volume 5: 1500-1750, ed. Susan Amussen and Paul Monod, (Cambridge: Cambridge University Press, 2025).
- "Pigeons and Blasphemy: Tracing Abortion in Colonial Courtrooms," Nursing Clio.

Interview, History of Pharmacy and Pharmaceuticals, special issue on abortion.

Non-Peer-Reviewed Articles

- "Women and Water". Women's Health in Primary Care. 1998; 1(1): 110.
- "Domestic Consumption". Women's Health in Primary Care. 1998; 1(2): 198.

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"The Birth of Gossip". Women's Health in Primary Care. 1998; 1(3): 298.

[and subsequent monthly columns to March 2001]

Recent Invited Lectures:

- Nov. 2018, "Under the Bed and in the Factory Canteen: 20th-century Readers of *Aristotle's Masterpiece*" The History of the Medical Book, Huntington Library, San Marino, CA.
- Jan. 2019, "The Extraordinary Affair at Walworth: An Abortionist in Early 19th Century London", Inaugural Marie Jahoda Lecture, Ruhr Universität, Bochum, Germany.
- Jan. 2019, "Aristotle's Masterpiece The Young Folks Bible: Sexual Knowledge and Courtship, 1680-1800", University of Bielefeld, Bielefeld, Germany.
- Jan. 2019, "Reading Sex: The History of a Popular Medical Manual, 1684-1930" Institute for Ethics, History and Theory of Medicine, LMU, Munich, Germany.
- March 2020, "Before Sex Ed", Center for the History of Science, Technology, and Medicine, Philadelphia.
- March 2022, "The Extraordinary Affair at Walworth: An Abortion Provider in 19th Century London", Delbert McQuade Distinguished Lectureship in History, Juniata College, Huntingdon, PA.
- Sept. 2022, Inaugural Lecture, J. Mario Molina Professorship, Johns Hopkins University.
- March 2023, "Abortion and the Reformation: Women, Witchcraft, and Repression" University of Maryland, Baltimore County.
- April 2023, "The Long View", Abortion History Workshop, Exeter University, Exeter, UK.
- April 2023, "Abortion and the Reformation: Women, Witchcraft, and Repression" Montclair State University, Montclair, NJ.

Recent Outreach, Podcasts, etc.

- Nov. 2022, "Cesarean Section Surgery in 16th Century England", That Shakespeare Life, http://www.cassidycash.com/ep238
- Feb. 2022, BBC History Extra, "Periods, fertility & childbirth: a pre-modern history", https://shows.acast.com/historyextra/episodes/periods-fertility-childbirth-a-pre-modern-history
- Sept. 2021, "Making Babies in the 17th Century", *Not Just the Tudors*, podcast, https://play.acast.com/s/not-just-the-tudors/makingbabiesinthe17thcentury
- March 2021 JHU DAR Women's History Month Talk: "Call the Midwife: Sarah Stone, Eighteenth-century Midwife"

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- Feb. 2021 JHU SAIS European Alumni meeting: "The Pandemic in Global Historical Context"
- Dec. 2020 BBC History Extra, "The History of Medicine: Everything You Wanted to Know"

 https://www.historyextra.com/period/modern/history-medicine-medical-everthing-you-wanted-know-podcast/
- Nov. 2020 "Aristotle's Masterpiece: Early Modern Sex Ed", Historical Perspectives On Contemporary Issues, CHSTM, https://www.chstm.org/earlymodernsexed
- "Pandemics Come and Go. The Way People Respond to Them Barely Changes." Washington Post, May 7, 2020. https://www.washingtonpost.com/outlook/2020/05/07/coronavirus-bubonic-plague-london/
- March 2017, Undark podcast: https://soundcloud.com/undark-magazine/ep12-wear-and-tear#t=0:00.
- "When the Birds and the Bees Were Not Enough: Aristotle's Masterpiece", *Public Domain Review*, August 20, 2015, http://publicdomainreview.org/2015/08/19/when-the-birds-and-the-bees-were-not-enough-aristotles-masterpiece/

Reviews

Book reviews in Isis, Bulletin of the History of Medicine, Social History of Medicine, Journal of Interdisciplinary History, Medical History, History and Philosophy of the Life Sciences, Journal of British Studies, etc., etc.

Grants and Awards

- 1992-93 Course development grant, Hughes Foundation.
- 1997-8 Fellowship, Shelby Cullom Davis Center for Historical Studies, History Department, Princeton University.
- 1997 Fellowship, American Council of Learned Societies (declined).
- 2000 Fellowship, Folger Institute, Folger Shakespeare Library, Washington, DC.
- 2001-2002 Grant, National Library of Medicine (NIH 1 G13 LM07054-01).
- 2005 Vernacular Bodies, Honorable Mention, Katharine Briggs Folklore Award.
- 2010-2012, Grant, National Library of Medicine (NIH 1G13LM010198-01).
- 2023 Discovery Grant, The Johns Hopkins University, \$100,000.
- 2023 Teaching Improvement Grant, The Johns Hopkins University, \$12,000.

University Service

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Medical School Admissions Committee, 1992-1995.

Medical School Admissions Screening Committee, 1996-1998.

Medical School Council, 1995-1999.

Dean's Teaching Fellowship Selection Committee, 1993, 1995, 1998.

Women's Studies Faculty Board, 1995-2000, 2014-15.

Organized departmental colloquium series. 1992-1993, 1996-1997, 1999-2000.

Organized series of outside speakers on "Women, Medicine and History", funded by Hughes Foundation. 1992-1995.

Consultant, Mary Garrett website, Chesney Archives, 2003-5

Chair search committee, Chinese Medicine, 2004.

Chair search committee, Early Medicine, 2005-6.

Member, search committee, 2011-12.

Professionalism Sub-Committee, Curriculum Reform, 2004-6.

Co-Director, Scholarly Concentration, designed, implemented, and taught medical school program in history of medicine. 2009-2012.

Chair, Website Committee, oversaw planning and design of new department website. 2013-14.

Director, Online Program In the History of Medicine, 2014-2020. Directed creation and implementation of new online program, including accreditation, curriculum development, administration, and pedagogy.

Member, PhD COVID Relief Fellowship Selection Committee, 2021-2.

Professional Societies and Service

Member: American Association for the History of Medicine; American Historical Association; North American Conference on British Studies.

Honorary Secretary, Society for the Social History of Medicine (U.K.), 1990-1992.

Article Prize Committee, Berkshire Conference of Women in History, 1993-97.

Program Committee, American Association for the History of Medicine, 1996.

Osler Prize Committee, American Association for the History of Medicine, 1996, 1999.

Shryock Prize Committee, American Association for the History of Medicine, 2003, chair 2005.

Education and Outreach Committee, American Association for the History of Medicine, 2003-6.

Advisory Board member, H-Sci-Med-Tech, 2006-present.

Jameson Prize Committee, American Historical Association, 2009.

Chair, Dan David Prize Committee, "Past", 2021.

Referee for American Historical Review, William and Mary Quarterly, Medical History, Social History of Medicine, Bulletin of the History of Medicine, Gender & History, etc.

Referee for university presses including Yale, Oxford, Chicago, Manchester, etc. Referee for Wellcome Trust, Hannah Foundation, Philadelphia Area Consortium in

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- the History of Science, ACLS, Folger Institute, Huntington Library, Research Triangle; Institute for Advanced Study, Advanced Study, etc.
- Vice-President, president-elect, American Association for the History of Medicine, May 2022-2024
- Chair, Task Force on the Future of Meetings, American Association for the History of Medicine, May 2023-

Conferences (last 5 years)

- Organized conference, "The History of the Medical Book," The Huntington Library, San Marino, CA, Nov. 2018.
- Organized panel, "Teaching and Researching the Early Modern with Digital Tools", Renaissance Society of America, March 2019.
- Organized panel, "Digital Tools for Teaching Early Medicine to a New Generation," AAHM, May 2021.
- Organized panel, "Publication and Patient Privacy: A Round-Table on Editorial Practice" AAHM, May 2021.
- Speaker, WHO Western Pacific Region COVID-19 "Futures" Conference, August 2021.
- Presentation: "Print, Pills, and Promotion in Seventeenth-Century London", AAHM, May 2022.
- Co-organized "Roe v. Wade at 50" workshop and public panel, The Johns Hopkins University, March 2023.
- Commentator: "Art and Abortion," 2 sessions, Association for Art History, London, England, 2023.

Invited Presentations (last 5 years)

- April 2018, (joint keynote address with Karin Wulf, Director, Omohundro Institute of Early American History and Culture), "Rethinking Narratives of Family and Kinship in the British Atlantic", MACBS, U MD College Park.
- April 2018, "Becoming Obscene", SUNY Buffalo, Buffalo, NY.
- Nov. 2018, "Under the Bed and in the Factory Canteen: 20th-century Readers of *Aristotle's Masterpiece*" The History of the Medical Book, Huntington Library, San Marino, CA.
- Jan. 2019, "The Extraordinary Affair at Walworth: An Abortionist in Early 19th Century London", Inaugural Marie Jahoda Lecture, Ruhr Universität, Bochum, Germanv.
- Jan. 2019, "Aristotle's Masterpiece The Young Folks Bible: Sexual Knowledge and Courtship, 1680-1800", University of Bielefeld, Bielefeld, Germany.
- Jan. 2019, "Reading Sex: The History of a Popular Medical Manual, 1684-1930" Institute for Ethics, History and Theory of Medicine, LMU, Munich, Germany.
- March 2020, "Before Sex Ed", Center for the History of Science, Technology, and Medicine, Philadelphia.

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March 2022, ""The Extraordinary Affair at Walworth: An Abortion Provider in 19th Century London", Delbert McQuade Distinguished Lectureship in History, Juniata College, Huntingdon, PA.

Sept. 2022, Inaugural Lecture, J. Mario Molina Professorship, Johns Hopkins University.

March 2023, "Abortion and the Reformation: Women, Witchcraft, and Repression," University of Maryland, Baltimore County, Baltimore.

April 2023, "The Long View", Abortion History Workshop, Exeter University, Exeter, UK.

April 2023, "Abortion and the Reformation: Women, Witchcraft, and Repression," Montclair State University, Montclair, NJ.

Recent Outreach

Dec. 2016, Interviewed on NPR program, "The Seahorse in Your Brain: Where Body Parts Got Their Names."

March 2017, Interviewed on Undark podcast: https://soundcloud.com/undark-magazine/ep12-wear-and-tear#t=0:00.

BBC History Extra consultant, Fall 2020.

Chaired commentary, "Viriditas", Alkemie (early music concert), Art, Heath and Healing, Johns Hopkins School of Medicine, April 2021.

"Pandemics", SAIS European Alumni Conversation, April 2021.

Courses Taught

Undergraduate:

Humans and Animals, 1993, 1996.

History of Modern Medicine, [undergraduate course team-taught with Dr. Harry Marks], 1996, 1997, 2001, taught solo 2003, 2006.

History of Medicine: Antiquity to the Scientific Revolution, 2009, 2011, 2012, 2014, 2019, 2021.

Health and Healing in Early-Modern England, 1993, 1996.

Making Monsters: The Natural History of the Unnatural, [team-taught with Dr. Gabrielle Spiegel & Dr. Ruth Leys], 1994.

Women and Medicine, 1993, 1994, 1995, 2002.

Medicine and Magic, 1993.

Graduate:

A History of the Early Modern Body, 1994.

History of Modern Medicine, [team-taught with Dr. Harry Marks], 1992, 93, 94, 95,

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96, 97, 99, 01, 03, taught solo 2006.

History of Medicine: Antiquity to the Scientific Revolution, 2009, 2011, 2012, 2014, 2019, 2021.

Online Survey 1: Classical Antiquity to the Early Middle Ages 2016, 2018, 2019, 2020.

Online Survey 2: Medicine from the Black Death to the Scientific Revolution, 2016, 2018, 2020.

Online Introduction to the History of Medicine, 2016; 2017, 2018.

Online Research Practicum, 2017, 2019.

What is the Cultural History of Medicine (Science and Technology)?, 2002.

An Introduction to Historical Methods, 1998, 2005, 2007.

Popular Knowledge, 1993, 1999, 2003, 2006.

Colonial Knowledge, 2008.

Medicine from Patients' Perspectives, 1992, 1995.

Issues in Early Modern Medicine, 2004, 2006, 2008.

Online Program Methods in the History of Medicine, 2020.

The Work of Healing: Medicine and Materiality, 2020.

Medical School:

Social History of the Patient (PAS 2 selective), 1995, 1996, 1998, 1999, 2000.

Historical Perspectives on Gender, Race and Medicine (PAS 1 selective), 2003, 2004, 2007, 2008.

Scholarly Concentration in the History of Medicine 2009-2010

Mentoring

Advisees:

Nyssa Strottman, MA 1994, currently practicing law.

Susan Ferry, PhD 2003.

Maggy Brown, 1992-1996, deceased.

Trudy Eden, 1992-1998, completed PhD with another advisor 1999, associate professor, Northern Iowa State University.

Kathleen Crowther, PhD 2000, associate professor, University of Oklahoma.

Shoshanna Green, 1993-96.

Alexa Green, PhD 2007, nursing school.

Allison Kavey, 1999-2003, completed PhD with another advisor 2003, assistant professor, John Jay College of Criminal Justice.

Manon Parry, MA 2002, Assistant Professor, University of Amsterdam.

Massimo Petrozzi, PhD 2010, Archivist, The Computer Museum, Mountain View, CA.

Melissa Grafe PhD 2009, Director, Cushing-Whitney Medical Historical Library, Yale University, CT.

Nick Stanzo MLA 2004.

Olivia Weisser PhD 2010, associate professor, U Mass Boston.

Barbara Chubak MA, MD 2007; assistant professor, Einstein College of Medicine,

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NY.

Lisa Boult, PhD 2014.

Alicia Puglionesi, PhD 2014, writer and independent scholar.

Katherine Arner, PhD 2014, History Department, Park School, Baltimore.

Seth LeJacq, PhD 2016; assistant professor, New York Institute.

Claire Gherini, PhD co-supervised with History Dep't 2016, assistant professor, Fordham University.

Brooke Lansing, History Dep't, PhD 2023, post doc JHU.

Michelle Silva, MA 2022.

Paul Child, MA 2023, prof. Sam Houston State.

Chris Sloffer, MA 2023.

Anna Weerasinghe, PhD 2023, working in communication, Washington DC.

Emily Clark, student.

Sheridon Ward, co-supervised History Dep't, student.

Katarina Sawtelle, MA student.

Cole Giller, MA student.

Ryan Falk, MA student.

Julie Lemmon, MA student.

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300 South Spring Street, Suite 1702
Los Angeles, CA 90013-1230
Telephone: (213) 269-6177
Fax: (916) 731-2144 6 7 8 E-mail: Robert.Meyerhoff@doj.ca.gov Attorneys for Rob Bonta, in his Official Capacity as Attorney General of the State of California 9 10 IN THE UNITED STATES DISTRICT COURT 11 FOR THE CENTRAL DISTRICT OF CALIFORNIA 12 13 Case Nos. 8:23-cv-01696 CJC (ADSx) RENO MAY, an individual, et al., 14 8:23-cv-01798 CJC (ADSx) Plaintiffs. 15 **DECLARATION OF LEAH** GLASER IN SUPPORT OF 16 v. DEFENDANT'S OPPOSITION TO PLAINTIFFS' MOTIONS FOR ROBERT BONTA, in his official 17 capacity as Attorney General of the PRELIMINARY INJUNCTION State of California, and Does 1-10, 18 December 20, 2023 Date: 1:30 p.m. 9B Defendants. Time: 19 Courtroom: Hon. Cormac J. Carney Judge: 20 MARCO ANTONIO CARRALERO, an 21 individual, et al., 22 Plaintiffs, v. 23 **ROBERT BONTA, in his official** 24 capacity as Attorney General of California, 25 Defendant. 26 27

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DECLARATION OF LEAH GLASER

I, Leah Glaser, declare under penalty of perjury that the following is true and correct:

- 1. I have been retained by the Office of the Attorney General of the California Department of Justice to provide expert opinions and testimony in these cases. For this engagement, I have been asked to provide an expert opinion on the history/development of parks and State Parks in the United States and California, including whether modern day parks and State Parks existed around 1791 and/or 1868. I have been further asked to provide an expert opinion on the history/development of particular cultural spaces and institutions, generally, in the United States and California, including whether modern versions existed around 1791 and/or 1868.
- 2. This declaration is based on my own personal knowledge and experience, and if I am called to testify as a witness, I could and would testify competently to the truth of the matters discussed in this declaration.

BACKGROUND

- 3. I am a tenured, full Professor of History at Central Connecticut State University and coordinator of the Public History program. For the last 20 years, I have taught college-level courses on American History, the history of the American West, Public History, and, more recently Environmental History, for which I focus on historic preservation. I have taught students and supervised over 40 capstone projects on topics primarily related to Connecticut history.
- 4. I earned a PhD in American History, the American West and Public History from Arizona State University, where I also earned a Master's degree in Public History. During and since my 8 years in the West, I worked for several entities whose missions address public land use and resource management, including the Salt River Project, the United States Bureau of Reclamation (USBR) and the National Park Service (NPS) in Alaska and Pennsylvania. I also worked as

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- a consultant for the cities of Tucson and Tempe, Arizona, and for the State of Connecticut (in the 2023 case of *Nastri v. Dykes*) and the County of Fairfax, Virginia (in the 2023 case of *LaFave v Fairfax County*). A copy of my complete CV is attached as **Exhibit 1**.
- 5. Since 2009, I have also been a leader in encouraging inclusion of environmental issues as a central component in the field of Public History, including in an issue of the professional journal I edited and as a theme for two national conferences, one in Hartford in 2019. From 2010 to 2013, I conducted extensive research into Connecticut forests and parks in anticipation of the centennial of the Connecticut Park and Forest Commission. I presented conference papers (see CV), and published on the topic for connecticuthistory.org (Connecticut Humanities), and I edited an issue of Connecticut Explored, the popular history magazine of the state, on the relationship between Connecticut and the American West, including the state's influence on national public land policy and the activities of Samuel Colt involving mining investment. I am currently co-editing a book on the cultural significance of trees in American history, for which I wrote an essay that focuses on forestry in Connecticut.
- 6. I am currently contracted with the National Council on Public History (NCPH) and the NPS to conduct a Historic Resource Study of the soon to be established Coltsville National Historic Park in Hartford, Connecticut.
- 7. I currently serve on the Connecticut State Historic Preservation Council, the Board of Connecticut Preservation Action and the Advisory Board of Wesleyan University's Center for the Study of Guns and Society, the first academic center in the U.S. dedicated to interdisciplinary humanities study and teaching on the social and cultural history of firearms.
- 8. I am aware of this lawsuit, have reviewed the Complaints filed by Reno May, et al. and Marco Antonio Carralero, et al. in this matter, and am familiar with the claims and allegations of the Complaints.

