IN THE UNITED STATES DISTRICT COURT FOR THE SOUTHERN DISTRICT OF ILLINOIS

CALEB BARNETT, et al., Plaintiffs,	Case No. 3:23-cv-209-SPM **designated Lead Case
v.)
KWAME RAOUL, et al., Defendants,)))
DANE HARREL, et al., Plaintiffs,	Case No. 3:23-cv-141-SPM
v.)
KWAME RAOUL, et al., Defendants,)))
JEREMY W. LANGLEY, et al., Plaintiffs,	Case No. 3:23-cv-192-SPM
V.)
BRENDAN KELLY, et al., Defendants,)))
FEDERAL FIREARMS LICENSEES OF ILLINOIS, et al., Plaintiffs,	Case No. 3:23-cv-215-SPM)
v.))
JAY ROBERT "J.B." PRITZKER, et al., Defendants.)))

DECLARATION OF STEPHEN HELSLEY

- I, Stephen Helsley, declare as follows:
- 1. I am at least 18 years old and have personal knowledge of the statements contained in this Declaration.

2. The statements contained in my expert report that I authored in this case, dated

June 10, 2024, and attached hereto as Exhibit 1, are true and accurate.

3. If called to testify at trial in this case, I would testify to the matters set forth in my

expert report provided in the above-captioned cases. My testimony would be consistent with all

of the statements in the report, which included a complete statement of all opinions expressed,

the basis and reasons for such opinions, the facts and data considered by me in forming said

opinions, discussion about and identification of my qualifications as an expert witness (including

any publication I may have authored in the previous 10 years and any cases during the previous 4

years where I may have testified as an expert at trial or by deposition), and a statement of

compensation paid to me for study and testimony in this matter.

I declare under penalty of perjury that the foregoing is true and correct.

Executed on September 13, 2024 within the United States.

s/ Stephen Helsley

Stephen Helsley

Declarant

EXHIBIT 1

EXPERT WITNESS REBUTTAL REPORT OF STEPHEN HELSLEY

Background & Credentials

I am a retired peace officer from the California Department of Justice (DOJ). The bulk of that career was in drug enforcement. The last three positions I held were Chief of the Bureau of Narcotic Enforcement, Chief of the Bureau of Forensic Services and finally Assistant Director of the Division of Law Enforcement. As Assistant Director, I was responsible for the department's criminal, civil and controlled substance investigations as well as law enforcement training, intelligence gathering and our forensic laboratory system. In my executive level positions, I had occasion to review special agent-involved shootings and a wide range of homicides involving firearms. I have qualified as an expert in both criminal and civil matters. I was the department's principal firearms instructor for many years and am an FBI certified range master. I also participated in the firearm training that was part of the FBI National Academy Program in Quantico, Virginia. Additionally, I am a member of the American Society of Arms Collectors and a technical advisor to the Association of Firearm and Tool Mark Examiners. I have coauthored five books on firearms and have authored or co-authored more than fifty firearm-related articles for US and Russian journals. I was the "Rigby Historian"/archivist for 10 years. For twenty-seven years, I was first a state liaison and, then later, a consultant to the National Rifle Association. Throughout my adult life I have been an active participant in handgun, rifle and shotgun competitions. I have also been a firearm collector and ammunition reloader since the early 1960s. Finally, I am a collector of firearm related books – of which I have thousands. Included in my book collection are approximately 50 different issues of Gun Digest. It is a standard resource that is widely used by gun dealers and buyers alike. Gun Digest has traditionally provided a comprehensive overview of the firearms and related items available to retail buyers.

Prior Expert Testimony

Within the last five years, I have testified as an expert or been deposed as an expert in the following cases:

- 1. *Boland v. Bonta*, U.S. District Court for the Central District of California, Case No. 8:22-cv-01421-CJC
- 2. Oregon Firearm Federation, Inc. v. Brown, U.S. District Court for the District of Oregon, Case No. 2:22-cv-01815-IM
- 3. *Duncan v. Becerra*, U.S. District Court for the Southern District of California, Case No. 17-cv-1017-BEN-JLB

Compensation

I am not being monetarily compensated for my testimony in this matter.

