

1 C. D. Michel – SBN 144258  
cmichel@michellawyers.com  
2 Joshua Robert Dale – SBN 209942  
jdale@michellawyers.com  
3 Konstadinos T. Moros – SBN 306610  
kmoros@michellawyers.com  
4 Alexander A. Frank – SBN 311718  
afrank@michellawyers.com  
5 MICHEL & ASSOCIATES, P.C.  
180 E. Ocean Blvd., Suite 200  
6 Long Beach, CA 90802  
Telephone: (562) 216-4444  
7

8 Donald Kilmer-SBN 179986  
Law Offices of Donald Kilmer, APC  
14085 Silver Ridge Road  
9 Caldwell, Idaho 83607  
Telephone: (408) 264-8489  
10 Email: Don@DKLawOffice.com

11 Attorneys for Plaintiffs

12 **UNITED STATES DISTRICT COURT**  
13 **CENTRAL DISTRICT OF CALIFORNIA**

14 CALIFORNIA RIFLE & PISTOL  
ASSOCIATION, INCORPORATED; THE  
15 SECOND AMENDMENT FOUNDATION;  
GUN OWNERS OF AMERICA, INC.;  
16 GUN OWNERS FOUNDATION; GUN  
OWNERS OF CALIFORNIA, INC.; ERICK  
17 VELASQUEZ, an individual; CHARLES  
MESSEL, an individual; BRIAN WEIMER,  
18 an individual; CLARENCE RIGALI, an  
individual; KEITH REEVES, an individual,  
19 CYNTHIA GABALDON, an individual; and  
STEPHEN HOOVER, an individual,

20 Plaintiffs,

21 v.

22 LOS ANGELES COUNTY SHERIFF’S  
DEPARTMENT; SHERIFF ROBERT  
23 LUNA, in his official capacity; LA VERNE  
POLICE DEPARTMENT; LA VERNE  
24 CHIEF OF POLICE COLLEEN FLORES,  
in her official capacity; ROBERT BONTA,  
25 in his official capacity as Attorney General  
of the State of California and DOES 1-10,

26 Defendants.  
27  
28

Case No.: 2:23-cv-10169-SPG  
(ADSx)

**MEMORANDUM OF POINTS  
AND AUTHORITIES IN  
SUPPORT OF PLAINTIFFS’  
MOTION FOR PRELIMINARY  
INJUNCTION**

Hearing Date: March 13, 2024  
Hearing Time: 1:30 p.m.  
Courtroom: 5C  
Judge: Hon. Sherilyn Peace Garnett

1  
2  
3  
4  
5  
6  
7  
8  
9  
10  
11  
12  
13  
14  
15  
16  
17  
18  
19  
20  
21  
22  
23  
24  
25  
26  
27  
28

**TABLE OF CONTENTS**

**Page(s)**

Table of Contents.....ii

Table of Authorities.....iii

I. Introduction..... 1

II. Argument ..... 3

    A. Plaintiffs are likely to succeed on the merits. .... 3

        1. Historical analysis under the Second Amendment..... 3

        2. *Bruen* already decided most issues of this case..... 4

        3. LASD’s lengthy waiting periods are unconstitutional. .... 5

        4. La Verne’s fees are unconstitutional. .... 10

        5. LASD’s discretionary denials are unconstitutional..... 14

        6. LVPD’s psychological exam is unconstitutional..... 17

        7. California must recognize out-of-state CCW permits. .... 18

    B. Plaintiffs will suffer irreparable harm if denied relief..... 23

    C. Balancing of the Equities sharply favors plaintiffs..... 23

    D. Preliminary injunctive relief is in the public interest..... 24

III. Conclusion..... 25

Certificate of Service ..... 27

**TABLE OF AUTHORITIES**

**Page(s)**

**Cases**

*Addington v. Texas*,  
 441 U.S. 418 (1979) ..... 18

*Am. Trucking Ass’ns v. City of Los Angeles*,  
 559 F.3d 1046 (9th Cir. 2009)..... 3

*Baird v. Bonta*,  
 81 F.4th 1036 (9th Cir. 2023)..... 8, 23, 24

*Brown v. Board of Education*,  
 347 U.S. 483 (1954) ..... 7, 18

*Brown v. Board of Education*  
 349 U.S. 294 (1955) ..... 7

*Bullock v. Carter*,  
 405 U.S. 134 (1972) ..... 14

*Cantwell v. Connecticut*,  
 310 U.S. 296 (1940) ..... 5

*Commonwealth v. Donnell*,  
 No. 2211CR2835 (Mass. Dist. Ct. Aug. 3, 2023) ..... 21, 22

*Cooper v. Aaron*,  
 358 U.S. 1 (1958) ..... 7, 18

*District of Columbia v. Heller*,  
 554 U.S. 570 (2008) ..... 3, 16

*Elrod v. Burns*,  
 427 U.S. 347 (1976) ..... 23

*Ezell v. City of Chicago*,  
 651 F.3d 684 (7th Cir. 2011)..... 23

1 *FEC v. Wisc. Rt. to Life, Inc.*,  
 2 551 U.S. 449 (2007) ..... 7  
 3 *Invisible Empire Knights of Ku Klux Klan v. City of W. Haven*,  
 4 600 F. Supp. 1427 (D. Conn. 1985) ..... 14  
 5 *Klein v. City of San Clemente*,  
 6 584 F.3d 1196 (9th Cir. 2009)..... 24  
 7 *Koons v. Platkin*,  
 8 2023 WL 3478604, at \*108 (D.N.J. May 16, 2023) ..... 24  
 9 *Kwong v. Bloomberg*,  
 10 723 F.3d 160 (2d Cir. 2013)..... 13  
 11 *May v. Bonta*,  
 12 2023 WL 8946212, at \*19 (C.D. Cal. Dec. 20, 2023) ..... 24  
 13 *McDonald v. City of Chicago*,  
 14 561 U.S. 742 (2010) ..... 3  
 15 *Melendres v. Arpaio*,  
 16 695 F.3d 990 (9th Cir. 2012)..... 23  
 17 *Memorial Hospital v. Maricopa County*,  
 18 415 U.S. 250 (1974) ..... 7  
 19 *Monterey Mech. Co. v. Wilson*,  
 20 125 F.3d 702, 715 (9th Cir. 1997)..... 23  
 21 *Murphy v. Guerrero*,  
 22 2016 WL 5508998, at \*24 (D. N. Mar. I. Sept. 28, 2016)..... 12  
 23 *New York State Rifle & Pistol Ass’n, Inc. v. Bruen*,  
 24 597 U.S. 1 (2022) ..... passim  
 25 *Obergefell v. Hodges*,  
 26 576 U.S. 644 (2015) ..... 19  
 27  
 28

1 *Preminger v. Principi*,  
 2 422 F.3d 815 (9th Cir. 2005).....24  
 3 *Rodriguez v. Robbins*,  
 4 715 F.3d 1127 (9th Cir 2013).....23  
 5 *Rogers v. Hacker*, 2023 WL 5529812, at \*8 (S.D. Ill. Aug. 28, 2023)..... 6  
 6 *Saenz v. Roe*,  
 7 526 U.S. 489 (1999) .....20  
 8 *Shapiro v. Thompson*,  
 9 394 U.S. 618 (1969) .....20  
 10 *Shuttlesworth v. Birmingham*,  
 11 394 U.S. 147(1969) .....5, 9, 15  
 12 *Silvester v. Harris*,  
 13 843 F.3d 816 (9th Cir. 2016).....8  
 14 *Srour v. New York City*,  
 15 2023 WL 7005172, at \*14 (S.D.N.Y. Oct. 24, 2023) ..... 15  
 16 *Staub v. City of Baxley*,  
 17 355 U.S. 313 (1958) ..... 15  
 18 *Toomer v. Witsell*,  
 19 334 U.S. 385 (1948) .....20  
 20 *U. S. Lab. Party v. Codd*,  
 21 527 F.2d 118 (2d Cir. 1975)..... 14  
 22 *United States v. Daniels*,  
 23 77 F.4th 337 (5th Cir. 2023)..... 16  
 24 *Valle del Sol Inc. v. Whitting*,  
 25 732 F.3d 1006 (9th Cir. 2013).....24  
 26 *Watson v. Stone*,  
 27 4 So.2d 700 (1941) ..... 16  
 28