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- 9. The testimony in this Declaration is based upon a combination of my professional training, research, and work experiences in my various academic roles and personally reviewing relevant documents, rules, regulations, and historical sources of information. Any information I obtained from those outside sources is consistent with my own understanding.
- 10. This Declaration is presented in a form that is much different from academic writings. It reflects an accurate recounting of my research and conclusions regarding this historical period and the subject matter discussed. However, given the time constraints at issue in this case, as well as the fact is it prepared in connection to a pending lawsuit, it is not drafted at the level of depth, nor with the historical context and discussion of scholarship that would be expected for academic writing. Thus, I reserve the opportunity to supplement this declaration to reflect any additional research or context that may be necessary.

RETENTION AND COMPENSATION

11. I am being compensated for services performed in the above-entitled cases at an hourly rate of \$250/hour for record review and consultation and document preparation, and \$300/hour for deposition and trial testimony. My compensation is not contingent on the results of my analysis or the substance of any testimony.

BASIS FOR OPINION AND MATERIALS CONSIDERED

12. The opinion I provide in this report is based on my review of the various documents filed in this lawsuit, relevant historical documents, current historical scholarship in peer-reviewed journals and books, as well as thirty years engaged in the field of History and these topics through my education, expertise, and research in the fields of American, environmental, western, cultural, and public history. The opinions contained herein are made pursuant to a reasonable degree of professional certainty.

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SUMMARY OF OPINIONS

Overview

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13. Just prior to the Civil War (1861), and accelerating during and following Reconstruction (1870s), the growing American industrial economy and the rise of big business changed the nature of work and fueled labor needs. In the meantime, world events and these very labor needs encouraged and accelerated immigration to increasingly congested and ill-equipped cities. The separation of leisure and labor in an industrial era separated the workplace from home and community life, and it is thus very difficult to directly compare leisure and labor activities today to what existed at the nation's founding. While in some cases there may be prior versions in different forms, the development of the parks, playgrounds, museums, libraries, stadiums, and other cultural spaces of public gathering that we have today coincides with industrialization and the development of its labor force. They are all, therefore, spaces specifically designed to accommodate the needs of dense, urban populations for purposes of leisure time. They are products of and reflect a range of responses to industrial era changes that accelerated after the passage of the Reconstruction Acts beginning in the 1870s. This also explains why most such places tended to have origins in cities of the Northeast, where industrialization first dictated the economy and daily life. In my opinion, these spaces of cultural activity today are not analogous to what would have existed in the colonial and early America era (1791).

Open and "Common" Space Preservation in 18th and 19th Century New England

14. The idea of setting aside land, (which in many cases was land deemed undesirable for farming and industrial uses), expressly for (primarily municipal and national) public parks began as a mid-19th century movement in response to the rapid urbanization and industrialization of the East as well as the American West. The development of the state park system emerged through national and municipal

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efforts, led by Progressive era ideologies advocating that public resource policy should address "the greatest good for the greatest number of people." A great number of thinkers defined ideas about public land use and management at all levels, but urban park designer Frederick Law Olmsted and his firm had a particular influence on defining the purpose and management of California's park system. He and other "park-builders" based their ideas about use and purpose on philosophies of natural resource conservation, land preservation and health, both mental and physical. The state park movement, based on similar ideals, expanded primarily in the twentieth century when city parks grew insufficient and workers gained access to automobiles allowing them to leave the city for less manicured and more "natural" and meditative spaces. These ideas and practices reflected anxious responses to the rapid changes brought by new technology, urbanization, the industrial economy, and western expansion.

15. Historical context is critical for understanding the purpose and function of modern-era parks. Early English settlers in the original thirteen colonies brought with them the belief that land ownership equated to independence and self-sufficiency. However, early New England towns featured centralized public land, known as commons, or greens, for planting and shared grazing, around which many built their homes. Access to the commons was a legal property right. According to some, the tradition dates back to medieval England and is intended to protect livestock from wild animals, for use by commoners who did not own much land, or for public markets and fairs, but that is still highly debated. By the Colonial era, places like the Boston Commons allowed multiple people to access the natural resources of pasture and trees. Communities managed use and regulated access to and among private individuals to prevent overuse at town meetings. Access remained a property right that could be bought and sold. English colonists of the Connecticut Colony established a green as a central feature in the nation's oldest

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planned city of New Haven, Connecticut. While it is managed by the city, it continues to be owned by a private group of citizens.¹

- 16. As the primary public space in the community, "town greens" also served as public gathering spaces, particularly religious, and many historic churches continue to occupy prominent sites adjacent to these public spaces today. As Michael Lawson explained, the line between labor and leisure did not exist at this time, for example, craftsmen, journeymen and farmers worked at home. Likewise, people used sites like greens and the Boston Commons for a huge spectrum of purposes, including play and strolling. Communities also used them for formal military exercises, public executions, the grazing of their animals, and sometimes dumping grounds for discarded household items. While Colonial-era towns reserved these shared public spaces, such as commons, town squares, plazas, or greens, for a variety of shared uses and purposes, the idea and purpose of parks in the nineteenth century was more specific and deliberate in purpose.²
- 17. After the Revolutionary War, in the 1820s and 30s, improvements in roads allowed some people to move further away from the town center, and the green became more of a commercial and civic center. Some claim the Boston Common was America's first public park because Boston began to make this shift in the 1820s. Boston and other local, municipal governments established parks as antidotes for the mental and physical stress and dehumanizing effects of heavy industrialism, development, and urbanization in an era driven by the political and

¹ Rob Shirley, *Village Greens of England: A Study in Historical Geography*, Durham theses, Durham University, 11-12, 21 (1994). Available at Durham E-Theses Online: http://etheses.dur.ac.uk/6120/

² Michael Rawson, *Eden on the Charles: The Making of Boston* (Harvard University Press, 2014), 22-73.

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economic opportunities of western expansion and the development of western natural resources for manufacturing purposes.³

Frederick Law Olmsted and the Mid-Nineteenth Century Origins of Municipal (and later National) Parks

- 18. Only in the mid-late nineteenth century, in response to industrialization and urbanization, did most greens evolve into a place of refuge and recreation, as public, urban parks. The modern notion of parks began in the decade before the Civil War. It evolved out of a sense of anxiety over profound social and economic changes of "modern" life. Municipal parks such as Central Park in New York City proliferated throughout the Northeast region since the 1850s, shaping public perceptions of state parks and forests. The landscaping and manicured, or "parklike," maintenance of the green corresponded with a larger movement, beginning shortly before the Civil War, to find ways to beautify the increasingly industrialized cities, and recall the pastoral and agrarian roots so central to core American values.
- 19. In the mid-nineteenth century, cities looked to set aside nature for urban workers, and urban planners saw parks as a physical and deeply spiritual escape from the harshness of urban and industrial life into nature. Landscape architect Frederick Law Olmsted envisioned and articulated a model of the urban park in his designs for places like New York City's Central Park, Boston's Emerald Necklace, and parks in smaller cities in other states. Municipal park design essentially began with Olmsted, who witnessed how the growth of cities and industry had transformed northeastern rural landscapes, as well as the lands and resources in the American West.

³ Rawson and Eric Lehman, *Connecticut Town Greens* (Globe Pequot, Illustrated edition, August 1, 2015), xi-xvi.

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- 20. Olmsted's parks echo the aesthetic of the mid-nineteenth century Hudson River Valley (HRV) school of painters influenced by the Romantic style. He later translated their naturalistic landscape vision to western lands, depicting vast fields and vistas, majestic mountains, and calming lakes and streams, where man was inconsequential. His landscapes lured out thousands of explorers and homesteaders. Hartford's Frederic Church, the founder of the HRV painting school, was an early advocate of national parks, particularly Niagara Falls in New York, which was established in 1885 and is now the nation's oldest state park. These images convinced many Americans that nature was important to physical, emotional and mental health, and defined the spiritual core of a newer nation, the equivalent of the cathedrals of Europe.
- 21. The landscapes of artists like Thomas Moran and Albert Bierstadt, who painted his first Yosemite landscape in 1864 after he camped there the year before, also greatly influenced public perceptions of western lands and inspired the federal government to establish its first preserve in Yellowstone National Park in 1872 and then Yosemite National Park in 1890. Like the popular HRV School and other nineteenth century landscape painters, Olmsted envisioned a controlled but naturalistic landscape. He designed his parks as pastoral and naturalistic landscapes, where urban residents could feel invigorated and escape the harsh realities of industrial work without losing the comforts of the city.
- 22. Olmsted also developed his philosophy about the influence of natural beauty on moral and social behavior from close family friend and spiritual advisor, Reverend Horace Bushnell. Bushnell's sermons, including "Unconscious Influence," and others in the Transcendentalist movement (e.g., Ralph Waldo Emerson and Henry David Thoreau) of the 1820s and 30s surely inspired young

⁴ California first designated Yosemite a state park, but Congress later designated it as the second national park behind Yellowstone.

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Olmsted's ideas about nature and "public parks as instruments of moral influence and reform and the value of passive recreation and unconscious mental and spiritual refreshment..." as well as communal well-being as a way of coping with and healing from the stresses of industrial revolution. Olmsted's philosophies about the essential purposes of urban parks as a natural space reserved for the general public for passive contemplation and spiritual renewal in pastoral surroundings continued to provide the model for urban park design.

- 23. Olmsted's vision resonated with many, although not everyone seemed to understand the concept and the use of a park in the same way. Worker volatility, as seen in numerous street strikes beginning in the 1870s, also contributed to support for urban parks. Genteel ideas about recreation like those of Bushnell and Olmsted stressed receptive (or passive) recreation (e.g., arts, music) to restore the soul, but people disagreed about whether parks served a therapeutic role or that of amusement and/or activity, and interpreted recreation in different ways. Conrad Wirth, who served as NPS Director in the 1950s, reflected both interpretations when he began his memoir quoting Transcendentalist Henry David Thoreau, then wrote, "The importance of reserving space for what we have come to call recreation has long been understood."
- 24. After New York City's Central Park, several cities across New England began establishing parks in 1860s. In the West as well, anxiousness about urbanization overtaking rural and "natural" places and the proliferation of urban

⁵ "Olmsted in Connecticut: Landscape Documentation Project, Statewide Context and Survey Report (September 2022), 20-25, 58-59; George Scheper. "The Reformist Vision of Frederick Law Olmsted and the Poetics of Park Design," *The New England Quarterly* 62: 3 (1989), 378.

⁶ Conrad Wirth, *Parks, Politics, and the People* (Norman: University of Oklahoma Press, 1980), 3-5.

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power helped create support to establish city as well as national parks. With the start of the Civil War in 1861, Olmsted took leave as director of Central Park to work in Washington, D.C., as Executive Secretary of the U.S Sanitary Commission, which predated the Red Cross. 8

Western Expansion, Industrialization, and Urbanization

- 25. Much of Colonial America was based upon an agrarian economy. By 1791, those who crafted the Declaration of Independence and the Constitution defended independence by declaring "natural rights," rooted in the ideas of the Enlightenment, the intellectual and philosophical movement that swept through Europe in the 17th and 18th centuries. Property was one of the "natural rights." Many of the founding fathers, especially Thomas Jefferson, valued and celebrated farming as a noble, ideally independent, self-sufficient existence, in a natural, pastoral setting. He advocated and promoted America as an "agrarian nation," and he wove this idea into the Northwest Ordinance of 1785 and 1787, the law that set out the plan for America's western expansion, distribution of public lands for settlement and criteria for statehood.
- 26. After the Civil War, the proliferation of the railroad and technology spurred settlement out west. The urbanization of the agrarian nation, and the realization that not every part of arid western lands could be farmed, became important factors in the federal government setting aside other lands for public use.

⁷ Roy Rosenzweig, *Eight Hours for What We Will: Workers and Leisure in an Industrial City, 1870-1920*, Interdisciplinary Perspectives on Modern History. (Cambridge; New York: Cambridge University Press, 1985); Alexander Von Hoffman, *Local Attachments: The Making of an American Urban Neighborhood, 1850 to 1920* (Johns Hopkins Paperbacks Ed., 1996); Creating the North American Landscape. (Baltimore: Johns Hopkins University Press, 1996); Stephen Hardy, "Parks for the People: Reforming the Boston Park System, 1870-1915," *Journal of Sport History* 7:3 (Winter 1980), 5-24. 18.

⁸ Olmsted tended to the wounded during the American Civil War. Exhausted, in 1863 he took a job managing a gold mining estate in California.

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- 27. In the West, most lands remained in the public domain, while in the original thirteen colonies land remained largely under private ownership. The federal government bequeathed California with the responsibility to manage the first public state park in the country (Yosemite Valley and the nearby Mariposa Big Tree Grove) on June 30, 1864, predating Congress's establishment of the first National Park (1872), yet initially managed by Frederick Law Olmsted, whose Central Park had ignited the municipal park movement.
- 28. President Lincoln signed legislation placing Yosemite into California's trust in 1864, before the end of the Civil War. Like the transcontinental railroad and the Homestead Act, the decision about public land use asserted federal power, imbuing the federal government with new responsibilities to facilitate public access to public lands and its natural resources. Former National Park Superintendent Rolf Diamont and Landscape Historian Ethan Carr argue that the Civil War played a central role in the creation of a Yosemite Park. They argue that there is a direct connection between the state/national parks movement, begun with the establishment of Yosemite State Park in California, and the post-Civil War laws and "constitutional reforms to significantly broaden people's relationship to their national government," which raised their expectations of government's role in improving public life."9
- 29. Naturally, Olmsted, who had designed Central Park to realize republican and democratic ideals centered on the people and their enjoyment, received the appointment to chair the Yosemite Commission. Between September 1864 and August 1865, Olmsted wrote the Commission's entire founding report, which served as a "blueprint" for all future parks: national and state. Olmsted characterized the landscape as an act of "equity and benevolence" for all citizens

⁹ Rolf Diamont and Ethan Carr, "Three Landscapes: An Excerpt from Olmsted and Yosemite," *Park Stewardship Forum* 38:3, 2022.

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aiding in the nation's recovery and reconstruction. Olmsted addressed this point directly in the third paragraph of the Yosemite Report, citing the Civil War's influence on the events leading to the park's establishment and arguing for the government's obligation "to provide means of protection for all its citizens in the pursuit of happiness against the obstacles, otherwise insurmountable, which the selfishness of individuals or combinations of individuals is liable to interpose to that pursuit." Recreation was key to that pursuit, and he emphasized that the government obligation to preserve the site was aimed toward the populace, rather than individuals. ¹⁰

30. Regarding management, Olmsted first stressed preservation to maintain the natural scenery as closely as possible, in its present condition "as a museum of natural science," without compromising public access, "that is to say, within the narrowest limits consistent with the necessary accommodations of visitors, of all artificial constructions and the prevention of all constructions markedly inharmonious with the scenery or which would unnecessarily obscure, distort or detract from the dignity of the scenery." He further stressed that the management should include certain oversight, stating: "It should, then, be made the duty of the Commission to prevent a wanton or careless disregard on the part of anyone entering the Yosemite or the Grove, of the rights of posterity as well as of contemporary visitors, and the Commission should be clothed with proper authority and given the necessary means for this purpose." And Olmsted wrote that: "[W]ithout means taken by government to withhold them from the grasp of individuals, all places favorable in scenery to the recreation of the mind and body will be closed against the great body of the people. For the same reason that the water of rivers should be guarded against private appropriation and the use of it for

¹⁰ Frederick Law Olmsted, "The Yosemite Valley and the Mariposa Big Tree Grove," 1865. https://www.nps.gov/parkhistory/online_books/anps/anps_1b.htm

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the purpose of navigation and otherwise protected against obstruction, portions of natural scenery may therefore properly be guarded and cared for by government. To simply reserve them from monopoly by individuals, however, it will be obvious, is not all that is necessary. It is necessary that they should be laid open to the use of the body of the people...."¹¹

- 31. When Yosemite homesteaders protested their rights to property by earlier legislation all the way the Supreme Court, the Court affirmed the constitutionality of the 1864 Yosemite Act to allow the government to set land aside for a different purpose, especially before it has been surveyed. The decision helped support the park idea, and indeed, in 1872, the same year as the decision, Congress reserved and established the first national park in what was then Wyoming Territory, that is, Yellowstone National Park, which was described as a "public park or pleasuring-ground for the benefit and enjoyment of the people." Twenty-five years after Yosemite became a state park, in 1890, the federal government designated the Yosemite National Park. In 1905, California granted its first state park, Yosemite Valley and the Mariposa Grove of Big Trees to the federal government, completing the Yosemite National Park boundaries. 13
- 32. As seen in the prior discussion of Central Park, this concept of "enjoyment" for "people" or the "public," is repeated throughout most literature across the board upon the creation of parks at local, state, and national levels, and

¹¹ Olmsted, "Yosemite Report;" see also Rolf Diamant and Ethan Carr, *Olmsted and Yosemite: Civil War, Abolition, and the National Park Idea* (United States: Library of American Landscape History, 2022).

¹² For the text of laws relating to the national park system, see Hillary A. Tolson, Laws Relating to the National Park Service and the National Parks and Monuments (Washington, DC: Government Printing Office, 1933).