Assignment

I was asked by the Plaintiffs in this matter to review the report prepared by Illinois's proffered expert witness, Professor Brian DeLay, discussing what he refers to as "the distinction between civilian and state arms (military or law enforcement) in the United States." (Delay ¶ 80). Because Prof. Delay appears to concede that the distinction between military and civilian arms was "permeable" prior to the twentieth century, my report focuses on responding to his report's discussion of the supposed distinction between military and civilian arms during the twentieth century. It is my opinion that Prof. Delay's claim that the supposed "tradition of inscribing that distinction into law became even more pronounced in the early twentieth century, when the dramatic technological change of automatic and semiautomatic weapons brought about unprecedented societal concerns," (Delay ¶ 94), is provably baseless and ahistorical; at least with respect to semiautomatic firearms. Indeed, there never was, and still is, no such distinction to be made that includes semiautomatic firearms. I base my opinions on my background with firearms described above; my decades of firearm study; my decades of experience as an avid shooter being exposed to the trends and culture of firearms; and the documents cited in this report that my experience and background allow me to properly evaluate and interpret.

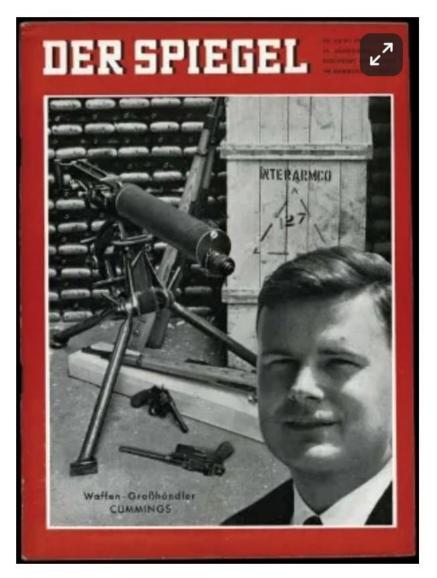
Opinions & Analysis

Two men – Francis Bannerman and Sam Cummings had an extraordinary impact on the civilian arms trade in the United States during the 20th Century. (Figs. 1 & 2).

Figure 1



Figure 2



Der Spiegel's cover boy in 1961

The Bannerman family had operated a family business since they immigrated from Scotland during the mid-19th Century. Eventually, Francis took over the business and specialized in bulk surplus items, as well as making "shopping" trips to Europe where he purchased fine antique arms. In 1897, Francis purchased Pelopel Island in the Hudson River where he constructed docks and built storehouses - this was in addition to his facilities in New York city. (Fig. 3). After the war with Spain, that ended in December 1898, Bannerman's 1907 catalog reported he had purchased 18,200 Spanish Mauser rifles and seven million cartridges from the U.S. War Department. (Fig. 4). The specific Mauser rifles were most likely the Model M1892 and 1893 – both of which were superior to the US service rifles at the time.

Figure 3



Figure 4

Captured Spanish Mauser High Power 7mm. Rifles, Carbines and Cartridges

Sale of Spanish War Mauser Rifles.

18,200 Spanish Mauser Rifles and Carbines, with seven million (7,000,000) ball cartridges sold by the U.S. War Department to FRANCIS BANNERMAN, dealer in Military Goods and War Relics, 501 Broadway. NEW YORK.

dealer in Military Goods and War Relics, 501 Broadway. NEW YORK.

This is one of the largest sales of Government Arms made in many years. In 1899 the Mauser rifles and carbines together with the cartridges captured in Cuba were first offered for sale at public auction. Almost 2,000 guns were sold, mostly those that were damaged or had parts missing. The prices and the prices are to the carbon of the carbo

Bannerman's catalogs (the 1931 edition contained 354 pages) were designed for mail order sales. (Fig. 5). Guns available for sale spanned the 16th to the 20th Century and included military arms from most major nations. His business and catalogs were a boom for the then-budding firearm collecting world as exemplified by a 1911 edition of the *Magazine of Antique Firearms*. (Fig. 6).