1 *Winter v. Nat. Res. Def. Council, Inc.*,  
 2 55 U.S. 7 (2008) ..... 3  
 3 *Wolford v. Lopez*,  
 4 2023 WL 5043805, at \*32 (D. Haw. Aug. 8, 2023) ..... 24  
 5  
 6 **Statutes**  
 7 18 USC section 922 ..... 22  
 8 Ariz. Rev. Stat. § 13-3112(E)(6) &(N) (2024)..... 22  
 9 Cal. Penal Code § 26155 ..... 22  
 10 Cal. Penal Code § 26190 (f) ..... 2  
 11 Cal. Penal Code § 26190(e)..... 2  
 12 Cal. Penal Code § 26190(g)..... 18  
 13 Cal. Penal Code § 26205 ..... 8  
 14 Cal. Penal Code § 28220 ..... 8  
 15 Cal. Penal Code § 30000 ..... 8  
 16 Cal. Penal Code §26150 ..... 2, 22  
 17 Utah Code Ann. § 53-5-704 (West 2024) ..... 22  
 18 **Other Authorities**  
 19 11A Charles Alan Wright et al., Federal Practice and Procedure  
 20 § 2948.1 (2d ed. 1995) ..... 23  
 21 Jake Fogelman, *California City to Charge More Than \$1,000 for Gun Carry*  
 22 *Permits*, The Reload, Mar. 1, 2023 ..... 10  
 23 Fred L. Button, ed., *General Municipal Ordinances of the City of Oakland,*  
 24 *California (Oakland, CA; Enquirer, 1895)*..... 21  
 25 Jim Guy, *California concealed weapons instructors pushed out by new rules,*  
 26 *causing shortage*, Fresno Bee, Jan. 9, 2024..... 9  
 27 Tony Saavedra, *Police might not know where their guns are, and the law says*  
 28 *that’s OK*, Orange Cnty. Reg. (Cal.), Sept. 28, 2016 ..... 15

1 Valerie Richardson and Matt Delaney, *Baltimore police arrest ‘good guy with the*  
2 *gun’ who stopped armed attacker*, Wash. Times (D.C.), Sept. 2, 2022 ..... 20  
3 Will Daniel, *‘Turbulence ahead’: Nearly 4 in 10 Americans lack enough money to*  
4 *cover a \$400 emergency expense, Fed survey shows*, Fortune Mag., May 23,  
5 2023 ..... 13

6 **Rules**

7 Fed. R. Civ. P. 65(a)(2)..... 25  
8  
9  
10  
11  
12  
13  
14  
15  
16  
17  
18  
19  
20  
21  
22  
23  
24  
25  
26  
27  
28

1 **I. INTRODUCTION**

2 California conditions the exercise of the enumerated right to public carry on  
3 the prior issuance of a concealed handgun license (“CCW permit”). But as the  
4 Supreme Court instructs, if such permits are to be required at all, they must be  
5 issued on a “shall issue” basis where, so long as a CCW permit applicant is eligible  
6 to lawfully possess a firearm and satisfies basic, objective, administrative  
7 requirements (such as not being a convicted felon), the issuing authority must issue  
8 the permit.

9 This action challenges the constitutionality of carry permit issuance policies  
10 that violate the Second Amendment by imposing abusive delays and exorbitant fees  
11 or by prohibiting Plaintiffs from obtaining CCW permits altogether, in  
12 contravention of the express warning of *New York State Rifle & Pistol Ass’n, Inc. v.*  
13 *Bruen*, 597 U.S. 1, 38 n.9 (2022) (“*Bruen*”), that permitting schemes (to the extent  
14 they exist at all) not be “abusive.”

15 Defendants are contravening the Supreme Court’s ruling in several ways:

16 (1) The Los Angeles County Sheriff’s Department (“LASD”) takes 18  
17 months or more to issue CCW permits. *See* Decl. of Richard Minnich in Supp. of  
18 Pls.’ Mot. for Prelim. Inj., ¶ 8; Decl. of Charles Messel in Supp. of Pls.’ Mot. for  
19 Prelim. Inj., ¶ 7; Decl. of Brian Weimer in Supp. of Pls.’ Mot. for Prelim. Inj., ¶¶ 5-  
20 6; Decl. of Jack Skadsem in Supp. of Pls.’ Mot. for Prelim. Inj., ¶ 6; and Decl. of  
21 Woodrow Stalter in Supp. of Pls.’ Mot. for Prelim. Inj., ¶ 6;

22 (2) To obtain a CCW permit from the La Verne Police Department  
23 (“LVPD”), an applicant must be prepared to spend \$1,000 in fees, an oppressive  
24 “poll tax” on the exercise of a constitutional right; and this amount will increase to  
25 approximately \$1,200 in 2024. *See* Decl. of Clarence Rigali in Supp. Of Pls.’ Mot.  
26 For Prelim. Inj., ¶ 5; Decl. of Keith Reeves in Supp. Of Pls.’ Mot. For Prelim. Inj.,  
27 ¶ 5; Decl. of Cynthia Gabaldon in Supp. Of Pls.’ Mot. For Prelim. Inj., ¶ 5; Decl. of  
28 Jim Carlson in Supp. Of Pls.’ Mot. For Prelim. Inj., ¶ 11;



1 (3) Both LASD and LVPD engage in forbidden suitability determinations,  
2 i.e., LASD has denied one Plaintiff—not for committing some sort of disqualifying  
3 crime—but rather for being *the victim* of crime (*see Velasquez Decl., passim*),  
4 while another member of Plaintiff California Rifle & Pistol Association,  
5 Incorporated (“CRPA”) was denied a CCW permit by LASD because he was  
6 subject to a temporary restraining order which was promptly dissolved after a  
7 hearing. *See Decl. of Sherwin David Partowashraf in Supp. of Pls.’ Mot. for Prelim.*  
8 *Inj.*, ¶¶ 3-7; and

9 (4) LVPD requires all applicants to take invasive, time-consuming, and  
10 impermissibly subjective psychological exams, relegating the bearing of arms to  
11 constitutional steerage. *See Rigali Decl.*, ¶¶ 7-11; *Reeves Decl.*, ¶ 6; *Gabaldon*  
12 *Decl.*, ¶ 6; and *Carlson Decl.*, ¶ 4. As justification for this last obstacle, LVPD cites  
13 California Penal Code section 26190(e),<sup>1</sup> which is a state law that allows issuing  
14 authorities to mandate psychological testing if they so choose. Both such  
15 psychological testing itself, and the discretion to mandate it as a qualification for a  
16 permit to exercise a constitutional right, are unconstitutional.

17 Finally, California law only recognizes CCW permits issued in California,  
18 and does not allow permits to be issued to out-of-state residents, no matter how  
19 often they conduct business in California or are otherwise present in the state.  
20 Plaintiff Hoover is a Florida resident and has a Florida-issued CCW permit.  
21 California does not honor his Florida permit when he visits California, nor may he  
22 obtain a California permit because he is not a California resident. *See Decl. of*  
23 *Stephen Hoover in Supp. of Pls.’ Mot. for Prelim. Inj.*, ¶ 4; and Cal. Penal Code §  
24 26150(a)(3) (West 2024). In other words, Hoover’s constitutional right *ends* when  
25 he crosses California’s state line, as if he has entered another country entirely.  
26 Other members of the associational plaintiffs who live outside of California  
27 likewise are denied the right to carry in California, including one who is a retired

28 <sup>1</sup> This section was designated 26190 (f) prior to the passage of SB 2.

1 California prosecutor now living in Nevada, who held California CCW permits for  
 2 decades, and who still owns property in California that he visits frequently. *See*  
 3 Decl. of David Broady in Supp. of Pls.’ Mot. for Prelim. Inj., ¶ 3. Such individuals,  
 4 who the Second Amendment unabashedly declares possess a broad right to “bear  
 5 arms,” are forbidden from carrying in *any manner* in California under the  
 6 challenged law.

7 No court would tolerate abuses like this for any other constitutional right. If  
 8 the right to vote was conditioned on an 18-month registration timeline, a \$1,000  
 9 registration fee, or subjective psychological testing, an injunction would issue  
 10 before the ink dried on a plaintiff’s complaint. Similarly, if a state denied the First  
 11 Amendment right of a visiting resident of another state to take Sunday mass, courts  
 12 would strike down that law without hesitation. The same relief is required here. The  
 13 Second Amendment is not “a second-class right, subject to an entirely different  
 14 body of rules than the other Bill of Rights guarantees.” *McDonald v. City of*  
 15 *Chicago*, 561 U.S. 742, 780 (2010); and *Bruen*, 597 U.S. at 70.

## 16 **II. ARGUMENT**

17 To obtain a preliminary injunction, the moving party must show: (1) a  
 18 likelihood of success on the merits; (2) a likelihood of irreparable harm absent  
 19 preliminary relief; (3) that the balance of equities tips in his favor; and (4) that an  
 20 injunction is in the public interest. *Am. Trucking Ass’ns v. City of Los Angeles*, 559  
 21 F.3d 1046, 1052 (9th Cir. 2009) (quoting *Winter v. Nat. Res. Def. Council, Inc.*, 55  
 22 U.S. 7, 20 (2008)).