¹³ Theodore A. Goppert, The Yosemite Valley Commission, "The Development of Park Management Policies, 1864-1905, California State College, Hayward, MA Thesis, 1972.

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repeated for decades afterward. It echoes Progressive era philosophies about managing resources for the collective good and protecting them against individual or corporate exploitation.

33. The Department of Agriculture created a Division of Forestry in 1881 to "provide timber for the purposes of western agrarian settlement," eventually becoming the U.S. Forest Service in 1901.¹⁴ Both public forests and parks served to protect natural resources, but forests followed the Progressive era idea of efficient resource use for the "greatest good" of the most people while National Parks served to preserve natural resources for the enjoyment and benefit of present and future generations.

Progressive Reform (1880s-1920s)

34. During what historians refer to as the Gilded Age, the proliferation of technology transformed an agrarian nation into an industrial economy, thereby challenging national values and identities. The changes yielded an increasingly imbalanced allocation of resources, both in monetary wealth and in access to natural, political, and social resources. Vocal, often middle class, reformers alarmed by the rapid changes protested against corruption and the consolidation of wealth, which in their view compromised the values of equality in the United States. They collectively developed programs and laws that could address anxiety about a rapidly growing diverse population and changing landscape. Urbanization and wage labor challenged American identity and values around economic opportunity and political participation, not to mention public health. In 1890, Congress realized big businesses were limiting competition through monopolies and passed the Sherman Antitrust Act, regulating such corporate behavior. At the turn of the century, Progressive reformers found a like mind in President Theodore Roosevelt, a well-

¹⁴ Harold K. Steen, *The U.S. Forest Service: A Centennial* History (Seattle, WA: University of Washington Press), 3-21.

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known supporter of Progressive reforms such as fair housing standards and natural resource conservation. Progressives embraced the Conservationist philosophy that discouraged waste, and advocated for expert-directed and scientifically planned management of natural resources, particularly forests, for the benefit of the *public good*— often, but not always, defined in economic as well as social terms.

Conservation vs Preservation

- 35. Two schools of thought regarding natural resource management for future generations dominated the Progressive era: preservation as exemplified by parks, and conservation, efficient natural resource use and management, as exemplified by forests and other public lands. Conservation and development seem like opposing inclinations, but in 1910, Gifford Pinchot, the first chief of the United States Forest Service (and the founder of scientific forestry in the United States), asserted that, "The first principle of conservation is development, the use of natural resources now existing on this continent for the benefit of the people who live here now. There may be just as much waste in neglecting the development and use of certain natural resources as there is in their destruction." He advocated for the scientifically planned development of natural resources, particularly forests. Like the preservationists, resource conservation served "the greatest good to the greatest number of people for the longest time." 16
- 36. These environmental philosophies came to a head in 1911 with a very public debate that epitomized the different ideas about the environment: the battle over damming the Yosemite Valley to serve the growing city of San Francisco. A supporter of conservation, Gifford Pinchot, fought and won the highly public and

¹⁵ Gifford Pinchot, "The Fight for Conservation," 1910 (University of Washington Press, 1967, reprint), 42-43.

¹⁶ Gifford Pinchot in Char Miller, *Gifford Pinchot: Selected Writings* (University Park, PA: Penn State University Press, 2017), 110.

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political debate against his former friend John Muir and the preservation-minded Sierra Club he headed.

- 37. Neither the public, nor Congress, trusted the Forest Service to protect cherished sites of natural beauty, but both Pinchot and Henry Graves, Dean of the Yale School of Forestry and a Chief of the USFS, insisted that creating a park board, in addition to the Forest Service, was wholly unnecessary. The dispute led to a lengthy debate about what constituted a forest, and what constituted a park. Congress dismissed the foresters' view that forests could serve the same purpose as parks by establishing the NPS within the Department of the Interior in 1916 to protect exceptional lands for "public enjoyment."
- 38. Olmsted's son, Frederick Law Olmsted, Jr. drafted the statement of purpose paragraph in Section 5 of the 1916 NPS bill: "That the parks, monuments and reservations herein provided for shall not at any time be used in any way contrary to the purpose thereof as agencies for promoting public recreation and public health through the use and enjoyment by the people of the said parks, monuments and reservations, and of the natural scenery and objects of interest therein, or in any way detrimental to the value thereof for such purpose." ¹⁹

The State Park Movement

39. The state's Yosemite Commission worked and planned for several decades to develop the park for public use and tourism before the federal government absorbed the park under NPS jurisdiction in 1890. The state's drawnout process was largely due to the California legislature, which had protested the

¹⁷ Steen, 113-114

¹⁸ An Act to establish a National Park Service, and for other purposes. <u>Pub.</u> <u>L.</u>Tooltip Public Law (United States) <u>64–235</u>, H.R. 15522, 39 <u>Stat. 535</u>, enacted August 25, 1916.

¹⁹ Quote in Diamont and Carr from 8 Letter From Frederick Law Olmsted Jr. to Frank Pierce, Acting Secretary of the Interior, December 31, 1920, Frederick Law Olmsted National Historic Site 109.

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use of land for such a purpose and refused to fund it, but also because those (often businessmen) appointed to the Commission lacked the expertise to understand how to manage the landscape and its unique environment. There was therefore little visitation between 1865 and 1890.

- 40. The Yosemite Commission brought in the Sierra Club to help address vandalism in 1894. Sierra Club recommendations helped the Commission develop initial Park rules entitled "Rules and Regulations for the Convenience and Safety of campers and Tourists and the Preservation of the Valley." These rules included, in addition to camping site assignments, leaving all firearms at the gate office during visits to the Park. Elsewhere under "Rules and Regulations," was a strict prohibition on the discharge of firearms in Yosemite Valley and the Mariposa Grove and a request for men who could patrol the park and enforce the regulations.²⁰
- 41. The development of an "American System of Manufacturing" and mass production accelerated urbanization across the country, and the rapid change into the twentieth century triggered tremendous social anxiety and political tensions between rural and urban power. Concerns included urban density, poverty, disease, crime, labor conflicts, unsanitary living environments, unsafe working conditions, and an overworked labor force. To many urban reformers, modernity had destroyed leisure and family time and the worker was in desperate need for outlets of recreation. Horace McFarland, President of the American Civic Association and a key figure in the City Beautiful Movement articulated the "American Park Idea." In a 1910 speech, McFarland argued that like the ideas for municipal parks in the

²⁰ See Goppert, 50-71, 98; "Biennial Report of the Commissioners to Manage the Yosemite Valley and the Mariposa Big Tree Grove," (United States: T.A. Springer, state printer, 1894), 11-12, 25; Biennial Report of the Commissioners to Manage the Yosemite Valley and the Mariposa Big Tree Grove. United States: T.A. Springer, state printer, 1896), 29. See **Exhibit 2**.

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1850s, county and state parks could also serve a broader purpose that fell somewhere in between the city park and the national park. "If, when a natural wonder is found to be of national importance and to need national protection, it may properly be controlled by the nation, surely a location or opportunity too large for local or municipal control may as properly be controlled by the state." In line with other proponents, he agreed that state parks "must be unmistakenly beautiful, they must present to the enjoyment of all some consistent unspoiled type of landscape." He added that parks should be accessible by the public and ideally connected by parkways—indicating that he saw the park system and recreation as integrated with parkways across the state. He asserted that state parks should lie no more than a day's travel to industrial populations, and that ideally, a state should hold an acre of land per 1000 population.²¹ Seemingly as an afterthought, he added that another characteristic of the state park "may well be the inclusion of historical sites, to be suitably and permanently marked so that in a sense of life of the state as man has dealt with it is persevered for future generations, as well as the natural features of the state as Nature made them. Not infrequently both of these characters may be combined to advantage in one state."22

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²¹ J. Horace McFarland, President, American Civic Association, "A Brief Discussion of the Later Development of the Recreation Movement" by J. Horace McFarland, President, American Civic Association, Washington Convention, December 14, 1910, SFPC, Wilkins, Documents 1909-1915, State Archives; McFarland, "State Park- Their size and character" Parks and Recreation, volume 5, p. 471. 1921-22.

²² J. Horace McFarland, President, American Civic Association, "A Brief Discussion of the Later Development of the Recreation Movement" by J. Horace McFarland, President, American Civic Association, Washington Convention, December 14, 1910, SFPC, Wilkins, Documents 1909-1915, State Archives; McFarland, "State Park- Their size and character" Parks and Recreation, volume 5, 1921-22, p. 471.

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- 42. State park systems gained momentum with the increase in leisure time, urban density, and recreational access, and the proliferation of the automobile, which allowed more people of all socioeconomic backgrounds to escape the city for short periods of time. In order to protect the exclusiveness of the National Park designation, NPS Director Stephen Mather, born in California, organized the first meeting of the National Association of Parks in Des Moines, Iowa in 1921 to encourage all states to adopt a park system and coordinate their efforts. California was in regular attendance.²³
- 43. This National Conference on (State) Parks grew out of the National Park movement, but was an independent body of delegates from several states.²⁴ Its stated objective was "to urge upon our governments, local, county, State, and National, the acquisition of additional land and water areas suitable for recreation, for the study of natural history and its scientific aspects, and the preservation of wild life, as a form of the conservation of our natural resources..."²⁵
- 44. State parks could be beneficial in that they would not be held to the same high standards of selection as National Parks. Others saw state parks as more "natural," and hosting far less *organized* recreative activities than municipal parks. ²⁶ Albert Turner, who served as the state park secretary and primary official for Connecticut's State Park Commission and on the executive committee of the National Conference on State Parks, emphasized that a state park's purpose, like

²³ "Proceedings of the National Conference on State Parks," 1922, 1923, 1924. GoogleBooks.

²⁴ Ney C. Landrum, *The State Park Movement in America a Critical Review*, 2004; State Park Anthology: Rebecca Conard, "The National Conference on State Parks: Reflections of Organizational Genealogy," *George Wright Forum* 14:4 (1997), 47-93.

²⁵ Conard, 35.

²⁶ Thomas R. Cox, "From Hot Springs to Gateway: The Evolving Concept of Public Parks, 1832-1976," *Environmental Review* 5: 1 1981: 14-26.

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urban parks, was one of public mental health, an essential refuge from the stresses of modern urban life.²⁷

- 45. The definition of a park, however, varied by state, and Mather believed each state should determine its own park development. As Historian Rebecca Conard observed, "A common vision of parks as special places, whether they be valued for their scenic quality, their recreational amenities, their scientific attributes, or their educational potential, makes it incumbent that public land management agencies serve as society's fulcrum to balance demands of 'the public' who would enjoy parks to environmental ruin with those of 'the public' who would unnecessarily limit access to them." ²⁸
- 46. The development of State Park systems therefore emerged through national and municipal efforts, led by Progressive era (1880s-1920s) ideologies, to reserve certain lands for both the purposes of environmental preservation and public use. The state park movement inherited Progressive era philosophies as it expanded upon the spiritual purpose of a park into that of "play," or recreational use, where authorities designated certain areas for certain uses. Due to the preservation purposes of parks, stewardship required establishing expectations regarding public behavior in these new shared spaces.
- 47. The "park-builders" based these ideas about collective use and purpose on philosophies of natural resource conservation and land preservation, but also advanced natural spaces for the social good, including both mental and physical health. These ideas and practices reflected anxious responses to the rapid changes brought by new technology, urbanization, the industrial economy and western

²⁷ Report of the State Park Commission to the Governor, 1920, 23. Connecticut Digital Archive, http://hdl.handle.net/11134/30002:21895214.

²⁸ Conard, 40; Stephen Mather to Albert Turner, February 6, 1922. Series 2, Box 3, Folder 1, RG 079:017 State Park and Forest Commission, Connecticut State Archives, Hartford, CT.

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expansion. Numerous worker strikes encouraged better hours through welfare capitalism (company concessions) and workplace reforms that restricted work hours to 8-10 hours a day.²⁹ Along with the affordability of personal automobiles, increased leisure time allowed industrial workers to escape their urban environment and gain access to increased recreational opportunities, to escape the city for less manicured and more "natural" and meditative spaces.

48. Albert Turner, the Field Secretary Connecticut's State Park
Commission hired in 1914, served on the organization's executive committee. That
same year, Turner implored the newly founded National Conference on State Parks
to distinguish forests and parks. "We have supposed the Park to be first of all for
recreation, and the Forest for economic purposes- to wit, namely to grow timber.
This subtle distinction seems to be confined almost entirely to the old Nutmeg
state..."
Turner saw the definition of parks as fluid, but consistently stressed the
conservationist philosophy that conceived parks and forests as shared, public spaces
set aside for the "greatest good for the greatest number of people." Regarding
proposed rules and regulations for use of the State Parks, he asked the Commission
"to make the rules as few and simple as is consistent with the preservation of the
public property and individual freedom. In general, that measure of freedom may be
permitted which does not interfere with the rights or enjoyment of others, pollute

²⁹ See Roy Rosenzweig, *Eight Hours for What We Will: Workers and Leisure in an Industrial City, 1870-1920* (Cambridge University Press, 1985), Wayne F. Stormann, The ideology of the American urban parks and recreation movement: Past and future, (*Leisure Sciences*, 13:2, 1991) 137-

^{151,} DOI: <u>10.1080/01490409109513132</u>, and the Fair Labor Standards Act of 1938, 52 Stat. 1060 through 52 Stat. 1070

³⁰ Turner to Miss Harlean James, December 31, 1921, Series 2, Box 3, Folder 1, RG 079:017 State Park and Forest Commission, Connecticut State Archives, Hartford, CT.

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the waters, or injure the forest-growth. This would involve the prohibition of firearms, but not the gathering of nuts, berries, or wild flowers...."³¹

- 49. In 1918, the Commission adopted a general "form of notice," to be posted in all parks addressed "To the Citizens of Connecticut," explaining that the state park "belongs to you," the general public. It stated that "there is a reason for every rule and regulation made... It is desired that this park shall be used for picnic parties, camping, and outdoor life by the people of Connecticut, provided the park is used in a wholesome and reasonable way, and the trees, shrubs, and plants are not injured, and all rubbish is placed in receptacles prepared for it, or buried, or burned. The People using this state park should not monopolize it, nor disturb, nor unpleasantly intrude upon other parties using it." Fires outside of stone fireplaces were prohibited, and "the use of firearms or having them in your possession is forbidden, also the killing or disturbing of wild animals, birds, or birds' nests." ³²
- 50. Turner laid out his "system" approach, which other state park officials would cite as a model for other states, as well, stressing such factors as natural suitability, beauty, fitness; historical or traditional association; distribution with regards to centers of population, size, accessibility, and level of development of park properties.³³ Turner believed that state parks had a specific purpose quite different from city parks, which were more art than science, more "museum-like" than natural. State parks provided a more natural, less landscaped aesthetic to the controlled movement and limited recreative options in the Olmstedian city parks, without departing from those basic values. The 1920 annual report continued to debate the purposes of state parks: public recreation, historical association, and/or natural and scenic beauty. Turner began to emphasize a state park's purpose as one

³¹ Annual Report, Report of State Park Commission, 1914, 29.

³² Report of the State Park Commission, State of Connecticut (1918), 30-31.

³³ Annual Report, Report of State Park Commission, 1914, 23-20.

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of public mental health, an essential refuge from the stresses of modern urban life, and he called out the carrying and use of firearms as an example, even for a recreative activity like hunting. "Why do we issue hunting licenses by tens of thousands to "sportsmen" who frequently tramp the woods all day without getting a legitimate shot at a moving thing? Must we forever be condemned to carry a gun as an excuse for the pleasure of walking in the woods?"³⁴ Firearms, associated with hunting, were incompatible with wildlife preservation, but also with the spiritual and special purpose of a public park as a peaceful refuge and remedy for the dangers of the city.

- 51. In California, after the establishment of Yosemite as a National Park, a grassroots campaign began to preserve the redwoods in the Santa Cruz Mountains. Thereafter California continued to seek to preserve other natural spaces, while acquisition efforts took years. The state created the California Redwoods State Park, and the Humboldt and Del Norte State Parks in 1918. By 1925, the state administered its six parks under three different administrations with little financial support for development.³⁵
- 52. In 1927, the California state legislature established a state park commission and authorized it to undertake a comprehensive survey to guide the "ultimate development of a comprehensive, state park system" as a means of "conserving and utilizing the scenic and recreational resources of the state." The commission hired Frederick Olmsted, Jr. who like his father had advocated for national and state parks.³⁶ As part of Olmsted, Jr.'s survey, he divided the state into

³⁴ Report of the State Park Commission to the Governor, 1920, 23. Connecticut Digital Archive, http://hdl.handle.net/11134/30002:21895214.

³⁵ Beatrice Ward Nelson, *State Recreation: Parks, Forests, and Game Reserves, National Conference on State Parks, 1928. 36-44.*

³⁶ Olmsted, Jr. also planned Palos Verdes Estates (1923), and moved there with his family in 1927.

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regions and consulted with local residents and experts; his process and criteria remained policy through the 1950s. Olmsted, Jr. also served as a National Park Board advisor for nearly his whole life.³⁷

- 53. The rising popularity of and access to the car in the 1930s increased recreational demand and park visitation. At the same time, there were fewer appropriations for acquiring additional lands. The Great Depression provided additional opportunity for state conservation efforts through expansion of federal programming and powers in New Deal programs like the Civilian Conservation Corps (CCC) initiated in 1933, one of President Franklin Delano Roosevelt's flagship work programs. It served as a boon for California's recreational and economic forest development. By 1934, California had 49 parks offering relief during the economic crisis. The parks covered 300,000 acres, and they expanded further in 1964 and 1984, as automobile access expanded opportunities to more sites. The state also established more parks closer to cities to engage urban populations.
- 54. California State Park Rules and Regulations echoed the stipulations of the Yosemite Commission, that "Firearms are not allowed, and must be sealed or checked at the warden's office."³⁸
- 55. The Digest of Laws Relating to State Parks," published in 1936, lists firearms bans in several states. As part of its "Rules and Regulations," Connecticut explained the purpose of parks as public spaces and included "The use of firearms or having then in possession is forbidden, also the killing or disturbing of wild

³⁷ Frederick Law Olmsted, Jr. "Report of the Director of the Survey to the California State Park Commission," December 29, 1928 in National Association for Olmsted Parks 14:1 (Spring 2012); Rolf Diamont, Ethan Carr, and Lauren Meir, The Olmsteds and the National Park Service, Northeast Regional History Program, NPS, US Department of the Interior, 2020), 113-126.