Figure 5

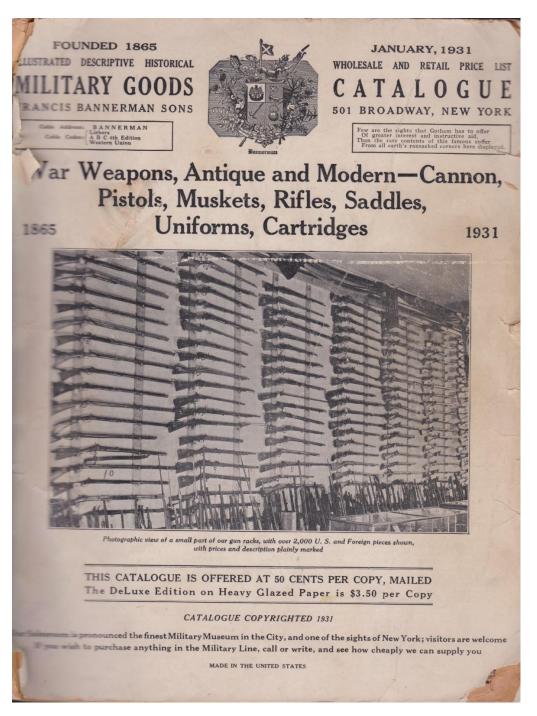
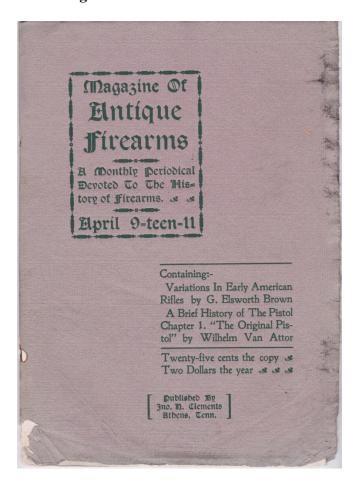


Figure 6



This was not just the private sector exploiting some loophole to the government's chagrin. To the contrary, the government supported the public policy goal of getting military surplus firearms into the public's hands.

In February, 1903, an amendment to a War Department appropriations bill established the National Board for the Promotion of Rifle Practice. Civilian Marksmanship Program Brochure, available online at https://thecmp.org/wp-content/uploads/CMPBrochure-w.pdf?ver043020 (last accessed June 10, 2024). It also provided funding for certain civilian teams traveling to the National Matches. Shortly thereafter, in 1905, Congress passed Public Law 149, which among other things authorized the sale, at cost, of surplus military rifles, ammunition and other equipment to members of rifle clubs. Garty Anderson, A BRIEF HISTORY OF THE CMP The NBPRP, National Matches, DCM, the new CMP and America's Quest for Better Marksmanship, at 2 (2021), available at https://thecmp.org/wp-content/uploads/2021/11/A-Brief-History-of-the-CMP.pdf (last accessed June 10, 2024). Management of the program was assigned to the Director of Civilian Marksmanship ("DCM"). Through that office, civilians were able to purchase the M1903 Springfield – the principal US battle rifle at the time, until it was replaced by the semiautomatic M1 Garand in the middle of WW2. During the decades that followed, the DCM additionally sold to the public in large numbers 1903 Springfields; .30-40 Krags (), which the '03

Springfield replaced; M1917 Enfields; and a rifle variously known as the M91Mosin Nagant, the M91 Three Line, and the US M1916. Civilian Marksmanship Program Rifle Sales, available online at https://thecmp.org/cmp_sales/rifle-sales/ (last accessed June 10, 2024). The Mosin Nagant had been made by Remington and Westinghouse for the Russian Tsar's military. When Russia left World War I and the Tsar abdicated, the United States was left with a huge number of Mosin Nagants. Some were used for training while others were issued to the US troops who participated in the ill-fated 1918/19 invasion of Russia.