### 23 **A. Plaintiffs are likely to succeed on the merits.**

#### 24 **1. Historical analysis under the Second Amendment.**

25 In 2022, the Supreme Court unequivocally reaffirmed the original public  
 26 meaning standard for analyzing Second Amendment challenges set forth in *District*  
 27 *of Columbia v. Heller*, 554 U.S. 570 (2008). Applying that test, the Supreme Court  
 28 found that the Second Amendment protects the right to armed self-defense in

1 public. *Bruen*, 597 U.S. at 19, 31-33. The *Bruen* Court reiterated that courts may  
2 not engage in any form of “intermediate scrutiny” or even “strict scrutiny” in  
3 Second Amendment cases. *Id.* at 23.

4 The Supreme Court unambiguously instructed how a proper Second  
5 Amendment analysis is to be conducted by a reviewing court:

6 We reiterate that the standard for applying the Second Amendment is  
7 as follows: When the Second Amendment’s plain text covers an  
8 individual’s conduct, the Constitution presumptively protects that  
9 conduct. The government must then justify its regulation by  
10 demonstrating that it is consistent with the Nation’s historical tradition  
of firearm regulation. Only then may a court conclude that the  
individual’s conduct falls outside the Second Amendment’s  
“unqualified command.”

11 *Id.* at 24. Lest there be any confusion, the Court explained the burden that the  
12 Second Amendment imposes: “[T]he government must demonstrate that the  
13 regulation is consistent with this Nation’s historical tradition of firearm regulation.”

14 *Id.* at 17 (emphasis added); *see also id.* at 19, 24, 58 n.25, 59 & 70.

15 Moreover, the government cannot simply proffer just any historical law that  
16 vaguely references firearms (which would be wholly irrelevant to the court’s  
17 analysis under the rules of evidence anyway). Rather, when challenged laws  
18 regulate features, conduct, or circumstances that already existed at the time of the  
19 Founding, the absence of widespread historical laws restricting those same features,  
20 conduct, or circumstances indicates that the Founders understood the Second  
21 Amendment to preclude such regulation. *Id.* at 27.

## 22 **2. *Bruen* already decided most issues of this case.**

23 Except for California’s refusal to issue permits to out-of-state residents,  
24 discussed *infra*, the Supreme Court already has repudiated Defendants’ abusive  
25 practices. In a footnote contrasting shall-issue permitting systems with  
26 categorically-impermissible may-issue regimes, the Court explained as follows:

1 [Shall-issue permitting systems] appear to contain only “narrow,  
 2 objective, and definite standards” guiding licensing officials,  
 3 *Shuttlesworth v. Birmingham*, 394 U.S. 147, 151, 89 S.Ct. 935, 22  
 4 L.Ed.2d 162 (1969), **rather than requiring the “appraisal of facts,  
 5 the exercise of judgment, and the formation of an opinion,”**  
 6 *Cantwell v. Connecticut*, 310 U.S. 296, 305, 60 S.Ct. 900, 84 L.Ed.  
 7 1213 (1940)—features that typify proper-cause standards like New  
 8 York's. That said, because any permitting scheme can be put toward  
 9 abusive ends, we do not rule out constitutional challenges to shall-  
 10 issue regimes **where, for example, lengthy wait times in processing  
 11 license applications or exorbitant fees deny ordinary citizens their  
 12 right to public carry.**

13 *Bruen*, 597 U.S. at 38 n.9 (emphasis added).

14 It is all but certain that Defendants will fail to proffer evidence showing a  
 15 representative historical tradition of forcing citizens to wait 18 months or pay over  
 16 \$1,000 in fees before exercising the right to carry, or any laws denying the right to  
 17 carry based on subjective suitability determinations like psychoanalysis or crime  
 18 victimhood status. There is no need for a drawn-out historical analysis in this case.

### 19 3. LASD’s lengthy waiting periods are unconstitutional.

20 To call LASD’s permitting delays egregious would be an understatement. By  
 21 taking over 18 months—*one and a half years of Plaintiffs’ lives*—to complete an  
 22 entirely ministerial task, LASD has created precisely the “lengthy wait times in  
 23 processing license applications ... [that] deny ordinary citizens their right to public  
 24 carry” that *Bruen* prohibited. 597 U.S. at 38 n.9; *and see* Messel Decl., ¶ 7; Weimer  
 25 Decl., ¶¶ 5-6; Skadsem Decl., ¶ 6; and Stalter Decl., ¶ 6. To make matters worse,  
 26 LASD has compounded these constitutionally and morally intolerable waiting  
 27 periods by delaying applicants’ previously scheduled appointments by an additional  
 28 *six months*. *See* Minnich Decl., ¶ 7.

To put the absurdity of this rights-denial regime into perspective, LASD  
 expects applicants to wait up to 24 months to be granted *permission* to exercise a  
 right already enumerated in the Constitution. In that timeframe, applicants can plan  
 to have a child, *have* that child, and then watch as their baby begins walking and  
 talking – but they cannot protect that new family in public, regardless of their

1 objective eligibility. Indeed, engaging in the slow, deliberate process of raising the  
2 next generation evidently is *easier* to accomplish than stamping an approval on a  
3 sheet of paper.

4 Of course, the premise that Plaintiffs must submit to a permitting process to  
5 exercise a natural right clearly articulated in the plain text of the Constitution – on  
6 pain of criminal consequences – is historically and therefore constitutionally  
7 unsound. The Founders never conditioned the right to public carry on government  
8 licensure, a thoroughly modern invention that “does not provide insight into the  
9 meaning of the Second Amendment when it contradicts earlier evidence.” *Bruen*,  
10 597 U.S. at 66 n.28. Accordingly, a majority of states have recognized this  
11 historical reality and corrected their ahistorical permitting regimes via  
12 “constitutional carry” legislation where no permit is required to “bear arms.”

13 Odious to the original meaning of the Bill of Rights as permitting regimes  
14 may be, many states that continue to require some form of carry licensure impose  
15 *no* waiting periods at all. For example, Cumberland County, Pennsylvania issues  
16 Pennsylvania Licenses to Carry Firearms almost *instantaneously*, even with a  
17 required background check. *See* License to Carry Firearms, Cumberland Cnty., Pa.  
18 <https://www.cumberlandcountypa.gov/3094/License-to-Carry-Firearms> (last visited  
19 Jan. 24, 2024), a copy of which is attached to the Req. for Judicial Not. in Supp. of  
20 Pls.’ Mot. for Prelim. Inj. (“RJN”) as Ex. A. Applicants can choose to either apply  
21 online, or on paper in person, where they wait on the premises until the background  
22 check clears and the permit is printed. Many state sheriffs across the country  
23 operate similarly—walk in, complete a background check, and walk out a few  
24 minutes later with a permit.

25 LASD may demur that it is moving as quickly as it can, but is simply  
26 overwhelmed. But in numerous contexts, the Constitution forecloses conditioning  
27 the exercise of rights on lengthy waiting periods. *See, e.g., Rogers v. Hacker*, 2023  
28 WL 5529812, at \*8 (S.D. Ill. Aug. 28, 2023) (finding a waiting period of *five*

1 months to issue a firearm owners ID card constituted a concrete injury); *Memorial*  
2 *Hospital v. Maricopa County*, 415 U.S. 250, 263-64 (1974) (an Arizona statute  
3 imposing a *one-year waiting period* for new residents to become eligible for state  
4 medical assistance impermissibly interfered with the constitutional right to freedom  
5 of interstate immigration). In *Cooper v. Aaron*, 358 U.S. 1 (1958), the Supreme  
6 Court was confronted with similar bureaucratic foot dragging in implementing  
7 public school integration. Much like California localities' disparate degrees of  
8 *Bruen* compliance today, some parts of Arkansas' government were acting in good  
9 faith, while others were not. *See* Compl., ¶¶ 4-6, 78-91, ECF No. 1. Given the open  
10 defiance of the Supreme Court's opinion in *Brown I*<sup>2</sup> and *Brown II*,<sup>3</sup> the Court did  
11 not tolerate finger-pointing, simply observing that "delay in any guise in order to  
12 deny . . . constitutional rights . . . could not be countenanced, and that only a prompt  
13 start, diligently and earnestly pursued . . . could constitute good faith compliance."  
14 358 U.S. at 7.

15 When it comes to exercising a constitutional right, LASD's purported  
16 internal delays are neither Plaintiffs' nor any applicants' problem. If issuing  
17 permits to law-abiding gun owners is such a burdensome task, then California may  
18 accord with early historical tradition and join states like Arizona, Vermont, and  
19 Utah – dispensing with the permit requirement altogether and becoming a  
20 constitutional carry state.

21 It seems axiomatic that a state may not deliberately impose roadblocks to the  
22 exercise of enumerated rights. Yet LASD's interview process is "prophylaxis upon  
23 prophylaxis" (*FEC v. Wisc. Rt. to Life, Inc.*, 551 U.S. 449, 478-79 (2007)),  
24 designed merely to cause delay, cost, and consternation to applicants, without  
25 providing any information useful to a "shall issue" permitting regime. To even  
26 apply for a CCW permit, one must specifically identify firearms that they own and

27 \_\_\_\_\_  
28 <sup>2</sup> *Brown v. Board of Education*, 347 U.S. 483 (1954).