³⁸ "Digest of Laws relating to State Parks," Volumes I (National Park Service: Department of the Interior, 1936), 20. See **Exhibit 3**.

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animals, birds, or birds' nests." Indiana had a similar strategy, stating "Firearms are prohibited at all times." Kansas and Michigan forbade firearms in its state parks. See **Exhibit 4**. New York prohibited "the possession of any firearms or fireworks of any kind" within park areas, but had laws specific to each park, some related specifically to hunting, and others not. The Central New York State Parks Commission further instructed in Ordinance No. 4 that "no person except employees or officers of the commission shall carry firearms of any description within the park." In Ohio, "Shooting of firearms of any description or the carrying of firearms, either loaded or unloaded, in any state park under the control of the Ohio State Archeological and Historical Society" was "positively forbidden." Virginia instructed visitors that that "Firearms are prohibited at all times." West Virginia prohibited shooting anywhere near a park or "other place where persons gather for purpose of pleasure" in Section 6054, Code of 1932." 39

- 56. In 1939, California adopted a Department of Natural Resources in its Public Resources Code (Chapter 93 in Laws of 1939). The State Park Commission designated all parks as game reservations, and thus hunting was not allowed. In 1951, the Division of Fish and Game was charged with designating public shooting grounds, not in the parks, and not under the jurisdiction of the Division of Beaches and Parks. 40
- 57. From 1945 until approximately 1966, California operated its parks under a "Division of Beaches and Parks" within that Department. The Division was responsible for "all parks, beaches, monument sites, landmark sites, and sites of

³⁹"Digest of Laws relating to State Parks," Volumes I (National Park Service: Department of the Interior, 1936), 27, 35, 55, 77, 122 (**Exhibit 4**); "Digest of Laws relating to State Parks," Volumes II and III (National Park Service: Department of the Interior, 1936), 190, 195, 201, 205, 310, 347, 368, 397 (**Exhibit 5**).

⁴⁰ Flavel Shurtleff, Planning and Zoning Commission, "Digest of Laws Relating to State Parks," (Washington, DC, National Conference on State Parks, 1955), 12-18.

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historic interest created or acquired by the State," excepting Balboa Park in San Diego and the State Fair Grounds in Sacramento. It was empowered to administer, protect and develop such areas "for the enjoyment of the public." The Division was "authorized to establish rules and regulations for the government and administration of the State Park System not inconsistent with law; and may confer on the Chief of the Division of Beaches and Parks and such other employees as it may designate full authority and powers of peace officers for the parks. Any person who violates the established rules and regulations to be guilty of a misdemeanor (Chapter 93 in Laws 1939)."

- 58. In 1966, the California Department of Parks and Recreation was created and assumed the Division of Beaches and Parks' jurisdiction over parks and beaches, among other things. Cal. Pub. Resources Code, § 53.
- 59. Public Resources Code Section 5001, subdivision (a), provides in part that: "California's state parks are a true reflection of our state's collective history, natural and cultural heritage, and ideals. The state parks can be models of healthy, natural, and sustainable ecosystems and they can also commemorate important cultural traditions or historic events. To remain relevant now and into the future, state parks must protect California's heritage and be welcoming in order that visitors may understand and appreciate these special places that have been set aside for their inspiration and enjoyment." California law forbids the carrying, possession, or discharge of any firearm "across, in, or into any portion of any unit" of a state park, except in designated hunting areas. 41
- 60. Today, California has the largest state park system in the United States, with a total of 280 units, totaling nearly 1.4 million acres.

⁴¹ "Firearms not having a cartridge in any portion of the mechanism . . . may be possessed within temporary lodging or mechanical mode of conveyance when such implements are rendered temporarily inoperable or are packed, cased, or stored in a manner that will prevent their ready use." CAL. CODE REGS., tit. 14, § 4313; see Pub. Resources Code, § 5003.

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Recreational and Cultural Gathering Spaces

- 61. Over time, recreation extended beyond parklike activities, however, and this demand led to the development of more spaces of leisure in or at the outskirts of cities. While for leaders like Olmsted parks served as a primary outlet for the ills of industrialism, recreation took many forms and created many new spaces for public gathering.
- 62. In the Colonial Era, work, entertainment, and socializing all took place far more often in and near the home than in large public gatherings. People gathered for leisure in the theatre and music halls with minstrel shows and novelty acts in the mid-nineteenth century, all this growing increasingly popular in the 1830s, likely as improved transportation allowed both audiences and entertainers to travel further distances. In his classic study of working class leisure, Historian Roy Rosenzweig characterized the factory as a place of workplace discipline, separated from the socializing, drinking, sharing and storytelling that had been part of artisan workshop life. Factory work moved leisure and social time to taverns and saloons, pool and dance halls. Efforts to limit workday hours began as early as the 1840s.
- 63. Park advocates like Olmsted and Turner often described parks as spaces akin to museums for the working class. Museums and libraries in early America were not the centers of extensions of public education or the family outing destinations that they are today, rather they were primarily the private collections of the wealthy, often of a scientific variety. Few, by the late 18th century, would be open to the public.⁴⁴ These included Charleston Museum (1773), Pierre Eugène Du Simitière's American Museum in Philadelphia (open only from 1782 to 1784),

⁴² Foster Rhea Dulles, *A History of Recreation: America Learns to Play*, New York Meredith Publishing Company, 1965.

⁴³ Rosenzweig, Eight Hours for What You Will, 38-50.

⁴⁴ Andrea Stulman Dennett, *Weird and Wonderful: The Dime Museum in America* (New York: New York University Press, 1997), 1 as quoted in NHL.

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Scudder's Museum in New York City (1/91-1841) and Charles Willson Peale's
Philadelphia Museum (1786–1845). They were primarily for artifacts and personal
objects, and associated with the intellectual pursuits of the learned and/or upper
class, often naturalistic, ethnological, and zoological. Peale's "Museum" even
featured a live menagerie, a predecessor to the zoo, but almost by definition for the
purpose of private, not public viewing. 45 Scudder's and the Peale Musuem inspired
P.T. Barnum's opening of the American Museum in New York City in 1842 as a
place for "instructional entertainment." It included a research library, exhibit space
and lecture hall. He even created the "Ocean and River Gardens" exhibit,
America's first public aquarium, in 1857. It was primarily with the post-Civil War
era, however, that he found success. Interested in profit, Barnum sought his
audience with the "common man," the museum catered his collections and exhibits
to the working class, and he is certainly one of the founders, along with people like
Buffalo Bill, who resonated with audiences through what we know today as popular
culture. He began traveling shows in the 1870s and 80s, eventually merging with
the Ringling Brothers for the well-known circus. Barnum's museums, like other
"dime museums" catered to the masses at all levels of culture, and he supported
scholarly and research-based museums such as the Smithsonian Institute and the
Barnum Museum at Tufts University in Medford, Massachusetts. Barnum opened
his circus which included a menagerie and curiosity museum in 1871. ⁴⁶

⁴⁵ Philadelphia was the first city to open a zoo in 1874, but Central Park included one in the mid-nineteenth century. Alexander, *Museums in Motion, 110-116*; Golden Gate Park in San Francisco added a zoo in the 1930s, but it regularly displayed a range of animals, from exotic to farm, throughout the 1880s and into the twentieth century. Young, 38; "Animals of Golden Gate Park," at "Historical Images of San Francisco," accessed October 15, 2023, https://opensfhistory.org/Photoset/Animals_of_Golden_Gate_Park.

⁴⁶ Adams, et. al.

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- 64. Even the Smithsonian Institution—which was created by Congress in 1846 following a gift from Englishman James Smithson—was similarly based around large private collections. By establishing the Smithsonian in 1846 as "an establishment for the increase and diffusion of knowledge," Congress had the federal government assume the role of preserving the nation's history, but it did not realize its museum form until 1873, when the primary function extended beyond collections to public education as a venue through which to democratize knowledge. It then received many of the exhibitions from Philadelphia's Centennial Exposition, constructing a new building to house it, completed in 1881. However, as William Walker discusses in his new book, *A Living Exhibition*, the "castle" still did not quite resemble the cultural centers of large themed exhibits and family public programming we know today until after World War II.⁴⁷
- 65. The American Museum of Natural History and the Metropolitan Museum of Art (1870) in New York City and the Boston Museum of Fine Arts (1876), grew out of private collections, and catered increasingly to the adult middle and upper classes.⁴⁸
- 66. The end of the Reconstruction period coincides with America's centennial celebration in 1876, with the World's Fair in Philadelphia, Pennsylvania, also known as the Centennial Exposition, which tended to display the kind of spectacle and public exhibitions we associate with today's museum exhibit spaces. Directed toward large crowds of varying social and economic class, these more resembled today's blockbuster museums, festivals and amusement parks. The privately funded and organized, but federally supported (congressional

⁴⁷ William Walker, *A Living Exhibition: The Smithsonian and the Transformation of the Universal Museum* (Amherst, MA: University of Massachusetts Press, 2013).

⁴⁸ William Walker, *A Living Exhibition: The Smithsonian and the Transformation of the Universal Museum*. Amherst, MA: University of Massachusetts Press, 2013.

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appropriation took the form of a loan) Columbian Exposition and fairs in Chicago in 1893, Buffalo in 1901—and even an international exposition in San Francisco in 1894—served to assert America's unity, economic, political, cultural, and technological power to its citizens and to the world. Thousands attended, and officials anticipated, planned, and provided public security for the masses. The World's Fairs inspired global collecting world-wide.

- 67. At its 1893 fair, to accommodate the unusually large crowds of over 15,000, Chicago assembled a police force explicitly to provide safety and security to its attendees, with a special "secret service" as "a branch of the physical force of the Fair under the Department of Works, deriving its authority from the State, operating on park territory..." These fairs collectively coalesced and solidified American identity after the fracture of the Civil War.
- 68. Similarly growing out the success of the World's Fairs, amusement parks, most notably Coney Island in New York City, which opened as the first enclosed amusement park in 1895, served as one of the original sites of leisure for the working class.⁵⁰
- 69. Like other deliberately designed and defined cultural spaces, there is no true analogue for modern playgrounds in America prior to the late-nineteenth and twentieth century. By conception and definition, Progressive era reformers conceived and designed these urban places to offer safe spaces for leisure and play, and within those spaces, dictate behavior by organizing and purposing those spaces. While European gardens inspired public park design, historians have characterized such late nineteenth century reformers as using both parks and playgrounds for

⁴⁹ R.W. M'Clughry, General Superintendent Chicago Police, and John Bonfield, Chief Secret Service World's Columbian Exposition, "Police Protection at the World's Fair," 1893.

⁵⁰ See Roy Rosenzweig, "Eight Hours for What We Will: Workers and Leisure in an Industrial City, 1870-1920" (Cambridge, MA: Cambridge University Press, 1983), 127-152.

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social control, repeatedly insisting on regulating proper behavior. It was, however, more complicated than that. Planners like Olmsted and civic leaders held sincere beliefs about nature and concerns for public health in the cities, but workers and children often revised the design and use of these spaces, often using them less for enlightenment and repose, and more for play-centered activities. Middle and upper classes would embrace this notion of sports and recreation in the mid- to latenineteenth century.

- Olmsted did not initially include playgrounds in urban park planning, favoring passive recreation over active. In most public places in the world, playgrounds did not become ubiquitous until the twentieth century. The concept of educating children through play was just emerging. In the early 1800s, Germany educational reformer Friedrich Fröbel's kindergartens featured sand gardens to encourage the development of morally, mentally, and physically healthy children. American Elizabeth Palmer Peabody opened the first English-language kindergarten in the United States in the 1860s.⁵¹ Progressive social reformers like John Dewey saw playspaces for children as educational.⁵² Interestingly, San Francisco claims the first playground in the nation as early as 1888, Sharon's Quarter.
- 71. Progressive reformers formed the Playground Association of America (PAA) in 1906 and it was under their guidance that playgrounds established a moral code of child development with directed child-centered activities.⁵³ Officers

⁵¹ Robert D. Putnam, *Bowling Alone: The Collapse and Revival of the American Community* (New York, NY: Simon & Schuster, October 2020), 395.

⁵² Putnam, *Bowling Alon*, New York, NY: Simon & Schuster, (October 2020), 393; Walter de Burley Wood, *The Playground Movement in America and its Relation to Public Education* (Board of Education. London, England: His Majesty Stationary Office, 1913).

⁵³ Kim Hart, "The History of Playgrounds and the First Playgrounds," AAA State of Play, aaastateofplay.com, (2021); Playground Association of

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- included well-known Progressives like Honorary President Theodore Roosevelt,

 Honorary Vice President famed muckraker journalist Jacob Riis (author of *How the Other Half Lives*, published in 1890), Horace McFarland of the City Beautiful movement, and Jane Addams, founder of the well-known Hull House in Chicago, a

 Settlement House which supported immigrants' assimilation into American life.
 - Representatives from San Francisco, Los Angeles, and San Diego attended the first convention of the PAA.⁵⁴

- 72. Reformers hoped to mediate the crowded, unsanitary, and unsafe living conditions of urban cities, and the working-class demand for play spaces. The great influx of immigration from the 1880s through the 1910s overwhelmed city tenements with immigrant families. Populations outpaced housing and space. Urban children played in the streets. In some places, playing in the street became so dangerous that it became illegal. Furthermore, prior to child labor laws in the 1930s, many older urban children were simply not available for daytime play.
- 73. Formally designated American playgrounds began with places like Jane Addams' Hull House in Chicago and other major cities at the turn of the twentieth century. Such settlement houses, located near tenements and poor immigrant worker neighborhoods, began to host fenced-in playgrounds as a way to support immigrant families, but also a vehicle for assimilating children in spaces distanced from their parents and neighborhoods.⁵⁵ Early on, such places were

America, Playground and Recreation Association of America. *The Playground* (New York, NY: Executive Committee of the Playground Association of America, April, 1923).

⁵⁴ Kaitlin O'Shea, "How We Came to Play: The History of Playgrounds," https://savingplaces.org/stories/how-we-came-to-play-the-history-of-playgrounds/; Playground Association of America, *The Playground* ((New York, NY: Executive Committee of the Playground Association of America, April 1907-1909).

⁵⁵ O'Shea; Playground Association of America, *The Playground* (1907-1909).

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highly regulated, with separate areas for boys and girls and trained playground workers to organize play and provide instruction on acceptable behavior when needed.⁵⁶

- 74. Efforts to assimilate immigrant families also influenced the proliferation of local public libraries. Benjamin Franklin did start the nation's first, again in Philadelphia, "Library Company," but it operated by member subscription. After he donated it to a town in Franklin, Massachusetts, the town voted in 1790 to offer them for free and it served as a model for towns and cities. Boston Public Library did not open until 1848, coinciding with the arrival of German and Irish immigrants. During and after World War I, both museums and libraries served as Americanization vehicles for immigrants, the latter growing especially popular with the passage of the 1917 Immigration Act that required literacy to gain citizenship.
- 75. Spectator events became more popular in the mid-nineteenth century. Foster Rhea Dulles argued that as villages broke up, informal games and activities declined. Event sites included theaters and race tracks, but games like baseball also evolved from children's play and gained popularity. Other sports skewed toward amateur athletic clubs, especially for the middle and upper class, with croquet, skating, archery, and rowing. Intercollegiate sports also grew in popularity in the 1860s and 1870s.⁵⁷
- 76. Formal baseball teams formed in about 1842 when business and professional men organized teams and games in Hoboken, New Jersey. The Boston Common hosted games in the 1850s, and the game began to attract spectators across the country until the Civil War interrupted momentum. Basketball did not

⁵⁶ Henry Curtis, *Education Through Play*, New York, NY: The MacMillan Company. (1915), 63-65; Robert D. Putnam, *Bowling Alone: The Collapse and Revival of the American Community*, New York, NY: Simon & Schuster, (October 2020), 393-394.

⁵⁷ See Dulles, A History of Recreation.

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begin as a game until the 1890s. Rhea Dulles argued that limited leisure time restrained the numbers of spectators that such games might attract, although there were certainly exceptions.⁵⁸

- 77. When union activity of the late nineteenth century saw wages rise and limits to work hours, and with the introduction of affordable transportation in the form of the streetcar, urban centers saw significant participation in commercialized leisure, and what one would now understand as mass culture, that could unite an ethnically diverse population.⁵⁹ Historian Roy Rosenzweig characterized those who saw commercial profits in offering what historians like Kathy Paiss have coined as "cheap amusements" as "recreational entrepreneurs;" referring to those who created large theaters and amusement parks, spaces specifically designed to cater to communities and large crowds.⁶⁰
- 78. The prosperity of the 1920s included the availability of credit, which meant more disposable income and leisure time for the working class, and this is the time when states begin to focus on acquiring parklands for recreational activity as well.

Conclusion

79. It is my opinion, as a professional historian, that the park idea was part of a concerted movement for a far more defined, and different, notion about public use and behavior than the greens and commons in Colonial America. Rather, the park movement is far more a reflection of the Civil War and Reconstruction era that

⁵⁸ Dulles, A History of Recreation, 182-200.

⁵⁹ Rosenzweig, *Eight Hours for What We Will*, 171-221; John Kasson, *Amusing the Million: Coney Island at the Turn of the Century* (New York: Hill and Wang, 1978); Kathy Peiss, *Cheap Amusements: Working Women and Leisure in Turn-of-the-Century New York* (Philadelphia, PA: Temple University Press, 1986).

⁶⁰ Rosenzweig and see Kathy Peiss, *Cheap Amusements: Working Women and Leisure in Turn-of-the-Century New York* (Philadelphia: Temple University Press, 1985).