At this time, while semiautomatic and even automatic technology was available, the military was still issuing bolt-action rifles to its infantrymen.

After WWII, DCM sales were restarted. Figures 7 & 8 document the sale and transfer in 1947 of a M1917 rifle for the princely sum of \$7.50 – a rifle that was in my collection for many years. I have also owned two National Match 1903A1 Springfields (1936 and 1938) and an M1 Garand that I purchased from DCM. In 1984, I competed in a qualification match so that I could buy a semiautomatic M1Garand. General Patton had observed in a 1943 letter to Major General Levin Campbell (Chief of Ordnance) that "In my opinion, the M1 rifle is the greatest battle implement ever developed." By the late 1950's, while still the official US "battle rifle," the M1 Garand was being sold by private surplus arms dealers in retail outlets and by mail order.

¹ Note: the rifle I successfully used was my 1944 Inland (General Motors) manufactured M1 carbine.

Figure 7

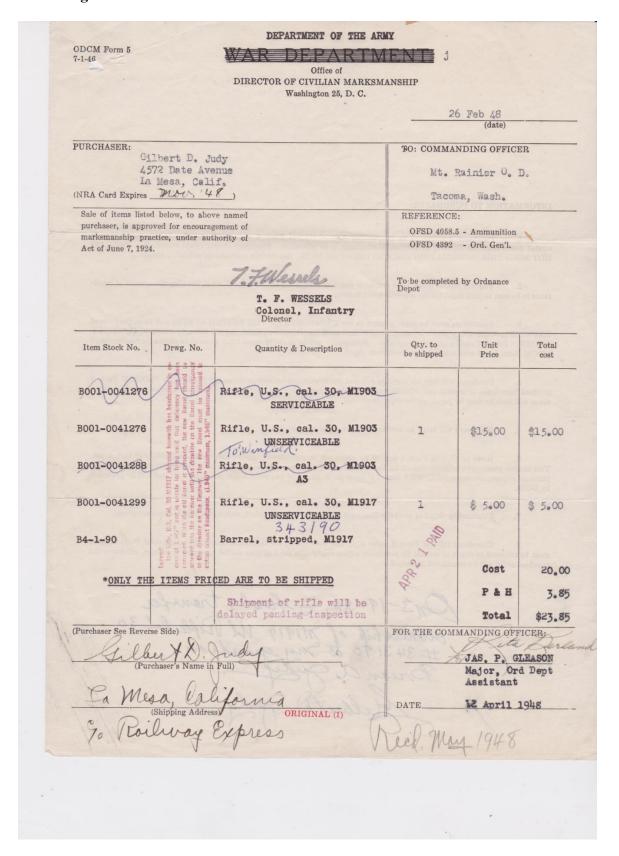
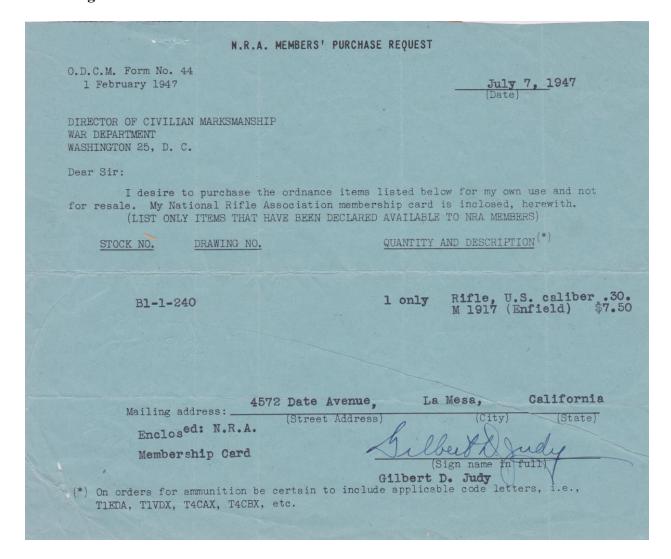