<sup>3</sup> *Brown v. Board of Education*, 349 U.S. 294 (1955).

1 intend to have listed on that permit. To purchase a firearm to list on that permit,  
2 applicants already will have undergone a criminal background check and a check  
3 for incidents of mental health hospitalization as a prerequisite of purchase. *See*  
4 *Silvester v. Harris*, 843 F.3d 816, 825 (9th Cir. 2016), *overruled in part on other*  
5 *grounds by Baird v. Bonta*, 81 F.4th 1036, 1043 (9th Cir. 2023); *see also* Cal. Penal  
6 Code § 28220 (West 2024). And if any CCW applicant has engaged in  
7 disqualifying conduct since that purchase, they already will have been placed on the  
8 State’s Armed Prohibited Persons System list. Cal. Penal Code §§ 30000, *et seq.*  
9 (West 2024). Furthermore, the criminal background and mental health check  
10 process is automatically conducted *again* once the CCW permit application is  
11 submitted. *Id.* §§ 26202 & 26150(a)(1) (West 2024). LASD’s interview process  
12 therefore is redundant, and provides no additional useful objective information  
13 about an applicant’s qualification to carry. To the extent it would help LASD issue  
14 permits within a constitutionally permissible time period, the unnecessary and  
15 entirely unhelpful interview process can and should be permanently enjoined.

16 This Court also need not agonize over what is or is not a “lengthy wait time”  
17 under *Bruen*, because California has already set an upper-bound time limit on CCW  
18 permit issuance which is flouted by LASD. Under recently revised Penal Code  
19 section 26205, operative in January of 2024, a licensing authority:

20 shall give this notice [of approval or denial of a CCW permit] **within**  
21 **120 days** of receiving the completed application for a new license, or  
22 30 days after receipt of the information and report from the  
23 Department of Justice described in paragraph (2) of subdivision (a) of  
24 Section 26185, whichever is later. The licensing authority shall give  
25 this notice within 120 days<sup>4</sup> of receiving the completed application for  
26 a license renewal.

27 (Emphasis added).

28 To be sure, Plaintiffs do not believe a waiting period of *four months* to  
exercise a right is remotely constitutional—according to controlling early historical  
tradition (where no permit was ever required), or when compared to *other*

---

<sup>4</sup> The 120-day time limit was 90 days prior to the passage of SB 2.

1 enumerated rights (where no permit is required). Yet it is notable that, even outside  
2 the *Bruen* framework, California law mandates a 120-day maximum period for  
3 issuance or denial, and LASD is not complying even with that limit. Given some  
4 CRPA members have waited *over 18 months* (see Messel Decl., ¶ 7; Weimer Decl.,  
5 ¶¶ 5-6; Skadsem Decl., ¶ 6; and Stalter Decl., ¶ 6), LASD adhering to even the  
6 statutory period would provide dramatic relief.

7 Thus, this Court should, at a minimum, and in accordance with the statute,  
8 order LASD to comply with the statute, and issue permits once applicants have  
9 completed their background check and CCW training course<sup>5</sup> or on day 121 from  
10 application submission, whichever is later. In the free speech context, an individual  
11 “faced with such an unconstitutional licensing law may ignore it and engage with  
12 impunity in the exercise of the right of free expression for which the law purports to  
13 require a license.” *Shuttlesworth v. City of Birmingham*, 394 U.S. 147, 151 (1969).  
14 The same principle should apply here. See *Bruen*, 597 U.S. at 70 (warning the  
15 Second Amendment is not “a second-class right”). In other words, unless and until  
16 LASD can bring its actions into constitutional compliance (if a permitting system  
17 can even achieve that standard), no permit should be required.

18 After attempting informal resolution of these issues, CRPA purposefully held  
19 off on this litigation to give LASD time to come into compliance with *Bruen*.  
20 Indeed, many other sheriff’s departments *have* improved their processing times. See

21 \_\_\_\_\_  
22 <sup>5</sup> Based on recent events, even the required training course has become more  
23 constitutionally suspect. Just a few weeks ago, the California Department of Justice  
24 launched a bizarre attack against CCW training course providers, implementing  
25 new “emergency” regulations that disqualify the great majority of them. This latest  
26 Second Amendment attack will only exacerbate the waiting times issue. See Jim  
27 Guy, *California concealed weapons instructors pushed out by new rules, causing*  
28 *shortage*, Fresno Bee, Jan. 9, 2024, <https://www.fresnobee.com/news/california/article283842733.html>, (last visited Jan. 13, 2024).

26 Plaintiffs CRPA and GOC submitted a comment letter to notify DOJ of the  
27 issues the new rules would cause, to no avail. *CRPA & GOC File Comments on*  
28 *Proposed DOJ CCW Regulations*, CRPA.org, Dec. 19, 2023, <https://crpa.org/news/blogs/crpa-goc-files-comments-on-proposed-doj-ccw-regulations/>, (last visited Jan. 13, 2024).



1 Minnich Decl., ¶ 5. Unfortunately, LASD’s wait times got worse, not better. It is  
2 now time for LASD to finally start issuing permits promptly and, *at a minimum*,  
3 within the bounds of California law, even if not the Second Amendment.

4 **4. La Verne’s fees are unconstitutional.**

5 When LVPD’s exorbitant CCW permit fees were announced, they were so  
6 shocking that they inspired news articles. *See, e.g.*, Jake Fogelman, *California City*  
7 *to Charge More Than \$1,000 for Gun Carry Permits*, The Reload, Mar. 1, 2023,  
8 [https://thereload.com/california-city-charges-more-than-1000-for-gun-carry-](https://thereload.com/california-city-charges-more-than-1000-for-gun-carry-permits/)  
9 [permits/](https://thereload.com/california-city-charges-more-than-1000-for-gun-carry-permits/) (last visited Jan. 4, 2024).

10 Broken down item by item, La Verne’s current fee schedule includes \$398  
11 for “processing,” \$100 for administrative fees, a \$93 licensing fee, \$20 for livescan  
12 (but this “may be subject to additional fees”), \$150 for the psychological exam that  
13 the City requires, and \$175 (estimated) for the training course. *See* La Verne Police  
14 Department CCW Fee Schedule, [https://docs.google.com/document/d/1g\\_o](https://docs.google.com/document/d/1g_oOI4RbXAmUa3SiqwhFTvIBaY5ZIs_VOUtSdQocOEU/preview)  
15 [OI4RbXAmUa3SiqwhFTvIBaY5ZIs\\_VOUtSdQocOEU/preview](https://docs.google.com/document/d/1g_oOI4RbXAmUa3SiqwhFTvIBaY5ZIs_VOUtSdQocOEU/preview) (last visited Jan.  
16 23, 2024), a copy of which is attached as Ex. B to the RJN.

17 In a best-case scenario, if the fees do not go any higher than LVPD states, an  
18 applicant will pay \$936 to exercise the constitutional right to bear arms. Yet it is  
19 Plaintiffs’ understanding that, in line with recent changes to California law that  
20 lifted the \$150 maximum that could be charged for the psychological examination,  
21 La Verne may increase the cost of the examination to \$400. *See* Minnich Decl., ¶  
22 11. If that happens, applicants will soon be expected to shell out almost \$1,200 to  
23 exercise an enumerated right. According to counsel for the La Verne defendants,  
24 the City Council has not yet decided whether the fee for the psychological exam  
25 will increase. *See* Decl. of Konstadinos T. Moros in Supp. of Pls.’ Mot. for Prelim.  
26 Inj., ¶ 2.

27 Whether \$900 or \$1,200, this is dramatically more (many orders of  
28 magnitude more) than what citizens of other states pay. For example, in Arizona,

1 where applying for a permit is *entirely optional* because Arizona is a constitutional  
2 carry state, the application fee is \$60 plus the cost of fingerprinting that must be  
3 submitted with the application. *See* Concealed Weapons & Permits, Ariz. Dep’t of  
4 Pub. Safety, <https://www.azdps.gov/services/public/cwp> (last visited Jan. 23, 2024),  
5 a copy of which is attached as Ex. C to the RJN.