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shook and shifted political, economic, and regional identities. The post-war period saw rapid changes in American life from industrialization, urbanization, and immigration. The words and work of America's most influential park designer and steward, Frederick Law Olmsted, articulated and defined the park movement he began and influenced at the local, state, and national levels, prescribing certain uses and behaviors for those shared spaces. Formal and designated parks served as places of physical and deeply spiritual escape from the harshness of urban and industrial life into nature. Olmsted conceived and designed parks as places of preservation as well as physical recreation and mental refuge, not conservation. It would therefore be consistent to restrict firearms as well as hunting in such places. Carrying firearms was very much inconsistent with the lofty and transcendentalist views of Progressive era conservationists and preservationists when they established public parks for collective "public enjoyment."

- 80. Similarly, as responses to and products of the industrial era, cultural sites of public gathering today have little similarity to places in colonial America. In colonial and early America, sites of leisure, recreation and entertainment stayed in and/or close to home and community. After Reconstruction, museums, fairs, parks, and spectator sports evolved in form and purpose out of political and business leaders' need and desire to control behavior and provide a diverse, restive, and growing labor class population with entertainment, leisure, and recreation at a time when an industrial economy and urban space now rigidly defined the workplace.
- 81. This Declaration is based on my knowledge as a trained Historian of the American West, and as a Public Historian who has worked in federal land use agencies such as the National Park Service and the Bureau of Reclamation, and taught about American culture and its cultural institutions. It addresses the context and form in which several types of cultural spaces began in the United States. When initially conducting any original archival research on this topic, it was specific to

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Connecticut. Furthermore, I was not looking specifically for references to firearms
and hunting, nor to California. My initial questions focused upon debates about the
purpose and use of parks, searching for definitions delineating parks from forests.
For this declaration, I have included background knowledge regarding California
and enlisted cursory research available online, as well as some recent scholarship.
There may some more explicit discussion of prohibition or regulation in undigitized
archives, like the Yosemite and State Park Commission reports, papers, and
correspondence in the California State Archives, land deeds that may include
provisions beyond maintenance, or patrolling reports, that could imply something
more specific about the regulations. There are also likely additional resources,
including correspondence that could provide evidence of intent for these public land
reservations in California, or further insight into the values and definitions around
recreation, including additional evidence regarding public attitudes towards
firearms in these spaces, but I had neither the time nor access to locate and evaluate
those sources.
I declare under penalty of perjury under the laws of the United States of
America that the foregoing is true and correct
Executed on October 31, 2023, at New Britain, Connecticut.
Geah S. glase
Leah S. Glaser

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Exhibit 1

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EDUCATION

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HIST 502: Historiography: American West (Graduate /team-taught)

HIST 405/505/LTN 470: Local History and Community Development (Undergraduate/ Graduate)

HIST 492: Public History Intern Experience (Undergraduate)

HIST 302: Introduction to Public History (Undergraduate)

HIST/LTN 316: History of the American West to 1890 (Undergraduate)

HIST/LTN 317: History of the American West from 1890 (Undergraduate)

HIST 305: Connecticut and the Nation (Undergraduate online)

HIST 301: The Historical Imagination: Immigration/ Mexican Immigration and Labor/

American West/ Borderlands/ Japanese Internment/The 60s (Undergraduate)

HIST 162: History of American Life II (Undergraduate /classroom and online)

HIST 100: US Environmental History

Supervise internships for MA in Public History (2-4 annually)

Supervise capstone projects for MA in Public History (40 to completion)

Supervise theses for MA in History (2 to completion)

Class Projects:

"Rooted in History:" Connecticut Tree Stories, Grating the Nutmeg, podcast, HIST 405/505, Spring 2021.

"Pandemic in Perspective," Online Exhibit, CCSU Burritt Library, HIST 302, Fall 2020.

Women's Suffrage Transcription Project, Connecticut State Archives, HIST 302, Fall 2019.

Latino History Harvest, HIST 405/505, Spring 2017-2018.

Iwo Jima Biography Project, HIST 302, Fall 2014-2018.

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"Historic Structure Reports," Coltsville National Historic Park, Hartford, CT, HIST 511, Fall 2016 and Spring 2017. New Britain Industrial Museum Visitors' Survey, HIST 302, Fall 2016.

"Triumph Through Adversity: The Borinqueneers," Exhibit, New Britain Visitors' Center Gallery, New Britain, CT, HIST 302, Fall 2015.

"Voices from Vietnam," Veterans History Project, CCSU, HIST 302, Fall 2014.

"The History of Homelessness in New Britain," HIST 405/505, Spring 2012.

Quinnipiac University, Hamden, CT

Adjunct Assistant Professor of History

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Introduction to Public History

The Gilded Age and Progressive Era

The West in American History to 1900

United States History (to 1877 and from 1877)

Arizona State University, Tempe, AZ

Faculty Associate Fall 1999-Fall 2001

American Cultural History from 1865 to Present

United States History Survey (to 1877 and from 1865)

Maricopa County Community Colleges, Maricopa County, AZ

Adjunct Faculty Fall 1998-Spring 2002

Chandler-Gilbert Community College, Chandler, AZ

United States History Survey (to 1877 and from 1865)

South Mountain Community College, Phoenix, AZ

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PUBLICATIONS

Books

w/ Philip Levy, eds. *Branching Out: The Public History of Trees*. Amherst, MA: University of Massachusetts Press (Public History in Historical Perspective series), *under contract*.

Interpreting Energy at Museums and Historic Sites. Lanham, MD: American Association of State and Local History (AASLH)/ Rowman and Littlefield (Interpreting History series), 2023.

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Glaser 3

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Guest Editor (theme issue), "Public History and Environmental Sustainability," *The Public Historian* 36:3 (August 2014).

Articles in Academic Journals

- "Hidden Gems: Hopewell Furnace National Historic Site," *Pennsylvania Magazine of History and Biography*, Special Issue on Energy (October 2015), 353-355.
- w/ Nicholas Thomas, "Sam Colt's Arizona: Investing in the West," *Journal of Arizona History* 56:1 (Spring 2015), 29-52.
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- "Working for Community: The Yaqui Indians at the Salt River Project," *Journal of Arizona History* 37: 4 (Winter 1996): 337-356.

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- "Trees as Memorials and Witnesses to History," Connecticut Explored (Spring 2021): 14-19.
- "Readers Respond to Removal of Christopher Columbus Statues," Hartford Courant (June 26, 2020).
- "Historic Preservation Checks a Lot of Boxes," Connecticut Preservation News (January/February 2019): 4-5.
- "Taking Away Conservation Funds Hurts the State," editorial, Hartford Courant (June 20, 2017).

Guest Editor (theme issue), "Connecticut in the West," Connecticut Explored (Winter 2017).

- "Sam Colt Mines the Arizona Territory," *Connecticut Explored* (Winter 2017).
- "Western Ideas for Eastern Lands," Connecticut Explored (Winter 2017).

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- w/ Elizabeth Correia. National Register of Historic Places, "Congregation Mishkan Israel," Hamden, New Haven County, Connecticut, approved by Connecticut State Historic Preservation Review Board, March 2021.
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- Glaser, Leah S. *et.al.* National Register of Historic Places, "<u>Downtown New Britain</u>," New Britain, Hartford County, Connecticut, National Register #93000771. Reviewed/approved by Connecticut State Preservation Board, December 7, 2015. Submitted to National Park Service February 2016. Listed May 3, 2016.
- Glaser, Leah S. (chair) with Maren Bzdek, Priya Chhaya, Rebecca Conard, David Glassberg, William Ippen, Melinda Jetté, and Angela Sirna (National Council on Public History Task Force on Environmental Sustainability), "Public History and Environmental Sustainability: A Role for the National Council on Public History," White Paper, submitted to the NCPH Board in September, 2014.
- Connecticut State Register of Historic Places, "1631 Chapel Street," New Haven, New Haven County, Connecticut, Reviewed/approved by Connecticut Historic Preservation Council, 2006.
- Connecticut State Register of Historic Places, "Short Beach Union Chapel," New Haven, New Haven County, Connecticut, Reviewed/approved by Connecticut Historic Preservation Council, 2006.
- National Register of Historic Places, "Ball's Oyster Dock," Branford, New Haven County, Connecticut, Reviewed/approved by Connecticut State Preservation Board, 2006.
- National Register of Historic Places, "Perry Avenue Bridge," Norwalk, Fairfield County, Connecticut, Reviewed/approved by Connecticut State Preservation Board, 2006.
- National Register of Historic Places, "Westville Village Historic District (Boundary Increase)," Reviewed/approved by Connecticut State Preservation Board, 2005.

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- National Register of Historic Places, "Knickerbocker Golf Club," New Haven, New Haven County, Connecticut, Reviewed/approved by Connecticut State Preservation Board, 2005.
- "An Industrial Place in a Rural Space: The Administrative History of Hopewell Furnace National Historic Site,"

 Philadelphia. PA: Northeast Regional Office/ National Park Service/ Bloomington, IN: Organization of American Historians, August 2005.
- "The Navajo Indian Irrigation Project," Bureau of Reclamation History Program, Denver, CO, 1998.
- "The San Juan-Chama Project," Bureau of Reclamation History Program, Denver, CO, 1998.
- "The EMA Transmission Line," No. AZ-6- B. Historic American Engineering Record (HAER), National Park Service, Western Region, 1996.

Encyclopedia Entries

- "Dynamic Tensions: Conservation and Development in Connecticut to 1920s," *ConnecticutHistory.org*. Connecticut Humanities Council, September 2012.
- "A Public Responsibility: Conservation and Development in Connecticut in the Twentieth Century," ConnecticutHistory.org. Connecticut Humanities Council, September 2012.
- "Hopewell Furnace National Historic Site," *United States Geography* Database. ABC-CLIO, Santa Barbara, CA. (posted August 2011).

Blog and Newsletter Publications

- "Guidelines for Historic Tree Preservation," *History@Work* in "Public Historians in our Climate Emergency" series. www.ncph.org (October 5, 2021).
- "From the Desk of Leah Glaser: Hey Texas! Read my Electricity Book," UNP Guest Blog, University of Nebraska Press, March 1, 2021.
- Michelle McClellan, Carolyn Barske Crawford, and Leah Glaser, "Repairing National Register Nominations:

 Educational Institutions and The National Register Process," *History@Work*, The NCPH Blog, www.ncph.org, July 28, 2020.
- "Public History and Sustainability: An Overview and Invitation," History@Work, www.ncph.org, (June 7, 2013).
- "A Point Paper from the Public Historians and Sustainability Working Group," History@Work, www.ncph.org, (July 20, 2012).
- w/ Will Ippen. "Public History and Sustainability," Public History News 32:4 (September 2012), 11.
- "Public Historians Take on Climate Change," History@Work (April 29, 2012).
- w/ <u>Jannelle Warren-Findley, "Negotiating Histories: Perspectives on Public History,"</u>

 <u>Perspectives: A Newsletter of the American Historical Association (May 1999).</u>

Reviews

- Book Review of Richard F. Hirsch, *Powering American Farms: The Overlooked Origins of Rural Electrification*.

 Baltimore, MD: Johns Hopkins University Press, 2022 in *Business History Review* 97:1 (May 2023), 180-183.
- Book Review of Debra Reid and David Vail, *Interpreting the Environment at Museums and Historic Sites*. Lanham, MD: AASLH/Rowan and Littlefield, 2019 in *The Public Historian* 43:2, (May 2021), 167-169.
- Book Review of Casey P. Cater, *Regenerating Dixie: Electric Energy and the Modern South.* (History of the Urban Environment.) Pittsburgh, Pa.: University of Pittsburgh Press, 2019 in *American Historical Review* 126:1 (March 2021), 352-353.
- Book Review of Marisa Elena Duarte, *Network Sovereignty: Building the Internet Across Indian Country*. Seattle, WA: University of Washington Press, 2017 in *Pacific Historical Review* (2018), 43-44.
- Exhibit Review of "Rising Tides: Fairfield's Coast: Past to Future," Fairfield Museum and History Center, Fairfield, CT in *The Public Historian* 39:2 (May 2017), 91.
- Book Review of James Robert Allison, III, *Sovereignty for Survival: American Energy Development and Indian Self-Determination*. New Haven, CT: Yale University Press, 2015 in *Journal of American History* 103: 3 (December 2016), 841-842.

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- Book Review of David B. Danbom, ed. *Bridging the Distance: Common Issues of the Rural West.* Forward by David M. Kennedy. Salt Lake City, UT: University of Utah Press, 2015 in *Western Historical Quarterly* 21 (July 2016), 488-489.
- Book Review of Don E. Albrecht, *Rethinking Rural: Global Community and Economic Development in the Small Town West*, Pullman: University of Washington Press, 2014 in *Environment, Space, Place* (Fall 2015).
- Book Review of Greg Gordon, *When Money Grew on Trees: A.B. Hammond and the Age of the Timber Baron.*Norman: University of Oklahoma Press, 2014 in *Journal of American History* 101:4 (2015), 1287-1288.
- Book Review of Diane Barthel-Bouchier, *Cultural Heritage and the Challenge of Sustainability*. Walnut Creek, CA: New Left Press, 2013 in *H-Environment*, *H-Net Reviews* (June 2014).
- Book Review of Paul Hirt, *The Wired Northwest: The History of Electric Power, 1870s–1970s.* Lawrence, KS: University Press of Kansas, 2012 in *Western Historical Quarterly* 44 (Autumn 2013), 355-356.
- Book Review of Mary S. Melcher, *Pregnancy, Motherhood, and Choice in Twentieth Century Arizona*. Tucson, AZ: University of Arizona Press, 2012 in *Journal of Arizona History* 54:3 (Autumn 2013), 349-530.
- Book Review of Ronald M. James, *Virginia City: Secrets of a Western Past*. Historical Archaeology of the American West Series. Lincoln: University of Nebraska Press and the Society for Historical Archeology, 2012 in *Western Historical Quarterly* 43:4 (Winter 2012), 526-527.
- Exhibit Review of "Making Connecticut," Connecticut Historical Society Museum in *Connecticut History* 51:1 (Spring 2012), 103-107.
- Book Review of Brian Q. Cannon, *Reopening the Frontier: Homesteading in the Modern West*. Lawrence: University Press of Kansas, 2009 in *American Historical Review* 116: 2 (April 2011), 484.
- Book Review of Marsha Weisiger, *Dreaming of Sheep in Navajo Country*. Seattle: University of Washington Press, 2010 in *Agricultural History* 85:2 (Spring 2011), 261-2.
- Book Review of David Grayson Allen, *The Olmsted National Historic Site and the Growth of Historic Landscape Preservation*. Boston: Northeastern University Press, 2007 in *Connecticut History* 47:1 (Spring 2008), 174-176.
- Exhibit Review of "Remembering Our History: The Chinese American Presence in Phoenix," Phoenix Museum of History in *The Public Historian* 24:3 (Summer 2002), 86-88.

CONFERENCE Participation

Chair, "Telling a Revolving American Story: Museums and Firearms History,"

"Current Perspectives on the History of Guns and Society,"

Center for the Study of Guns and Society, Wesleyan University, Middletown, CT

Participant, Working Group: "Five Year Combined BA/MA in Public History,"

National Council on Public History, "To Be Determined," Atlanta, GA

Participant, Working Group: "Developing Partnerships and Teaching Cultural Heritage and Heritage Tourism in the University Classroom"

National Council on Public History, "To Be Determined," Atlanta, GA

Chair, "Museums and Firearms History,"

"Current Perspectives on the History of Guns and Society,"

Center for the Study of Guns and Society, Wesleyan University, Middletown, CT

Organizer and Participant, "Environmental Stewardship and Storytelling through the Humanities," May 19, 2021 Campuses for Environmental Stewardship 2021 Summit, Maine Campus Compact (virtual). http://mainecompact.org/ces-summit-2021/

Participant, National Council on Public History, "The Presence and Persistence of Stories," March 2021 Salt Lake City, UT (virtual)

Participant, Working Group: "Public Historians in our Climate Emergency" March 2020

National Council on Public History, "Threads of Change," Atlanta, GA (virtual)

Co-Chair, Local Arrangements Committee, April 2018- March 2019

April 2023

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Member, Program Committee, National Council on Public History, "Repair Work," Hartford, CT		
Planner/ Coordinator, Public Plenary, "Considering Coltsville: A Revolving Story," Center Church, Han National Council on Public History, "Repair Work," Hartford, CT A conversation with community leaders and local gun safety advocates about the future of Coltsville in Hartford, a city facing serious concerns about gun violence. What role will the park play in communities most affected?	rtford March 2019	
Participant, Structured Conversation: "Trees, Preservations, and Public Historians: Challenges and Opportunities" National Council on Public History, "Repair Work," Hartford, CT	March 2019	
Participant, Working Group: "Repairing National Register Nominations," National Council on Public History, "Repair Work," Hartford, CT	March 2019	
Co-Chair, "History on the Fly: Gun Violence, Gun Safety, and Gun Rights," National Council on Public History, "Power Lines," Las Vegas, NV	April 2018	
Co-Chair, Local Arrangements Committee, Planning and Presentation (Awards Breakfast Presentation) for Annual NCPH Conference 2019, "See You in Hartford" National Council on Public History, "Power Lines," Las Vegas, NV	April 2018	
Participant, Structured Conversation: "Resources and Best Practices for Public History Education and Training and Environmental Sustainability" National Council on Public History, "Power Lines," Las Vegas, NV	April 2018	
Participant, Working Group: "Public History Education and Sustainability," National Council on Public History, "In the Middle," Indianapolis, IN	April 2017	
Paper, "Urban Tree Preservation in this Era of Climate Change," National Council on Public History, "Challenging the Exclusive Past," Baltimore, MD	March 2016	
Invited Panelist, "Old Roots, New Routes," Connecticut Trust for Historic Preservation, Hartford, CT	October 2015	
Panelist, "Sustaining Historic Preservation as a Cultural Practice: A Structured Conversation" National Council on Public History, "On the Edge," Nashville, TN	April 2015	
Co-facilitator, "Memorials and Violence and the American West" Discussion, Western Historians in the Northeast Region, Yale University, New Haven, CT	May 2014	
Invited Panelist, "Sustaining Public History in a Changing Climate- A State of the Field Roundtable," New England Historical Association, Springfield College, Springfield, MA	April 2014	
Co-Chair, Program Committee National Council on Public History, "Sustainable Public History," Monterey, CA	March 2014	
Co-Moderator, Public Plenary, A Conversation with Keynote Speaker Richard Heinberg, "The End of G National Council on Public History, "Sustainable Public History," Monterey, CA	rowth," March 2014	
Chair, "Public History and Environmental Sustainability Task Force White Paper: Feedback," National Council on Public History, "Sustainable Public History," Monterey, CA	March 2014	
Discussant, "Beyond Saving: Achieving Sustainability in Historic Preservation" Working Group National Council on Public History, "Sustainable Public History," Monterey, CA	March 2014	
Paper, "Choo, Choo (Cough, Cough): Interpreting and Preserving Western Scenic Railroads in the Era of Sustainability," Western History Association , "Vital Signs," Tucson, AZ	October 2013	
Co-Chair, Program Committee, Planning for Annual NCPH Conference 2014. National Council on Public History, Ottawa, ON, Canada	April 2013	
 Paper, "Western Ideas for Eastern Lands: The Influence of Western Environmental Policies on Connecticut's State Parks and Forests, 1913-1943," Western History Association, "Boundary Markers and Border Crossings," Denver, CO 	October 2012	