Figure 8



Sales of the M1 carbine, a .30 caliber semiautomatic rifle that accepts a detachable box magazine (with capacities exceeding 10 rounds) that was widely issued to military personnel, soon followed. Advertisements for the M1 carbine in the *American Rifleman* (the official magazine of the National Rifle Association) began appearing in late-1961. Advertisers included Sloan's Sporting Goods, Kleins, Century Arms, P&S Arms, Seaport Traders, Alpine Sales, Kaufman Surplus & Arms, Eastern Firearms, Charles Daly, Inc. and others. (Fig. 9). It is worth noting that the M1 carbine came in configurations that would make it an "assault weapon" under Illinois's challenged law; primarily ones with folding stocks. Gunbroker.com, "Nice Inland Division Paratrooper Carbine M1A1 July 43 .30 Carbine", available online at https://web.archive.org/web/20240611002948/https://www.gunbroker.com/item/1053910084 (last accessed June 10, 2024).

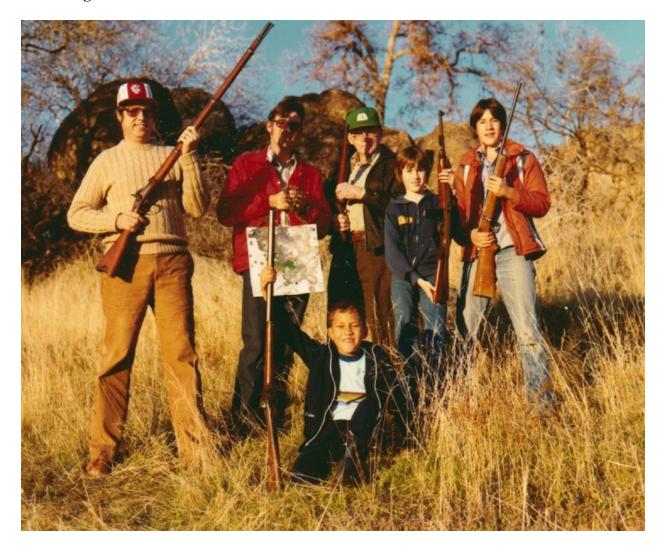
Figure 9



My M1 carbine may have served on Okinawa, the Hurtgen Forrest or at the Chosin Reservoir but it is also served in a less hostile, non-combat role. It was one of the firearms I used to teach my son marksmanship and safe handling. He's about 6'4" now but, when he was 12 years old, he was skinny and recoil averse. That made the relatively small and light-recoiling carbine the perfect vehicle. It also served as an excellent "plinker." Plinking is defined as "informal target shooting done for leisure, typically at non-standard targets such as tin cans, logs, bottles, ballons, fruits or any other man-made or naturally occurring object." It's quite possible that more rounds are expended "plinking" than any other shooting activity. For those who want 'something more', CMP offers M1 carbine specific matches.

Our family would gather each Thanksgiving for dinner and the following day the "men folk" would travel to property I own to "plink." Figure 10 is a group photo from one of those sessions c.1985. My son is kneeling and holding a Sharps 'buffalo rifle' while immediately behind him is a young lad with my M1 carbine.

Figure 10



M1 carbines became available via the NRA in a July 1963 ad (Fig. 11). But not via the DCM – rather the vendor was none other than the Department of the Army (DOA). The NRA was merely the "broker" of the sales to its members. Bruce Canfield author of *A Collector's Guide to the M1 Garand and the M1 Carbine* stated that the July 1963 ad ultimately resulted in the sale of 240,000 carbines. The M1 carbine would serve in an official military capacity (albeit greatly reduced later on) into the 1970s. A nice touch was that DOA was selling for \$20 the same M1 carbine that retailers were offering for \$80. Consumers were happy and dealers were grumpy. Approximately 6.1 million carbines were produced - not counting those made by more than a dozen commercial manufacturers including Iver Johnson, Plainfield Machine Co. and Universal Firearms in the 1960s and beyond.