6 In Texas, another constitutional carry state, the application fee is \$40. *See*  
7 Licensing & Registration, Tex. Dep’t of Pub. Safety, [https://www.dps.texas.gov/](https://www.dps.texas.gov/section/handgun-licensing/licensing-registration)  
8 [section/handgun-licensing/licensing-registration](https://www.dps.texas.gov/section/handgun-licensing/licensing-registration) (last visited Jan. 23, 2024), a copy  
9 of which is attached as Ex. D to the RJN. Likewise, Utah charges \$53.25 for Utah  
10 residents, and \$63.25 for nonresidents. *See* How do I Apply for a Concealed  
11 Firearm Permit?, Utah Dep’t of Pub. Safety, [https://bci.utah.gov/concealed-](https://bci.utah.gov/concealed-firearm/how-do-i-apply-for-a-concealed-firearm-permit)  
12 [firearm/how-do-i-apply-for-a-concealed-firearm-permit](https://bci.utah.gov/concealed-firearm/how-do-i-apply-for-a-concealed-firearm-permit) (last visited Jan. 23, 2024),  
13 a copy of which is attached as Ex. E to the RJN. Washington State charges \$36 plus  
14 fingerprinting fees. *See* Fees: Firearms, Wash. St. Dep’t of Licensing,  
15 [https://www.dol.wa.gov/professional-licenses/firearms-dealers/fees-firearms-](https://www.dol.wa.gov/professional-licenses/firearms-dealers/fees-firearms-dealers)  
16 [dealers](https://www.dol.wa.gov/professional-licenses/firearms-dealers/fees-firearms-dealers) (last visited Jan. 23, 2024), a copy of which is attached as Ex. F to the RJN.

17 While California CCW permit fees generally are costlier than other  
18 jurisdictions across the country, the fees La Verne charges eclipse even other  
19 issuing authorities *within California*. LASD, for example, charges a \$43 initial fee,  
20 a \$170 issuance fee, plus the cost of training and livescan, which applicants do on  
21 their own through a third party. *See* Los Angeles County Sheriff’s Department  
22 Concealed Carry Weapon License, Permitium, <https://lasd.permitium.com/entry>  
23 (last visited Jan. 23, 2024), a copy of which is attached as Ex. G to the RJN. La  
24 Verne’s next-door neighbor Glendora charges only \$243 in total for processing  
25 (including livescan) despite having a comparable population and resources. *See*  
26 Glendora Police Department License to Carry a Concealed Weapon, Permitium,  
27 <https://glendorapdca.permitium.com/ccw/start> (last visited Jan. 23, 2024), a copy of  
28 which is attached as Ex. H to the RJN.

1 Several other examples of jurisdictions with significantly less onerous  
2 application fees were provided in the Complaint at ¶ 98. Moreover, none of the  
3 examples listed above or in the Complaint requires a psychological exam, which  
4 saves applicants \$150, not to mention their time, dignity, and additional violation of  
5 their rights. Finally, permit renewal fees are generally under \$100, while La Verne  
6 still charges \$348 for renewals every two years, plus the cost of the training course.

7 While most applicants in California will spend around \$400-\$600 to get their  
8 permits—already an unconstitutional impediment to exercise a right—such a cost is  
9 a comparative bargain compared to LVPD’s astronomical \$1,000 price tag for  
10 government *permission* to bear arms in public.

11 A similarly exorbitant fee to exercise Second Amendment rights was already  
12 rejected as unconstitutional, pre-*Bruen*, under a *less* stringent standard. The  
13 Northern Mariana Islands had previously placed a \$1,000 excise tax on handguns in  
14 a move, like La Verne’s, either to chill the exercise of a constitutional right or at  
15 least to limit it to a more privileged segment of the population. That tax imposed “a  
16 tremendous burden on the rights of responsible law-abiding citizens in the CNMI to  
17 obtain handguns.” *Murphy v. Guerrero*, 2016 WL 5508998, at \*24 (D. N. Mar. I.  
18 Sept. 28, 2016). If \$1,000 is too much of a burden on the right to *keep* arms, then  
19 such an expense is equally unacceptable *bearing those* arms. Decided prior to  
20 *Bruen*, the *Murphy* Court made the (now forbidden) finding that, *even under*  
21 *interest balancing*, “[p]ublic safety cannot be the legitimate interest, unless the  
22 [City] seeks to safeguard the community by disarming the poor.” *Id.* at 82.

23 La Verne likely will argue that it is simply passing its costs on to applicants.  
24 That argument fails for two reasons. First, the *Bruen* Court clearly disapproved of  
25 “exorbitant fees [that] deny ordinary citizens their right to public carry.” *Bruen*, 597  
26 U.S. at 38 n.9 (emphasis added). It does not matter if La Verne is merely charging  
27 its own costs, if those costs effectively deny ordinary citizens their right to carry. At  
28 a time when nearly 4 in 10 Americans would not be able to afford a \$400

1 emergency expense, LVPD’s exorbitant fees price many would-be applicants out of  
2 California’s unconstitutional black market for constitutional rights. *See* Rigali  
3 Decl., ¶ 5; Reeves Decl., ¶ 5; and Gabaldon Decl., ¶ 5; *see also* Will Daniel,  
4 ‘Turbulence ahead’: Nearly 4 in 10 Americans lack enough money to cover a \$400  
5 emergency expense, *Fed survey shows*, *Fortune Mag.*, May 23, 2023,  
6 [https://fortune.com/2023/05/23/inflation-economy-consumer-finances-americans-](https://fortune.com/2023/05/23/inflation-economy-consumer-finances-americans-cant-cover-emergency-expense-federal-reserve/)  
7 [cant-cover-emergency-expense-federal-reserve/](https://fortune.com/2023/05/23/inflation-economy-consumer-finances-americans-cant-cover-emergency-expense-federal-reserve/) (last visited Jan. 5, 2024).

8 Even pre-Bruen cases, decided before the Supreme Court clarified the  
9 sanctity of the carry right, implicitly recognized that \$1,000 is a constitutionally  
10 unreasonable sum to charge for a CCW permit. In *Kwong v. Bloomberg*, 723 F.3d  
11 160 (2d Cir. 2013), the CCW permit application fees there were “designed to defray  
12 (and not exceed) the administrative costs associated with the licensing scheme” and  
13 were therefore deemed acceptable. *See id.* at 165-69. But the fees in *Kwong* totaled  
14 a mere \$350 for a permit valid for three years, not two. La Verne’s fee scheme is  
15 drastically more expensive by comparison: “[W]e find it difficult to say that the  
16 licensing fee, which amounts to just over \$100 per year, is anything more than a  
17 ‘marginal, incremental or even appreciable restraint’ on one’s Second Amendment  
18 rights—especially considering that plaintiffs have put forth *no evidence* to support  
19 their position that the fee is prohibitively expensive.” *Id.* at 167.

20 Here, Plaintiffs have presented such evidence. *See* Rigali Decl., ¶ 5; Reeves  
21 Decl., ¶ 5; and Gabaldon Decl., ¶ 5; La Verne Police Department CCW Fee  
22 Schedule, Ex. B to the RJN (fees are a minimum of \$436 per year, and increasing to  
23 \$600-plus once SB 2 fee increases allow the psychological exam fee to be  
24 increased). Although *Kwong* was decided pre-*Bruen* when courts still wrongly  
25 believed that a law was permissible if it did not completely eliminate or destroy the  
26 Second Amendment right, even under *Kwong*’s less constitutionally-faithful  
27 reasoning, it undercuts any argument La Verne could make to justify its exorbitant  
28 costs, whether “passed on” or otherwise.

1           Second, in other constitutional contexts, courts uniformly have held that fees  
2 cannot inhibit people from exercising their rights. In the First Amendment context,  
3 for example, “[a]lthough a permit fee may be allowed for the limited purpose of  
4 covering administrative costs, such administrative costs are normally minor and  
5 unlikely to inhibit anyone from exercising his or her First Amendment rights. . . .  
6 The imposition of police costs, however, will frequently create a substantial  
7 financial burden.” *Invisible Empire Knights of Ku Klux Klan v. City of W. Haven*,  
8 600 F. Supp. 1427, 1434 (D. Conn. 1985) (citing *U. S. Lab. Party v. Codd*, 527  
9 F.2d 118, 119 (2d Cir. 1975)).

10           Likewise, in the context of free and fair elections, imposing high fees for  
11 candidates to access the ballot is unconstitutional even under repudiated interest  
12 balancing because, “[b]y requiring candidates to shoulder the costs of conducting  
13 primary elections through filing fees and by providing no reasonable alternative  
14 means of access to the ballot, the [State] has erected a system that utilizes the  
15 criterion of ability to pay as a condition to being on the ballot, thus excluding some  
16 candidates otherwise qualified and denying an undetermined number of voters the  
17 opportunity to vote for candidates of their choice.” *Bullock v. Carter*, 405 U.S. 134,  
18 149 (1972). Just as in *Bullock*, “[t]he city’s interest in recouping the costs of its  
19 already existing duty of protecting its citizens in the exercise of their constitutional  
20 rights cannot justify the massive burden [the expense] imposes upon those rights.”  
21 *Id.*

22           In sum, LVPD’s exorbitant fees are odious to the Second Amendment,  
23 contrary to *Bruen*, and would violate the exorbitant-fee principles used in the  
24 context of other constitutional rights.