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Glaser	7	
Paper, "'Now, That's the Smell of History!' Addressing Environmental Sustainability in Historic Preservation," Preservation Education: Best Practices , Providence, RI	September 2012	
Organizer, Co-facilitator, Working Group: "Public History and Sustainability," National Council on Public History/ Organization of American Historians, Milwaukee,	April 2012 WI	
Organizer, Chair, Panelist, "Public History and Sustainability" Roundtable, American Society for Environmental History, Phoenix, AZ	April 2011	
Chair, "Many Languages, Cultures, and Wests: Contestation of American Education in the Southwest and the United States." Western History Association , "Many Wests," Lal	October 2010 ke Tahoe, NV	
Organizer and Chair, "Green Planning: Green Jobs for Liberal Arts Majors," Global Environmental Sustainability Symposium, "A Green Economy for a Sustainable Central Connecticut State University, New Britain, CT	April 2010 Future,"	
Organizer, Chair, Panelist, "History in the Balance: Reconciling the Management of Natural and Cultural Resources in the National Parks" Roundtable, National Council on Public History/ American Society for Environmental History, Port	March 2010	
Organizer, Co-facilitator, Working Group: "Recycling Buildings? Reframing Historic Preservation in the Language of Sustainability and the Green Economy," National Council on Public History/ American Society for Environmental History, Port	March 2010	
Panelist, "The Electric West" Roundtable	October 2009	
Western History Association, "The Wired West," Denver, CO		
Co-Organizer, "Memory and the American West" Discussion, Western Historians in the New England Region, Amherst, MA	May 2009	
Discussant, "So You're Teaching in a Public History Program," Working Group National Council for Public History, Providence, RI	April 2009	
Organizer, "Recycling Buildings: Historic Preservation and Embodied Energy" April 2009 Global Environmental Sustainability Symposium: Renewable Energy and Carbon Neutrality, Central Connecticut State University, New Britain, CT		
Chair, "Learning the Hard Way: A Century of National Park Planning," American Historical Association, New York, NY	January 2009	
Organizer and Chair, Roundtable: "Historic Preservation IS Smart Growth," Statewide Smart Growth Conference, New Haven, CT	November 2008	
aper, "Power to the Indians: The Production and Use of Electricity September 2007/ April 2008		
on Arizona's Reservations," Indians and Energy: Exploitation and Opportunity in the American Southwest Symposium and Conference at the School of American Research, Santa Fe, New Mexico (September 2007) and at Clements Center for Southwestern Studies, Southern Methodist University, Dallas, TX (April 2008), respectively.		
Panelist, "Environmental History and Changes at Hopewell," Hopewell Furnace National Historic Site Natural Resources Roundtable, Birdsboro, PA Sponsored by the National Park Service	August 2003	
Panelist, "The Founding Legislation and Intent of Hopewell Furnace National Historic Site," Hopewell Furnace National Historic Site Natural Resources Roundtable, Birdsboro, PA Sponsored by the National Park Service	June 2003	
Paper, "Power Through Diversity: Rural Electrification to Arizona's White Mountains," Arizona History Convention, Pinetop/Lakeside, AZ	April 2001	
Paper, "Native American Power: The Navajo Tribal Utility Authority," Western History Association, Portland, OR	October 1999	
Paper, "Surviving Across the Border: Yaqui Immigration to the United States, 1880-1940," National Association for Chicano and Chicana Studies, Mexico City, Mexico	June 1998	
Paper, "Guadalupe's Current Problems and Past Issues," National Council for Public History, Albany, NY	May 1997	
Paper, "Working for Community: The Yaqui Indians at the Salt River Project," Arizona History Convention, Sierra Vista, AZ	April 1996	

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HONORS and **AWARDS**

Excellence in Teaching Honor Roll, Central Connecticut State University, 2008-9, 2016-17, 2017-18, 2018-19, 2019-20, 2020-21, 2021-22, 2022-23.

State of Connecticut Board of Regents for Higher Education,

Connecticut State University System-Wide Norton Mezvinsky Research Award, 2012.

State of Connecticut Board of Regents for Higher Education,

Central Connecticut State University-Level Norton Mezvinsky Research Award, 2012.

Best Graduate Student Paper, "Working for Community: The Yaqui Indians at the Salt River Project," Arizona Historical Convention, 1996.

GRANTS

"Finding your Place: Teaching the History of People of Color in Connecticut through Place-Based Learning," Spotlight on Humanities in Higher Education, Grant, National Endowment for the Humanities, 2023-24. \$60.000.

Consultant, Institute of Museums and Library Services w/ Connecticut Historical Society, Hartford, CT, "Community Historian Project," 2021. < \$200K

Participant/ Consultant, National Park Service Battlefield Preservation Interpretation Grant, "Forgotten Voices of the Revolutionary War," w/ CRIS Radio, Windsor, CT. October 2021-May 2023.

Sabbatical Leave, "Love and War: Climate and Trees," Spring 2020.

Campuses for Environmental Stewardship Grant, (awarded with Dr. Charles Button, et. al.). 2019. \$7000

National Endowment for the Humanities/ American Library Association Grant, Host on-campus screenings of PBS' Latino Americans (awarded with Heather Rodriguez (Sociology) for Latino Studies). Recruited and booked up guest speakers. Involved students through class projects (see load credit), 2015-16. \$10,000

Sabbatical Leave, "Public History and Sustainability," Spring 2013.

Faculty Development Grant, "The National Council on Public History 2014 Conference: Making CCSU a Leader in Public History Education, 2013-14 (awarded with Professor Heather Prescott). \$1350

Faculty Development Grant, "Public History and Sustainability," 2010-2011. \$900

CCSU Community Engagement Grant, "Local History and Community Development: Homelessness and Affordable Housing in New Britain," 2011-2012. \$1000

CCSU Community Engagement Grant, "Sustainability Education Programs for the CCSU Community and Beyond," 2010-2011. \$1000

Dean's Research Initiative Grant, College of Arts and Sciences, Central Connecticut State University, 2008. \$900.

Associated Students of Arizona State University (ASASU) Graduate Research Grant, 2000.

Charles Redd Center for Western Studies Upper Division and Graduate Student Summer Research Award, 2000.

Max Millett Family Fund Summer Research Award, 2000.

OTHER PROFESSIONAL WORK EXPERIENCE

National Park Service March 2023-present

Project Historian

Conduct Historic Resource Study for Coltsville National Historical Park

Attorney General's Offices, Several States

Historical Expert/ Consultant March 2023-present

Provided historical declarations primarily about state park history for pending cases on the prohibition of firearms.

Connecticut Department of Energy and Environmental Protection

October 2021-October 2022

Historical Consultant

Drafted text for an interpretative panel with Dr. Stephen Amerman and Ms. Rachel Sayet, MA (Mohegan) on Native use and connections for Sleeping Giant State Park, in Hamden.

Arcadis, Inc. August 2019-March 2021

Historical Consultant

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National Register nomination for Goffe Street Armory and text for an interpretative panel for 71 Shelton Street, both in the City of New Haven.

Department of Public Works, New Britain, CT

January 2014-present

Writer, Contributor, and Content Development for Downtown Way-finding and Historic Signage project

New Britain Historic District Commission, New Britain, CT

January 2014-December 2015

Historical Consultant

Worked with Commission and State Historic Preservation Office to revise a draft, develop, further research, document, write, and submit the New Britain Downtown Historic District for listing on the National Register of Historic Places.

Morgan, Angel, and Associates, Washington, DC

2004-2012 (*intermittent*)

Historical Consultant

Wild and Scenic River, Lower Farmington River and

Fall 2009

Salmon Brook Study Committee, National Park Service, Simsbury, CT

Lead Consultant of Cultural Landscape Study. Senior researcher for reviewing and documenting the cultural landscape of the lower Farmington River and Salmon Brook for proposal to Congress to designate the river as a National Wild and Scenic River. Worked with Public History MA students (one former and one current as my co-consultants).

New Haven Preservation Trust, New Haven, CT

October 2004-September 2007

Historical Consultant, Secretary/ Recorder for New Haven Historic District Commission, and Volunteer

Greater New Haven Holocaust Memory, Inc. New Haven, CT

October 2005- May 2007

Curriculum Committee

Consulted on the development of grade school curriculum to examine the role and function of memorials and memory.

Virginia Center for Digital History, University of Virginia, Charlottesville, VA

April-August 2004

Contract Historian

Identified online primary documents for and wrote bibliographic summaries on several topics in American History corresponding to Virginia Standards of Learning. Teachers in Virginia use these essays to help guide development of eleventh grade curriculum.

National Park Service/ Organization of American Historians, Philadelphia, PA

July 2002-June 2004

Contract Historian

Researched and wrote administrative history of Hopewell Furnace National Historic Site in Pennsylvania to inform park's general management plan regarding the management and preservation of the park's resources.

Carollo Engineers, Walnut Creek, CA

March 2002-December 2003

Contract Historian

Researched, documented, and wrote published corporate history of a sanitary engineering company. Also authored script for company training video.

City of Tucson, Tucson, AZ

Litigation Consultant

December 1999-July 2000

Provided historical research support for law firm representing Tucson in unresolved court case regarding telephone utilities and property issues. Provided information for opposing council in formal deposition.

National Park Service, Anchorage, AK

Cultural Landscape Historian, GS-170-7/9

June 1-August 11, 1999

Compiled data, explored sites, assessed historical and cultural significance, and developed inventories, maps, and histories for cultural landscapes (CLIs) in accordance with federal preservation regulations for Alaska parks.

United States Bureau of Reclamation, Lands, Recreation, and Cultural Resources Office, Lakewood, CO *Historian*, GS-170-5/7 May 28-September 30, 1998

Co-authored 100+ page draft describing the development of Reclamation's hydroelectric power program (see publications). Conducted primary research and drafted historical studies of historic Reclamation projects.

Salt River Project Archives, Phoenix, AZ

Research Historian

June 1995-November 1996

Conducted historical research and analysis for water and power corporation.

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CONFERENCES/WORKSHOPS/ PROFESSIONAL DEVELOPMENT, TRAINING and SKILLS		
"Connecticut's Sites of Conscience," CT Humanities/State Historic Preservation Office Mashantucket Pequot Museum, Mashantucket/Ledyard, CT	August 8, 2022	
"The Presence and Persistence of Stories," National Council on Public History, Salt Lake City, UT (virtual)	March 2021	
Certified Interpretative Guide Training, National Association for Interpretation, Fort Collin, CO (virtual).	January 6-9, 2021	
Past Forward Online, a conference of the National Trust for Historic Preservation (virtual) October 27-30, 2020		
"Migrations, Meeting Grounds, and Memory," Western History Association (virtual)	October 12-17, 2020	
"Dismantle Preservation Unconference." (virtual)	July 28, 2020	
"Coltsville in Context: Presentation and Public Discussion Scholars" Roundtable for Coltsville National Historic Park, Church of the Good Shepherd, Hartford, CT	March 26, 2019	
"Preservation in a Changing Environment," Connecticut State Historic Preservation Office, Storrs, CT	May 18, 2017	
"Olmsted Parks in Transition," Connecticut Chapter of the American Society of Landscape Architects, Hartford, CT	April 28, 2017	
The Future of the Past in Connecticut: The National Historic Preservation Act at 50," October 29, 2016 New Haven Preservation Trust/CT Trust for Historic Preservation/ State Historic Preservation Office, New Haven, CT		
"Preserving Diverse Communities: Making Historic Tax Credits Work," Connecticut Preservation Action Symposium, Mashantucket, CT	October 7, 2016	
"Keeping History Above Water: A Conference on Sea-level Rise and Historic Preservation," Newport Restoration Foundation , et. al., Newport, RI	April 11, 2016	
"Connecticut Preservation Now! Challenges and Opportunities in Funding" Connecticut Preservation Action Symposium, Bridgeport, CT	November 2015	
Connecticut Main Street Center, 2015 Awards Gala, New Britain, CT	June 8, 2015	
"Precision Valley Symposium," Springfield Armory National Historic Site and Springfield Technical Community College, Springfield, MA	May 2015	
"Where There's a Mill, There's a Way! Effective Strategies for Restoring, Repurposing, and Redeveloping Connecticut's Historic Mills and Factories." Torrington Historic Preservation Trust, Warner Theater, Torrington, CT	May 2015	
Advocacy Day for History, Preservation, and the Humanities. Connecticut League of History Organizations	April 2015	
"New Money for Old Places: Revenue Sources for Gap Funding: A Seminar for Developers, January 2012 Contractors, Architects, and Historic Preservationists," Connecticut Preservation Action Symposium, Bloomfield, CT		
"New Money for Old Places: Historic Preservation Incentives for the Economy," Connecticut Preservation Action Symposium, Hartford, CT	September 2010	
Short Course on <i>Historic Preservation: Sustainability,</i> "Green Building: Tools and Strategies for Sustainable Reuse" Cornell University Historic Preservation Planning Program, Cornell AAP Center, New Y	June 2008 ork, NY	
New Faculty Meetings with Provost: College Teaching Central Connecticut State University, New Britain, CT	Fall 2006	
Summer Technology Institute Chandler Gilbert Community College, Chandler, AZ Training in technology for teaching and appring them development.		
Training in technology for teaching and curriculum development. Teaching Tools Workshop	Fall 1999	
Arizona State University, Tempe, AZ	Fall 1999	

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Glaser 11 Automating Processing Practices and Finding Aids February 1996 Society of American Archivists Identification and Management of Traditional Cultural Places Spring 1997 **National Preservation Institute** Oral History Workshop Fall 1996 **Southwest Oral History Association** PROFESSIONAL ACTIVITY Professional Affiliations, past and present National Council on Public History; Western History Association, Western Historians in the Northeast Region; American Society of Environmental History, American Association of State and Local History **SERVICE** to the Community Council Member, Connecticut Historic Preservation Council, Hartford, CT June 2016- present State appointment by the Governor. Advisory Board Member, Center for the Study of Guns and Society, October 2022-present Wesleyan University, Middletown, CT Speaker, "Branching Out: Preserving Tree History in the Era of Climate Change," May 10, 2023 Fairfield Museum and History Center, Fairfield, CT. Invited Speaker, "The Goffe Street Armory: Putting History in Historic Preservation," February 21, 2021 John Herzan Lecture Series, New Haven Preservation Trust, New Haven, CT. Invited Speaker, "Talking About Preservation: Future Preservationists," September 18, 2020 **Preservation Connecticut** Invited Speaker, "Colleague Circle: Digital Internships," CT League of History Organizations June 19, 2020 Member, Spring Forward (A Task Force for Housing Equity) in Hamden, CT September 3, 2020- present Member, Desegregate Connecticut July 2020-present Guest, "Through Local History: A Stronger Sense of Place," February 13, 2018 Where We Live w/ Lucy Nalpathanchil, WNPR, Hartford, CT "Iwo Jima Biography Project at CCSU," November 7, 2015; May 27, 2017 Interview on WTIC News- Talk 1080 with Steve Parker, CBS Connecticut. "Tour of Walnut Hill Park," New Britain, CT for "Olmsted Parks in Transition," April 29, 2017 **Connecticut Chapter of the American Society of Landscape Architects** Panelist, "Salon at Stowe," Harriet Beecher Stowe Center, Hartford, CT April 2017 Invited Speaker, "Sam Colt Mines the West," Grating the Nutmeg/ Connecticut Explored February 28, 2017 Board Member, Whitneyville Cultural Commons, Hamden, CT January 2016-present Helped oversee the creation of this non-profit, non-denominational community center located in a historic church and parish that serves to develop, preserve, and maintain the aesthetic, spiritual, and social center of the neighborhood, while envisioning a future where every community has valuable resources preserved for perpetual public use, with just and equitable access to enhance the quality of life for all. President, Connecticut Preservation Action, Hamden, CT June 2015- July 2018 "Taking Away Conservation Funds Hurts the State," Hartford Courant July 20, 2017 "Testimony Regarding SB90: An Act Regarding Responsible Development," February 19, 2016 Committee of Planning and Redevelopment, Connecticut Legislature, Hartford, CT Host, "Preserving Diverse Communities: Making Historic Tax Credits Work," October 7, 2016 Connecticut Preservation Action Symposium, Mashantucket, CT "Connecticut Preservation Now! Challenges and Opportunities in Funding" November 2015 Connecticut Preservation Action Symposium, Bridgeport, CT Board Member, Connecticut Preservation Action, Hartford, CT February 2010- June 2015, July 2018-present Work with Connecticut state legislature to preserve funding for historic

preservation in Connecticut. Set monthly meeting agendas, testify to legislature. Plan symposia.