Figure 11



THE Department of the Army has authorized the sale of M1 cal. .30 carbines to NRA adult members. These carbines are used, unserviceable arms, unclassified as to the degree of unserviceability and completeness. Inspection at depot level is limited to a "safe to fire" condition with conventional ammunition normally associated with this arm. They are shipped "as is", without any rework, maintenance, or further preservation being accomplished by the shipping installation. Carbines will be furnished without magazines, slings, or oilers. Carbines will sell for \$20, including packing and handling. Shipping charges will be collect. Magazines are available from commercial sources, some of which advertise in THE AMER-ICAN RIFLEMAN.

Description of carbine - The U. S. Carbine, Cal. .30, M1, commonly known as the M1 carbine, is a gas-operated shoulder arm capable only of semi-automatic fire, using a detachable box-magazine of 15- or 30-shot capacity. It weighs about 51/2 lbs., is 35.6" long with an 18" barrel. The carbine is chambered for the cal. .30 carbine cartridge. This cartridge does not interchange with that used in the M1903 or M1 rifles. Spare parts for the M1 carbine are not available through the Director of Civilian Marksmanship.

Detailed information on the M1 carbine, including functioning, takedown and assembly, and reloading data is available in AMERICAN RIFLEMAN Reprint #11 at 50¢ per copy.

Purchase of ammunition-Cal. .30 car-

bine ammunition may be purchased by NRA members or NRA-affiliated clubs from certain Army Depots at \$.04 per round, in minimum sale quantities of 600 rounds.

Item Stock No. 1305-028-6509-A182 Description: Cartridge, Cal. .30, Carbine, Ball, M1 10-round clip, minimum sale, 600 rds. Price: \$.04 each round

Purchase requests and instruction forms are available upon request from NRA Headquarters.

How to order-The NRA will process all M1 carbine orders for its members. Use the purchase request below, or obtain a purchase request from NRA.

If you are a member - Send your purchase request to:

Government Equipment Section, National Rifle Association, 1600 Rhode Island Ave., N.W., Washington 6, D. C.

Include with your request:

(a) A complete address label from a recent AMERICAN RIFLEMAN magazine, or your NRA membership card, or a photocopy of it.

(b) Mailing address if different from shipping address.

If you are not a member - Send your purchase request, along with your endorsed membership application and your membership dues, to the National Rifle Association at the above address.

Do not send payment for carbine with membership dues.

The NRA will certify that you are a member so your purchase request may be processed. Your NRA membership credentials will be sent directly to you.

Please do not send membership application or dues to government depots.

Present members plus new members eligible — The privilege of purchasing an M1 carbine applies to members who have just joined the National Rifle Association as well as present members. Present members can invite sportsmen to join the NRA now and take immediate advantage of all benefits.

New membership applications should bear the endorsement or nomination signature of a present NRA member, public official, or officer of the Armed Forces so that new membership cards can be issued promptly. A membership application blank appears on page 121.

Payment for carbines - Do not send payment for carbine with the purchase request. Wait for detailed instructions to be sent to you.

Shipping information - Shipment will be made by express or motor freight and shipping charges will be collect. Shipping charges will be in addition and will be collected by the carrier when the carbine is delivered.

The Army wishes to emphasize the following information:

- (a) Depots will cancel all purchase authorizations if the purchaser's money has not been received within 30 days from the date of authorization.
- (b) Carbines must be examined immediately upon receipt, preferably in the presence of the carrier's agent, to ascertain if any damages have occurred in shipment. Claims for damage in shipment must be filed by the purchaser against the carrier.