25           **5.     LASD’s discretionary denials are unconstitutional.**

26           *Bruen* expressly forbids discretionary criteria in CCW permit issuance.  
27 *Bruen*, 597 U.S. at 38 n.9. This prohibition is hardly surprising, as it is in line with  
28 First Amendment jurisprudence and other constitutional rights subject to permit

1 processes. *See Shuttlesworth v. City of Birmingham*, 394 U.S. 147 (1969),  
2 *Schneider v. New Jersey*, 308 U.S. 147 (1939), and *Staub v. City of Baxley*, 355  
3 U.S. 313 (1958). In contrast, *Bruen* discusses “narrow, objective, and definite”  
4 standards, perhaps to include something like the DOJ’s background check, and  
5 confirmation that applicants have completed a training course. Regardless, *Bruen*  
6 flatly prohibits standards that require the “appraisal of facts, the exercise of  
7 judgment, and the formation of an opinion.” *Bruen*, 597 U.S. at 38 n.9. Both LASD  
8 and LVPD flout this requirement through their discretionary criteria.

9 For example, LASD denied one plaintiff a CCW permit renewal because he  
10 was the victim of a crime. *See Velasquez Decl.*, ¶¶ 6-10.<sup>6</sup> Another CRPA member  
11 was denied a CCW permit because a temporary restraining order was filed against  
12 him, even though that order was promptly dissolved upon a hearing and his  
13 firearms were returned to him. *See Partowashraf Decl.*, ¶¶ 3-7. Both were told they  
14 may not appeal these subjective denials.

15 LASD is thus still behaving as if it may deny an enumerated right based on  
16 the thinnest of pretexts. It may not. Under *Bruen*, issuing authorities are not  
17 empowered to “decide not to issue a permit or license for a firearm based on that  
18 official’s discretionary assessment of the applicant’s ‘good moral character’ . . .  
19 permitting denial of a firearms license based on a government official’s ‘good  
20 moral character’ or ‘good cause’ assessment has the effect of ‘prevent[ing] law-  
21 abiding citizens with ordinary self-defense needs from exercising their right to keep  
22 and bear arms.’” *Srouf v. New York City*, 2023 WL 7005172, at \*14 (S.D.N.Y. Oct.  
23 24, 2023) (citing *Bruen*, 597 U.S. at 69).

24 \_\_\_\_\_  
25 <sup>6</sup> If being the victim of firearm theft is sufficient grounds to deny the right to  
26 carry, then many LASD personnel would also need to be disarmed, given that “at  
27 least 103 L.A. County Sheriff’s Department guns, ranging from service handguns to  
28 shotguns, were lost or stolen [between 2011 and 2016].” Tony Saavedra, *Police  
might not know where their guns are, and the law says that’s OK*, Orange Cnty.  
Reg. (Cal.), Sept. 28, 2016, [https://www.ocregister.com/2016/09/28/police-might-  
not-know-where-their-guns-are-and-the-law-says-thats-ok/](https://www.ocregister.com/2016/09/28/police-might-not-know-where-their-guns-are-and-the-law-says-thats-ok/) (last visited Jan.  
24, 2024).

1 While the Plaintiffs and declarants in this matter are each model citizens,  
2 even if some government official believed otherwise, that subjective belief alone is  
3 not reason enough to deny them CCW permits. More than just “model” citizens  
4 have the right to bear arms. *District of Columbia v. Heller*, 554 U.S. at 580  
5 (defining “the people”); *United States v. Daniels*, 77 F.4th 337, 342 (5th Cir. 2023).  
6 Background checks may not become subjective tests where the police allow only  
7 “desirables” to exercise their rights.

8 *Bruen*’s flat bar against subjective tests is not only constitutionally required,  
9 but necessary based on historical experience. In prior eras, hostile state  
10 governments tried to stop various disfavored groups from being armed. One  
11 example is freed former slaves during Reconstruction. President Grant complained  
12 in a letter to Congress that the Ku Klux Klan’s objectives were “by force and terror,  
13 to prevent all political action not in accord with the views of the members, *to*  
14 *deprive colored citizens of the right to bear arms . . . and to reduce the colored*  
15 *people to a condition closely akin to that of slavery.”* H.J., 42nd Cong., 2d Sess.  
16 716 (1872) (emphasis added). The few permitting laws of the 19th century that did  
17 spring up were often meant to stop Black Americans from being armed. *See, e.g.,*  
18 *Watson v. Stone*, 4 So.2d 700, 703 (1941) (Buford, J., concurring) (discussing an  
19 1893 repeating rifle permitting law that “was passed for the purpose of disarming  
20 the negro laborers. . . . The statute was never intended to be applied to the white  
21 population and in practice has never been so applied. . . . there has never been,  
22 within my knowledge, any effort of enforce the provisions of this statute as to white  
23 people, because it has been generally conceded to be in contravention to the  
24 Constitution and non-enforceable if contested.”).

25 The odious and obviously unconstitutional goal of disarming citizens based  
26 on race or ethnicity, through use of discretionary denials of permits, may seem  
27 anachronistic, but the only concrete way to ensure that Defendants are not engaged  
28 in impermissibly subjective assessments is to strike down all such subjective

1 assessments. In the context of exercising constitutional rights, the use of  
2 discretionary and subjective criteria should be considered *per se* government  
3 misconduct. Under a true “shall issue” permit regime, if someone can pass a  
4 background check and perhaps meet a requisite training standard, they receive their  
5 CCW permit regardless of the druthers of government officials. History demands as  
6 much, given that permitting of this sort did not even exist prior to the 20th century.  
7 As *Bruen* teaches, any such system may not be operated in a way that excludes  
8 people from their rights arbitrarily.

9 **6. LVPD’s psychological exam is unconstitutional.**

10 LVPD’s psychological examination requirement fails for similar reasons that  
11 LASD’s discretionary denials fail. A psychological exam is inherently subjective  
12 and discretionary, particularly when there is no process to appeal or get a second  
13 opinion. LVPD’s examination is abusive in other ways too, appearing designed to  
14 dissuade applicants from even applying. The exam is administered at a facility in  
15 San Bernardino on weekdays, thereby excluding those who may be unable to take  
16 time off work during normal business hours. *See* Carlson Decl., ¶ 4. That drive  
17 takes approximately an hour each way for a typical La Verne resident. *Id.* The  
18 facility that applicants are required to use was designed to test applicants applying  
19 for roles in law enforcement, not citizens exercising their Second Amendment  
20 rights. *See* Psychological Assessment, City of La Verne Police Dep’t,  
21 <https://www.lvpd.org/uploads/Psychological%20Assesment.pdf> (last visited Jan.  
22 23, 2024), a copy of which is attached as Ex. I to the RJN.

23 Yet for reasons having no grounding in science or empirical evidence, LVPD  
24 requires CCW permit applicants to take a psychological exam asking applicants the  
25 same questions that are used to screen its law enforcement personnel. Applicants  
26 are then interviewed by a psychologist, who ultimately makes a recommendation to  
27 the City based on that individual psychologist’s subjective impressions as to  
28 whether the person should be entrusted with Second Amendment rights.



1           The psychological exam process also violates due process protections, as  
2 deprivation of life, liberty, or property on grounds of mental illness must be  
3 conditioned on full due process rights, including judicial hearings, evidentiary  
4 standards, the right to call supporting witnesses, and the right of appeal. *See*  
5 *generally Addington v. Texas*, 441 U.S. 418 (1979). The current scheme of  
6 psychological exams required by LVPD has no such safeguards.

7           Nothing in the Second Amendment requires Plaintiffs to subject themselves  
8 to the indignity of a subjective exam as a precondition to exercise their  
9 constitutional rights. *See* Rigali Decl., ¶¶ 7-11; Reeves Decl., ¶ 6; and Gabaldon  
10 Decl., ¶ 6. As such, such a subjective determination is inherently in conflict with  
11 the Second Amendment *See Bruen*, 597 U.S. at 38 n.9. This Court should enjoin  
12 Penal Code section 26190(g), which allows psychological examinations at the  
13 issuing authority's discretion.

14                       **7. California must recognize out-of-state CCW permits.**

15           Plaintiffs should not be required to endure the expenses, arbitrary and  
16 pretextual requirements, delays, and other abuses imposed on them by local  
17 governments that refuse to recognize or honor their residents' Second Amendment  
18 rights. A city or county that never issued permits previously and completely denied  
19 its citizens any right to carry until *Bruen* (and only grudgingly purports to issue  
20 them now) is foreseeably unlikely to faithfully, promptly, and constitutionally  
21 respect the rights of its citizens going forward. To expect holdout local  
22 governments to follow *Bruen* and respect the Second Amendment, absent those  
23 governments being the direct targets of costly and lengthy lawsuits such as this, is  
24 akin to expecting all states to have immediately respected and complied with *Brown*  
25 *I*. History bears out that such an expectation, sadly, has been a folly. *Cooper v.*  
26 *Aaron*, 358 U.S. 1 (1958). Expecting as much now from recalcitrant cities as to  
27 CCW permits would be an equal folly.