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Glaser 12 "Testimony Regarding Elimination of the Community Investment Act," March 9, 2015 Finance, Revenue and Bonding Committee, Connecticut Legislature, Hartford, CT Board of Directors, Jewish Historical Society of New Haven, New Haven, CT 2016-present **Archives Committee** Board of Trustees, Jewish Historical Society of New Haven, New Haven, CT 2014-2016 Invited Panelist, "Surviving Academic Motherhood," April 15, 2016 Southern Connecticut State University, New Haven, CT "Testimony Regarding HB 5150: An Act Concerning Tree Wardens' February 19, 2016 Notices on Trees and Shrubs Prior to Removal, Tree Removal along State Highways and Clean-up by Public Utility Corporations following Certain Tree Removal," Environment Committee, Connecticut Legislature, Hartford, CT Invited Participant, "Imagining the Future of Parks," Next Parks, Coltsville Workshops, December 7, 2015 National Park Service and Van Allen Institute, Hartford, CT November 16, 2015 The two workshops brought together key stakeholders- NPS staff, historians, local residents, designers, government officials, social programs- to brainstorm and develop ideas for innovative visitor experiences, partnerships, and stories to guide future planning and programming of the new Coltsville National Historic Park. Invited to give part of tour on "Coltsville National Historic Park and Sustainability." Grant Advisory Committee, "Come Home to Downtown," February 2014-Summer 2015 Connecticut Main Street Program, New Britain, CT Advisor/ Consultant, Way-Finding and Historic Signage Project January 2014-present Department of Public Works, City of New Britain, CT Invited Speaker, "The Downtown New Britain National Register Historic District: A Proposal" October 2014 Trinity-on-Main, New Britain Historic Preservation Commission, New Britain, CT Invited Keynote Speaker, "The History and Architecture of the Knickerbocker Golf Clubhouse," September 2014 Knickerbocker Golf Club 70th Anniversary Gala, Knickerbocker Golf Club, New Haven, CT Workshop Leader, "Western Expansion," American Voices, Teaching American History, January 2011 Central Connecticut State University, New Britain, CT Panelist, "Making Use of Old Buildings," September 16, 2010 Where We Live with John Dankowsky, WNPR, Hartford, CT Lecture, "The Role of Art in Western History," November 2, 2009 New Britain Museum of American Art, New Britain, CT Lecture and Workshop, "Energy and the Development of Natural Resources in the West" July 24, 2009 "Technology and the West" April 30, 2009 Teaching American History Grant, Capitol Region Education Council (CERC), Hartford, CT "Researching Your Historic House," Fair Haven Homeowner's Association, April 5, 2008 Fair Haven Public Library, New Haven, CT "Water Rights in the City of Tempe: Past and Present." April 2002 Moving Waters: The Colorado River and the West, Lecture Series, Tempe Public Library, Tempe, AZ

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Exhibit 2

REPORT OF YOSEMITE VALLEY COMMISSIONERS.

insist upon going on the trails with their road horses, animals entirely unfit for such service. They take the trails without guides and without regard to the perils of passing parties that may be met mounted on the regular trail animals, and without thought of the consequences fatal to themselves and others that may result from their own lack of judgment and the inexperience of their animals. During the last season the committee has to report two accidents on the Glacier Point trail from these causes. In one, a road horse, ridden by a lady, went over the cliff, carrying with it the rider, who, fortunately, was caught by a tree top and saved from death. In the other, a horse unaccustomed to packing, but used to carrying a camper's lunch up the same trail, went over and was never seen nor heard of afterward. Your committee need not dwell upon the melancholy consequences, if at the occurrence of either accident, when the bodies of the animals went rolling and bouncing down the cliff, loosening stones and dirt, there had been a mounted party below, with the resulting scare and stampede which such a sight would cause even amongst the regular trail animals. Other visitors, who take the trail on foot, were found to practice leaving the path and cutting across the zigzags, thereby loosening stones and starting avalanches. In other cases it was perfectly evident that they had willfully removed the stones of the retaining walls of the trail to use in rolling down the cliff, across walls and parapets, and knocking them out of place, endangering the trail, destroying its defensive walls, and creating risks for others, and even for themselves.

These several acts attracted not only the attention of your committee, but were observed by others, and widely and correctly reported, and as a result we received the following communication from the Sierra Club, an organization devoted to acquiring and spreading knowledge of our mountains, to the preservation of forests and natural scenery, all public objects of high importance:

MARCH 9, 1894.

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To the Yosemite Commission, etc.:

The following named members of the Sierra Club have been appointed a committee to consider certain reports relating to the injury and defacement of natural objects in the Yosemite Valley, and to recommend such measures as may be found to be practicable and advisable to prevent such injuries in the future: Prof. George Davidson, Judge M. H. Myrick, Thomas Magee, James Runcie, Elliott McAllister.

The committee has received statements setting forth the details of acts of vandalism by visitors to the Valley, which, in the absence of any system of patrol and supervision, may be repeated at any time. The committee is prepared to submit these statements to the Commissioners to confer with them with a view to taking such measures as will secure the Valley from such interies at the hands of visitors during the coming season. Valley from such injuries at the hands of visitors during the coming season.

For the committee.

J. E. RUNCIE, Secretary, 317 Powell Street.

In response to this invitation members of your committee met the representatives of the club and thoroughly canvassed the interests and affairs of the Valley and Big Tree Grove. The consultation developed an active sympathy on the part of the club with this Commission and its work. We submitted to the club the following proposed code of rules and discipline, aimed at correcting the abuses above named:

Rules and Regulations for the Convenience and Safety of Campers and Tourists and the Preservation of the Valley.

I. All campers must report to the Guardian upon entering the Valley, and before pitching camp, and will occupy such location as he may assign them, and no other.

II. Campers will deposit all firearms, unloaded, with the Guardian, Exclusive therefor, and the same will be returned when the owners leave the Valley.

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REPORT OF YOSEMITE VALLEY COMMISSIONERS.

III. Persons using the trails in the Valley will not be permitted to take thereon their road or wagon horses, either packed or under the saddle.

IV. Persons using the trails on foot are forbidden to leave the trail by cutting across a zigzags, and are forbidden to disturb the trail walls or to roll stones down the clift.

V. The painting or carving of names, dates, devices, or other marks on trees, rocks, buildings, bridges, or any other thing in the Valley, is prohibited.

VI. Each camping party will notify the Guardian of the time of intended departure from the Valley, and will remove from its camping place all papers, cans, and litter, and leave the ground in a clean condition satisfactory to the Guardian.

VII. All camp fires and other fires must be kept under control of persons using them, and be so effectually guarded as to prevent conflagration of the grasses, plants, underbrush, and timber.

The club, through its committee, after careful consideration, submitted the following conclusions:

MAY 5, 1894.

To the Secretary of the Board of Yosemite Commissioners, San Francisco, California:

To the Secretary of the Board of Yosemite Commissioners, San Francisco, California:

Str. The committee of members appointed by the Sierra Club to confer with the Executive Committee of the Yosemite Commissioners, with a view to securing such action as will prevent or punish vandalism in the Valley, having met the Executive Committee and been asked by them to consider certain rules and regulations to be proposed by them, are of the opinion that such of those rules as tend to the prevention of vandalism are reasonable, judicious, and well calculated to accomplish their object, and therefore deserving the cordial support of the Sierra Club.

But the existing rules for the government of the visitors to the Valley, particularly campers, as well as the additions proposed, however judicious and comprehensive, will not be self-operative, and will fail of their purpose unless some provision be made for enforcing them and punishing those who violate them. The extent of the Valley and the burden of his other duties make it impossible for the Guardian alone to do this.

This committee therefore respectfully recommend to the consideration of the Board the employment, during the open season, of two or more competent men (who shall have no other employment) to serve as a patrol, furnishing their own arms and mounts, and responsible to the Guardian, under whose orders they would be placed. To this force the Guardian could intrust the duty of receiving campers on their arrival in the Valley, the charge of their arms, the inspection of their camps, and, in general, the immediate enforcement of the police regulations. All trails and roads within the limits of the grant could be patroled by such a force at short intervals, securing prompt reports of accidental damages and of depredations. The discharge of such duties as the Commissioners might devolve on these patrolmen would probably be facilitated by clothing them with the powers of peace officers, and this would doubtless the radiity done by the authorities of the county of Ma

This committee desires to express its hearty appreciation of the cordiality with which its oral suggestions made at a recent conference were received by a committee of the Yosemite Commissioners.

Very respectfully,

(Signed:)

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GEORGE DAVIDSON. M. H. MYRICK. JAMES RUNCIE, per M. THOS. MAGEE. ELLIOTT MEALLISTER.

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REPORT OF YOSEMITE VALLEY COMMISSIONERS.

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IX.

The Guardian shall, upon complaint of any tourist or visitor, of the conduct or behavior of a guide, inquire into the cause, and advise the complainant of the result, enforcing Rule V if necessary.

X.

The Guardian is empowered to suspend a guide from his privilege during the investigation of charges preferred against said guide. If the guide be found in fault, he shall be dismissed, in accordance with Rule V.

XI.

The Guardian shall inspect all horses, their trappings, and all vehicles used for hire; and if any such horses, trappings, or vehicles shall by him be deemed unsuitable or unsafe, he shall cause the same to be removed at once from the Valley or Grove.

XII.

Any person offering for hire, or otherwise, any horse, trapping, or vehicle, or refusing or neglecting to remove the same from the grant after the Guardian shall have condemned the same, shall forfeit his privilege to reside or transact business within the grant.

XIII.

The Guardian shall direct campers to the grounds set apart for their use while within the grant, and shall establish such rules as will contribute to their comfort.

XIV.

No camp fires shall be permitted within the grant of either Valley or Grove without the express permission of the Guardian.

XV.

The Guardian shall promptly cause the arrest of any person violating Rule XIV, and prosecute the offender to the full extent of the law, under Section 6 of the Act of April 2, 1866, as found elsewhere in this book.

XVI.

No trees shall be cut or injured, or any natural object defaced.

XVII.

The discharge of firearms, either in the Valley or Grove, is strictly prohibited.

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Exhibit 3

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V. STATE PARK RULES AND REGULATIONS.

California State Park System

This is Your Park

All of Callifornia's State Parks have been established for the purpose of preserving outstanding examples of nature's handiwork, for future generations, whether it be Redwood groves, beaches or other areas set aside for the use and enjoyment of all of the people.

That this enjoyment may not be destroyed it is necessary that certain restrictions governing the use of the parks be effected.

In order to preserve the natural beauty of the parks so that the public may enjoy them, please observe the following:

Do not pick flowers nor remove shrubs or small trees and please explain to others you may see violating this rule that these areas are being preserved, not only for our use but for posterity.

Do not destroy State property. It is your property.

Place all garbage and other refuse in garbage cans.

Protect human and wild life from danger by driving vehicles within the limit prescribed by the caution signs. Dogs are not permitted to run loose.

Note: In some parks, dogs are not allowed; therefore, suitable facilities are provided for earing for them at a small cost to the owner.

Firearms are not allowed, and must be sealed or checked at the Warden's Office.

Please confine travel to paths and roads.

Please confine campfires to camp stoves which are provided for this purpose.

Please report to the Warden any suggestions you may have to offer in order that he may use every effort to make your stay in the park enjoyable and comfortable.



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the research divisions of public and private agencies; (5) act in the capacity of a research clearing house; (6) formulate plans for advancing the wise use of the resources of the State and assist in carrying out such plans.

V. STATE PARK RULES AND REGULATIONS.

This is a State Park. It belongs to you. It was paid for cut of the State money, your money, or given to the State, for the preservation of natural beauty or historical association, and for the recreation of yourselves and your guests from other States.

The custodian of the State Park is the State Park Commission established by your representatives in the General Assembly, whose members are appointed by the Governor : ith the approval of the Senate. They are your servants, to see that the State Parks are properly cared for, rightly used and not abused.

There is a reason for every rule and regulation made, and they should be complied with, even though the reason is not evident. If the rules seem encrous or unnecessary, your criticisms or suggestions made in writing, will receive careful consideration.

It is desired that this mark shall be used for picnic parties, camping and outdoor life by the people of Connecticut, provided the park is used in a rholksome and reasonable way, and that the trees, shrubs and plants are not injured, and all rubbish is placed in receptables prepared for it, or burned or burned.

recople using this State park should not monopolize it, nor disturb, nor unpleasantly intrude upon other parties using it. Fires are a source of danger to the forest, and must not be built in dry times, but at other times they may be made in stone fireplaces built by the Commission or accomtable to them; the fire should never be left alone, and must be put out on leaving.

The use of fireerms or naving them in possession is forbidden, also the killing or disturbing of wild animals, birds or birds nests.

The directions of the caretakers should be followed. If they seem unreasonable or undesirable, or if suggestions are to be offered, please write to the Secretary or any member of the Commission.

No park employee is permitted to accept tips.

It is Permitted:

- 1. To fish in accordance with the Public Statutes.
- 2. To gather nuts, berries or wild flowers except for market.
- 3. To use any dead roof for the fireplace.
 - 4. To camp for two nights without a permit, camping for joner periods to be by special permit.

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V. STATE PARK RULES AND REGULATIONS.

The following rules and regulations for the government of this Park are hereby established. These rules and regulations are promulgated to cover only the Government owned or controlled lands and waters in the Park area.

- 1. PRECERV TION OF NATURAL FEATURES AND CURROSITIES: The destruction, injury, defacement, or disturbance in any way of the public buildings, signs, equipment, or other property, or the trees, flowers, vegetation, rocks, minorals, animal or bird or other life is prohibited; Provided, that the flowers may be gathered in small quantities when in the judgment of the Superintendent, or other authorized representative of the Florida Park Service, their removal will not impair the beauty of the Park. Before any flowers are picked, permit must be obtained from the Superintendent in charge.
- 2. CIMPING: When the Park is constructed by the Florida Park Service by means of the Civilian Conservation Corps in cooperation with the National Park Service, adequate camping places with pure vater and other conveniences will be provided. Until such time no camping overnight or fires of any sort will be permitted except by special permit of the Superintendent or his duly authorized representatives. In such instances the following rules must be carefully observed: Wood for fuel only can be taken from dead or fallen trees. Combustible rubbish shall be burned on camp fires, and all other garbage and refuse of all kinds shall be buried.
- 3. FIRES: Fires constitute one of the greatest perils to the Parks; they shall not be kindled near trees, dead wood, mass, dry leaves, forest mold, or other vegetable refuse, but in some open space on earth. Should camp be made in a locality where no such open space exists or is provided, the dead wood, grass, mass, dry leaves, etc., shall be scraped away to the earth over an area for five feet around the fire.

Fires shall be lighted only when necessary and when no longer needed shall be completely extinguished and all embers and bed smethered with earth or water, so that there remains no possibility of reignition,

Smoking may be forbidden by the superintendent in any part of the Park during the fire season when in his judgment the fire hazard makes such action advisable.

NOTE: Especial care shall be taken that no lighted satch, eight, eighted, or burning pipe tobacco is dropped in any grass, twigs, leaves, moss or tree mold.

- 4. HUNTING: The Park is a sanctuary for wild life of every sort, and all hunting or the killing, wounding, frinktoning, pursuing, or capturing at any time of any bird or wild animal, except dangerous animals, when it is necessary to prevent them from destroying human lives or inflicting personal injury or taking the eggs of any bird, is prohibited within the limits of said Park. Firearms are prohibited within the Park except upon written permission of the Euperintendent.
- 5. FISHING: Fishing with nets, soines, traps or by the use of drugs or explosives or in any other way then with red, hook and line held in hand, or for merchandise or profit, is prohibited. Fishing in the Park will be permitted only during the open:scasen as prescribed by the State of Florida.



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Recommendations.

To make recommendations from time to time as to the best methods of such conservation, utilization and development;

Cooreration.

To cooperate with other agencies, national and State;

Master plan.

To make and adopt an official master plan for the physical and economic development of the State, including, among other things, the general location, character and extent of highways, expressways, parkways, waterways, water front development, flood prevention works, parks, preservations, forests, willdlife refuges,

Restrictions.

Following adoption of the State master plan, no state highway, park, forest, reservetion or other State way, ground or property may be constructed or acquired with State funds, or located, constructed or authorized by any State agency unless the location and extent thereof is first submitted to the Board for its report and advice.

Ten-year program.

The Soard is further directed to propare and keep up to date a ten year construction and financial program, to be prepared in consultation with the several State departments; to cooperate with municipal, county, regional and other local planning commissions; furnish advice and reports to any State officer or department; prepare and submit to the Covernor and General assembly drafts of legislation for carrying out the master plan; encourage the creation of county, municipal and regional planning commissions, and to act as a clearning house for information relating to such planning.

VII. STATE PARK RULES I'D REGUL TIONS

This is YOUR PARK

All visitors are expected to observe the following rules that we can fulfill the purpose for which this and other state parks were established, the preservation of a primitive landscape in its original condition and a place where you might enjoy the out-of-doors.

- 1. Do not injure or damage any structure, rock, tree, flower, bird or will animal within the park.
- 2. Firearms are prohibited at all times.
- 3. Dogs must be kept on leash while in the park.
- 4. There shall be no vending or advertising without permission of the Department of Conservation,
- 5. Camping areas are provided at a fee of twenty-five cents per car or tent for each 24 hours or fraction.

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vation as it may deem to be of particular historic interest or which, in its judgment, may be favorably situated and well adapted for park purposes, and the settling aside of which for park purposes will not interfere with the reasonable use of the reservation by the educational institutions thereon.