U. S. M1 CARBINE PURCHASE REQUEST Government Equipment Section • National Rifle Association • 1600 Rhode Island Ave., N.W. • Washington 6, D. C. I desire to purchase for my own use and not for resale: ONE U. S. M1 Carbine in condition "Unclassified-Unserviceable" I have not previously purchased an M1 Carbine from the U. S. Government, I am a citizen over 18 years of age and a member of I nave not previously purchased an M1 Carbine from the U. S. Government. I am a citizen over 18 years of age and a member of the National Rifle Association, as evidenced by the enclosed membership cand, or photocopy, or a mailing label from a recent "American Rifleman" magazine. I understand the condition of this firearm is "Unclassified-Unserviceable", having received a limited inspection to determine that it is "safe to fire", and that the U. S. Government implies no warranty of the firearm covered by this document. Acceptance of this carbine by me relieves the U. S. Government of all responsibilities as regards malfunctions or accidents that may occur from it being fired by the original purchaser, subsequent purchaser, or any other party, and that final inspection is the sole and total responsibility of the purchaser. Shipping address (State) (Sign name in full) (Print name in full) Mailing address if different from shipping address..... NOTE: Send no money with this purchase request. You will be notified when your order has been approved and instructions for making remittance will be sent to you. The M1 carbine is in no way a restricted firearm under Federal Law. Members are cautioned that

Meanwhile, Sam Cummings's International Armament Corporation, the company he founded in 1953, was on a surplus military arms juggernaut. He profited from every war as the winner usually didn't want the loser's equipment. Cummings had warehouse storage in England and the United States - and most likely many other locations. By the early 1960s, he had a retail outlet at 11029 Washington Blvd.in Culver City, California. It was there that I would visit whenever I could amass \$10 plus 4% sales tax to purchase a sticky cosmoline-packed military rifle from Russia, England, or some other far-off land. Note: such rifles are still being used by militaries in Afghanistan, Iran, and other countries. A 2016 article by Robert Adair in the Unblinking Eye entitled Interarms and Sam Cummings suggested that his warehouses in the United State had been filled with 700,000 guns in anticipation that the 1968 Gun Control Act would pass.. Among the items he offered were British anti-tank rifles that could be purchased by mail for \$79.95 (Fig.12.jpg). British anti-tank rifles certainly weren't as available as the M1 Garand or the M1 carbine but they were available enough that I passed-up an opportunity to purchase a Finnish Lathi 20mm anti-tank rifle from a liquor store in Fresno, California in 1968 The passage of the 1968 federal Gun Control Act caused Cummings to redirect his efforts toward commercial firearms. In his Washington Post obituary of May 1, 1998, he was described as "...one of the world's leading arms merchants"

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Figure 12



In sum, throughout the twentieth century, not only did the federal government allow private companies to sell to the public countless thousands of semiautomatic rifles (M1 Garands and M1 carbines) that were actually used in combat by the U.S. military, but the government itself had a program to promote and perform sales of those same semiautomatic rifles, resulting in countless thousands more in civilian hands, which program continues to this day, albeit by a private 501(c)(3), but one that has the blessing of Congress to sell military surplus rifles to the

public. That Prof. Delay does not even mention the DCM or the CMP in his report in opining on a supposed "distinction" between military and civilian arms in the twentieth century that includes semiautomatic firearms renders his report on that topic meaningless.

Handguns

There is no difference between military and civilian handgun models in the twentieth century. The .45acp Colt M1911 and 1911A1 (Fig.13) were the principal military handguns from the year 1911 until the mid 1980s when replaced by the 9mm Beretta. CMP currently has M1911s for sale on its website (www.thecmp.org). The M9 Beretta was widely popular in the civilian market before its adoption by the military. (Fig.14). The Beretta was then replaced by the Sig Sauer P320-M18 (Fig.15), which likewise was popular among civilians before the military adopted it.