28           No other constitutional right ends at state borders. Yet non-Californians have

1 no ability to exercise the right to carry in this state, including Plaintiff Hoover. *See*  
2 Hoover Decl., ¶ 4. Members of the associational Plaintiffs are also affected,  
3 including one who is a former California Deputy District Attorney who had a CCW  
4 permit in this state for decades, but now lives in Nevada. *See* Broady Decl., ¶ 3. In  
5 addition, some of the Plaintiffs here, as well as other members of the associational  
6 Plaintiffs, are California residents who have permits issued by other states which  
7 California refuses to honor. *See* Rigali Decl., ¶ 5; Reeves Decl., ¶ 4; and Minnich  
8 Decl., ¶ 14.

9 An analogous issue was already decided in 2015. Because Ohio would not  
10 allow for same-sex marriages, James Obergefell and John Arthur decided to marry  
11 in Maryland. After learning that Ohio would not recognize their marriage, they filed  
12 a lawsuit. The Supreme Court ultimately held that the Fourteenth Amendment  
13 requires a State to recognize a marriage between two people of the same sex when  
14 their marriage was lawfully licensed and performed out-of-state. *Obergefell v.*  
15 *Hodges*, 576 U.S. 644, 681 (2015). In reaching this conclusion, the Court explained  
16 that:

17 For some couples, even an ordinary drive into a neighboring State to  
18 visit family or friends risks causing severe hardship in the event of a  
19 spouse’s hospitalization while across state lines. In light of the fact that  
20 many States already allow same-sex marriage—and hundreds of  
21 thousands of these marriages already have occurred—the disruption  
22 caused by the recognition bans is significant and ever-growing. As  
23 counsel for the respondents acknowledged at argument, if States are  
24 required by the Constitution to issue marriage licenses to same-sex  
25 couples, the justifications for refusing to recognize those marriages  
26 performed elsewhere are undermined.

23 *Id.* at 680-81. This holding and its logic, with respect to an unenumerated  
24 Substantive Due Process right to marry, should apply with equal force to the  
25 enumerated right to bear arms found in the Second Amendment. Indeed, the danger  
26 present “in an ordinary drive into a neighboring State” is even greater when it  
27 comes to the right to carry. While it did not occur in California, a recent example is  
28 illustrative of the precarious situation that Americans with carry permits face when

1 they cross into a state that does not recognize other states’ permits. Lloyd Muldrow,  
2 a marine veteran and self-defense instructor, stopped an attack by an armed  
3 assailant in a Baltimore bar by using his concealed weapon. “[P]olice thanked him  
4 — and then they arrested him. . . . Mr. Muldrow, a North Carolina security  
5 specialist, holds a concealed weapons permit, but it was issued in Virginia, not  
6 Maryland,” and Maryland does not honor the permit. *See Valerie Richardson and*  
7 *Matt Delaney, Baltimore police arrest ‘good guy with the gun’ who stopped armed*  
8 *attacker*, Wash. Times (D.C.), Sept. 2, 2022, [https://www.washingtontimes.com/](https://www.washingtontimes.com/news/2022/sep/2/good-samaritan-faces-charges-after-stopping-armed/)  
9 [news/2022/sep/2/good-samaritan-faces-charges-after-stopping-armed/](https://www.washingtontimes.com/news/2022/sep/2/good-samaritan-faces-charges-after-stopping-armed/) (last visited  
10 Jan. 17, 2024).

11 Separately from Plaintiffs’ Second Amendment claim, the United States  
12 Supreme Court has also and consistently held that regulations and classifications  
13 that impose a penalty or an impermissible burden on the right to travel violate the  
14 Equal Protection Clause of the Fourteenth Amendment, unless absolutely necessary  
15 to promote a compelling government interest. *See Saenz v. Roe*, 526 U.S. 489, 501-  
16 02 (1999); and *Shapiro v. Thompson*, 394 U.S. 618, 629-30 (1969). Accordingly,  
17 California’s policy of denying out-of-state residents the ability to lawfully exercise  
18 their constitutionally protected right to be armed in public inhibits the free interstate  
19 passage of citizens and violates equal protection doctrines by treating Americans  
20 differently merely on account of their state of residency.

21 Furthermore, the Privileges and Immunities Clause of Article IV, § 2 of the  
22 Constitution provides that “[t]he Citizens of each State shall be entitled to all  
23 privileges and immunities of Citizens in the several States.” The Privileges and  
24 Immunities Clause bars discrimination against citizens of other states based on their  
25 status as a citizen of another state. *See Toomer v. Witsell*, 334 U.S. 385, 397-98  
26 (1948). California’s refusal to honor the CCW permits/licenses issued by its sister  
27 states is frustrating this constitutionally mandated policy.

28 While the application of privileges and immunities and equal protection for

1 out-of-state residents seeking to carry has not yet been adjudicated on the federal  
2 level in the post-*Bruen* era, a state court in Massachusetts has addressed this issue  
3 on Second Amendment grounds and offers valuable guidance. *See Commonwealth*  
4 *v. Donnell*, No. 2211CR2835 (Mass. Dist. Ct. Aug. 3, 2023).<sup>7</sup> In *Donnell*, a  
5 resident of New Hampshire was charged with carrying a firearm in Massachusetts.  
6 Mr. Donnell was not otherwise barred from owning or carrying firearms, and his  
7 conduct would have been legal in his home state.

8 The court explained that Massachusetts failed to show any historical Second  
9 Amendment laws analogous to Massachusetts’ modern disparate and second-class  
10 treatment of nonresidents. *See Donnell, passim*. In fact, a plethora of historical laws  
11 existed that provided “traveler’s exceptions” to carry laws, effectively giving  
12 nonresidents *more* leeway to carry. California used to be no exception. *See, e.g.*,  
13 Fred L. Button, ed., *General Municipal Ordinances of the City of Oakland*,  
14 California (Oakland, CA; Enquirer, 1895), p. 218, Sec. 1, citing An Ordinance to  
15 Prohibit the Carrying of Concealed Weapons, No. 1141 (“It shall be unlawful for  
16 any person in the City of Oakland, not being a public officer **or a traveler** actually  
17 engaged in making a journey, to wear or carry concealed about his person without a  
18 permit, as hereinafter provided, any pistol”); *see also* Ordinance no. 84, Charter and  
19 Ordinances of the City of Sacramento, Prohibiting the Carrying of Concealed  
20 Deadly Weapons (1876) (“It shall be unlawful for any person, not being a public  
21 officer **or traveler**, or not having a permit from the Police Commissioners of the  
22 City of Sacramento, to wear or carry, concealed, any pistol, dirk, or other dangerous  
23 or deadly weapon.”). Copies of these ordinances are attached as Exs. J-K to the  
24 RJN.

25 Indeed, one “can think of no other constitutional right which a person loses  
26 simply by traveling beyond his home state’s border into another state continuing to

27 <sup>7</sup> Republished online at [https://www.docdroid.net/524o4XV/opinion-coffey-](https://www.docdroid.net/524o4XV/opinion-coffey-comm-v-donnell-pdf)  
28 [comm-v-donnell-pdf](https://www.docdroid.net/524o4XV/opinion-coffey-comm-v-donnell-pdf) (last visited Jan. 6, 2024).

1 exercise that right and instantaneously becomes a felon subject to mandatory  
2 minimum sentence and incarceration.” *Donnell*, No. 2211CR2835 at 7-8.

3 Moreover, it was not enough that Massachusetts had a process to issue  
4 nonresident CCW permits, because the nonresident version of the CCW permit was  
5 only valid for one year (as opposed to five years for a Massachusetts resident),  
6 thereby violating Equal Protection. *See id.* at 5-6. The Court concluded:

7 An individual only loses a constitutional right if he commits an offense  
8 or is or has been engaged in certain behavior that is covered by 18  
9 USC section 922. He doesn’t lose that right simply by traveling into an  
10 adjoining state whose statute mandate that residents of that state obtain  
11 a license prior to exercising their constitutional right. To hold  
12 otherwise would inexplicably treat Second Amendment rights  
13 differently than other individually held rights.

14 *Id.* at 8.

15 Yet as constitutionally infirm as Massachusetts’s system is, even it, unlike  
16 California, provides some pathway for nonresidents to obtain a Massachusetts  
17 CCW permit to carry in Massachusetts. Nonresidents are barred in California from  
18 obtaining a CCW permit; issuing authorities are only authorized by the Penal Code  
19 to issue CCW permits to residents of their jurisdiction or to people who are  
20 principally employed within the jurisdiction. *See* Cal. Penal Code §§ 26150 &  
21 26155 (West 2024). That is the reason why Plaintiff Hoover was denied a permit.  
22 *See* Hoover Decl., ¶ 4.