IV. STATE TARK RULES AND REGULATIONS.

The following rules and regulations have been adopted by the Forestry, Fish and Game Commission covering the actions of the public on the State parks, and such rules and regulations have the full force and effect of law and violators are subject to prosecution:

- 1. The destruction or injury of any sign, guidepost or property of any kind is unlawful. This includes the peeling of bark, carving and chopping of trees, cutting branches, driving nails, digging ground from roots and the removal of trees, shrubs and plants, picking wild flowers and other injuries.
- To carry or have firearms in possession in a State park is unlawful.
- 3. Throwing of tin cans, bottles, papers, junk or refuse of any kind on the ground or in a lake or stream; or the misuse and abuse of seats, tables and other park equipment, is prohibited.
- 4. Washing or the throwing of waste of any kind around well or spring, or the use of woods as toilets, or the use of toilets for bathhouses, is prohibited.
- 5. Building or starting fires in the open or in any place except where the proper provisions have been made, or to leave fires while burning, is pro-hibited.
- 6. Dogs in the park must be tied with a chain or controlled on a leash. They are not allowed to run loose about the park.
- 7. Speed limit for motor vehicles on park roads is £5 miles per hour, except where otherwise posted.
- 8. Camping, horseback riding or driving of automobiles or other vehicles on picnic grounds, children's playground, bathing beaches, and areas posted against such traffic or use is prohibited.
- 9. Persons desiring to camp in a State park are required to obtain permit before making camp. A permit authorizes the holder to camp in the park not to exceed three days. Then time of permit has expired, campers are required to move from the park or have permit renewed. The park superintendent shall record the name and address of the responsible head of each camping party, the number of persons, and names and license numbers of cars.
- 10. Camping in the park by hoys under seventeen years of age, unaccompanied by an adult, and girls under eighteen years of age, unaccompanied by their parents or chaperon, is prohibited.



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- 2. To carry or have firearms in possession in a State park is unlawful.
- 3. Throwing of tin cans, bottles, papers, junk or refuse of any kind on the ground or in a lake or stream; or the misuse and abuse of scats, tables and other park equipment is prohibited.
- 4. Speed limit for meter vehicles on park roads is 20 miles per hour except where otherwise posted.
- 5. Dogs in park must be tied with chain or controlled on a leash. They are not allowed to run loose about the park.
- 6. The sale of eggs, milk, erean, butter, fruits and vegetables by farmers is permitted in State parks. All other wonding or peddling in parks is prehibited.
- 7. Building or starting fires in the open or in any place except where proper provisions have been made or to leave fires while burning is prohibited.
- 8. Washing or the throwing of waste of any kind around well or spring or the use of woods as tollets or the use of tollets for bath houses is prohibited.
- 9. Persons desiring to camp in State parks are required to obtain permit before making camp. A permit will be issued to camp 7 days or less on a single site in parks within Cakland, Livingston, Macenb, St. Clair, Ottava and Bay counties. The time limit in all other parks will be 15 days on a single site. When time of permit has expired, campers are required to move from the park. To again camp in parks new permits must be obtained.
- 10. Camping, herseback riding or driving of automobiles or other vehicles on areas (pienic ground, children's playground, bathing beaches, etc.) posted against such traffic or utilization is prehibited.
- 11. Camping in the park by boys under seventeen years of age unaccompanied by an adult or adults and girls under eighteen years of age unaccompanied by their parents or chapten is prohibited.
- 12. Disorderly conduct in the way of drunkenness, will language, fighting and personal exposure by change of clothing in automobiles, woods, park or any other place where person is not properly sheltered is prchibited.
- Sec. 3-a fet 17, Public Acts 1921, as amended by let 337, P.A. 1927, provides that (any person who shall de or perform any act prohibited by such rules and regulations concerning the use and occupancy of lands and property under the control of said cormission of conservation, which shall have been made, prohibited and publication.

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Exhibit 5

- 5. Papers, garbage, and refuse of all kinds shall be placed in the receptacles provided for that purpose.
- 6. No person shall post or affix, or cause to be posted or affixed any printed or written bill, placard, sign, advertisement, or other notice upon any tree, post, fixture or structure within the park system. Nor shall any person deface, damage, or destroy any notice of the rules, regulations, ordinances or signs for the Government of said park system which shall have been posted by order of the Commission.
- 7. No picnics shall be held upon park property except at such places as are designated by signs.
- 8. The following acts and activities are prohibited within the park areas under jurisdiction of this Commission except by permit:—
 The possession of any firearms and fireworks of any kind; making or building fires except in fireplaces provided by park authorities; carrying any musical instrument; carrying or displaying flags, banners, placards of any kind; delivering speeches or orations; holding parades or other demonstrations; conducting religious or other ceremonies; soliciting alms or contributions for any purpose; the taking of commercial equipment for the taking of motion and sound pictures.
 - 9. No person shall disobey an order of a park patrolman or other park official when such official is engaged in the enforcement of a State or park ordinance; nor shall be use bac, obnoxious or indecent language, nor act in a disorderly or suspicious manner.
 - 10. No intoxicating liquors or beverages shall be brought, caused to be brought, or drunk within the limits of the State parks, nor shall any intoxicated person enter or remain upon any portion of the park system, except that intoxicating liquors and beverages may be sold by such persons and at such places as may be specifically authorized by the Niagara Frontier State Park Commission.
 - 11. No booth, tent, stall, stand, or other structure shall be erected for any purpose, and no begging, hawking, peddling, advertising, or soliciting shall be done; nor any article or service be advertised, or caused to be advertised or effered for sale, or hire, within the property limits of lands under the jurisdiction of this Commission, except by written permit of the Commission.
 - 12. No commercial vehicles, or any vehicle displaying any advertising placard or advertisement of any kind, shall be driven within the park or over the parkways of said park system for advertising, demonstration, or other purposes.
- 13. Motorists shall obey all signs regulating traffic placed in the parks and along the parkways under the jurisdiction of this Commission. In no instance shall a vehicle be operated at a greater rate of speed then thirty (30) miles per hour. There one direction in roads is designated, traffic in the opposite direction is prohibited. Bus and taxicab parking areas will not be for the use of privately owned vehicles. All vehicles must be parked in parking areas provided.

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(f) Every person twelve years of age or older in each party making use of Park camping facilities, cabins or campsites must register with the rental clerk.

5. COMMERCIAL ENTERPRISES.

- (a) No person shall, without a permit from the Commissioners, soll or offer for sale within the Park on lends owned by the State, any property or privilege whatsoever, nor shall any person to thom property of the Park has been intrusted for personal use, hire, lease or rent out the same to another person.
- (b) No person shall take photographs or moving pictures within the Park camping areas for the purpose of selling negatives or prints therefrom without having first obtained a permit from the Commissioners.
- (c) No person shall operate a bus, taxicab or other vehicle for the transportation of passengers or property for him, on the Perk controlled roads without having obtained a permit from the Commission.

6. FIREARMS.

- (a) No firearms may be used or possessed within the Park area by visitors or used by residents except by special permission of the Commissioners.
- (b) No target or transhooting allowed in the Park except by written permission of the Commissioners, or an executive officer.

7. HUNTING AND FISHING.

- (a) No person shall punt, pursue with dogs, trap or in any other vey molest any of the wild birds or beasts found within the Park except by permission of, and in a manner specified by the commission.
- (b) No person shall fish in any of the Park streams except by written permission of the Commissioners.

B. FUBLIC NUISANCE.

- (a) Gambling in the Park is prohibited and no person shell bring into the Park or have in his possession thile there, any implement or device commonly used or intended for gambling purposes.
- (b) No person shall sell or attempt to sell any beer, wine, whiskey or other intoxicating liquor or beverage within the area of the Park except by permission of the Commissioners.

9. SIGNS.

No sign or notice shall be erected or posted at any place in the Park on lands owned by the State, without permission in writing from the Commissioners.

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- 5. HUNTING AND FIRDARMS No person shall carry or have in his possession any gun, firearms, ammunition, or explicaives and no person shall hunt or trap within or from the park areas except when especially authorized by the Commission to do so. No person shall engage in fishing, spearing or netting in waters restricted by the Commission against such uses.
- 6. FIRE DAMMER No person chall start or maintain a fire except in the fireplaces provided for that purpose or at places especially indicated by the official in charge of the park and all fires shall be continuously under the care of a competent person. No person shall allow any fire to injure or destrey any shrub, tree or branches thereof or discard or throw away lighted matcher, disaretter or cigars in such a manner as to create a fire risk of any sort. In addition to the finer or penalties provided for the violation of these Rules and Regulations, any person responsible for fire demage or loss of park property, including trees and vecetation, shell pay to the Commission the full cost of restoring such property to its original condition.
 - 7. ST(RTS Beating or landing of boats within a bathing area is forbidden and all persons operating boats shall conform strictly to the instructions of the official in charge of the park as to the limits of such areas. No person shall operate toilets on a boat or throw refuse or litter into the water in the near vicinity of such bathing areas. Any person bathing in waters not specifically designated as bathing areas and protected by lifeguard service shall do so entirely at their own risk, and if observed, may be ordered by park officials to cease such bathing. Bathing without proper bathing suits, or undressing and orecoing outside of duly provided bath-houses and/or in the public view is prohibited, Games of various kinds shall be played only at places provided for such games. No camp shall be maintained in any park except under permit obtained from the park superintendent and at such places and for such periods as he may resignate. We skating or use of frezen-over waters shall be permitted except after the ise has been declared safe by the park official in allarge.
 - 8. INTINGS No person or organization shall held or conduct any meeting involving ceremonies, speeches, religious services, performances or entertainments except after obtaining a permit to do so.
- 9. CEMPUSES, TAXIC, AND TRUCKS No omnibuses, taxia or trucks shall operate within property controlled by the Commission except by duly authorized permit and the procedure and conduct of mercons operating such vehicles shall at all times he strictly in accordance with the instructions of the park official in charge. The rate of speed for any motor vehicle being operated within the mark area shelf not be such as will entanger the public and in no case in excess of 30 mile, per hour.
 - M. LOST AND FOUND ARTICLES Any person finding or taking possession of any personal property of which such person is not the owner, shall deliver the same immediately to the Park Superintendent or to the headquarters of the Completion at Ithaca, I, Y., and losers of such property shall apply to the said Superintendent of park readquarters for restoration of articles.

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Commission for all damages and loss suffered by it in excess of money so forfeited and retained; but neither such forfeiture and retention by the Commission of the whole or any part of such moneys nor the recovery or collection thereby of such damages, or both, shall in any manner relieve such person or persons from liability to punishment for any violation of any provision of any Central New York State Parks Commission Ordinance,

Ordinance No. 4

Prohibited Uses

Section 1. Boating. Boating of any kind in a bathing area is forbidden except such boating as is necessary to keep such ereas properly protected and policed. The use of privately owned boats or canoes on any park waters is prohibited.

Section 2. Protection of Pathing Area. No person shall throw, cast, lay or deposit any glass, crockery, or any part thereof or any metallic substance on any bathing area in or adjoining any park.

Section 3. Firearms. No person except employees or officers of the Commission shall carry firearms of any description within the park.

Section 4. Emplosives. No person shall bring into or have in any park any explosive or explosive substance.

Section 5. Fires, Lighted Cigars, etc. No person shall kindle, build, maintain or use a fire other than in places provided or designated for such purpose except by special permit. Any fire shall be continuously under the care and direction of a competent person over sixteen years of age from the time it is kindled until it is extinguished. No person shall throw away or discard any lighted match, cigar, cigarette, or other burning object within, on or against any structure, boat, vehicle or enclosure, or under any tree or in underbrush or grass.

Section 6. Alms and Contributions. No person shall solicit alms or contributions for any purpose.

Section 7. Commercial Enterprises. No person shall, without a permit, do any of the following: - Sell or offer for sale, hire, lease or let out, my object of merchandise, or any other thing, whether corporeal or incorporeal; take photographs within the limits of any park for the purpose of selling the negatives thereof, or prints therefrom, or for the purpose of exhibiting negatives thereof, or prints therefrom in public; while operating a boat for hire, land or receive passengers at any dock or wharf under the jurisdiction of the Commission. No person to whom property of the park has been entrusted for personal use shall hire, lease or let out the same to any other person.

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Discharge of firearms. Fule 39. No person shall be permitted to discharge firearms from the main shore of a reservoir, or from the islands within such reservoir, or from boats the reon across the waters of any public park, except during the hunting season authorized by the statutes, and parties guilty of reckless shorting on or around such reservoirs shall be arrested and fined in accordance with the provisions of this act.

Disposal of garbage.

Rule 40. No leaste of a state int, cottage owner, or other occupant of a cottage located upon state or adjacent leads shall deposit garbage upon the rear of such jot or throw the same into the lake, but such garbage shall be burned or removed from the promises so as not to be a nuisance to the cottage owners either on or off the state land.

State landings may be used by all boats.

Rule 41. No hoat line company or individual shall have control of any state landing to the exclusion of other boat lines, or individuals owning and operating boats upon the waters of any state reservoir, and all boats shall have the right to land at any dock or landing for temporary purposes, but passenger boats operated for hire may only discharge passengers at private docks or landings, and shall not take on passengers from such docks or landings without the paralission of the owner or owners thereof.

Permit to build boat house or private landing required. Rule 42. No hoat owner or lesses of a state lot shall build a boat house or dock landing over the water of any state reservoir that has been dedicated and set apart as a public park and pleasure resert, except by the written permission of the conservation commissioner who shall first approve the plans for such boat house or dock landing before work thereon shall be commenced.

Permission to cut trees.

Rule 43. No trees shall be cut by the lessees of state lots to make room for the erection of cottages or other buildings without permission of the conservation commissioner or his authorized agent.

Duty of Leacees as to words, refuse, etc.

Rule 44. Lessees of state lands or state jots shall keep the woods and poisonous vines cut on their jeases and chalf keep their jots, cottages and other buildings free from rubbish, garbage and all other unsightly things.

Cils, gasoline and other inflammable substances shall be stored in such a manner as not to endanger cottages and their occupants, or other property either on or off the state land.

Limitation of speed of water craft in canal.

Rule 45. Boats running in any canal connecting with a reservoir park, shall limit their speed while in the canal to four miles per hour and parties operating boats, and water craft of all kind, upon any state reservoir, deditioned and set apert as a public park and pleasure reservoir, shall limit the speed thereof to five miles an hour when sic

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ance of reads within the limits of such park, and for the development of such park; No money may be appropriated for expenditures beyond the territorial limits of such county (P. L. 1925).

Alteration of roads leading to parks,

Whenever a public read or highway within a park or public ground, title to which is vested in the Ptate, is laid cut, located, rollocated, altered or vacated in such manner that a public road or highway approaching, leading to or contiguous to such park or public ground becomes useless, inconvenient or burdensome, the same may be altered, relocated, or vacated by the officers charged with its maintonance for the purpose of making it convenient and suitable as an approach to the reads within the park or public grounds, upon the consent and agreement of: (a) the commissioners or officers charged with the care and management of the park or public grounds; (b) the officials charged with the duty of maintaining the roads or highways; and (c) the owners of the majority of the frontage of land abutting upon the relocated portion of the roads or highway appreaching, leading into or contiguous to the public or park grounds. Such road or highway, when altered or relocated, to be maintained and repaired in the same manner as township roads (P. L. 1919, 1931).

Park roads.

The Department of Highways, with the approval of the Govornor, may build, rebuild, construct, and maintain that portion of any or all roads running through or over the lands of any State park; the cost and expense to be paid out of any moneys appropriated to the Department of Highways for the construction, reconstruction or maintenance of State highways (P. L. 1927).

No race discrimination.

All persons within the jurisdiction of the Commonwealth are ontitled to the full and equal accommodations, advantages, facilities, and privileges of any places of public accommodation, resort or amusement, subject only to the conditions and limitations established by law and applicable alike to all persons (P. L. 1887, 1935).

Hunting in parks prohibited.

It is unlawful for any person at any time of the year to discharge a shotgun, rifle or firearm of any description, except in defense of person or property, or by written consent of the ewner or person controlling the same, upon the grounds belonging to or connected with and controlled by those operating a public or private park or resort, set apart to the use of the public either free or otherwise, and upon which human beings congregate in the open in quest of health, recreation or pleasure -- such lands being surrounded by a marker, either a fence or single wire or a marker of any description that will clearly designate the boundaries thereof, and a line of notices printed upon

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excess of revenues derived for school purposes, except upon resolution of the mark board advising the school hard of its willingness to contribute the necessary funds for the maintenance of such additional schools;

Encourage summer homes; leases.

To encourage the erection of summer cottages and summer homes, may make term permits or leases for such purposes, but no lease may be made on the slapes of Sylvan Lake or within view of the Lake; the minimum rental for a site to be \$10 annually, and the Poard may cancel the lease in case of faillure to comply with such permit or lease, or to pay the rental. No leases may be made for homes along the highway but only upon locations designated by the Board;

Sale of timber.

May contract for and sell timber on any of the State lands in the Fark, but not in excess of 100,000 lumber feet in any one year. No trees may be cut adjacent to the highway, except as may be necessary to improve the appearance of growing conditions. Proceeds derived from the sale of timber are to be placed in the General Fund of the State, except where such timber is from school land, in thich case the proceeds are to be credited to the permanent school fund and applied to the purchase price of said land;

Superintendent.

Is directed to employ a Superintendent to care for the park property, manage and execute park enterprises and activities, direct and supervise other employees, and perform such other juties as the Board requires. The Board may also employ such other personnal as may be necessary, including a park Forester, or the Superintendent may be required to act as such;

Park Forestar.

Rules and regulathora. Game warden. May make and enforce necessary rules and regulations, and designate one or more employees as game wardens to enforce the provisions of the Act or any of the laws of the State;

Annual reports to Governor.

First annually file with the Governor a report of all funds received from any source during the preceding year and a statement of all moneys paid out; including a report of all lands purchased, the price paid therefor, the lands rented and rental paid therefor; also a detailed report of all property sold or disposed of and the price received therefor.

State-wide park plan.

Is directed to formulate and mecommend a State-wide plan for a State park system, embrsding the different scenic and recreational areas in different sections of the State and report to the next Legislature.

Huntling regulated,

Hunting, trapping, killing or capturing game animals or come birds within the boundaries of the park is unlawful except under sich regulations as may be prescribed by the Board. It is also unlawful to carry firearms therein or or nermit dogs to run at large.

Firearms; dors.

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