Figure 13

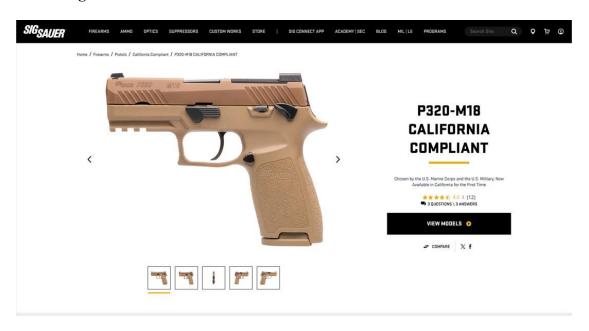


Figure 14

Beretta M9 Pistol



Figure 15



Shotgun

I believe the first military issue shotgun was the Trapdoor Forager – a cobbled-together single shot that was intended for hunting small game (birds, rabbits, etc.) to supplement the meager diet of soldiers in remote postings. When the US entered WW1's "trench warfare" in 1917 a shotgun was needed for close-quarters combat. The Winchester M97 was the gun of choice. (Fig.16). The military slightly modified the standard sporting model of the M97, widely available to the public, by shortening the barrel and adding a heat shield on top of the barrel and a bayonet lug; features that were available to the public but not particularly desirable for civilian use. The shotgun solutions in WWII and beyond were the same – sporting shotguns became military combat arms. The most recent versions are the Mossberg 690 pump, (Fig.17), and the Benelli M1014 semi-auto, (Fig.18). As with handguns – there was no "distinction" between civilian and military shotguns.

Figure 16



Figure 17

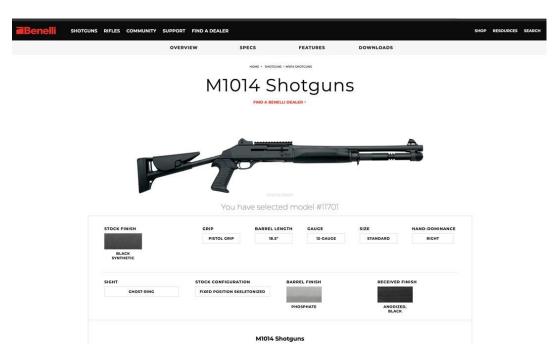
THE 590A1 FIGHTING SHOTGUN - THE MILITARY'S PUMP-ACTION OPTION

GEAR & TECH

BY TRAVIS PIKE MAY 5, 2022



Figure 18



For more than a century, the federal government, first through its War Department and later the Department of the Army and Department of Civilian Marksmanship (DCM) has facilitated the sale of military firearms to both the general public and major small arms wholesalers. In 1996, Congress created the Civilian Marksmanship Program (CMP) to assume the functions of DCM. The CMP is a federally chartered 501 (c) (3) program designed educate US citizens in the responsible use of firearms and conduct competitions and authorizes the Corporation to sell surplus .30 and .22 caliber military rifles, parts and ammunition to qualified U.S. citizens "for marksmanship." Accordingly, the CMP sells government-surplus semiautomatic M1 Garands, .22 caliber target rifles and small quantities of other rifles to qualified purchasers.

Currently, CMP is offering for sale 1903/1903A3, M1917. Semiautomatic M1Garands, M1 Carbines and M1911 pistols – all subject to availability. It is of significant importance that the M1 Carbine generally uses 15 and 30 round detachable magazines.

The DCM, CMP, Francis Bannerman, and Sam Cummings are, in large measure, the reason multiple millions of surplus firearms are in private hands. I have been a firearm collector, competitor, and firearm student for over 60-years. I joined the NRA in 1961 because I wanted an M1 carbine. It's perhaps a bit of an overstatement but my impression is that firearms from DCM and CMP are 'everywhere.' The notion that there is a difference between civilian and semiautomatic military firearms is a delusion born from subject matter ignorance. All that I have presented in this report can be confirmed via a few keystrokes. Professor DeLay apparently did not bother to take those keystrokes.

Stephen Helsley

Dated: June 10, 2024

² https://thecmp.org/cmp_sales/