23 Nor are there indicia that other states’ permitting requirements are less  
24 rigorous than California’s, or result in permits being issued to prohibited people.  
25 E.g., while all States require background checks before issuing CCW permits,  
26 many, such as Utah and Arizona, also require training courses just as California  
27 does. *See* Ariz. Rev. Stat. § 13-3112(E)(6) &(N) (2024); Utah Code Ann. § 53-5-  
28 704 (West 2024).

California may not deny law-abiding Americans the right to carry in  
California just because they are not residents, just as the state court in *Donnell*  
recognized. And just as with the out-of-state marriage licenses in *Obergefell*,

1 California may not deny the out-of-state CCW permits of its own residents. This  
2 Court should rule accordingly.<sup>8</sup>

3 **B. Plaintiffs will suffer irreparable harm if denied relief.**

4 In this circuit, “[i]t is well established that the deprivation of constitutional  
5 rights ‘unquestionably constitutes irreparable injury.’” *Melendres v. Arpaio*, 695  
6 F.3d 990, 1002 (9th Cir. 2012) (quoting *Elrod v. Burns*, 427 U.S. 347, 373 (1976));  
7 11A Charles Alan Wright et al., *Federal Practice and Procedure* § 2948.1 (2d ed.  
8 1995). The Ninth Circuit has imported the First Amendment’s irreparable-if-only-  
9 for-a-minute rule to cases involving other rights and, in doing so, has held a  
10 deprivation of these rights irreparable harm per se. *Monterey Mech. Co. v. Wilson*,  
11 125 F.3d 702, 715 (9th Cir. 1997). Most recently, the Ninth Circuit has reaffirmed  
12 the importance of the likelihood-of-success step, explaining that “[i]f a plaintiff  
13 bringing such a [constitutional] claim shows he is likely to prevail on the merits,  
14 that showing will almost always demonstrate he is suffering irreparable harm as  
15 well.” *Baird*, 81 F.4th at 1042.

16 The Second Amendment should be treated no differently. *See McDonald*,  
17 561 U.S. at 780 (refusing to treat the Second Amendment as a second-class right  
18 subject to different rules); *see also Ezell v. City of Chicago*, 651 F.3d 684, 700 (7th  
19 Cir. 2011) (a deprivation of the right to arms is “irreparable and ha[s] no adequate  
20 remedy at law”).

21 **C. Balancing of the Equities sharply favors plaintiffs.**

22 In contrast to Plaintiffs’ injury of being denied or delayed their Second  
23 Amendment right to bear arms, Defendants suffer no injury because there is no  
24 plausible, identifiable interest served by infringing Plaintiffs’ constitutional rights.  
25 Indeed, Defendants “cannot suffer harm from an injunction that merely ends an  
26 unlawful practice.” *Rodriguez v. Robbins*, 715 F.3d 1127, 1145 (9th Cir 2013); *see*

27 <sup>8</sup> Such a ruling would also provide relief to Plaintiffs on the issues of wait  
28 times and expense, as states like Arizona and Utah process nonresident CCW  
permit applications quickly and for under \$100.

1 also *Valle del Sol Inc. v. Whitting*, 732 F.3d 1006, 1029 (9th Cir. 2013) (“it is clear  
2 that it would not be equitable . . . to allow the state . . . to violate the requirements  
3 of federal law. . .”).

4 La Verne and LASD undoubtedly will both argue that their discretionary  
5 criteria could theoretically stop some dangerous person from being armed, as if any  
6 criminal intent on violent crime would be dissuaded by any permit requirement.  
7 Even if we ignore that *Bruen* abrogated this sort of interest-balancing argument,  
8 597 U.S. at 26, the argument is unsupported hogwash. Most states with CCW  
9 permit regimes (and most California counties) do not have any subjective criteria in  
10 their issuance policies, yet the data clearly establishes that Americans with CCW  
11 permits are an overwhelmingly law-abiding demographic, as three courts have  
12 recently confirmed, including in this district. *See May v. Bonta*, 2023 WL 8946212,  
13 at \*19 (C.D. Cal. Dec. 20, 2023) (“Simply put, CCW permit holders are not the gun  
14 wielders legislators should fear”); *Wolford v. Lopez*, 2023 WL 5043805, at \*32 (D.  
15 Haw. Aug. 8, 2023) (“the vast majority of conceal carry permit holders are law-  
16 abiding”); and *Koons v. Platkin*, 2023 WL 3478604, at \*108 (D.N.J. May 16, 2023)  
17 (“despite ample opportunity for an evidentiary hearing, the State has failed to offer  
18 any evidence that law-abiding responsible citizens who carry firearms in public for  
19 self-defense are responsible for an increase in gun violence”).

20 **D. Preliminary injunctive relief is in the public interest.**

21 “A plaintiff’s likelihood of success on the merits of a constitutional claim  
22 also tips the merged third and fourth factors decisively in his favor. Because ‘public  
23 interest concerns are implicated when a constitutional right has been violated, ... all  
24 citizens have a stake in upholding the Constitution,’” *Baird*, 81 F.4th at 1042 (citing  
25 *Preminger v. Principi*, 422 F.3d 815, 826 (9th Cir. 2005)). When challenging  
26 government action that affects the exercise of constitutional rights, “[t]he public  
27 interest . . . tip[s] sharply in favor of enjoining the” law. *Klein v. City of San*  
28 *Clemente*, 584 F.3d 1196, 1208 (9th Cir. 2009). Therefore, injunctive relief is in the

1 public interest. *Id.*

2 **III. CONCLUSION**

3 For the reasons above, Plaintiffs pray this Court will grant the requested  
4 preliminary relief and end the unconstitutional practices that delay or deny  
5 Plaintiffs’ constitutional right to carry. Given the lack of factual disputes and clear  
6 constitutional questions present in this motion, this Court should also consider  
7 applying Fed. R. Civ. P. 65(a)(2) to this motion and grant permanent relief to  
8 Plaintiffs.

9 Respectfully Submitted,

10 Dated: January 26, 2024

**MICHEL & ASSOCIATES, P.C.**

11 */s/ C.D. Michel*  
12 C.D. Michel  
13 Counsel for Plaintiffs

14 Dated: January 26, 2024

**LAW OFFICES OF DON KILMER**

15 */s/ Don Kilmer*  
16 Don Kilmer  
17 Counsel for Plaintiff The Second Amendment  
18 Foundation  
19  
20  
21  
22  
23  
24  
25  
26  
27  
28





**CERTIFICATE OF SERVICE**  
IN THE UNITED STATES DISTRICT COURT  
CENTRAL DISTRICT OF CALIFORNIA

Case Name: *California Rifle and Pistol Association, et al., v. Los Angeles County Sheriff's Dept., et al.*

Case No.: 8:23-cv-10169-SPG (ADSx)

IT IS HEREBY CERTIFIED THAT:

I, the undersigned, am a citizen of the United States and am at least eighteen years of age. My business address is 180 East Ocean Boulevard, Suite 200, Long Beach, California 90802.

I am not a party to the above-entitled action. I have caused service of:

**MEMORANDUM OF POINTS AND AUTHORITIES IN SUPPORT OF  
PLAINTIFFS' MOTION FOR PRELIMINARY INJUNCTION**

on the following parties, as follows:

Mark R Beckington  
Jane E. Reilley  
Christina R.B. Lopez, Deputy Attorney General  
California Department of Justice  
Office of the Attorney General  
300 South Spring Street, Suite 1702  
Los Angeles, CA 90013-1230  
[jane.reilley@doj.ca.gov](mailto:jane.reilley@doj.ca.gov)  
[Christina.Lopez@doj.ca.gov](mailto:Christina.Lopez@doj.ca.gov)  
*Attorney for Defendants*

by electronically filing the foregoing with the Clerk of the District Court using its ECF System, which electronically notifies them.

Additionally, the following parties were served by transmitting a true copy via electronic mail as follows:

Dawyn R. Harrison, County Counsel  
Caroline Shahinian, Deputy County Counsel  
Office of the County Counsel  
500 W Temple St Ste 648  
Los Angeles, CA 90012-3196  
[cshahinian@counsel.lacounty.gov](mailto:cshahinian@counsel.lacounty.gov)

Bruce A. Lindsay  
Monica Choi Arredondo  
JONES MAYER  
3777 N. Harbor Blvd.  
Fullerton, CA 92835  
[bal@jones-mayer.com](mailto:bal@jones-mayer.com)  
[mca@jones-mayer.com](mailto:mca@jones-mayer.com)

*Attorneys for Defendants Los Angeles  
County Sheriff's Department and Sheriff  
Robert Luna*

*Attorneys for Defendants La  
Verne Police Department and La  
Verne Chief of Police Colleen  
Flores*

1  
2  
3  
4  
5  
6  
7  
8  
9  
10  
11  
12  
13  
14  
15  
16  
17  
18  
19  
20  
21  
22  
23  
24  
25  
26  
27  
28

I declare under penalty of perjury that the foregoing is true and correct.

Executed January 26, 2024

  
Christina Castron